

accordance with folio Ry.

332 I approve of  
the balance of Rs 574-55  
due to the Govt. being  
written off as irrecoverable  
2. If however (I suspect)  
that it is a matter for  
consideration whether it should  
be within the power of an  
unauthorised junior official to  
receive public money, and  
also ~~whether~~, in any circumstances,  
it should not be made a  
recognized condition that formal  
receipts, taken from counterfoil  
receipt books, should be given for  
all such sums as here referred  
to in his boxes, even though such  
payments are required to be made  
by means of stamps.

EAST AFR PROT
10940

10940  
10940

Info. Bowing 86	
1916	
2 Feb.	
Last previous Paper. Govt. London	
Next subsequent Paper.	

Govt. 1871 Branch R.

Next subsequent Paper.

Complaint of Mr. McDowell

Sends further news from him re. to London  
says bulls - also reports by Govt. Conservator  
of Forest regarding grazing farms for which  
Mr. McDowell & Mr. Bowring applied near L. Karanda

Mr. Read.

Mr. Newton's first report refers to the  
57,000/- fine farms at the mouth of the plain (under  
red line boundary). His second report  
refers to the seven others (continuous red line).  
He has stated, his judgment  
~~he believes~~  
conservative of all the

Mr. Newton's conclusion was that the  
one good batch of forest (in 58) was  
too small like a commercial proportion  
but that much of the wood would be  
useful for farm building & development.  
It is a fact that Lord Lawrence has started  
a saw mill & is to start a small plant for  
farm products only - in any case there is Mr.  
Newton's conclusion that four acres alone  
is clearly good for

we are not clear on what does the  
fine farms referred to as he did not  
mention them in his report

Govt. 14939/916.

356

Earl?

1st

14 March, 1916.

DRAFT

Estd.

No. 189

to Mr. Belfield

MINUTE.

Mr. G. C. 13/3/16 f.

Mr.

Mr.

Mr.

Sir G. Fiddes.

Sir H. Just.

Sir J. Anderson.

Mr. Steel-Maitland.

Mr. Bonar Law.

Sir  
I have the honor  
to ack. the receipt  
of your despatch, No.  
85, of the 2<sup>nd</sup> Feb'y  
relating to defalcations  
on the part of an  
Officer Registration Clerk  
named Abdullaion,  
since deceased, and  
to inform you that  
if, as I assume to be  
the case, the Clerk  
had not been required  
to furnish security on

Name of deceased.	Name of Wasi.	Place of Death.	Total of Estate.	Commission, Wasi declare
Wath Mbarak Shamed b. Khalfan Atuma b. Kamna	Salim Mbarak Hilali b. Said Hamis b. Mbarak	Mkaomoto Malindi Kijewe Tanga	423-55	21-18 Paid Not Paid ---
Shamed Salim Ana Shee b. Shee	Ali bin Salim Abdurehman bin Abdalla	Malindi Malindi	669-85	Paid at Office Not paid
Said bin Naser Abd b. Abdusalam Fashi Wa Suleiman Ambo wa Ali bin ( Nasibu )	Said bin Naser Abdulla b. Naser Ali b. Suleiman Farazi wa Ali ( bin Naser )	" Burd	1497-33 3103-81	75-33 Paid 155-19 Paid Not paid ---
Aid b. Shen Hawish Talib Aden wa Abdulla ( Mohamed )	Ali bin Naser Omay b. Mohamed	Malindi Mamburai	466-95	23-34 Paid Not paid Paid
Asura wa Hajji Abdulla	Mzee bin Ahmed	Ganda	339-04	16-95 Paid
Abrahani wa Ferudi Baraji wa Mlawa	Hamesi Mtepe	Merekeburu	107-00	5-38 Paid
Mzee bin Ahmed	Mzee bin Ahmed	Ganda	446-86	22-34 Paid
Balcar wa Swana	Mzee bin Ahmed	Mamburai	559-00	Wasi deed
Hameesi Mtepe	Hameesi Mtepe	Mamburai	36-00	2-00 Paid
Hamadi Hera	Hamadi Hera	Malindi	75-00	3-75 "
Jamadar Esmail	Jamadar Esmail	Malindi	1041-38	52-07 "
Sewai b. Said	Sewai b. Said	Mamburai	2497-00	124-85
Said b. Salim	Said b. Salim	Malindi	"	Not paid
Swana wa Shali	Abdulla bin Salim	Abdulla bin Salim	"	Not paid
Salimin bin Salim	Salih bin Said	Mamburai	612-35	40-32 "
Wath bin Obar	Ali bin Awath	Malindi	1100-00	55-00 "
Uusena bti Khalfan	Said bin Naser	Malindi	327-00	Net paid
Hawish b. Ahmed	Kathi Naser	Malindi	210-00	10-50 Paid
Swani bin Ali	Kathi Naser	Malindi	810-19	40-55 Paid
				644-75

Abdulla bin Naser bin Abedi has bought two shambas from Administrator - General Mombasa in the estate of Karamji bin Isa Behora of Mamburai through broker Abdulkader bin Abubaker and brought the deed of 2 shambas from Mombasa. 1 Shamba at # Mapino claim No. 2354 other 2 shambas at Bomani claim No. 2377. Abdulalim told me to bring Rs. 5/- registration fees I gave him Rs. 5/- together with the deed until now I did not get my deed and the fees has been paid to Registration click Abdulalim.

Sd/- Abdulla bin Naser Bijadi.

- 4 -

I have also issued a notice through Liholi that, in future when such payments are made, that the payers must themselves affix the stamps to the file in the presence of the District Commissioner.

I regret having to trouble with the matter but it is one which I have been unable to deal with without advice.

I have &c.,

Sd/- Mervyn Beach.

District Commissioner.

Will you please instruct me as to how I should proceed?

There is one point upon which I would lay particular stress, and that is the absolute impossibility of the officers in charge at the time being in any way held responsible for the alleged defalcations. They have signed no receipts and the transactions complained of may be very well have taken place in the town.

The auditor, apparently, only examines such case files as are already settled and does not examine those which are still pending. It is therefore easy for a dishonest clerk to presumption the credulity of the population who are apt to consider that whatever is done by anyone in Government employ is beyond suspicion.

That the present discovery was made is entirely due to the fact that the Cashier Mr. Fernandes, who has had nothing to do with Abdulla in beyond issuing stamps for monies produced by him, having had some difficulty in obtaining Rs.200/- which were due for registration fees, had suspicions that all might not be correct with regard to the Wasi cases, and suggested to me the course of issuing the notices referred to at the beginning of this letter.

The only action I have taken, pending your instructions, is to place an injunction upon the Wasi of Abdulla not to proceed with the distribution of the property until further notices. The value of this property amounts, as far as I can gather, to a little over Rs.500/-, so the percentage which Government would receive, as an ordinary creditor, would only cover a small portion of the amount alleged to have been paid:- and this is not taking into consideration what the three wasi, who have not yet been interviewed owing to their being away, may have to say.

- 2 -

The points in favour of these statements being true are:-

- 1) Some Wasi did not attempt to disguise the fact that they had not paid whereas there was an excellent opportunity for them to say that they had done so.
- 2) At least one man (No.19) holds a receipt from Abdulalim for Rs.124/85 whereon he has written that it is not customary to give a receipt, but that he acknowledges having taken the money and will put the stamps on the file:- or words to that effect.

I have seen this document.

It may be noted in parenthesis that the maximum amount chargeable for commission is Rs.50/- but the Liwali tells me that for some years past every Wasi has been paying 5/- on the value of the whole estate. As the cashier has never received more than Rs.50/- from Abdulalim on a single transaction, he (Abdulalim) must, if all is true, have been enjoying considerable profit from his business. However this is not directly the subject in hand. The question now is what is to be done considering the circumstances with a view to settling the matter.

Legally I am of opinion that, as there are no stamps on the file and no entries on the cash book, the Wasi can be ordered in Court to pay again. (The plea that the clerk is not authorized to sign a receipt is rather nullified by the fact that no receipt book is kept). But they would doubtless all be absent, and as no receipts are given, the matter would be difficult to prove one way or the other.

I feel convinced that some, if not all, of the cases are genuine. But I see no way of proving which are true and which are false.

Also I do not see how it is to be proved that the late client did not come to terms with certain of the Wasi (e.g. those who held his receipt) to give a receipt for a larger sum than he actually received.

## District Commissioner's Office,

Malindi,

4th. May, 1915.

SIR,

I have the honour to inform you that, shortly after arrival, I caused notices to be issued to all Wasi who had not rendered their accounts or paid commission. There were 30 cases pending, the earliest being since 1910.

Of these Wasi one was dead; three were unavailable owing to absence from the district; one, being in charge of a madman, who is still alive, has not rendered his account; three came to the office, rendered their accounts and paid commission; seven admitted having not yet either rendered their accounts or paid; while the remaining fifteen declared that they had already paid all dues to Abdulalim the former Registration clerk lately deceased.

I carefully examined the files and, if the commission was in reality paid, there is certainly no evidence of the fact, seeing that the files are innocent of stamps, and the payment being of the nature of Court fees, no receipts are issued. I instructed the Liwali, after examination of the various Wasi, to prepare me a list.

This list is appended and shows a sum of Rupees Six hundred and forty-four and cents Seventy-five(Rs.644/75) as alleged to have been paid to the said Abdulalim, and apparently mis-appropriated by him.

There is also another complaint attached regarding a document and its fees of Rs.5/-.

To Hon'ble

The Provincial Commissioner.

M O M B A S A

amount paid by the wazi. You should consult the registrar  
High Court on the matter.

In the event of the wazi refusing to pay the whole  
matter must be put before the Attorney General.

I have etc.

Sd/ G. V. Robley.

provincial Commissioner.

## Provincial Commissioner's Office.

Mombasa,

14th May, 1915.

No. 40/96/15.

Sir,

In reply to your 97/24/15 I regret to learn that there are deficiencies in the Probate accounts. If there are no stamps on the files or any evidence that fees have been paid the burden of proof that monies actually have been paid lies with the various Wasi and you should collect from them without delay.

It seems unlikely that 15 Wasi could have paid money to the late Abdulalim and that he could have misappropriated these monies without the knowledge of the District Commissioner who must necessarily have checked the probate files. If the Wasi refuse to pay you should inform them that the Government will sue them for the money and the matter must be referred to the Attorney General.

You have legally no power to place an injunction on the Wasi of Abdulalim unless a debt on the estate has been proved in Court or is admitted. Abdulalim must be considered innocent of any fraud until proved otherwise. You are not correct in stating that the maximum commission chargeable is Rs. 50 only on all estates. It is 50/- on an estate of under Rs. 1500/- but 6% on the estate when over 1500/-.

I agree that some system of receipts should be given and I understand that in Mombasa a slip book is kept showing

amount

The District Commissioner,

Malindi.

## District Commissioner's Office.

Makindi,

20th September 1915.

Wasi.Yours No. 2/13/5/15.

Sir,

I have the honour to inform you that the ~~Wasi~~ of Abdulla im refuses to pay any commission out of the deceased's estate without proof. He is quite right in so refusing. I have therefore instituted a suit against him before the Livali in which all the claimants will have to appear as witnesses.

Should they be successful in establishing the fact that they have paid - a fact which I am personally satisfied is true - the court agrees to accept the Livali's decision as the necessary proof and will fix the percentage from the estate into Govt.

The result of this case should be sufficient evidence for Government to write off the balance. I am afraid however that this will take considerable time as many of the applicants are away and will have to be collected. It is this fact which has been causing so much delay.

If, however, Government is willing to accept my assurance that I am personally satisfied that the money has been paid, I would, to save further delay, request that the amount be written off at once.

I have etc.

SD/ Mervyn Beech

District Commissioner.

The Hon'ble,

The Provincial Commissioner,

Montage.

Free Translation.

No.156,

Malindi

15th November 1915.

Mr. Beech

The District Commissioner,

Malindi.

Sir,

I have the honour to inform you that tomorrow 9 a.m. I will hear the District Commissioner's Civil Case No.68/15 at the Liwali's Court on the Defendant Abdulla bin Said Wasi of Abdulalim bin Abdurrahman Bakisthir it is my business to inform you that all.

Your since ely

Liwali - Malindi

Said bin Abdalla.

No.171.

Malindi

26th December 1915.

Mr. Beech

The Dist. Commr.

Sir,

I have the honour to inform you that today date I decided Civil Case No.68/ Liwali's Court of 1915 which Plaintiff is D.C. Malindi with Abdalla bin Said Wasi of late Abdulalim bin Abdurrahman Bakisthir on account of Rs.645/75 Govt. commission which paid from Wasis to the late Abdulalim bin Abdurrahman the case against the Wasi of late Abdulla bin Said to pay all the amount for this I wish to let you know about it.

Your sincerely

Said bin Abdalla.

Liwali - Malindi.

of deceased	Name of Wasi	Place of death	Total of Estate	Com.	Wasi declares
uth Mbarak	Salim Mbarak	Miaomoto	423/55	21/16	pd.
omed b. Mai	Hilali b Said	Malindi	...	...	not paid
me b Kenna	Hamis b Mbara	Kijiwe Tanga	...	...	not paid
omed Salim	Ali b Salim	Malindi	669/85	paid at Office	
Shee b Shee	Abdulrehman b Abdulla	Malindi	...	...	not paid
ed b Naser	Haid b Naser	*	1497/33	75/33	pd.
d b AbdiSalan	Abdule b Naser	*	3103/81	155/19	pd.
shi waBuleiman	Ali b Seliman	Bura	...	...	not paid
ho wa Ali n Nasibu	Barazi wa Ali bin Naser	*	...	...	not paid
d b Shen	Ali b Naser	Malindi	466/95	23/34	pd.
wish Talib	Omar b Mahomed	Mambrai	...	...	not paid
en wa Abdulla Mshomed	Mzee b Ahmed	Ganda	339/04	16/95	pd.
ura wa Haji Abdulla	Hameesi Mtepe	Merkabuni	107/00	5/38	pd.
ahani wa eruazi	Mzee b Ahmed	Ganda	446/86	22/34	pd.
mai wa Mlimu	Balcar wa Swana	Mere	...	...	Wasi died
wa Barafie	Mameesi Mtepe	Merkabuni	36/00	2/00	pd.
ga waAkilimuli	Hamadi Here	Malindi	75/00	3/75	pd.
ip b Gazi	Jamadar Esmal	Malindi	1041/38	52/07	pd.
omed b Rasochid	Dewal b Said	Mambrai	2497/00	124/85	pd.
ed b Salim	Said b Salim	Malindi	...	...	not paid
e b Ahmed	Swana wa Shali	*	...	...	Not paid
ed Kisutu	Abdula b Salim	*	...	...	not paid
Minini b Salim	Balen b Said	Mambrai	812/55	40/32	pd.
th b Obar	Ali b Awath	Malindi	1100/-	55/-	pd.
ena binti Khalfan	Said b Naser	Malindi	327/-	...	not paid
wish b Ahmed	Kathi Naser	Malindi	210/-	10/50	pd.
ani b Ali	Kathi Naser	Malindi	810/19	40/55	pd.

General Remarks.

I would add the following remarks.

a) As I am shortly leaving I would point out that the previous correspondence will explain anything that may not be quite clear in the present Report which I have attempted to make as concise as possible.

b) There are still two cases pending No.1 of 1913 wasi Omari bin Mgadam; No.2 of 1912 wasi Hilali bin Said

In these files I find no statements of assets and liabilities and they have no stamps. I have failed to secure the presence of either wasi; one being in Mwanza and the other in Arabia.

I have also been unable to obtain any evidence as to whether the claim to have paid or not.

I have, etc.,

Sd/- M. W. H. Beech

District Commissioner.

Attached is the list shewing the details of the Rs.648.75  
Action taken.

Claims to the amount of Rs.648/75 were put in to the  
Wasi of Abdulalim. Notices were issued to the effect that all  
wasi must themselves affix the stamps to the files in the pre-  
sence of the District Commissioner.

Measures taken to recover the money etc.

After some correspondence you informed me that If I was  
satisfied that the wasi did actually pay the money I should  
recover what I could from the wasi and ask permission to write  
off the balance.

Now the wasi was only willing to pay in the case of Duwali  
bin Said where he accepted Abdulalim's receipt as proof. It  
then appeared to me that the best course was to sue Abdulalim's  
wasi for the Rs.648/75 in the Liwali's Court. This would have  
a double effect.

- 1) The wasi would hear the evidence of all the 15 wasi.
- 2) If the Liwali gave judgement against Abdulalim's wasi,  
and he acquiesced in the judgment, it would be the best  
obtainable proof that the 15 wasi had paid the money and  
therefore sufficient warranty for me to request that the  
balance be written off.

I accordingly sued Abdulalim's wasi and each of the 15  
wasi and their witnesses were called to give evidence. This  
proceeding took some months.

Result.

Yesterday the Liwali finished giving Judgment in each  
individual case (Liwali's Civil case No.68/15) and ordered  
Abdulalim's wasi to pay the whole Rs.648/75 from the deceased  
clerk's estate. Attached is translation of his letter.

Abdulalim's total liabilities were Rs.1517/- and his  
assets Rs.314/- only.

The "wasi" is paying 20 cents in the rupee. The account  
payable to Government is Rs.134/20. I therefore request that  
the balance of Rs.514/15 be written off.

## District Commissioner's Office.

Malindi,

December 29th 1915.

190/24/15.

A S I

Ref: your No. 2/13/5/15 of July 13th.  
No. 129/24/15 of 20th Sept.  
 Your No. 2/13/7/15 of 29th Sept. and  
 previous correspondence.

Sir,

I have the honour to report as follows:-

Enclos of my No. 57/24/15 of May 4th 1915.

When I took over the District in February there were 30 Probate cases "pending". They were said to be delayed pending decisions in slavery cases. The wasi were called upon to make statements, 15 declared they had paid commission to the late clerk Abdulalim; two could not be found, whereas the remainder admitted that they had not yet paid.

The amounts which the 15 wasi claimed to have paid totalled Rs. 648/75. There were no corresponding stamps upon the files. It was therefore evident that either the statements of the wasi were false or that Abdulalim had misappropriated the money. In support of the latter supposition was the fact that one at least of the wasi, Duwal b. Said, produced an informal receipt signed by Abdulalim to the effect that he had received Rs. 124/85, that it was not customary to give receipts and that he would affix the stamps upon the file. The fact that he had not done so proved clearly that he had misappropriated the sum. I pointed out that as no receipts were given in the office, the fees being in the nature of "Court Fees", it was quite feasible for Abdulalim to receive monies away from the office without any possibility of the District Commissioner being aware of the fact. Abdulalim died in January.

HON. PROVINCIAL COMMISSIONER,

M. C. M. B. A. G. A.

INCLOSURE

Despatch No. 85 of Feby 2nd 1916

Provincial Commissioner's Office.

10-39

Honorable,

Recd 6 MAR 16

27th January, 1916.

2/13/9/16

Sir,

I have the honour to report the following matter. In May last the District Commissioner Malindi reported that he had discovered a case of apparent defalcation on the part of an Arab Registration Clerk Abdulalim since deceased.

2. I informed the District Commissioner that if there were no stamps on the files and no evidence that fees had been paid the burden of proof that money had been paid lay on the various Vasi and the money was to be collected.

3. A civil suit was recently brought against the Vasi of the Estate of Abdulalim for recovery of the amount in the Court of the Liwali of Malindi and a Judgment obtained in favour of Government.

4. The Estate of Abdulalim is however not solvent and is only paying 20.5 cents in the rupee, the amount recoverable by Government from the estate of the deceased is only Rupees 134/20.

5. This leaves a deficit of Rupees 114/50 which I beg to seek the authority of Government to write off as uncollectable.

6. I attach copies of the correspondence.

I have the honour to be,

Sir,

Your most obedient servant,

*J. W. Miller*  
PROVINCIAL COMMISSIONER.

Hon'ble The Chief Secretary,

Madras.

Hon'ble Attorney General,

Madras.

the public money and also when,  
in circumstances, it should be made  
under condition that formal receipt  
from counterfoil receipt books, three  
or four all such sums as have been  
paid to even himself payments are  
to be made by means of drafts.

*On*  
~~9/3/10~~  
off to you on the lines  
of Mr. Stevenson's minute.

at once

H. J. R.

10/10/10