

EASY REPORT
62004

62004
REC'D
REG. 26 DEC 16

prev Dep't Com
Drawing 116

1916
19 Dec

Last previous Paper.
Gov
35286/13

ESTIMATES 1917-8
ADMINISTRATIVE STAFF
Submits reasons for increase of staff by six ASSISTANT DISTRICT COMMISSIONERS.

See also
ref's inside
W. Butler
Proposed
Increase
Next subsequent Paper.

W. Butler.
The proposals are

	<u>Proposed</u>	<u>Increase</u>
Asst. to Prov. Commr.	Musimani Kenya	Inova. Room
District Commr.	Sereali	Dajoretti
Asst. D.C.	Dajoretti	Giriama
		Tanzaland (2)
		Kenya (2nd Dist)
		N. Frontier Dist.
		Kenya ^{Kivungu}
		Turkhana
Asst. Transport Officer	Non Frontier District	

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That is cause of posts 5.

I think good reason is shown for all these posts but
(a) We must consider the general financial position

Warris over

(c). If the reparation of active & European
administration is accelerated, as
the Govt desires, the whole of the
staff arrangements must be
revised.

? Bring up with Estimates for 1917-18.

Some
Ans#

W.C.S. 30/12/16

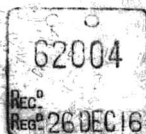
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11.17.

at once

East Africa Protectorate.

No. 116.

Confidential.

September 19th, 1916.

Sir,

I have the honour to address you with regard to the requirements of the Administrative staff of this Protectorate in connection with the draft Estimates for 1917-18, and to seek sanction for the inclusion therein of six additional Assistant District Commissioners.

4/20/16

2. In my despatch No. 397 of the 27th of May 1913 I placed before you my proposals for remedying the inadequacy of the staff which existed at that time and I enclosed a schedule which explained our requirements which entailed the filling of 105 posts and the appointment of a staff numbering 126 so as to provide a margin for leave arrangements, sickness and so on. Since that date further increases have received your approval, viz. 1 District Commissioner for

Jubaland,

THE RIGHT HONOURABLE

ANDREW BONAR LAW, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

DOWNING STREET, LONDON, S. W.

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2.

Jubaland, vide my despatch No.711 of 28th of July 1914, two additional Assistant District Commissioners for Tanaland Province, referred to in my despatch No.651 of the 24th of September 1914, two for the Northern Frontier District in connection with the new scheme for the administration of that area, vide my despatch Confidential No.17 of the 4th February 1915, and two for the Turkana district, vide my despatch No.651 of the 23rd of December 1915. The Total number of the administrative staff in this 133, while the number of sanctioned posts is 112, still leaving a surplus of 21 officers to fill appointments due to leave, sickness, or other causes.

3. I have recently caused enquiries to be made of my Provincial Commissioners whether the proposals submitted by me some three years ago are sufficient to meet the requirements of the present day, and the results show that there are now 112 posts to be filled. The 6 additional posts are accounted for as follows.

4. The acting Provincial Commissioner, Ukamba, has asked for one additional Assistant District Commissioner at Dagoratti, the sub-station of Kyambu. At present one Assistant

District

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District Commissioner is allotted to this sub-district, the revenue of which increased from Rs. 52,349 in 1914-15 to Rs. 67,562 in 1915-16. The Court work last year consisted of 158 criminal cases, 80 civil cases, and 491 cases dealt with by native tribunals, while in addition there are seven native locations, about 100 farms, and 4 Indian townships to be visited. In consequence the officer in charge is greatly over-worked and in such circumstances the standard of administration must necessarily be greatly impaired.

5. An additional Assistant District Commissioner is also required for the Giriana district. The conditions prevailing in this area are not at present satisfactory: the climate is bad and, though the natives have been more amenable since the punitive patrol passed through their country in the early days of the war, their inherent obstinacy and indolence is still manifest. To work among them is, to say the least, a disheartening occupation, and I feel strongly that the officers to whom this duty is entrusted should not be placed at any additional disadvantage and that it should be possible from time to time to give them that change of environment which they so greatly need.

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6. Two additional Assistant District Commissioners are required for Tanaland. In the correspondence leading up to my despatch No. 851 of the 24th of September 1914 the Provincial Commissioner stated that the total requirements of his Province were five of these officers. One he already had, two were sanctioned in accordance with my above quoted request, and I now desire to emphasize the necessity for the others. You are aware that at one time there was a possibility that the unrest among the Somali tribes in the vicinity of Soreali might spread to the Lorian Swamp and the Tana River and, though apprehensions in that connection have for the present happily been dispelled, it is essential that officers should be sent to that spot, not only to bring home to the Somalis the reality of our administration but to allay the fears and to strengthen the hands of the peaceful tribes in the Province.

7. The Provincial Commissioner, Kenya, has urged the appointment of another Assistant District Commissioner at Fort Hall for service in the vicinity of the Thika area where the influx of settlers has caused a great increase of work. The duties at Fort Hall itself are onerous and two officers are necessary if they

are

are to be dealt with promptly and efficiently while one at least should be constantly touring the native locations.

8. I propose to delete the provision under Provincial Administration item No. 281 "Northern Frontier District Assistant Transport Officer" and to substitute therefor provision for an Assistant District Commissioner. As the result of a recent discussion with the Officer-in-Charge, I am of opinion that the duties of this post would be more suitably performed by an officer of the administration. The post is vacant as the temporary appointment of Mr. Erian Brooke approved in your despatch No. 450 of May 11th 1914 was not extended as he ^{was} subsequently transferred to the military forces and has since been killed in action in France, and my proposal is therefore merely a reallocation of the provision already made.

9. Lastly, two Assistant District Commissioners are required, one in lieu of the Assistant to the Provincial Commissioner, Kiambu, and one for the Turkana. It is most desirable to establish a new station in the more remote areas of the latter district in order that the tribe may not revert to its former state of lawlessness through lack of administration.

Done
15/6/14

10. The number of additional Assistant District Commissioners required therefore is eight, but against this two of the previously sanctioned appointments of Assistants to Provincial Commissioners, one at Kisumu referred to in the preceding paragraph, and the other in the Kenya Province, where it is considered preferable to increase the staff of Assistant District Commissioners as indicated in paragraph 7, are not longer regarded as necessary. The following table will explain the position:-

	P.Cs.	Asst. P.Cs.	D.Cs.	A.D.Cs.
Sanctioned in 1918 scheme	6	4	39	58
Subsequently approved	-	-	1	8
Total approved	6	4	40	66
Total now required	6	2	40	70
Surplus	-	2	-	-
Shortage	-	-	-	4

Apart from the two posts of Assistants to the Provincial Commissioners, the additional District Commissioner sanctioned for Jubaland at the time of the transfer to the administration of the late Lieutenant P. Elliot is no longer required, but I consider that an additional District

one to be dealt with promptly and efficiently while one at least should be constantly touring the native locations.

I propose to delete the provision under the existing Administration (No. 70) 1918 "Whereby Assistant District Assistants transferred to other locations and so situated further provision for an Assistant District Commissioner in the result of a transfer from one location to another is not to be made until the date of this order is published in the Gazette." The proposal is to delete the words "until the date of this order is published in the Gazette." The proposal is to delete the words "until the date of this order is published in the Gazette." The proposal is to delete the words "until the date of this order is published in the Gazette."

Handwritten note: 2/10/19

Commissioners are required, even in the case of the transfer of the Provincial Commissioners, to have one for the Province. It is also desirable to establish a new station in the case of the transfer of the Provincial Commissioners in order that the time may not be spent in the transfer of the Provincial Commissioners through lack of administrative

10. The number of additional Assistant District Commissioners required therefore is eight, but against this two of the previously sanctioned appointments of Assistants to Provincial Commissioners, one at Kisumu referred to in the preceding paragraph, and the other in the Kenya Province, where it is considered desirable to increase the staff of Assistant District Commissioners as indicated in paragraph 7, are no longer regarded as necessary. The following table will explain the position:

Province	Number of Assistant District Commissioners	Total
Kenya	1	1
Uganda	1	1
Tanganyika	1	1
East Africa	1	1
West Africa	1	1
South Africa	1	1
Other	1	1
Total	8	8

Apart from the two posts of Assistants to the Provincial Commissioners, the additional District Commissioner sanctioned for Uganda at the time of the transfer to the administration of the late Lieutenant P. Elliot is no longer required, but I consider that an additional District

District Commissioner should be posted to the Masai Reserve leaving the number of officers of this rank unchanged. More than a year ago I expressed my opinion that a District Commissioner should be in charge of each of the three districts of this Reserve, but it has hitherto been impossible to make the necessary arrangements. The Officer-in-Charge will now be enabled to devote more of his time to general questions of administration instead of being called upon to attend to petty details of district work.

11. I am accordingly asking for six new officers to fill the new posts. I have satisfied myself as to the necessity for their appointment in each case and I am convinced that their presence is essential to the proper administration of the Protectorate. I believe that on the conclusion of hostilities there will be a notable resurgence of every sort of industrial activity locally and it would be most unfortunate if the Government were unable through paucity of staff to assist to the utmost in fostering these efforts. Further, too much importance cannot be attached to the necessity for ensuring the maintenance of as complete a system of native administration as possible after the cessation of local

hostilities

hostilities which have necessarily had a disturbing effect on many of the tribes. You will observe that, although six additional appointments are required, the expenditure will, owing to the deletion of provision for an Assistant Transport Officer for the Northern Frontier District, be in respect of five only, and that I am not at present asking for any more officers to increase the margin of those available for purposes of leave or other causes, which remains at 21 for a total number of 118, instead of 106, posts as allowed in 1919, viz: 2 District Commissioners and 19 Assistant District Commissioners.

I have the honour to

Sir,

Your humble, obedient servant

sd/- C. G. BOWLING

IN THE ABSENCE OF THE GOVERNOR.