1931 17374 17374 KENYA CO533/417 PASSPORT (MOTHING GEF SEARLE) INCLUSION ALIEN ILLEGITIMATE BIRTH. Previous Subsequent

An easement on, over or through lands in a native reserve, communal reserve, or other area in the lawful occupation of a native tribe, and the operator and person affected by the easement, shall be subject in all respects to the provisions of this Ordinance, save that where provisions of this Ordinance, save that where notices or other documents are required to be served on, to, or by a native in a native reserve, communal reserve or other area in the lawful occupation of a native tribe, the not see or other documents shall have the same force and effect if served on, to, or by the Chief Native Commissioner, or such officer as he may appoint.

An easement acquired under this Ordinance on over or through lands within a Native Reserve shall not be deemed to be a disposal or alienation of the land within the meaning of section 8 of the Native Lands Trust Ordinance, 1930."

6. Sub-section (2) of section 83 of the Principal Ordinance is hereby repealed and the following substituted the refor :-

> " (2) The said penalties may be recovered from the person actually committing the offence, or from the person in whose employment he is, and on whose behalf he is acting, or from both, or if the person actually committing the offence is a native under contract with an occupier under section 4 of the Resident Native Labourers Ordinance, 1925, or a member of his family, from the landholder or occupier with whom such native has contracted, provided the offence is committed on or in connection with the land of the said landholder or occupier or on or in connection with a body of water to which such land is riparian."

Section 88 of the Principal Ordinance is hereby amended by inserting after the word "Ordinance" where it first occurs in the section the words "other than the provisions of section 75".

Repeal and replacement of section 83(2) of the Principal section Ordinance.

Amendment of section 88 of the Principal Ordinance.

BE IT ENACTED by the Governor of the Colony of Kenya, with the advice and consent of the Legislative Council thereof, as follows:-

Short Title.

1. This Ordinance may be cited as "the Water (Amendment) Ordinance, 1930", and shall be read as one with the Water Ordinance, 1929, he reinafted to as "the Principal Ordinance".

Amendment of section 2 of the Principal Ordinance.

2. Section 2 of the Principal Ordinance is hereby amended by deleting the word "Persons" at the beginning of the definition of the term "Persons", and substituting therefor the word "Person", and by substituting the word "Ordinance" for the word "Oridnance" in the definition of the term "Prescribed", and by deleting the words "and includes the water diverted or abstracted therefrom, or stored therein, by means of works under a licence" which occur in the third, fourth and fifth lines of the definition of "Body of water", and by inserting the words "or lake" after the word "swamp" which occurs in the first line of paragraph (a) of that definition.

Amendment of section 21(2) of the Principal Ordenance.

3. Sub-section (2) of section 21 of the Principal Ordinance is hereby amended by deleting the word "water" where it first occurs in the third line thereof, and by substituting therefor the words "any body of water" and by inserting the words "any such body of before the word "water" where it occurs for the second time in the third line thereof.

Amendment of section 73 of the Principal Ordinance. 4. Section 73 of the Principal Ordinance is hereby amended by substituting the words "hold the" for the words "represent their" in the fifth and sixth lines of the section.

Repeal and replacement of section 75 of the Principal Ordinance.

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1. 5' Aut K . C.

- 5. Section 75 of the Principal Ordinance is hereby repealed and the following section substituted therefor:
 - "75.(1) The powers conferred, and the duties and obligations imposed, by this Ordinance shall in any area of Crown land declared to be a native reserve or a communal reserve which is in the lawful occupation of a native tribe? be exercised subject to the provisions of any law for the time being in force relating to land in native reserves or communal reserves, for to any other area in the lawful occupation of a native tribe.
 - (2) No action affecting any body of water in a native reserve or a communal reserve or any other area in the lawful occupation of anative tribe, or any other body of water interference with which is likely adversely to affect the supply of water to natives resident within such reserve, communal reserve or other area shall be taken by the Water Board without the prior consent of the Native Lands Trust Board established under the Native Lands Trust Ordinance, 1930.
 - (3) Whensoever the land on, over or through which an easement is required is situated within the boundaries of a native reserve, or a communal reserve, or within the boundaries of any other area in the lawful occupation of a native tribe, the amount of compensation, if any, which shall be paid by the operator shall be determined by the Governor in Council.

total of £2,558 under the items 136 to 143 of the sanctioned Estimates. 1931, for Hydrographic Survey and Administration of Water Law. He states that, if the Water Ordinance, 1929 is brought into force, these savings cannot be effected. In the event, therefore, of the Ordinance being applied as from the 1st January, 1932 additional expenditure of £3,553 would have to be provided in the Estimates. In these circumstances, it is not proposed, in any case, to bring the Ordinance into force in 1932, but no objection is seen to proceeding with the enactment of the amending Bill, if this meets your views, and to His Majesty being advised not to exercise his power of disallowance in regard to the original Ordinance in view of the fact that, under section 3 of that Ordinance, it is to be applied by Proclamation.

- the Board consists of six official and four unofficial members. The Director of Public Works is of opinion that Capt.E.M.V.Kenealy, who has taken considerable interest in the passage of this legislation and is fully conversant with it, should be appointed and that seats on the Board should be given to a civil engineer and a lawyer. I am not, however, at present in a position to make any definite statement as to the composition of the unofficial element on the Board. There is nothing in the Ordinance to require that any of the unofficial members should be members of the Legislative Council, but it is the case that Capt. Kenealy was unseated at the recent election.
- 7. I should be glad if I might be informed by telegram whether you see any objection to the provisions of the amending Bill.

I have the honour to be, Sir, Your most obedient, humble servant,

H.T. Martin.

GOVERNOR'S DEPUTY.

native reserve as a condition precedent to granting consent. In view, however, of Lord Passfield's comment, Clause 5 of the Bill now submitted has been drafted in substitution for section 75, and makes express provision for easements and compensation therefor.

- 4. Opportunity is taken in Clauses 2 4 of the Bill to make minor amendments to definitions and to sections 21(2) and 73. Clause 6 substitutes a new subsection for sub-section (2) of section 83, which, as it stands, permits a penalty imposed upon a resident native labourer to be recovered from the owner of the farm on which such labourer was residing at the time of the offence, irrespective of where the offence was committed or whether such labourer had, under the Resident Native Labourers Ordinance, 1925, contracted with the owner of the farm where the happened to be residing at that time.
- With reference to paragraph 5 of the despatch .5. under reference, I may say that this despatch was prepared some time ago, but was held in abeyance pending the consideration of economy measures. I regret that an interim reply was not sent. It is anticipated that the permanent additional expenditure required for implementing the original Ordinance would be the provision of one Assistant Engineer, Public Works Department, costing £675 (including house allowance and passage) in the first full year and reaching to £828 in the eleventh year. It would be necessary for this officer to be available directly the Ordinance was brought into effective operation. Some additional clerical staff would also be required tempors arily, especially in connection with the application of sections 20 and 21. The cost of this staff, which would only be required in the first year, is estimated at £300. It is the case that, in his draft Estimates for 1932, the Director of Public Works has provided for savings to a total

NO. 569



GOVERNMENT HOUSE
NAIROBL

September, 1931

Sir,

16070/3

With reference to Lord Passfield's despatch

No.520 of the 8th July, 1930, requesting my observations on two points in the Water ordinance, 1929, I have the honour to transmit a copy of a Bill to amend the Ordinance drafted with a view to meeting these criticisms. It is proposed, subject to your concurrence, to proceed with the Bill at the next session of the Legislative Council.

2. The first criticism, which relates to the fact

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Ordinance subordinate to the Native Lands Trust Ordinance, section 88(1) empowers the Water Board to authorise the diversion of water, etc., "notwithstanding anything

that, while section 75 of the Ordinance takes the

contained in this Ordinance", has been met by Clause 7 of the Bill. This amendment, read in conjunction with the ameniment to section 75 proposed in Clause 5 of the Bill.

empowers the Native Lands Trust Board to determine the use of water both in native and communal reserves and also in native areas other than native reserves, e.g. the

Northern Frontier and Turkana Provinces.

of the original Bill was deleted, as unnecessary in view of the addition to the Bill of section 75. The Attorney General advised that the necessity imposed by that section to conform with the Native Lands Trust Ordinance, would enable the Central Lands Trust Board to fix the compensation payable in respect of easements on land in a

native

THE RT. HON. J. H. THOMAS, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

DOWNING STREET,

LONDON. S.W.1.

that it should read as follows:-

"In easement acquired under this Ordinance on, over, or through, lands within a native reserve shall not be deemed to be a lease, a licence or other disposal of the land within the meaning of Sections7 and 8 of the Native Lands Trust Ordinance, 1930"; and I think it would be desirable that a fresh paragraph should be added to provide (on the lines of (a) of Section 7 of the Native Lands Trust Ordinance) that no easement shall be granted until the proposal has been brought to thenotice of the local Native Council and of the natives concerned, and an opportunity of expressing their views upon it.

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duties and obligations imposed by this Ordinance, shall be exercised as regards native lands subject to the provisions of any law for the time lein; in force relating to native land.

The last paragraph of Section 75(2) will provide, however, that an easement acquired under this Ordinance shall not be deemed to be a "disposal or alienation" of the land within the meaning of Section 8 of the Native Lands Trust Ordinance. (Incidentally, Section 8 of that Ordinance makes no mention of "disposal or alienation", but only of leases and licences).

Section 7 of the Native Lands "rust Orlinance would, however, seem to be equally concerned. That section begins with the emphatic statement that "notwithstanding anything in any other Ordinance contained no land in any nativereserve shall be leased or otherwise disposed of except under, and in accordance with, the provisions of this Ordinance". Section 7 and subsequent sections then go on to talk about leases licences and excisions of land from the native reserves, but make no mention of an easement. Presumably, there is no reason why, despite this emphatic statement, a subsequent Ordinance should not detract from the effect of this decfration, but any such provision would, in effect, be an amendment of the Native Lands Trust Ordinance, and as such, would need careful consideration. On the other hand, as far as I can see, since the Native Lands "rust Ordinance does not deal with easements, there is no alternative to some such provision as that proposed with substantial 100 to 100 80 772

I do not think, however, that the actual form of the words is quite satisfactory. I would suggest that

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NOTE.

An "easement" is defined in Section 2 as "the right to occupy so much of the lands of another as may be necessary for, or incidental the ine construction and/or maintenance of authorised works, and/or the exercise of a water right".

Section 55, Persons receiving authorisation under the Ordinance to construct works may acquire an easement on, over, or through, the land on which the works would be situated. The easement includes right of access and the right to take materials, but the holder of the land is protected against damage by the holder of the easement.

When a person claims an easement under the Ordinance, he must serve a notice on the landholder. If the landholder agrees, particulars are then to be embodied in a deed. If he does not agree, application for the easement has to be made to the Water Board, in a manner to be prescribed by rules. The Water Board may then either grant or dismiss polaim.

under Section 75(2) of the Ordinance, as it is proposed to amend it, no action can be taken regarding any native lands without the consent of the Native Lands Trust Board. Presumably, therefore, the Water Board could not grant an easement without the prior consent of the Native Lands Trust Board. Moreover, the amount of compensation, if any, to be paid shall be determined by the Governor-in-Council.

Section 75(1), as it is proposed to smeand it. will provide that the powers conferred and the duties.

Acc. 57

141,63

Ac. 64

Acc. 65

Acc. 66

Mr. Bastwood 2/4

Mr. Duncan 4/11/3/

Mr. Allen 4/11

Tr. Tomlinson.

Sir O. Bottomley. 5.11 Sir J. Shuckburgh.

Sir G. Grindle.

Y Permi Us of S. S. S. M. S. Parly. U.S. of S. Mit 19.11.31 Jan

Secretary of State.

DRAFT. CODE TELEGRAM

> Kconson V. mu WITHOUT PRIORITY.

GOVERNOR

NAIROBI.

Downing Street,

November, 1931.

Mary 131 C3

No. 3.46.

Your despatch of 25th September

No. 569 Water Bill, Wady

last paragraph of amended Section 75 should include reference

on & of Native Lands

Trust Ordinance.

I would also suggest addition of provision on the lines of Section 7(a) of that Ordinance.

Subject to the above I approve provisions of amending Bill.

Some

be retrupped to make it clear that enganeent shall not be drawn to be a least licence or the Riginal of laws intim to meny of sulfon 7 2 8 O

4. Clause 6 smeaks section 83 (2) which, as it stands, permits a penalty imposed upon a resident native labourer to be recovered from the owner of the farm on which the labourer was residing at the time of the offence, irrespective of where the offence was committee or whether such labourer had, under the besident Mative Labourers Orainance, 1986, contracted with the owner of the firm on which he happened to be along at that time

The members of figures of the law, will limit the recovery, in section 2 1,000 allocatoler or eccupier only 10 0 are where the organizer is a mative under comment under a chiefe 4 of the mediatent hative is consert from nor. 1925, or a number of his family, and when the orients is constituted on or in connection with the laws of the pair landscalar or occupier, or on or it connection with a body of water to which such a new ite figures.

- Clauses 2 and 3, effect certain minor amendments to the Principal Ordinance.
- 4. Clause 6 mmends meetion 83 (2) which, as it stands, permits a penalty imponer mpon a resident mative labourer to be recovered from the owner of the farm on which the labourer man indicing it the time of the offence, irrespective of where the offence was committee or whether much labourer had, under the violating it the time of the offence was committee or whether much labourer had, under the violating of the fixes on which he happened to be dring at that time

The members, if you are not law, will limit the recovery the service of flow administer or occupier only to a for where the offence is a native under communication of the action at a communication. Native is conserved from the action of the offence is constituted on or in connection that the same of the pair landscalage or occupier, or on or 1 connection with a body of water to which such in the action of the same

The proposed sub-section (2) provides that so setten affective are laty of moor in a sative receive or a section of satives, or any other area in the lawful occupation of satives, or any other area in the lawful occupation of satives resident with buck reserves or eyeas, shall to taken by the Vater Bourd without the consent of the Sative Lamis Trust Board, and further provides that such occupational not be given until the latter Board to ratiofied that the proposal to take such action has been brought to the notice of the local intive Council and the natives concerned, and that such (ouncil and such matives have been an opportunity of expression, that I steem upon the proposal.

The proposed new au - ections 3), (4) and (6) provide Firstly, for the astermination by the Governor in Council of the amount of compensation which shall be paid in respect of an eagement on over or through land situated within a mative reserve communal reserve or any other area in the lasful occupation of a mative tribe; Secondly, that an imment, and the operator or person affected by the earment deal we subject to the provisions of the Principal ordin nee have that, in regard to notices or other documents required to be corved on to or by a native in a reserve, command reserve or any other area in the lawful eccupation of the native tribe, the notices or decuments shall have the same effect it served on to or by the Chief to time Com testoner or such officer as he may appoint; and Thirdly, that an easement acquired under the Principal Ordinence on over or through lands within a mative reserve. communal reserve of any other area in the lawful occupation of the notive tribe, shell hot be desmed to be a dispensal of land within the meaning of section ? and d of the Matter Lands Trust Oreinspoor

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The principal amendments in this Bill, manely, these embodied in Junes 5 and 7, have been introduced at the request of the Secretary of State, and opportunity has also been taken to make several formal amendments to the Principal Ordinance.

while Section 75 of the Water Ordinance, 1929, makes
that Ordinance subcreamate to the provisions of any
law for the time being in force relating to land in
native reserves or communal reserves and, therefore,
to the Mative lands Trust Ordinance, 1930, Section
88 (1) provides that notwithstanding anything contained
in the Ordinance it shall be lawful for the Water
Board to uthorise by sanction the diversion etc. of
water. It would thus be possible, as the law stands,
for the Water Board to take action under the last
mantioned section notwithstanding the previsions of
section 75 of the Ordinance.

Chare 7 of this Bill therefore purposes to amends section 88 (1) so as to provide that the provisions of that section shall not override the provisions of section 75.

2. Clause 5 of the Bill repeals and replaces section 75 of the Principal Ordinance. The new subsection reproduces the existing section 75 of the Ordinance except that this section has been expanded to cover, in addition to mative or semmunal reserves. land in the lawful eccupation of mative tribes. The amendment will empower the Native Lands Trust Board to determine the nee of water in such areas as the Merthern Frentier and Turnam Provinces.

contract with an eccupier under section 4 of the Resident Labourers Ordinence, 1925, or a member of his family, from the lambelder or occupier with when such mative has contracted, provided the effence is committed on or in connection with the land of the said lambholder or occupier or on or in connection with a body of water to which such land is riparian."

Amenument of Section 88 of the Principal Ordinance. 7. Section 68 of the Principal Ordinance is hereby amended by inserting after the word "Ordinance" where it first occurs in the section the sords "other than the provisions of section 75".

- (3) Whensever the land of, over or through which an casement is required to situated within the councaries of a native receive, or a consumal reserve, or within the councaries of any other area in the lawful occupation of a native tribe, the amount of compensation, if any, which chall be paid by the operator shall be actermined by the covernor in Council.
- mative reserve, communal reserve, or other area in the last ut occupation of a native tribe, and the eperator and person advoted by the casement, shall be subject in all respects to the provisions of this Orainance, mayor that where notices of other accuments are required to be given up, to, or by a tive in a native reserve, communal receive, of other area in the last ut occupation of a native tribe, the notices of other accuments shall have the same rough and effect if corved on, to, or by the Child native commissioner, or much officer as he may appoint.
- over or carough labous a thin a mative reserve, emoused relieve, or any other area in one lagitul occupation of a mative tribe shall not be assumed to be a lease license or other all of a or i no rithin the meaning of sections 7 and 5 of the fative hand frust Ordin nee, 1030."

6. Sus-section (2) or section 85 of the Principal Ordinance is hereby repealed and the following substituted therefor:-

"(2) The said penalties may be recovered from the person actually equalities the offence, or from the person in whose analoguent he is, and on whose behalf he is deting, or from both, or if the person actually committing the offence is a native under-

Repeal and replacement of Section 83 (2) of the Principal Ordinance. Repeal and replacement of Social To of the Principal Ordinates.

- B. Section to or the Principal Criticises to the 190 Marrier released and the full-wing section submittated.
 - "75. The powers conferred, and the duties and obligations imposed, by this Ordinance shall in any area of Grown land declared to be a mative reserve or a communal reserve or which is in the lawful occupation of a mative tribe, be exercised subject to the previousle of any law for the time being in force relating to land in notive reserves or communal reserves, or to any other area in the lawful occupation of a mative tribe.
 - (2) No action affecting any body of water in a mative reserve or a semmunal reserve or any other area in the lawful escupation of a mative tribe, or any other body of water interference with which is likely adversely to affect the supply of water to m-tives resident within such reserve. semmunal reserve or other area should be taken by the "ater Board without the prior consent of the Mative "ands Trust Board established under the Native Lands Trust Ordinance, 1950, and the said Me tive Lands Trust Boord shall not give its concent unless it is satisfied, after reference to the appropriate Local Board established under the Mative land Trust Ordinance, 1930, that the following condition has been complied with, namely, that the proposal to take such action as specified has been bearight to the action of the Local Autire Council and of the matives rome experience and that much break The same of the sa waster their views upon the proposal.

A BILL TO MEET THE WARR OFDIRANCE, 1989.

of Kenys, with the angles and consent of the Legislative Council thereof, as follows:-

Short title.

1. This Ordinance may be cited as "the Tater (Amendment) Ordinance, 1938", and shall be read as one with the Water Ordinance, 1989, hereinafter referred to as "the Principal Ordinance".

Amenument of Section 2 of the Principal Ordinance. 2. Section 2 of the Principal Ordinance is hereby amended by deleting the word "Persons" at the beginning of the definition of the term "Persons", and substituting the refer the word "Person", and by substituting the word "Ordinance" in the definition of the term "Prescribed", and by deleting the nords "and includes the mater diverted or abstracted therefrom, or stored therein, by means of works under a licence" which secure in the third, fourth and fifth limes of the definition of "Body of water", and by inverting the words "or lake" after the word "swamp" which occurs in the first line of paragraph (a) of that definition.

Amendment of Section 21 (2) of the Frincipal Ordinance.

Optimance is hereby amended by deleting the word "water"
where it first cours in the third line thereof, and by
substituting therefor the words "any sody of unter" and
by importing the more "any such body of" before the
word "water" where it occurs for the second time in the
third line thereof.

Section 72 of the Principal Ordinates is hereby smoothed by substituting the norte "hold the" for the passes "represent their" in the fifth and might lines of the certion.

No. 52

GOVERNMENT HOUSE NAIROBI, KENYA.

54 February, 1932.

I have the honour to refer to your telegram

Sir,

No.346 despatched on the 20th November, 1931, in which further amendments to the Water Ordinance, 1929, were suggested and to inform you that, since Kenya despatch No.569 of the 25th September, 1931, was written, the economic situation has tended to become even more serious, and it appears unlikely that funds will be available for the enforcement of the Ordinance for some time. It is therefore not proposed at present to introduce the Amending Ordinance, a copy of which, however, in its present form I enclose for your information I have the honour to be,

Sir,
Your most obedient, numble servant,

BRIGADIER GENERAL,

TERIGHT HONOURABLE CUNLIFFE-LISTER, P.C., G.B.E., N.C., M.P.,
MAJOR SIR PHILIP CUNLIFFE-LISTER, P.C., G.B.E., N.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S.W.L.

water taken over native land being available en route as "compensation water" such as is common in this country, but I assume that the Native Land Trust Board, in giving its consent under Section 75(2) as amended in clause 5 of the Bill, will be able to attach such conditions as it thinks fit.

150B 11.30

Bir R. Hamilton.

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10 Nov. 31.

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water taken over native land being available en route as "compensation water" such as is common in this country, but I assume that the Native Land Trust Board, in giving its consent under Section 75(2) as amended in clause 5 of the Bill, will be able to attach such conditions as it thinks fit.

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Bir R. Hamilton.

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laper they wishow literage the average supported by Mr. Eastwood at the sud opposition the integration of the Bell subject to alterations on these lines.

27/10/31

1. Dinean

Mr. Duncan.

Mr. Allen has discussed this with me and I gather that he has also spoken to you.

I submit a draft telegram for conson

Partims

M. Eastwood

No. allen did bricus this wite me, but I have not changed the view Expressed in my unimate of 27/10/31. Jan amendment seems to be prepulse because it follows the wording of the sections on presting without of present protein the breaking mote on the foreset Bill does.

hhow he williams, howen, only to sugar an amendment on their bear is soon and to fine setule words.

3/4/31 V1. Drucan.

and of his

Sof course accept an owner or the act of four of words or there is frame from an other wie to make a contract to withlicitle.

100 Accen 4/10/31

Sir S. Wilson.

I send this on because you may consider sith Sir R. Hamilton its bearing on the native interests generally and on the Native Land Trust ordinance in particular.

point of making watertight the provision in the Bill that "easements" of water shall not be regarded as matters coming under the Native Land Trust Ordinance, and there is no definite expression of opinion whether this exclusion is proper or not.

I think that it is. The Native Land
Trust Ordinance certainly does not cover
easements of this kind, and separate provision
is necessary. It is essential for working that
separate provision that there should be no
confusion as to the position in regard to the
Native Land Trust Ordinance, and as the Bill with
the amendments suggested in the draft telegram
sill effectively secure native interests, I
think that the draft may proceed.

[I cannot find in the original Water Ordinance, or the new Hill, any provision for

water-

Nex Goran _____ 56g __ Lo Lista Mater Ordinance, 1929, Proposes to proces with Bid at next ression of the Legis. Cit. Asks to be informed by tel. of any objections. This dep . when read in any untin ite w: 4 on 16070/20 4 relf-explanatory & low with think it we save any neful purpose to minute at length. The only point about which I have any doubt is the lat but of de 5 of the Brie which with mean "heart an carement unity the Loater Osca is. not count as a lease mote the NLT. One of the 2. this point, which myets catain amond ment \$? Telegraph making blane organis & agree to introduction of Bile what often altention