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I have descussed with Rin R. Familton the general question of the training of aguirans as medical assistants. Sin R Committee desires Rat every encouragement should be given to knoposals for the tuaining of agricans as assistants in the technical services of Governments, en grands both of examony in administration and of the interests of the mative peoples.

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C. O.

Priestman 23/8

Mr.

Sir C. Bottomley, 23.9.32.

Sir J. Shuckburgh.

Permit. U.S. of S.

Party. U.S. of S. Melt . 5.32 Secretary of State.

DRAFT.

GOVERNOR

28 September 1932

Sir,

I have etc. to refer to your

despatch No. 368 of the 6th of August recommending the immediate institution of a native Medical Service, and to confirm my telegram

No. 165 of the loth of September which reads as follows: -

> "Your despatch No. 368. I approve proposals in principle. Secer".

The memorardom by the Director of Medical and Sanitary Services setting out the sims and objects of the scheme and the Progress Report enclosed with your despatch under reference above have been read with interest and I desire to expressing

satisfaction

satisfaction at the progress which has been made.

I hive etc.

3. I am answer to encourage any named prepriet for the training of African as assistants in the testiment services of light, or grounds both of economy in administration and of the intention of the nations themselves.

P. CUNLIFFE-LISTE

satisfaction at the progress which has been made.

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3. I am answer to encourage any rearnable preposed for the training of African as available in the technical services of light, or grounds both of economy in administration and of the intends

D GUNLIFFE-LISTE

The report of the East african Commission of 1925 (Cmd, 2387) page 57 commented adversely on the inadequate provision in Kenya for the training of native Medical suppressionates and recommended that ever effort should be made to increase the number.

a local Tepartmental Committee was appointed in 1921 to be eiter the question and recommended the formation of ar erlisted african medical Corps a casis somewhat similar to the folice (vide ardua. Ted 1 a. neport to: 1920 . This scheme depended on the provision of buildings estimated to cost ilb. ttt. and as funds were not available no progress was reported in the 1926 annual Medical heror: Ine 1927 Annua. Ledical Report page 3 indicates that it was proposed to proceed with buildings of a temporary nature and to abandon the idea of the formation of an enlisted Jorps in favour of a system of appre ticeship as adopted in the railway workshops. See appendix c) for the leed of Apprenticeship/ in the estimates for . F. 1500 was provided for a pergeant Instructor provision was also made for flatt for the trait . - of africans. Similar provision appeared the estimates for 1920 and 1929 but the training scheme was apparently not fully put into operation r ti. November 1929 and the Sergeant Instructor *as not engaged until March 1930 (\$4 /5849 24 Kings)

The provision for this service in the current estimates is as follows -

Head XV. Item 30, Chief Insepctor,

£420

Item 43, Native Attendants, etc. Native Medical Training Depot, Najrobi.

£1150

Item 77, Training of Africans, £896 and presumably also pro rate provision under rations and uniforms.

The report of the East African Commission of 1925 (Cmd.2387) page 57 commented adversely on the inadequate provision in Kenya for the transfer of native Medical supprofinates and recommended that every effort should be sade to increase the number.

a local Departmenta. Journittee was in 1921 to commicer the formation of ar Labis solewhat sill.at arrua. Tedi a. report for depended on the provision of to some ilt. it, and an in de mere not available no progress was reported in the lake annual Medicar The 1927 Armua. Ledical heport page 3 indicates that it was proposed to proceed wit. buildings of a temporary facure and to abardor, the idea of the formation of as entrates favour of a syste f appre : .. esn.p as wo :ted in the ralies, workships. See appendia leed of Apprenticeship In the est. mater for . J. 1500 was provided for a lergeart instructor Dick. 810f. Was a. 80 made for field training of Africane. Jiml.a: the estimates for . \$20 and . suy but scheme was apparently not fully put until November 1929 and the bergewit was not engaged until March 1750 (54 /5849/14 King)

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Head XV. Item 30, Chief Insepctor,

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Item 43, Native Attendants, etc. Mative Medical Training Depot, Nairobi.

£1150 £890

Item 77, Training of Africans, and presumably also pro rate provision under rations and uniforms. As it is proposed to apply this grading also to Laboratory Assistants, and probably to Sanitary Assistants, it should be mentioned that training for the former has been provided for some years, vide page 91 of the annual Medical heport for 1927 where it is stated that the training had been undertaken of a considerable number of africans for work as Laboratory Assistants in nospitals at other centres than Nairobi, and that all africans employed in laboratory work had been placed on definite grades of pay according to their abilities. The provision in the current estimates under Item 71 for african Laboratory Assistants (learner grade) is £2030.

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sir,

Director of Medical and Sanitary Services has suggested the immediate institution of a Mative Medical Service with definite conditions and scales of salary on the lines already laid down for the Araband African Clerical Service for the African employees of the Medical Department now undergoing a technical training at the Medical Training Depot. Mairobi.

honour to inform you that the

Memo randum.

2. In this connection I transmit a memorandum prepared by the Director of Medical and Sanitary Services which sets out the aims and objects of the scheme and as I am fully in sympathy with the project and as Dr.Gilks does not consider that the introduction of such a Service will commit Government to additional expenditure in 1935 I recommend it for your favourable consideration.

3. As the Director of Medical and Sanitary
Services is anxious for departmental reasons to
introduce the scheme at as early a date as possible
I shall be glad if your approval in principle can be
conveyed to me by telegraph. The actual date of its
introduction will be considered in connection with

MAJOR SIR PHILIP CUNLIFFE-LISTER, P.C., C.B.E., M.C., M.P., SECRETARY OF STATE FOR THE COLONIES,

Medical: - 9.6 174/2792. 24. 10/52. (14/67) M.+5.

I have the honour to inform you that the Director of Medical and Sanitary Services has suggested the immediate institution of a Mative Medical Service with definite conditions and scales of salary on the lines already laid down for the Arab and African Clerical Service for the African employees of the Medical Department now undergoing a technical training at the Medical Training Depot, Nairobi.

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Sir.

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Memo randum.

RIGHT HONOURANTA

MAJOR SIR PHILIP CUNLIFFE-LISTER, P.C., G.B.E., M.C., M.P., ECRETARY OF STATE FOR THE COLONIES.

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the 1933 Estimates.

I have the henour to be, Sir, Your most obedient humble servents

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A An In Throng,

@ GOVERNOR'S DEPUTY.

TRAINING OF AFRICAN STAFF OF THE MEDICAL DEPARTMENT.

Walus

1. The necessity for the re-organization of the African staff of the Medical Department in Kenys

It has long been apparent that the african staff is unquestionably far from satisfactory, inasmuch as it is with few exceptions partially trained, indifferently efficient and almost undisciplined.

Its personnel is drawn from the poorly educated class of native, and affects adversely the efficiency of the Medical and Sanitary Services of the Colony.

The factors chiefly responsible for this state of affairs are as follows: -

(a) Until recently there was no organized mechanism by which African staff might be trained in the highly technical duties which they are required to perform.

Formerly such training as could be carried out was due to the individual efforts of the officers of the Department who have but little leisure to devote to such energies.

- (b) There is an unfortunate tendency on the part of the African, if becoming dissatisfied or objecting to some of the duties which he is called upon to perform, to leave the Department and thus a large proportion of employees do not remain long enough to acquire either proficiency or efficiency.
- (a) The lack of an African Civil Service, the lack of uniformity of pay, the absence of definite prescribed conditions of service as to increased emoluments in respect of efficiency, promotion, leave, pensions and gratuities, etc., and the generally unorganized state of/

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TRAITED OF ARTION STARS OF THE SERIOL STRAITES.

I. The necessity for the re-organization of the African staff of the Reight of the Reight Court of the Reight

It has considered that the apprent that the cirious start if the income as it is with few sates and its account to the start that the apprentix trained, indifferently office at almost undistignizate.

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of the African staff has made it impossible for the Department to attract a sufficiently good type of native from which an efficient and reliable service can be constituted.

12.2. The lines upon which a reporganization might

be effected.

In 1926 after a great deal of attention and thought a scheme was prepared for the complete reforganization of the African staff with the institution of a central Training Depot at Nairobi under the control of a senior officer of the Department with the necessary auxiliary staff.

The scheme, to describe it briefly, visualized the enrolment, on an indenture system, of all grades of departmental employees.

Training was to be provided at a central Training Depot at Nairobi, and in order to obtain uniformity all recruits were in the first instance to pass through the Depot, the period of their training depending on their future occupation in the Department.

The scheme made full provision for definite terms of service, pay and allowances; conditions governing promotion, leave, discipline, pensions, etc., were carefully laid down.

The scheme was submitted to Government and obtained Government's full approbation.

111- 3. Estifications afterwards effected to bring a scheme of training immediately into being.

In 1929, as, for various reasons, prevision could not be made for the full requirements either with reach to buildings or staff for the Medical Training Dept it was deathed with the approval of Government to put into impediate execution a modified scheme by which portain.

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of the African staff has made it imponsible (for the personant to aftered a unificiently good type of native from which an efficient and arrivated action to constitute.

In 1926 effer a great deal of attention and thought a saleme was prepared for the complete reportanization of the African staff which the institution of a central annual report of the topoton of the tentral of the beauty august and the salement with the necessary suggitary staff that the salement, the demonstrate of the transfer that

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In 1949, as, for virtour reasons, proveded a court not be seen for the full requirements at their white court not be seen outsitude of any for the Medical Straight.

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certain selected natives could undergo systematiced technical courses of instruction in hospital duties over a period of 3-4 years.

Such natives when selected are termed medical apprentices and are apprenticed to the Director of Medical and Sanitary Services for the prescribed period.

In the meantime it had been found possible to erect the necessary buildings at Rairobi for the reception of a small number of pupils.

take charge of the training and additional staff (ElA.M. Comp)
Instructor) was emgaged from England.

Training was commenced in November,1929, and by June 1931, thirty pupils were under instruction.

The present instructional staff at the fraining Depat includes at the present time a full time Medical Officer, a R.A.M. Oeffergeant, a native teacher, a drill instructor and a clork.

Instruction is also given by the staff at the Bative Rospital, Smirebi, to which the Depot is attached, the staff includes Sedical Officers and European Nursing Sisters.

ifter the period of instruction at the Training Depot the learners will be termed Rospital Assistants.

The scheme correlates the preliminary training of mative laboratory essistants which is already being undertaken and will be extended, it is anticipated, to training comitary assistants.

These will be apprentised in a fashion similar to the Beliesh apprentises and will on completion of training be termed Laboratory insistents. Sanitary insistants respectively.

- 31

It was suggested that the terms of service for the natives joining the Department under this scheme should be almost identical with those of the "Arab and African Clerical Service". The conditions suggested together with the deeds of apprenticeship actually in use are submitted in the Appendix attached to this letter. These conditions were adopted because it is understood that the Arab and African Clerical Service has been a successful and useful organization, and although certain modifications may be necessary in order to provide for future conditions yet its introduction has been of great value and be effit.

The scheme has progressed to a stage when at the end of this year a certain number of the publis undergoing training will have completed their courses of instruction, and will pass from the "learner" grade to Crade 11, vide Appendix, and will be posted for duty at various Hospitals throughout the country.

It is submitted that the successful issue of the training depends to a large extent on the formulation of terms of service which guarantee to the African certain definite conditions of service and rates of pay, without such benefits, with no prospects, no security of tenure and nothing to look forward to, it is believed that a proportion of the pupils, who during their training have shown themselves to be keen and energetic, may leave the Department and seek employment elsewhere.

The training at the Medical Training Depot has cost from its inception up to the end of 1931 the sum of ce. 750 approximately, and unless it can be ensured that the majority of the apprentices will continue in service with the Medical Department, the main object of the scheme will have been stultified and much effort wasted.

It is considered that the training, so far as it has gone, has been a marked success, far greated progress has been actually made than was anticipated, some forty pupils are at present in the Depot, representing the pick of a great number of candidates. These pupils have proved themselves industrious, steady, eager to learn, will disciplined and will, it is considered, be a credit to themselves and to the Department.

Such training merely as a means of propaganda cannot fail to be of advantage in raising the general standard of education in health matters amongst the natives of this Colony while the practical benefit of highly trained Hospital Assistants as staff for native hospitals does not require any emphasis.

I have no desire to embarrass Severnment at the present juncture with schemes, the formulation of which will increase our financial liabilities, yet I submit that, as no civil service yet exists to which these pupils may be admitted, it is desirable and practicable to formulate a departmental African Medical Service on the lines already proposed, such a service might be of a provisional nature and would no doubt be liable to alterations if and when the Arab and African Service for other than clerks is initiated. Such a procedure will give confidence and security to the present pupils and continuity in the scheme of training.

I do not consider that the introduction of a Department Service will commit Government to further expenditure in 1933. Any small additional expenditure on account of the small number of pupils who will have finished their period of training, and these are not likely to exceed ten, can be more than counter balanced by additional economy in the respective votes to which the expenses of the mental staff of this Department are charged to.

It/

It is not considered necessary or desirable at the present moment to formulate any scheme that will qualify Africans for higher posts than those proposed for the Assistant Grade category, viz., a very efficient and capable Hospital Assistant.

Advancement by natives to posts commensurate with those now held by Indian Sub-Assistant Surgeons is not contemplated.

In conclusion I venture to trust that these proposals may receive the sympathetic consideration of the Secretary of State as it is my profound belief that the welfare and progress of the Medical Department is intimately bound up with the question of training Africans, a question of paramount importance.

I attach a very short report of the progress which has been made at the Depot since its inception.

Appendix 'A' Asport upon progress.

Appendix 'B' Asgulations of proposed service.

Appendix 'B' head of Apprenticeship.

Appendix 'D' head of Apprenticeship.

Program Refort or Thereal Transco

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L TRAINING OF HOSPITAL ASSISTANTS

The second year of training ing Depot, Mairobi, has now been completed with satisfactory results.

The standard of keenness shown by the pupils has been amazing and the senior class has had a good grounding in anatomy, physiology, medicine, nursing, surgery and pharmacology. This class is now employed in ward duties at the Mative Hospital for ninety per cent of its time. A sense of responsibility is being inculcated as each student has charge of a ward for one month. The usual practical ward work is undertaken including washing the patient, cleaning the ward, changing bed linen, serving feed, preparation of blood slides and speimens, giving injections, etc. Examinations are set from time to time and the results are distinctly encouraging.

The junior class consisting of 14 pupils has new completed a year's training, they have been taught elementary anatomy, physiology, hygiene, first-aid and drill. They have attended lectures by the Medical Offiger in charge and clincis at the Hospital and have also received instruction by the European nurses. Several of the students have displayed remarkable keenness and one pupil has now given over one hundred general anaesthetics in a satisfactory mamor.

Discipline has been webl maintained and both outdoor and indoor games are encouraged and are very . popular.

A meet interesting item of their training is the debating secisty which meets once a week and takes a variety of subjects; the debates are held in Spiglish and are most beneficial and instructive,

APPENDIX. B

No Hol Of

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REGULATIONS SETTING FORTH CONDITIONS OF SERVICE FOR AFRICAN MEDICAL, LABORATORY, AND SANITATION ASSISTANTS OF THE MEDICAL DEFARMMENT AND PERSONNEL UNDER TRAINING AS SUCH.

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- The resemble to a Departmental Betail Language tv Arabac.
 - . The grades stall includ :-
 - A. Learner Grade Shs.10/- to Shs.60/- per mensem.

 Salaries or peid by the Head of the Descriment.

 No fixed scale of increment.

 Dressers in training under this Zen.m. and already in the employment of the Department may enter at the salary they are drawing provided this is not above the maximum of the grade.

F. Assistant Grade.

- (a) Grede II, Shs.65/- by annual incoments of Shs.10/- to Shs.90/-.
- (t) Grade I, Shs.95/- by annual increments of Shs.10/- to Shs.150/-.
- (c) Special Grade (without increments) cocording to special qualifications.
- (1) Promotion from one grade to mather will be made by selection as vacancies about and may be subject to a publifying examination.
 - (i. Increments may be ruined Shall?/- par mensem annually in one of special re-
 - (3a) Increments will be granted at the disrestion of the Director of beinged and Sanitary Services.
- 4. No appointments will be metalther A hist nt irain unless the camiliate has pushed the recognized : partmental training.
- 5. Leave. As laid down in Secretaria Circular No.64 of 4th August, 1927, Regulations, etc., Section 9.
 - 6. Allowances/





- 6. Allowances. As laid down in Secretariat
 Circular No.64 of 4th August, 1927, Regulations, etc.,
 Section 10.
- 7. Quarters. As per Circular quoted above, Regulations, Section 11.
- 8. Transport and Travelling. As per above quoted Circular.
 - 9. Travelling Allowance. As laid down in Secretariat Circular No.64 of 4th August, 1927.
 - 10. Medical Attention. As laid down in Secretariat Circular No.64.
 - 11. Diecipline. The provisions of Secretariat Circular No.64, Regulations, Section 15, will apply. Toperagraph (1) add "or taking fees or money for their services."

- 6. Allowances. As laid down in Secretariat
 Circular No.64 of 4th August, 1927, Regulations etc.,
 Section 10.
 - 7. Quarters. As per Circular quoted above, Regulations, Section 11.
 - 8. Transport and Travelling. As par above quoted Circular.
 - 9. Travelling Allowance. As laid down in Secretariat Circular No.64 of 4th August, 1927.
 - 10. Medical Attention. As laid down in Secretariat Circular No.64.
 - 11. Discipline. The provisions of Secretariat Circular No.64, Regulations, Section 15, will apply. To paragraph (1) add "or taking fees or money for their services."

affender C

COLONY AND PROTECTORATE OF KENYA



Medical Training Depot - Nairobi.

DEED OF APPRENTICESHIP.
(Under the Master and Servants Ordinance, 1910).

THIS DEED made the

. * * * * * * * * * * * * * * * * * * *
BETWEEN
Registered number of the one part, and
the Director of Medical and Sanitary Services of the other
part, WITNESSETH as follows:-
1. The said
not being already engaged under an existing contract and
being of the age of 16 years and upwards, hereby binds him-
self as a learner or dresser in the service of the said
Director of Medical and Sanitary Services from
until and
agrees during that time to serve faithfully the said
Director of Medical and Sanitary Services er officers of
the latter under whose orders he may be placed and to obey
the lawful commands of the said officers both within and
beyond hours of actual instruction, and not absent himself
by day or night from his service without leave.
2. The said Director of Medical and Sanitary

ebtains/

obtains medical attention and medicine during illness, will pay him a commencing salary of twenty shillings a month and such increases as his conduct and progress may warrant up to but not exceeding sixty shillings per month, subject to partial stoppages in the event of disobedience, unpunctuality, insubordination, or wilful destruction of Government property, or full stoppage for illness due to his own neglect or misconduct, and will give him one month's leave on full pay for every twelve months' service with return passages to the railway station nearest to his home.

3. The specified Government uniform will consist of the following items, for any of which a substitute considered suitable by the Director may be provided in the event of inability to obtain supplies of the approved types:-

Khaki tunics Khaki shorts Two suits a year.

thite Overalls

Two, when working in Hospital Wards, to be renewed when necessary.

Tarboosh

Three for two years.

Fatigue shirts

Two a year

Blue Puttees

One pair a year,

Sandals

One bair a year.

Cane Leather belt One, to be renewed when

Mat Badge

One

Set of buttons

One

Bedding and utensile, the property of the Bepartment, will be provided.

4. Learners/

67

- 4. Learners or dressers will be provided with quarters and a suitable ration, except when on leave, and with an issue of one soup plate, one bowl, one mug and one tablespoon.
- 5. Absence from work without leave, or meglect or misconduct on the part of the learner or dresser 111 necessitate continuance under instruction until the full period of contract has been served, and in addition will render the learner or dresser liable to punishment by stoppage of pay or otherwise.
 - 6. The said Director of Medical and Sanitary
 Services will cause the learner or dresser to be instructed
 in the course of training laid down for medical assistants.
 - 7. The period of training shall ordinarily not exceed four years, provided however that failure to pass any of the exeminations may entail such further period of attendance at classes or of study as may be specified by the Director of Medical and Sanitary Services.
 - 8. The course of training shall include such period of training or of duty in the wards or operating theatre of a hospital. or in any other medical institution, as may be prescribed.
 - 9. In the event of the learner or dresser proving to be unteachable, or unwilling or unable to try to improve and take advantage of the educational facilities offered at the Depot or repetitedly fail to pass the prescribed examinations, it shall be competent for the Director to cancel these indentures.
 - 10. The Director may at any time expel the

learner or dresser for grave misconduct detrimental to the discipline or morals of the Depot, and thereupon the said learner or dresser shall return uniform and any other Government property in his charge, shall leave the Depot, shall have these indentures cancelled and shall not be entitled to any leaving certificate.

the Uniform or other Government property shall be returned on completion of training or upon dismissal from the Depot, or on leaving the Depot from any other cause.

DIRECTOR OF MEDICAL OF SANITARY SERVICES.

Signature and/or left thumb mark.

DRESSER or LEARNER.

affendix D'

Pi 0. 3er 10.641. Tel phone 10.295.

No .38/1265/25 Vot VII

MEDICAL DEPARTMENT, HEAD OFFICES, NAIRGEI, 12th February, 1930.

CIRCULAR NO.407.)

RE: TRAINING OF AFRICANS.

Ref. Medical Department Circular No. 387 date d 22nd May, 1929.

A Medical Training Depot has been established at Nairobi and fifteen applicants for training as Medical Assistants have already been admitted.

The period of training will probably be three and a half years. On completion of training Medical Assistants will be posted to Nairobi for a period of six months before being available for service elsewhere.

Depot in accordance with the number of appreved applicants presenting themselves for training. Applications for admission to the Depot should be addressed to the Medical Officer, I/c Training of Africans, Medical Training Depot, P.O. Box 126, Nairobi. A sound general education is an advantage and a fair standard of knowledge of arithmetic, writing and the English language is essential. Preference will be given to applicants in possession of the Elementary "C" Certificate.

Approved applicants enter the Depot for a period of probation during which period they may leave or be discharged from the Depot at any time without obligation.

If selected and electing to remain, they are then required to sign the amended Deed of Apprenticeship, of which a copy is attached. A copy of the Suggested Regulations for Epployment of Medical Assistants is appended.

It 18/

It is requested that you will bring this scheme of training and the prospects of service as Medical Assistants to the notice of all concerned.

(LLW. Chart

ADIRECTOR OF MEDICAL & SANITARY SERVICES.

ADDRESSED TO;

ALI SENIOR MEDICAL OFFICERS, MEDICAL OFFICERS.

ADW/SFS