

1931.

Kenya

No. 17145.

SUBJECT

C0533/410

Proposed establishment
of a Meat Factory

Particulars

10,076/30

Balance

1,000/00 (Machine
Purchase)

10,076/30

The fact that the scheme is not
a real thing - and as well as the
of the success or failure of the
scheme is its success, for project not to
be dropped.

The application has been approved by the
C.D.A.C. on the grounds that the scheme
proposed would create many ^{more} jobs than promote
development & that Kenya would in any case
have had to carry it out "carry the scheme
through anyway".

There are arguments in the telegram to
show that the scheme is developmental & the
view appears to be held by us - see the
Parker's minutes of 26/12/50 & succeeding
minutes on 20/1/51 Kenya. The Committee
based point is not by the fact that without
assistance the scheme will have to be
dropped.

In view of these facts and of the
opinion that the Committee was influenced by
the Treasury before giving their decision, could
we not have another go at them?

R. D. Hamilton 1/1

to J. Campbell

Will you be pleased by you

in this. But I am bound
to say that from my
recollection of the committee
meeting when this was
discussed, there is no
use in our going to them
again.

See minutes on 11/16 in
110743. Below is letter
submitted by I. Storch - letter
which has been seen by you.

See Parliament
2-2-31

... affairs which it would be useless to attempt
... foreign like question, The Comm. ... should,
... have not of all as ... expression
... the ... Treasury the proposal,
... meeting ... not ...
... of the decision
...
...
...
... about the
...

4/2/31

... and better reply that
... S. P. ... it would
be no use to approach the

2
Scholar - ... of ... - ...
NW

PERSONAL

~~Dr Campbell~~
~~to Parkman~~

X. 11/27/51
Kearney

after a deal was
taken while here
any more.

I have just an excess
of meat factory papers from
my room to see that the scheme
is to be dropped altogether.

John Huxley, at the last meeting
(John and Blacketer's study

Circle), emphasized a good deal
the necessity for a meat factory

& personally I rather believe
that Dr. David would not want

to say that it was not a
developmental scheme. (Lizbeth

Campbell was not present at this
meeting).

I suppose, despite our blazes, it would
be worth while sending Dr. B.

Dr. Huxley, emphasizing that
he of alternative appears

to be to let the scheme drop, &
that this would be a great pity

at a time when special efforts are

to do in a large
at the previous
meeting.

~~Dr. Huxley~~

being made to stimulate native
production. (eg. the recent tel.
on 17/4/51)?

Patrol
17.4.51

~~Mr Campbell~~

I am always ready to accept
responsibility & blame for
anything that goes wrong in
the S.A. Dept., but in this case
I accept none! If proposals
put to Mr Blackett in the
C.C.C. are all were rejected,
but reconsidered in effect
at private meetings of a
study circle in his own
house, then I really cannot
know this or hope to
compete with the march of
events! It is fortunate
that Mr Eastwood has the
entirety of the circle, as
you, having been absent
from the meeting to which
he refers, could not know
of what passed. In the
circumstances, would you
feel able to ask Mr
Blackett personally

about this case & whether
if so on what lines, we
could again approach the
C.C.C.? There is, I think
view so, the possible opposition
of the Treasury.

We all wanted the scheme
to go through. It was a really
valuable developmental
scheme - & I think you
will have a magnificent
position which does not
admit of our finding money

all Barrow
17.4.51

~~Mr Blackett~~
I'll see Sir Basil Blackett as to this, if
possible, at the next meeting. But I'm afraid
it will be no use. The aid asked for--and
necessary--was very considerable--a grant of
£ 50,000, and a loan of £ 50,000 from the Fund.
The Com. simply can't afford, on things now
stand, to contemplate aid on this scale: their
"free" surplus is too exiguous. I remember
that, at the "Laggard" meeting, Sir Basil
himself seemed to think the Kenya project a
good one, but there is a lot of difference between
after-dinner expansiveness, and the conditions in
the Conference Room.
However, I'll see what can be done, if possible;
but I have no hope whatever of success. Even if
Sir B is converted, the Treasury are still
heretics, I feel sure!
The 17-4-51.

3 A. Hobb

20 April

Reports interview with Mr. J. Woollett, and recommends his candidature for appointment as manager of meat factory, if scheme matures.

~~Mr. Woollett~~

Mr. Allen

We have had concern about another possible employer

on 20/4/30 6/30 2 persons.

I take it that Mr. Hobb knows that the factory scheme is not dead, but perhaps we might write as in J.A. has.

Gardner
27-4-31

~~Mr. Woollett~~
Mr. Allen
Mr. Parkinson.

You will remember that I promised to talk to Sir Basil Blackett regarding the Kenya Meat Factory proposal. I did so, on Wednesday; told him that Sir J. Byrne had suggested we might renew the application; reminded him of the view taken by two authorities at his study-circle; understood he was sympathetic; and asked him if he thought it would be any use to approach the Comd. again.

He said no. First of all--though he entirely agreed as to the utility and necessity of the measure--he felt that it was in fact "almost an administrative necessity" and so much rather outside the ambit of the Fund. Again, and very important, he referred to the small "free" money now at the Comd's disposal. We talked the thing over for some time; but, despite my rather special pleading, he told me he thought it would be quite useless to renew the application. I had to tell him finally, that that had, very reluctantly, been my own view.

The 1-5-31.

[Handwritten signature]
4/1/31

Alan!

We are much obliged to Sir John Campbell.

Yours faithfully

Gardner
1-5-31

In view of the definite news of the 2nd & 3rd parcels being necessary & the

and there were officials to the Examinor
we do the same ^{much} for me in
passing in the future fruitless
effort 8/0.

In the case I can
amend the proposal ~~to~~
No 3.

J.P. Allen

4/5/31

all

to J. S.

at once

H. To Holm (3 pms)

6 MAY 1931

5 To Com Com (2) - (to 3 + 4) - A/1 - 11 MAY 1931

but

Mr. P. J. S. S.

I am asked me to look into
the possibilities of proceeding with the
next factory scheme on the basis of
reducing the balance of the money
required from loan funds.

My suggestions are contained
in the acc. Draft & a private
letter sent to the Govt. and
submitted to you. It is

is I think sufficient, and I should
except that I shall add that the
balance of the services to be obtained
may be computed on the following basis

(a) Balance carried	£ 72,000
(b) £ 20,000 less (27,000)	
(c) Subsidies less £ 2,000	55,000
in 29 20/3	
	£ 127,000

It is not clear how much of the
balance is paid up to date to a
the date of.

See also the letter to the
Secretary on 1/3/31.

J.P. Allen

20/5/31

at P. J. S. S.

10/5/31

I have initialled the draft--but I don't like it,
and I am afraid the Treasury won't either.
They will probably take the view that this
means that a Govt. already in financial difficul-
ties, now proposes to borrow quite a large
sum with which to carry out an experiment, which
may (or may not) be successful, and which will
in any case involve a fairly heavy recurring loss
for some years. They will--I should say almost
certainly--consider that unwise. If savings
are practicable on the Colony loan services,
their vice will doubtless be that they should
be made, and retained for future eventualities.
I, of my own feeling, taking everything into

of a day

I am willing for it
to be kept in the folder
to be the Secretary but it will
not be pursued at present.
but express regret suitably
at present
of the way a scheme

I agree that we must
withdraw - but only steps.
The other two are
power minus result.

Wtd.

as proposed
at Park Lane
5.6.31

5/6/31

Now on the papers in the
strengthened also which sup.
Can still be worked - I think it
may be taken as a matter of fact.

Wed 5.6.31

Rec of State
(through Dr. Shields)

Japan
5/6

Mr. McSwiggan.

Dr. Shields is unwell, and unable to deal
with this file before he goes to Geneva.

He therefore asked me to send it on to
Lord Passfield.

PH Memo
11/6/31.

James
P 1116

If his Council is not happy
I shall also send a copy of my 5-11-31
to the Council in the name of the
to assume that this will be agreed
without any - if for cause a thin
file

5/6/31
12.6.31

I think it is only where we
always feel. A deal of this
necessary "inference", so
we will not write to his message.

Wed
2.6.31

Wtd.

5. June (Jan) 5. 17 JUN 1931

9. for Kenya. — Conf 1919 — 1924
(Collected)
This is 6200 for 9.0000000000
including in the immediate future

see 17/2/31

R. J. G. Jones
W. B. H.

10/

10. Extract from 1911/12 ...
No 499
to 1911/12 for Kenya
in 2774/12 EA ...

12/5
A. J. G.

10
Extract from 2 of S's despatch to Governor, Kenya
No 499 dated 13th July, 1932
sent on 27001/32 Closer Union.
W.A.F.

See 1911/12

As regards problems arising from the use of cattle as currency it must I think be agreed that little is to be gained by direct interference and that the satisfactory solution of these problems can only be reached gradually and in the course of social and economic development. The development of educational, agricultural and veterinary services in the reserves is, in present circumstances, necessarily governed by financial considerations. But Lord Hopes's recommendation for the creation of a Native Betterment Fund will ensure that definite proportion of native direct taxation is available for native services.

Filed on 16324/50 Kenya
Veterinary Services in Native Reserves.

6 Another result, however, will be that the necessity for guarantees will gradually disappear and the question of markets for surplus stock will then exist in a more aggravated form. There is not a market in the Colony at present for the surplus livestock from the Native Reserves and the only solution is a meat factory with a steady demand for stock. In view, however, of the attitude of the Colonial Development Advisory Committee and the present financial situation, referred to in the correspondence ending with Lord Passfield's telegram No. 126 of 15th April, 1951, there appears little hope of such a factory eventuating in the immediate future.

I have etc.

Sgt. V. MYERS.

O. O.

Mr. Eastwood
Mr. Alexander
Mr.

Sir C. Bodley
Sir J. Shackleton
Sir G. Grindie
Permd. U.S. of S.
Party. U.S. of S.
Secretary of State

Sir for Mr. Eastwood's sig

11/11/51
13 JAN
11

Dear Skerrington

Q2

Thank you for your

letter S. 32902/03/5 of the

15 June about the possibility

of making provision for the

investment factors, release from

loan funds.

I am afraid that

we can only agree in view

of what you say that there is

no way in pursuing matters

further at the moment - but

~~perhaps~~ we only withdraw

"pour mieux sauter" when

a better occasion flows!

Yours truly

DENARD A. O. O. PARSONS

DRAFT for air kept
J. Skerrington
M.B.E.

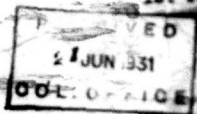
It really is
an important
& valuable
scheme, and

TREASURY CHAMBERS,
WHITEHALL, S.W.1.

In reply
please quote Regl. No.

1st June, 1931.

S. 32902/03/5



Dear Parkinson,

no. 6

Thank you for your letter of the 28th ultimo (17137/31) enclosing a copy of a telegram to the Governor of Kenya refusing authority for the release of further sums from surplus balances for agricultural advances.

I have consulted Upcott (in Waterfield's absence) about the draft private and personal telegram which the Secretary of State would propose to send to the Governor, inviting him to consider the possibility of making provision for the meat factory scheme from loan funds by eliminating other less essential services from the recently approved loan expenditure programme, and he has asked me to reply as follows.

You will remember that the loan expenditure programme was sanctioned by the Treasury (Treasury Letter 3rd November, 1930) on the understanding inter alia that,

A.C.C. Parkinson, Esq., C.M.G., O.B.E.,
Colonial Office.

until

no 31 on 16/6/30
(Colonial loan)

in reply

17 JUN 1931

...the revenue collection had become brighter, the
Colony would proceed slowly with fresh capital
expenditure not directly and immediately reproductive.
The colonies has not improved since then. It has indeed
become more so, and there are no visible signs
of a turn of the tide. In our view the situation
clearly demands the abandonment of all non-essential
loan expenditure which is not likely to be directly and
immediately reproductive.

We do not suggest that the most factory
scheme be not undertaken. If it were undertaken, and
if it succeeded the project would, it would no doubt
be very beneficial, not only to the colonies but also
to the Colony generally. But we cannot escape the
consideration of the alternatives before us, that there
is a good chance of doubt whether it would succeed at any
time for many years. In normal circumstances we should

not

not press an objection in a case like this merely on
the score of the risk of failure, or of having to face
losses for many years, although, in view of that risk,
we should regard surplus balances as being more
appropriate than loan funds. But in present circum-
stances, with the Colony's financial position very
precarious, and with the need for conserving resources
to the utmost in order to be able to maintain essential
Government services, we consider that the Governor
ought not to be urged to reconsider his decision not to
proceed with the scheme at present.

It may be that before long the Colony will
have to resort to disagreeable and unpopular measures
in order to pay its way, and as Kiochequer assistance
for this purpose cannot be contemplated, it seems to us
wrong to press the Governor to embark on a project which
at the best would involve a substantial charge on revenue
for some years. It is really no answer to this to say
that the scheme would not be undertaken unless other
approved loan projects involving at least an equivalent
drain on revenue would be eliminated from the loan
expenditure programme. If any such projects can be

deferred

Copy
sent to Y

16¹⁵

K-8

Dennis Street,
22nd May, 1921.

Dear Sir,

I have received your letter of the 15th May and also your letter one of the 17th May (S.2802/03/5) on the subject of assistance to the agricultural industry in Kenya.

The Secretary of State would have been glad to have met the Governor to the extent contemplated in the draft telegram which I sent to you on the 16th May, but in view of the very definite attitude of the Treasury he does not think that political considerations are any longer to be allowed to override the financial objections which he himself also felt. The Governor has accordingly not been informed in a telegram, a copy of which I enclose, that the Secretary of State does not feel justified in agreeing to the inclusion of further and more extensive assistance for agricultural advances.

A further point has come up in connection with the proposals for the establishment of a steel factory. You are fully informed on the details of that matter as the Colonial Development Advisory Committee has already recommended one course of action. I enclose herewith copies of later telegraphic conversations with the Colonial Government, from which you will see that the matter has been left temporarily in abeyance; but there are sufficient reasons why it is very desirable to proceed with this scheme. The accompanying copy of a private and personal telegram which Lord Bessborough proposes to send to the Governor makes the position clear. The suggestion in the telegram involves a re-allocation of the amounts of the further borrowing already approved. In the circumstances, and as the scheme has already been accepted by the Colonial Development Advisory Committee as a suitable one for consideration - although not to the extent which we desired - we cannot think we ought to let you hear what is proposed. Will you kindly let us know as

[Handwritten notes and signatures]

Does it fit our theory or assumption is correct?

A. C. O. PARKINSON

1922

Handwritten notes at top right, possibly "19/5/31"

17145/31. *Kenneth*

Handwritten notes in right margin, including "19/5/31" and "Private and Personal"

Mr. A. J. ...
Mr. J. ...
Mr. C. ... 18.5
Mr. J. ...
Mr. G. ...
Mr. ...
Mr. ...
Secretary of State

19/5/31

Private and Personal

.....May.

for reason. v. minute

DATE

Governor Nairobi

Handwritten notes on left margin:
Mr. ...
Mr. ... 20/5/31
Mr. ... 20/5/31
Mr. ...
Mr. ...
Secretary of State

Vertical handwritten note: 17/32/11
22 MAY 1931
in duplicate

I have in my official telegram
no ~~let~~ *approved* ~~to~~ *that* ~~you~~ *could* ~~to~~
~~to~~ *approved* ~~of~~ *release* ~~of~~ *further*
sums for agricultural advances *shall be* ~~to~~

already ~~as~~ *a*
~~last~~ *of* ~~series~~ *of* ~~proposals~~ *for* ~~assisting~~
industry ~~to~~ *in* ~~spite~~ *of* ~~doubts~~ *on*
financial grounds ~~to~~

anxiety not to add to political difficulties of your Government

But in consequence I
have my own political difficulties one being
criticism which applies in particular to
maize subsidies that available surplus
balances are being employed solely for bene-
fit of European industry and nothing being
done for natives although for example funds
are urgently required for establishment of
meat factories. While I do not agree that
assistance given to industry inures solely
for the benefit of European producer this
criticism is difficult to rebut. I agree

that existing circumstances do not justify extension of loan programme even for purpose of meat factory but I have recently approved additional Colony loan services to amount of £1,262,136 and that it occurs to me that for anticipation of full assistance from Development Fund meat factory ^{might} ~~may~~ ^{possibly} have been given precedence over some of those services. I therefore want you to consider carefully whether it would not be possible to make provision for factory within amount mentioned by eliminating other less urgent services to an extent which, taking into account assistance offered from Colonial Development Fund and estimated loss on working of factory, would result in no increase in prospective charges on Colony funds. If this is possible I should welcome proposals put forward officially on your own initiative together with your views as to alternative source of assistance offered by Committee. ~~In that case it would be desirable~~

the footnote

~~that you should make some reference to them~~

~~when ~~announcing~~ decision in my telegram~~

1737/71

~~..... as to agricultural advances.~~

Dr. Allen
to [unclear]

Can we assume that the
C.S. & C. offer - on [unclear] of
[unclear] [unclear] - is still open
? - [unclear] can we [unclear] [unclear]
to [unclear] the [unclear] [unclear]
of the [unclear] ?

[unclear]

15/5/41

Yes, certainly; but it doesn't seem
to [unclear] [unclear] [unclear]! I don't think
to [unclear] [unclear] the C.S. (in [unclear] or
[unclear] [unclear]) [unclear] or [unclear] [unclear] [unclear]
the offer.

[unclear]

1/2

(I have [unclear] the [unclear] of [unclear] the [unclear]
of [unclear] [unclear] [unclear] [unclear] They [unclear] [unclear]
[unclear] of [unclear] [unclear] [unclear] of [unclear] [unclear] [unclear]
I don't [unclear] to [unclear])

[unclear]

Dr. Allen
to Ferguson

Can we assume that the
C.S. B.S. offer - in 1909 of
approx 100/100 - is still open
I think that we have found
to not be the same business
of the same?

J.P. Allen

15/5/31

Yes, certainly; but I don't want
remain open indefinitely! I don't like
to see it left to the C.S. (in. say, a
month or two) unless a set large amount
the offer

J.P.
15/5

(I have been the applicant of under the amount
of 100-200 pounds - 100/100. They want a
number of months or less. If an applicant comes
I don't like to suggest)

Record in the Colony ~~is~~
considered with others if it is
as in the Colonial Office,
eventually desired to obtain

~~the services of a Manager for~~
~~the most factory.~~ It is assumed,
~~however,~~ that you will inform
Mr. Collatt of the position,
if necessary.

I am, etc.,

(Signed) A. C. C. PARKINSON

AH/VGY.

H.M. EASTERN AFRICAN TRADE & INFORMATION OFFICE

ROYAL MAIL BUILDING
COCKSPUR STREET,
LONDON, E.W.1.

21 APR 1931
COL. OFFICE

20th April, 1931.

Dear Sir,

I have the honour to refer further to my letter of even date regarding my interview with Mr. Jack Woollatt.

2. In view of the difficulty which is not unlikely to be experienced in obtaining the services of a man qualified to be Manager of a Meat Factory, I took an opportunity of making enquiries while in South Africa.

3. Mr. J. Woollatt is one of the Managers under the Imperial Cold Storage Co. which operates in the Union of South Africa, Southern Rhodesia and South-West Africa. He is about 30 years of age and married. He was educated at a good school in Natal and received his technical training under his father at the Meat Works of the Farmers' Crop Meat Industries at Durban. Since then he has been entrusted with responsible duties at other Meat Works belonging to the Imperial Cold Storage Co. He appears to possess useful experience of management and the handling particularly of low grade meat and offals in different forms for export, also in

The Under Secretary of State for the Colonies,
Colonial Office,
Downing Street,
London, S.W.1.

the.....

*File of R. W. H. -
This adds
nothing I have
sent it
separately*

File - 6 MAY 1931

Copy - Gen. Lang (2) - 1 MAY 1931 A/1

30

AH/VOY.

9/6
H.M. EASTERN AFRICAN TRADE & INFORMATION OFFICE
ROYAL MAIL BUILDING

123
COCKSPUR STREET,
(ENTRANCE OPPOSITE GARDENS)
LONDON, S.W. 1.

21 APR 1931
COL. OFFICE

20th April, 1931.

Dear Sir,

I have the honour to refer further to my letter of even date regarding my interview with Mr. Jack Woollatt.

2. In view of the difficulty which is not unlikely to be experienced in obtaining the services of a man qualified to be Manager of a Meat Factory, I took an opportunity of making enquiries while in South Africa.

3. Mr. J. Woollatt is one of the Managers under the Imperial Cold Storage Co. which operates in the Union of South Africa, Southern Rhodesia and South-West Africa. He is about 30 years of age and married. He was educated at a good school in Natal and received his technical training under his father at the Meat Works of the Farmers' Crop Meat Industries at Durban. Since then he has been entrusted with responsible duties at other Meat Works belonging to the Imperial Cold Storage Co. He appears to possess useful experience of management and the handling particularly of low grade meat and offals in different forms for export, also in

The Under Secretary of State for the Colonies,
Colonial Office,
Downing Street,
London, S.W. 1.

the.....

File of R. W. H. H.
This adds nothing but it is separately

File - 6 MAY 1931

Case - 500 (2) 11 MAY 1931 AH

2.

the manufacture of by - products for fertilizers, etc.
and of Meat Extract.

A. If the scheme for the establishment of a
Meat Factory in Kenya bridges I would commend
Mr. Veallatt's candidature for favourable consideration.
I may add that his father, Mr. B. Veallatt is General
Manager of the Farmers' Crop Meat Industries, and was
formerly Chief Veterinary Officer, Natal, and is well
known to Major Montgomery.

I have the honour to be,

Sir,

Your obedient servant,



244
140. 3194 2444

17145/31 Kenya

C.O.

15 APR
14

- Mr. Chamberlain
- Mr. Allen
- Mr. Pakenham
- Mr. Tomlinson
- Mr. C. D. Jackson
- Mr. J. Macpherson
- Mr. G. G. G. G.
- Foreign Office
- Secretary of State

Downing Street.

13 April 1931.

See 109

de

No. 99. Confidential.

DRAFT. Cable Telegram

CONFIDENTIAL

NATURAL.

22 MAY 1931 PM 11/17/31

Your telegram No. 115
 Confidential Meat factory. The
 Colonial Development Advisory
 Committee has already considered
 the points which you put forward
 and in view of the attitude
 which I greatly regret that it
 is useless to approach them again
 on this subject.

Seen

These last words
 in the case of the
 but a new
 article which I
 cannot forget

Telegram from the Governor of Kenya to the Secretary of State for the Colonies.

Dated 7th April, 1931. Received 2.54 p.m. on the 7th April, 1931.

-----00-----

No 116. Confidential. Your despatch of 8th January No 18 Meat Factory. I greatly regret attitude adopted by the Colonial Development Advisory Committee. It was hoped that the Committee would realise from Papers submitted to it that arrest of decay which began before British Administration is first step in development. The only further arguments which I have to advance are that though Meat Factory proposal limited from conditions in Ukamba Reserve it was always hoped that a factory if suitable sited might be used as outlet for surplus stock in other reserves. Overstocking in Native Reserves is a general problem not solely confined to Ukamba Reserve where it exists in acute form and it was hoped that Meat Factory would infinitely breakdown general native reluctance to make economic use of their stock. This is perhaps most urgent and difficult problem of Native Administration to solve and while admittedly situation could also be materially improved were it possible to induce the Native to use his stock more largely for his own purposes such a change in diet and tribal habits must necessarily be slow and without propaganda and educative influence of Meat Factory proposal is likely to be still further postponed. The proposals in the opinion of this Department are therefore definitely developmental and not merely designed to arrest decay. I regret delay in replying to your despatch which is due to desire to examine possibility of financing scheme partly

119 a 16/10

Handwritten notes on the left margin, including the phrase "and part of the report".

Copy Dec. 30 22 1931

partly from Colonial Funds as suggested. In view of present financial position and terms of your despatches 2 and 3 9th March 1931 Confidential I regret that I do not consider it would be justifiable to do so at present. Unless therefore you consider it justifiable to ask the Advisory Committee to revise its decision in the light of this telegram I fear project will have to remain in abeyance.

H. H. 14088/30
 14088/30

R. N. 14088/30
 14088/30

in view
 of this telegram