1935, N. 38005/64 SUBJECT C0533/453 Onstine Lands Trust Order in Commil ( sugt) 38005/6/34

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Orders in Council Leaved under the Perisian Jurisdiction has of 1880,

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- 1. Sir J. Buffly discount this question on the SOUN April with Sir G. Buffley, Sir S. Bushe, Sir G. Parkinson and Mr. Williams.
- 2. It was employed that the reason for taking up the matter was that Lord Sottlen had just down a Notice in the Heurs of Sories for the tod April, part of which reader

"That my Order in Armell cetting up a logislicity Demotil for Poloption wheals be laid on the table of both demons of Policies for one made, in speer that Portlament uphere at quadratity of Elementary it before it to provide the.

That Bottom has been Mithingon temporarily, but these ja energy reason to think that it will be put does apply, about the question of proceeding with a Englabotics Council for Indontina in reserved. Home, we thought it desirable to double, while there is time for full consideration, what files of artists about to proceeding to Ministers in the Englan.

In the to make implained the peakings—
The Pareign Periodiction Act 1800 Sealand
that it should be lasted for the Ring to ball, execute
and exper any friends periodiction extended by tracky—
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Eing had expellent that periodiction by execute to expense

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where Colonies have been acquired by common or conquest the King can legislate for them under the preregative without reference to Parliament. The effect of the Poreign Jurisdiction Act therefore seems to be that the King's Jurisdiction in foreign countries is to be exercised in the same way as similar jurisdiction is exercised in a conquered Colony, that is to say, by Order in Commeil.

Parliament does not legislate directly for the Protectorates or Hendsted Territories, and the arrangement by which the power to legislate for the King's jurisdiction in foreign countries was delegated to His Hajosty has been serupulowely hope. Where it is desired that an Act should be applicable to Protectorates etc., progision is inserted giving His Hajostypower to apply it by Order in Council.

In some recent note of Parliament, for example in the deverouses of India not, where Parliament has conferred power on the King to legiclate by Order in Council it has etäpulated that the draft of such Orders should be laid before Parliament. To such provision appears in the Poreign Parletiotion not. The only reference to the point is a provision by which Orders in Council are to be laid before Parliament after they have been made. To lay before Parliament the draft of Orders in Council to be made under the Poreign Jurisdiction not has no statutory outhority and would be a brough of the tradition which has seen changed for 46 years.

6. Sir S. Bushn-explained further that, in his view, although triagn make under the revelop Periodiction Act were to that extent make under statute, they were where Colonies have been acquired by common or conquest the King can legislate for them under the prerequive without reference to Parliament. The effect of the Poreign Jurisdiction Act therefore seems to be that the King's jurisdiction in foreign countries is to be exercised in the same way as similar jurisdiction is exercised in a conquered Colony, that is to say, by Order in Council.

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4. Hir 0. Suchs explained further that, in his view, although Orders make under the Poreign Purisdiction Ast uses to that extent make under statute, they were none the less in the position of Prerogative Orders as distinct from those which are known as Statutory Orders.

Prom the practical point of view, there would be great inconvenience in laying such Orders in draft before Parliament even if it were held that this would be constitutionally proper:

First. There are very many Orders which have to be made under the Poreign Jurisdiction Act.

Secondly. If such Orders were laid in draft, they could presumably be debated by Parliament in detail.

Thirdly. Once the order had been laid in draft, it would not be possible to vary the wording without further submission to Parliament. In Sir G. Bushe's opinion, the Government had done all that could reasonably be saked of them by giving Parliament the substance of the proposed Palestine Legislative Council Order in Council in Command Caper 5119.

5. Sir William Hulkin at the Pereign Office had agreed that there was no obligation to lay Orders in Council under the Pereign Jurisdiction Act in draft form before Parliament prior to engetment, and that section 11 of the Act, which provides that such Orders are to be inid forthwith after they are made, would appear to be inconsistent with any such obligation. At the same time he was not sure that it followed that there would be anything improper in adopting that course if, in a particular case, it were desired, for special reasons, to do so.

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- 6. Sir ?. Pottomley said that it would be very reparassing if the traft of the Tenya Tative Lands Trust Trier in council had nor the send tited to arliament (and to the Tenya Legislative council). Yet, there would be no ground for resisting a demand for this, if the malestine refer were laid in draft.
- 7. "ir , srkinson said that, judging from the line taken by certain speakers in the "ouse of Lords 'ebste about the Palestine 'egislative 'curcil, loverment might be raced with the emitton that if they refused to lay that partir a r r before Parliamer. in draft deeptte what 'no a no '/ publishing the substance this for a section of the siteman for momenthems of use of police and block her, here to would be argued that if wis moit are not if he elect. and that it must be sylving a serving tays in the sense that every ming give and the should be "sid in do for her we as " me ' ' . . . in 'ac , those were the onl alterative. be better to give way on the party of a new two fare to accept anendro to the old of the aring of all mines of
- to the property of the second second
  - V. I was agreed e. . ha ster

- embarraseing if the draft of the Kenya Native Lends
  Trust Order in Council had now to be submitted to
  Parliament (and to the Kenya Legislative Council). Yet,
  there would be no ground for resisting a demand for
  this, if the Palestine Order were laid in draft.
- T. Bir C. Parkinson said that, judging from the line taken by certain speakers in the House of Lords debate about the Palestine Legislative Council, Severalish might be faced with the position that if they refused to lay that particular Order before Parliament in draft despite what they had done by publishing the substance in a Command Paper, there would be a demand for animhment of the Poreign Jurisdiction Act, i.e. it would be argued that this was an old and out-of-date Act, and that it must be revised in these more advanced days in the sense that every Order made under that Act should be laid in draft before Parliament. If, in fact, these were the only alternatives, it would certainly be better to give may on the particular case then to have to accept asendment of the Act involving the laring of all Orders in draft.
- 8. Sir 8. Numbe suggested that Government could refuse to swend the Act, if that should be pressed, met only on the question of principle but on the ground of the extreme inconvenience and waste of time which would be occasioned; but he doubted whether sufficient interests would be taken in the matter by Parliament to leader such a formed.
  - 9. It was agraid to suggest that Ministers should

should be guided by the advice already given, but it was for consideration whether the Atterney-General should be asked for his opinion. If the Atterney-General's epinion was desired, it would be well that Sir G, Bushe should write to him now rather than wait until Lord Lothian put down his Notion again, so that there might be ample time for consideration.

direction.

SPOUSTGA/31. 4. Eine 11 / 1/30 Sir C. Purpins Sir C. Ballerio Janny . 116 Sir J Shughburgh Permi U.S. of S. Purity U.S. of S. Sportnery of State Lande to extravely a Meripo of pom letter or an Charley . Re 40 Blenny and Attinging of of human and to reform Pathesta loring on the it on is not propose to committee the Can of the own in Council is define the Aghean of temps to to deaft from to any unggical ordy or Carendaal. is he the leaves from this (8) 91 m y the 12 " of august last, from attention was Car hed

was by his Phay Congretion 38005/1 ( now Wicomet Switch) in Saliane on the 14 th of Novamber , 1924 , ruchen 7.5 that it would be esting warmatheninal to by befor Sailinent Literales TR santy 1 - n. t .... considerations apply to Ask thony . A.P. So) Cormanication to private H mi th. or to bedies or windred A I was an when سا في بالمارا عال Lan et acoust to the high of Blow ... Com de of Higher of Kong. 2 1- mg. 1 am my Le sofering a the war gin to & Si PRY CAY Noor 1934. A chy i endere for your conserver. The Marketh has no intertion of departing from the abotich of his frederic bounds the youther

Signed) L. B. FREESTON

CTORIA 60

## The Anti-Slavery and Aborigines Protection Society

in which are improporated the British and Foreign Anti-Slavery Society and the Aborigines Protection Society

Joint Presidents :

DER RT. HOR. THE EARL OF LYTTOR, K.G., G.C.S.I., G.C.LE. THE RT. HOR. LORD MERTOR, K.C.S.I. THE RT. HOR. LORD NORE-BUXTOR

Chairmen: Charles H. Roberts, Esq.

Vice-Chairmen: Charles Robert Buxtor, Esq.

Secretary : Six JOHN HARRIS.
Assistant Secretary : Miss E. K. BATTY.

TRAVERS BUXTON, Esq. Joint Hon. Treasurer:

ALFRED BROOKS, Esq., J.P.
H. J. TAPSCOTT, Esq.

RECEIVED - 6 AUG 1935 C. O. REGY

DENISON HOUSE, 296 VAUXHALL BRIDGE ROAD, LONDON, S.W.I., CLOSE TO VICTORIA STATION.

2nd August, 1935.

The Rt. Hon. Malcolm MacDonald, M.P., colonial office, bowning Street,

s.W.1.

R

ACKD. BY P.C.

Sir,

this society held yesterday in the nouse of commons, a discussion took place upon the proposal to issue an order in council affecting the nighlands of henya, as referred to in our letter to the pepartment, dated 10th May last.

No 18:

NoI

Robert mamilton in the mouse of wommons on the 25th ultimo, in which he made the suggestion that this order in council might first be issued as a draft.

I beg leave to ask, on benalf of my committee, whether it is proposed to adopt Sir Robert amilton's suggestion, and if not, whether we might be allowed to see (if necessary, in confidence) a copy of the proposed Order, in council?

I have the honour to be, sir,

Your humble and obedient servant,

Saus Source S

## The Anti-Slavery and Aborigines Protection Society

in which are incorporated the British and Foreign Anti-Slavery Soulety and the Abortoine Protection Society

Ten Rt. Hon. Ten Bam. of Lytton, K.G., G.C.S.L., G.C.LE. Ten Rt. Hon. Lond Menton, K.C.S.L. Ten Rt. Hon. Lond Non-Burto.

Chairman: Craatian H. Rosmutt, Eq.

Vice-Chairmen : CHARLES RODEN BURTON, Esq. TRAVERS BURTON, Esq.

Secretary: Sin John Harris. Assistant Secretary: Miss E. K. Batty. Joint Hon. Treasurers:
ALPEND BROOKS, Esq., J.P.
H. J. TAPROSTE, Esc.

RECEIVED - 6 AUG 1935 C. O. REGY ALPED BROOKS, Eq., J.P.
H. J. Tapsofft, Eq.

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Your humble and obedient servant,

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## The Anti-Slavery and Aborigines Protection Society

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Ton Str. Hon. Tim Rose or Letton, K.G., G.C.S.L., G.C.L.E. Tim Str. Hon. Lone Marrow, K.C.S.L. Tim Str. Hon. Lone Non. Sugre. Challenge: Constant H. Rosserry, Eng.

Tauring Surroy, Esq.

June Him, Fragments tarmer Bacons, Esq., J.P. H. J. Tarmontt, Esq.

RECEIVED

DENISON MOUSE,
upf VALUERALL MREDGE MOAD,
LONDON, S.W.,
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. Rod August, 1985.

To:-

The Rt. gon. Malgolm machonald, wall.

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ACED. BY P.C.

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at a seeting of the semeral semmittee of

This poolity nell yesterday in the access of whomome, a discussion plot place upon the proposal to brown an union in woundl affecting the wighlests of weaps, as referred to in our letter to the separtment, dated lots

No 18 may last 36006/0/22

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I have the manour to be, mir.

your mamble and abedient servant,

Survey.

29 th July, 1935.

Dear Bushe,

Your letter of the 19th instant and enclosures regarding the proposed Order in Council dealing with the occupancy of lands in Kenya Colony.

Leadbitter is on leave, but it has page that I had drawn his attention to him h. Hamilton's speech on the Colonial Office Vote on Thursday last, and we apprehended that the matter might form the subject of a further Question before the House rises.

I can say quite definitely that he shares
your view that the prior publication and
discussion of such a draft Order solls be
contrary to constitutional practice. For your
confidential information, have the authority
to state that if pressed to acree to such an
Order

to be es. Walken

Order being submitted to Parliament in draft he would refuse, unless the Law Officers of the Crown formally advised that such a course was permissible.

Naturally, the foregoing remarks apply to the purely Prerogative Order, and not in a case where an Act of Parliament has directed a different procedure, e.g., British Guiana Act, 1928, Section 1 (2).

Yours sincerely.

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Yours sincerely.

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52000 Ju Kany 1. Aut 247 " but 26/2 Mr. Partition 1 The See J. Sheekbergh Perm. U.S. of S. Jacked : he Party U.S. W.S. Surnivey of State. THE MAY I KNOW DRAFT. BAR LINE C. The Color the 6 - C- 6 dt ment with from Home ? Our you the tie of - was Manual Car year, a sin النع . دسله . لمن The second secon the the sample ---a pag - B

The Order in Count على عا مسهد the occupany of lumb in Kunga Colony. They بالمكاه سه مسه الله Impure a love. other them the Ruine Pullimente Put. you then is no procedure for submitting to Parhametery crutium the drift of a Such au Chargeler Our. B. t is famile that - fauth punter may be put som life the Home ries, I show he must greefel to Bom white you when my opinin that the prin publishing a division of sul - suft over week be with

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[Sir R. Hamilton.]

the normal position there being restored. One has to hop rather rapidly from place to place in our discussions on this Vote, and I want now to say a few words on Kenya Following on the Morris-Carter Report, it has been proposed that an Order in Council should be issued defining and regulating the position of what is known as the highland area. Various questions have been asked in the House on the subject, but I am afraid that a not very accurate idea exists as to the true history of this matter. I will try briefly to put it before hon. Members.

When the invitation was issued to settlers first to go into that country, the highland area, it was on the understanding that an area would be reserved for them. The country was then a Protectorate, and the Indians who were there washed to have an opportunity of taking up land in that area. Lord Elgin, who was Colonial Secretary at the time, was most unwilling to pass any legislation of a discriminatory character against British subjects, and he therefore directed that as a matter of administration titles to land could only be issued to Europeans by the Governor, and that any transfers of land should be subject to his approval. That procedure has been continued for nearly 30 years. It is merely a matter of administrative procedure. The Protectorate has since become a Colony, and it is now proposed that a law should be passed by Order in Council reserving a defined highland area entirely for Europeans. In other words, that means passing legislation discriminatory against our own British subjects British Indian subjects and British African subjects, and excluding both of them from any right of holding land within that area. If that were to be done it would be a thing that has never before been done in a British Colony It would not exclude, may an Italian or a Frenchman, but it would be in the nature of a colour bar against the Indians and against the Africana

The becretary of State has been asked wisther it would not be possible to pubash the projected Order in Council in draft so that it might be criticised, but to replied that it was unusual and contrary to constitutional procedure that Outleen in Council should be published for criticism. May I resulted the right

hon. Gentleman that in the Government of India Bill, which was recently before this House, provision was definitely made for certain definite important Orders in Council to be submitted to Parliament before they are passed into law. This is a matter of vast importance. There is the possibility of creating a precedent of a character in the British Empire which it would be impossible to do by Order in Council in regard to a mandated territory. It is proposed to do in Kenya, one of our Colonies, something which we could not do in a territory over which we hold a mandate. Therefore, I would ask the right hon. Gentleman to reconsider, if it is decided to go on with the Order in Council, whether the draft of it might be published, so that it might be fully and fairly criticised by Parliament before it is passed into law.

Mr. SPEAKER: Am I to take it that the hon. Member does not intend to move any reduction of the Vote?

Sir R. HAMILTON: Ne, Sir. I do not intend to move any reduction because that would immediately limit the Debate. As you have ruled that we might have a general Debate on the two subjects, if have refrained from moving a reduction.

Mr. SPEAKER: There is no notice on the Order Paper of any reduction to be moved. That was one of the reasons which led me to suggest that we should take the two-Votes together. If no reduction is to be moved, I must put the Question, "That this House doth agree with the Committee in the said Resolution." If I put that Question to the House, no Motion for a reduction will be possible.

Mr. LUNN: I intend to move a reduction. I had no idea that the moving of a treduction would limit the Debate, and I should be glad if you would tell us in what way it would be likely to limit the Debate if I moved a reduction.

Mr. SPEAKER: I do not know for what reason the hon. Member would wish to move a reduction. It should be for some particular purpose and can only he moved to one Vote at a time.

Mr. LUNN: A reduction in the Vote would be moved, as it is usual to move a reduction, for the purpose of expressing diseatisfaction at the statement of the right hon. Gentleman with regard to administration in the Colonies. unidone that I ought to have done in the way of reference, but in the course of this discussion box. Members will no doubt be very quick to point out my sins of contains, and possibly, with the leave of the House. I shall have an oppormusty of making some of them good before the discussion comes to an red But this is a tremendous field The Colonal Office, as I said, administers the affairs of a very large number of countries. It is concerned with the affairs of a great variety of interesting and attentotile propins and with a very given variety of functioning problems. Ferhage I might cione with this reflection. To-day many atlanks are being instabled by various solitors upon our parliameteracy intellitiones. We are told of superior forms of Government. We shall be unite ready to acknowledge the notal merits of three other fucile of government when they see show an equal achievement with that of this Parliament over the last 300 years. One of the greatest of the achievements of this Parliament is that proceeding after grostration, is many stresses and many changes, it has guided sympa-Shottonaity and wintely, and, on the whole, manusadelly the affairs of the widest and the most complex fingure the whild has arrest known.

4.43 p.m.

SW ROBERT HAMILTON ! AND Supply to be it a prosition to-day of being the first to be able to congrutulate the staths has Continuous spent the wary admirable way is which he has presented has flattemates for the first time at that" Bus. Had he not hold us, or had we not known we should not have thought that he had only been the weeks at the Cichenia "Affects, but that it was more like ara years. He speaks with a woodestal knowledge of the enligent, and remoderting the water from those which he had be charges. ' Should Shall what he has build an advant was very admirably chosen. Morning will I am name by assisted to ROSSIW clies the Christians as a whole have augusted their financial position marked's during the last year They have been through an extraordinactly had time owing to the assessmin bilinard tibes has blown around the whole widths. and the facts and figures that have been giren to to-day show unmistakably than they are beginning to excessed their Remarks differentiers

There are one or two questions to which I wish to direct the attention of the right hon. Gentleman and to ask for a reply, which, I hope, we shall get later on, before I come to deal with the general question of the concerns policy; should like to call attention to what we must all regret very much, and that m that one of our Colonies, namely, Cyprus, an saland Colony, is not connected to our own country by a British line of ships. It seems to me an intellerable positive that that colony which has been in our postession now for a great number of years abould be t-needent for its communication with this soundry on what is a subsidiered toroign line. I know that the Colonial Other are taking steps to remedy that position, and I hope the Colonial Scoretery will be able to tell so that something definite is in view to remedy a case of affairs which we all regres. In connection with the question of shipping should like to sak what, if anything, is being done in regard to the harbour of Famagoria. It is only a partially made harbour, and until it is demploted there is no proper backing for the whole island. in these days of extended fouring by large orginer Boers if in expendingly coforcaught shall each' incidents should cour as have occurred lately, where a cruisty liner has been sitable to land her passengers and had to leave the island bucasse she could not get sufficient harbour accommodation. In connection with the homomonications with Cyprus I tops that the right box. Gentleman will be able to tell us something with regard to the air communications as they exist at present and as they are planned for the fature

Learing Cyprus, I wish to ask a queetion with regard to Malta. We all know that the constitution of Malta, unfortucentrally, was suspended some few years ago rwing to a state of emergency. We should like to be told what the position of the state of omergency is to-day of the courigousy is still continuing, or whether it is showing any signs of improvement. We all know that a state of emergency may be drawn out like a piece of clastic or it may be shortened. Therefore, ertion taken in the state of emergency can be continued for a shorter or trought period. We should like some reasouthing information as to the position to Natio and what possibility there is of