

1936

38232/1

CO 533/474
KENYA

38232/1

White SettlementProposals for settlement of
Ex-Indian Army Officers.

Proposed	2/3	2/5	
+ 1/3	m. C. Eason	4/5	
3/3	C. Rottnest	3/5	
	Sir J. Keay	3/5	
	LORD PLYMOUTH	6/5	
	Secretary of State		
1/3 M. C. Eason	R. 297	2/5	
7/3	R. 309	2/5	
Proposed	2/3	2/5	
3/3	m. G. T. (Lord)	2/5	
Proposed	2/3	2/5	
m. C. Eason	Sir C. Rottnest	2/5	
1/3	R. 297	2/5	
Mr. J. Gossell	R. 297	2/5	
Sir C. Rottnest	R. 309	—	
Sir J. Suckling	CD	2/5	
	R. 297	2/5	
S. 68	R. 297	2/5	
Lord Plymouth	R. 80	19/2	
Secretary of State	R. 297		
W. Fleet	8		
Sir C. Rottnest	See		

LATND

Settlement (Kenya)

Sir: Bygme - NO. 21 Conf.,

20.2.36

Government further agrees in support of scheme A & B +
asks that the Govt. of Kenya will be placed in a position
of considerable embarrassment if it now has to announce
that it is unable to proceed with its schemes.

Suggest: (1) The authority may be given for Govt. of India
to info. that it will not be feasible to increase the
Land Bank loan to cover scheme A, (2) that Scheme B
unjust to approve.

For convenience of reference I set out
below brief particulars of the proposed scheme for
the settlement in Kenya of "War Block" officers of
the Indian Army which was turned down in the
Secretary of State's despatch of the 10th of January

last.

These officers, on retirement will
be given a pension of at least £100/- per annum which were
divided into three categories for settlement
purposes:-

A. Those who would be settled on small plots
in terms of 200-700 acres each for purposes of
mixed farming with a view to supplementing their
Army income.

B. On small allotments of Crown land for the
purposes of residence assisted by minor market
gardening.

C. Officers who desire to purchase land privately.

In category A it was proposed that no
purchase price be charged for the land and that the
Land Bank should advance to each officer £1,000 to
start him in mixed farming, i.e. for the erection of
his house and the purchase of stock, implements,
etc.

To officers in category B it was proposed
to grant free small plots in areas suitable for
residential settlement, but without the grant of any
financial assistance.

Category

C.I.
LAND

Settlement (White)

1. Sir? Bygone - NO. 21. Conf. 20.2.36
Government further arguments in support of scheme A & B
adds that the Govt. of Bengal will be placed in a position
of considerable embarrassment if it now has to announce
that it is unable to proceed with the Scheme.
Suggests, (1) that authority might be given for Govt. of India
to instruct that it will not be feasible to increase the
Land Bank loan to carry scheme B, (2) that Scheme C
might be approved.

For convenience of reference I set out
below brief particulars of the proposed scheme for
the settlement in ~~India~~ of "War block" officers of
the Indian Army, which was turned down in the
Secretary of State's despatch of the 18th of January
last.

M.2
1/11
The officers who on retrenchment will
receive a pension of at least Rs. 100/- a year,
divided into three categories for settlement
purposes:-

A. Officers who would be settled on small Crown
land farms of 200-700 acre^s for purposes of
mixed farming with a view to supplementing their
Army income.

B. On small allotments of Crown land for the
purposes of residence assisted by minor market
Gardening.

C. Officers who have to purchase land privately.

In category A it was proposed that no
purchase price be charged for the land and that the
Land Bank should advance to each officer Rs. 1,000 to
start him in mixed farming, i.e. for the erection of
his house and the purchase of stock, implements,
etc.

To officers in category B it was proposed
to grant free small plots in areas suitable for
residential settlement, but without the grant of any
financial assistance.

Category

Category C contemplated no form of Government assistance.

The Secretary of State's expressed objections to the scheme have come as a blow to the Governor and he has felt it necessary to return to the charge. He is embarrassed by the fact that Government stand more or less in a false position as a result of the Kenya problem which has been spread in India. He points out that Colonel Kinnigga was sent to India in January, 1931, by the Kenya Government for the express purpose of spreading interest in Kenya among civilian army officers on leave of recruitment. This, of course, had nothing to do with the "War block" scheme for the settlement of "War block" officers in Kenya. But as a result of much propaganda carried on in India by Sir Edward Park, one of the leading publicists in India, the Indian Government addressed the Government of Kenya in regard to the prospect for retrenched Indian Army officers in the Colony. Later, in conversation with the G.O.C.-in-C. in India, Sir Joseph Byrne said that the Kenya Government was doing its utmost to persuade a number of "War block" officers to come and reside in Kenya and that both he and the Government would assist in the matter in every way possible. And it was at the request of the Kenya Government that Major Cawthorn went to the Colony and discussed the terms of the "War block" officers' settlement scheme.

In

In paragraphs 5-8 of the despatch the Governor attempts to controvert the arguments advanced in the Secretary of State's despatch of the 18th of January. But so far as I can see there is nothing put forward which would cause the Secretary of State to alter his objection to the grant of the very special inducements offered to officers in category A of the scheme.

The suggestion in paragraph 10 of Sir Joseph Byrne's despatch appears to offer a solution to his difficulties, and that is that he should inform the Government of India that, on behalf of the Indian Army, formal demands from established farmers in the Colony and the requirements under the contract submitted by the Committee on Agricultural Indebtedness, it will not be feasible to increase the capital of the Land Bank Board to cover the advances contemplated in category A. It might be added that the proposed arrangements under category A must be regarded as cancelled, but that the facilities offered to category B will be made available to a limited number of retrenched Indian Army Officers.

9.3.36
C. A. F. S.

I.O. have just
got a few &
I am now one.

We have not yet had copies from the India Office of Major Cawthorn's Report. We did get an advance copy, but we had to return it and I am trying to get some more. The despatch, however, is an important one, and raises serious questions, apart from

from the immediate issue of the Indian Army officers. The main issue is what are we to do about white settlers in Kenya?

I do not think, to begin with, that there could be any objection to the publication of our despatch of the 18th of January. That despatch contains nothing contrary to observed facts in general common sense, though it will no doubt be represented as an attempt by the Colonial Office to destroy the principle of further settlement. Our despatch bearing in rather further in turning down the scheme which was proposed originally, but the conclusion formed in the Secretariat was after examining the correspondence, to come to a conclusion that it was safe to assume that it was true that Government in Kenya has emphasised the attraction of Kenya both in speech and in printed pamphlets, but still it is admitted, as I can't admit, that the greatest need in Kenya is for more settlers, if it is obvious that they must be settlers of a type which will not come on Government for assistance, whether that assistance take the form of providing free education for their children, or grants to repatriate them home when they have gone bankrupt, or free plots of land on which they can exercise their avocations. We do not want and should not encourage people with small incomes who may, or whose descendants, may become a burden on an already overloaded State. If, however, people come along and want to take up land in Kenya, Government should not discourage them but should not attempt to attract

them by offering special facilities. If the 'Morning Post' paragraph is true^{Many colonists say}, that the friction between the Government and the settlers spoils Kenya, it may do them a bit of good.

With regard to paragraph 6 of the Governor's despatch, in which he is dealing with the 'A' scheme, which has been ruled out, it is pointed out that if a man got an advance of £1,000 from the Land Bank under Government guarantee and failed, Government would have land and buildings representing about £700 of the advance, which might be re-sold at a profit. Well, would it be regarded as a profit? Who's to know if? Let me add, in addition, that to know that the previous tenants crashed on it. How long will it take the improvements to deteriorate? Is it not the case that in Kenya, if a farm becomes derelict, the improvements vanish very fast?

Paragraph 7 is specially difficult. The fact that the Ex-Soldier Settlement Scheme got away with it to some extent, is no justification for taking any risk when times are not nearly so prosperous as they were sixteen years ago.

With regard to paragraph 9, I am also inclined to agree that the propriety of propaganda designed to attract people to Kenya can very properly be called in question. The Governor, however, goes rather too far by saying that if new settlers get reduced rates on steamers and railways it is doing something to subsidize settlement. Government and the Association is perfectly justified in publishing information about Kenya, so long as that information is not misleading and so long as facts are not concealed. I cannot help being reminded of the recent

recent paper trial and much the same rules ought to be applied to propaganda designed to advertise the attractions of Kenya. Those attractions exist and there is no harm in inviting people to consider the place, but it is not, I think, justifiable in present circumstances for Government to attempt to induce people, either by giving them advances of cash on favourable terms, or plots of ground at reduced rates. Incidentally, it now appears that the capital cost of the small plots envisaged under scheme 'B' is about £20 an acre. As the plots have to be 20 acres, there would be a capital outlay of resources which, having no set, or even £400 a hectare, I think could hardly be allowed.

On the whole I think that the attitude of the Secretary of State would probably be to accept that he has no objection to the settlement of people on small plots as envisaged under scheme 'B', but he could not agree that those plots should be given free. If, in fact, they are worth as much as £20 an acre, it would be entirely wrong of Government to give them away. With regard to the general question of settlement it is easy to draw a distinction between making information available to the public and deliberately encouraging people to settle in Kenya by the grant of specially favourable financial advantages and that it is the last that, in the interests of the whole community, cannot be allowed.

I had dictated the foregoing before I had got hold of Major Cawthorn's report. I now attach a copy which has just been received. The report is very considerably "settler" and based on settlers' opinions, as one might expect, but unfortunately it reproduces in paragraphs 112-116 the scheme put forward by the Konya Government. (It is just as well to consider whether we have or have not a good case for abusing the India Office and the Government of India for failing to publish anything like this without submitting it in draft to the Secretary of State for the Colonies. Something of the kind seems indicated but this is not the paper on which to take it up.) Anyhow, the scheme has been published and will be known in India & Kenya.

Otherwise the report brings out the antagonism which exists between the settler and the Government and accuses the allegation that the Colonial Office is definitely opposed to white settlement. This last of course is not the case, although I think myself that white settlement was an utter mistake, but it is there and has to be accepted. It is one thing to be opposed to white settlement generally and quite another to think that in present circumstances it is not likely to pay the settler. I should be disposed to stick to what I have already said, but the publication of the Government's scheme does give a new aspect to it and, ~~on the whole~~, I think the best thing to do is to accept scheme B, but point out the drawbacks to it, emphasize the fact that Government will be giving away a valuable asset and say that scheme A is definitely out of court because the Land Bank funds would not be sufficient for such purposes and ought not to be used for it.

J. J. W. Flora
25-3

The Govt has set the right ~~line~~ on the
last page 9*. Our Dr. A. I.
think (so far as I sincerely am concerned)
I know) inclined to indicate that
the possibility of any propaganda to
attract settlers to Kenya is open to
question; or rather is not open to
question at all, & but is non-
existent.

I quite realize that this represents
a reversal of long-standing policy
~~in some cases~~, but the change had to be
made at some time, & this is as good a
time as any.

Now that we have what the
Government of the day consider to be
the best scheme of colonization
of Kenya, it is up to us to
make the best of it. We
have settlers in Kenya, we
have staff with S.O.S. offices,
now we have to do all we know
to attract to Kenya lots of settlers
as individuals, but the trouble
is bringing them cannot be profit-
able to the market due to a large
extent not being solvent & may very
well never be.

It may be that this is a difficult case
indeed but after all it is only for
our own sake; we are not compelled
to tell the world that we think
that on the whole the project of putting
individual small white settlers into
Kenya has failed & will continue to
fail, but we are compelled not to
tell the world that we are quite
sure this is an excellent one;
indeed we are sure that we are obliged
to put the Kenya tax-payers' money
behind it.

I think the only honest & the
only safe think to do is to return
the Govt's cash, to say that we
accept his conclusions, & are

proposed to reconsider the whole policy
of colonizing Kenya, but are not yet
ready to reconsider the present decision.

G. L. H. [Signature]

26/3/36

I don't want to minute this much more.
We are now up against the politics of it. "Closer
White Settlement" has been urged by the settlers
in Kenya for years and lip service has been paid to
it by Governors, Government Officials, politicians
here and Secretaries of State. If we now turn round
and say that the whole policy of colonizing Kenya
has not to be reconsidered it will provoke, rightly
or wrongly, ~~more~~ ^{more} outcry in Kenya with the
usual dogs, cats, & other. Can we risk it? I
think not. In my opinion the only thing to do is to
take a sort of half-way course and tell the
Governor that, in the circumstances, the S.O.S. will
not refuse to allow the adoption of scheme B. Though
we must point out that it is in a sense glorifying
further settlement in so much as it gives away the
land, though if, as may be presumed, there is no
other demand for it that objection does not hold so
much force. But go on to say that on the general
question it is very doubtful whether Government
should hold out special terms calculated to attract
to Kenya people who, though admittedly very desirable
as settlers, are not likely to make a financial
success of it, and that this does not mean that
Government is not justified in drawing attention in
publications or otherwise to the admitted
attractions of the country so long as it does not
hold out inducements (which, in the S.O.S.'s opinion,
are not ^a justified by facts of a case).

J. I. G. [Signature]

273

"This is all rather outside my sphere. But, as it has come to me, I minute briefly below.)

1. I'd maintain the decisions as regards scheme A.
2. I'd be prepared to agree to scheme B being put in operation, if the Govr: feels strongly that this should be done.

3. I'd make the distinction suggested in the previous minutes between "special inducements" and "information".

I would not raise the general question of stopping all native intended to result in settlers coming to Kenya. Politically, such a move would I think produce a rift at a most inconvenient time; economically it might tend to cause too much initial "jerk" in the economy. My view is that white settlement in Kenya will gradually drift apart from a native majority in due course; but gradual extinction seems economically much preferable to sudden extinction. We do not want to kill them, but so many have already officially been kept alive!

4. The admittedly temporising line suggested can't be the better justified if the S/S agrees to scheme B, and by calling in aid the Timmerton considerations to which the Govr: alludes in para. 10 of his despatch:—No. 1 here. The course suggested is not logical; its justification is expediency.

5. Personally, if that is not considered fair or reasonable objectionable, I should like to have Sir Alan Pim's view as to this matter before replying. He is impartial; must now have got a real grip of the essentials of the Kenya situation; and has much outside experience which would serve to put the Kenya position in its proper objective frame. That I have in mind is of course a purely private consultation:—to which no reference would be made in reply which goes to Kenya.

Sir J. Campbell

40/2 in
38232/1/35
Very

You are the draft of the despatch which Sir J. Pym now desires.

I agree with Sir J. Campbell—
we have enough ground to
maintain our objection to scheme B.

[Projects as statement]

1. We have agreed to a
very long time for policy
to come into effect as soon as
we can. This is a very
long time. It is
the longer the better.
2. We have
done a great deal
of work on the
scheme.

30/3/35
M 3/2/36

J. P. Pym

I fully agree with para 3 in
Sir J. Campbell's minute. It is
too early for us to make up our
minds finally as to the suitability
of the Kenya Highlands for white
settlement. We should not be in
too great a hurry to do this.
I feel we should still be prepared
to facilitate white settlement,
but no more. I myself would

much paper has been despatched
of Jan 18th were not published
but I daresay this cannot
be avoided.

Perhaps you would like
to discuss

31.3.36

The Secretary of State discussed this
this morning, Sir C. Huttonley, Mr. Chatterjee
himself being present. Mr. Thomas was still
inclined to adhere to his former opinion that
even in the ~~case~~ scheme 'B' the discontents
outweigh the possible advantages (which were
admitted on all sides to be small). In
particular he thought that it would be very
difficult to justify the grant of land to ex-
officers of the Indian Army and at the same time
to refuse it to ex-officers of the British Army
or even to any local settler of good conduct.
If the Governor were forced by pressure to give
grants of land to anybody that would open the
door to land speculation and probably lead to
the disposal of an ^{excess} ~~valuable~~ estate ~~on~~ worthy
people.

He pointed out that the Governor thought
that it would be possible to make a special case
of these Indian Army officers and that since in
scheme 'B' they would have small properties and
an ensured income from their pensions, there

was not the same danger of complete failure as
in the larger schemes. Even if they could not make
anything out of it they would still be able to live
on their farms and would be an asset to the
community, at any rate as long as their pensions
lasted, though the result for their families after
the pensioner had died and his pension ceased would
probably not be open to doubt.

It was eventually agreed, on Sir George
Nottingham's suggestion, to adopt Sir John Campbell's
proposal - consult Sir Alan Pim. Draft herewith

8.4.1936

3. Sir A. Pim (^{informal}) 30.4.1936
No. 3 and Submits detailed observations on the three
schemes set out therein.

Sir Alan Pim has now contributed his
views on the various schemes for settling Indian
Army officers in Kenya. His views are generally
on the lines which we took in the Department here,
namely that the more ambitious proposal - scheme 'A'
is quite unjustified. Sir Alan points out that the
proposed £1,000 is not enough and that the grant of
advances on that scale might very well prevent the

Bank from giving advances to existing settlers who would be naturally more suitable, and further, that Government could not escape the responsibility for possible failures. There is no doubt that Sir Alan and Mr. Milligan are quite right on these points.

Scheme 'B' however is of another category, and there Sir Alan's view is very much the same as that which he took, namely that small farms would probably not be anything in the nature of an economic undertaking and the real risk is the welfare of the pensioner ex-officers when the pensioner dies. He does not think that there would be any political objection to confining the scheme to a special class of ex-officers and he makes the further point that a Union in Kenya would be quite ready to welcome their arrival. He therefore suggests that we should accept Scheme 'B'.

I think we should now do so, and send a despatch to Kenya saying that the Secretary of State agrees to Scheme 'B' though he realises the possible objections, especially the risk of trouble to the family when the pensioner dies, and as regards the propaganda point, we must be very careful to make the distinction between the provision of general information in as attractive a form as may be considered advisable, and the giving of special inducements. The Secretary of State however must see again before we can give the desired approval.

J.R.O. 7/2

I agree, I too like proposed at all, but an alternative seems to be enclosing the loan with the settler, & I am agreed to accept that it is more effective than a few families should be left in an uncomfortable state at some remote date.

G. S. Maffey
4/5/36

Sir J. Maffey.

You saw this proposal when it first came to us in 38232/L/35 and I think that if you look through these later minutes you will feel that we have not had much to say which was not said then.

The three schemes are explained in summary on the first page of the minutes on the present file. Everyone is agreed now that Scheme A must be ruled out and the Governor in his original despatch prepared to accept the decision in that sense.

Scheme C is entirely harmless and does not need discussion.

As regards Scheme B, you will see that the Secy of S. feared that we might not be able to refuse to others the facilities which it was proposed to grant to these Indian Army Officers. We felt that the special circumstances of their position would be a sufficient argument against any claim for an extension of the privileges proposed, and Sir Alan Pim takes the same view.

If that is accepted we have remaining the sentimental objection that we should be turning able-bodied men into potterers, and the practical objection that we do not know what is going to happen to their children. The latter might well recoil on the Government, but, primarily, both points are for the Officers themselves to consider and I do not think that we can turn the scheme down on those grounds.

There remains the point that, if we are able, in the smallest degree, to show faith in Kenya

10

of increasing the Land Bank capital did not turn on that...
However I think he might tell India as he proposes. So,
on occasion I have modified with Comerford's draft.

J.S.G. H.G.
21-5.

as a white man's country (while avoiding any
"inducement") we shall be doing something to
clear the political atmosphere in Kenya and to
make things easier for Sir Joseph Byrne and his
successor.

I, too, vote for Scheme B.

to G.C.

6-5-36.

Kenya has to observe neutrality

in all disputes

between Britain and France

and other countries

in all disputes

between Britain and America

and other countries

in all disputes

between Britain and Australia

and other countries

in all disputes

between Britain and New Zealand

and other countries

in all disputes

between Britain and South Africa

and other countries

in all disputes

between Britain and Canada

and other countries

in all disputes

between Britain and India

and other countries

Goverment Tel. No. 121 Conf. 12 May 1936
In view of possible question at forthcoming session
of Leg. Council, enquires whether reply may be given
on lines of para 10 of No. 1.

Sir C. Bottomley

Draft telegram herewith. In para 10

of his despatch the Governor calls for

(a) approval of scheme B. This he is getting

(b) permission to tell India that it won't be

practicable to increase the Land Bank capital

so as to allow it to assist Indian army

people as well as to meet its normal local

demands. This point was made by Sir A.

Pinn and is a good one, but the question

of increasing the Land Bank capital did not turn on that...
However I think he might tell India as he proposes. So,
on occasion I have modified with Comerford's draft.

J.S.G. H.G.
21-5.

Locd. 22.5.36

atomic

⑥ To Govt. Tel N. 128. Conf - 22.5.36

- 1 & 5 Ans.

Leave for dep.

1/4 draft ⑥

7. Laikayya, Compt. (1 & 5 Amend)

6 JUN 1936

C. O.

Mr. Flood. 30 5.36.

38232/1/36. Kenya.

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

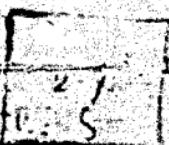
X Sir C. Pogson. 26/5

Sir J. Shuckburgh.

Private U.S./JS.

Party U.S./JS.

Secretary of State.



Downing Street.

1100 1936.

6 JUN 1936

S4

DRAFT

Sir,

I have the honor to refer

to your confidential despatch of 1

20th of February, No. 21, and

your telegram, No. 121 confidential

of the 12th of May. On receipt of

your telegram my predecessor

considered again the question of the

proposals which you had submitted to

the settlement of ex-officers of the

Indian Army retired under the "War

block" scheme, and, as stated in his

telegram of the 22nd of May decided

that the second scheme might be

adopted as recommended by you in

the concluding paragraph of your

despatch of the 20th of February.

FURTHER ACTION.

C. O.

Mr.

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Army of India.

allocating any substantial sum of money from the funds at the disposal of the Land Bank, the amount available for the Land Bank's primary function of assisting existing settlers would be considerably reduced. Further, if

there were failures Government would scarcely escape some measure of responsibility for them.

3. These objections do not apply, as I have said, to scheme B, and I shall be glad to learn in due course whether any substantial number of ex-army officers avail themselves of the facilities offered.

4. Coming to the consideration touched upon in the ninth paragraph of your despatch of the 20th of February, I do not think that the considerations adduced in Mr. Thomas's despatch of the 18th of January need be regarded as precluding the advertisement of

DRAFT

G. Bureau on
Larger scale

FURTHER ACTION.

allocating

C. O:

the admitted attractions of Kenya as a

place of residence or settlement. It

is a perfectly proper activity of Government,

when, as in the case of Kenya, Government

considers that further settlement is

advantageous - to bring the acknowledged

fact and statements of the attractions

of persons who would be little more deserving

settlers. That Kenya offers definite

attractions to settlers in certain classes

and possesses a certain amount of power

self-evident, and there is no reason

why information about it should not be

widely distributed. It is, however, possible

to draw a sharp distinction between such statements

of fact and offers of financial assistance

which might serve, or might be regarded as

serving, to induce persons who had not

sufficient means to take the chance of

settlement in Kenya with a view to making

their fortunes. So long as Government

propaganda is confined to statements of

fact

Mr.

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Permit. U.S. of S.

Parly. U.S. of S.

Secretary of State.

fact and statements of the attractions

in a country like ~~Kenya~~

of Kenya, it can do nothing but good

and Government cannot be blamed in the

event of failure on the part of any

settlers. A Government, however, would

not be free from blame if it embarked

on a policy of offering definite

necessary inducements to intending

settlers which could be held as

constituting some sort of Government

policy, and which might in the event of

failure lead to embarrassing claims

against Government. That was what my

successor had in view and I share his

opinion.

I have, etc.

(Signed) W. ORMSBY GORE.

FURTHER ACTION.

C. O.

Mr. Grossmith. 22. 5.36.

38232/1/36.

23 MAY.

Mr. ~~Flor~~ 22

Code & Seal
10 June
22. 5.36
22. 5.36

Sir C. Parkinson.

Sir G. Tomlinson.

X Sir C. Bottomley.

Sir J. Shuckburgh.

Permit. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DRAFT.

Telegram
Code.

GOVERNOR.

NAIRUMI.

No. 128.

Confidential.

Your telegram No 121.

Your confidential despatch

7.22.36

(1) No. 21. Settlement of Indian Army

Officers. In reference to your

representations I agree to the

introduction of Section B. I must

however maintain my stand as

regards the proposal that the

Government of India be informed that

if you propose your despatch

to Kenya Government, it is in a

more favourable position to offer the special

inducements envisaged there.

As regards general

publicity, I consider that Government

is fully justified in drawing atten-

tion in publications or otherwise to

the admitted attractions of the

Colony so long as it does not hold ou

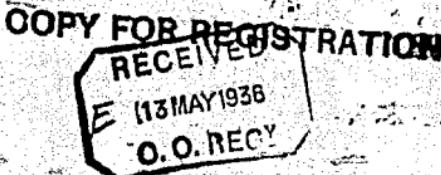
special inducements to settlers.

Details follow.

FURTHER ACTION.

Review for
Redaction

versus



38232/15

Telegram from the Governor of Kenya to the Secretary of State for the Colonies.

Dated 12th May, 1936. Received 11.50 p.m. 12th May.

No. 121. Confidential.

dec 1936 21 Confidential of the 20th Feb. In view of the question which will be asked or motion moved on Cawthron Report in the forthcoming session of the Legislative Council I shall be glad to know if copies may be given on lines of paragraph 1) of my despatch under reference.

P.M.C.
1st And 6th

Dictated.

Kidgway,

Headington Hill,

Oxford.

April 20th, 1936

Dear Flood,

I have consulted Milligan about the proposals for settling Indian Army Officers in Kenya. As regards Scheme A we agree that this should not be supported by Government.

At the present time we cannot see how a scheme on these lines could be economically justified. The proposed advance of £1,000 would have to be considerably supplemented either from savings from the pensions or other sources to give any reasonable prospect of successful farming - more especially as the most lucrative plots would take a considerable time before yielding a return. Also allowing a share of the Land Bank money to these non-agriculturally ignorant settlers might very probably result in excluding many of the existing settlers from advantage. It is impossible to consider that a year's experience on a Kenya farm would teach men of this type enough to enable them to cope with the many problems presented by any kind of farming in Kenya, even apart from the special disasters which are liable to destroy the crop of any year. Government could not get away from the responsibility for the considerable proportion of failures which would be likely to occur. The refusal might perhaps have been softened if the Kenya Government had been asked to set out in detail, with the necessary Budget Estimates, the lines on which they consider that farms of typical sizes could be successfully carried on. Milligan does not believe that they could produce anything on these lines which would stand examination.

Scheme B is in a different category. It proposes to provide small plots of land suitable for residential settlement assisted by minor market gardening. Government has no liabilities

once the plots of land have been given. The capital value of the plots given free would not be large except near Nairobi, it seems ridiculous to assume that £20 per acre would be paid for anything more than residential plots. Their farming operations would probably not be on a scale which could involve them in any considerable loss, though it seems unlikely that they could make much profit. The special types of work which Government mention are market gardening, pyrethrum growing, and keeping dairy stock. The market for the first of these is very limited and the third would probably not yield much more than would suffice for the sellers' own domestic requirements. As regards pyrethrum growing of the six townships which they mention only Melo has an elevation really suited to the growing of pyrethrum. Tigoni either of us know. It could only be a small-scale line. The real risk in this Scheme is that of the families, when the holder of the pension dies, but if the Scheme is restricted to these officers, the number will be so small that the risk is not a serious one. As regards the danger of future political pressure making it very difficult to avoid the extension of the scheme to other classes of settlers we think that so long as the concession is given to a special class of Army Officers only there would be no very great difficulty in resisting its extension. People are used to special Army Schemes and Kenya opinion would be likely to consider it reasonable to make a distinction between them and any other class. Considering the extent to which the Kenya Government has committed itself in support of settlement the position of the Governor would be an exceedingly difficult one if a scheme involving such small liabilities were summarily turned down. Even if some of these officers fail the Government of India could not reasonably contend that the Kenya Government had any responsibility in the matter. On the whole therefore we would be in favour of agreeing to an offer on the lines of Scheme B.

18

Scheme C does not enter into the picture.

I hope that you will not think it necessary to quote us in dealing with the question because we have repeatedly said in Kenya that we were not concerned with matters of settlement or with agricultural credit.

(Signed) A. W. P.

Transcribed

RIDGWAY.

HEADINGTON HILL,
OXFORD.

38232 || 36 Kgs

Dictated

April 20th /36

19 JUN 1936

C. O. REGY

Dear Flood,

RECEIVED
SIXTY
REGD

RECEIVED
SIXTY
REGD

I have consulted Mather on the proposals for setting up Agency Offices in Kenya. As regards Victoria, A has agreed that it is to be supported by G. At the present time we cannot say for a definite time when could be economically justified. The proposed advance of £1000 would have to be considerably supplemented either from savings from the pension or from other sources to give any reasonably prospect of successful farming - more especially as the most lucrative crops would take a considerable time before yielding any return. Also allowing a

share of the Land Bank money. To these new and agriculturally ignorant settlers might very probably result in excluding some of the existing settlers from advances. It is impossible to consider how a man's experience on a Kenya farm would teach him to live enough to ~~conclude~~ them to settle in the many problems presented by a trial of land. It was the way to go about for the local authorities who were liable to fitting in a large area of government land. It got away from the responsibility for the considerable problem of taxation which could hardly be avoided. The rental might perhaps have been replaced if the Kenyan Government had been asked to sit out in debt, with the necessary Budget Estimates, the time at which they consider that farms of typical sizes could be successfully carried on.

Reference 0022

RIDGWAY,
HEADINGTON HILL,
OXFORD.

We do not believe that they could produce anything on these lines which would stand examination. Scheme B is a different category. It purports to turn the scattered plots of land available for residential settlement into larger, more worked up plots. This has two difficulties over the plots of land have been given. The capital value of the plots again free would not be large. In one application, Nairobi, it is difficult to ensure that a 10 acre would be paid for any thing more than residential plots. These farming operations would probably not be on a scale which could involve them in any considerable loss, though it seems unlikely that they could make much profit.

21

The special types of work which they mention are market gardening, by-returns growing, and keeping dairy stock. The market for the fruit of these is very limited and (in their) would probably not yield much more than small coffee profits on American requirements. However, and for returns after the six months which they mention, only 1000 ha. a day could be cultivated to the raising of vegetables, & some other crops. It could be done but only to a small side line. The soil would not be so good as at present, but the scheme is restricted to these officers because it has to be a small plot, the bulk - not a large one. As regards the danger of future political pressure - it may difficult to avoid the extension of the scheme to other classes of littles we think that so long as the a concession is given to a

RIDGEWAY,
HEADINGTON HILL,
OXFORD.

Telephone 6022.

class.

Special types of Army Officers only there would be no very great difficulty in realising its extension. Preference would be given to Army Officers as it is to those open to the public to make it possible to transfer to them and to others in the same class. I extent to whether the King's Guard has command of itself or if part of the regiment. The position of the commandant would be in a slightly different case if a scheme is starting with smaller difficulties being connected with the same. Given it some of these find the Govt. of India could not reasonably contend that the King's Guard had any responsibility in the matter. On the whole therefore we would be in favour of agreeing

to an offer on the lines of Scheme B.
Scheme C does not enter into the
picture.

I hope that you will not think it necessary
to quote us in dealing with the question
because we have repeatedly said in
Kenya that we were not concerned
~~with~~ matters of little ~~and~~ or ~~in the~~
~~agricultural credit~~

Sincerely yours A. W. P.

F. G. L.

C. O.

(A) Settlers to be put on
~~land~~
small farms of two to seven acres, with
a view to engaging in mixed farming in
order to supplement their Army pensions.

(B) Settlers on small allotments
of Crown land for the purpose of residence
but supplementing their pension in some
extent by minor occupations such as market
gardening.

The following would be a suggestion
to purchase land on their own account and
engage in farming like any other settler.

The last class do not enter into
a scheme of Government assistance, but it
was proposed that those in class (a) should
be offered special inducements in the shape
of charging no purchase price for the land
and giving an advance from the Land Bank

up to £1,000 to each such officer.

In class (B) it was proposed
that Government should give free grants
of small plots in areas suitable for
residential

Mr.

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Permit. U.S. of S.

Parly. U.S. of S.

Secretary of State.

residential settlement, where they

could live and go in for gardening.

The Governor said that there would

be sufficient area of suitable land

for disposal and capital for building

a house on each plot would have to

be arranged privately by the recipient.

This was the general

Carefully here and the

reached conclusion, this being as they

are in Kenya, Government would not

be justified in holding financial

inducements to settlers to embark

on farming enterprises in Kenya.

In particular, it was felt that

there could be little justification

for the Land Bank advancing sums of

up to £1,000. I enclose copies of

the Governor's despatch and the

Secretary of State's reply.

The Governor has now

referred to the Secretary of State

FURTHER ACTION.

and has suggested that the decision be

reconsidered and in particular, that

the scheme for small holdings (scheme (B))

should be approved.

There is always, of course,

the political aspect of the situation,

on which the Governor touches in his

despatch, that is, how far can Kenya ~~justify~~ offer anything in the way of inducements

to people to settle down? Our view is

that it is quite right for Government to

call attention in pamphlets and other ways

to the admitted attractions of Kenya to

persons with a certain amount of means,

but that in present circumstances, Government

is not justified in offering special

inducements such as free grants of land to

anybody, however suitable, if such a person

is likely to be induced by such offers to

put his money into Kenya.

That, however, is by the way.

The Secretary of State has again gone into

the thing personally and is still inclined

to

C. O.

Mr.

Mr.

Mr.

Sir C. Parkinson

Sir G. Tomlinson

Sir C. Bottomley

Sir J. Shuckburgh

Perm. U.S. of S.

Parl. U.S. of G.

Secretary of S.

to the view that the disadvantages

outweigh the advantages. In

particular he does not see how, if

Government gives grants to one

section of people (ex-Indian Army

officials) can refuse similar

grants to anybody else, supposing

that they have brought their

cases in that direction. This, however,

he recognises as a political risk

and he has asked me to get your

opinion on the proposal if you would

be good enough to let me have it.

Yours sincerely

(Signed) J. E. W. FLOOD

(for his legal adviser
who approved this letter
before going on leave.)

FURTHER ACTION.

Daily Tel.

17/3/36

SETTLEMENT OF EX-OFFICERS

MAKING GOOD IN FOUR COLONIES.

GOVERNMENT OF INDIA INQUIRY

By Major-Gen. A. C. TEMPERLEY,
Daily Telegraph Correspondent

The Government of India, with the object of helping the large number of officers of the Indian Army who are being retired under a special scheme, has set up a "block" in pro bono, gave Major W. J. Cawthon, of the Punjab Regt., charge of the prospects for ex-officers in India.

The committee, which has now published its report (Southern Rhodesia, Nyasaland and Kenya), Government of India Provinces), Major Cawthon has produced a great deal of extremely valuable information.

Indeed, if his advice is followed, it is unlikely that there would again be any difficulty in finding room for ex-officers, a most creditable type of settler, striking their huts, farms and stock and losing little.

Major Cawthon makes a suggestion that agriculture can be followed profitably and gives what appears to be good reasons for his view; he is equally convinced that the results are unlikely.

"He goes into every side of Colonial life—amenities, children's education, capital, utility and housing, and produces a series of typical budgets of settlers on the spot. The Governments of Northern and Southern Rhodesia are both prepared to advance capital, and there are suitable associations for watching over the settler's interests."

ENYA APATHY

Broadly speaking, the author concludes that there exists in all four colonies, in varying degrees, a reasonable chance of the ex-officer settler making good, even without much capital.

Only in Kenya did he find apathy and indifference on the part of the Government towards encouraging ex-officers as settlers. The intense cleavage there between the settlers on the one hand and the bureaucracy on the other, he thinks, is bound to react unfavourably on the prospects of the individual settler.

Mr. C. G.
Mr. G. S.
Mr. S.
Mr. S.
Mr. S.
Mr. S.
Mr. S.

Daily Tel. 17/3/36

SETTLEMENT OF EX-OFFICERS

MAKING GOOD IN FOUR COLONIES

GOVERNMENT OF INDIA INQUIRY

By Major-Gen. A. C. TAWTHORN,
"Daily Telegraph" Military Correspondent

The Government of India will this week help the large number of officers of the Indian Army who are being retired under a special scheme to get rid of the war blockaded in four colonies, sent Major W. J. Cawthorn, of the Punjab Regt., to examine the prospects for ex-officers in India's colonies.

The conclusions of his report will be published in "A Survey of Southern Rhodesia, Northern Rhodesia, Nyasaland and Kenya." (Government of India Press, Nairobi). Major Cawthorn has produced a great deal of extremely valuable information.

Indeed, his advice is followed—it is unlikely that there would again be any distressing need of ex-officers, a most undesirable type of settler, staking their all in farms and stock and losing it.

Major Cawthorn combats the suggestion that agriculture can no longer be profitable, and gives what appears to be good reasons for his view. He is equally convinced that large profits are unlikely.

He goes into every side of colonial life—amenities, children's education, capital outlay and housing—and produces a series of typical budgets of settlers on the spot. The governments of Northern and Southern Rhodesia are both prepared to advance capital, and there are suitable associations for watching over the settlers' interests.

KENYA APATHY

Broadly speaking, the author concludes that there exists in all four colonies, in varying degrees, a reasonable chance of the ex-officer settler making good, even without much capital.

Only in Kenya did he find apathy and indifference on the part of the Government towards encouraging ex-officers as settlers. The intense cleavage there between the settlers on the one hand and the bureaucracy on the other, he thinks, is bound to react unfavourably on the prospects of the individual settler.

Morning Post
9 March 1916

RETIRED INDIAN OFFICERS

SETTLEMENT CHANCES OVERSEAS

PROSPECT IN AFRICAN COLONIES

By Our Military Correspondent

Army Headquarters, India, have published a report on Southern Rhodesia, Northern Rhodesia, Nyassaland and Kenya, based on tours in these Colonies made by Major W. J. Cawthorn, the 4th Battalion (Bhopal), 16th Punjab Regiment.

The object of the tour was to assess the suitability of those countries for settlement by retired officers of the Indian Army, particularly those affected by the "War Block" scheme. The Information Bureau of Army Headquarters, India, was instituted with the object of placing at the disposal of officers information regarding settlement in British Dominions and Colonies.

On the occasion of general reductions and immediately after the War, a large number of ex-officers went to the Colonies in search of fortunes in farming ventures. Few were successful in the period of world depression.

Major Cawthorn's report will help to place overseas settlement to-day in a brighter light. All sources of information and advice regarding farm land in British Colonies emphasize the point that there are no prospects for a small farmer to make a fortune from the land.

A man with an aptitude for farming could, in several Colonies, supplement appreciably his income. He would, of course, require a small amount of capital and a modest income on which to live during the initial stages, and to support him should bad seasons come.

SOUTHERN RHODESIA

In Major's Cawthorn's view, Southern Rhodesia is relatively a suitable country for permanent settlement by officers of the Indian Army, affected by the "War Block" scheme. He advises any officer of limited means who does not wish to settle in England to visit Southern Rhodesia.

The Government of Southern Rhodesia, after approval of the purchase price by the Department of Lands, will make an advance up to an amount not exceeding £400 to settlers acquiring a small holding.

Northern Rhodesia is another Colony favourably reported on, while as regards the Nyassaland Protectorate Major Cawthorn states that, economically considered, the prospects for a limited number of suitable men are as good as elsewhere in the African Colonies.

In Kenya Major Cawthorn did not find anything approaching the enthusiasm on the part of the Administration for settlers from the Indian Army that he found in the other territories. The attitude was not obstructive. It appeared rather to be negative and without initiative. As to the general economic situation of the country, Major Cawthorn states that the European community appear to be collectively pessimistic and individually optimistic.

Concluding his remarks on Kenya Major Cawthorn writes: "The feeling of insecurity engendered by recent history and the lack of harmony between the Government and the settlers make it difficult to assess the suitability of the country for settlement by War Block officers."

AIR MAIL

KENYA
No. 2/

CONFIDENTIAL:



GOVERNMENT HOUSE

NAIROBI

KENYA

FEBRUARY, 1936.

RECEIVED 80

2 MAR 1936

O. O. REGY

With reference to your despatch No. 32 of the 18th January, 1936, on the subject of the possible settlement in Kenya of Indian Army Officers who are about to be retired from the Indian Army during the next few years in consequence of the "War block" conditions, I note with regret that you are unable to approve of the two schemes for assisting such Officers which were submitted by my despatch No. 50 of the 15th November, 1935.

The circumstances which have prevented the sanction and approval of the schemes by this Government and the reasons arguments in your despatch such as to warrant further communication to you before your decision is publicly announced, notwithstanding as a request that an open despatch be published could not, I think, be refused.

You will recall that in January, 1934, Colonel Knaggs on his way home from Kenya to take up his appointment as Kenya Agent in London was sent to India by this Government for the express purpose of creating an interest in Kenya amongst officers both civil and military serving in India and on the eve of retirement. Subsequently, an arrangement was made whereby Sir Edward Buck continued to carry on propaganda in India with this end in view; and after an interview with the Commander in Chief in India Sir Edward Buck addressed this Government in regard

to/.....

THE RIGHT HONOURABLE,
J. H. THOMAS, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S. W. 1.

KENYA

No. 21

CONFIDENTIAL:



GOVERNMENT HOUSE

NAIROBI

KENYA

RECEIVED 20

FEBRUARY, 1936.

- 2 MAR 1936

Sir,

O. O. REGY

With reference to your despatch No. 32 of
2/38232/1/35 the 18th January, 1936, in the subject of the pos-
sible settlement in Kenya of Indian Army Officers
who are about to be retired from the Indian Army
during the next few years in consequence of the "Wait
block" conditions, I note with regret that you are
unable to approve of the two schemes for sanctioning
such officers which were submitted with my despatch
No. 587 of the 16th November, 1935.

2. The circumstances attendant upon the pre-
paration and presentation of the schemes by [redacted]
and the reasoned arguments in such despatch are
such as to warrant further communication to you
before your decision is publicly announced, more par-
ticularly as a request that that open despatch
published could not, I think, be refused.

3. You will recall that in January, 1934, Col. [redacted] on his way home from Kenya to take up
his appointment as Agent in London was sent to
India by this Government for the express purpose of
creating an interest in Kenya amongst officers both
civil and military serving in India and on the eve
of retirement. Subsequently, an arrangement was
made whereby Sir Edward Buck continued to carry on
propaganda in India with this end in view; and after
an interview with the Commander in Chief in India
Sir Edward Buck addressed this Government in regard
to.....

THE RIGHT HONOURABLE,

J. H. THOMAS, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S. W. 1.

to the prospects for retrenched officers in Kenya. Questionnaires were drawn up by the Secretary of the Information Bureau, New Delhi, and replied to by the Kenya Association and by the Kenya Agent in London; in personal correspondence with Sir Philip Chetwode I informed him that we were doing our utmost to persuade a number of the "war block" officers to come and reside in Kenya and assured him that both my Government and I would assist in the matter in every way we possibly could. Later, in April last, when it was heard that an officer was being sent from India to visit Rhodesia and Nyasaland to report upon the suitability of those territories for the settlement of retrenched Indian Army Officers, this Government issued a circular to the Army Headquarters in India to his visiting Kenya also.

4. Col. G. Major Cawthron's report have not yet been officially received, but it is believed that his view is that Kenya offers distinct advantages to men, such as retrenched officers, to augment an existing income either on small farms or on small holdings in the vicinity of towns. In pamphlets and other publications which have been issued by this Government during the last two years emphasis has been laid on the attractions of Kenya for residential settlement, and I have myself in public utterances expressed my belief in this form of settlement. This Government's adherence to the policy of white Settlement has also been re-affirmed recently in Legislative Council. The great need of this Colony is for more settlers, and, though at the present time farming conditions are depressed and it is difficult (though by no means universally im-

(possible) for a farmer who is without private means to meet all his expenses, there is some evidence to show that conditions are improving sufficiently to enable a new farmer, not encumbered by debts, to farm prosperously. Meantime, the entry into the Colony as residential settlers of men who are possessed of an income is, I suggest, to be desired on general grounds.

5. Both of the Schemes A and B kept in mind the psychological factor to which you allude in paragraph 9 of your despatch and which I appreciate very greatly. A plot of 100 acres, say in Tigray would, I think, undoubtedly offer a man employed for the energies of an individual if, as he could not in for market gardening, by growing and keeping dairy stock for domestic use.

6. In the "A" Scheme, if a particular officer is unsuccessful or is forced to abandon his plot for any reason, Government would be required to repay to the Land Bank the balance of the £1,000 advance, but it would, in compensation, recover possession of land and buildings (approximately 2700 of the £1,000 would be expended on permanent improvements) which it is reasonable to expect it could resell profitably with special reference to paragraph 11 of your despatch it should not be overlooked that the Schemes (and particularly Scheme "A") definitely prescribe that a participant shall have resided for at least one year on a farm in the Colony and that he shall have qualified himself by his experience of local conditions to take up independent farming operations. In this respect, therefore, he will be in the position of the settler, to whom you refer, who decides.....

decides to take up life in Kenya after looking over the country and examining its possibilities. It seems to me improbable, therefore, that any accusation of misrepresentation could be levelled against this Government or that any claim would in equity be established for a refund of capital in the event of ultimate financial failure.

7. The dangers arising from the death of an officer with which you deal in paragraphs 6 and 9 are real dangers in the colonization of any country and were stressed by those members of my Executive Council who were unable to advise approval of the scheme. I fully appreciate that they assume special importance in a scheme which is based on government assistance. The same danger was inherent in the ex-Soldier Settlement Scheme, but has not in fact created serious difficulty to Government notwithstanding the breakdown of economic conditions during the last 5 years. This may be attributed to the fact that families of the class from which the settlers were derived seldom find themselves friendless or without relatives who can and do help them. Moreover, in some instances the settler's children have in the meantime grown up and are in a position to assist surviving dependants. Both of these factors may reasonably be expected to apply to the Indian Army Officers.

Many other settlers come to the Colony with less financial stability than would be possessed by these officers, and in the experience of the last 25 years comparatively few have had to be assisted out of the Colony by Government. In these circumstances I agreed with the majority of my advisers that the risk might reasonably be accepted.

8. My advisers realized also the use to which other persons might put these schemes as an argument in favour of similar concessions. This point was referred to in paragraph 10 of my despatch and I note from paragraphs 7 - 10 of your despatch that you consider it would be difficult to justify preferential treatment of any one class.

I would, however, recall that the pressure from ex-soldiers who were unsuccessful in the lottery for the grant of farms to them on the same terms has been consistently and successfully repudiated and that the ~~special treatment~~ given in the remission of patronage price to ex-soldier settlement in Farms in 1923 did not promote any general demand for similar remission in other cases. However, in dealing with rent remissions recently in the Laikipia and North Nyandarua districts special negotiations were made on the ground that the area itself warrants special treatment. I would venture to refer to suggest that, even though claims were advanced, they could be rebutted for the reason that the "war-block" officers were admitted for special reasons to special terms which are not of general application.

9. The consideration advanced in paragraph 11 of your despatch is, as you indicate, a most serious one and is in fact, my principal reason for asking you to reconsider your entire rejection of the Schemes whilst the interpretation of the words "definite inducement" is restricted in that paragraph to cases where special facilities are offered by Government. I feel that the propriety of all propaganda to attract settlers to Kenya cannot but be open similarly to question. Even though no specific monetary assistance is given to new settlers by Government yet,

by.....

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by reason of representations on behalf of Government, Shipping Companies offer reduced fares to new settlers, and the Kenya and Uganda Railways and harbours follow the same practice. The Government of the Colony maintains Colonel Knaggs in London specifically to increase the number of settlers to the Colony: it contributes to the support of the Kenya Association (1932); it publishes documents in which the attractions of the Colony are set out in an enticing way, and recently the prospective resident Mr. Hitler has been specially aimed at. I could refer particularly to the enclosed pamphlet entitled "Kenya".
I would also like you to advise me of the attractions of Kenya at the Johannesburg exhibition.

In view of these facts, this Department is obliged now, following upon the steps which are recorded in the opening paragraphs of this despatch, to announce publicly that it is unable to offer any inducements to ex-Indian Army officers to settle in the Colony for the reasons indicated in paragraph 12 of your despatch. It will suggest be placed in a position of considerable embarrassment and furthermore, will be precluded from continuing expenditure on the type of publicity to which reference has been made.

10. It may be that, considering the further normal demands from established farmers in the Colony and the requirements under the scheme submitted by the Committee on Agricultural Indebtedness, it will not be feasible to increase the Land Bank loan, for which authority has been asked, so as to cover the advances contemplated in Scheme "A"; and if you feel unable to modify your objection to that Scheme, I would suggest that I may be authorized to

inform.....

inform the government of India to this effect.

The objection to Scheme "B" does not appear to be so strongly felt and I would ask that it might be approved (the capital value of these plots is likely to be an average of £20 an acre).

I have the honour to be

Yours, etc.,
OUR MOST OBEDIENT, HUMBLE SERVANT,

MIRIGADDEE-GENERAL
GOVERNOR

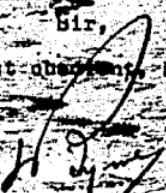
- 7 -
inform the government of India to this effect.

The objection to Scheme "B" does not appear to be so strongly felt and I would ask that it might be approved (the capital value of these plots is likely to be an average of 220/- an acre).

I have the honour to be,

Bir,

Your most obedient humble servant,


SIR J. M. C. JAYAWARDENE
BRIGADE-GENERAL
GOVERNOR

KENYA

THE LAND
WHERE LIFE
IS STILL
WORTH
LIVING



KENYA ASSOCIATION (1932).

SADLER STREET,

NAIROBI.

Phone: 2098.

R.G. Box 825.

Telegrams: "SETTLEMENT," Nairobi.

Including settlers are advised of the desirability in their own interests of communicating either with the Kenya Agent c/o His Majesty's East African Dependencies Information Office, Grand Building, College Square, London, telephone Whitehall 5701; or with the Kenya Association (1932), P.O. Box 825, Nairobi, prior to or on arrival in the Colony.

The Kenya Association was formed with the object of promoting settlement in Kenya, and giving publicity to the Colony. A quantity of informative literature, beneficial to all, is available, and can be obtained free of charge on application.

The Association works in close co-operation with Government, which has no business, trade, or sectional interests. The advice of its officers is given gratis, and is especially offered to settlers, potential settlers, visitors and tourists.

The Association represents all modes of transport. The Express Transport Company (Midland) Ltd. meet all ships, and concessions are available both by land and rail for settlers coming out under the auspices of the Association. The Express Transport Company (Midland) Limited, maintain a rest room for visitors and new settlers at Mombasa, where literature about Kenya can be obtained.

WHAT is required to ensure success is the fullest support of the public, and every European resident in Kenya can help in one way or another. The annual subscription to the Association is Shs. 2/-, and the public are invited to forward their carrying on.

KENYA ASSOCIATION (1932).

36

P.O. Box 825.

SADLER STREET,

NAIROBI.

Phone: 2098.

Telegrams: "SETTLEMENT," Nairobi.

Intending settlers are advised of the desirability in their own interests of communicating either with the Kenya Agent, o. His Majesty's Eastern Africa Dependencies Information Office, Grand Buildings, Trafalgar Square, London; Telephone Whitehall 3701, or with the Kenya Association (1932), P.O. Box 825, Nairobi, prior to or on arrival in the Colony.

The Kenya Association exists with the object of promoting settlement in all parts of East Africa and giving publicity to the Colony. A quantity of informative literature, brochures, etc. is available, and can be obtained free on application.

The Association works in close co-operation with Government and has no financial, trade or sectional interests. The advice of its officers, given willingly, is cordially offered to settlers, potential settlers, visitors and tourists.

The Association's representatives at Mombasa, The Imperial Trans-African Company (Mombasa) Ltd., meet all ships, and excursions are available both by land and sea for a wide variety of cultural and other features of the Colony. The Imperial Trans-African Company (Mombasa) Limited, maintains a Bureau for District Agents of settlers in Kilindini Road where literature about Kenya can be obtained.

What is required to ensure success is the fullest support of the public, and every European resident in Kenya can help in one way or another. The annual subscription to the Association is Shs. 21/-, and the public are invited to join in, and assist in carrying on the work.

THE LAND IN WHICH TO MAKE A HOME

~~THE man corporate means who will enjoy an~~
~~life in a friendly climate, you go to Kenya. Because this~~
~~Colony offers an existence which, in England, is only available~~
~~at prohibitive cost.~~

~~An income which, at £1,000, restricts your tastes and inclinations,~~
~~is sufficient in Kenya to provide the best of comfort and~~
~~this is actual fact will be confirmed by anyone living in the Colony~~
~~wherever he may have made his home.~~

The main features of the country may be summarised thus:

The climate.

The cost of living.

The variety of interests.

and last, but not least, the friendliness and hospitality which is such a striking feature of the Colony.

The reason for the sunny and invigorating climate is the immense range in altitude, this of course, where a man comes for reasons of health, sport, or for a particular type of farming, he can choose his locality with a reasonable certainty of not being disappointed.

In the highlands, for example, you get early mornings and evenings when the atmosphere is clear and the temperature crisp.

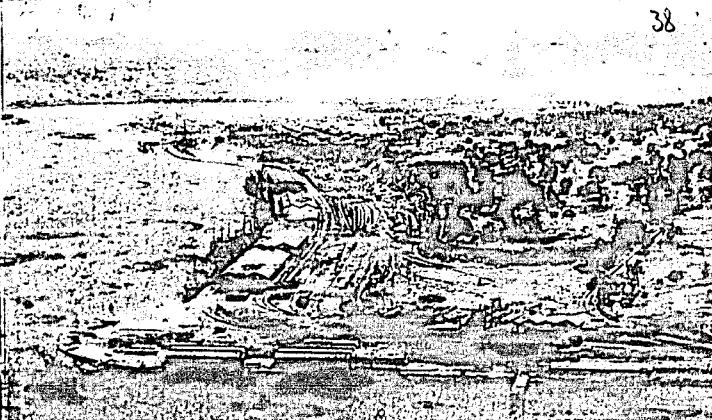


and Bracing—when you feel uncomfortable warm at night you find it round the fire. Those are the kind of days that make us happy and healthy, which are so seldom experienced in England, of which in Kenya are a matter of course.

Now, as regards in the highlands you will get two days' testing. And when they are expected. The rainfall varies from 30 to 60 inches, and the temperature between 47 and 67 degrees. The winter is the English sense of the word, and 'fore gardens,' which are a feature of the highlands, are a joy throughout the year. Nature, too, is less capricious and whereas in England plants of outdoor interest are the nature of a speculation, and must often be abandoned, in Kenya such is not the case, which adds an additional zest to life.

The word "moderation" is used with regard to the cost of living, but let it be said at once that imported articles, such as wines, spirits and tinned foods are fairly expensive because of the import duties.

On the other hand, consider for a moment the all-important servant question. In England, you spend £80 to £100 a year all in on one servant—and, even so, you frequently have trouble. In Kenya you can keep several excellent native servants for that sum. A native gardener, for instance, will work full time cheerfully for less than a pound a month—and give you good results. Some East African tribes possess a natural aptitude for housework, and

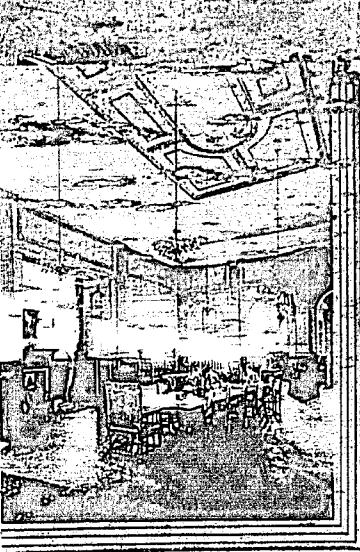


SOMALIA AND THE ENTRANCE TO KENYA

individual natives, with training, make good cooks, while nearly all your laundry work is done home by the native girls.

Beef, mutton, veal, pork, tea, coffee, soap, sugar, rice, flour, cheese, bacon, flour, oatmeal, fat, milk, eggs, fruit and vegetables are all obtainable locally and are both good and cheap. Direct taxation is light according to English standards—a family of four, provided the children have not reached school age, with an adequate staff of servants, can live quietly but comfortably on £500 to £700 a year. This includes wages, clothes, entertaining, recreation and holidays; and a comparison with England can lead to only one conclusion.

The Government provide good schools at Nairobi, Nakuru, Eldoret and Kitale; education here



THE MACMILLAN MEMORIAL LIBRARY NAIROBI

and racing. At night you will be surprised to learn, at night you will want to sit round the fire. However, the cold air and cold water will make you feel semi-miserable. There are days which are so sudden experienced in England, but which in Kenya are a matter of course.

Now, as to rain in the high lands, you will get two rains, summer and winter, when they are expected. The rainfall varies from 30 to 80 inches, and the temperature between 47 and 87 degrees. There is no winter in the English sense of the word, and lovely gardens, which are a "feature" of the highlands, are a joy throughout the year. Nature, too, is less capricious, and whereas in England plants for outdoor interests are in the nature of a speculation, and must often be abandoned, in Kenya such is not the case, which adds an additional zest to life.

The word "moderate" is used with regard to the cost of living, but let it be said at once that imported articles such as coffee, spirits and dried foods are fairly expensive because of the import duties.

On the other hand, consider for a moment the all-important servant question. In England, you spend £80 to £100 a year, all in, on one servant—and, even so, you frequently have trouble. In Kenya you can keep several excellent native servants for that sum. A native gardener, for instance, will work full time cheerfully for less than a pound a month—and give you good results. Some East African tribes possess a natural aptitude for housework, and

MONTEVIE BROOK—THE ENTRANCE TO THE HILL

individual resources, including milk, bacon, butter, cheese, bacon, flour, oatmeal, jam, milk, eggs, fruit and vegetables are all obtainable locally and are both good and cheap. Direct taxation is light according to English standards—a family of four, provided the children have not reached school age, with an adequate staff of servants, can live quietly but comfortably on £500 to £700 a year. This includes wages, clothes, entertaining, recreation and holidays, and a comparison with England can lead to only one conclusion.

- The Government provide good schools at Nairobi, Nakuru, Eldoret and Kitale education here

SPORT IN KENYA

SPORT and recreation can be enjoyed in most parts of the country at a reasonable cost. There is good golf and plenty of it; good ponies may be bought at prices that would be considered low in India; there is polo and hunting in several districts, excellent trout fishing and shooting, tennis and bridge at all the local clubs, English Teas at several of them, and race meetings at centres such as Nairobi, Nakuru and Eldoret. There is the chance for bathing holidays, sea fishing, boat boating, or you can make a motor tour through Uganda to the tropical forests and the game parks of the Congo.

A motor car is a useful luxury, but you can buy all types of cars, new and second-hand, and the road system of Kenya is good. Maintenance costs, petrol and oil are at present very high.

We who live in Europe know what is comfortable and hospitable. There is a lack of social life here, but it is not necessarily bad, for as it is so hot and humid, if you build a house (which is very easy) you will not find it comfortable to live in. Large buildings that have suddenly sprung up.

Now do we lack equipment for life. There are circulating libraries, there is the larger newspaper and the wireless station at Nairobi broadcasts daily. The newcomer can, if he wishes, be in close touch with a church, a doctor, all the hotels, telephones and railway stations, while the man who prefers solitude has no difficulty in finding a place of good hunting throughout the country, and in Nairobi some quite first-class ones. If anyone likes to help in the

climbing up to the standard of the Preliminary Cambridge Examination. Tuition fees are 10/- per month and the leaving fees £5 per month. Secondary education up to School Certificate standard is provided by Government for boys at the Prince of Wales' School, Nairobi, and for girls at the Secondary School, Nairobi, where the fees are £10 per term.

The best-equipped private, boarding school for girls is the Church of England School at Limuru, where pupils are taken up to School Certificate Standard, and the inclusive fees are £39 per term. There are Roman Catholic Convent Schools for girls at Nairobi and Eldoret, with fees of £25 per term, with extras. At St. Andrew's School, Turi, and Mount Kenya School, Nanyuki, the fees are £30 per term.

Kenton College, £130 per annum, and Pembroke House, Gilgil, £140 per annum, prepare boys for entrance to the Public Schools and the Royal Naval College, Dartmouth, while there are private schools for younger children in Nairobi, and also at Kitale, Rumuruti and Naivasha.

Development of a new country is future
or you may care to add to your
income by small scale farming.

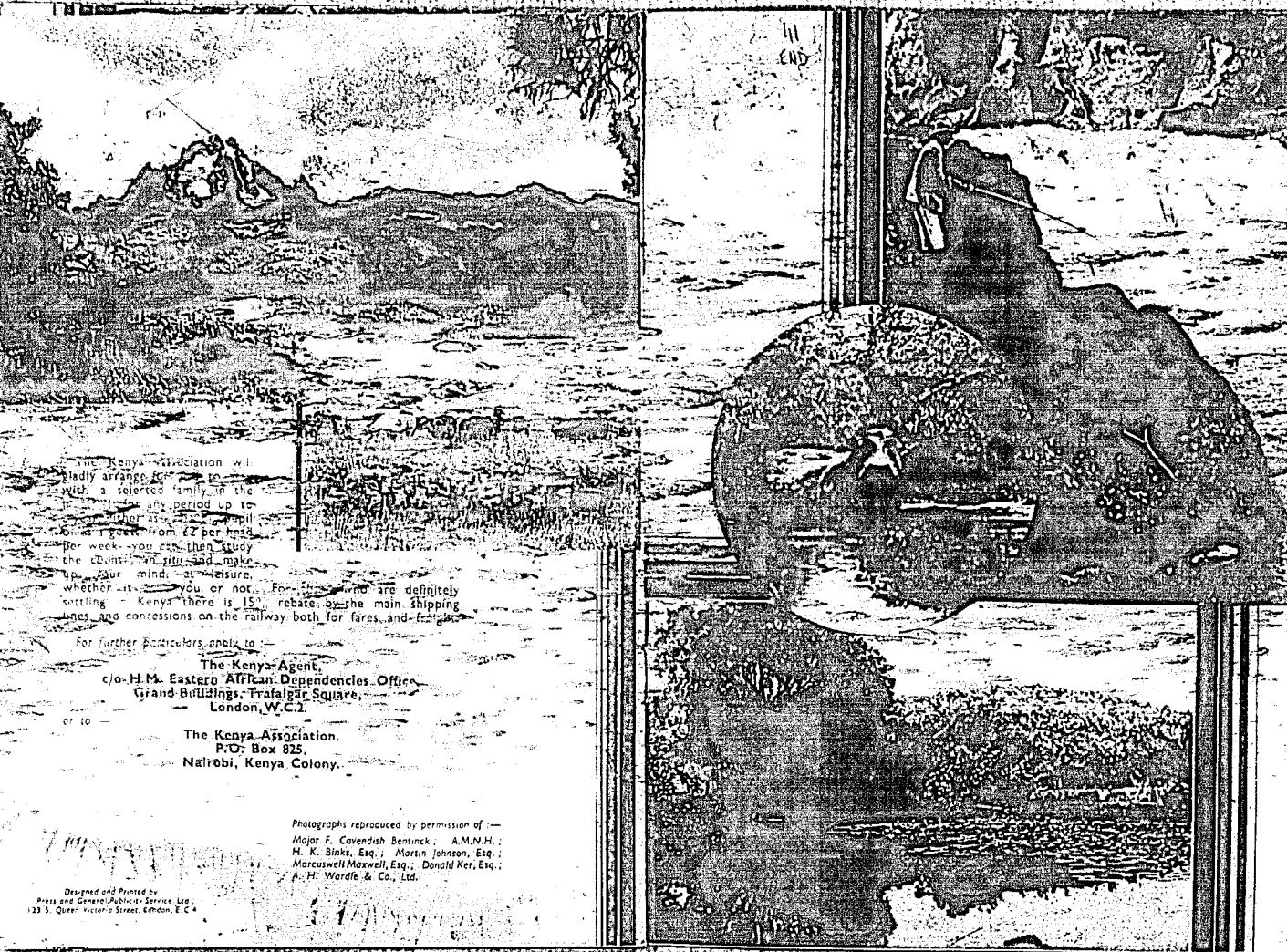
The scenery is really magnificent, the
highlands in some parts being reminis-
cent of Wiltshire and the Sussex Downs
—undulating, wooded country rising to
altitudes of 5,000 to 9,000 feet, where
cattle, sheep and horses live. Dairy
farming, wheat, tea and coffee plan-
tations, maize, sisal and other crops
are to be found at varying altitudes
throughout the settled areas.

Most of the mountain slopes are
covered with fine forests; for the
angler there is excellent trout and black
bass fishing, while for the shot-gun en-
thusiast there is wild duck, pheasant,
sand grouse and grouse. When you
get wonderful views over the downs,
lakes and immense valleys. There are
days in Nairobi when you can see the
peaks of two snow-covered mountains:
Kenya, 95 miles away, in one direction,
and Kilimanjaro, 125 miles distant, in
the other.

Your house can be built of local materials—timber, stone, brick or concrete—with local labour. A bungalow for a family of four built of weatherboard, glassed with brick foundations, cedar floors, and a shingle roof, would cost from about £400 and the same type of house in stone about twice that amount. Furniture can be bought locally or made on the spot by local craftsmen.

Delightful plots of ground, well served by roads and water, can be acquired from about £5 an acre in the best districts reserved for white settlement. Land of almost any size can be bought by private treaty; on 20 acres you can have an orchard, vegetable and flower gardens, tennis court, pony-runs, plantation for fibre wood, and paddocks for a few cows and ponies. Near the big towns prices tend to be higher.

Why not come and see Kenya and its possibilities for yourself? An enjoyable four weeks' trip from London to Mombasa costs £36 tourist class, or £64 16s. Od. return. Accommodation in a three-class ship costs from £48 or £86 8s. Od. return. An eight days' trip from Bombay, first-class return, Rs. 500/-, and a ten days' trip from Durban, first-class return, £24/- or, if you are air-minded, a bi-weekly flight will bring you here in 1½ hours, and the journey to be materially shortened in the comparatively near future.



The Kenya Association will gladly arrange for you to stay with a selected family in the Nairobi area for any period up to three months. As a guest you will receive £2 per head per day, £12 per week - you can then study the country at your own pace and make up your mind - at leisure, whether it suits you or not. En route you are definitely rebated - Kenya there is 15% rebate by the main shipping lines and concessions on the railway both for fares and freight.

For further particulars apply to

The Kenya Agent,
c/o H.M. East African Dependencies Office,
Grand Buildings, Trafalgar Square,
London, W.C.2.
or to

The Kenya Association,
P.O. Box 825,
Nairobi, Kenya Colony.

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