

1937

38066

CO 533/478

38066

KENYA

Italo-Ethiopian Dispute
Emergency Expenditure

P. I. Unit

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CJ
File

His Ministry H69091/35/PLW(C) 6-1-37

States difficulty is being experienced in securing adequate quarters for extra income by Govt of Kenya in provision of accommodation, etc. Suggests Colonial Auditor in Kenya should examine & certify similar items of expenditure in future.

3806677/36

A sum of the 33422.50 "Tents and Field equipment ~~was~~ supplied to the R.A.F." was included in the audited Statement of Emergency Expenditure for the period ended the 31st December, 1935. But in a covering letter the Auditor mentioned that it had been decided that the item should not be treated as a charge against Emergency expenditure, & that it would be deducted by an adjustment in the next statement.

(The audited statement has been certified by the DCA. & sent to the C.A.G.)

No charge has been made to emergency expenditure on account of construction of temporary barrack accommodation, so it looks as if the A.M. have agreed to pay for this too.

It seems only reasonable that the Colonial Auditor should certify the expenditure on this service. If the DCA agree perhaps he will communicate with the Auditor.

C. Rossiter 1/1/37

As stated above the 'extra equipment' capital has withdrawn from the statement of expenditure chargeable against the Special grant provided in the C.A. 1937 Supplementary Estimate for the Metropolitan Emergency expenditure.

A copy of the certified Statement is attached.

It would probably be impossible for Kenya to produce a fully worked up. to the A.M. as the report is probably incorporated in the Kenya Yr. and failing such an op. the C.A. has and does accept the audited statements of account certified by the D.C.A.

Perhaps this file - or a copy of A.M. letter - should be referred to the D.C.A. for his comments. There would probably be no objection to the course of action proposed by A.M. but it is for comment whether the local auditors should report to the D.C.A. who might then agree to certify the expenditure. The certified statement then being sent to A.M.

H. Boyse
13/1/37

D.C.A.

W. J. D. be send to him soon
done M

J. J. Parnis
15/1

Mr. Paskin,

If the itemised statements of expenditure were certified by the Auditor, Kenya, it would I expect satisfy the Air Ministry's Auditor to the Middle East Command. This would appear to be the simplest solution of the difficulty were it not (as I gather it is) a question of satisfying the Comptroller and Auditor General; and to satisfy him it is possible that (as Mr. Boyse implies above) my certificate will be required. If that is so, and the Air Ministry agree, and if the Secretary of State sends a despatch to the Governor of Kenya saying for what period (or periods) and in what form and what number of copies, a statement is required, and asking for it to be rendered to the Auditor of Kenya for examination and transmission to me, I would be prepared to certify it (subject to a report if necessary) and to forward it to the Colonial Office for transmission to the Air Ministry.

I shall be glad if you will let me know what procedure is decided upon in order that I may advise the Auditor, Kenya, accordingly.

A. J. Harding

Director of Colonial Audit.

25-1-37

To Mr. Parnis (A.M.) - done - 2/8/37 30/1/37

[Signature]

3. C.G. CAINES (S/O TO MR. POWSE). 8.2.37.
States that the procedure suggested for the examination and certification of expenditure would be acceptable and asks that arrangements be made with the Govt. of Kenya and the D.C.A. Asks to be informed when action has been taken and requests the address of the local auditor.

Drafts herewith for comm.

J. Smith
15/2/37

DCA

Please see the drafts attached. Will you be good enough to say whether they meet the comm in view of his Ministry's acceptance of my suggestion (No 3).

Bill Boyse
15/2/37

No. 3575/28.

Mr. Boyse,

In order that there may be no possibility of confusion about the matter, I have made certain amendments to the drafts. I suggest that it would be well to get the Air Ministry to agree to the draft despatch before it goes so that we can be sure that it meets their requirements.

It is not very clear to me from paragraph 3 of No. 3 exactly what the action that they propose to take with their Auditor amounts to - it is I, of course, who am concerned with the form of certificate, and the expenditure will be "vouched" by the ordinary Kenya vouchers presumably. Will you let me know about the form of certificate in due course?

I think

I think that the amendments which I have made to the drafts are self-explanatory.

A. J. Harding

Director of Colonial Audit.

19th February, 1937.

- 4 To Mr. Walsh for (Co.) - cons. - 24th Feb 1937
- 5 DCA. (copy of 4 sent.) of - 1937
- 6 a/m (Walsh) - 13/2/37

Return draft despatch to Kenya with certain amendments indicated in pencil. Requests that arrangements may be made to send expenditure to be incurred by Kenya for Africa during the next two or three years.

Para. 2. There appears to be no objection to this & I have amended the draft accordingly for comm.

Para. 3. } These appear to be questions for
Para. 4. } the DCA to answer and perhaps he would be good enough to indicate

If this is agreed to the drafts to Kenya will require amendment

No attention to draft unless request for them

(a) whether he has any objection to the extension of the arrangements as indicated in para. 3.

(b) whether he has any objection to the amendment to the certificate proposed in para. 4.

J. Smith
21/2/37

D.C.A.

It should be glad if your assistance in this matter again

R. Palmer
20/4/37

No. 3575/28.

Mr. Palmer,

So far as the Emergency Expenditure is concerned (paragraph 2 of No.6) I agree and the draft despatch seems to meet the case. I have, however, made a slight amendment to make it clear that the copy of the statements to be sent direct by Kenya to the Air Ministry Auditor in Cairo should bear the Auditor's Certificate of examination as well as the copies to be sent to me.

In due course I shall be prepared to certify these statements as follows :-

"I Certify that the above statements are true and correct summaries of the expenditure incurred by Kenya upon work authorised by and carried out for the Royal Air Force, in consequence of the special measures taken in connection with the Italo-Ethiopian situation, and charged accordingly in the accounts of the Treasurer, subject to the comments in the attached report."

2. As regards the "Works services for the Air Ministry during the next two or three years", (paragraph 3 of No.6.) I should like to know more about these works, especially with reference to the construction of the Royal Air Force Station at Eastleigh; what

sort

sort of expenditure is involved and how the payments are to be accounted for by the Treasurer of Kenya. Then I will consider the question of examination by the Auditor of Kenya and the form of certificate that I might be prepared to give.

R. Fisher
Director of Colonial Audit.
14 APR 1937

Draft reply to Mr. Palmer

R. Palmer

15/4/37

7. To Mr. Walsh (Air Min.) - returned draft despatch (cont) - 21. 4. 1937.

L.A.T.G.

copy of draft despatch Kenya (enc. to 4) 15/4/37

8. H. V. WAERH (A.M.) 30.4.37.
Returned draft despatch which it is requested should be despatched as soon as possible, the question of auditing other works expd. on behalf of AM to be dealt with separately when information is available.

Mr. Palmer
The draft despatch has been agreed to by Air Secy

R. Palmer
15/4

AIR MAIL 9
7/5

To Kenya - 366 - Goro - 6/5/37

cf. Palmer's reply draft

10 To A.M. (W/C 6) 4/16 }
 11 To D.C.A. (W/C 6) 9/16 } 17A 5/37

12 AIR MINISTRY (WALSH) 3/17/37
 To, with comments, statement giving details of works services which Govt. of Kenya have undertaken to carry out for the Air Ministry during next 2 or 3 years.

D.C.A.
 This is given to you
 as per for in Y 7
 20/11/37
 14. August

No 3578/28

Mr. Edwards,

I should like first to see the C.O. letter of the 5th May which is referred to at the end of No:12, and the O.A.G's. dispatch which is referred to at the end of the statement enclosed with No:12 (and any other correspondence there is in the C.O. about the expenditure on Works Services which the Govt. of Kenya has undertaken to carry out for the Air Ministry).

Can you please have the files referred to me (with this file)?

J.P. Fisher
 Deputy Director
 of Colonial Audit.

17 AUG 1937

6214/24/37

72/315/37

13 D.C.A. (to M. Palmer) 3559/2 23.8.37
 The three certified copies of statement of expenditure incurred by Kenya on behalf of a firm... A.M. should be informed of position regarding the copy which is being sent from Kenya Govt to A.M. Auditor, Middle East Command, Cairo

Draft Letter
J.P. Fisher
 3/2/38

14 To A.M. (W/C 6) 15/10/37 - 3.2.38

I discussed Mr. 12's previous correspondence with Mr. Hill (Deputy D.C.A.). He feels that it is not a matter for the D.C.A.; that they have no details; and that Mr. Brown's letter to Mr. Broye of 20/11/37 (31/6214/24/37) cannot be considered as implying that A.M. agree that it is a matter for the A.M. and Staff.

taken by 0.55/38
 1/3/38

I passed this information on to Mr. Robinson (A.M. - E.A. 1400) and said that so far as I was concerned I could do nothing further - he matter if the A.M. wished to pursue the question further they should either take it up with Mr. Broye semi-officially or ~~with~~ take it up officially. I gathered I have been

some lack of coordination in
the AFM regarding this
expenditure and that in fact
Mr. Bender's letter did not cover
the question of the Eastleigh
aerodrome. However I said that
apparently the CO. S.D.C. interpreted
that letter as covering the Eastleigh
aerodrome and that if the AFM
still wished the S.D.C. to be responsible
for the amount of the Eastleigh
expenditure, they must proceed
as indicated overleaf.

? Patten

J. S. Bender

J. S. Bender
1957

J. S. Bender

3/3

some lack of coordination in
the AFM regarding this
expenditure and that in fact
M-Bender's letter did not cover
the question of the Eastleigh
aerodrome. However I said that
apparently the CO & DCA interpreted
that letter as covering the Eastleigh
aerodrome and that if the AFM
still wished the WCA to be responsible
for the amount of the 'Eastleigh'
expenditure, they must proceed
as indicated overleaf

? Patten

J. J. Patten

28/1/58

J. J. Patten
28/1/58

J. J. Patten

3/3

done

Communications on this subject
should be addressed to—

THE UNDER SECRETARY OF STATE,
COLONIAL OFFICE,
LONDON, S.W.1.



Downing Street.

14
3 February, 1938.

and the following
Number quoted: 38066/7A/37

W. G. G. 3/2/38

Sir,

I am directed by Mr. Secretary Ormsby Gore to refer to your letter 469091/35/F.W.(c) of 6th January, 1937, and to the letter from this Department of the 14th of May, 1937 (38066/7A/37) regarding the audit of expenditure in Kenya arising out of the Italo-Abyssinian emergency and to transmit to you in duplicate, statements of expenditure to 31st March 1937 together with the Report of the Director of Colonial Audit thereon.

2. It is understood that one other copy of the statements, without the report and certificate of the Director of Colonial Audit, was forwarded by the Acting Auditor of Kenya to the Kenya Government for transmission to the Air Ministry Auditor of the Middle East Command, Cairo.

I am,
Sir,

Your most obedient servant,

THE SECRETARY,
AIR MINISTRY.

(Signed)

Mr. Palmer;

9

With reference to paragraph 3 of the Secretary of State's dispatch to the Governor of Kenya, No. 366 of 6/5/37 (No. 9. on Kenya 38066/7A/37), I have now received from the Acting Auditor of Kenya four copies of the statement (for the period from 1/9/35 to 31/3/37) of the expenditure incurred by Kenya on behalf of the Air Ministry in connection with the Italo-Abyssinian emergency. I enclose three copies of the statement duly certified (as in my minute of 14/4/37 on Kenya 38066/7A/37) subject to a report, for transmission to the Air Ministry.

~~above 7.~~

I understand from the Acting Auditor of Kenya that one other copy of the statement certified by him has been forwarded (by him) to the Kenya Government for transmission to the Air Ministry Auditor of the Middle East Command, and no doubt that copy of the statement has been (or will be) furnished by the Kenya Government direct to the Air Ministry Auditor of the Middle East Command, Cairo, in accordance with the last sentence of No. 9 on Kenya 38066/7A/37. Perhaps it would be as well if you would let the Air Ministry know about this.

9.

J.P. Fisher
Deputy Director
of Colonial Audit.

23 AUG 1937

9
12

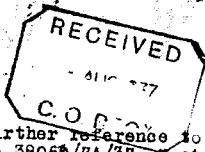
AIR MINISTRY.

ADASTRAL HOUSE.

KINGSWAY, W.C.2.

7 July, 1937.

469091/35 W.C.



Dear Palmer,

7.

With further reference to your letter of the 21st April last, No. 38066/7A/37, I attach a statement giving details of the works services which the Government of Kenya have undertaken to carry out for the Air Ministry in their territory during the next two or three years - Colonial Office letters of the 24th March and 5th May Nos. 72/3153/37 and 6214/24C/37 respectively refer. As you are possibly aware, the sum of £50,000, part £325,800, has been included in the 1937 Air Estimates in respect of the construction of the new Royal Air Force station at Eastleigh; Treasury approval has, however, not yet been obtained for the specific items of works, the estimated cost of which may eventually amount to rather more than the total sum quoted above.

Arrangements are being made for the services to be carried out by the Public Works Department on an agency basis and it is desired to arrange for the expenditure incurred to be examined by the Auditor, Kenya, and for certified statements to be forwarded to our Cairo Auditor and to the Air Ministry, as in the case of Emergency expenditure.

The questions raised in Colonial Office letter of the 5th May concerning overhead charges and the provision of funds for these services are under consideration.

Yours sincerely,

H. Palmer, Esq.,
Colonial Office,
Downing Street,
S.W.1.

10

The Kenya Government are agreeable to the P.W.D. undertaking the works services in connection with the construction of a new station at Eastleigh for a R.A.F. Squadron under the following general headings:-

- (1) Aerodrome preparation and runways.
- (2) External Services, i.e. water supply, electricity, sewage, roads, perimeter fencing and lighting.
- (3) Regimental Buildings.
Officers mess and Quarters Sergeants mess and Quarters Barrack block and airmen's dining rooms etc.
- (4) Married Quarters.
- (5) Hangars.
Erection of hangars (to be shipped from U.K.) together with construction of floors.
- (6) Technical Buildings.
Offices, workshops, stores, etc.
- (7) Petrol and bomb storage.

General. The total cost of these services is tentatively estimated at £325,000, including agency charges, but this figure includes provision for a certain amount of the steelwork, and stores which will be supplied by the Air Ministry from U.K.

In addition are civil aviation requirements, estimated to cost £21,500 approximately in connection with the Empire Air Transport Scheme as follows:-

Kisumu

- Full scale lighting W/T Station.
- Improvement to slipway and deepening of basin.

Mombasa.

W/T Station.

Nairobi.

- Full scale lighting.
- Met-office quarters.

General

General.

The above schemes will incorporate certain plant and apparatus which will be shipped from U.K.

The detailed proposals relating to these services, are contained in the despatch of the Officer Administering the Government of Kenya, of which a copy was forwarded with Colonial Office letter 72/3153/37, of 24.3.37.

Certain progress has of course already been made with these services.

(Signed) W. Deane.

3844237.

Copy

KENYA.

No: 366

Gov.

M. S. Smith 4/6
M. Palmer 4/5
M. Parkin 4/5 f.

Air Mail 9

Downing Street,
6 May 1937.

Sir,

A7

I have the honour to refer to

the expenditure which has been incurred by the Government of Kenya on behalf of the Air Ministry in connexion with the construction of temporary barrack accommodation, etc., for the Royal Air Force unit which was despatched to that territory in connexion with the Italo-Abyssinian emergency and to inform you that I understand that the itemised statements of expenditure which the Air Ministry have received are not sufficient to support the charges in the Imperial accounts and it is suggested that a statement of expenditure in an appropriate form should be signed by the local auditor and certified by the Director of Colonial Audit.

Copy to AM
" " D.O.F.
D.C.A.

5,

Copy to
D.C.A.
afm
imp

2. In this connexion I have to refer to my despatch No. 181 of 18th March, 1936, regarding the emergency expenditure borne on the Colonial and Middle Eastern Services Vote and the requirements as regards audited accounts covering this expenditure.

3. I understand that the Director of Colonial Audit is prepared to carry out a similar procedure as regards the expenditure in question incurred on behalf of the Air Ministry. It has accordingly been arranged that the Air Ministry Auditor of the Middle East Command shall return to you the itemised statements of expenditure which have already been rendered, and that he shall notify you, for the information of the Auditor, Kenya, of particulars of the services in question, and advise you of the form in which the statements of expenditure to support the charges in the Imperial Accounts should be prepared and the periods which they should cover. I should be obliged if you would

arrange

12
arrange for five copies of the statements to be prepared in the form (and for the period) indicated by the Air Ministry Auditor of the Middle East Command, and rendered to the Auditor, Kenya, for examination. After the Auditor of Kenya has appended his certificate of examination (in manuscript) to each copy of the statements, one of them should be furnished direct to the Air Ministry Auditor of the Middle East Command, Cairo, and the remaining four copies should be transmitted by the Auditor of Kenya to the Director of Colonial Audit, with any report which the Auditor may find it necessary to make.

I have, etc.
(Signed) W ORMSBY GORE.

13
8

AIR MINISTRY,
ADASTRAL HOUSE,
KINGSWAY, W.C.2.

469091/35/FWc



30th April 1937.

Dear Palmer,

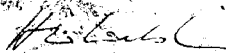
7

I understand that it will take some time to supply the information called for in your letter of the 21st instant, No. 38055/7A/37, regarding expenditure on works services for the Air Ministry in Kenya.

As, if the emergency expenditure is to be finally cleared against the 1936 Vote, the audited statements should be in the hands of the Air Ministry Auditor, Middle East by the 30th June next, it would be appreciated if you could arrange to despatch your letter to Kenya as soon as practicable and deal separately with the question of auditing other works expenditure on behalf of the Air Ministry when we are able to let you have the information you require.

The draft despatch is returned herewith.

Yours sincerely,



H. Palmer Esq.,
Colonial Office,
Downing St.,
S.W.1.

38066/7A/37.

Downing Street;

7
21st April, 1937.

Dear Walsh,

We have further considered your letter to Boyse of the 13th of March (35909/25 P.W.C.) and enclose a revised draft of a despatch to Kenya, the terms of which have been agreed to by the Director of Colonial Audit. He agrees that this draft covers the case of the Emergency Expenditure (paragraph 2 of your letter) and he will be prepared to certify the statements covering that expenditure, in the following terms:-

"I Certify that the above statements are true
"and correct summaries of the expenditure incurred
"by Kenya upon work authorised by and carried out
"for the Royal Air Force, in consequence of the
"special measures taken in connection with the Italo-
"Ethiopian situation, and charged accordingly in the
"accounts of the Treasurer, subject to the comments
"in the attached report."

The Director of Colonial Audit adds that as regards

regards

H. V. WALSH, ESQ.

regards the "Works services for the Air Ministry during the next two or three years" referred to in paragraph 3 of your letter, he would like to know more about these works, especially with reference to the construction of the Royal Air Force Station at Eastleigh; what sort of expenditure is involved and how the payments are to be accounted for by the Treasurer of Kenya. Then he will consider the question of examination by the Auditor of Kenya and the form of certificate that he might be prepared to give.

What further information can you give on these points?

Please return the draft despatch when you reply.

Yours sincerely,

(Signed) H. PALMER,

K. R. N. Y. A.

No:

Downing Street,

April, 1937.

Gov.

Sir,

I have the honour to refer to the expenditure which has been incurred by the Government of Kenya on behalf of the Air Ministry in connexion with the construction of temporary barrack accommodation, etc., for the Royal Air Force unit which was despatched to that territory in connexion with the Italo-Abyssinian emergency and to inform you that I understand that the itemised statements of expenditure which the Air Ministry have received are not sufficient to support the charges in the Imperial accounts and it is suggested that a statement of expenditure in an appropriate form should be signed by the local auditor and certified by the Director of Colonial Audit.

2. In this connection I have to refer to my despatch No. 181 of 18th March, 1956, regarding the emergency expenditure borne on the Colonial and Middle Eastern Services Vote and the requirements as regards audited accounts covering this expenditure.

3. I understand that the Director of Colonial Audit is prepared to carry out a similar procedure as regards the expenditure in question incurred on behalf of the Air

It has accordingly been arranged that the Air Ministry Auditor of the Middle East Command shall return to you the itemised statements of expenditure which have already been rendered, and that he shall notify you, for the information of the Auditor, Kenya, of particulars of the services in question, and advise you of the form in which the statements of expenditure to support the charges in the Imperial Accounts should be prepared and the periods which they should cover. I should be obliged if you would

arrange for five copies of the statements to be prepared in the form (and for the period) indicated by the Air Ministry Auditor of the Middle East Command, and rendered to the Auditor, Kenya, for examination. After the Auditor of Kenya has appended his certificate of examination (in manuscript) to each copy of the statements, one of them should be furnished direct to the Air Ministry Auditor of the Middle East Command, Cairo, and the remaining four copies should be transmitted by the Auditor of Kenya to the Director of Colonial Audit, with any report which the Auditor may find it necessary to make.

I have, etc.

C.O.

3.8.06/79/37

7/19

Mr.
Mr.
Mr.

Handwritten signature

and (8) + (12)

21st April, 1937.

Handwritten signature

Mr. Parkinson.
Mr. Tomlinson.
Sir C. Bottomley,
Sir J. Shuckburgh,
Permit. U.S. of S.
Party. U.S. of S.
Secretary of State.

Dear Walsh

We have further

considered your letter to
be of the 16th of March (35909/35

F.W.C.)

DRAFT.

W. W. Walsh Esq

and enclose a revised
draft of a despatch to Kenya, the terms of
which have been

agreed to by the Director of
Colonial Affairs. He agrees
that this draft covers

the case of the Emergency Expenditure
(paragraph 2 of your letter)

and he will be prepared
to certify the statements covering
that expenditure in the following

Handwritten note:
~~Your draft of
despatches~~

forms -

^{COPY}
[as at X of D.C. 10 minute of 10.4.37]

The Director of Colonial Land
adds that as regards the "works
series for the M. Ministry during
the next two or three years" referred to
in para 3 of your letter, he would
like to know more about these works
[continue as at Y of above minute
as amended in pencil]

What further information can
you give on these points?

Please return the draft ^{despatch} when
you reply.

Yours sincerely

(Signed) H. PALMER.

C. O.

Mr. *Smith* ¹⁵
3
7
Mr. *Boyer*
Mr.

38066/7A/37.

(fd)

- Sir C. Parkinson.
- Sir G. Tomlinson.
- Sir C. Bottomley.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Party. U.S. of S.
- Secretary of State.

Re submitted for A.M. concurrence
Mr. Smith
Mr. Palmer

February, 1937.

DRAFT.

KENYA.

No: _____

O.A.G.

Sir,

I have the honour to refer to the expenditure which has been incurred by the Government of Kenya on behalf of the Air Ministry in connexion with the construction of temporary barrack, accommodation, etc., for the ^{*operated*} R.A.F. unit which was despatched to that territory in connexion with the Italo-Abyssinian emergency and to inform you that I understand that the itemised statements of expenditure which the Air Ministry have received are not sufficient to support the charges in the Imperial accounts and *is suggested that* a statement of expenditure *it will be necessary for the local accounts* in an appropriate form *should* to be signed by the local auditor and

2 drafts

FURTHER ACTION

copy for A.M. & Dept

SPA

copy to A.M. ref. 6.

copy to DCA.

certified

certified by the Director of Colonial
Audit.

2 In this connexion I have to refer
to my despatch No. 181 of 18th March, 1936,
regarding the emergency expenditure borne
on the C. & M.E.S. Vote and the require-
ments as regards audited accounts covering
this expenditure.

(Copy flagged on 14th Feb. 1936
below)

3. I understand that the Director of
Colonial Audit is prepared to carry out
similar procedure as regards expenditure
incurred on behalf of the ^{country}
and it has been ^{arranged} that the Auditor
of the Middle East Command shall return to you
the statements of expenditure which have
already been rendered, together with
particulars of the service in question and
the form in which expenditure should be
vouched and certified. I should be obliged
if you would arrange for the necessary
action to be taken and for four completed
statements of account to be forwarded to the ^{local}
auditor for certification and despatch to the
D.G.A. ^{Credit of Finance Unit}. I have, etc.

3. I understand that the Director of Colonial Audit is prepared to carry out a similar procedure as regards the expenditure ^{in question} incurred on behalf of the Air Ministry. It has accordingly been arranged that the Air Ministry Auditor of the Middle East Command shall return to you the itemised statements of expenditure which have already been rendered, and that he shall notify you, for the information of the Auditor, Kenya, of particulars of the services in question, and advise you of the form in which the statements of expenditure to support the charges in the Imperial Accounts should be prepared and the periods which ^{it they} should cover. I should be obliged if you would arrange for five copies of the statements ^{to be} prepared in the form (and for the period) indicated by the Air Ministry Auditor of the Middle East Command, and rendered to the Auditor.

Auditor, Kenya, for examination and
as follows:-
transmission by him to the Director of
Colonial Audit with his certificate of
examination in manuscript on each copy,

I have, etc.

1 copy to the Air Ministry
Auditor of the Middle East
Command, Cairo.

After the Auditor of
Kenya has appended his
certificate of examination
(in manuscript) to each copy
of the statements, one of them
should be furnished direct to
the Air Ministry Auditor of the
Middle East Command, Cairo,
and the remaining four
copies should be transmitted
by the Auditor of Kenya to
the Director of Colonial
Audit, with any report
which the Auditor may
find it necessary to
make

6

AIR MINISTRY,
ADASTRAL HOUSE,
KINGSWAY, W.C.2.

359091/35/F.W.C.

13th March, 1937.

REC
15 MAR 1937
C.C.

*Recd in ab. Dept
23/3/37*

Dear Boyse,

4
Your letter of the 24th February, 1937, regarding the audit of expenditure on the construction of temporary accommodation for the R.A.F. in Kenya in connection with the Italo-Abyssinian Emergency.

2. So far as this emergency expenditure is concerned your proposed despatch to the Governor of Kenya, returned herewith, meets our requirements except that in order as far as possible to minimise delay in the classification of the expenditure in the Middle East Accounts we should be glad if one of the copies of the itemised statements, certified by the Auditor, Kenya, could be sent direct to the A.M. Auditor in Cairo. Suitable amendments to the draft have been suggested in pencil.

1.
3. As intimated in our official letter of the 6th January, 1937, it would be appreciated if the general arrangements could be made to cover also expenditure to be incurred by the Governor of Kenya on works services for the Air Ministry during the next two or three years, e.g., in connection with the construction of the R.A.F. Station at Eastleigh and civil aviation requirements at Nairobi, Kisumu and Mombasa under the Empire Air Transport Scheme.

4. As regards the suggested form of certificate by the Director of Colonial Audit, it is considered that, in the case of Emergency expenditure (1) there is no point now in differentiating between the years 1935 and 1936 and, therefore, the words "up to the 31st March 1936" should be deleted, and (2) after Kenya in the second line the following words should be added "upon work authorised by and carried out for the Royal Air Force".

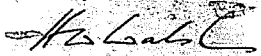
V.H. Boyse, Esq., O.B.E.,
Colonial Office, S.W.1.

/We

5 The E. & A.D. have been consulted and have no objection to the proposed arrangements.

6 We shall be obliged if, in due course, you will let us have a copy of the despatch so that we can notify our Middle East Auditor.

Yours sincerely,



H. W. Walsh

38066/7A/37.

K E N Y A.

February, 1937.

No. _____

O. A. G.

Sir,

I have the honour to refer to the expenditure which has been incurred by the Government of Kenya on behalf of the Air Ministry in connexion with the construction of temporary barrack accommodation, etc. for the Royal Air Force unit which was despatched to that territory in connexion with the Italo-Abyssinian emergency and to inform you that I understand that the itemised statements of expenditure which the Air Ministry have received are not sufficient to support the charges in the Imperial accounts and it is suggested that a statement of expenditure in an appropriate form should be signed by the local auditor and certified by the Director of Colonial Audit.



2. In this connexion I have to refer to my despatch No. 181 of 18th March, 1936, regarding the emergency expenditure borne on the Colonial and Middle Eastern Services Vote and the requirements as regards audited accounts covering this expenditure.

3. I understand that the Director of Colonial Audit is prepared to carry out a similar procedure as regards expenditure incurred on behalf of the Air Ministry. It has accordingly been arranged that the Air Ministry Auditor of the Middle East Command shall return to you the itemised statements of expenditure which have already been rendered, and that he shall notify you, for the information of the Auditor, Kenya, of particulars of the services in question, and advise you of the form in which the statements of expenditure to support the charges in the Imperial Accounts should be prepared and the period ^{they} which should cover. I should be obliged if you would arrange for five copies of the statements,

statement to be prepared in the form (and
for the period) indicated by the Air Minister
Auditor of the Middle East Command, and
rendered to the Auditor, Kenya, for examination
and transmission by him to the Director of
Colonial Audit with his certificate of
examination in manuscript on each copy.

I have etc.

2 loose copies

2 and one copy to the
Air Ministry, ~~London~~

38066/7A/57

16

4

C. O.

Mr. *Aspinall*

Mr. *Bayly*

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Permt. U.S. of S.

Party, U.S. of S.

Secretary of State.

Ames
has Bayly's signature

February, 1937.

Dear Walsh,

DRAFT.

H. W. WALSH, ESQ.,
AIR MINISTRY.

(3)

With reference to your letter

of the 8th February, 1936, (469091/35 F.W.C.)
regarding expenditure incurred in Kenya
on the construction of temporary ~~accommodation~~ ^{barack}
accommodation for the R.A.F. I enclose a
copy of a despatch, which ^{copy of your} ~~has been addressed~~
to the Governor of Kenya on the subject.

copy to DCA

~~Your local auditor should
address his letter to the Colonial Secretary,
Nairobi, Kenya, and in order to link the
correspondence up it might be as well if he
gave a reference to the Secretary of State's
despatch which is enclosed.~~

~~Yours sincerely,~~

I should be glad if you would let

me know whether the draft meets your
requirements.

FURTHER ACTION.

Copy to DCA

Lampy.

requirements, or whether you have any amendments to it to suggest.

We take it that the "particulars of the services in question" which you mention in paragraph 3 of your letter 469091/35/F.W.c. of the 8th of February refers to the particulars (i.e. nature and cost) of the barrack accommodation, etc. approved for construction, and with reference also to that paragraph, I should explain that the statement of expenditure for certification is examined by the Auditor, Kenya, with the local Kenya Colony vouchers, and he will send it (without the supporting vouchers, of course, which will remain in the Colony) to the Director of

Colonial Audit certified as "examined".

The actual certification of the statement will be done by the Director of Colonial Audit (subject to a report if necessary), and it is the Director of Colonial Audit, therefore, who is concerned

concerned with the form of certificate required. The certificate given by the Director on our statement (actually there were two certified at the same time) of special expenditure in connection with the Italo-Abyssinian dispute (see paragraph 2 of my letter No. 38066 of the 30th of January to Gaines) was:

*with the authorized
committee report
R
C-3
ad. note 11.6*

"I certify that the above statements (2) are true and correct summaries of the additional expenditure incurred by Kenya up to the 31st of March, 1936, in consequence of the special measures taken in connection with the Italo-Ethiopian situation and charged to expenditure in the accounts of the Treasurer, subject to the comments in the attached report."

May I let the Director of Colonial Audit know that a certificate by him in similar form on your statement would meet your requirements?

You will notice that the draft despatch provides for five and not four copies of the statement to be sent home. This is to provide a

copy for the Director to retain.

Your local auditor should address

his letter to the Colonial Secretary,

Nairobi, Kenya, and in order to link

the correspondence up it might be as

well if he gave a reference to the

Secretary of State's despatch which

is enclosed, eventually sent - I

will let you have a copy of it.

Yours sincerely,

3

AIR MINISTRY,
ADASTRAL HOUSE,
KINGSWAY, W.C.2.

469091/35/F.W.o.

February, 1937.

Dear Boyse,

No. 2

Thank you for your letter of the 30th January, 1937, No. 38066, regarding expenditure incurred by the Government of Kenya on the construction of temporary barrack accommodation for the R.A.F.

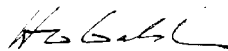
The procedure suggested by you for the examination and certification of the expenditure in question would be quite acceptable to us and we should be much obliged if you would make general arrangements accordingly with the Government of Kenya and the Director of Colonial Audit.

No. 1

As regards detail, we should propose to instruct our Middle East Auditor to forward to the Auditor of Kenya the itemised statements of expenditure which, as intimated in our letter of the 6th January, have already been rendered, together with particulars of the services in question and the form in which expenditure should be vouched and certified. Four copies of the supporting statement of account will meet our requirements.

Would you kindly let us know (Holborn 3434 Ext. 460) when you have taken action and also the local Auditor's precise address for the information of our Cairo Auditor in case he does not know.

Yours sincerely,



V.H. Boyse, Esq., O.B.E.,
Colonial Office,
Downing Street,
S.W.1.

C. O.

Mr. Boyse 28/1/37

Mr. Parker 29/1/37

Mr. Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Perms. U.S. of S.

Parly. U.S. of S.

Secretary of State.

5/8066

Annex 3

2

For my dept. [Signature]

30/1

January, 1937.

DRAFT.

C. G. CAINES ESQ. OBE.

Dear Caines,

Air Ministry letter

469091/35/F.W. (c) of 6th January

1937 regarding the difficulties you

are experiencing in respect of

expenditure incurred by the

Government of Kenya on the construction

of temporary barrack accommodation

for the Royal Air Force has come to

me.

As you will probably

appreciate we are in a somewhat

similar position with regard to

expenditure incurred in Colonies

etc.

FURTHER ACTION.

asking for it to be rendered to the Auditor of Kenya for examination and transmission to the Director of Colonial Audit. At the same time we will so inform the Director of Colonial Audit. Perhaps you will be good enough to let me know whether you agree generally, and also the ¹³ ~~period or periods to be covered by the~~ ^{4/30} ~~statement of account.~~
Specifying your requirements as above

I am etc.

Yours sincerely

(Sd) *over*

31
END

Tr. No. Holborn 3434.

Any communications on the subject of this letter should be addressed to —

THE SECRETARY,
AIR MINISTRY,
ADAMSTAL HOUSE,
KINGSWAY,
LONDON, W.C.2.

and the following number quoted:

469091/35/F.7.(c)

RECEIVED

- 7 JAN 1937

C. O. REGY

AIR MINISTRY,
LONDON, W.C.2.

6 January, 1937.

Sir,

I am commanded by the Air Council to acquaint you for the information of the Secretary of State for the Colonies, that difficulty is being experienced in obtaining adequate supporting vouchers in respect of expenditure incurred by the Government of Kenya on the construction of temporary barrack accommodation &c. for the Royal Air Force Unit which was despatched to that territory in connection with the Italo-Abyssinian emergency.

The only supporting documents that have been received so far are itemised statements of expenditure and the Air Council understand that it has not been possible to obtain accounts in a form which would meet the requirements of the Comptroller and Auditor General.

The Air Council believe that, in somewhat similar circumstances, the certificate of the Colonial Audit Department has been accepted in support of expenditure incurred on behalf of other Government departments and would be grateful if, provided Mr. Secretary Ormsby-Core sees no objection, arrangements could be made between the local representative of the Director of Colonial Audit and the Air Ministry Auditor in the Middle East Command for the examination and certification of the expenditure now in question and any similar charges that may arise in the future.

A copy of this letter has been sent to the Treasury.

I am, Sir,

Your obedient Servant,

The Under Secretary of State,
Colonial Office,
S.W.1.

J. A. Welby