No.38307

SUBJECT. CO 533/499

Native Schools

Subsequent

P. Q. File

1939 File

Cof 54. - 19 11 8 3 38 Gor Kenny Enclosing of a report furnished by the Errects of Education regarding the closure of schools, under the Education Ordinance during 737 The precedent to this is No 1 on 38237/3) Mu Mayhew has already seen this fite in below. andre Connection, so tome is no new to send it to the MEET again. - ? Put by Closiquelité 17/3 18/3 by miser de Roll solla . Dad and and and A Kingo tel sout tracking tracking mentioned to the formation regarding tracking mentioned to the formation of the formation yours information againsting closing of Markin School. in file Pollschild mil I Cochaci for little fin. dated 31 th firty 1438. for conson on 20m 2 Dragge sale. to . for . 4. ... uistrs, one one to he de Rodewick winder ti no: 3. 13/8 (19/8)

Discussed with Mr. Dawe who asked me to re-draft first the letter to Mr. de Rothschild for the Secretary of State's signature as the latter is away and it will have to be signed by Mr. Trafford Smith, and, secondly, the letter to Air Chief Marshal Sir Robert Brooke-Popham as Mr. Dawe thought it would be more appropriate to send a despatch,

22.8.38.

To Luiga 528 (% web as in draft) bone . 8. 9. 38.

ie Rothschild

16.9.38

min salanie

Mr. Paskin.

I attach s/letter which the 8. of 8. has received from Mr. J.A. de Rothschild, M.P., regarding the closing of the Mukui School in Kenya.

Mr. MacDonald would be grateful if you would advise what reply he should send to Mr. de Rothschild.

2 1 mr De Rodochiles 6 actes.

I very much regret that I have been so long in submitting a draft reply to Mr. de Rothschild's letter (No. 6). It seemed to me, however, that the policy of closing the schools is very difficult to understand without some explanation and I thought that it would be a good thing to let Mr. de Rothschild have a fairly full account of the position. - Unfortunately, however, the history is rather involved and, owing to pressure of work and shortage of staff in the East African Department, I have found it difficult to find time to produce a draft to my satisfaction. I now, however, submit a draft which sets out the

\$ 1 to 1.0 de Bollochild.

20/9/38

To P. S. to J. O. de Rothpoliles . 8 aches.

history of the matter farily fully.

MATTER Xuya 630 (% 6 410) 6000 . 26. 10. 38.

Reports the excumstances surrounding the closing of the native school at makes

also parties to footschild to (exchaor) — 9/11/38

de 13/4 of garden (Ichno 9:10.

DESPRINTED ONE of the fines which the

Soff thought too heavy (minute of 28/7/68 on 38 007/38) has been viduced by the Court of Affect for Earten Mice from £26 to £6. Notice of appeal been given in the case dealing with the other three fines, and if it goes as far as the Court of Appeal for Eastern Africa there - fines may be medicad Coo. The Gov with report one result of we proceedings to Matit Dies is done it is perhaps. unicenary to trouble the 3098 with The fite or make preparations for his Fisarmian decreed by the 55/5 (see winute

Nor is it necessary to write to any of the three risks who have withouted themselves in this question until they make putia enquines (see the draft of (4), (24) and file, a (2) on thersite).

As regards para to of this deepath,

it would appear that in spite of the intransingeant attitude and opted by the school authorities up till was there is like that cooperation with them

will be secured.

people a brisis of people in Kernya have been received direct by the Soft in vecent treathy to the Soft in the Kitrya Cerchal traciation good of the Kitrya Cerchal traciation were reminded that contains catain so received down that commiscation so received with the referred back to the Gov for his report or returned to the sender.

A deep should go acking (12)

Clothe while

I agree that, pending the Governor's further report showing the result of the appeal to the Supreme Court mentioned in paragraph 3, we should defer further consideration of the fines prescribed in the Ordinance; I also agree that there is no need, at this stage, to write further to the three M.P's who have been interested in this question.

As regards the Governor's suggestion in paragraph 7 that the Kikuyu Central Association should be reminded of the proper channel of communication with the Secretary of State, I should be inclined to leave it on this occasion as so many months have passed since their telegram of the 9th of July.

We can, therefore, wait until we receive the further despatch promised in No. 12, and the despatch asked for in No.11.

29th November, 1938.

A.

KENYA No. 5.40



GOVERNMENT HOUSE NAIROBI

19 Uctober, 1938.

Sir.

I have the honour to refer to your despatch No. 533 of the 8th September, on the subject of the closing of the native school at mukul and to furnish the following report.

2. The school, erected at mukui by the Karinga Schools Association in defiance of the refusal of the Local Native Council to grant permission to build, was ordered to be closed in the circumstances explained in Sir Armigel wade's despatch No. 369 of the 12th July. 1937. As the school remained open until November, 1937, and no effort was made to co-operate with the Education Department in achieving a reasonably efficient standard of education, the Director of Education issued an order under Section 34 (1) (c) of the Education Ordinance, 1931, as amended by ordinance No. X of 1936, that the school should be closed as the building was unsuitable, the required curriculum was not being followed and, in the absence of certificated teachers, the school was not being properly conducted. This order was served on the head teacher and members of the School committee on the 22nd November, 1937. They were given one week in which to comply with the order, which was explained to them and also to the Secretary of their Association. As the school was still open and in use on the 30th November, 1937, the head teacher (Parmenas Kangara) was summoned to appear in the Second Class

Magistrate's ...

THE RIGHT HONOURABLE MALCOIM MACDONALD, M.P. SECRETARY OF STATE FOR THE COLONIES. DOWNING STREET, LONDON, S. W. 1.

of an offence under Section 34 (2)(c) of the Education Ordinance, 1931, and sentenced to pay a fine of Sns. 500/or in default of payment to six months' detention.
Upon appeal by the accused to the Supreme Court (Appeal Case No. 47 of 1938) both conviction and sentence were upheld. Upon a further appeal by the accused to the Court of Appeal for mastern Africa (No. 72 of 1938) the conviction was upheld but the sentence reduced to payment of a fine of Sns. 100/- or, in default of payment, one month's detention.

- 5. While the appeal proceedings described above were still pending, the school was re-opened. A fresn prosecution on a charge for a similar offence was instituted egalfist the head tempher and two assistant freehers. in the Second Class Court, Mamou, these persons were convicted on the 13th June of a further estence under Section 34 (2) (c) of the Education ordinance, 1931; the head tracher was sentenced to pay a fine of shs. 1,000/- or to six months: imprisonment with hard lacour in default of payment, while the two assistant teachers were each sentenced to pay a fine of Shs. DOW or to six months, detention in default of payment. in this case (Criminal Case No. 61 of 1938 in the Second Class magistrate's Court, Kiamou) notice of appeal to the Supreme Court has been given by the accused. 1 shall notify you of the result of any further proceedings in due course.
 - 4. It is understood that the school is still being used and that intense interest is being shown throughout the Kiambu District in the proceedings taken, particularly as the school has remained open in defiance of authority. In spite of every effort on the part of Government officers to obtain co-operation, the persons managing the school have consistently refused to conform with

the requirements of the Education Ordinance and the Education Department.

- to exist and matters affecting the schools until recently managed by it are now dealt with by the Kikuyu Central Association, a political body, with which the Karinga Schools Association was always closely adentified.
 - 6. The action taken by the Government against this school has as its purpose the enforcement of Educational discipline and Government educational policy, whereas the resistance of the teachers, backed by the Aikuyu Central Association, appears to be based on political considerations.

The Independent Schools Association, referred to in paragraph 5 of Kenya despatch No. 369 of the 12th Jufy, 1937, has shown during recent months a gratifying tendency to co-operate with the Government; a number of its schools have complied with regulations and greatly improved in efficiency. A proposal is now on foot to select and subsidise some of these schools from the District Education Boards! funds in the Alambu, Fort hall and Embu districts.

It is hoped by these means gradually to bring all these schools (both independent and marings) under proper control and secure the full co-operation of their managers.

7. As regards paragraph 2 of your despatch under reference, I regret that the information given in my telegram of the 18th July was incomplete, but I should explain that your telegram No. 87 of the 15th July, in which you asked for information by telegraph by Tuesday, the 19th July, was received on Saturday, the 16th July. A copy of the Kikuyu Central Association's telegram of the 9th July had to be obtained from the Post Chice, and it was not passible to obtain information from the officers concerned with the most recent developments before

39 a 38066/24/56

before the despatch of my telegram of monday the 18th July, which, in the circumstances, had to be based on information already available. Had the telegram from the Association to yourself been sent through this Government in accordance with Colonial Regulations, there would have been opportunity for a full report to be furnished to you before the 16th July. I suggest that the Association might be remainded, on your direction, of the proper procedure.

I have the honour to be,

Sir,

Your most obedient, humble servant,

AIR CHIEF MARSHAU.

GOVERNOR.

NIS.

C.O. Mr. Costley White 24/9

Paskin 21/K

Mr. Ocas 21. X. 38 /.

fr. A. J. Dawe. Six H. Moore.

Sir . Tomlinson. Sir J. Shuckburgh.

Permt. N.S. of S. Parly. U.S. of S. Secretary of State.

2 DRAFTS conson.

J.A. de ROTHSCHILD, ESQ.,

D.C.M., M.P.

(6)

2 drafts.

FURTHER ACTION.

for the Secretary of State's signature.

24 October, 1938.

my song that !

to your letter of the 16th

of September about the closing of native schools in Kenya.

As regards the first point

you raised, the availability of

alternative schools, you will of course understand that i' is necessary for me to refer to the

Governor, and will write to you again when I receive his reply.

The second point you raised

was why the natives should have been so persistent in keeping open their

school at Mukes when a Mission School

was available only a mile away. I

have

have no information as to the reasons for the attitude of the latives towards this particular Mission School, but the explanation of their persistence in their opposition to the closing of their own school is probably to be found in the general history of the Interendent Schools move sot. I find that the origin of this invenient was political/in that

it arose out of the mesentment of the natives over the line taken by the Liggions in the "enale circumcision controversy in 1929.

Certain mirsionary societies had decided to

exclude from their schools all families which still practiced circumcision of girls. The resculor to this was that suteniance of Tiesian Schools foll away so heavily that a

number of the had to be closed. The Hisaya Independent Schools Association was founded in the sale year.

Unfortunately it soon became apparent that all but a few of these Independent Native Schools were hoslessly inefficient, and in

interests

1934 the Governor recommended that, in the

(No.4 on 23046/34)

C.O.

Mr. A. J. Dawe.

Sir H Moore.

Sir G. Tomlinson.

Sir I. Shuckburgh. Permit. U.S. of S.

Park. U.S. of S.

Secretary of State.

FURTHER ACTION.

interests of the natives themselves, powers should be taken to close schools

which were not properly con ucted and

which were not provided with a

curriculum approved by an Inspector.

After a good deal of discussion by

the Advisory Committee on Education in

the Colonies, this proposal was

The attitude of the Education

Department to these Independent

Schools is not one of hostflity.

fact, the general policy in regard to

them has been, where possible, to

enlist the co-operation of the

Associations which manage there in order to increase their efficiency

and to ensure compliance with a

syllabus approved by the Education

Demart ent.

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number of them had to be closed. The Kikuyu

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••

(No.8 on 23046/34)

(5 on 17264/31).

(No.4 on 23046/34)

C. O.

Mr.

Mr.

Mr. A. J. Daws.

Sir H. Moore.

Sir G. Tomlinson

Sir J. Shuckburgh.

Permt. U.S. of S.
Parly. U.S. of S.

Secretary of State.

FURTHER ACTION.

23046/

State.

DRAFT.

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syllabus approved by the Education

WITE .

interests

Department. At a meeting held in 1936 an agreement was reached between the Education Department and the Independent Schools Association on the lines of future co-operation. That this co-operation has generally been forthcoming is shown by the very small number of schools that have had to be closed. Even in the few cases where the co-operation of the school authorities has not been forthcoming (as in the case of the School at Muket), no order for a school to be closed has been made except with the concurrence of the local Native Authorities. an indication that these powers are not exercised harshly, I may mention that in one case last year a recommendation by a District Education Board for the closing of a school. was not accepted because a subsequent report showed that the school authorities were making definite attempt to carry out the Inspector of Schools' recommendations and to improve the work of the school.

case (d) in No.1 on 38307/38.

LOOLM MAC DONA

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MOOLM MAC PONA

case (d) in No.1 on

IG:

Dear halwha

I am in receipt of your Secretary's letter of 7th September with regard to the closing of the Mukui School in Kenva, and I am much gratified to hear that the matter is being gone into so fully.

It seems to me that there are two points in particular which require further elucidation. One is the question of alternative schools in cases where an order has been made closing a native school. In one such ease, mentioned in the reply given to me in the House on 21st July, it was at least doubtful whether any other school was available. It would surely be very unfortunate if the closing of any native school were to mean depriving the children who attend it of all facilities for their education.

The second point relates to the Mukui School itself. It seems a matter worth investigation why,

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The second point relates to the Mukui School itself. It seems a matter worth investigation why,

with the Mission School within a mile of the one which was closed, the people of the locality should nevertheless have been most persistent in the maintenance of their native school, and apparently consider it worth while to incur repeated heavy penalties rather than send their children to the Mission School.

I do not think either of these points has so far been cleared up, and they seem to me of sufficient interest to bring to your attention.

Yames C. a. P. Tugetulet

c. o.

Mr. Surridge. 2 Mr. Paskin.

Dun. 23.8

Str H. Moore.

Sir G. Tomlinson Sir C. Bottomley.

Sir J. Shuckburgh

Porms. U.S. of S. 75 Parly. U.S. of S.

Secretary of State.

DOWNING STREET.

8 SEP 1938

13

2 DRAFTs conson.

Governor.

10 Jul. 38 08 /2 11/8

ing copies-01

answers

concerning the closing of the

native school at Mukui

The reply to Mr. Riley's

Question of the 20th of July,

which was based on the information

contained in your telegram No.104

of the 18th July, was not in

accordance with the facts and it

was fortunate that your telegram

No.110 of the 26th of July was

received in time to enable me to

supplement (*801-150) Wt. 13052-47 10,000 6837 T.S. 698 (*1426-150) Wt. 27532-64 15,000 FR/37 T.S. 698

FURTHER ACTION.

Action on on on 1.f. by same mail. Cott to Keny 38307/39

(copy below.)

(2)

supplement that reply in my worly to Mr.Adams's Question on the 29th of July.

I enclose a copy of a letter which I sent to Mr.Riley when I discovered that my reply to his Question had been incomplete, and also of correspondence with Mr. de Rothschild. and request that I may be furnished with a full report, including particulars of the charges which were brought in each of the various prosecutions that have taken place

(Signed) MALCOL VI MACDONALD.

Mr. Surridge . Mr. Dans. 23.8 Ser H. Moor

Sir J. Shuchburgh. X Porms. U.S. of 5. VS Party. U.S. of S.

2 DRAFT.s -Conson.

FURTHER ACTION. Copy to de draft below.

For Mr. Trafford Smith's

August, 1938

Resta left Landon he as reply on his behalf to your let of the south of July. In thi letter you referred to certain prosecutions in connection with the closing of the African school at Mukui in Kenya, which you had

raised in your Question on the 21st of July. A few days after Mr.MacDonald had replied to your Question he received a telegram from the Governor of Kenya to the effect that further prosecutions had taken place and he gave all

C. O.

Sir C. Bottomies

Secretary of State.

Mr. Surridge. Mr. Faskin.

Sir H. Moore Sir G. Tomismson

Sir C. Bottomley

Party. U.S. of S Secretary of State

DOWNING STREET.

& SEP 1538

2 DRAFTs conson.

KENYA. NO. 533

Governor.

Sir,

- PO 721 3000 Man/2

native school at Mukui.

(P.Q. file.) answers to three Questions

The reply to Mr. Riley's

Question of the 20th of July,

concerning the closing of the

which was based on the information contained in your telegram No. 104

FURTHER ACTION.

Action on & on 3830 X 38 P.O. l.f. by same mail.

of the 18th, July, was not in

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(2) No.110 of the 26th of July was

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taken place.

I-have, etc

(Signed) MALCOLV MADDONALD.

Mr. Dans. 23.8 Ser H. Moore.

Sir J. Shuchburgh

Porms. U.S. of 9: VS Party. U.S. of S. Secretary of State.

2 DRAFT. Conson. de ROTHSCHILD, ESQ.,

FURTHER ACTION. draft below.

Reed R 298 6/9

For Mr. Trafford Smith's signature.

August, 1938.

- SEP 1638

left London he asked me to reply on his behalf to your letter of the south of July. In this letter you referred to certain prosecutions in connection with the closing of the African school at Mukui in Kenya, which you had raised in your Question on the 21st of July. A few days after

Question he received a telegram

Mr. MacDonald had replied to your

from the Governor of Kenya to the effect that further prosecutions

had taken place and he gave all

the information then at his disposal

in replying to a Question asked by

29. (2 on P.Q. Wr.David Adams on the 97th of July. file.)

I enclose a copy of this

reply.

Mr.MacDonald's reply to your (No.1 on the (P.Q. file.)

Question was based on brief reports

which his predecessor had received,

(No.5 on -/37 and No.1 hereon.)

and he had not then heard of the further prosecutions. As regards the grounds

for those prosecutions, he has, so far,

only had a telegraphic report

from the Governor in which It was stated

that the proceedings were taken under

section 34(of the Education Ordinance,

of which I enclose a copy. begether with an

mending Ordinance of 1936 which, however,

did not alter this particular sub-section

It was on the strength of this telegram

that Mr.MacDonald stated, in his reply to

Mr.Adams's Question on the 29th of July,

that the fines were imposed "for continuing

to conduct the school" which seemed to him

2. 0.

22.7

-

Str H. Moore

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Perms. U.S. of S.

Party. U.S. of S.

Secretary of State.

DRAFT.

to be a fair summary of the position.

The Governor is, however,

being asked for a full report,

including particulars of the charges

which were brought in each of the

various prosecutions that have

taken place, and on receipt of this

Dayson Hardonald -- 111 -- -- 140-

Now again.

2.1

Jan J. truck

FURTHER ACTION.

Exchact from letter from mr f de Rothschilo, m.P. dated 30 d July 1938

3

The other question which I put related to one of the prosecutions in connection with the Mukui School, Kenya - i.e. - that of Parmenas Kangara, in the 2nd Class Court at Kiambu in January of this year, for contravention of an order made by the Director of Education that this school should be closed. In the course of the reply, it was stated that there was no information of any prosecution in connection with this school later than July 1937. I have since made further enquiries, and I find that this prosecution was instituted on 28th January of this year; and, from the report of the proceedings, it does not appear that the grounds of the prosecution were, as stated in enewer, that the school had been opened in contravention of an order of the Native Council.

COPY FOR REGISTRATION

Wolce am for the Depriv Greener of Kunya to the secre S'are too the line es

Huser red 9-470m Efth July 1932 101 4 2611 114 93R

> on 38086/24/38. war on supplements my

Although ordered to be closed as rept

damping on 1869 on 1861 July 1937 consigns open massi mimbel 1935 when the Brestos of Baneation under Sports - [] - () - (the Education Ordinance 1951 at Emended Ordinande No. 10 of 1936 orderna ita closure was later fined 500 shillings under section 34 or jotich and sentence were uphald by this Justice June 1938 School had seen re-opened in defiance of the off Came Homataca⊧er-was sentenced to fine of 1000 smillings and www. Assistant Hoad Teachers to 500 shillings each . Notice

of appeal has been lodged. Above explains reference to \$200

in Association satelegrem to you of 9th July 28 m 38086/24/38

to 104 of 18 4 38 rigd on 35086 /24/3

Mukui School. See my despatch of the 19th

* 1337 No. 369 Two temphers referred to in persone;

* Day despatch were fined 10/- each by the Net ive Labore



COMFIDENTIAL.

March, 1938.

Sir.

(11) ON 23046/34

despatch of the 12th December, 1935, regarding an amendment of the Education Ordinance, 1931, with a view to enabling this Government to exercise more effectively the supervision of Independent African Schools in Native Reserves, I have the honour to enclose a copy of a report which has been furnished by the Director of Education regarding the closure of schools-under the legislation in question during 1937. As regards the closing of Karinga School at Makui, reference is invited to Sir Armigel Wade's despatch No. 369 of the 12th July, 1937.

With reference to Mr. Thomas's Confidential

I have the honour to be

Your most obedient, humble servant,

2 Brooks-Potham

AIR CHIEF MARSHAL. GOVERNOR.

THE RIGHT HONOURABLE

W. ORMSBY GORE, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

DOWNING STREET,

/LONDON, S.W. 1.

Gonf. 1897/II/174.

CONFIDENTIAL

31st January, 1938.

The Hon'ble the Celonial Secretary,

INDEPENDENT AFRICAN SCHOOLS.

Ref: Sectt. Confidential letter No. S/A.NED.1/8/ 2/107 of the 37th January 1956.

following details regarding the closure of Schools in 1997 under the Education (Amendment) Ordinance:

in the second state of the second state of the second state of the second secon

(b) Hirty Interpretation of the state of the

(a) Kinem Laring Pingation and Commission of the Minister Property of the Control of the Sth November, 1987, considered a report on the Caringa school at Habri. This is the action referred to 12 thanks [room No. 350 or the 18th July, 1997, [room No. 350 or the 18th July, 1997,] and commented any expendence. The Board recommended the school to be cheese, and the order to close was issued on the 11th November, 1997.

5 mg

(d) Purt Hall District Education heard, at its adding held on the 15th January, 1007, to class the interpolated about at the party leads to the patenciar about at the patenciar and perfly because a measurement report and the string a definite attempt to carry out the larger of School's remainabiling and to improve the unit of the school of a my cappaigning, the learn re-considered the matter agree that the school should be allowed to remain open.

the schools, except discott, were schools which had opened without the paymington of the Discott Education Learning the Least Interview Councils. The school of the school registered schools sould be slessed under the terms of the Asserting Ordinance, the agreed policy is not to apply the Ordinance in mach policy is not to apply the Ordinance in mach policy is not to apply the Ordinance in mach cases until it has been seen whether the two Assertations are propered to descript the two Assertations are propered to describe the two Assertations on this point during the course of the present year.

here may also degire to know that the Distriet moselies beards have taken atoms to assist the lime marris have taken atoms to assist the lime and the large to a liment to be a large of an itinormal ort saids for the salary of an itinormal direction of an identition of the disderly in a beauting of the distriction to a beauting of seconds to the saids for the of the districts, furthing work. In the of the districts, furthing work at your per article to provide any man of the property of Schools.

G. E. DONOVAN

for AG DIRECTOR OF EDUCATION

CED/TG.