

38173

CO533/469
KENYA

38173

Financial & Economic Position.

Investigation by Special Commission, Sir A. Pin.

REPORT.

Previous

Mr. Flood

R. 297
R. 309
Mr. Flood

Sir C. Bollenby
S. J. ...
A. J. ...

LORD DE LA WARR
Secretary of State

Mr. Flood

2/1
3/10
3/70
5/20
5/1
2/10
0/10

Subsequent

1937

R. 297 14/5

Mr. Flood 25

Sir C. Bollenby 25

R. 297 8/6

Room 309 11/2

Mr. Christian 10/6

R. 309 4/6

Mr. Flood 12

Mr. Christian 10/6

Mr. Flood 15/6

R. 297 15/6

P.D. -

R. 297 16/6

R. 309 15/6

Mr. Flood 16

9/10
14/1
15/10

38173

C0533/469
KENYA

38173

Financial & Economic Position

Investigation by Special Commissioners, Sir A. Pen.

REPORT

Previous

R 297

2/10

R 309

3/10

M: Flood

5/10

Sir C. Bottomley

5/10

Sir J. Murphy

5/10

LORD DE LA WARR.

6/10

Secretary of State

6/10

Subsequent

1937

R 297

9/10

R 297

14/10

Comm 309

15/10

R 297 24/5

29/10

M: Flood 25

Sir C. Bottomley 25

R 297 25

Comm 309 25

M: Christian 25

R 309 46

M: Flood 12

M: Christian 18/6

R 297 15/6

P.D. 15/6

R 297 16/6

R 309 15/6

M: Christian 16

c.1.
Financial

Sir A.Pim called this morning and left the report and two duplicates with me. Mr.Christian came across and we discussed the various maps which had been prepared to accompany the report. Some of them are not suitable for reproduction as they stand and will have to be re-drawn, but Sir A.Pim agreed that one of them could be dropped and that modifications could be made in the others which would render them much less expensive. The real trouble comes in with the first and fourth maps, viz: the general map and the map giving native reserves, settled areas and forest reserves. These will have to be reproduced so as to show clearly the distinctions between the different areas. For the first one there is available the general War Office map of Kenya on the 1:2,000,000 scale and Mr.Christian thought that if Kenya was prepared to pay for the purchase of a sufficient number of copies the Stationery Office might be prepared to take on the bill for reproducing the other maps. The report is bound to be an expensive thing to print because of the lot of tables in the appendix, but Sir A.Pim says that the tables have got to be reproduced and, indeed, they must serve a useful purpose.

I have given the original to Mr.Christian and told him to get ahead with the printing as a non-Parliamentary publication, but covering authority is required and the question of the number of copies has to be decided. Mr.Christian has been working upon a delivery of about 1,000 and as the thing will have a considerable sale it is probably as well to work on that basis. He will discuss the map question

with

with the Stationery Office and report later, when we shall have to consult Kenya in regard to paying for the War Office maps.

Submitted accordingly for approval of printing and a draft letter to Sir A. Pim is also submitted for consideration, with a despatch to Kenya to cover them. Air mail will do.

25.5.36.

6/5/36

D for Pim

2 To Sir A. Pim — 27 MAY 1936

109 3 To Kenya: Conf (2) (1/1/2) — 28 MAY 1936

4 To Sir A. Pim — 29/5/36

Encloses an addendum to page 24 of the Report. Asks for a copy of the 1936 Conf. leaf of 2nd March 1936 regarding salary scales.

Copy sent to Printing Dept.

We should also thank Mr. Milligan for his aid.

Draft finished

21.6.36
30-5.

5 To S. Milligan — 8 JUN 1936

DESTROYED UNDER STATUTE

Sir A. Pim
Acks. W.O. 2 expresses appreciation of S. of S. thanks
6 June, 1936
7. Dep. Ser. tel 144
3 ansd. would require 125 copies for official use: unable to recommend cost of maps, let met from Kenya funds.

*copy to Pim
for
the
2nd
copy
to
the
Ser.*

No. 6: *Christie*

No. 7: *Christie*
copy in box for Pim after
Mr. Pim's visit
7/6/36

I modified four of the maps in accordance with the decisions reached at the discussion to which Mr. Flood has referred, and took them personally to the Stationery Office.

The modifications will effect a saving on the cost of reproduction and a corresponding reduction in the price of the report. (According to the Stationery Office the 6 maps in their original form would have added 10/- to the price.) The War Office have quoted a fair price for copies of the altitude map, and the Stationery Office are not expecting any assistance from Kenya in this connection.

I am not yet in a position to say anything more definite with regard to the maps. In response to an enquiry to-day the Stationery Office informed me that they have the matter in hand.

The

E.A. Department.

Report of the Commission appointed to enquire into and report on the Financial Position and System of Taxation of Kenya.

When a report of a Commission is published by His Majesty's Stationery Office, a statement of the cost of the Commission, including the cost of the preparation of the report, is inserted. If the cost, or part of it, is borne by other than Imperial funds, a suitable statement is substituted.

In accordance with this practice, will you kindly furnish me with a statement for insertion in Sir Alan Pim's report.

W. M. M. M. M. M.
16/6/56

Please see Bulletin Notice No 17 of 1951. (No. 7 on 99254/18 5/56)
It will be noted if the Report is marked "The cost of the Enquiry is chargeable to Colonial funds. The cost of printing and publishing the Report is ..."

W. M. M. M. M.
23/6/56

I should prefer the Note inserted at the beginning of your monthly Report (C.A. 4558) which reads as follows: -

The report itself is being printed and I shall begin sending proofs to Sir A. Pim tomorrow.

With regard to No. 7, Kenya's stipulation as to the price is rather unfortunate, as the price cannot be fixed until the report is sent for final printing, and even an estimated price is out of the question just yet. It will however be realised that the number of copies to be issued and consequently the price per copy, will materially depend upon Kenya's requirements, which may also have a bearing on the Stationery Office's attitude towards the map. It is suggested therefore that Kenya be asked to take the 200 copies even though the price proves to be higher than 10/-, a figure which seems rather inadequate in view of the size of the report, the large amount of tabular matter in it, and the inclusion of 5 maps, two of which will be expensive ones to reproduce. On the other hand, the 25% trade-discount off published price, which will be allowed the Crown Agents, may bring the price to Kenya down to near 10/-.

W. M. M. M. M.
10/6

Then? see as in 76.

W. M. M. M. M.
11/6

Tel to Gov Kenya No 152 - 13th June, 1956.

W. M. M. M. M.
18

8 and: guarantee to take 200 copies.

substantive Enquiry

all expenditure in connection with the [Commission], other than the cost of printing this Report, was borne by the Govt. of Kenya. The cost of printing & publishing this Report is estimated at £.....

J.J. Pascoe 24/6.

Mr. Christie

will this do?

110/269

20/6

Done J.J. Pascoe

Mr. Christie will perhaps inform the Stationery Office accordingly.

The Joint Committee Report, the Kenya Report & the Land Commission Report were published simultaneously in E. Africa & London. The Govt. has asked for 25 copies of the Report to be sent by Air-Mail.

100 No. 7

These, however, could be obtained from the SO, say 10 days before the publication date & sent to Kenya with a view to simultaneous publication.

C.R. [Signature] 19/6/36

But the 25 copies ordered for by air mail are for official use. I am present since I am a member of the Commission which appointed it. It is required of the Staff Office that I should suggest that there should be an immediate local demand for more than 25 copies. If this simultaneous publication is considered desirable on this occasion I should have thought it better to defer the date of publication until the 75 copies had arrived in Kenya by sea.

I am sending Kenya as to this by the But first to Mr. Christie to have action No. 9. I am for any orders on the publication.

J.J. Pascoe

Mr. Christian

Any views as to action on the telegram?

If we send Kenya ⁵⁰ copies, they can distribute some to the public & keep say 25 for official use till the sea supply arrives. (It isn't necessary for 25 people to get down to 25 copies simultaneously)

S. S. G. R. 196.

In view of the local interest which will be taken in the report, simultaneous publication in the United Kingdom and in Kenya seems very desirable, in which case some copies should be made available to the public and press in the dependency on the day of issue. For this purpose 25 copies would seem all too few, but where the air mail is concerned weight is an important consideration, and as it is estimated that 50 copies of the report will weigh at least 50 lb. 25 copies for public use is perhaps the limit for the air mail. Provided Department feel that the weight of 50 copies could be justified in the event of any query by the Post Office if the official quota of weight for that particular air mail happens to be exceeded, I agree that that number seems the best in the circumstances. As for the balance of 150 copies, their despatch by sea route could be arranged by the Crown Agents.

If Department decides on simultaneous publication, special arrangements will have to be made with the Stationery Office by official letter which Printing Department should draft, but this action should perhaps

wait

wait until the report goes finally to press, when a date for publication can be fixed.

Hill Morrison 196.

It is desirable to have simultaneous issue. Could we do this?

Ship 175 or so and hold up copies here for a fortnight sending 25 copies by air mail would be enough for any urgent supply.

S. S. G. R. 196.

Yes. Amalgamated Commercial Union Ltd. 25 copies to be sent to the Co. for

despatch by air mail 4 175 by sea

Costs to be met by sea route - I think

that this publication date would

be a fortnight from the day the

sea mail leaves? *Hill Morrison* 196.

No. a week after the air mail a fortnight after the sea consignment has left. i.e. Report out 1 August and available. Send 175 copies by sea on 1 August due to arrive about 28 August. Send 25 copies by air on 8 August. Release here on 15 August.

S. S. G. R. 196.

I would rather the simultaneous wait

until we get proof 2 all the
maps. I think the letterpress
of the reports will be ready
in time, but the two large
maps, which are being redrawn,
will take some time to do

is only 1 way can be explained
in each case. I hope you
will be able to agree to this

It all goes well with the
letterpress but the maps require
a little change, especially the
copy of the map to sending the
sea-mail copies minus the
maps, which come follow by
air mail!

I shall be in daily touch
with the map people and
will keep you advised of
the situation. H. J. Morrison 26/6.

It is necessary
to re-examine the
maps with the
present and
re-report. H. J. Morrison

let can't well publish here without the maps and
it would be awkward to expect Kenya to receive the
things. So better wait till all is ready. I see
no reason to accept timetable now.

11.10.29

17/6.

Dear Maude,

H. J. Morrison
24/6.

10. Crown Agents. 26.6.36.
Transmits statement of all payments made in connection
with the Financial Mission.

A corrected proof of the report
is finally approved by Sir Alan
Pain's Committee for authority
to send to the Press. Proofs of the
five maps have also been approved
& corrected copies embodied in a
Pain's amendments will follow today.

As soon as Department gives
authority for printing off I will
discuss the timetable with the S.O.
and report further as to the date on
which copies will be ready for
despatch to the Colonies. H. J. Morrison
2/8.

Submitted for authority to print off.

J. P. Quinn
4/8

Sir J. Mackay.

This is not a Parliamentary
paper but in view of its importance
I send on to you for the authorities to
print & publish.

W. S. S.
4.8.36

Sir John P. Quinn
printing and publication

W. S. S.
4/8/36

Mr. P. Quinn

Herewith enclosed proofs

of 4 of the 15 maps for Sir John
P. Quinn's report. The originals are
in separate cover.

Sir A. P. Quinn has seen these
proofs and approved them subject
to a few alterations which have
been effected - see his letter of
12 Aug. attached

The proofs are now
submitted for authority to print
off.

The original is a W. S. S.
copy. The plates for this map
were available and so proofs were
not necessary. As a matter of fact
copies for the report have been run
off ready for insertion.

I approve subject to
alterations for the report
which I sent out by J. Mackay
yesterday. W. S. S. 13.8.36

1	Sir A. P. Quinn	- 3/0 -	30.7.36.
1	DESTROYED UNDER STATUTE		2.8.36.
1	DESTROYED UNDER STATUTE		1.8.36.
1	DESTROYED UNDER STATUTE		13.8.36.

The SO have advised me that copies of the report will be ready on 26th Aug. I have pressed for an earlier date, but without success.

25 copies will therefore be available for the Air mail of 27th Aug & allow for the weeks interval mentioned by Mr. Flood in his memo dated 19/6. Publication will be possible on 30th Sept.

The next steamer for Kenya will be the 26th Aug to not due to leave London until 30th Sept. I suggest therefore

that 50 copies be made up into 2 parcels for dispatch by the sea mail of 27th Aug & that the C. acct be asked to ship the balance of 125 by the steamer of 30th Sept.

Publicly. I am not aware of the degree of publicity to be given to this report.

? Dept. will arrange this with Mr. Ridgway, who will then inform Library as to the number of copies he will require.

Several proof copies containing the final corrections by Sir Alan are available and are being sent to

Mr. Ridgway has been a proof copy to read; to consider what amount distribution from will be required.
19/8

Copies for Special Use.

Library will have to obtain some copies for immediate use on 26th Aug., including such copies as are required by the Railway for publicity purposes. No doubt Sir Alan Price will be giving a few copies. The will be returned from 19 Aug.

* None should be used for this.
I gather however that it is not meant to treat it only to help.

* 1 parcel will be sent out in the 2 parcels in the office bags by the steamer of the 27th August.

If the Christmas press is adopted then 25 copies of the Report in Kenya on the publication date - 30th Sept.

A further 50 copies will arrive in Kenya on or about the 14th September. The remaining 125 copies, to be sent out by C.A., will reach Kenya about the end of September.

Mr. Christian has ascertained from the Stationery Office that the published price of the Report will be 9/6.

I submit draft to for Kenya and the Christmas press undertaken

13/8

Draft letter to the Stationery
Office and Crown Agents.

A. J. Somerville
14. 8. 36

A further despatch to Kenya
will be required, to accompany
the 25 copies of the report
sent by Air Mail. In that
despatch we should explain
that the cost of the A.M. postage
will be charged to Kenya
funds.

To H.M. a. l. (S.O.) 15 Aug 36

17. Let to Gov. Kenya, 200 copies 17/8/36

18. Governor tel. No. 192. 18.8.36.
17 and suggests that more suitable date for
publication would be Saturday, 5th September.

I understand from Mr. Christie that
the Stationery Office are against
publishing on a Saturday except
in very special circumstances. This
would be no difficulty in
publishing on Tuesday the 9th of
September. ? Arrange for that
date.

A. J. Somerville 19/8

So Kenya will have a light weekend read.
The S.O. strongly & rightly object to Saturday issue
so we must make it Monday

? So arrange telling Kenya that there
are slightly objections to publication on Saturday
We will 10.8.36

(We should have
to let S.O. know
we are away and
present (see No 15)

19 To Gov. Kenya. Tel. No. 202. Conf. 19/8/36

Off. of Stationery Office
re. a.s. herewith.
D. J. Somerville 24/8

Have to be published
for L. 20. F.C.A.

Re: Kenya as
at X on page 100.

12, 13, 14, 15.

20 To Stationery Office (cont)

21 To L. Dept (19/8/36)

Have to explain to
copy of report to be
postmarked and date of
publication.

22 To Kenya 26/8 (1/500 copies report) - 27 AUG 1936

23 To Kenya 26/8 (1/25 copies report) - 27 AUG 1936

A. J. Somerville

I have advised 25 copies
for the S.O. for the
press. Are there any people
to whom you would wish to
be distributed, please.

P. O. O'Connell
Library
24/8

The only distribution required on this file
is to send copies to the Treasury and to Colonel
Walker, in accordance with a promise given to him by
Mr. Flood.

AIR MAIL
24/9/36

To R. de T. Wade - (8/0) - 24 SEP 1936

DESTROYED BY STATUTE

In connection with the income tax proposals it will be necessary to send a copy to the Board of Inland Revenue but I have proposed this on another file.

As regards the Treasury we told them in No.16 on 38008/35 that the Secretary of State's observations would be communicated to them as soon as possible. This can obviously not be done until we have received the observations of the Govt. of Kenya and for the moment I think it will be sufficient merely to send them a copy as in draft herewith.

99 Paste
5.9.36

- 2 Treasury
 - 26. Crown Agents. 19.9.36
- Report that, owing to an oversight, the 125 copies of the Report were not shipped on the 1st. Sept. as arranged.

This is unfortunale

The copies were shipped in the "Mantola" on the 15th.

We had better let Kenya know in view of the statement in para 3 of

(23)

Draft S.O. to Mr Wade submitted. P.E. Evans
21.9.36

28. Governor No.502.----- 24.9.36.
Quotes question to be asked by Capt. Schwartz at next Session of the Legis. Council enquiring whether the Film Report as published is identical with the original, and if not, what portions have been suppressed; details run-ours current on the matter, and requests early information as to the nature of the reply to be made.

I suggest that the disallowance of Capt. Schwartz's proposition question under Rule 22 of the Standing Rules of Council would leave the impression that the inference drawn by him had some foundation. It would be preferable therefore to return a categorical answer to the question raised to the question.

The former has already been informed that there are no grounds for the apprehensions expressed by some members that the terms of the report might have been altered in the published version.

The delay, if any, in publishing the report was due to the selection and preparation of suitable maps, the time required to set up in print a report of the length of the Film Report, and the time required for proof reading.
C.P. Brown
3/10/36

See No 16
38175/36
below

REMOVED

2/3

26

Recd
Simp
14/9

Sir C. Bottomley

I fully agree that the question - which is
grossly impudient in tone - should be answered
categorically. I draft herewith.

J. E. W. Flood
3.10

Sir J. Mackay

You should see I would
how Sir A. Pim would have taken any
suggestion that his report should be
altered.

W. E. L.
5.10.36

[Handwritten signatures and scribbles]

from
9/10/36

to Kenya 290 (28 lines)

9 OCT 1936

transferred to Tanganyika tel. No. 210. 13.10.36.
Requests 200 copies of Pim Report as an early date.

42120/32/36 TT

Action being taken re T.T. file.

Note:
The order from FT
was subsequently
reduced to 30 copies
which were ordered
from S.A.
see 42120/32/36 TT

W. E. L.
15/10/36 at once

38173/1/56

12

C. O.

Mr. 7 (and) 3. 10

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

X Sir C. Bottomley. 5. 10.

Sir J. Shuckburgh.

+ Permt. U.S. of S. 5. 10

Parly. U.S. of S. 6. 10

X Secretary of State.

10.36

AIR MAIL

Oct 1936

- 8

Sir

DRAFT.

No 790

Governor Sir J. B. P. ...

38173/56
12.10

I have the hon to ask the rest
of your des. No 502 of the 26th of
Sept regarding Capt. ...
question on the subject of Sir Alan
... report

In my despatch No 731 of
the 17th of Sept I have already
informed you that there is no ground
for the apprehension that the report
has been altered ^{in any way} or
has been ~~suppressed~~ and you I consider
that the reply returned should take
the form of an emphatic statement,
for which my ^{personal} authority may be
quoted, that no alterations
were made in the report and that
no passages have been suppressed
or omitted.

FURTHER ACTION.

3. The report was ^{completed} presented to
by Sir A. P. ...
on the 28th of May and

sent to be printed as received. The proofs were corrected by Sir Alan himself.

The work of printing was complicated by the maps most of which had to be specially drawn. It was desired to keep the cost down as far as might be possible and therefore it was not treated as a matter of great urgency. The work of proof correction was performed by Sir Alan Poir himself without reference to me or to any officers of regard to the General Office and the

They were not completed and passed by Sir Alan Poir until the 5th of August and even then a few corrections were added by him. It was then necessary to print off the maps and include them in the ~~British~~ volumes as bound up. The final copies were despatched to you on the 25th of August.

4. I think the foregoing paragraph will show that the delay, though important, was unavoidable. He might have been possible to secure a greater expedition but only by adding ^{very} materially to the expense of printing which I was reluctant to agree, in view of the interest expected to be taken in the report and the consequent demand for copies at a reasonable price.

(Signed) W. CRIMSBY GC



24th September, 1936.

RECEIVED
2-OCT-1936
O. O. REGY

(23)

With reference to your despatch No. 669 of the 27th August, 1936, and previous correspondence on the subject of Sir Alan Pim's Report, I have the honour to state that notice has been received that the following question will be asked by Captain H.K. Schwartze, Member for Nairobi South, during the next session of the Legislative Council:

1. Is the Report of Sir Alan Pim as published identical to the original Report as furnished to the Secretary of State?
2. If not, what portions of the original Report have been suppressed and for what reason?"

2. I am advised by the Attorney General that the question could properly be ruled out under Rule 22 of the Legislative Council Standing Rules and Orders. In my opinion, however, and that of my advisers, it would be impolitic to inform the Member that his question cannot be put and, subject to any advice which you may be prepared to offer in reply to this despatch, it is proposed that my Government's reply to the question shall be as follows:

1. Whether the Report of Sir Alan Pim as published is identical with the original Report as furnished to the Secretary of State for the Colonies, is not within the cognizance of this Government. The question is not therefore considered to come within the terms of Rule 22 of the Standing Rules and Orders of this Council.

THE RIGHT HONOURABLE
W. ORMSBY GORE, F.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET, LONDON, S.W. 1.

2./

14
2. The second part of the question therefore does not arise."

3. You will have been aware, from the enclosure to my despatch No. 446 of the 27th August, that a certain uneasiness appears to have existed in the minds of Elected Members of Legislative Council since Sir Alan Pim returned to England regarding the publication of his subsequent Report. There has been some underlying suspicion that the Report as published may not be identical with the Report as handed to you. Remarks made in the local Press before the Report was released for publication have also indicated that rumours were current that the delay in publication might be due to consideration being given by you, possibly in consultation with myself, as to whether the Report should be published in its original form. It seems needless to add that every possible opportunity has been taken by me to have the truth of any rumours of this nature stated; nevertheless, it seems that they still persist.

4. At a meeting of the Standing Finance Committee, held on the 15th September for the purpose of preliminary discussion of certain of the recommendations contained in the Report, the Colonial Secretary stated that he felt that Government was untitled to ask the support of Members in dispelling rumours current in Kenya that the Report had been received by, or its contents known to, the Government for a considerable time before its publication. He added that the first copies of the Report to reach this country came by the air mail which arrived on the evening of the 3rd September, and that the package was collected by an officer personally in order that a copy might be made available to me before my departure to Johannesburg on the morning following,

and/

38175/36

(in use)

Copy below

2. The second part of the question therefore does not arise."

14

38173/26
(in use)
Copy below.

3. You will have been aware, from the enclosure to my despatch No. 446 of the 27th August, that a certain uneasiness appears to have existed in the minds of Elected Members of Legislative Council since Sir Alan Pim returned to England regarding the publication of his subsequent Report. There has been some underlying suspicion that the Report as published may not be identical with the Report as handed to you. Remarks made in the local Press before the Report was released for publication have also indicated that rumours were current that the delay in publication might be due to consideration being given by you, possibly in consultation with myself, as to whether the Report should be published in its original form. It seems needless to add that every possible opportunity has been taken by me to have the truth of any rumours of this nature denied; nevertheless it seems that they still persist.

4. At a meeting of the Standing Finance Committee, held on the 15th September for the purpose of preliminary discussion of certain of the recommendations contained in the Report, the Colonial Secretary stated that he felt that Government was entitled to ask the support of Members in dispelling rumours current in Kenya that the Report had been received by, or its contents known to, the Government for a considerable time before its publication. He added that the first copies of the Report to reach this country came by the air mail which arrived on the evening of the 3rd September, and that the package was collected by an officer personally in order that a copy might be made available to me before my departure to Johannesburg on the morning following,

and that no draft copy of the Report had been furnished to this Government.

Captain Schwartze said that naturally he and his colleagues accepted the statement, but some confusion had arisen owing to the fact that, although dated the 25th May, the Report had not been published until the 7th September, and it was being stated that Government was aware in advance of the proposals for income tax and had prepared cut and dried plans accordingly.

The Colonial Secretary stated that this Government had no definite knowledge that Sir Alan Pim intended to recommend income tax, but that he himself, and presumably others, had regarded this as almost a certainty, and that you had foreshadowed this in a statement made in the House of Commons.

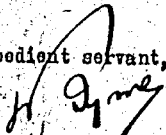
5. I feel sure that you will be as anxious as I am to set at rest the widespread belief that Sir Alan Pim's Report was amended before publication to suit the purpose of either the Colonial Office or this Government. I shall therefore be glad to learn whether, as an alternative reply to the question which is being asked, you would be prepared to authorise any statement being made in categorical denial of the implications raised by the question.

In view of the desirability of a reply being given to the question during the next session of the Legislative Council, which may be held as early as towards the end of October, I shall be grateful for your instructions in the matter as early as possible.

I have the honour to be,

Sir,

Your most humble, obedient servant,


BRIGADIER-GENERAL,

GOVERNOR

and that no draft copy of the Report had been furnished to this Government.

Captain Schwartze said that naturally he and his colleagues accepted the statement, but some confusion had arisen owing to the fact that, although dated the 25th May, the Report had not been published until the 7th September, and it was being stated that Government was aware in advance of the proposals for income tax and had prepared cut and dried plans accordingly.

The Colonial Secretary stated that this Government had no definite knowledge that Sir Alan Pim intended to recommend income tax, but that he himself and presumably others, had regarded this as almost a certainty, and that you had foreshadowed this in a statement made in the House of Commons.

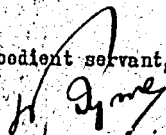
5. I feel sure that you will be as anxious as I am to set at rest the widespread belief that Sir Alan Pim's Report was amended before publication to suit the purpose of either the Colonial Office or this Government. I shall therefore be glad to learn whether, as an alternative reply to the question which is being asked, you would be prepared to authorise any statement being made in categorical denial of the implications raised by the question.

In view of the desirability of a reply being given to the question during the next session of the Legislative Council, which may be held as early as towards the end of October, I shall be grateful for your instructions in the matter as early as possible.

I have the honour to be,

Sir,

Your most humble, obedient servant,


BRIGADIER-GENERAL,

GOVERNOR.

25.16

C. O.

38173/1/36.

Mr. Grossmith. 15.8.36.

Mr. Flood 25/8

- Mr.
- Sir C. Parkinson.
- Sir G. Tomlinson.
- Sir C. Bottomley.
- Sir J. Shuckburgh.
- Perms. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

To go by Air Mail of the 27th of August.

25 AUG
D ✓

Downing Street.

August, 1936.

(Noted 27th August)

Sir, 25/8

With reference to my

DRAFT.

KENYA.

CONFIDENTIAL No 669

GOVERNOR.

(17)

confidential telegram No. 200 of the 19th of August, I have etc. to

transmit to you under separate cover

twenty-five copies of Sir Alan Pim's

report on his enquiry into the

financial position and the system of

taxation of Kenya.

2. In confirmation of my

confidential telegram No. 202 of the

19th of August, I have to inform

you that the date fixed for the

publication of the report in this

country is Monday, the 7th of September.

I request, therefore, that the

packages of reports accompanying this

despatch

active
Despatch to
keep a record of
the contents of
the packet
sent by
A.M.
Waiver of Gov 30/8/36 (19)
25 copies of report
(under 100)

2 drafts.

FURTHER ACTION:

38173/1/36 Kenya

217

21/4/36

21/

1/3
sic

Gentle.

21 AUG 1936

I am etc. to enclose a copy of a letter addressed to the Controller of the Stationery Office regarding the report of the Commission appointed to enquire into the financial position & system of taxation of Kenya, & to ask you to arrange for the despatch of the 125 copies referred to in that letter by the steamer which is due to leave London for

So. (as of)

2. You will observe that
altogether two copies of the
reports are being supplied
to the Colonial Government,
and I am to ask you to
meet the Stationery Office
account in respect of these
copies from Kenya funds.

F. C. L. B.
(Signed) P. C. L. B.

38773/1/36 Kenya

20¹⁸

C. O.

Mr. [unclear] 2/8/36
Mr. Parkin 2/1/36
Mr. [unclear]
Sir C. Parkinson
Sir G. Tomkinson
Sir C. [unclear]
Sir J. Shackleton
Partr. U.S. of S.
Part. U.S. of S.
Secretary of State.

Summerville

21 AUG 1936

Sir,
With reference to Demand 3643
of 30 June for the printing of
the report of the Commission
appointed to enquire into
the Report on the Financial Position
and System of Taxation of Kenya,
I am etc to confirm that
two copies of the report are
required by the Government of
Kenya for local use and
publication, and to ask you
to arrange for 75 copies to
be delivered to the Colonial
Office

G.D.
21 AUG
1936

DRAFT.

Head Office
J.M.S.

Drabbs

FURTHER ACTION.

See memo
on 38773/1/36
P.D. to be informed
as soon as letter
about it.

Office (Room 294) on ^{the} 26th August,
for despatch to the Colonial Government,
& for the balance of 125 copies
X² (suitably packed ready
for shipment to East Africa)
to the Crown Agents for the
Colonies. The cost of the 200
copies will be met by the
Crown Agents.

It has been decided
to issue the report simultaneously
in this country & Kenya
on Monday, 7th September, and
I am to request you to be
good enough to arrange
accordingly.
I am etc (Signed) P. G. LEE.

SP 1731/136. 19 19.

C. O.

Mr. *Evonwith* 1916
Mr. *Flood* 19 stone
Mr.
Sir C. Parkinson.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shackburgh.
Permt. U.S. of S.
Patly. U.S. of S.
Secretary of State.

C. O.
R 19 AUG
D 20

Booker
50. Pm.
19. 8. 36.

DRAFT. *Del.*
Previous
Windsor

No. 202. Confidential.
Your telegram No 192 Confidential.
As there are weighty objections
to publication on a Saturday
arrangements are being made
for report to be published
on Monday 7th September
See

FURTHER ACTION:

Rec'd
quickly to
the Christian

RECEIVED
18 AUG 1936
C.O. REGY.

507/136
18
20

Telegram from the Deputy Governor Kenya to the Secretary of State for the Colonies

Dated 18th August, 1936. Received at 11.30 am. 18th Aug. 1936.

No. 192 confidential. Your telegram No. 200 confidential. Reference PM report. Air mail despatched London 27th August in due Nairobi evening of 2nd September. Owing to possibility of delayed arrival suggest it would be safer to fix publication for Saturday 5th September. This procedure would probably enable simultaneous publication to be made in Nairobi and Mombasa which I consider advisable though not essential.

RECEIVED
17 AUG 1936
C.O. REGY.

815/1/6
18
20

Telegram from the Deputy Governor Kenya to the Secretary of State for the Colonies

Dated 18th August, 1936. Received at 11.30 am. 18th Aug. 1936.

No. 192 confidential. Your telegram No. 200 confidential. Reference PM report. Air mail despatched London 27th August is due Nairobi evening of 2nd September. Owing to possibility of delayed arrival suggest it would be safer to fix publication for Saturday 5th September. This procedure would probably enable simultaneous publication to be made in Nairobi and Mombasa which I consider advisable though not essential.

G. O.

38173/1/36.

*Revised sent
3:30 pm
17/8/36
W.S.G.*

Mr. Grossmith. *14* 8.36.
Mr. *Parkin* 14/8 *at once*
Mr. *[Recd. (all Secs) 17/8/36]*
Sir C. Parkinson.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

C. B
R: 17 AUG
D: 17 8.36

14/8/36
18

no. 200 Confidential.

reference Your telegram

⑨

No. 149 confidential. It is proposed that the Pim Report should

DRAFT Telegram.

be published simultaneously in London and Nairobi on the 3rd of

GOVERNOR
NAIROBI.

September, price 9/- 25 copies will be sent to you by air mail on

the 27th of August and 50 copies by the parcel mail of the 27th of August

The Crown Agents are being asked to send 125 copies by the next available steamer. Despatch follows.

See

FURTHER ACTION.

TELEPHONE 6022

RIDGWAY,

HEADINGTON HILL,

OXFORD.

21 SEP 1936
C. O. REGY

1-8-36

Dear Mr Christian

I return the enclosed maps.

The rainfall map seems satisfactory as I must accept the
rainfall lines as presented by the meteorologists. It would be
an improvement if the heavy lines could be transferred to the 1000 ft contour.

The population map is also satisfactory for one point.

The Jangaytha boundary is clear but this was never intended to
show that all west of the line which I have marked A is "Aganta"
not a part of Longa. This is especially important because of the
population in all that area.

As regards the maps of provinces & districts there are some points.

(1) The Northern Frontier & the Masai areas should be called
either provincial areas & not districts.

(2) A few district names have been omitted. I have omitted Kipkem, Mchindoy
& Sogya, if you could also put in the names of Lumbi, Kipkem & Kothamaga
(district H. Kabonoko) in the places in which they are omitted in the remaining
maps of alienated areas & Native Reserves it would be useful. I have put in
KISII for South Kabonoko. ^{original name by mistake} I should stand as there
also districts in Sogya district & Kabonok in Baringo might be put in as in the map of
the Reserve.

In the map of the Reserve the whole provincial districts should
be shown as in the other map and the Tanganyika boundaries
might be indicated as you prefer.

O.K. in the map I saw right and it is clear as you. I have considered that.

Returning again to the map of provinces & districts would you also prefer
as shown in the map of the reserve the names of Uganda, Kikuyu,
Malindi & Kisumu on the map with Northey Kisumu in the

Map of Reserve and Districts in the State District also Uganda, Kisumu
in the Northern Frontier Area.

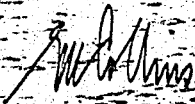
Yours sincerely
W. D. G. S.

P.S. In the map of the Reserve would you kindly
make certain by comparing with your detailed maps that Kisumu
is shown in the North Frontier Area as being included
with reference to no other.

RECEIVED
27 JUN 1936
C. O. DEPT.

MR. GROSSMITH,
COLONIAL OFFICE.

I attach, as desired by you a statement listed under the members' names, of all monies which, as far as we can trace, have been paid by this office in connection with the recent financial mission to Kenya undertaken by Sir Alan Pin, Mr. C.H. Hartwell, and Mr. Milligan.


PAY DEPARTMENT,
CROWN AGENTS.

26th June, 1936.

dbf B

STATEMENT OF AMOUNTS PAID BY CROWN AGENTS FROM KENYA FUNDS
 IN CONNECTION WITH THE RECENT FINANCIAL MISSION OF SIR ALAN PIM

SIR ALAN PIM.

	£. s. d.
Fee	500. - . -
Cost of typing report (paid to Mrs. Reilly Typewriting Ltd.)	34. - . -
Excess baggage, charges incurred on journey to Kenya	6.11. - .
Excess baggage charges incurred on journey from Kenya	5. 4. - .
Freight Account for heavy baggage sent by sea.	1. 8. 3.
Refund by Sir Alan of insurance included in above item. (credited to Kenya funds)	
Paid to Imperial Airways for journey by Air Croydon - Nairobi - Croydon.	176.11. 8.
O'Connell's Booking Fee	1. 10. - .

MR. C.H. HARTWELL.

Salary at £800 per annum period 13th March 1936 to 15th March 1936 inclusive 629. - . -

We have referred to Colonial Office in minute P/Ceylon 1214 of the 16th June 1936 for Authority to transfer sum of £56.18.5. from Kenya to Ceylon funds being salary paid to Mr. Hartwell for period during which he was assisting Sir Alan Pim in this country.

Refund of excess baggage charges incurred on departure from Kenya. - 5.2. 8.

Subsistence allowance, travelling expenses, etc. in connection with preparation of report. 12.8. 9.

MR. S. MILLIGAN.

Fee and expenses when acting as adviser to the Finance Commission. (Colonial Office letter 21st April 1936 in P/GO/Var.9.). 213. - . -

COPY FOR REVIEW
REGISTRATION

75

15 JUN 1936

C. O. REG.

38173/36

Telegram from the Governor of Kenya to the Secretary of
State for the Colonies

Dated 15th June 1936. Received at 3.37 pm. 15th June 1936.

(8)

No. 149 confidential. Your telegram of the 15th June.

No. 152 confidential. I guarantee to take 200 copies.

COPY FOR REVIEW
REGISTRATION

75

RECEIVED
15 JUN 1936
C.O. REGY.

38173/36

Telegram from the Governor of Kenya to the Secretary of State for the Colonies

Dated 15th June 1936. Received at 3.37 pm. 15th June 1936.

(8)

No.149 confidential Your telegram of the 15th June =

No.152 confidential. I guarantee to take 200 copies.

G. O.

38173/30. Code A Sect 16

Mr. Parnin 12/6
 Mr. Christmas 8/6
 Mr. Flood 13 alone
 Sir C. Parkinson.
 Sir G. Tomlinson.
 Sir C. Dottomley.
 Sir J. Shackburgh.
 Permt. U.S. of S.
 Parly. U.S. of S.
 Secretary of State.

9/20
 13/6/36
 H. 15 JUL 36
 Conf. 15

no. 152
 your ac. of 6th June No 144

Annex 9

Price of report cannot be fixed until it is made up in final form but the number of copies to be printed and the price per copy will depend materially on the number of copies prepared to be printed.

DRAFT Tel.

Govt
 Nairobi

Having regard to size of amount of tabular matter and inclusion of maps

likely to be higher than 10/6 though account of 25% trade discount to be given to agents price cost to be given.

FURTHER ACTION.

Reciv. h P.D.
 In Ins. action
 JMS 17/6

though no guarantee can be given. It would be of material assistance if I could now agree definitely to take 200 copies in respect of cost as eventually settled.

38173/1/36
17
CONFIDENTIAL
RECEIVED
REGISTRATION
F.C. JUN 1936
REG.

Telegram from the Deputy Governor of Kenya to the Secretary of State for the Colonies

Dated 6th June 1936. Received at 10.30 am. 6th June 1936.

No. 144 confidential. Your despatch of the 28th May confidential (2) Report of Financial Commission. On the assumption that publication would be in one volume and the price approximately 10/- I should require 125 copies for official use of which 25 should be sent by air mail and 75 for sale. I am not prepared to recommend that cost of any maps be met from Kenya funds.

38173/1/3

17

COMMUNICATIONS
RECEIVED
F. O. REG.
JUN 1936

REGISTRATION

Telegram from the Deputy Governor of Kenya to the Secretary of State for the Colonies.

Dated 6th June 1936. Received at 10.30 am. 6th June 1936.

No. 144 confidential. Your despatch of the 28th May confidential(2) Report of Financial Commission. On the assumption that publication would be in one volume and the price approximately 10/- I should require 125 copies for official use of which 25 should be sent by air mail and 75 for sale. I am not prepared to recommend that cost of any maps be met from Kenya funds.

TELEPHONE 6922

RIDGWAY.

HEADINGTON HILL,
OXFORD.

4
28

29. 5. 31

Dear Flood

Could you kindly send the enclosed
addendum to the report to the Hon of it
not too late?
Also may I see a copy of your confidential
report of March 24 1958 about departmental
salary scales. Will send me to show
the principles proposed but I am doubtful
about allowing to the com. sec. except with
reference to a subcommittee report.

Yours sincerely
S. P. [Signature]

Page 24 of the report

Mark the word 30 day ^{contract} in line 2 & 4 and add a note as found at the bottom of the page.

Note

Section 3 ^{1/2} of Chapter 112 of the Laws of Kenya addresses the conditions of contract for use for 30 completed days and provided that no contract may extend beyond a period of 63 consecutive days. There are an alternative to stated contract for a month. Hence the 30 day contract period is included as a rule so that it does not exceed a calendar month to complete work ^{contract}.

Page 24 of the report

Check the words 30 day listed in lines 2, 114 and add a note
 as follows at the bottom of the page.

Note

Section 3 (2) of Chapter 139 of the Laws of Kenya addresses the
 contract of service for 30 completed days of work provided that
 the said contract may extend beyond a period of 62 consecutive days.
 There are no alternatives to stated contracts for a month.
 Hence the 30 day contract boundary is included as a note at the end of
 the text. The calendar month is complete a 30 day total.

C. O.

38175/c/36 Kenya

3 30

Mr. ~~Hand~~ 26.5.

Mr.

Mr.

Mr. Parkinson.

Mr. Tomlinson.

Sir C. Bottomley.

Sir J. Shackburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

AIR MAIL

Answer

28 May 1936

Sir

DRAFT.

Kenya

Conf. (2)

Gov. Sir J. Byng G.C.M.S.

K.B.E. C.B.

I have the honor to inform you that Sir A. Pim has today passed in his report on the Financial Position and System of Taxation in Kenya. Steps are being taken to have it put into print with as little delay as possible, but it is a fairly long document (472 pages of typescript apart from a good number of appendices) so that some delay is thereby inevitable.

2. It is proposed that the report shall be issued as a non-Parliamentary paper publication and it will be convenient if you will inform me, if possible by telegram, how many copies you expect will be required in Kenya for official use and for sale. It is not possible at present to state what the price of each will be, and that point is made more difficult by the fact that Sir A. Pim wishes to include certain maps, which, as you know, add

King

FURTHER ACTION.

considerably to the cost of publication.
3. In this connection, it would be of
advantage if Kenya would be prepared
to bear the expense of producing some at
any rate of the maps required. The cost of
the others would be borne by H.M. Stationery Office,
but the effect would be to reduce ~~partly~~ ^{can} accordingly
the price of sale to the public. I will
communicate further with you on this point
as soon as I am in possession of the
necessary information.

4. A copy of a letter addressed to Sir A. Pim
is enclosed.

(For the Secretary of State)
(Signed) PLYMOUTH.

G. O.

Mr. Flood. 25.
Mr.
Mr.
Sir C. Parkinson.
Sir G. Tomlinson.
X Sir C. Bottomley
Sir J. Shuckburgh.
Presid. U.S. of S.
Parly. U.S. of S.
Secretary of State.

CD
H 25MAY
D 26

Downing Street,
May, 1936.

Sir,

DRAFT.

SIR ALAN W. PIM, K.O.I., K.B.E.,
C.S.I.

I am directed to
acknowledge the receipt of the
copies of your Report on the
Financial Position and Taxation in
Kenya which you handed in at the
Colonial Office on the 25th of May.
The Report has not yet,
of course, been examined in detail,
but I am to express to you the
cordial thanks of the Secretary of
State for your work in preparing
this exhaustive review of the
situation in Kenya, and also to
express his high appreciation of
the unflagging energy and industry
which can alone have enabled you to
accomplish

FURTHER ACTION.

Copy to Kenya (3)

23

accomplish such a piece of work in the
time at your disposal, ~~handicapped as you~~
~~have been by your accident.~~

I am, etc.

(Signed) W. O. EOTTOMLEY.

TURKANA

BARINGO

LA KIPPA

VALLEY

NORTH

NORTH

INDIAN

KAATHONDO

KAATHONDO



TERRANA

WEST SUR

FARENCO

LA KIPKA

WALLEEY

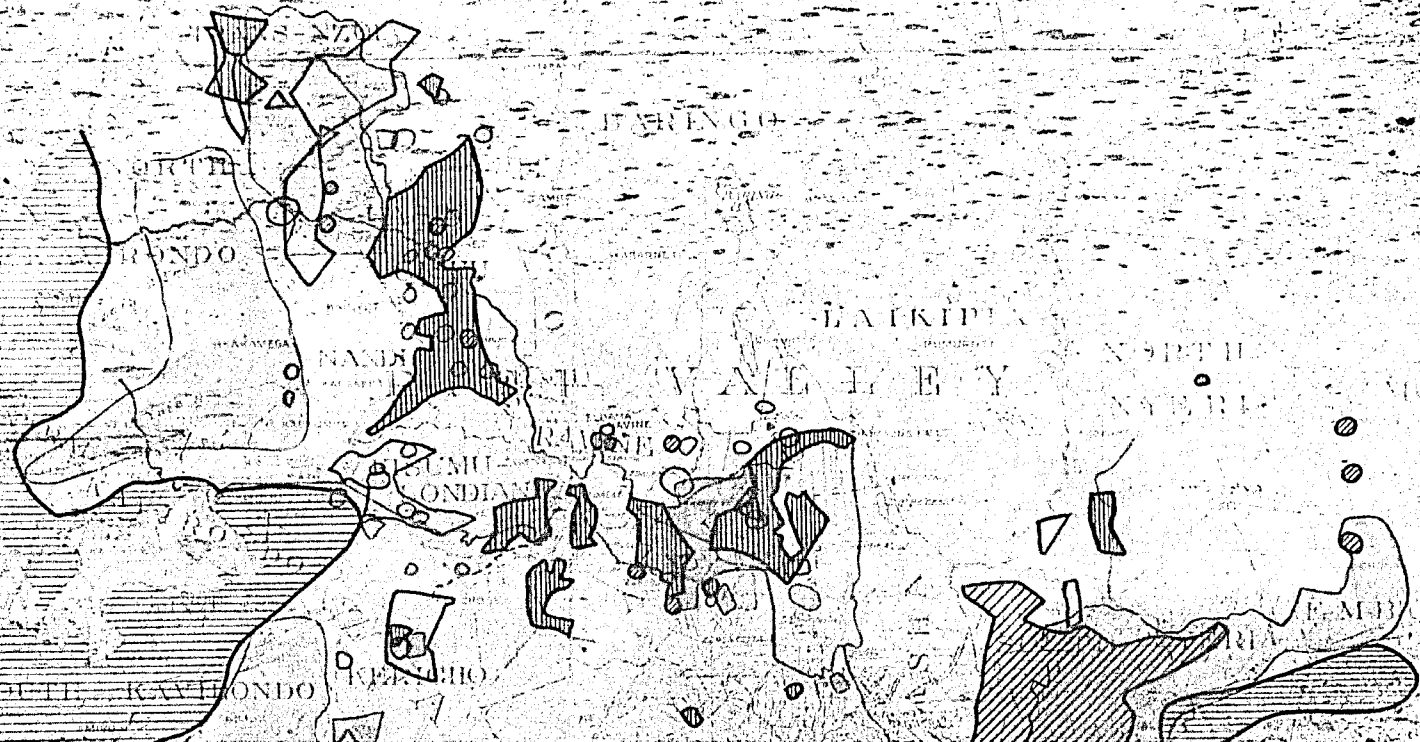
NORTH

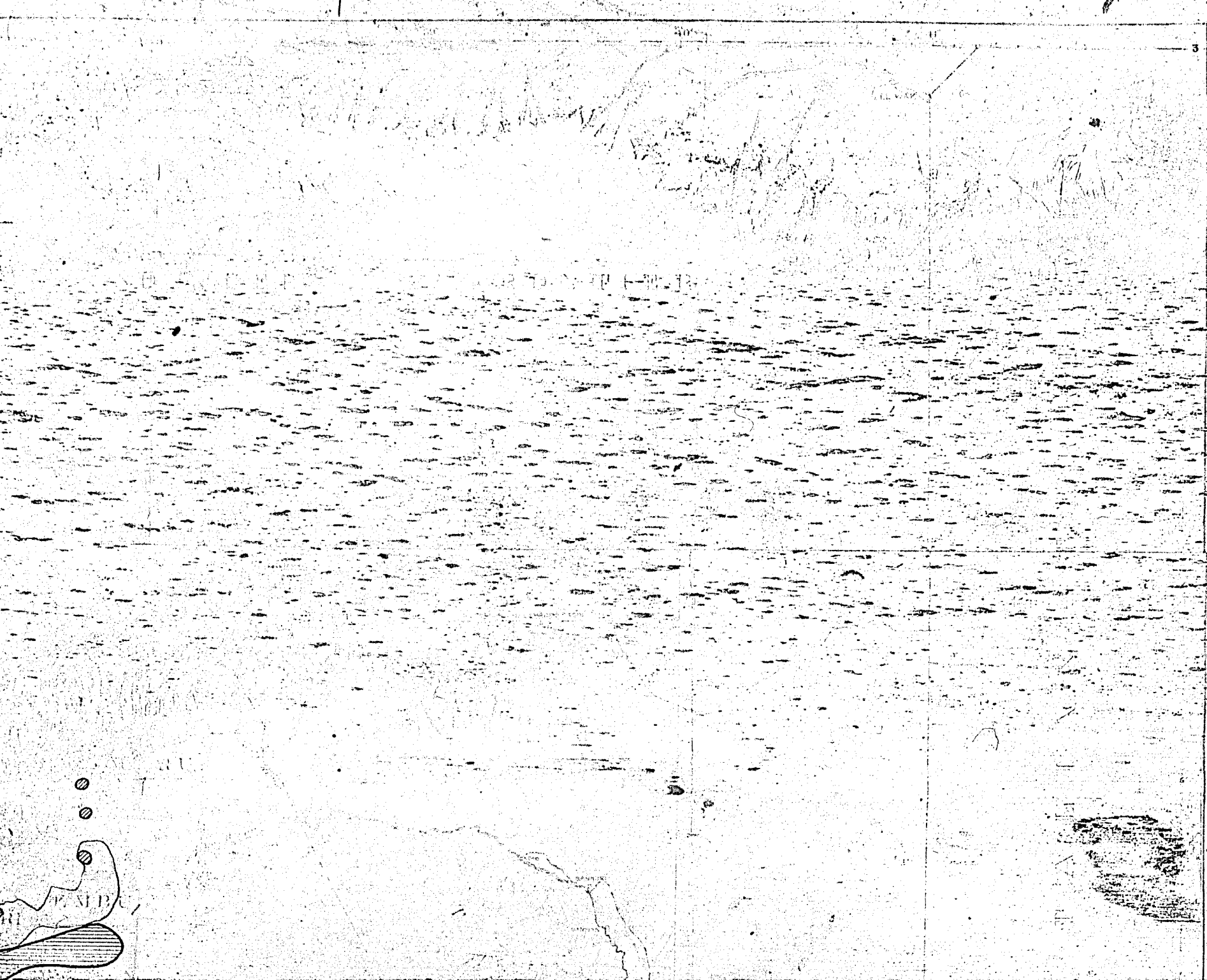
NORTH SIDER

COMU
ONDIA

DELL RAVIFONDO

KERKHO





TERRAZA

ESTERCO

LARINGO

LAKIPU

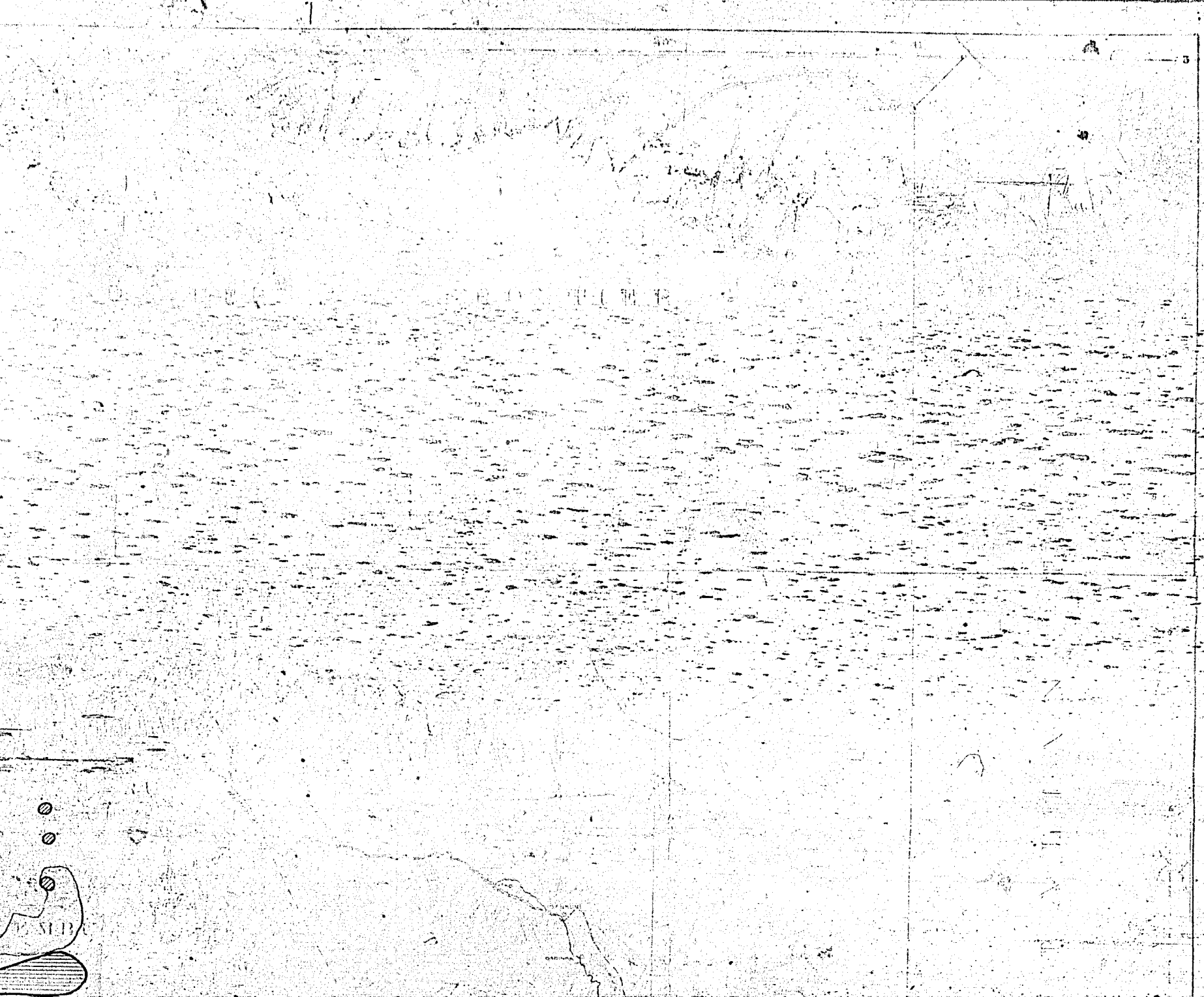
VALLEY

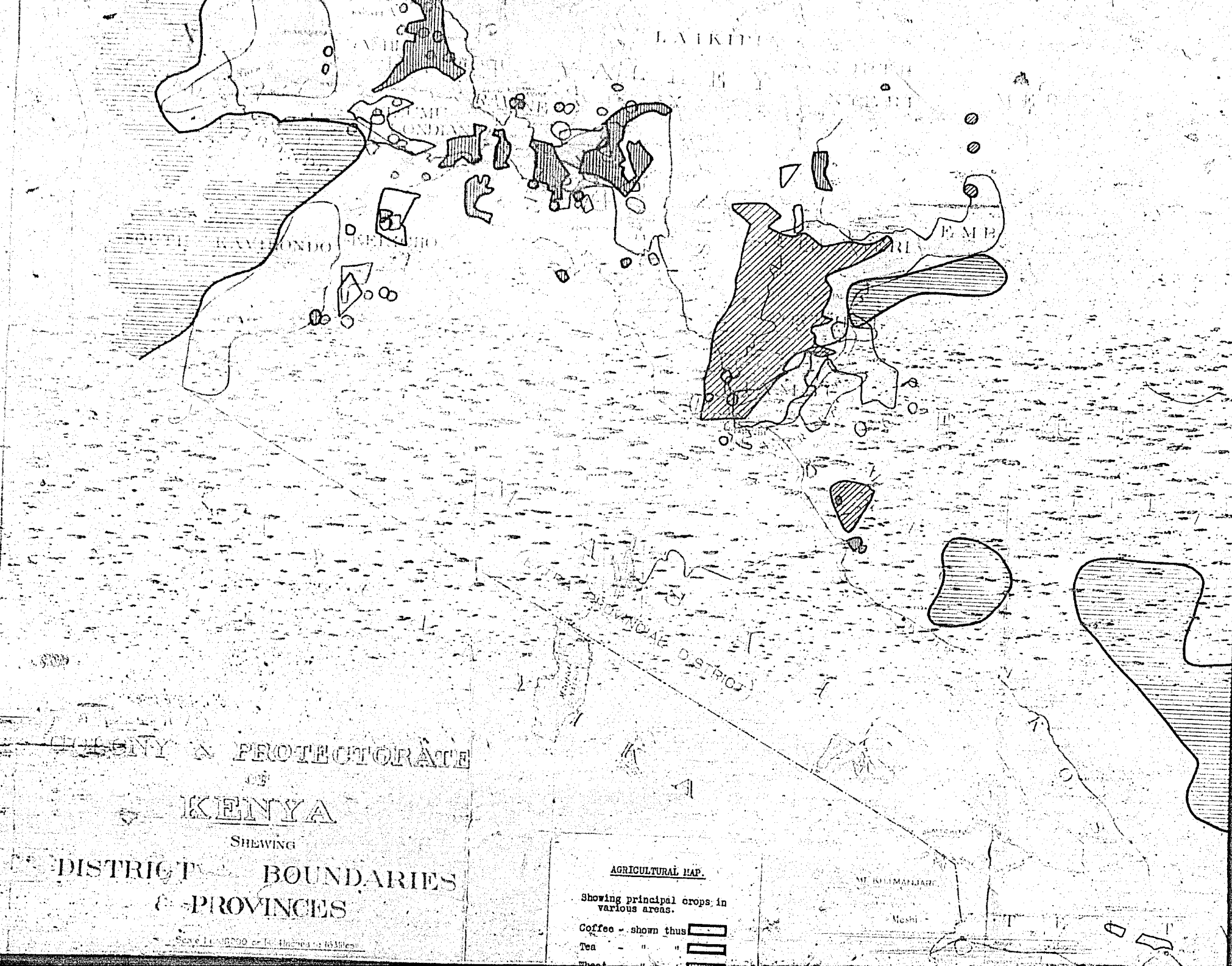
NORTH

SOUTH

SOUTH







COLONY & PROTECTORATE

KENYA


SHOWING


DISTRICT BOUNDARIES

& PROVINCES

AGRICULTURAL MAP.

Showing principal crops in various areas.

Coffee - shown thus 

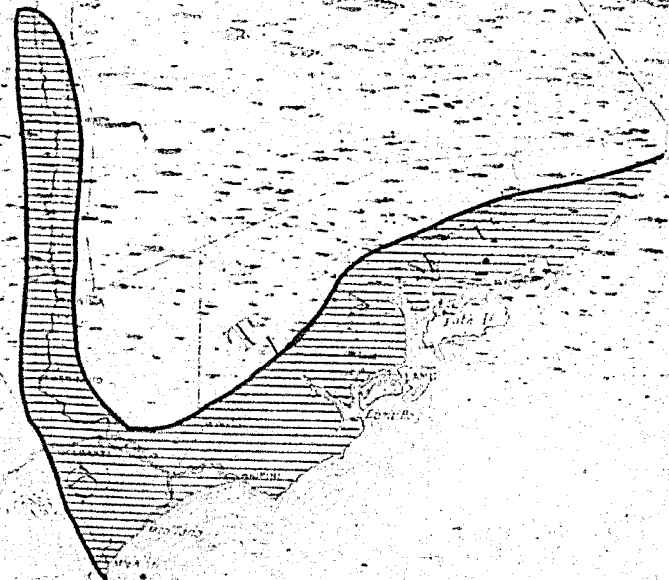
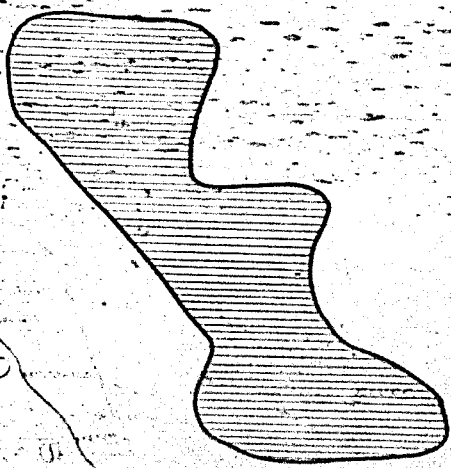
Tea - " " 

Wheat - " " 

MOUNT KILIMANJARO

Moshi

Scale 1:100,000 or 1:125,000 as indicated



SHOWING
DISTRICT BOUNDARIES
PROVINCES

REFERENCE

District Boundaries shown thus








Provinces

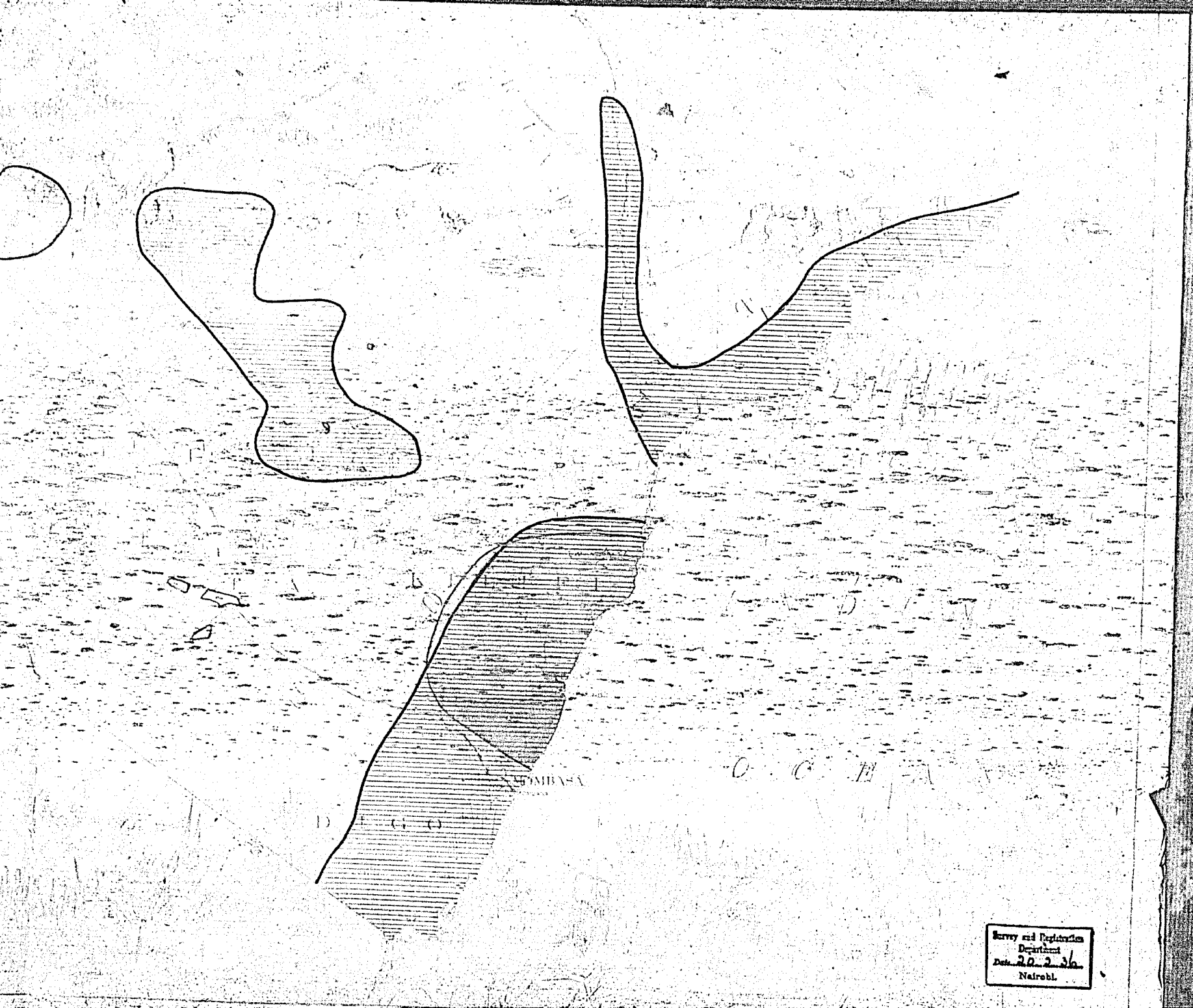
Districts

CENTRAL
KIAMBU

AGRICULTURAL MAP.

Showing principal crops in various areas.

Coffee	shown thus	
Tea	"	
Wheat	"	
Maize	"	
Sisal	"	
Cotton	"	
Wattle	"	



Survey and Registration
Department
Date 20.2.36
Nairobi.