

1930.

Kenya.

No. 16114

SUBJECT

CO 533/398

blower settlement scheme.

Previous

15576/29.

Subsequent

See 16073/30 K.

17068/31.

1. Overseas Settlement Department 31st March, '30.

Concurs in the amendments to the draft agreement proposed by the Govt. of Kenya, subject to certain objections. Requests that Kenya be asked to indicate what action they propose to take for recruiting settlers. Submits objections on land settlement schemes and suggests they be communicated to Kenya for their info.

2. Gov. Conf. 43 15th March, '30.

Submits proposals and comments on the question of expenditure and the limitation of the number of Overseas and Local Allottees under Schemes "A" and "B". Requests telegraphic reply.

70

Memorandum to the

Govt. of Kenya

24/4/30

L. C. Brockmeyer

Mr Allen has dug into this very thoroughly, but it is not possible to be quite sure on all the details.

The local Govt. is very anxious to make progress with its land settlement, and there is certainly less objection to the disposal of land to local applicants, who know the country & make their marks than to new men recruited from here. In principle, the Govt. will be prepared to let the Col. Govt. go ahead on the lines now proposed, when I agree that we send telegraph as proposed

Local

by Mr Allen - & regard the last sentence of the report as important. But it is no good saying this if

to visit, a small local village should
be allowed to proceed ^{if} ~~where~~ the summer
6th. etc. is satisfactory

Plan 9

1901/2

The Kiamibu ("Togoni Township")
area may require special consider-
-ation. We know from the report on
Kilanga land areas that
(a) The Kiamibu European area
previously was taken from land
over which native customary
rights existed &
(b) it adjoins the most densely
populated
& part of the Kilanga country

Also, it
projects into
the Native
Reserve

The area is small, therefore
could be an especially suitable
one to reserve for future native
requirements (conservation or
other), but its area (only some
900 acres) unless it would
reduce its reservation to a
mere gesture - the area is
insignificant for future needs
from expanding habitation, at
all events.

1 Dec 1901 in proposed
letter
28.11.30

Sec of State

(through P. White)

I think that if all land alienation is ruled out for the moment it will create a difficult situation for the local government. In the circumstances I would approve generally of the restricted scheme now put forward, and telegraph for further information as in draft

24/6

29.4.30

I would prefer that further land alienation to Europeans should be held up until we get the various conflicting views at present before us cleared up. If it is thought wise to go on at all, it will be very important to see that no risk is run of allotting doubtful areas which will plunge us into more controversy. I am glad that the Dept. evidently recognize the importance of this. We cannot be too careful. The telegram does not appear to commit us and we could still keep the question open until we have the reply. 25.5.30

P. W.

3. Tel. to Gov. Kenya no. 33 was - 3 May 1930

To: Mr. Deane. 17/5. 13th May 30.

5. Gov. CRIGG. Tel. 158. 9th May 30.

States as to Schemes B and C and as to position of grantees

5a
The following explanatory notes. It now appears that the scheme is limited to farms and reserved for local applicants is not correct. He proposes to alienate (a) 30 (or 30?) Scheme B farms in Trans Uziwa which were originally reserved for applicants from home, (b) 30(?) Scheme B farms in the Naarsaga and Thomson's Falls area which were reserved for local applicants and (c) 8 small holdings and 10 residential plots. Hyattmaster Scheme C (i.e. the non-Statute of 1914)

The Government have an assurance that the grant of Scheme C areas ^{also within} the Mottumua-Maitia Agreement, and that the same will apply to allotments to persons with insufficient capital to run when independent of the present agricultural bank.

It is now proposed to set up a grant of L. Ngoni (Siama) (Siama) to which Sir G. Botton, specially referred to in the letter of 28th April, now under Scheme A (small holdings) but not under Scheme C, apart from the Ngoni plots in question.

The main question, therefore, is whether the S. of S. who up to the present has mainly agreed to a total of twelve settlers, is prepared to agree, and, if so, to what extent, to the Governor's present proposal.

In general, the alienations contemplated are

are well within the settled areas with the exception of the small holdings and plots at Nyeri which, as will be seen from the map, are in closer proximity to ~~the~~ boundary of a native reserve.

If the Trans-Nzoi farms are now alienated to local applicants, it means either dropping Scheme B, so far as overseas applicants are concerned, or else later finding further areas for them in approximately the same neighbourhood.

A decision is therefore required whether the Secretary of State is prepared to consider the Governor's proposal favourably, and in that case (a) whether the whole of his proposals may be approved, or (b) whether the Trans-Nzoi Scheme B farms and/or the Nyeri Scheme areas should be excluded.

It is also for consideration whether it should not be laid down that the ^{Settlers} twelve settlers already approved will if (a) is adopted be limited to Scheme A, or if (b) is adopted to Scheme A, and to that part of Scheme B which provides for home applicants, and in either case will in the altered circumstances, only be proceeded with if the Secretary of State confirms that approval, on reconsideration after ^{the} setting up of an agricultural bank, if one is established.

It would seem desirable to lay down that no alienations are to be made in the Tigon Township without specific approval, and to ask for further information on the point, to which Sir C. Bottomley referred in his minute of the 28th April. In addition, in

view

view of the fact that it has only now transpired that Scheme C has been extended (i.e. by the inclusion of the Nyeri areas) beyond the original proposals in the 1928 Summary, and as that summary refers to reservations under that scheme elsewhere than at Tigoni, it would seem desirable to get a further statement to show exactly what the Government now has in mind for the future under that scheme.

H. T. ALLEN
16.5.30

(1) We must bear in mind that in about 4 weeks there will be issued the Statement on native policy, which under 'Land' includes the following

"... the obligation of trusteeship requires that effective opportunity should be afforded to the natives - perhaps in areas outside the Native Reserves specially allocated for this purpose - to take up individual holdings of appropriate extent on lease or by purchase with payment by easy instalments, for cultivation by themselves and their families, on terms that will render this policy genuinely practicable".

It does not follow from this that all alienation of land to non-natives in Kenya must be suspended, but it certainly follows that the Colonial Government must be looking round and taking stock of the position, so as to ensure that all suitable agricultural land is not disposed of before possible native requirements are gone into.

(2)

I agree with Mr Parkinson. This is a very bad time to raise this issue. The white paper will - whatever else it does - arouse a great controversy and will cause hesitation among settlers and prospective settlers until the matter is settled. I am also not clear whether the applications recorded are from new people or are from those who already have land. If any approval is given it should be restricted to the least controversial area, but I hope we shall hold the matter over.

T.P.S. 21.5.30

We cannot refuse altogether, but deprecate any ^{sort of} attempt to bring people from elsewhere, and make approval dependent on the project being confined to local people, without any prospect of aid from Agric. Bank or other Govt. sources; definitely exclude ^{any} dealing with Teyoni Township at present, or without prior consultation; nor under Scheme B; nor except the Nyeri plots under Scheme C.

Preface to be with general deprecation of increasing small cultivators under present circumstances, and insert all proposed safeguards & limitations. Draft for Govt.

P 22/5

In the absence of the S. of St., and so that there should not be a hold up, I authorize the dispatch of the telegrams and despatches as in draft overleaf. I believe they correctly express his wishes.

T.P.S.
31.5.30
M. O'Connell
2 June 30

6 July to Gov No. 71

to Gov Conf (2) - Connors

5 JUN 1930

DESTROYED UNDER STATUTE 9

Mr. S. J. O'Connell

Accy No. 4

Mr. S. J. O'Connell

to Mr. Parkinson with

W. H. O'Connell

19.6.30

W. H. O'Connell
2 July 30

In connection with your memorandum on mixed settlement in C.O. for the S.A.C. (O.S. 1304/17) which I have just seen & which is now under review in C.O., I think you should see the memo

next developments in
the file

At letter from Mr. Allen
adl
27.8.30

Mr. Parkinson

Thank you, these telegrams of the
important before the file

65
29.8.30

Butly adl
29.8.30
at home

Gov. Brigg. Genfd. 124. 28th. Aug. 30.

States as to the cost of the survey of the
"B" Scheme farms at Ndaragua - Shs. 10,649/44, glad
if sanction of this expenditure fr. Head XVII
Item 4 of the Ests. for 1930 may be sent by
telegram.

There is no question of not approving
this expenditure - I am not
quite clear why it was thought
necessary to refer to the G.S. -
presumably because in the tel. of
18.2.30 the G.S. asked that
no expenditure should be incurred in
preliminary work in connection
with the settlement. This
commitment had, however, been
entered into before that tel.
was sent - we have heard of us 2.

? tel. on in of her
adl will see
at home
29.8.30

1. el you no 201 - 2/11/30 9
DESTROYED UNDER STATUTE
(No 9 Am)

Mr. Bartwood

no reply to no. 7 yet

Thomas
19/11/30

Mr. Allen

This is 3 pages on which
nothing was asked for

I think we might
write a note at the end of the
Court Book in which we refer to

7.6.30 1930 Jan

Richard
K. ...
1930

9/11
at home

the two
seen me
with me to
Birmingham

Mr. Bartwood

Please see your memo of

19/11/30 above

Thomas
9/12/31

adl
19/11/30
see now a 17068/31 - Puty
Richard
6.3.31

CONFIDENTIAL.



9
GOVERNMENT HOUSE,
NAIROBI,
KENYA.

KENYA

No. 124

RECEIVED
27 SEP 1930
GOVERNMENT HOUSE

28 August, 1930.

My Lord,

With reference to Your Lordship's telegrams of the 18th February and the 4th March, 1930 respectively, with reference to expenditure in connection with the Closer Settlement Scheme, I have the honour to invite attention to paragraph 3 of my Confidential despatch No. 43 of the 15th March, 1930, in which I stated that, prior to the receipt of Your Lordship's instructions, arrangements had already been made for the survey of the "B" Scheme farms at Ndaragua, in the Laikipia District, and the contract with the firm of licensed surveyors, which has since carried out the survey, had already been signed. This firm has now submitted its account in detail, which is in accordance with the charges prescribed by regulations and which amounts to \$us.10,649/44. It will be observed that this sum is in excess of the approximate estimate of £300 quoted in my despatch under reference, but it is the case that a close estimate in such matters is not possible in difficult country and where river boundaries are concerned.

(No 22 in 15/4/30)
(No B in 15/9/29)

2)

6ms
Tel 24/9/30
(100)

2. 17

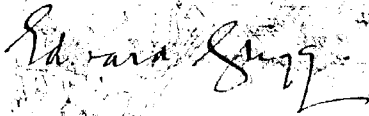
THE RIGHT HONOURABLE LORD PASSFIELD, P.C.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON...S.W.

I shall be glad, therefore, if Your Lordship will sanction the expenditure of this sum from Head XVIIa Item 4 of the Estimates for 1930. I would add that the work which has been done in this connection will be of value whether the Closer Settlement Scheme proceeds or not. In view of the fact that the bill of the surveyors has actually been presented I shall be grateful if Your Lordship's approval may be conveyed to me by telegram.

I have the honour to be,

My Lord,

Your Lordship's most obedient humble servant,



G O V E R N O R .

O O

2/16/30
Kenya

Mr. Allen 23/6
Mr. [unclear] 3/6

Downing Street,

May 1930

Mr. [unclear]
Baton Rouge, La.

Hand the [unclear] on 1406/8/30
S.E.

5/1/30

Form U.S. of S.
U.S. of S.
Secretary of State

Elk
1930
1930

Sir,

DRAFT. de Cassin

Willm
(sic)

KENYA

I have the honour to
confirm the telegram which I
sent to you on the [unclear] day
regarding [unclear]

CONFIDENTIAL (2)

(Here insert copy of telegram,
in companion draft)

Govt.

2. In my telegram I made
particular reference to the
Tigoni Township Area; to which
I attach ^{special} particular importance,
since it appears from the Report
of the Committee on Native Land
Tenure in the Kikuyu Province
that the ^{Kiamboi} ~~Kenya~~ European Area
generally was taken from land
over which native customary
rights existed, and also because
the area in which the Township

2/6

is situated projects into the Kikuyu Reserve and adjoins the most densely populated part of that Reserve.

3. The area in question might therefore be represented as a specially suitable one to reserve for future native requirements, compensation or other; and while I recognise that its size, apparently only some 900 acres, is insignificant for future needs, at any rate those arising from expanding population, I shall be glad to have your observations on the matter from this point of view.

4. As it now appears that the proposals under Scheme ^B (b) in the "Summary of Closer Settlement Proposals, 1928" have been extended by the reservation ^{to} of Nyeri Park, I shall be glad to know whether any further changes ^{are contemplated} have been made in that Scheme, and what is the present ~~position with regard to it.~~

On page 5 of the above-mentioned Summary

is situated projects into the Kikuyu Reserve and adjoins the most densely populated part of that Reserve.

The area in question might therefore be represented as a specially suitable one to reserve for future native requirements, compensation or other, and while I recognise that its size, apparently only some 900 acres, is insignificant for future needs, at any rate those arising from expanding population, I shall be glad to have your observations on the matter from this point of view.

As it now appears that the proposals under Scheme ^C in the "Summary of Closer Settlement Proposals

1928" have been extended by the reservation of Nyeri Farm, I shall be glad to know whether any further changes ^{are contemplated} have been made in that Scheme, and what is the

~~present position with regard to it.~~

On page 5 of the above-mentioned Summary

12
it is stated that :-

"For the purpose of this scheme residential and small holding allotments can and it is recommended, should be reserved in the environs of Nairobi, Kitale and Limuru. In the area known as Kileleshwa there is opportunity of providing for purely residential plots of township size. No detailed sub-division has here yet been made. In Tigoni and on the outskirts of Kitale, subdivisional schemes are submitted as a working basis. In both of these two last named cases it should be noted that while the small-holdings have been mapped on the ground, the residential plots have been, as in the case of Kileleshwa, given only a general allocation of area.

Apart from the Tigoni Township no plans of the areas mentioned appear to be included in the folio referred to in your despatch No. 645 of the 19th November 1928, and I shall be glad if you will furnish me with a statement showing exactly what is contemplated under Scheme ~~15~~⁸ in the event of its being ultimately proceeded with.

I have,

(Signed) PASSFIELD.

No. 13 on
15013/28

C.O

C/16114/20 Kenya

6.13

3.30 pm 27.5
Code sheet
638

Mr. Allen 28/5
Mr. Parkinson 28.5.30
Mr. C. Bottomley 28.5

~~Mr. Bottomley~~

~~Mr. Shackleton~~

~~Mr. Gordon~~

Permit, U.S. of S. 27.5 [5]

Party, U.S. of S. 31.5.30 off

Secretary of State

For consen.

DRAFT TELEGRAM (Conte)

GOVERNOR,

NAIROBI

2df

(for attached
also 10 5)

(No 2)

No 71

Confidential. / Your telegram
of 9th May 1956, Closer Settlement.

I consider that in existing
circumstances any increase in
settlement by small areas is to be
depreciated, and I am definitely
opposed to any endeavour being
made at the present time to

attract settlers from outside the
territory. In the case of the
settlement of 16 May 1956, see
But the settlement

of persons fully acquainted with
local conditions is less open

to objection, and I am willing to

approve proposals subject to
conditions mentioned in paragraphs

5 and 7 of your Confidential
despatch of 15th March No. 43,

but only in so far as they relate

to (one) Scheme (A) farms origin-
ally reserved for local settlement

(two) Scheme (B), Nyari farms, and

a the understanding with
~~Provided~~ that grants ~~are~~ made only to
persons who have been or are actually
resident in the Colony and definitely
without any prospect of ^{financial} assistance from
Land Bank or other Government sources. *Thus*
Scheme ^A ~~(a)~~ Holdings, Scheme ^B ~~(b)~~
Farms originally reserved for home
applicants, and ^{Scheme C} ~~(c)~~ holdings or plots,
other than ^{the} Nyeri farms are ~~thus~~ definitely
excluded, and no alienation of those
areas should take place without prior
consultation with and
approval of the Secretary of State

I attach particular importance to these
in case of Tigoni Township ^{by} about which
I am communicating with you by despatch.

As regards provisional approval pre-
viously given for 12 ^{state aided} settlers, I wish
to make it clear that if that approval
is confirmed after reconsideration on
setting up of Land Bank, they will in
consequence of arrangements approved
in this telegram be confined to the

Scheme ^A ~~(a)~~ holdings and ^B ~~(b)~~ Scheme ^C ~~(c)~~

as the understanding will be

~~Provided~~ that grants ~~are~~ made only to

persons who have been or are actually

resident in the Colony and definitely

without any prospect of ^{financial} assistance from

Land Bank or other Government sources. *Thus*

Scheme ^A ~~(A)~~ Holdings, Scheme ^B ~~(B)~~

lands originally reserved for home applicants and ^{Scheme C} ~~(C)~~ holdings or plots,

other than ^{the} Nyeri lands are ~~thus~~ definitely

excluded, and no alienation of those

areas should take place without prior

consultation will and

approval of the Secretary of State

I attach particular importance to ~~this~~

in case of Tigon Township ^{by} about which

I am communicating with you by despatch

As regards provisional approval pre-
^{state and}

viously given for 12 settlers, I wish

to make it clear that if that approval

is confirmed after reconsideration on

setting up of Land Bank, they will in

have to be provided for consequence of arrangements approved

~~in this telegram be confined to the~~

Scheme ^A ~~(A)~~ holdings and ^B ~~(B)~~ Scheme ^C ~~(C)~~

farms originally reserved for home
settlers, but I am very reluctant
as matters now stand to contemplate
any assisted settlement from this
country for small holdings.

John

5a 15

NOTE.

It is proposed to alienate

Scheme B.

(1) Trans Nzola.

Plans 2-4: 20 (or 31) farms. These were originally reserved for home applicants.

(ii) Ndaregua and Thomson's Falls

	Originally reserved	Total	Now deducted	
Plan 5:	8 farms		2	= 6
6:	20 "		1	= 19
7:	5 "		4	= 0
8:	13 "		8	= 5
	<u>45</u>			<u>30</u>

(x L.O. 2918 is not shown as reserved area on plan 7 and, assuming comprises two farms, it would account for the discrepancy mentioned in previous note)

Scheme C.

Nyeri.

Plans 5 and 10: 8 small holdings and 10 residential plots.

The proposal, therefore, does not include any present alienation in respect of

- (a) Plan 1. 48 Township plots
Kitale i.e. Scheme A.
- (b) Plan 9. 18 Tigon Township
(Kiambu) i.e. Scheme C.

(b) is satisfactory since the area is the one referred to by Sir G. Boddinley in his minute of 28th April, 1930, as possibly requiring special consideration.

RECEIVED
MAY 10 1930
COL. OFFICE

16
5
0

C Telegram from the Governor of Kenya to the Secretary of State for the Colonies.

Dated 9th May, 1930.

(Received Colonial Office 7.27 p.m. 9th May, 1930.)

(No 3)

No. 156. Your telegram No. 33. Closer Settlements Paragraph 5 of my despatch 15th March referred to all B. Scheme farms shown on plan 2 to 8 in folio except No. 3393 and 3394 on plan 5 No. 1 of Ndaraga Block on plan 6 Nos. 2477 2478 and 2918 on plan 7 2653 and 2654 on plan 8 first three of which were reported as being unsuitable for closer settlement and have been alienated and remainder have been withdrawn pending settlement of water supply and other difficulties. In view of the long delay in provision of financial assistance for oversea settlers present proposals as outlined in my despatch 15th March are not restricted to farms reserved for local applicants. Scheme C. Nyeri farm is an addition to the group mentioned in paragraph 2 Scheme C. in Closer Settlement proposals and includes all farms in South Eastern Group on plan 5 of which plan 10 is an enlargement. Lettered portions are residential plots and numbered ones are small holdings. This land is especially suitable for such a scheme and falls within the terms of Bottomley Martin Agreement. In selection of grantees care will be taken to allot farms only to those having sufficient capital so as not to be dependent on the Land Bank. Applicants will be warned accordingly.

(No 32)

tel No 71

one

Telegrams from the Government of the Republic of the Philippines
to the following:

1. The Department of Education, Manila.
2. The Department of Health, Manila.
3. The Department of Agriculture, Manila.
4. The Department of Commerce, Manila.
5. The Department of Public Works, Manila.
6. The Department of Labor, Manila.
7. The Department of Justice, Manila.
8. The Department of Interior, Manila.
9. The Department of Finance, Manila.
10. The Department of Information, Manila.

11. The Department of Social Welfare, Manila.
12. The Department of Housing, Manila.
13. The Department of Transportation, Manila.
14. The Department of Natural Resources, Manila.
15. The Department of Environment, Manila.
16. The Department of Energy, Manila.
17. The Department of Science and Technology, Manila.
18. The Department of Culture, Manila.
19. The Department of Sports, Manila.
20. The Department of Tourism, Manila.

21. The Department of Labor and Employment, Manila.
22. The Department of Social Security, Manila.
23. The Department of Health Services, Manila.
24. The Department of Education Services, Manila.
25. The Department of Agricultural Services, Manila.
26. The Department of Commercial Services, Manila.
27. The Department of Public Works Services, Manila.
28. The Department of Labor Services, Manila.
29. The Department of Justice Services, Manila.
30. The Department of Interior Services, Manila.

31. The Department of Finance Services, Manila.
32. The Department of Information Services, Manila.
33. The Department of Social Welfare Services, Manila.
34. The Department of Housing Services, Manila.
35. The Department of Transportation Services, Manila.
36. The Department of Natural Resources Services, Manila.
37. The Department of Environment Services, Manila.
38. The Department of Energy Services, Manila.
39. The Department of Science and Technology Services, Manila.
40. The Department of Culture Services, Manila.

1000

10 MAY
1930

4

Dep
ack 19/30

Downing Street,

12
8th May 1930.

Dear Mr. Laing,

I have now looked up the detailed proposals for closer settlement which the Government of Kenya published in 1929.

to which you referred
Scheme C, as indicated, provides for retired servants of the Crown (of all branches of the Service, military, naval or civil), and other persons in similar circumstances of retirement from a business or profession with special reference to the requirements of retiring Civil Servants of the East African group, who propose to settle permanently in the Colony but do not desire to farm on the scale contemplated in the Schemes A and B."

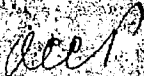
Assuming, therefore, that ^{with persons of} ~~the scheme pass through~~ you would, as I understand it, be eligible as a retired servant of the Crown to make application under Scheme C, but I take it that prior consideration would be given by the Government of Kenya to applications from officials who have retired from the service of the East African Govern-
~~ments.~~ Special proposals to ^{assist} retiring pensionable

E. H. B. LAING, ESQ.

officials

officials of the Kenya Government to secure land
have been put forward by the Kenya Government, and
it was these which I was thinking of when I suggest-
ed to you that as an ex-Nigerian ^{of course} you might not be
eligible to make application under the scheme.

Yours sincerely,

A handwritten signature in cursive script, appearing to read 'D. C. P.', is written in dark ink on the right side of the page.

C O

15576/1929 Kenya

183

Mr. Allen 24/4/30

Mr. Parkinson 26/4/30

Mr. Bottomley 28/4/30

Sr. J. Shackleton

Sr. G. Grindle

Perms. Secy 24/4/30

Parly. Secy 27/4/30

Secretary of State

16114
2 am 5

Order sent
12 Nov 3/5/30

DRAFT for approval
of minutes

Gay, Nairobi

(No. 13
of
15013)

No. 33 Closes Settlement

please explain with reference to
folio of plans referred to in

par. 1 your despatch 19th November
1928 No. 645 precisely to which

B. Scheme farms proposals in par. 5
of your Confidential despatch

15th March No. 43 apply I presume
they are limited to farms reserved

for local applicants see par. 6
of your Confidential despatch 13th

(No. 21) January No. 30 also see
15576/29

give previous reference to Scheme

C. Nyeri farms referred to in
par. 7 and are they facilities with
which they are filled on
these farms on tenth plan and

folio and also included in plan 5

What is distinction between

numbered

numbered and lettered areas ^{in these places} and do

these ~~same~~ also fall within terms

of Bottomley-Martin Agreement?

^(suppose) Further before coming to any deci-

sion in the matter, I should wish ^{to say}

to be ^{quite} satisfied that position of

grantees would not be prejudiced

~~in future~~ should Land Bank project

not materialize.

M.E. M.O. R. AND U. M.

Plans illustrative of the Closer Settlement Scheme were sent home with No. 13 of 15010/28, but in the absence of an explanatory memorandum it is a little difficult to identify the various areas with any certainty. I append a Note which represents an effort to ^{make} ~~make~~ this identification, together with an index of the plans. I have also flagged and marked in the roll of provincial maps, the areas shown in the Closer Settlement Scheme plans.

As in respect of any stated ^{said} scheme, the Secretary of State is prepared to agree to 12 farms only; the Governor now proposes to dispose by direct grant of the "B" Scheme farms for development under ordinary conditions without any State Bank assistance (paragraph 5). He also proposes to deal similarly with some farms near Nyeri which have apparently been earmarked for Scheme "C" (paragraph 7). As regards the "B" Scheme farms, it is not stated which particular farms it is proposed to offer, but presumably some of them would be included in the total of 12 already mentioned, and for the rest, one would imagine their disposal would be limited to the farms earmarked for local applicants, i.e. the 48 farms in the Thompsons Falls and Ndaragua area, and the 30 farms in the Trans-Nzoia area earmarked for oversea settlers would still be preserved for that purpose. Otherwise, if the Closer Settlement Scheme is extended further areas would have to be found for the oversea settlers, presumably these would also have to be in the Trans-Nzoia area in order

These vary
from 300 G
to 1200 acres:



to secure the advantage - see page 4 of the Summary of Closer Settlement Proposals, 1928 - placing "B" settlers from Great Britain approximately in the same locality as "A" newcomers, so that reference to the demonstration farm and agricultural officer at Kitale might be possible. It was for this reason that it was decided to set aside the Trans-Nzoia farms for oversea settlers. In paragraph 5 of No. 21 in 15576, the Governor stated that there was no intention of filling up the places of the balances of oversea ~~settlements~~ allottees in the Trans-Nzoia "A" and "B" farms. The assumption that the disposal now contemplated would therefore be limited to the Thompsons Falls and Ndaragua farms seems fair, but it would be desirable to verify it.

As regards the Nyari farms for the "C" Scheme, paragraph 7 of the despatch refers to the Secretary of State being aware of this reservation, but I have been unable to discover any earlier reference to it. Further, it appears from the attached memorandum that the identification of these farms is not at all clear, and it would seem desirable to obtain a definite indication from the Colony, and indeed, a general explanation of the plans.

This might be S.O. 1177

Apart from these points, direct grants as proposed are presumably permissible under Section 26 of the Crown Lands Ordinance, and in the case of the "B" Scheme, it is definitely stated that the areas come within the Bottomley-Martin Agreement, i.e. ordinary alienations ^{with no} possible native rights

(10360/27)

rights or claims, and representing an urgent local demand independent of any Government assisted scheme, particularly for land still unallotted within the areas already settled. It is not, however, stated whether the Hyderabad "C" farms come within the same category, and it would seem necessary to make a definite enquiry on this point.

It may also be pointed out that in his minute of the 13th February, 1950, on No. 21 of 1950/29, Sir C. Butler expressed the view that although there is little objection to local people settling if they wish it, they would equally need help from here, and he must go slow. It is true that in para. 5 of this despatch, the Governor suggests that these areas could be disposed of without any State Agricultural Bank assistance, but is it clear that they could carry on in the future without the help which an Agricultural Bank, if established, could afford?

21. It looks very much
like a device to get
of the hands
of the authorities
help from the
our bank later
need

Apart from the points mentioned above, there is the further question whether the proposed alienation may not be ruled out by any decision taken by the Secretary of State on the memorandum which is now before him dealing with the land question in connection with future native requirements generally, or as compensation in respect of any areas expropriated from the reserves for public purposes by special ordinance.

From this point of view, the position of the areas in question in relation to the settled areas and the native reserves is of importance.

I attach a map showing the settled areas in the native reserves on which an endeavour has been made to show (although necessarily only approximately) the position of the various areas as shown in the plans. It will be seen that all the farms are actually situated in the areas shown as alienated land, and that with the exception perhaps of the farms which I imagine to be the Nyeri Scheme C farms, they are not in any very close proximity to a native reserve boundary.

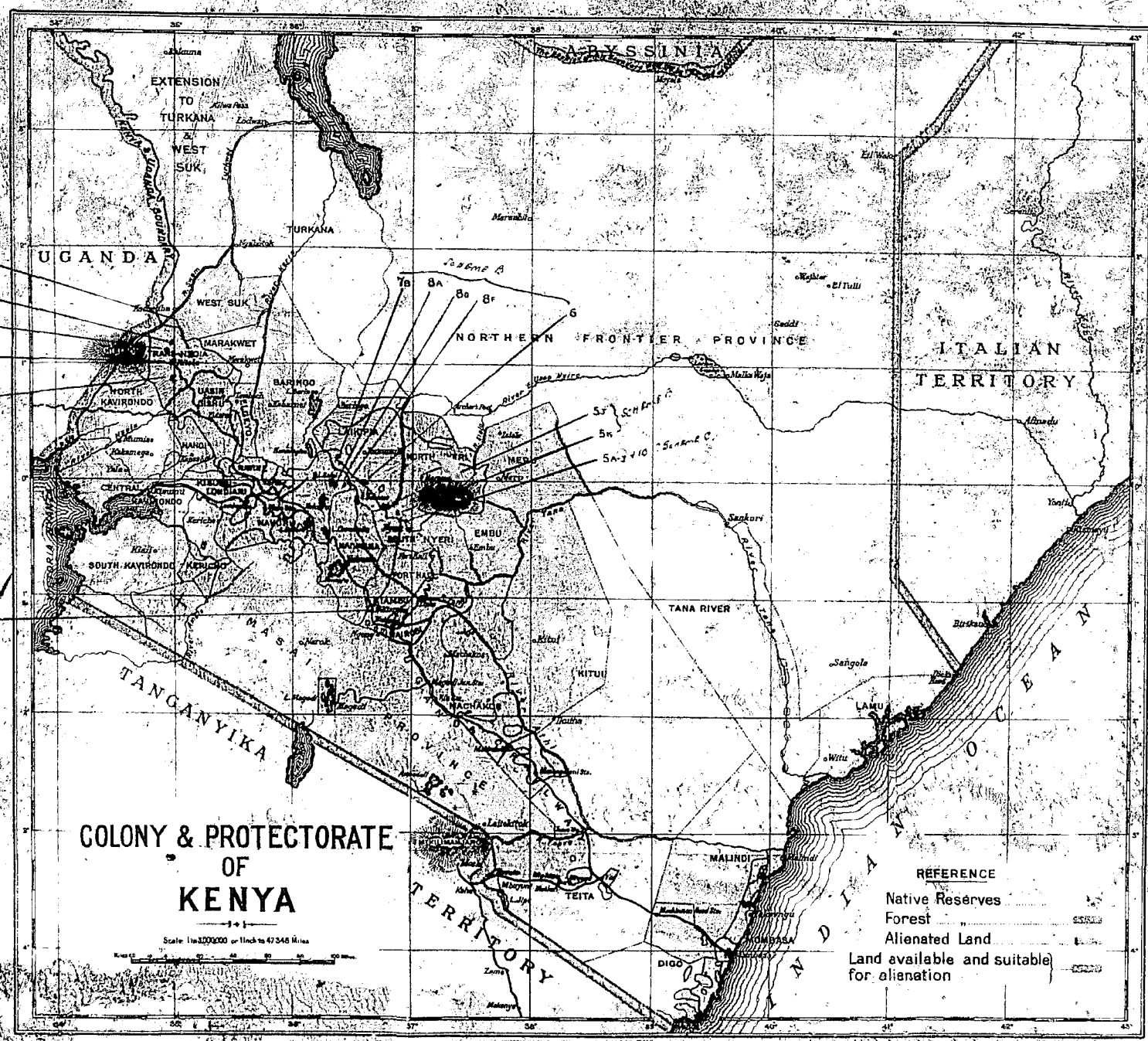
Even if this proposal is not to be turned down, it would seem desirable before giving further consideration to the proposals to obtain the additional information indicated above, and this might be done by telegram in the terms of the draft herewith.

J.H. Miller

21/4/30

* I am doubtful if
the description of these
areas was intended to
indicate that they
were not to be used
as "settled areas" - G.
not at all clearly
stated. J.H.M.

16 accompanying memo with
 No 1 of 16/11/30 Rev. 99



Scheme A-4
 2A
 2B
 Scheme A-1
 Scheme B-5c
 Scheme C-9
 (Part of...)

WORLD MAPS & BOOK CO., LTD., LONDON, PRINTED & PUBLISHED BY

NOTICE AS TO PLANS (SEE No. 14 on 15013/28)
ILLUSTRATIVE OF CLOSER SETTLEMENT SCHEMES, KENYA

SUMMARY OF CLOSER SETTLEMENT
PROPOSALS, 1928 (No. 13 on 15013/28)

SCHEME "A"

Kitale Township. 48 small-holdings

see Plan 1.

SCHEME "B"

(1) Trans-Nzola - 30 farms.

10 farms - Plan 2.

9 farms - Plan 3.

12 farms - Plan 4.

31.

This is one in excess of the number, ~~mentioned in the Summary of Proposals.~~

(2) Thompsons Falls and Mdaragua - 45 farms.

16 farms on Plan 5, but of these, 3 farms, constituting L.O. Nos. 5143, 5144, 5147, 5149 and 5151, are identical with those shown as "Farm 15 'yeri'" on Plan 10. All these 3 farms possibly represent the farms reserved near 'yeri' for the "C" Scheme referred to in paragraph 7 of (2) on 16114, although there is no reference to such farms under Scheme "C" in the Summary of Proposals. If this is correct, the number of farms for Scheme "B" shown on Plan 5 is 8. To these may be added 20 farms headed "Mdaragua" on Plan 6, 2 farms on Plan 7, and 13 farms on Plan 8, making the total number of farms shown in these plans under Scheme "B" for Thompsons Falls and Mdaragua only 43, as compared with 45 as mentioned in the Summary of Proposals.

But contiguous to the 8 'yeri' farms, there are

10 areas lettered A to J, and it is not clear to what these relate, but if these 10 areas related to Scheme "B", and the rest of the farms shown on Plans 5 are Nyeri farms under Scheme "C", we should get a total of 45 farms, the number stated in the Summary of Proposals, but this seems a little far fetched.

SCHEME "C"

In addition to the Nyeri farms mentioned above, 19 holdings are shown for the Tigoni Township in Plan 9. This apparently ^{cross the reference} ~~relates~~ to Limoni but I do not find anything specific in the plans relating to residential and small-holding allotments in the neighbourhood of Nairobi or Kitale.

INDEX TO PLANS.PLAN 1.

48 farms, Kitale Township - Scheme "A".

PLAN 2.

10 farms, Trans-Nzoia - Scheme "B".

PLAN 3.

9 farms, Trans-Nzoia - Scheme "B".

PLAN 4.

12 farms, Trans-Nzoia - Scheme "B".

PLAN 5.

16 farms numbered and 10 areas lettered. These apparently relate partially to Scheme "B" and partially to the Nyeri farms under Scheme "C", and some of them are reproduced on Plan 12 - see explanation under

Note above.

PLAN 6.

20 farms, Ndaratua - Scheme "C".

PLAN 7.

2 farms - Scheme "B".

PLAN 8.

13 farms ? Thompsons Hills - Scheme "B".

PLAN 9.

19 areas, Migori Township - Scheme "C".

PLAN 10.

8 numbered areas and 10 lettered areas headed "Farm 12, Nyeri". This presumably relates to Scheme "C" see under Plan 5 above.



KENYA

GOVERNMENT HOUSE

NAIROBI

KENYA

No. 43

15 March, 1960.

CONFIDENTIAL.

My Lord,

7.22

I have received Your Lordship's Confidential telegram of the 18th. February, in which Your Lordship desired that no expenditure should be incurred on such preliminary action in regard to the Closer Settlement Schemes as might be taken locally in anticipation of the establishment of the Land Bank. This point was referred to also in Your Lordship's telegram concerning the Colony's Estimates for 1960, Head XVIIa, Item 4. Your Lordship further intimated that no more than twelve settlers must be contemplated.

15933/9
Ests
(1/1/1960)

7.22

2. I must confess that, when I received Your Lordship's telegram of October 11th. last and despatch No.825 of October 17th. in which the number of Overseas Allottees was limited in the first place to 12 and 10 under Schemes A and B respectively, I had no doubt in my own mind that this limitation applied only to Overseas Allottees; but that, so far as local allottees were affected, no similar limitation was intended. Indeed I intimated to Legislative Council that this was the case. As I now understand the position, however, not only was a similar limitation intended, but Your Lordship has now further reduced the number of local allottees from 24 under both Schemes to 12 in all.

THE RIGHT HONOURABLE LORD PASSFIELD, P.C.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S.W.

3. As regards expenditure of funds on preliminary work, the survey of the group of "B" Scheme farms at Ndaragua was arranged for at the end of December when a contract was made with a firm of Licensed Surveyors. This contract has now been completed and the sum involved - some £300 - will have to be paid out of Head XVII a Item 4. I may mention that this item was a revote from Estimates approved in 1928, and there was no reason at the time to anticipate that on its re-appearance in 1930 Estimates it would not be approved. Similar arrangements for the survey of the "A" Scheme farms at Kitale, which were on the point of conclusion when I received Your Lordship's telegram of the 18th.ultimo, have been cancelled.

21

4. The delay which has been experienced in connection with the Land Bank and its consequent effect upon settlement in the Colony has for some time been greatly exercising my mind. There is no question but that a number of men were attracted to the Colony by the prospect of assisted settlement schemes when these were published in June, 1928. These men are still landless unless they have bought land privately. As I informed Your Lordship in my Confidential despatch No.3 of January 15th., 187 applications have been received from such men and from local residents who do not own land. Last season climatic conditions were excellent and there is every promise of good rains this year; and notwithstanding the fall in the market price of cereals it appears to me that it will be a misfortune if the opportunity to obtain land from Government is to be denied to the men I have in mind for a further indefinite period.

76/24

The prosecution of Government's settlement policy is being pressed and I anticipate considerable embarrassment in Legislative Council when it meets next month, if it has to be admitted that no real progress in the matter can be made.

5. The position has very recently been considered by the Advisory Land Board and I am advised by them that, in their opinion, it will be no difficult matter to dispose of the "B" Scheme farms for development under ordinary conditions and without any State Bank assistance.

Information has also been received of the possibility of a number of retired Indian Army Officers becoming interested in this Colony in the near future.

The Land Board have recommended to me that the farms hitherto earmarked for the "B" Scheme should now be made available for alienation in the ordinary way with these exceptions - namely that direct grants should be made to selected applicants, who would be required to furnish full information as regards age, character, farming experience and financial resources, and that a special clause requiring personal occupation for three out of the first five years of the grant should be inserted.

As this proposal falls within the terms of the Bottomley and Martin agreement - vide enclosure to Mr. Amery's despatch 506 of June 16th. 1927, I presume that Your Lordship will have no objection to it and I have given instructions for the preparation of the necessary particulars.

6. The condition that no expenditure is to be incurred on the settlement scheme precludes any further action on the "A" scheme. The scheme as it appears on the maps at present is a paper scheme and some modifications of actual boundary lines must naturally be made when precise survey is undertaken. Doubts have also arisen as to the sufficiency of the unit contemplated in the light of the recent change in economic conditions and, until the position has been reviewed further, and a decision reached as to the size of the farms, I propose to take no further action to call for applications for allotment.

7. As Your Lordship is aware a few farms were reserved near Nyeri for the "C" scheme although this scheme contemplated more particularly residential suburban allotments. If it be that these farms are desired by ex-officials who do not require State assistance to develop them, I see no reason why their entry should be further postponed pending the establishment of a Land Bank. The attraction of such men to become permanent residents in the Colony is a matter of generally agreed importance and I propose therefore to offer these farms for alienation on the same terms and conditions as those detailed in paragraph 5 of this despatch.

8. I trust that Your Lordship will agree that the action proposed is in the best interests of settlement in the Colony. In view of the session of Legislative Council next month, I should be grateful if Your Lordship's concurrence with these proposals could be communicated to me by telegram.

I have the honour to be,

My Lord,

Your Lordship's most obedient, humble
servant,

Edward Gigg

G O V E R N O R

Graphic Address

OVERSEAS SETTLEMENT DEPARTMENT

Telephone Victoria 6540



OVERSEA SETTLEMENT DEPARTMENT,
DOMINIONS OFFICE.

RECEIVED CAXTON HOUSE,
TOTHILL STREET,
LONDON, S.W.1.

1 APR 1930

COL OFFICE

31 MAR 1930

Communications on this subject
should be addressed to
THE SECRETARY
and the following reference
quoted:
0002/4

The Under Secretary of State,
COLONIAL OFFICE.

Sir,

I am directed by the Secretary of State for
Dominion Affairs to acknowledge receipt of Mr. Parkinson's
letter of the 28th February (15576/29) regarding the
proposals for closer settlement in Kenya, and in reply I
am to state, for the information of the Secretary of State
for the Colonies, that subject to the following
observations he concurs in the amendments to the draft
agreement proposed by the Government of Kenya.

No. 23 on
15576/29

2. The Kenya Government propose that in accordance
with the terms of the scheme as embodied in the "Summary
of Closer Settlement Proposals, 1928", no interest should
be payable on the price of the land or the advances during
the first period of three years from the date of allotment.

3. In this connection, I am to explain that
experience with schemes of assisted land settlement in
other parts of the Empire points to the undesirability
in the settler's own interest, of allowing the settler a
lengthy period of grace, particularly as regards advances
which may have been expended on stock or equipment which
has meantime deteriorated in value. Unless therefore
there are very special reasons for departing from the
usual practice in the case of Kenya, it is considered that
so far as the advances are concerned, the first instalment
should/

- (ii) The conditions of the scheme should be fully explained at the time of recruitment and rigorously adhered to during the process of settlement so that intending settlers may be under no illusion in regard to the nature of the life which awaits them.
- (iii) Families are more likely to succeed and to remain permanently on their holdings than single men provided (a) that at least as careful consideration is given to the selection of the wives as of the husbands, and (b) that the number of young children is not so large as to monopolise the whole time of the wives.
- (iv) Settlers should be encouraged from the start to feel that they are "on their own" and that success depends very largely on their own efforts. In particular, anything in the nature of subsistence (i.e. wages paid to the settler the cost of which is added to the capital charge on his farm) should be cut down to the lowest possible level.
- (v) There should be skilled and regular supervision of the settlers until they have found their feet.
- (vi) The settlers should not as a general rule be located in large units by themselves but should be mingled with the local population, who should be encouraged to show friendliness to the new arrivals.
- (vii) The settlers should - especially in the early stages - be encouraged to grow crops for which there is a sure market at a price not subject to violent fluctuations.

(viii) Great care should be taken to fix the annual instalment payable in respect of the land and stock at such an amount that the settlers can hope to repay the whole capital charge within their own lifetime, while at the same time obtaining a decent living for themselves and their families.

(ix) Care should be taken to help the settlers to procure stock and equipment of good quality at reasonable prices, and generally to prevent them, through inexperience, from wasting their resources.

6. Lord Passfield will be glad to learn in due course when a decision has been reached in regard to the establishment of a Land and Agricultural Bank in Kenya.

I am, Sir,

Your obedient Servant,

W. H. D. Denny

SCHEDULE

Clause 8, Scheme A. Advances under Clause 6 of this Schedule to be repayable with interest at or about 6 per cent. per annum by equal half yearly instalments comprising principal and interest over a period of twenty years, the first instalment to be due one year after the date upon which the land is allocated to the settler.

Corresponding amendment to be made to Clause 9 of Scheme B.

Clause 11, Scheme A. ^{unrepaid} No title to the land or title to other property purchased with the advances under Clause 6 hereof shall be given to a settler until he has completely repaid the debt in respect of the said other property.

Corresponding amendment to be made to Clause 12 of Scheme B.

SCHEDULE

Clause 8. Scheme A. Advances under Clause 6 of this Schedule to be repayable with interest at or about 6 per cent. per annum by equal half yearly instalments comprising principal and interest over a period of twenty years, the first instalment to be due one year after the date upon which the land is allocated to the settler.

Corresponding amendment to be made to Clause 9 of Scheme B.

Clause 11. Scheme A. ^{unencumbered} No title to the land or title to other property purchased with the advances under Clause 6 hereof shall be given to a settler until he has completely repaid the debt in respect of the said other property.

Corresponding amendment to be made to Clause 12 of Scheme B.