

1930.

Kenya.
Uganda.
Tanganyika.

No. 16254.

SUBJECT

CO533/401

Fishing Survey - Lake Victoria.

Previous

15578/29 (Report)

see 15986/30. (Fishing Survey
- Lake Rudolph)

Subsequent

17226/31.

1.

Secretary, E.A. Gov. Conference. 28th. June 30.

States as to recommendations made in Mr. Graham's Report, and action taken, encls. a copy of 1933 Rules made under the Fish Protection Ordos, and proclamation made under the Game Ordos (Uga.)

* Kenya will use small mesh fish.

Kenya & Uganda have introduced the rules a possibility the use of the net of less than 5" mesh. T.T. are thinking about it. Apart from this no action has been or is likely to be taken on the

Graham's recommendations for the present. These

recommendations that govt should obtain complete control of the fishing, should establish a joint fishing authority to collect statistics. Clearly nothing more can be done like there is a joint fishing authority, & the time is not thought ripe for this yet.

? act - will interest

~~Send copy to ... 11/1/34~~

ref

G. Lawrence

3.7.30.

This is a rather meagre result for a survey & report which cost the local Govt. a pretty penny to produce. It is apparently still nobody's business to bother about the lake fisheries in any of the Territories, & the Conference Secretariat has of course no executive authority. & can only collect views, & not even suggest action.

My own instinct would be to write despatches direct to the local Govts. & try to spur them into a little more interest: but I do not think it would be politic - it wd. certainly be unkind - to cut out the Conference Secretariat. But we might at any rate, in acknowledging this letter with interest, ask whether any info. is available as to action which has been taken by any of the 3 Govts. to institute the collection of statistics as to the annual yield of the fisheries, saying that this seems the matter we could hardly neglect to have in hand without awaiting the time when a joint fisheries authority could be set up, and that such statistics, if available, would facilitate concn. at any future time of any action which may be necessary to conserve the fisheries.

Ed Peel
30/7.

³
This does not press & we also have the views of Mr. Porter, who is at present. Accurate to me, I left: J. Allen

31/7/30
at once

Mr. Allen

Re: as above p. 2

W. Needham

30.8.30

Mr. Porter

may we have rev. etc.

please J. Allen

11/9/30

Mr. Allen

I am sorry that no steps have been taken towards setting up the fisheries authority proposed to Mr. Eastwood's minute. The lake fisheries are mostly free from the bite noise of fishery regulation in the sea, need to act internationally or not at all: and the idea of control by means of control of port importation and manufacture (I don't see why manufactures in the Colonies concerned should be banned if it is supervised) is a practicable method, when combined with fishing under license only. The position has not yet been badly prejudiced by vested interests, nor apparently by violent overfishing: and the recommendations of Mr. Graham have a valuable side as to acceptability in their old including a hope of development as well as restriction. For all these reasons we need the time to act. The new Government

unwilling is keenly interested in fisheries, though
so far it is sea fisheries he has considered: and
this may help

Undoubtedly however the first step is
the development of adequate & reliable
statistics. This would in itself arouse
interest in Govt circles, by directing attention
to the scope of the supply. - So some statistics
a fishing authority is essential, though
the bulk of the collection of information
would be carried out by part-time workers
or residents given a retainer - or even
working gratuitously. Even in England only
the larger stations are dealt with by
whole time operators.

From the above it will be seen that
the action proposed by Mr Bell is one with
which I am in complete accord. It
seems a diplomatic approach. It will
however be necessary of course to arrange
that it is not allowed to get at that
stage of facts in its effect
R.D. Bell 9.10.50

As proposed I am sure which
it would be possible for Mr Bell to
discuss it with Sir G. Sayers
that the if might be useful
with it might be considered
in the future

Mr Helen

6/10/50

I agree that this should
not be allowed to

with Mr Bell
remember the
24th to the
10 Oct of the
see the

113

114

morover is keenly interested in fisheries, though
so far it is sea fisheries he has considered: and
this may help

Undoubtedly however the first step is
the development of accurate and reliable
statistics. This would in itself arouse
interest in Govt circles, by directing attention
to the scope of the supply. So much statistics
a fishing authority is essential, though
the bulk of the collection of information
would be carried out by part-time workers
or residents given a retainer - or even
working gratuitously. Even in England only
the larger stations are dealt with by
whole time operators.

From the above it will be seen that
the action proposed by Mr. Hill is one with
which I am in complete accord. It
seems a diplomatic approach which
however be necessary of course to watch
that it is not allowed to slip at that
of a fault in its effect

W. Hill 9.10.30

As proposed I am sure that
it would be possible for Mr. Hill to
discuss it with Mr. Hill & to
show that it might be useful
with a slight amendment to
Mr. Hill

W. Hill

6/10/30

I agree that this should
not be allowed to

fade away into nothingness
(or virtually that), so far
as we help to keep
things going, we should
do so.

As proposed, for a start.

All Parkinson

6.10.30

1/2 pm
W. Hill
7.10.30

2. To Comtee of E.A. Govt 17/10 17 OCT 1930
(1 Amended) cons

Please to
Mr. Hill

W. Hill

Mr. W. Jones wd. be quite content
for Mr. Hill to see him & tell
him about this. You will
arrange? Possibly next
Wed. about 1 P.M. wd. do.
After the Unification Com.

All?

W. Hill

3. Secretary to E.A. Govt's Ctee. 18th Aug. 30

Tr a copy of the Rules made by the Govt.
of Kenya under the Fishing Protection Ordoo as
published in the Official Gazette.

I understand that you had a
talk with Mr. W. Jones & that
as a result you will send to

Mr. Wilkinson has a short note
relating to statistics which he
can send to the Sec. to the
Governor ^{as shown in the}
Sato concerned
has a much ~~the~~ ^{weight}
to see

W. P. C. C.

30/10/30

Mr. M. had so intended, but the
promise of Discovery work, which has just
claim on my time, has unfortunately prevented
me from doing so. The proposal of
the letter of May 2, 1930, C. S. J. C. I. lower
words what would have been the immediate
and practical part of my suggestions, only
heads (1) and (2) of Paragraph 4. I would
suggest that (2) might be left in abeyance
at first, this is not only less urgent, but
it would not mean prolonged
research involving a good deal of
material, as well as research assistance.

The organization of statistics will
be very difficult in this case; and perhaps
the first step would be to attempt it at
the few chief landing places only. This
mainly in getting them into order and
spreading ^{the collection of data} as far as possible to the
important places that local treatment
alone can succeed. I would only
suggest that the actual returns should
be made by officials, not as for economy
in this case, by those interested in
the fishing financially, as for reasons

of trade secrecy, or the allied motives, those
agents returns are trustworthy.

In regard to financing, the sum mentioned
maybe increased if it be agreed that
statistics are not combined with survey
or research, for the time at least. In my mind
is mentioned as the time to be taken. I think
this too short for developing the collections
of statistics; and when developed some
expenditure, though perhaps on a lower
scale will need to be faced to carry the
work on as a routine operation.

It may well be that if a suitable
is obtained for developing statistics he could
later take on survey; he would then do so
with an excellent basis of knowledge; but
I would secure the statistics first. If the
his attention for survey & suggestions as to
regulation at a later date is contemplated
a man of the training of a fishing zoologist,
though not necessarily one who has functioned
as a fishing zoologist, is essential: and
in any case some zoological knowledge
combined with the essential fitness for
the many needs of colonial work would
be a very great asset indeed.

J. S. C. 12/6/31

See note on 17226/31

P. S. C. 12/6/31

OFFICE OF THE
CONFERENCE OF EAST AFRICAN GOVERNORS
P. O. Box 601.
NAIROBI.

18th August 1930.

RECEIVED
11 SEP 1930
COL. OFFICE

Sir,

(No. 1.)

I have the honour to refer to my letter G/Sur/A.1 of the 28th June 1930 regarding the action taken by the East African Governments on the recommendations contained in Mr Michael Graham's Report on his Fishing Survey of Lake Victoria and with regard to paragraph 3 thereof, to enclose for your information a copy of Kenya Government Notice No. 438 as published in the Official Gazette dated 12th August 1930, which contains the rules made by the Governor of Kenya in Council under the Fishing Protection Ordinance, prohibiting any method of fishing in which a net is not fixed to the bottom of the Lake throughout the fishing period, unless the operation of capture includes essentially the drawing of the net out of the water on to the land.

I have the honour to be,

Sir,

Your obedient servant,

C. G. G. G. G.

SECRETARY,
GOVERNORS' CONFERENCE.

If accompanied by children, under sixteen years of age, give particulars:—

Full Name	Age	Sex	Country of Birth
.....
.....
.....

Conditions under which you are leaving East Africa:—

Leaving permanently; leaving temporarily; completing business visit; completing holiday visit.

Last permanent address in East Africa

Period of residence in territory from which proceeding:—

Kenya

Uganda

Tanganyika

Belgian Congo

Other East African Territories

State date on which you entered Kenya

Signature

Date

Class travelled: First, second, third (including deck and steerage).

Member of crew, persons other than fare-paying or member of crew.

GOVERNMENT NOTICE NO. 438.

THE FISH PROTECTION ORDINANCE.

RULES.

IN EXERCISE of the powers conferred upon him by section 2 of the Fish Protection Ordinance (Chapter 163 of the Revised Edition), His Excellency the Governor in Council has been pleased to make the following Rules:—

1. These Rules may be cited as "the Victoria Nyanza Fish Protection (Amendment) Rules, 1930," and shall be read as one with the Victoria Nyanza Fish Protection Rules (appearing at page 1390 of the Revised Subsidiary Legislation) hereinafter referred to as "the Principal Rules."

2. Rule 7 of the Principal Rules is hereby revoked and the following is substituted therefor:—

"7. Any method of fishing is prohibited in which a net is not fixed to the bottom throughout the fishing period, unless the operation of capture includes essentially the drawing of the net out of the water on to the land."

By Command of His Excellency the Governor in Council.
Nairobi,

This 7th day of August, 1930.

J. E. S. MERRICK,

Clerk to the Executive Council.

If accompanied by children, under sixteen years of age, give particulars:—

Full Name	Age	Sex	Country of Birth
.....
.....
.....

Conditions under which you are leaving East Africa:—

Leaving permanently; leaving temporarily; completing business visit; completing holiday visit.

Last permanent address in East Africa

Period of residence in territory from which proceeding:—

Kenya

Uganda

Tanganyika

Belgian Congo

Other East African Territories

State date on which you entered Kenya

Signature

Date

Class travelled: First, second, third (including deck and steerage).

Member of crew, persons other than fare-paying or member of crew.

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"7. Any method of fishing is prohibited in which a net is not fixed to the bottom throughout the fishing period, unless the operation of capture includes essentially the drawing of the net out of the water on to the land."

By Command of His Excellency the Governor in Council.

Nairobi,

This 7th day of August, 1930.

J. E. S. MERRICK,

Clerk to the Executive Council.

If a married woman, a native of Asia or Africa, is travelling alone, give full name of father

If accompanied by children, under sixteen years of age, give particulars:—

Full Name	Age	Sex	Country of Birth
.....
.....
.....

Probable duration of stay in territory to which proceeding:

Period of previous residence, if any, in:—

- Kenya
- Uganda
- Tanganyika
- Belgian Congo
- Other East African Territories

Signature

Date

Class travelled First, Second, Third (including deck and steerage)

Member of crew; persons other than fare-paying or member of crew

SCHEDULE 10

COLONY AND PROTECTORATE OF KENYA

EMIGRATION STATISTICS

Statement of particulars of (Name in full in block letters)

who is travelling to (specify country)

by (specify ship, railway, road or air)

and who is leaving Kenya through the Port or Station at

Put a cross (X) against the information which refers to children under sixteen years travelling with parents should be entered in parents' Schedule. All persons over sixteen years of age must furnish separate Schedule.

Race: European, Indian, (Goon, Arab, Other)

Country of birth

Nationality: British born, Naturalized British, If other nationality specify

Age next birthday

Sex: Male, Female.

Marital condition: Married, single, widowed, divorced.

Occupation

If accompanied by wife, give full Christian name and age next birthday Name,

If a married woman, NOT a native of Asia or Africa, is travelling alone, give full name of husband

If a married woman, a native of Asia or Africa, is travelling alone, give full name of father

If a married woman, a native of Asia or Africa, is travelling alone, give full name of father

If accompanied by children, under sixteen years of age, give particulars:—

Full Name	Age	Sex	Country of Birth
.....
.....
.....
.....

Probable duration of stay in territory to which proceeding:

Period of previous residence, if any, in —

Kenya

Uganda

Tanganyika

Belgian Congo

Other East African Territories

Signature

Date

Class travelled: First, Second, Third (including deck and steerage)

Member of crew, persons other than fare-paying or member of crew

SCHEDULE D

COLONY AND PROTECTORATE OF KENYA

EMIGRATION STATISTICS

Statement of particulars of

(Name in full in block letters)

who is proceeding to (specify country)

by (specify ship, railway, road or air)

and who is leaving Kenya through the Port or Station at

to be entered with a cross (X) against the information which refers

to the same. Write required particulars. All children under

sixteen years travelling with parents should be entered

on page 2 of Schedule. All persons over sixteen years of

age should furnish separate Schedule.)

Race: European, Indian, African, Arab, Other

Country of birth

Nationality: British, Born, Naturalized British. If other

specify

Age next birthday

Sex: Male, Female.

Marital condition: Married, single, widowed, divorced.

Occupation

If accompanied by wife, give full Christian name and age next

birthday. Name:

Age

If a married woman, NOT a native of Asia or Africa, is travelling

alone, give full name of husband

If a married woman, a native of Asia or Africa, is travelling

alone, give full name of father

Mr. Peabody 13/10/30.

Mr. Webster. 13/10
in reply 13-10
to C. ... 14

Sir J. Shackburgh.
Sir G. Grindle.
Permt. U.S. of S.
Privy. U.S. of S.
Secretary of State.

Handwritten notes:
sent to ...
12/26/31

C. D.
R 14 OCT
D 16.

17 October, 1930.

Sir,

I am etc. to ^{refer} acknowledge the receipt of your letter, No. C/Sun/C.L.

of the 28th June, ^{Journalist} and to ^{that his} ~~the~~ ^{has been} ~~is~~ ^{with} interest of

the action taken ~~or contemplated~~ by the East African Governments concerned in connexion ^{Certainly} with the recommendations made in Mr. Michael Graham's Report on his fishery survey of Lake Victoria.

2. I am to enquire whether any information is available as to action which has been taken by any of the three Governments concerned to institute the collection of statistics as to the annual yield of the fishery of the Lake. This appears to be a matter which could

DRAFT.

(No. 1)

The Secretary,
Conference of East African Governors.

Handwritten note in a circle:
2. Last two fish notes
has a further
developments will
be reported: but, in
the meantime, to
be made that to him

Handwritten note:
Paravale to be

Mr. Feakay 12/10/30.

Mr. Deane. 12/10
14

Sir J. Shubbburgh.

Sir G. Grindie.

Perm. U.S. of S.

Privy. U.S. of S.

Secretary of State.

C. D.
R 14 OCT
D 16

And to 1 on
12/26/31

17 October, 1930.

Sir,

DRAFT.

(No. 1)

The Secretary,

Conference of East African Governors.

I am etc. to ^{refer} acknowledge the receipt of your letter, No. G/Sur/C.1,

of the 28th June, ^{from which the} and to inform you

^{watching has been} that he has read with interest of

the action taken ~~or contemplated~~

by the East African Governments

concerned in connexion with ^{certain of} the

recommendations made in Mr. Michael

Graham's Report on his fishery

survey of Lake Victoria.

2. I am to enquire whether

any information is available as to

action which has been taken by any

of the three Governments concerned

to institute the collection of

statistics as to the annual yield

of the fishery of the Lake. This

appears to be a matter which could

2. Lord has said also that ^{any further} developments will be reported: but, in the meantime, he wants that to be done

Paralele to be

Possibly be taken in hand without awaiting
the time when a joint fishery authority
could be set up, and ~~such~~ such statistics,
if available, would facilitate consideration
at any future time of any action which may
be necessary to conserve the fishery.

I am etc.

(Signed) A. C. C. PARKINSON

Possibly be taken in hand without awaiting
the time when a joint fishery authority
could be set up, and ~~that~~ such statistics,
if available, would facilitate consideration
at any future time of any action which may
be necessary to conserve the fishery.

I am etc.

(Signed) A. C. C. PARKINSON.

TELEGRAMS:—
"CONFGOV, NAIROBI."

Ref. No. C/Sur/G.1

OFFICE OF THE
CONFERENCE OF EAST AFRICAN GOVERNORS
P. O. Box 601,
NAIROBI.
28th June 1930.



Sir,

(No 30 m
13578/29)

I have the honour to refer to my letter C/Sur/G.1 of the 19th March 1930 regarding the action contemplated by the East African Governments concerned in connection with the recommendations made in Mr Michael Graham's Report on his Fishing Survey of Lake Victoria.

2. The main recommendations of that report were as follows:

- (a) That the Governments concerned should take immediate steps to institute the collection of special statistics which shall be a measure of the annual yield of the fishery.
- (b) That the Governments concerned should obtain complete control of the fishing power using this in the first instance to eliminate nets capable of taking small Ngege and restrict the fishing to the 5" net alone with an exception in favour of seines.
- (c) That a Lake Fishery Authority whose duties would include research into the possibilities of farther administration and the carrying out of the recommendations should be established

3. The Governments of Kenya and Uganda have already taken action to prevent the use of a net the mesh of which is less than 5", unless the thread of which it is composed is as thick or thicker than the flax twine known as 30/3 ply, and to arrange that no net shall be used in which the thread of the meshes is composed of separate strands liable to come apart during use. A copy of the Rules introduced by the Governments in this connection is attached.

THE UNDER SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON S.W. 1

The....

The Government of Tanganyika is considering the question of restricting the use of nets with a mesh less than 5".

The Government of Kenya is also proposing to issue shortly a rule prohibiting any method of fishing in which a net is not fixed to the bottom of the lake throughout its fishing period, unless the operation of capture includes essentially drawing the net out of the water on to the land.

4. As regards the other recommendations in Mr Michael Graham's Report the Government of Kenya does not consider these to be a matter of urgency and holds the opinion that further research is necessary which might reasonably be carried out by the Joint Fishery Authority envisaged in the Report.

The government of Uganda considers that action on the other recommendations in the report and any other measures for the control and supervision of fisheries on Lake Victoria is necessarily dependent on the establishment of a Central Fishing Authority and that without such an authority little can be done towards giving effect to the proposals. The Uganda Government considers that the time is not yet ripe for the establishment of a Joint Authority for Lake Victoria Fishing.

The Government of Tanganyika is disposed to agree with the opinion of the Uganda Government.

5. Copies of this letter are being forwarded to the Governments of Kenya, Tanganyika and Uganda and in the event of any further discussion of the Establishment of a Joint Fishing Authority or action being taken with regard to....

The Government of Tanganyika is considering the question of restricting the use of nets with a mesh less than 5".

The Government of Kenya is also proposing to issue shortly a rule prohibiting any method of fishing in which a net is not fixed to the bottom of the lake throughout its fishing period, unless the operation of capture includes essentially drawing the net out of the water on to the land.

4. As regards the other recommendations in Mr Michael Graham's Report the Government of Kenya does not consider these to be a matter of urgency and holds the opinion that further research is necessary which might reasonably be carried out by the Joint Fishery Authority envisaged in the Report.

The Government of Uganda considers that action on the other recommendations in the report and any other measures for the control and supervision of fisheries on Lake Victoria is necessarily dependent on the establishment of a Central Fishing Authority and that without such an authority little can be done towards giving effect to the proposals. The Uganda Government considers that the time is not yet ripe for the establishment of a Joint Authority for Lake Victoria Fishing.

The Government of Tanganyika is disposed to agree with the opinion of the Uganda Government.

5. Copies of this letter are being forwarded to the Governments of Kenya, Tanganyika and Uganda and in the event of any further discussion, of the Establishment of a Joint Fishing Authority or action being taken with regard

to....

to the other recommendations of Mr Graham's Report,
a further letter will be addressed to you.

I have the honour to be,

Sir,

Your obedient servant,

C. G. Bell

SECRETARY,
GOVERNORS' CONFERENCE.

THE FISH PROTECTION ORDINANCE.

R U L E S.

IN EXERCISE of the powers conferred upon him by section 2 of the Fish Protection Ordinance (Chapter 163 of the Revised Edition), His Excellency the Acting Governor in Council has been pleased to make the following Rules:-

1. These Rules may be cited as "the Victoria Nyanza Fish Protection (Amendment) Rules, 1929", and shall be read as one with the Victoria Nyanza Fish Protection Rules (Chapter 163 of the Revised Subsidiary Legislation) hereinafter referred to as "the Principal Rules" and shall come into force on the first day of June, 1929.

2. Rule 5 of the Principal Rules is hereby revoked and the following is substituted therefor:-

"5. No net shall be used the mesh of which is less than five inches unless the thread of which it is composed is as thick as or thicker than the flax twine known as No. 30/3 ply, and no net shall be used in which the thread of the meshes is composed of separate strands liable to come apart during use".

BY Command of His Excellency the Acting Governor in Council.

(Sgd.) J.E.S. Merrick.

Nairobi,

This 11th day of June, 1929.

CLERK TO THE EXECUTIVE COUNCIL.

U G A N D A

13
AND

PROCLAMATION MADE UNDER THE GAME ORDINANCE.

IN EXERCISE of my powers under section 28 of the above mentioned Ordinance, I hereby prohibit fishing with any net the mesh of which is less than five inches unless the thread of which it is composed is as thick as or thicker than the flax twine known as No.30/3 ply and no net shall be used in which the thread of the meshes is composed of separate strands liable to come apart during use.

This Proclamation shall come into force on the 1st day of January, 1930.

U G A N D A

3
ND

PROCLAMATION MADE UNDER THE GAME ORDINANCE.

IN EXERCISE of my powers under section 28 of the above mentioned Ordinance, I hereby prohibit fishing with any net the mesh of which is less than five inches unless the thread of which it is composed is as thick as or thicker than the flax twine known as No.30/3 ply and no net shall be used in which the thread of the meshes is composed of separate strands liable to come apart during use.

This Proclamation shall come into force on the 1st day of January, 1930.
