

1925

KENYA

W AGENTS.

DATE

1st May 1925.

C.O.  
19788

2 MAY 25

MAGADI SODA CO. CAPITAL OUTLAY ON CONSTRUCTION  
OF RAILWAY.

222

U.S. of S.  
U.S. of S.  
ary of State.

Unable to furnish information desired.  
Doubtful whether it can be obtained from any other source than Company's books.

Previous Paper

## MINUTES

S 19788

The Local Govt cannot state the sum to be remitted in Clause 20(1) of the Railway lease (see F. & L. in 17/85/15).  
As the Cons. Agents cannot furnish any information, it appears that there is no alternative to the undesignated course of asking the Govt if they can make any suggestion. I have therefore enclosed this in the draft, which I submit for consideration in reply to 9-29. (19788) see in 125

When the promised despatch of April 9 is received, we must hope that the corresponding

Subsequent Paper

D 20413

The Kilindini Harbour

Works. I am requested, and in  
accordance with delay & damage ~~claim~~,  
~~that the Contractors may~~  
be ~~found~~ <sup>it shall not</sup> ~~that~~ given  
time ~~shall~~ <sup>fail</sup> be made  
to expedite the completion

of the Works

21.8

Ar 2

signed W. O. BOTTOMLEY.

pleasure & his hope  
that the first seven  
days of the prescribed  
will be ready on the  
15<sup>th</sup> August 1925

Ca. 1923/25 Kenya

231

May 15  
Monyo

15/5/25

15/5/25

15/5/25

15/5/25

15/5/25

15/5/25

15/5/25

15/5/25

May 1925

sent.

With ref. to your letter,

Ex 43/15, of the 20<sup>th</sup> of April,

or the reply from their Office

of the 1<sup>st</sup> of May, regarding

the date of completion of the

work in the construction of

and be discontinued, and an object  
cause ~~will~~ will with full representation  
of representation of the local people for the  
to the Colonial Office and demand  
it is used the Country by me and  
any member with ~~including~~ this  
time here as some convenient time  
Dept. If you agree to such a cause  
to go to the question with the  
have to request you to arrange  
with the officials and the head of  
the East Africa Dept will be  
~~more~~ convenient have for the  
discussions

I am etc

Sincerely W. G. B. TUMBLEY.

May 15 Ch. 19233/25 Kenya  
May 15 for time



230

Political Agent  
Mombasa  
16/5/26  
S.D.W.

code 16

230

For 16th May from telegram  
Nairobi 15/5/26

23rd April Kilindini

Harbour Works Contractors  
are being informed that  
every effort should be  
made to expedite com-

20/10

CA  
19233

Shill. 30.6  
Bettany 36

charge

stockburgh

Davis

Gamble

H. Lamont

—

—

—

DRAFT.



1 May 1925

Revd

I am to ask you to  
you letter E. 430/E 8th  
28th April and to advise  
to you to inform the acc.  
works of a cc. from the  
acting Govt. of Kenya regarding  
the date of completion of the  
entitled for a construction  
of the Kilindini Harbour

Works

2. I am to suggest  
as far as possible  
for the work to be carried  
out of the works  
I am to suggest that  
day shift is introduced in  
such way that people might  
easily be made to know that  
the work is to be carried  
out in a certain

engineer, after consultation with the local Authorities, before the handing over takes place. If the claims were of any dimension it would of course be a matter for consideration whether it would not be best to defer the taking over. We discussed the possibility of such claims with Colonel Lyell, who considered them remote. We mention it, however, so that the local Authorities may be forewarned if the question should arise.

To sum up we recommend that the Colony should take over the portions of the work indicated above as soon as the Contractors are prepared to hand over, provided such handing over is accompanied by an undertaking from the Contractors to the effect that the handing over will not give rise to any claim.

We have the honour to be,

Gentlemen,

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Your obedient Servants,

For COODE, FITZMAURICE, WILSON AND MITCHELL.

(Signed) R.H.G. Mitchell.

south of cross section No. 10 provides the Contractors Agent can give him a letter to say that this handing over will not hamper their work or give rise to any claim. On or about 31st December, 1925, a similar procedure should, we recommend be adopted with regard to the taking over of the whole of No. 1 shed and the Wharf etc. south of cross section 12-50.

9. When the question of handing over a portion of the work [REDACTED] the whole is completed, was taken up with the Contractors last year, they asked that they should be relieved of the maintenance of so much of the work as was handed over. We were not prepared to recommend that this request should be acceded to wholly but informed them in our letter of 25th April, 1924, that:-

"With regard to the maintenance of the portion of the work handed over we are prepared to recommend that you should be relieved of all maintenance of this part of the work except in so far as it may be necessitated by unsound or defective work, i.e. in relation to the portion of the works handed over clause 45(a) of the contract would read as if it ended with the words "unsound or defective" in the 8th and 9th lines. We shall be glad to know if you agree to this procedure with regard to the maintenance of the portion of the work under consideration."

To this they agreed. As may be seen from the letters quoted in paragraph 6, this arrangement still holds good.

10. Seeing that the Contractors are not under the terms of the Contract bound to hand over any portion of the work before the whole is completed, we are of opinion that in consideration of their doing so it is equitable that they should be relieved of their maintenance to the extent indicated above and we recommend that the Colony should confirm our proposed action in the matter.

11. It is possible, but we hope unlikely, that the Contractors may have some claim to have in a portion of the and re-stacking material stored [REDACTED] and if so, any such claim should be settled by the Colony's Resident

5. Since then we have been in negotiation with the Contractors with a view to a portion of the work being handed over before the whole is completed.

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6. On the 31st March 1925, we wrote them as follows:-

"We are informing the authorities of the dates on which you now contemplate completing various portions of the work. As soon as we hear from them we will address you again on the subject of handing over a portion of the work before the whole is completed. You will remember that at our interview on the 24th April, 1924, Colonel Lyell asked that in consideration of your handing over a portion of the work before the whole was completed you should be relieved of so much of the work as is handed over. In the subsequent correspondence, vide our letter of the 25th April, 1924, and your reply of the 30th April, 1924, we came to an agreement on this subject. We presume this arrangement, which we are prepared to recommend the Colony to accept, still holds good."

To which they replied on the 2nd April, 1925:-

"We are ready and willing to assist the Railway Department in any way we can provided it will not hamper our work to bring into use as much of the Wharf as possible after arrangement with our Agent at Kilindini.

"arrangement as regards maintenance, see your letter of the 25th April, 1924, and our reply 30th April 1924, will hold good".

7. We have since had interviews with Colonel Lyell, of Messrs. Pauling and Co., Ltd., at which he stated that provided the handing over of the portion did not hamper them in the completion of the remainder of the work, they would not make any claim against the Colony on account of this handing over. He also expressed the opinion, in which we concur, that it should be possible to hand over certain portions of the work as completed without interfering with the progress of the remainder. This question of interference could, however, only be settled definitely on the spot at or about the time the handing over is to take place.

8. We recommend that if, as we believe to be the case, the Authorities in the Colony wish to take over portions of the work as they are completed, the procedure should be, that on or about the 15th August 1925, our Resident Engineer should arrange to take over 7 Days of No.1. shed and the Wharf etc.

S. COODE, FITZMAURICE, TALON AND MITCHELL TO THE CROWN AGENTS.

2, Victoria Street,

London. S.W. 1.

23rd April, 1925.

KILINDINI HARBOUR CONTRACT.

Gentlemen,

When our partner, Mr. Mitchell was at Kilindini in December 1924, the Contractors' Agent stated that he hoped to have No. 1 transit shed sufficiently far advanced to be able to hand over a portion of it and the quay in front, by 1st May, 1925.

From the amount of work done during January and February of this year it became evident that there was no possibility of the above date being adhered to, so thereupon requested the Contractors to give us dates for completion of the various parts of the works.

They replied on the 21st March 1925, to the effect that they anticipated that:-

- (a) 7 Bays of No. 1 Shed will be complete ready to hand over including Ranger etc. to the south of cross section No. 10 by the 15th August 1925.
- (b) The whole of No. 1 Shed including the Quay etc. south of cross section No. 10 by the 31st December 1925.
- (c) The completion of the whole work by the 1st August 1926.

The date given is earlier for the completion of the whole work than is more than twice than the present extended date for completion, May 1st 1926. Though every endeavour will continue to be made to expedite the date of completion, we fear it is unlikely that the Contractors will complete the whole work of the work much earlier than the dates they have now given.

I remain ever faithfully yours  
S. COODE



C.O.  
19233  
29 APR 25

ALL COMMUNICATIONS  
TO BE ADDRESSED TO THE  
CROWN AGENTS FOR THE COLONIES.  
THE DATE OF THIS LETTER BEING QUOTED  
THE FOLLOWING REFERENCE

E.430/5

TELEGRAMS - DUCHY, LONDON  
TELEPHONE: TWO VICTORIA

4, MILLBANK,  
WESTMINSTER,  
LONDON, S.W. 1.

28th April, 1925.

Sir,

I have the honour to transmit for the information of the Secretary of State, the enclosed copy of a letter from Messrs. Coode, Fitzsurge, Wilson and Mitchell, regarding the date of completion of the Contract for construction of the Kilindini Harbour Works and the question of certain portions of the work being taken over beforehand by the Colonial Government.

2. A copy of this letter has been forwarded to the Colony for the information and guidance of the Government.

I have the honour to be,

Sir,

Your obedient servant,

W.H. Wickeff

For Crown Agents.

For Secretary of State,  
COLONIAL OFFICE.



O. O.  
19233

29 APR 20

ALL COMMUNICATIONS  
TO BE ADDRESSED TO THE  
CROWN AGENTS FOR THE COLONIES,  
THE DATE OF THIS LETTER BEING QUOTED  
AS THE FOLLOWING REFERENCE:

E.330/5

TELEGRAMS: CROWN, LONDON.  
TELEPHONE: 7720 VICTORIA

4, MILLBANK,  
WESTMINSTER,  
LONDON, S.W. 1.

29

28th April, 1925.

Sir,

I have the honour to transmit for the information  
of the Secretary of State, the enclosed copy of a letter from  
Messrs. Conde, Fitzmaurice, Kilmon and Mitchell, regarding the  
date of completion of the Contract for construction of the  
Kilindini Harbour Works and the question of certain portions  
of the work being taken over beforehand by the Colonial  
Government.

2. A copy of this letter has been forwarded to the  
Colony for the information and guidance of the Government.

I have the honour to be,

Sir,

Your obedient Servant,

*J. B. B. Wicksford*  
For Crown Agents.

Under Secretary of State,  
COLONIAL OFFICE.



C. O.  
19233  
29 APR 25

224

ALL COMMUNICATIONS  
TO BE ADDRESSED TO THE  
CROWN AGENTS FOR THE COLONIES  
THE DATE OF THIS LETTER BEING QUOTED  
AS FOLLOWING REFERENCE:  
TELEGRAMS "CROWN, LONDON"  
TELEPHONE 226 VICTORIA

S. 330/5

4, MILLBANK,  
WESTMINSTER,  
LONDON, S.W. 1.

28th April, 1925.

Sir,

I have the honour to transmit for the information of the Secretary of State, the enclosed copy of a letter from Messrs. Coode, Fitzmaurice, Wilson and Mitchell, regarding the date of completion of the Contract for construction of the Kilindini Harbour Works and the question of certain portions of the work being taken over beforehand by the Colonial Government.

A copy of this letter has been forwarded to the Colony for the information and guidance of the Government.

I have the honour to be,

Sir,

Your obedient servant,

for Crown Agents.

Mr. Secretary of State,  
COLONIAL OFFICE.

CA.



C. O.

19233

29 APR 25

224

ALL COMMUNICATIONS  
TO BE ADDRESSED TO THE  
CROWN AGENTS FOR THE GOLDENBAK.

THE DATE OF THIS LETTER BEING COUNTERED  
BY THE FOLLOWING REFERENCE:

E.430/5

TELEGRAMS - CROWN, LONDON.  
TELEPHONE, 7286 VICTORIA

4. MILLBANK,  
WESTMINSTER,  
LONDON, S.W.1.

28th April, 1925.

Sir,

I have the honour to transmit for the information  
of the Secretary of State, the enclosed copy of a letter from  
Messrs. Goode, Fitzmaurice, Wilson and Mitchell, regarding the  
date of completion of the Contract for construction of the  
Killindini Harbour Works and the question of certain portions  
of the work being taken over beforehand by the Colonial  
Government.

2. A copy of this letter has been forwarded to the  
Colony for the information and guidance of the Government.

I have the honour to be,

Sir,

Your obedient Servant,

W. J. Wickshead

Crown Agents.

To the Secretary of State,  
COLONIAL OFFICE.

CA.



C.O.

19233

224

29 APR 20

ALL COMMUNICATIONS  
TO BE ADDRESSED TO THE  
CROWN AGENTS FOR THE COLONIES.  
THE DATE OF THIS LETTER BEING QUOTED  
THE FOLLOWING REFERENCES: E.330/5  
TELEGRAMS: CROWN, LONDON  
TELEPHONE: TWO VICTORIA

4, MILLBANK,  
WESTMINSTER,  
LONDON, S.W.1

28th April, 1925.

Sir,

I have the honour to transmit for the information  
of the Secretary of State, the enclosed copy of a letter from  
Messrs. Coode, Fitzmaurice, Wilson and Mitchell, regarding the  
date of completion of the Contract for construction of the  
Kilindini Harbour Works and the question of certain portions  
of the work being taken over beforehand by the Colonial  
Government.

2. A copy of this letter has been forwarded to the  
Colony for the information and guidance of the Government.

I have the honour to be,

Sir,

Your obedient servant,

*W. H. Mitchell*  
For Crown Agents.

Under Secretary of State,  
COLONIAL OFFICE.

C.A.



C.O.

19233

29 APR 20

ALL COMMUNICATIONS  
TO BE ADDRESSED TO THE  
CROWN AGENTS FOR THE COLONIES.

THE DATE OF THIS LETTER BEING QUOTED  
AND THE FOLLOWING REFERENCE:

R.430/5

TELEGRAMS - ODOUS, LONDON.  
TELEPHONE 7780 VICTORIA

4. MILLBANK,

WESTMINSTER,

LONDON, S.W. 1.

20th April, 1925.

Sir,

I have the honour to transmit for the information of the Secretary of State, the enclosed copy of a letter from Messrs. Coode, Fitzmaurice, Wilson and Mitchell, regarding the date of completion of the Contract for construction of the ~~Killingholme Harbour Works~~ completed and the question of certain portions of the work being taken over beforehand by the Colonial Government.

2. A copy of this letter has been forwarded to the Colony for the information and guidance of the Government.

I have the honour to be,

Sir,

Your obedient Servant,

for Crown Agents.

Under Secretary of State,  
COLONIAL OFFICE.

CA.

or even to give notice to them that they will claim later.

[It will be noticed that the contract is on the basis of schedule rates, but I ascertained that this and the alteration of the work in regard to the sheds will not in fact make any appreciable difference to the cost of the work to the Government.]

To approve of A + B +

(red)

also thought to day with to  
18566 saying that it can proceed at  
B, & giving April 15-5-25 as the  
date when it is likely that a first  
series bags will be ready.

(red)

13-5-25

CS-13-5-

11214/5/25

at once

WOB 15-5-25

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held back by the late delivery of the cranes, which are not part of the contract. The work is now well in hand, and the cranes will be ready when the 7 bays are open. Another point is the railway connection with the main line, which is also outside the contract. Mr. Mitchell's impression is, however, that this is already completed.

The date for the completion of the first 7 bays (15th August 1925) is not mentioned in the Governor's telegram (18566/25), and it is important from the point of view of making a start. All the dates quoted in paragraph 3. of the Consulting Engineer's letter of the 23rd of April are non-committal, ~~but~~ Paulings <sup>will</sup> not ~~be~~ ~~in~~ ~~able~~ offer any earlier dates.

Mr. Mitchell's idea is that the contractors must certainly have a further extension of time, and he proposes to give them to February. Then, in his opinion, the liability for penalty should begin to run. But, he considers that a further extension will in fact be necessary. February is chosen because they began work on the second shed last April, and he considers that ten months, or at the most 12 months, should be sufficient if the contractors use proper expedition. He will write on this question of extension of time.

The immediate point is that, which (as shown in the letter of the 23rd of April) he has discussed with Messrs Pauling, the details of handing over, I think that the arrangement proposed, namely, that for those portions of the work which they hand over before the completion of the whole, the contractors should be relieved of the cost of maintenance, except

for defective work, is reasonable, and Mr. Mitchell hopes that it will satisfy the contractors. In order to put matters on a definite footing it is proposed that he should send to the contractors a copy of his letter of the 23rd of April, and receive from them a copy of the instructions which they send out to their local man similarly embodying the results of the discussion.

I asked that this should wait until I had put the papers forward, lest these friendly arrangements should be held to defeat whatever legal position we have over the delay in completing the whole work. But I think (in view of the failure to fix a time limit for the work on the sheds, which was not included in the contract) we are on very weak ground, and that I might at once tell Colonel Carmichael that the exchange of letters is agreed to.

As regards pressing the contractors, as the Acting Governor desires, to expedite the work, I think that we might write to the Crown Agents and ask that every effort should be made. But there are, of course, limits to the extent to which pressure of this kind could be exerted, as it might recoil on the Consulting Engineers when the time comes for them to act as Arbitrators in the final clearing up of matters in dispute. I may mention that they have been advised that it is not necessary for them to claim penalties under Clause 44 of the contract as soon as they begin to run,

S. H. Mitchell  
Mr. O'Byrne Gore

Kelvin Harbour Wall

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Mr. Mitchell, Colonel Carmichael and Mr. Spiller called ~~the~~ this morning.

The actual construction of the wharf reclamation, etc., is now finished, and what prevents the wharf from being used is the non-completion of the sheds. The original contract provided for one double story shed at the back (i.e. under the cliff) and two single story sheds in the front. Soon after the contract was signed this was changed to two double story sheds at the front, with no shed at the back. Nothing was said regarding extra time for this variation, and the contractors were simply told to carry out ~~the~~ work. It is probable that if the Government had told them that they were expected to complete in the contract period of three years, they would have demanded extra time, and we should have known better where we stood. On the other hand, as they did not say that extra time would be necessary, it is doubtful how far they can claim it now.

Mr. Mitchell pointed out that the change made extra time reasonable, as the construction of heavy double story sheds at the front of the work could not be taken up until the ground work was complete, or nearly so.

Everything now turns on the sheds, and the wharf is useless until, at all events, the first 7 bays of the first shed are ready. The wharf can then be used for lighters, but not for ships until the two sheds are completely finished.

The use of the wharf would in any case have been held