1924 (c.o.)KENYA 30507 27 JUN 24 26 June 1923 Sent 6684.205 Thungration Bill Seet. U.S. of S. In He Kend Forwards do one on behalf of Got of India 27/11/24 Colonies Committee as to Organies of Perm! U.S. of S. Indian munipation & Empation at Part U.S. of S. Secretary of State. Previous Paper Typed minute within If my ( Co. 30157/24 our on fine: 6 of the Hope dentions letter is accepted think that the despated to acts actions of proposed for the Epurmo may a me aut on allersion with regard to 30157 (much, of the stay ) he debut is and was the of the docked down of my come to y the farming our from es was from a reason Subsequent Paper sure a property of the

was con you and offer the state of the state

Cyrus.

Cas 27/6/24 I live of action sufferted and to be the best way our difficulties The I git and it wing this it is

Sir Benjamin Robertson and Mr. Esbank called on me this morning and I discussed the p matter with them very freely:

Sir B. Rebertson emphasized the danger of retaliation in India, pointing out that if an Immigration Control Ordinance got on to the Statute Book inKenya a similar Codinance would at once be forced through the Legislature in India, and that H.M.G. would not be able to get over the existence of the Kenya precedent. I said that the danger of retaliation was simply one of the aspects of the Indian political position, which well present in the mind of Mr. Thomas at every stage of this business.

Sir B. Robertson also suggested that our frank discussion with the Committee on Tuesday increased the difficulties of the position, because the Indian Members of the Committee would at once have telegraphed to India the fact that the S. of B. had thrown over the 1922 statistics furnished by Kenya. Ar. Ewbank took a more charitable view, with which I am inclined to agree. I should not trust any Indian representing an Indian political organisation, but, until we have reason to believe the contrary, I should suppose that Er. Rangachariar and Er. Roy are capable of respecting confidence.

I was shown para, 5 of Mr. Hope-Simpson's personal latter and 1 said that I should deprecate any third pasty being brought in at this stage to examine statistics. There was absolutely no count question fencets good faith in the magnitude of the figures are its dispose, and the further we could get without imputing any suspicion of bad faith the simpler would be that part

part of the political problem.

I said that if the S. of S. decided not to proceed at present to put immigration control into operation, my idea of what should be done was that a department al sold be set up in Kenya to errolled not orly the requirements of the country in the matter of the introduction theosur of various kinds from en if heart or regard to native interests, but torn f l'etatistics of sotial immigration would not enty gire on stant orthogonal it we the selection of the stanta us to wort out immigrants, and estantit. s'estingto oluces of origin and deskinsting its propers dear. tango, winese of their visit, and its verted. Sir B. Robertson regerted as very satisfactory and entd that from his experience in the Union of Build Airice he know that they had them a complete In Agration Department which kept full statistics of this wind. Therefore, this is a martin in which se can tell Kenya to learn from the example at South Africa which in itself should be satisfactors to these Landy and Ways was habitually face south.

coupled with a declaration by the S. of S. that he will not now impose control of in ignation, but that like Mr. Churchill in 19:2, he must make 10:20 in that if the danger ever arises of a large influx of Indians he holds himself entirely free to take any action which may be necessary.

The other main point is as to procedure.
On Tuesday the S. of S. may decisive that his final decision sust be taken in concert with his colleagues, onlie Mr. Hope-Simpson said that the Members of the Committee hoped to be able to return to India in the first week of August. The immigration figures, on

C. Missay clear Ret Si D. Robertson W. East Face Common Welliam & Rich whatever basis they are obtained, cannot be here for many months and it follows that the Committee must go away without a definite decision upon the points raised. This position was, of course, contemplated from the start, when it was agreed at the Imperial Conference that the Committee should be received in order that they might make representations on matters relating to Kenya.

On the other hand, Mr. Hope-Simpson in his letter contemplates a delinite interview with regard to Kenya, and I think that the sconer it takes place the better. There is no objection to the Committee amplifying and emphasizing the present dependence on Indians for various forms of activity, so long as it is understood that every effort will be made to bring on the natives to take on these activities, and so long as the Committee is warned that the substitute. for immigration control is likely to be an active effort to dispense with the services of Indians, which will constitute something more than a mere economic flat of fresh Indian immigration, because it will immediately and perhaps disastrously prejudice the position of Indians who are now in the country.

At the end of this further meeting, the Committee might be told that the S. of S. would now consider their representations and furnish their Chairman with a formal letter that they would be in a position to communicate to the Covernment of India, summarising the position, and, without conveying any final decisions, indicating the lines on which the S. of S., would proceed to consider the problem. Subject to any representations which

the Committee wish to rates with regard to Fiji, there is no reason why the B. of S. should not say good-bys to the Committee at that meeting.

It will be for consideration here, in drafting the letter to the Committee which I suggest, how far we can go in view of the pledge to the Governor that no decision will be taken without Indeed, it may be best that reference to him. we should at once telegraph to him explaining that a despatch is following on the question of figures, but that even if the figures which he has already furnished can be substantiated to the satisfaction of the Government of India, it will be necessary for the B. of S. to take the general position into account before deciding whether immediate effect can be given to the principle of immigration control adopted in the White Paper; that he is inclined at present to go no further than to create bureaux in Kenya charged with the investigation of economic opportunities for which persons outside are required and the keeping of complete statistics on South African lines of immigration (as suggested in my minute above); that he associates himself with Mr. Churchill's reservation of 1922 (quoting it); that he cannot go further without absolute proof that the need for immigration control has already arisen, and that for this purpose he will have to satisfy himself that the economic development of the African cannot be secured without recourse to immigration centrol. The Governor should be tald that subject to any observations which he may wish to make as to the effect of such an announcement in Kenya, the S. of S. will consider his position on these lines and make an announcement when he considers it opportune. W.cs. 27.6.24.

Thumpalini of Fridians at Kenya

12 Boron Cen.

( المسالمة المسالمة )

Trangup Entrant who is sending our the figures on promised, but his (the are not auxious that they should so Of Today. They are sending a long letter to the S. J.S. homling out what a long time has been wasted by the Kennya figures best unsaturfacting last year & suggesting that come steps be taken to with hat the Sw Donning that the west figures will he property arrived at . I said you would for Bably mis him up does not granaulie to be in after 3 But her Elter are anot account that the days should not go until he as a 16. Kheitson have seen you

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From our point of view this is a most unfortunate suggestion and I am sorry that Colonel Franklin has dessed the scheme so whole heartedly. He is only too accurate in describing the matter as an extremely important one from the political point of view. It is, in fact a suggestion that the Govt. of this country should lend itself to a direct attempt to replace Indian mechanics by Europeans.

His letter also takes things too easily in the passage which I have marked B. in paragraph 2. All this about the Indian artisan refusing to teach the Asiatic being inefficient is absolutely ex parts and has been denied on the other side.

The position is, simply, that it is fully realized that however well the African can be trained to do one job he is not right for general work. He may be able to shoe a horse as well as anyone but at the same time it is probable that he will be hopelessly at a loss to repair an agricultural machine. This is likely to last for many years. Therefore these people are anxious to keep out the Indian merchanic and not being able to use the native proper mechanics, and for it to be pushed through as quickly

quickly as possible becase they know that legis ation has been prodrafted an general lines which would control/immigration of European mechanics equally with that of Indians. I, am quite certain that if control of immigration is not proceeded with new there will be a very strong my on against employing Indians Personally I think that mean wissester for the ndi .s already there and in our sar cepties' ilicy to them, quite apart from the undesir bility of increase ing our politice difficulties. I think that, berglo od to mot, the Govt. abould have nothing whates to to do with this . The is

650 276.24

INDIA OFFICE.

WHITEHALL, S.W.1.
4th July, 1924.

My dear Bettomley,

Will you please refer to Mr. Hope-Simpson's letter of June 2th, with which he forwarded to Mr. Thomas a memorandum outlining the views of the Colonies Committee regarding the franchise and Highlands questions. On further consideration, the Committee wish to alter the last 3 sentences of that memorandum. I am desired to enclose a redraft of paragraph 7 of the memorandum and to request that it may kindly be substituted for paragraph 7 in the original version.

Shatters

Yours sincerely

Rewbank 97/m 9.0.B.E. Les \$20.

Bottomley Esq., C.M.G., O.B.E.

Whitehall.

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Consideration

30507 27 JUN 24 INDIA OFFICE.

26th June, 1924.

London, S.W. 1

Dear Mr. Thomas,

My Committee desire me to tender to you their sincere thanks for receiving them on Tuesday, and for the courtesy with which you both listened to what we had to say, and explained your own position.

2. We agree in the necessity of accuracy in any facts, which are essential to consideration of the problem of immigration. In this respect we are at the same time anxious that the importance of figures, in themselves, should not be over-stressed. At is not the figure, but the fact indicated by the figure of h 's important and it would appear necessary, it this view is accepted, that more information should be estained from Kenya than a mere rectification or reconciliation of statistics of entry. Clearly the only danger to be anticipated is the entry of new immigrants in such numbers as to prevent the employment of Africans who otherwise would be employed. Information is required on this point before it can be concluded that even a considerable excess of immigrants constitutes any menace. Clearly the return of persons in 1924 who left Kenya in 1922 or 1923 forms no new problem, - and I am asked to suggest to you that verification of the figures should be accompanied by some enquiry into the origin, destination and if possible escupations of the immigrants. Such details might perhaps he available in view of the fact that each dock passenger who is a new immigrant would, almost as a matter of routine,

have

have to make a deposit on entry, and the record of the Immigration officer might supply the information, at least in part.

figures of immigration, which is of substance and which may explain the difference between the figures which we supplied and those reported from the Colony. As you yourself pointed out it is impossible to isolate the Kenya figures with any certainty. The Bast African Colonies, for this purpose, are a group. We think it quite possible that the figures supplied by the Kenya Government include (which ours do not) the coast-wise passanger traffic between ports in those Colonies (e.g.Zanzibar, Lamu, Dar-es-Salem). We are told that there is a very considerable circulating traffic of this description.

The important figure, however, for your purpose and for ours, is not that which represents persons circulating within the group of mast African Colonies, but one which represents fresh immigration from outside the group of Colonies - i.e. mainly from India, and this figure we have emphised and believe to be exact.

figures of immigration. We have no desire to contest your position that it may be necessary to guard the interests of the African native from the effect of an overwhalming number of immigrants of any slian race, but we are on common ground with you that restriction of immigration should depend on vidence that these interests are menaced in this way, and we wish to represent that the figures for a few months or for a year or two are inconclusive as evidence, and that action should be suspended until My is clear that the stream of excess influx is not only stands but also menacing. For

informed us at our interview that the figures on which the White Paper decisions were based were unreliable. Unless trustworthy official figures are available for the period before July 1922, the necessity for regulation of immigration, in so far as it may be held that the interests of the African native require it on this ground, must be based on the atatistics subsequent to that date. We suggest that this period is too short to justify any valid conclusion and that the experience of a further year or two should be awaited before any drastic change in the existing immigration regulations should be considered.

findia in this case, and of the importance which Indian opinion attaches to it. In view of these facts we take the liberty of suggesting to you that the enquiry into the figures should be entrusted to some officer under your control who is unconnected with Kenya. Doubtless you have Port or Labour Officers in Ceylon or Malaya, or elsewhere, to one of whom the duty might be entrusted. The Government of Indian for their part would be glad to place the statistics published by the British India Steam Mavigation Company and the method in which they are compiled at the disposal of such an officer for his examination.

The Governments of India and Kenya are apt to be regarded as partisans in this controversy and the enquiry should be conducted in such a way as, if at all possible, to ensure public confidence in the conclusions of the enquiry. This source also seems to us the more satisfactory in view of the admitted inaccuracy of the figures supplied in 1923.

6. I have already expressed the entiety of my Committee that the importance of figures should not be

over-stressed. Should the correct figures, when obtained, show an excess influx, that fact, though material to the argument, would not of itself justify the conclusion that the interests of the Native African were in danger. An increase in the immigrant population might in fact increase the economic prosperity of the African, and it is on this ground that we regret that we had not the opportunity to develop the economic argument contained in paragraph 6 of our Memorandum, which was submitted to you on May 15th. Perhaps you will allow us to refer to this subject on the occasion of our next interview. If you were to agree with us in this argument, the importance of the figures of harigration would possibly be diminished. The question is an important one of principle, almost irrespective of rigures, and its reactions in India are of the gravest description.

Yours very truly.

I tore Vimpour

R. Hon . J. H. Thomas,

seet o state for the colonies.

June, 1924.

Dear Coryndon,

A despatch goes to you by this mail as to immigration figures. It has been hurried through to catch the mail and there will no doubt be other more important aspects of the whole problem to communicate with you on shortly.

My reason for writing personally is to suggest that you should not pursue further the point that the revision of the 1922 figures was in the hands of the late Government before the White Paper was issued and before the telegram of 20th July, 1923, was sent off. Apart from the fact that Dutton's memorandum of June 1923 was reasonably successful in showing that, even with the revised figures, there was probably a substantial influr in 1922, the point will carry no weight, as the Secretary of State carnot be expected to attach Sinaitic importance to every word of the White Paper or to basehis idea of the present need for immigration control on his predecessors?

predecessors' views of the figures, whatever they were, for 1922.

Also, as 6000 miles often give rise to wrong impressions, it is worth saying that, there is not a shadow of a reflection on Kenya because the original 1922 figures have to be scrapped.

Yours sincerely,

KENYA. Confidential. DOWNING STREET,

June, 1924.

Sir

I have the honour to inform you that the figures of emigration and immigration at Mombasa in 1923 given in your confidential despatch (No.93) of the 10th of April were discussed at a recent meeting with the Government of India Golonies Committee, who quoted, on their side, figures for the British India Line passengers to and from Mombasa at Bombay (including Par Bunder). Copies of the latter returns are emclosed.

- 2. There is no question, so far as I am aware, of disputing the accuracy and good faith of either set of figures, which are based on different circumstances, and the discrepancy is so great that it is probably capable of a simple explanation. I shall be glad if you will examine the matter and report to me as soon as possible. as, apart from the potential importance of exact information, it is essential that the question, having been raised, should be settled.
- 3. It appeared at the meeting that the difference could not be explained by arrivals from other Indian ports, or by the non-inclusion of passengers from Bombay to other ports.

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SIR R.T. CORYNDON, K.C. M.G.

etc. etc. et

difference is due to coastwise arrivals at Mombasa and, in particular, it has been suggested that Indians leaving the Union of South Africa may be coming to Kenya. The detailed figures of the Immigration Department will no doubt enable you to examine this suggestion.

I have the honour to be,

Sir,

Your most obedient, humble servant,

## INDIA OFFICE.

WHITEHALL, S.W.1. 25th June, 1924;

My dear Bottomley,

I am desired by Mr. Hepe Simpson to forward copies of the communications addressed by Meatrs. Mackinnon, Mackenzie & Co. to the Government of India regarding the number of passengers conveyed by the British India Steam Navigation Company between Bombay and Forbunder on one side and Mombasa on the other during the period of 6 years and 2 months ending on February 20th 1924. The statistics placed by the Colonies Committee before the Secretary of State for the Colonies were based on these communications.

- 2. We have noted the correction of the figures quoted by you for the month of Jahuary 1924, communicated in your letter of June 1924. As considerable atress was laid on the discrepancy in the figures supplied for this month, the Committee would be glad if Mr. Thomas could be informed of the change.
- J. We have received a statement from the Indian Overseas Association, giving in detail the figures of Indian migration up to May 17th last. I attach a copy

of them for your information. It will be noticed that the figures for January and February correspond with those furnished by us, except that the figures for the deck passengers from Kenya to India, though they amount to the same total as given by us, are differently distributed between the 2 months.

Yours sincerely,

Telegram, dated the 24th April 1928.

Mesars. MACKINGON MACKENZIE and Co.

Our telegram twentieth April. Passengers carried Bombay Mombassa sa Bombay respectively as follows:-

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se selow, passengers show all saloon passengers carried, includ-cease. By not keep separate records of Envy see and Indian But majority first saloon Europeans, and majority second thus or Portuguese Indians

Letter No. P/H.I., dated the 24th April 1923.

The Agents, British India Steam Navigation Company, Limited, Fami The Sometery to the Government of India, Department of Edula Health and Land Simla

have the honour to cumbran the following telegrams exunanced TIS :

Year No. 369-Emi. of 19th April.

Government of India would be obliged if you would kindly inform them urgently exact number of Deck passengers and Indian First and Second Select passengers sailing from Mombass to Bombay and from Bom hay to Mombasa for years 1917, 1918, 1910, 1920, 1921 and 1922 and for first three months of 1923.

Ours of 20th April.

"Your telegram 369 nineteenth April figures not available for number sengers carried to and from Mombasa in year 1817 will telegraph particulars for other years as soon as possible.

Ours of 24th April.

\*\*Our telegram twentieth April passengers carried Bombay Mombasa and Mombasa Bombay respectively as follows Year 1918 First Salcon 85 and 133 Second Salcon 239 and 316 deck 1592 and 2144 year 1919 First and 133 Second Saicon 25w and 316 deck 10w2 and 214 year 1919 First 281 and 215 Second 342 and 208 deck 4049 and 2844 year 1920 First 263 and 263 Second 435 and 457 deck 5758 and 3887 year 1921 First 263 and 211 Second 385 and 417 deck 1925 and 5618 year 1922 First 261 and 235 Second 375 and 388 deck 3116 and 3905 first three months 1923 First 31 and 55 Second 106 and 81 deck 622 and 864. Figures Saloen passengers show

all Saloon passengers carried including Europeans do not keep separate records of European and Indian passengers but majority First Saloon Europeans majority Second Saloon Indians or Portuguese Indians.

We repret that no records are available in this Office for the year 1917. As regards the later years for which figures have been given, we have given the total number of First Salosa, Second Salosa and Leck passengers carried from Bombay to Mombasa and from Mombasa to Bombay, as we long the passengers are separate resords of the numbers of Indian and European

For your information we may mention that the majority of First Saloon passengers travelling to and from Mombasa are Europeans, while the majority of the Second Saloon passengers are Indians or Portugues Indians.

No. P. B.L., dated Bombay, the 11th July 1928 (Urgent).

From-Messra, Mackenson Mackenson & Co., Agents, British India Steam Navi gation Company, Limited.

To-The Officiating Port Officer, Port, Office, Ballard Road, Bombay.

With reference to your memorandum No. 771/S. of the 7th July and our No. P/B.I. of the 9th idem, we have the honour to attach a statement showing the number of Saloon and deck passengers respectively, who proceeded from Porebunder to Mombasa and from Mombasa to Porebunder during the last five calendar years.

s we have already furnished figures to the Government of India showing the number of passengers who proceeded from Bombay to Mombassa and returned therefrom, during the years 1918 to 1922 inclusive as well as the first three months of 1923, we have compiled the statement sent herewith on the same basis.

As the Company's steamers have only made occasional calls at Porebunder on the inward voyage, passengers who embarked at Porebunder on the outward voyage have, on their return to India, presumably disembarked in Bombay, which accounts for the small number shown as disembarking in Porebunder.

Endorsement from Captain H. Macland, R. I. M., Offg. Port Officer, o. 801-S. dated Bombay, the 11th July 1928.

Copy, together with the statement, forwarded to the Secretary to the devernment of Bombay, General Department, for information, in continuation of this office endorsement No. 785/S., dated the 10th instant.

Statement of Passengers proceeding flow Porebunder to Momban and back by the steamers of the Belisch Ludia Steam Navigation Company, Laustel, during the peace 1918 to 1928.

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991	1	al analy	554 185		···	
		4	1 800 1 217			78
Prof. 15 and the Cotal	4	9	1,740		Jan.	78

From The Agents, British India Steam Navigation Co., Ltd., Bombay,

We have the honour to acknowledge receipt of your telegram of the 23rd metant reading :--

ing number of deck passengers and first and second actors passengers sailing from Mombasa to Bombay and from Bombay to Mambasa for 1918 to 1922 and for first three months of 1923 figures supplied were most usual Government of India would be obliged if you would kindly inform them by post of number of passengers since last April leaving Bombay or Porbunder monthly for Mombassa and returning in reverse direction by your steamers.

60

and have to confirm our telegram of the 25th instant in reply as follows.—
"Your telegram 807 twentythird October, will send statement regarding Mombassa passengers shortly."

We enclose herewith a statement showing the number of first salcon, second salcon and deck passengers who have sailed from Bombay or Perburder since 1st April and also the numbers who have returned to India from Mombassa.

element of passengers travelling from Bombay or Porbunder to Mombassa and back by steamers of the British India Steam Navigation Company, Lea, between the 1st April and the 27th October.

the see					FROM BOX	IBAY OR POR MOMBASSA		FROM M	T APPOUND	Вомвач ов
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pril 1923	-	-		-	34	36.	319	. 35	31	482
sy 1923					38	62	690	18	85	273
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ober 1923	,		•		18	88	288	22	91	\$10
		To	TAL		111	809	3,407	190	273	2,166

Letter No. 4188-C., dated the 4th March 1924

From—The Secretary to the Government of Bombay, General Department, To—The Secretary to the Government of India, Department of Education, Health and Lands.

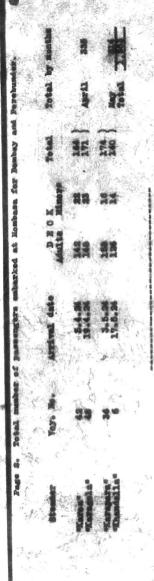
Number of passengers from Bombay or Porbander to Mombassa and back from October 1923.

I am directed by the Governor in Council to refer to the correspondence ending with my telegram No. 4136-C, dated the 23rd February 1924, and to forward herewith a statement showing the number of passengers who proceeded from Bombay or Porbandar to Mombassa and also that of passengers who returned to those ports from Mombassa.

Statement of passengers travelled from Bombay or Porbunder to Mombassa and back between the 30th October and 20th February 1924.

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Townson.	10 to	8.5.26	13.88	97		- Page	998
				6 13 14	The Roy	4	



Bembay, 22nd May 1924.

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S. J. I wonder with your notwetter a fire regarding the inforting of the question from the port of in I date her her added to the 8ft. Colomet Paper, which will be sent to the 70. for fruiting as form as fruits be lave told the freemon this so will take no find action without first amounting him, & me Bottombey + I stearful outfact. of Sin R Completo to front next any objection, it seems both that #. 1.2. 2/11/24

Paraphrase Telegram from the Secretary of State for the Colonies to the Governor of Kenya.

(Sent 5.40 p.m. 2nd July, 1924).

Bottomley 2/7 ir H. Read 2/7/24 Priority. Secretard Personal. July 2nd.

Secret and Personal. Your telegram of 28th May.

The numigration discussions with Indian Committee have the fifty commissed in unprofibility attempts at reconciling discretart immigration and emigration figures based on different premises for this society. See communicate with you septions of the second second in the second second

and alse

ich would at our or dry n legislation I am prog. s. 16.

tion to Cabinet:

(1) stration on to be set up

(a) undi figures to be collected as to place of origin occupation and destination of every person arriving in or leaving Kenya.

(b) information to be collected as to openings in Kenya for persons of various occupations and as to

extent

extent to which requirements of the country can be met locally by Africans, Europeans or Indians.

(ii) To express my adherence to Churchill's view (on lines 23, 24 of page 8 of White Paper).

THOMAS.