214 KENYA 35677 DATE A.G. DENHAM. 1st July 1925. 823 RCULATION :--Seel 11.8.25 PROPOSED EXTENSION OF MEDICAL AND SANITARY WORK. ayen. Bottoride st. U.S. of B. Submits, with comments, prepesals put for-ward by P.M.O. to be carried into effect in 1926. Additional cost £55,821 over and above Med. Ests. for 1925 - total cost £75,000 ultimately. States rm' U.S. of S. to additional staff required. Requests early apprort U.S. of S. relary of State. Previous Paper MINUTES 60 3394 12. atter Pl. see on the Botton ley's will on green such within There read through the Mo's wew. carefully. The wenters of pos referred areshown in the lable in appendix 1. " There seems live a sup on line 12 & P. f. 18 % the weens, where 26 should rend 29 . et alle is page 18. a have a sucitar enor no luce corrected the labor apto A underdestlin correct on There is alrows up ... Ine table of the personnel on page 34A - See Rue 10 Phage 21 The nor & new

Subsequent Paper Oa4.40843

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The nepply of medical candidates is promising, but all these vacancies cannot be filled at once.

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C.A. can at one adventure that there are likely to be several vacancies (at the new scale of pay) for Samtany Inspectors in Kenya next year; + they can be authorised definitely to engage

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The diff tel herewith may then be followed up with a dish wecoming the making towards native welfare; caying what has been done as regards appointment; t that refer is being made to the (AMS Ctu; tealling attention to the following homes of detail

a) Abolition of Eddenvances for Samitation Office approvided from 1 Jan 1926 onwards,

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No. 823.



GOVERNMENT HOUSE
NAIROBI,

KENYA.

35677

lst July, 1925.

Sir,

I have the honour to transmit for your consideration a copy of proposals submitted by the Principal Medical Officer, in which is outlined a scheme for providing for certain urgent medical needs of the Colony, for which it has not previously been possible to provide.

2. These proposals have been fully discussed by me with the Principal Medical Officer and also with the Executive Council, with whose advice I concur that they should generally be put into effect in 1926.

In my opinion the adoption of these proposals is of the wery first importance to the development of the Colony.

I need only refer you for further support of the suggestions to the Report of the East Africa Commission - as they say "We found that every section of the community in East Africa is unanimous in demanding an increase in the provision made for medical services. Irrespective of motive the demand is sound and it must be satisfied", and again "The existing staff (of Medical Officers) is working at high pressure and cannot be expected to carry out more than is at present being performed. In order that the work of furthering public health in the reserves can be better undertaken than is at present possible it is first necessary that increased staff be supplied."

RIGHT HONOTRARTS

€ 180.

LUTSMANT COLONEL L. C. M. S. AMERY, P.C., M.P., SECRETARY OF STATE FOR THE COLONIES, DOWNING STREET.

LONDON, S.V

I shall report further on this point in due course.

revenue.

It will be observed that the inauguration of the scheme does not require the immediate engagement of the full staff which will ultimately be needed in reducts order to afford for leave, etc. The staff not require for 1926, should be engaged in 1927.

So far as the next year is concerned the estimated financial effect will be an expenditure of £55,821 over and above the Medical Estimates for 1925. The full effect taken at minimum salaries will be approximately £75,000 in excess of present expenditure.

- 4. It will be seen from a study of these proposals that they are particularly intended to meet native requirements and to introduce the urgently neede increases in medical and sanitary staff in the Reserves
- I desire to lay particular stress on certain items in the Principal Medical Officer's proposals.

I am of opinion that the appointment of a Senior Medical Officer as Director of Medical Education to organise and control the training of natives who will fill the lower posts in the service is one of special importance.

The training of Africans for these duties must contribute materially to the more rapid spread of knowledge and so of sound health conditions through the practice of more hygienic methods in the Reserves.

There is excellent material available in the African and his training along these lines is demanded not only in his own interests but also in those of economy. The need for procuring a subordinate native medical staff was emphasised by the East Africa Commission.

I shall address you further in regard to the selection of suitable officer for the post of Director, so that a Medical Training scheme for Africans may be initiated early next year. It may be found preferable to second a local Medical Officer with knowledge of the natives of the Colony and of their language for this work than to fill this post by an appointment from England.

- matter of urgent necessity. The high rate of infantile mortality amongst Africans has for some time past been a source of anxiety and is specially referred to in the Report of the East Africa Commission. The manner in which these Nurses will be employed will require careful consideration in order that the range of their activities may be as extensive as possible and I have no doubt that their usefulness will be increased by close co-operation with Lady Missionaries and other European women residing in Reserves who take an intelligent interest in the welfare of the native women.
- 7. Another new appointment to which I attach special importance is the appointment of a Senior Medical Officer who will devote special attention to inspection and advise as to the care and treatment of labour on Estates. I am inclined to the opinion that it will be found necessary subsequently to increase the number of such officers. Labour Inspectors without special experience of health conditions cannot effect.

58, 169

the same amount of good on an estate that can be done by an experienced Medical Officer. A further communication with regard to this appointment will also be forwarded at a later date.

- 8. The provision of a Reserve of Medical Officers is also essential. At the present time Government is unable to fulfil promises made with regard to the appointment of doctors in the Native Reserves though it has every desire to do so there is not the staff available as pointed out by the Principal Medical Officer and using to this cause at the present time four stations to which Medical Officers should have been appointed are attill unopened.
- 9. I have thought it advisable to submit the Principal Medical Officer's proposals with the expression of this Government's concurrence with them, to you now in order that you may, should you so desire, have ample opportunity to discuss the proposals with the Colonial Medical and Sanitary Advisory Committee before the Colony's Final Estimates reach you.

In the meantime the necessary provision will be made in the Draft Estimates in anticipation of your sanction, provided satisfactory means of meeting the necessary expense are found.

10. I trust that you will also be in a position to take the necessary stell towards engagement of staff without delay, so that the selected candidates may arrive in heave in January, 1926.

It may safely to assumed that the necessary funds will be forthcoming as all communities are alike satisfied as to the necessity for making such provision as early as possible. as possible of your approval of provision being made on the lines proposed subject of course to the understanding that this Government is in a position to actisfy you that the financial condition of the Geleny will admit of this additional expenditure.

I have the honour to be,

Sir.

Your most obedient, humble servant,

as possible of your approval of provision being made on the lines proposed subject of course to the understanding that this Government is in a position to satisfy you that the financial condition of the Colony will admit of this additional expenditure.

I have the honour to be, Sir,

Your most obedient, humble servant,

Tentila naireita

Ho.15/1185/26.

MEDICAL DEPARTMENT. MEAD OFF ICES. NAIROBI, 12th May 1925.

224

The Monourable.

The Ag. Colonial Secretary,

MAIROBI.

re: EST MATES 1926.

Ref: Circular No.18 of April 6th 1925.

Resewith are submitted Betimates of expenditure for new services proposed for 1926; these have been drawn up in accordance with the terms of the above quoted circular. Full emplanatory notes are given.

The delay in submission is regretted.

PHINCIPAL MIDITAL OFFICER.

OF ADDITIONAL STAFF REQUIRED THREEFOR.

MEDICAL OFFICERS

A. TOWN AND SETTLED AREAS.

a. <u>MAIRORI</u>.

Public Health. There is at present one Hedical Officer of Health for Mairebi. This officer also acts as H.O.H. of the suburban areas, meighbouring townships and surrounding districts. The whole area is in a state of astive development; active housing, sevage disposal, vater supply, and general townlanding schones are under considers tion. Matermity and child welfare, the inspection of season children, the control of tuberculents and venereal disease, are other natters which countre attention, not only in the town but in the native areas surposeding Sairebi. The sanitary impection of the conditions under which mative labour works and is housed is also a matter of importance; preventive measures against plague have to be imitiated and superintended throughout the district. In addition the M.O. has charge of the Infectious Diseases Hospital, with an averege of 30 patients.

It will be obvious that all these duties cannot receive adequate attention from one officer. An assistant Medical Officer of Health for Nairobi was recommended by Prof. Simpson in 1913; for the appointment of this additional afficer the need is now urgent.

2. Mospitals. The population of inirebi is about 22,000; allowing I bed per 100 of the population there should be houseful economication of 220 beds. But,

as Mairebi is the capital of the country and the centre of a large mative and farming district, the prevision should be much greater than for the town slone. Probe 400 beds are required.

The present "Mative Hospital", which includes accommodation for Asiaties, take accommodate 180, and is always evererowded.

One Medical Officer is in charge. At least other Medical Officer should be posted to this hespital early so could the actual medical and surgical work of the hespital be at all efficiently earlied out, even if the number of patients remains as at present.

But the Mairebi Hospital, being the central a largest, should be so administered as to se the model f all other hospitals of the Colony, and especially shoul be the centre of the medical training of the whole After Mative Staff. On an efficient and systematically trai mative Staff the general medical and hospital service o the Gelony greatly depends. For these ressons it is imperative that a Senior Redical Officer should be appe as Superintendent of the Hospital, and Director of Medi Education. Such an appointment would not only unify establish the Antive Medical Staff throughout the Colon but would make the Mairobi Hespital ancadmirable traini ground for newly-joined Medical Officers, during their first few months in the Gountry, before knowledge of the language and of local conditions has fitted them for posting to out-stations.

3. Asrlum, Prison, Dispensaries, etc.

The Mathari Mental Hospital, Prison, Rdice, Railway Workshope Staff, and the Mative Out-patient Dispensary, are at present mominally under the cure of the Matical Officer. These duties are many than one

man cas undertake.

It is suggested that an additional Medical Officer should be appointed. It would then be possible to appoint one officer to take charge of the Mather! Mental Rospital, and the Prizes, implacing Rabete Reformatory, while the other officer would take sharps of the gative Mesencary, the Police, Railway, and other out-patient work in the town, and supervise branch dispensaries in the neighbouring metive areas of Kyabbu, Degeratti and Mong.

· Lephasa .

- the Realth. The position here is much as in believed, mave that in place of district work the Medical Officer of Health at Mombasa has the additional duties of Port Health Officer, which entell the daily impostion of Ships at about 6 mas. This particular work is growing, and it will be showen that an officer was hardly be expected to do justice to duties which entail attendance at committee mostlings in the evening, if he has been at work since 6 in the morning. The case for the appelutment of an assistant Hedical Officer of Health at Mombass, who would also carry out the duties of Port Health Officer, is too strong to require elaboration. Health Officer was strongly advised by Prof. Simpson in 1913.
- 5. Hespitals, etc. The population of Mombasa is about 40,000. At 1 bed per 100, hespital accommedation for 400 would be required for the Island alone. and allowance should also be made for patients from the meighbouring districts of the meinland. The present "pative House tal has accomedation for 100, though the average number of patients is meanly 150.

At present this hespital is in charge of an

Modical Officer, while empther is perfect to the small surpressed Respital. Whatever Scheme may be eventually adopted for a combined general hospital, there is immediate need for an impresse in staff by the addition of one Modical Officer. This is the absolute minimum with which any adequate attempt can be made to carry out medical work in Membana.

c. Kinung, Makuru, Elderet, etc.

6. At Kisumu, as at Mairchi and Membasa, there is a Redical Officer of Health, but mone is eveilable for the other towns of the Golony.

The Sanitary Sentral of the towns of the Makuru, Unsin Gishu, and Trans Mein districts, of the large grain producing areas in which they are situated, and of the railway system by which they are, or will be, connected, presents a problem of great importance. Plague has already escurred in one of these districts, and an extension of the importance area is to be expected. Plague, if unconstrolled, may easily be responsible for the most serious interference with one of the staple industries of the senatry. It is proposed that the Makuru, Unsin Gishu and Trans Masia districts should be treated as one Country, and that a Medical Officer of Health should be appointed to supervise the sanitation of the whole area.

d. Plantations. Farms and Estates.

7. The question of the care of the health of native labour, more especially on large plantations, is of great economic importance. It is on such plantations that there occurs a mortality which from an economic point of you in even more serious than the infantile mortality in the Apperves. The labourers are young men, and if they

die as young men their places in the population cannot be filled for at least 16 or 20 years. Further, the efficiency of the estate labourer is dependent on his health. For the improvement of conditions on estates and large works the advice of an Officer who has given particular attention to these matters is required, and will be for some years. The appointment of a Semior Medical Officer specially for this work is therefore recommended. To rely for advice on Officers who have not devoted particular attention to this class of work often leads to heavy expense and does not always result in the necessary improvement.

NATIVE RESERVES.

8.

Preventive Medicine. At present such preventive work as is done is carried out by the Medical Officer of the district (if any). As however the Medical Officer in a metive Listrict may have charge of a Hospital of about 100 beds, with from 6 to 18 out-dispensaries scattered over an area of anything from 500 to 2,000 square miles, and a population of from 200, 000 to 250,000 persons under his care, it is obviously impossible for him to co much clinical work if he is engaged on preventive measures, or much in the way of prevention if he is engaged chiefly in clinical work.

In actual practice he divides his time and his energy between hospital and dispensary work (which is either entirely clinical or, as in the case of yaws, partly preventive) and purely preventive work in connection with spedific diseases or general questions of housin, sanitation ete.

It is to be noted that the Medical Officer has not the opportunity/

the opportunity to take up any branch of uprhise thereugh meaner; thus it has not got been possible is any District in the Colony properly to deal with the treatment or prevention of either yave, Electing sickness, places or smallpox: it follows that the problems of these diseases are not being dealt with in the most occupation!

Hany other matters such as the prevention of infantile mertality, the control of malaria, the treatment and prevention of antyleutemainis (heel-werm), or infontion with tape werm, have not even been attemptic. Of the last two diseases mentioned, the ferner is of great importance with regard to the economic devalpment of the disease, while the latter is of great general importance after particular importance with reference to the divisionment of the ment trade; but even the preliminary importance adject to the senting time of the ment trade; but even the preliminary

Problems with regard to better bounties, better water supplies and better means of village conservancy have still to be investigated.

It must be borne in mind that, when dealing with the primitive population of a Mative Reserve, the promotion of public health measures only succeeds when the confidence of the people has been obtained, and that confidence is best established by successful medical treatment. Hereever successful treatment is in itself a means of prevention, as in the case of yaws; so that prevention and treatment of disease are dependent the one on the other.

But when the confidence of the active has been called provently and expetity perk can such proceed along their own right lines; such Matriet them requires not entry ently a climical efficer but also a Medical Officer of Health. These two Officers must of course work in collingtion, but each must be free to follow his own special line of work; the climical officer to provide first chass medical and surgical relief, the Medical Office of Health to make himself acquainted with all the problems that exist, and to carry out in a thorough manner as much prevention work as possible.

Thus it would appear that the first step necessar to improve the Health Services in those Native Districts where serical work is already being uncertaken is to post to each District a Medical Officer of Health. There are five Districts where such an Officer could be immediately employed with advantage, vir. the three Favirondo District Fort Hall and Machakos.

It is not suggested that by posting a Medical Officer of Mealth to each of these Listricts all Public problems can be dealt with. Time and experience alone will show what number may ultimately be required. The point to be emphasised is that the appointment of five Officers is the urgest requirement of the present.

In those Reserves where little or no medical wor has yet been undertaken, where the confidence of the native has not yet been secured, such preventive medicine as can attempted will be the cuty of the Medical officer lenguage in surative medicine.

9. Wedical Relief at Present Provided.

The Table on the following pace indicates — medical relief at present provided in the Native Leve visit indicates for each District the estimated book! "On, calculated density of population, number of hospital beds and of Dispensaries, and the status of the Midret posted to the District.

:As.Surg.: Tempy. Military

M.O.

Hospital.

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: Tempy: Wilitary

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Reserves. Of these the Medical Officer in the Sorthern Frontier District may be left out of account as his duties are almost entirely military. There remain six Medical Officers in six Districts the combined population of which is more than one and a quarter milion, an average of one Medical Officer to over 211,000 persons. The remaining Districts, with a combined population of more than one million, have no Medical Officers. The fact that to certain of these Districts Asiatic Sub Assistant Surgeons are nosted is of little importance as regards medical relief to the general matical papershation, as their work is mostly confined to the actual towards station where they are posted.

10. Listricts already Provided with a Medical officer.

It is obvious that even in those Districts where a Medical Officer is stationed the provision of medical relief is altogether insequate to the needs of the ropulation, and will remain so even though the additional Medical Officers of Feelth already mentioned be appointed to these fistricts. Time and experience will show what staff may be required in the future.

The following additional staff can however be utilised immediately and should be provided. At Fisum, there is a Native Hospital of 100 beas, the central Hospital of the Hyanza Province, always overgrowded and requiring extension, which craws rationts from all parts of the Province; for the troper management of this important Hospital a second Medical Officer is essential. Each of the Hospitals at Kakamega, Kishi and Fort hall demands one beginal Officer's full attention, and the each of these stations a second Medical Officer should be appointed to take charge of the medical work of the out-dispensaries. The central Kiviro no district has proved too unwieldy for one Medical Officer to arrow and the scattered discussories to say the divided into two sections and the scattered discussories lossity supervised.

11. Districts where little or no Medical work has yet been undertaken.

work/

work in those parts of the Mativu Reserves where some medical work is already being carried out is provision of medical relief for the Districts as yet practically untended.

These Districts are:-

Lamu District and Tana Valley,
Malindi District,
Digo District,
Taita Reserve,
Hyeri District,
Meru District,
Kitui District,
Lumbwa Reserve,
Mandi Reserve,
Kamasia and Suk Reserve,
Elgaye and Marakwet Reserve,
Turkana,
Jubaland.

of these, provision has already been made for a Medical Officer to be appointed to Mer- District, and the Estimates for 1925 allowed for Medical Officers for the Vasai Reserve, Kitui District and Digo District (Coastal Area), but so far shortage of Staff has prevented opening any of these stations.

For the immediate relief of the situation in the remaining Districts the following additional Medical Officer are required:-

(1) Lamu and Tana Valley: to investigate existing conditions in the Tana Valley, and carry out a campath against yaws. Thereafter it might be necessary to employ this Officer on special duty for the control of anylestomiasis throughout the whole of the Gosstel Area (wide persgraph —) should it be impossible to anyoint

another Officer specially for such work.

- (2) Malindi District: For itimerant work and the establishment of Dispensaries throughout the District, with headquarters at Malindi. This Officer should also set in order the present much-neglected leper Settlement near Malindi, and carry out treatment of the patients for so long as the Settlement remains in that locality.
- of the Tatta Reserve for medical assistance cannot be ignored, and the appointment of an additional Medical Officer for this size strongly advised. The immediate object would be the treatment of existing diseases plague in exister, yaws very prevalent in this thickly populated area; the ultimate object would be institution of sanitary improvements with a view to raising the standard of health, decreasing the mortality, and increasing the numbers, of this intelligent and economically valuable tribe.

This Medical Officer might also be in a prefitien to undertake samitary control of the two large Railway centres of Voi and Makindu. There is orgent need for vigorous anti-malarial measures at these two stations, in the interests not only of the Railway staff but also of all Railway passengers who pass through these stations.

- (4) Everi District. The appointment of a Medical Officer for the 3. Everi District would allow for the institution of a hospital and the opening up of Dispensaries in a District where so far practically no medical work has been attempted by Government. The native ropul tion of 3. Eyeri is reported as over 190,000, with a censity higher than any other Sative heserve.
- (5) Lumbus Reserve. The used for medical work amongst/

another Officer specially for such work.

- (2) Malindi District: for itinement work and the establishment of Dispensaries throughout the District, with headquarters at Malindi. This Officer should also set in order the present much-meglected leper Settlement near Malindi, and carry out treatment of the patients for so long as the Settlement remains in that locality.
- of the Taith Reserve for medical assistance cannot be ignored, and the appointment of an additional Medical Officer for the mant is strongly advised. The immediate object would be the treatment of existing diseases—plague in exister, yaws very prevalent—in this thickly populated area; the ultimate object would be institution of samitary improvements with a view to raising the standard of health, decreasing the mortality, and increasing the numbers, of this intelligent and economically valuable—tribe.

This Medical Officer might also be is a feetien to undertake samitary control of the two large Railway centres of Voi and Makindu. There is urgent need for vigorous anti-malarial measures at these two stations, in the interests not only of the Railway staff but also of all Railway passengers who pass through these stations.

- (4) <u>Rveri District</u>. The appointment of a Medical Officer for the S. Eyeri District would allow for the institution of a hospital and the opening up of Dispensaries in a District where so far practically no medical work has been attempted by Government. The native population of S. Hyeri is reported as over 190,000, with a density higher than any other Sative Reserve.
- (5) Lumbus Reserve. The need for medical mark

amongst this tribe has long been represented by Administrative Officers and others interested. A Eggical Officer appointed for the Aericho District could carry out a preliminary investigation of existing conditions, with a view to the establishment of a hospital when a suitable site has been selected.

- (6) Kamasia, Suk, Elgeyo and Marakwet Reserves. It is recommended that a Medical Officer be appointed to the dombined area, with a view to an investigation of the Medical and sanitary problems, and institution of whatever hospital and dispensary facilities may be thought practicable. The area is almost certainly too large to be supervised by one Officer, but it would not be justifiable to ask for more until investigation has made clear the exact needs.
- (7) Turkana. An additional Officer is recommended for this extensive area. He would be responsible for medical attention to the military posts, and there is every reason to believe, from the reports of the Assistant Surgeons who have worked there, that there would be great scope for medical work amongst the native population.

Two Districts have been emitted, viz. Mandi and Jubaland.

The Nandi Reserve borders on the North Kavironic country, and at present is provided with a small hospital under the immediate charge of an Asiatic Commounder, supervised by the Medical Officer in charge of North Kavironic. This medical service is in no sense "dequate for the population, estim ted at 30,000, of the Mandi Reserve; a recommendation for an additional Vedical Officer has not been made for the reason that the comparative urgency for extension of medical services in other parts.

parts of the Colony compels prior consideration

Jubaland. This is omitted in view of the probable cession of this part of the Colony. The Medical service there at present is altogether inadequate, consisting as it does of one Sub. Assistant Surgeon confined to Kismayu, and one Mative Dresser for the whole of the Gosha District.

C. MINERAL PERSON.

only two are available.

12. Bacterielegical Laboratory. The present
establishment of Medical Officers at the
Laboratory is three, with no allewance for relief
during leave; consequently for a greater part of the time

The work at present undertaken includes:-

- (1) Routine examination of blood, sers and patholegical material.
- (2) Preparation of vaccines, especially for plague and mallpox.
- (3) Basteriological research.

The routine examination of clinical material is a branch of work which has grown enormously, and in the interests of medical work throughout the Colony, it is desirable that it should contine to grow, for the bacteriologist's assistance in the clinical examination and treatment of patients in a tropical country is almost a mecessity. It must be remembered that this work benefits Medical Officers throughout the colony, not only those in mairobi. It is essential that all examinations should be directly controlled by a Medical Officer, if the pessibility of grays minutes is a worked, and the bulk of work is already such that it does not controlled by a Medical Officer, if the pessibility of grays minutes is a worked, and the bulk of work is already such that it

The preparation of vaccines is now carried out on a large scale. Every outbreak of plague calls for many thousand doses of plague vaccine; during 1924 124,000 doses were prepared. The recent outbreak of smallpox at Mombasa called for the issue, during the first three months of 1925 of 135,000 doses of smallpox vaccine. This last may be looked upon as an emergency measure; but for the protection of the Colony against smallpox it is himly important that the output of vaccine should be maintained at a high figure Also it is unfortunately certain that to the future. the desand for phague vaccine in large quentities will con-All vaccine manufactured must be submitted to time". scrupulous bacteriolegical tests before issue; the process of manufacture and testing demands the full-time attention of one Medical Officer.

There remains the question of bacteriological research, at present, though repleated attempts have been made by the Staff of the Laboratory to carry out remarch, very little has been achieved, swing to the pressure of routine work. There is urgent need for Laboratory investigation of the local conditions affecting the indidence and nature of certain specific diseases, more particularly the following, each of which is of great economic importance:-

- (1) <u>Plague</u>: the bacteriological work required to elucidate the problem of plag e in Fernys is so great as to justify the devotion of one Bacteriologist to this investigation alone.
- (2) Pneumonia: this disease is probably responsible for a greater number of deaths than any one other disease in the Colony. The varieties of pneumonic prevalent locally have never been

been studied. The bacteriological work involved in this investigation would be great, but would be well worth while as offering fair promise of the production of a vaccine which might be an effective agent in the control of this common and fatal disease.

For these investigations, and numerous other preblems connected with local diseases which await solution, it is recommended that two additional Medical Officers be ar-The Staff of the Laboratory would then consist pointed. of one Senier Bacteriologist, who would be the Director of the Laboratory as at present, two Officers engaged in routine work, and two in research. In donsidering the necessity of a Semior Bacteriologist fa addition to 'he two mer posts suggested, it must be remembered that his duties include not gested, it must be remembered that has a surface the second and forther and surface to supervision and organisation of the Staff, which has been an integral part of the Laboratory minue the abolition of the Chemical Research Department. It is the Chemical Research division of the Laboratory which has been the means of paving deverment such large expensiture by the preparation of a blumuth compound for the treatment of yave and syphilis.

D. ADMINISTRATION.

erganisation of a service such as has been outlined, the present headquarters staff of three Senior Officers is obviously inadequate. Even at present it is impossible, You any of the Officers at Headquarters to carry out sufficient imprection of out-districts, and ordinary routine duties allow little time or opportunity for adequate consideration of medical and public health policy or formulation of pregrammes of work. The position is much the worse in this, that shortage of staff has prevented relief during observe on leave.

on leave, and consequently the work at Headquarters is more often than not carried out by two Officers only.

To establish an organisation by which the work at out-stations can be properly assisted and controlled from Headquarters, and generally to do-ordinate the medical and sanitary activities of the Department, it is necessary that the Headquarters Staff should be increased by the addition of two Senier Medical Officers.

E. RESERVE OF MEDICAL OFFICERS.

feature of the proposed improvement in medical services should be provision for keeping the establishment of medical Officers up to strength. The position in the past has been that any casualty such as resignation, transfer or sickness, has been met by postponement of leave of other Officers or by closing down a station the most serious esuse of dislocation in the Service is the sellar which usually occurs in filling a vacancy. Owing to this cause, at the present time four stations, to which Medical Officers should have been appointed, are yet unequaned.

Unless adequate allowance is made for this continually recurring cause of dislocation the position in the future will be that, even if all new appointments recommended are sanctioned, only a proportion of the new posts will be filled; for, even if at any time the establishment should happen to be up to full strength, it would be most undesirable to fill every post, in face on the prospect of having to close one or more on the occurrence of any cannot be expressed.

mergeneles are bound to occur in the medical

service, and in fact are continually occurring. Two recent instances are the outbreak of smallpox in Mombasa an surrounding districts, calling for two extra Medical Office for special duty, and the need for a Medical Officer to accompany the force of King's African Rifles destatched to Jubaland. Unless the work of the Department is to be constantly disorganised by such emergencies, allowance must be made for Officers additional to those actually required to fill permanent posts.

So far the number of new appointments which have been put forward as necessary for the improvement and extension of Medical Service is 26. The number of posts which have to be filled in the Service as at present constituted is 26. There will then be, under the proposed scheme, 52 posts, which should be constantly filled. For the two purposes of immediately filling vacancies due to Dagualties, and of providing Officers to seal with emergenuies, it is strongly recommended that at least six Medical Officers be added to the establishment: of these three should be Medical Officers of Health. This would bring the total appointments to 58.

F. OFFICERS OF LEAVE.

56

15. Proportion of Staff on Leave. Normally, under present regulations, an Officer is entitled to 5 or 6 months leave after 30 months service. A Medical Militer, however, curing his service is compelled to take two courses of study to qualify for promotion; moreover a Medical Officer who has not assed his course in Tropical Medicine before joining the service is compelled to do so during his first period of leave. For these reasons, and to ensure that all Officers may have the opportunity to refresh their professienal knewledge, special study leave up to a maximum of 6 menths

6 months, may be granted in addition to ordinary privilege leave. The time spent on the voyages to angland and back have also to be reckened as equivalent to leave.

Taking the lowest possible estimate, the calsulation of the period spent on leave, after a tour of 30 months, is as follows:-

Privilege leave (average) 51 months
Study "

Voyages "

Total time out of country 10 months

If a Medical Officer is absent for 10 months for every 30 months apent in the country, it follows that one-quarter of the Staff will always be absent on leave, that is to say for every 3 Medical officers filling posts one is on leave. The number of posts to be filled is, as proposed, \$66. To this number should be added therefore one-third, tax 24, so providing \$6 for the full setablishment.

The present madra is 35 to fill .6 posts. (This proportion is intended to allow for 9 officers on lead; owing however to the invitable delay in filling vacancies the full number of Officers has never been symbole, and it has proved impossible in the past to travide relief during leave, for either Headquarters or laboratory it. The number of additional Officers which is therefore requires for purposes of leave is 24 less 9, 1.8. 2.

SUMMARY OF PROPOSED ADDITIONAL STAFF.

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robi	:	:	1	:		:	(1)	
Mative Hospital	: 1	;		:	1	:	(2)	
" Asylum, etc.	:	:		:	1	:	(3)	
assa	ı	¥	1	:		1	(4)	
Native Hospital	:	:		:	1	ï	(5)	
kuru - Eldoret	:	:	1	:		:	(6)	
tive Labour	: 1	1		;		:	(7)	
tive Reserves	1		5 %	1		:	(8)	
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	1_4		11		20	<u></u>	inin generatura est esta alpensa de san glistigan e como um que mas alpensa	
tal new Appointments	,				35	:		
ficers on leave					12	:	(15)	
tal additional Staff	r			-	4}			

OTHER STAFF.

Nursing Sisters. Both at Nairobl and tombass one
Nursing Sister is engaged as a Health Visitor and in
infant welfare work. The score of the work is increasing and is
becoming more than one Sister can undertake an additional Sister
is recommended for each town.

At present the only Native Hospitals to which Mursing Sisters are appointed are those at Nairobi, hombasa and kisumu. and only at Nairobi is there provision for more than one. The value of a Mursing Sister in /increasing the efficiency of a hospital is very great: in fact no hospital can be satisfactorily managed without one. The work at Kombasa mospital has proved too much for one Sister single-handed, and a second in required. At the Kisumu Bative Hospital two are required. The only other hospitals, at which the amount of work and winge of organisation would seem to justify the immediate nosting of Bursing Sisters, are the Infectious Diseases Bosnital at Majrobi and Rossans, and the Bative Haspitel's at Kisii and Machakos. One Buraing Sister is recommended for each of the infectious Diseases Hospitals, and two each for the Hospitals at Kisil and Machakos even should the actual work in these hospitals not require more than one, the other could be most usefully employed in assistance to out-patients and in attempting the beginning of a motornity and child welfare centre.

At other Native dospitals conditions are -t resent too primitive to allow the postine of Nursing Sisters; but with the erection of permanent buildings and improvement in the facilities for treating the sick, other Sisters for these hospitals will be required.

In the Department at present there are 20 posts for

Mursing/

OTHER STAFF.

Nursing Sisters. Both at Nairohi and Mombass one
Nursing Sister is engaged as a Health Visitor and in
infant welfare work. The score of the work is increasing and is
becoming more than one Sister can undertake: an additional Sister
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In the Department at present there are 20 posts for Mursing/

OTHER STAFF.

16. Bursing Sisters. Both at Mairobi and Mombass one

Nursing Sister is engaged as a Health Visitor and in infant welfare work. The scope of the work is increasing and is becoming more than one Sister can undertake an additional Sister is recommended for each town.

At present the only Native Hospitals to which Nursing Sisters are appointed are those at Nairobi, Lombasa and Aisumu. and only at Mairobi is theme provision for more than one. value of a Nursing Sister in increasin, the efficiency of a hospital is very great in fact no nospital can be satisfactorily managed without one. The work at hombasa nospitul has proved too much for one Sister single-handed, and a second is required. At the Kisumu Bative Hospital two are required. The only other hospitels, at which the amount of work and stage of organisation would seem to justify the immediate costing of Sursing Sisters, are the Infectious Diseases Hospital at Nairon and Nombasa, and the Native Hospitals at Kisii and Machakos. One Nursing Sister is recommended for each of the infectious Diseases Hospitals, and two each for the Hospitals at Kisii and Machakos even should the actual work in these hospitals not require more than one, the other could be most usefully employed in assistance to out-police and in attemption the negimbin of a metermity and child welfere centre.

At other Native compitals conditions are "t resent too primitive to allow the posting of Nursing Sisters; but with the erection of permanent buildings and improvement in the facilities for treating the sick, other Sisters for these hospitals will be required.

In the Repartment at present there are 20 posts for

furning/

Airsing Sisters and the Staff allowed is 24. 10 mer posts have been suggested, bringing the total of posts to 30, for which the Staff necessary, with allowance for leave would be 38. 14 additional 244 descriptions of the staff airsing Sisters are therefore required.

- (a) Sanitary Inspectors. The present staff attached to the "ealth "ffices of Mairobi and Hombasa is imadequate for proper supervision of the samitation of those towns, and the appointment of three additional Sanitary Imspectors to each is recommended. The post of Sanitary Inspector at Kisumu should be restored, and if a Medical Officer of Health is to be appointed to the Makuru - Elderet Area he will require at least two Sanitary Inspectors to assist him. Halaria along the line of the Uganda Railway especially east of mirobi is of increasing economic importants, not only is there considerable disability and recolding less of time among the Railway enployees themselves but passengers on the train are being injected. Supervision of the rapidly sevelo ing townships and trade centres in both Mative and Birepean areas is required in order to ensure progress on sant bary lines. Seven Sani tary Inspectors can be fully employed for these purposes. In addition it is considered that Sanitary Inspectors pay be unefully employed to assist Medical Officers of Health in s tive Reserves, but, so this step is in the mature of an experiment. . My 4 are maked for at the moment. Thus the total number of new With allowance for leave and casualties sopointments suggested is 21. "ne additional staff required is 26.
- (b) Sanitary Oversoors. The appointment of 5 additional Sanitary Oversoors is requested, for work in the teamships of alrobi and Mombasa, anti-plague, anti-sleeping sickness measures, etc.
 - 18. Clerical Staff.
- (a) Readquarters. The present permanent gurocean Staff employed in the Accounting and Clerical work of Headquarters onsists of:-
 - 1 Office Superintencent,
 - 1 Accountant,
 - 2 Clerks.

there is no provision for relief of any of them during leave, with

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miraing Sisters and the Staff allowed is 24. 10 mm posts have been suggested, bringing the total of posts to 30, for which the Staff necessary, with allowance for leave would be 38. 14 additional 244 miraing Sisters are therefore required.

- 17. (a) Sanitary Imspectors. The present staff attached to the Health offices of Mairobi and Mombasa is imadequate for proper supervision of the sanitation of those towns, and the appointment of three additional Sanitary Inspectors to each is recommended. The post of Santtary Inspector at Kisumu should be restored, and if a Medical Officer of Health is to be appointed to the Makuru - Eldoret Area he will require at least two Sanitary Inspectors to assist him. 2 Malazia along the line of the Uganda Railway especially east of mirobi is of increasing economic importance, not only is there considerable disability and resulting loss of time among the Railway enployees themselves but passengers on the train are being infected. Supervision of the rapidle sevelo ing townships and trade centres in both mative and Auropean areas is required in order to ensure progress on sanitary lines. Seven Sanitary Inspectors can be fully employed for these purposes. In addition it is considered that Sanitary Inspectors may be unefully employed to assist Medical Officers of Health in stive Reserves, but, as this step is in the acture of an experiment, . ily 4 are asked for at the mement. Thus the total number of new sopointments suggested is 21. With allevance for leave and casualtics "ne additional staff required is 26.
- (b) Sanitary Overseers. The appointment of 5 additional manitary Overseers is requested, for work in the townships of airobi and Mombasa, anti-plague, anti-sleeping sickness measures, etc.
 - 18. Clerical Staff.
- (a) Headquarters. The present permanent European Staff emplayed in the Accounting and Clerical work of Headquarters
 - 1 Office Superintencent,
 1 Accountant.
- 2 Clerks,
 There is no prevision for relief of any of them during leave, with

the result that the work has to be surged out by only

work of the Department, quite inadequate. The least number with which the work can be efficiently performed is fine. the offices preposed being:-

- 1 Office Superintendent,
- 1 Assountant,
- 2 Accounting Clerks,
- Allowing only one as relief for the holder of these posts during leave, the additional Staff required is \$ Suropean Clerks.

The Typewriting Staff consists at present of one body Typist (a temporary appointment sanctioned in 1924), and 3 Asiatic Clerks. To cope with the work which would result from the increase of the Department as a whole, and of the Headquarters Medical Staff in particular, if the proposed extension of the Service is approved, it is suggested that two additional Lady Typists be engage, to replace in part or whole the Asiatic typewriting staff. This would require provision for 3 European Female Stangarephers.

- (b) Mealth Office, Manuars. The work of this Office has grown to such an extent, and with the extension of the work in connection with town plannin, Port nealth work, etc. will so continue to grow, that a circulal staff more efficient than the present two Asiatic clerks is essential. The provision of 2 Lady Stenographers is therefore suggested.
- (c) Other Stations. At the larger hospitals it is found that the elerical work, which at present fails on the Sub Assistant Surgeon or Compounder, interfers considerably with the proper performance of medical duties, it is therefore recommended that provision be made for an African/

African Clerk to be appointed to the Mative Hespitals at Mairobi, Membasa, Kisumu, Fort Hall, Kisii and Machakos.

- (d) <u>Laboratory</u>. A second Stemegrapher is preposed (vide Sect. 20).
- 19. (a) <u>European Dispensers</u>. There is at present
 no prevision for relief of the Medical Storekeeper
 during leave: this as a post which must be filled by a
 qualified dispenser. By the addition of another European
 Dispenser to the present establishment of 2, it will be
 pessible to keep the three posts of Suref Storekeeper.
 Dispenser Matrobi and Dispenser Membass filled. The question
 of an increased salary for Dispensers has already been
 brought before Government: the salary which should be offered
 is \$300 by \$200 to \$400
- (b) Male Moreing Orderice. There are at present three posts in the Medical Department for which no prevision is made for relief during leave, vis. More Sursing Orderly, Wardmaster and Superintendent Infectious Diseases Hospital, Mairobi. With the prevision of a Medical Officer for the Massi Reserve, as sanctioned for 1924, it will be more sary to appoint an European Orderly for duty at the Hospital at Marok. To allow for relief during leave to each of these 4 posts, one other Sursing Orderly is required. The new appointments suggested are therefore 2.
- 20. Laboratory Staff, with the increase, already suggested, of the staff of Bacteriologists, there would be necessary a corresponding increase in the suborcinate staff. Presuming the number of Bacteriologists to be increased to 5, the additional suborcinate staff required would being

bet-

- (a) 2 European Laboratory Assistants.
- At present there is only one Euremen Academic

At present there is only one European Assistant and one Bearner; the total new suggested would enable 5 posts: to be continually filled.

- (b) I Stemmerapher: the present Stemmerapher has to undertake the duties of Office Superintendent and Librarian; the addition of a second would allow these duties to be shared, and smalle to be undertaken the important work of summerising and recording for the benefit of the Department generally report advances and discoveries in medical.

 Science:
- (c) 2 non European Laboratory Assistants: the existing staff of 2 is greatly overworked, even under present condictions, and there is as allowance for lunce at sickness.

In 1924. There is however more work than one man can undertake, for instance the investigation of plague and of elemping sickness would each occupy one Entosologist's full time. Moreover no allowance is made for leave. The appointment of a second Entosologist is therefore recommended.

21. African Native Staff. The salaries paid to Mative Hospital Dressers are not comment ranke of the skilled work expected of them, with the result that there is difficulty in obtaining and retaining the right class of African for Mative Hospitals and Dispensaries. With the insurantian of a system of regular instruction and Standardical

standardised examinations, it will be possible to lay down a graduated scale of pay, which should attract the more ambitious and intelligent african to enter and remain in the Medical Service. For the increased salaries which will result in 1926 from the adoption of an adequate scale of pay it is estimated that approximately a 20% increase of the amount voted under this head for 1925 will be required.

Service, resulting from the increase in the Staff of Medical Officers already proposed, the engagement of admittant fative Dressers will be necessary, and the amount required on this account is estimated at £1,000.

or Proposed Additional Staff other than Medical Officers. 249 Reference to No. of inc Bistore. Section in Memorandum. tive Mempitals. Kambasa Eleugu Elest Lachakes nitation Division. (126) Mairobi Health Office Combass Mairobi Jaf. dis. Hosp. relief during leave d tary Impectors. enter Benttery (27) To tal tary Overseers. ical Staff. Burepean Clerks Steamgraphers African Clerks (18) pean Mapeneers. (19) Auraing Orderlies. (19) atory Staff. atomologie t 1 urepean Laboratory Assistants (204 tensgrapher on-Burepean Laboratory Appie tante 2

mary of Proposed Additional staff other than Medical Officers. Reference to to. of ursing Sisters. Section in Memorandum. da tive nos 11 - . . . Lombasa 1.1 8 um Kisii BHChBKUS 8 11 '8 116 1 .1 V181 U . (16) wire i walth offi OMPRES war its 1 if dis. For relie 3 r1 W Total sautary las ectors. cilor sa il tar. . . is : 'or la* ora e. Airobi .. Om: 684 18 4 akuri-whoret 'ownship a, though do free in Raila-y .tive reserves (1 . For . elief dari & les . elrobi ombasa BR J'RIV Girsian . this. .r.r. ea. 1 rks te ao . a; h : r e dries : cl-ras L.I . en . . 18 . e . 18 e 18 L. c I uelales le is is 'aif. roj . . . aboratory teraugiapher a ... uso en inboratory A8518 8 1 8

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	MEDICAL DEFARTMENT.	Bridge of Street, or S		
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	1 Senior Medical Officer, (£800 by £25 to £900)	2	£800	New Post.
	Duty 4:10 march		100	**
	1 Senior Medical Officer of Health, (£800 by £25 to £9 .)		00	New Fost,
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3	e of the lack by at the		500	2 nee anpointments.
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- 13	2 Senior Redical Officers of Health (£800 by £25 to £900)		a2, 400	2 dew posts
1	4 Medical Officers of Health (£600 by £25 to £900	£2,801	4,000	14 new appointments: 10 to be filled in 1926; salaries calculated on basis of average of 8 months' service.
3. 27	Duty Allowance at 450		5 0	Re-arrangement of Duty Allowances.
95	1 Senier Sanitary Inspector (£500 by £25 to £575)	990	500	l new rost.
5.	20 Sanitary inspectors, 1st Grade, (£350 by £15 to £450)	2. 415	1.733	20 new appointments: 16 to be filled in 1926; aslaries calculated on basis of average of 8 months' service.
6.	Sanitary Inspectors, 2nd Gra e. (£300 by £15 to £372	1,560	500	5 new appointments: 4 to be filled in 1926: salaries to e calbulated as above.
P4	5 Sanitary Overseers (£250 by £15 to £350)	230	150	> new appointments
8.	1 Uniform allowanc s at ±10 each	140	260	of new appointments 26 to be filled in 192
1	6 Burses £200 by £15 to £250;	500	800	new appointments 4 to be filled in 192
2.	6 Uniform Allowances at L.C. each	4 C	80	6 new appointm of a 4 to be filled in 192
3.	2 Duty Allowance - st ±40 esch	80	0	Z new posts.
	Local Allowances	400	.,355	
5.	Vaccine tors	300	300	
6.	Native Attendants for inf. dis. cosm.	1.10	4 CC	
	Total Samitation Division Personal Rmoluments	£13,001	£14,241	53 21 10
				, 50 Carlo
as fathers	7.00		·	

ltem.		istimates 1925	Estimated Increas .	Rembride
	LABORATORY LLYISLUS.			and the second s
	2 Assistant Bacteriologists. (£600 by £25 to £900)		.,200	new posts.
14.	Allowances in lieu of fees		.00	"2 mer posts.
75	l Entomologist (£500 y 42 to £500)	£520 °	500	New post.
76	2 Laboratery Assistants (£300 by £1) to £400	4 90	500	new posts.
7 7	3 Le horatory Assistants, Learner Frade (480 by £.C to £146)	14.	. 40	new posta.
78	Local Allowances	785	463	
79	2 Imborstory Assistants, Rrd Grade	498	252	2
	12 African Laboratory Assistants, Learner of	radb 34%	100	
		1696<	3,455	
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-		192s	Inc. dase.	Re
	OTELA CHANGES.			4.5
82	Upkeep of Laboratory	680	840	
83	Medical and Surgical Stores	13,250	1,250	New stations to
88	Passages	4.064	5,185	Mark War may
89	Local Travelling	2,414	4,000	Includes Motor Car Ali
91	Travelling Allowance	1,220	2,440	
92	Carriage of Goods	2,050	350	
95	Upkeen of Notive Rosaitals	4,450	550	
99	Uniforms for Medical Staff	790	150	
100	Furniture and equipment for Hospitals	3.500	1,000	New Hospitals to be equipped.
102	Fees and expenses of E.O's attending cou of instruction in England	175	1,400	Preliminary Courses for new %
107	Maintenance of Inf. Dis. Hospitals and lestablishments.	ep er 1,10 Q	400	
108	Bush clearing and melaris preventive measures	1.100	400	• 1
	Total Other Charges	£45.148	£17.965	
	TOTAL	4134,031	55,821 452,357.	. × •
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90/35-677/25 M. Jeffres 13/8/21.
M. Bottoniley 13. V. V 255 Kenya S. Strackey 3 More Ind 81. J. Shuckburgh Sit I Davis. Swilson alla sat Mr Ormsby-Gore. DRAFT. Tel. code 14 ang (1925) Your departer 1+ july No 823 Namoti medical staff I approve of new proposals being - and included X a druft squale for count Stops wie be taken & relect candidates as far as possible in annunation of approval of some extende true will be measury the year in wheel of rays and humogs of substeed Conduction sent out & annue

made available of you will appreciate that officer in last African Medical Service generally and have to be considered for the new sure.

existing vacances have been filled medical attend harch 1926 Those hussages can be amanged

you 35677/25 Mr. 21/8/25 atonce ful C. D. R 24 AUG D 25 ' Mr. Strachey J. Shuckburgh. Sir C. Devis. Sir Q. Grindle. Sir J. Masterton Smith Mr. Omaby-Gore. Da' any DRAFT Tel code My tel 14 th ang after Towns discussion with William in Navioli light of hew arrangement for Tropical Mediane courses see my cin (gut rt) despatch 20th June prop