38087 930. SUBJECT his 2/8 X. L. C. rachting 2/8/21 DISTRIBUTION OF PAY H. Read Reports certain further facts which have . G. Piddes to notice and have therefore considered advisable to refresh from repealing section 13 pending further infn from 6.0. Appends extracts from minesters report on carrier transport and submit that moral claim of native communities sould not be greater. Mr. Wood ye. Oburchill Previous Paper MINUTES : Co. On 5091 6/20 the line taken wo 25294 as army Frieds liquilation appearing the their the province agricate or

MINUTES. ON THIS put to the two. can do sarrying in the matte in parties of a choice of the sailing expendition greater, but y possible of this desp. to the also giving substance of paras. 4,5+6 9 16051/20 uga. a. Mining the position in Uganda say that the sigh proposes & direct the repeat of the meter in question of the keny orda in any tone our stat in wan of the considerations has bringlish forward of the the 0.4.6. then would appear to be good ground for proceeding practice as originally consemplated by that section, o ask if w. o will agree to permission being green & the local Frota & proceed accordingly will no doubt refe to reasony of they consider it receiving. ALOTEE ! 2/8/2 To aprifice 661.28. 21 Roc

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GRITISH PAST AFRICA

38087

July, 1921

Sir

Rec. 29 JUL 21

I have the honour to refer to your despatch No.1847 of the 20th December last, and to inform you that since my despatch No.1002 of September 11th 1920, certain further facts have come to my knowledge which may perhaps lead you to madify the decision conveyed in your despatch above mentioned, and I have, therefore, considered it advisable to refrain from repealing Section 13 of the Military Labour Corps Distribution of Pay and Property Ordinance, No.XXXV of 1918 pending further communication from you.

2. It would appear from statements made by the pirector of tary habour in the late campaign, the is now acting as Chief Native Commissioner, that at the time the Military Labour forps was wound up his original proposals involved the appointment of a number of officers to investigate the circumstances under which so many natives had sums outstending to their credit, and to endeavour find them or their heirs and may out these sums. Some such action was felt to be necessary, is assumed as no special organization was created to deal

TE RIGHT HONOURABLE

WINSTON CHURCHILL, P.C., M.P.

SECRETARY OF STATE FOR THE COLONIES.

DOWNING STREET,

with the care and payment of the vast masses of native followers till 1916; and it was not till. over two years later that the numerous obstacles were fairly overcome and all native followers were entered on his books under a reliable system of identification. altogether nearly 400,000 natives, exclusive of casual labour and separate bodies raised in isolated areas of operations, massed through the books of the Corpe; almost all of them were illiterate and showed on their pay vouchers names, which, till finger print identification was established in May 1916. Were often most difficult to reconcile with the names originally given owing to the variety of spelling adopted by officers unused to native languages and often to an actual change of name due to a change of religion or to mere caprice.

- 3. An alternative proposal was, however, put up that if these credit balances could be credited to the Tribe in default of the individual, the expense involved in a special staff to search for the latter might be saved and no great hardship indicted on communities which are still living under patriarchal rule. This proposal was accepted by the pirector of Military labour and was represented to the Military and Civil authorities out here, both of those concurred. The Gruinence now was represented to the Military and Civil authorities out here, both of those concurred.
- The director of blistery babout now represents that the reposition sent in 18

Alle Marie

- B. He has also drawn my attend to the Regimental pebts act of 1893, which he states was a material inducement to him in asking the proposal to the military authorities, and which he believes also materially influenced their acceptance. Under paragraph 10 (2), of this act, any residue of the estate of a deceased soldier may be applied to the creation of compassionate or other funds for the benefit of widows or children of soldiers dying on service, atc., Index paragraph 5 (1), residue is described as including arrears as pay.
- 6. The vast majority of mative followers but here were payer enlisted a mobilitiers, and they served under special rules and conditions throughout wen though a strict interpretation of the Corrier.

of the preceding paragraph it is contended that the principle applies equally and cannot be denied, hence the enactment of the special legislation under consideration was regarded as a desirable modification to suit local conditions of the principles underlying the Regimental Debts Act of 1893.

It is proposed to credit any sums accruing under it to a special fund now being created, which will be administered by a Board of Trustees for the develop ment of medical, educational and other facilities in native Reserves which directly benefit the families of the missing creditors of the native communities.

7. I append for facility of reference extracts from the Birector of Militar, Labour's report on Carrier transport during the local operations (a copy of which was sent you) which will show some of the causes leading to so large a list of un-identified creditors. The consequent expense that would have peen involved in conducting a detailed search for missing men can then be appreciated. (Paragraphs 27, 29, 29, 59, 94, 97, 98, 99, 100, 101, 102, 103, 174, Appendix 1, Tables 5, 8, as recards British East Africa.).

8. In view of these arguments P submit that the moral claim of the native communities upon these balances could not be greater, apart entirely from the sacrifices which they made during the recent campain.

campaign.

Had the local representatives of the War Office raised the point of view now pet forward by the Secretary of State for War, every effort would have been made, though at very considerable cost to trace the missing men or their relatives this would undoubtedly have resulted in an enhancement of war Expenses, and a large reduction of the belances now claimed by the Imperial Government.

At the request of the Staff Officer, War Records I attach a memorandum dealing with this matter.

I have the honour to be.

Your humble, obedient servant,

In Despatch No. 43006 EXTRACT FROM THE SPORT OF DESCRIPTION OF BELLITARY LABOUR DATED 30th SEPTEMBER 1919.

Para.27. The lines of communication back to the Tange lineshing the lines of unprecedented longth, and the first step was to convert the Central Railway, which had been much damaged by the enemy, into the base line of the Forces. This was done as rapidly as possible, the situation being such ameliorated if not saved from absolute disaster, by the fitting of trolley wheels to transport vehicles of various kinds and running them as motor tractors or trawlers loaded with supplies. The first as motor tractors or trawlers loaded with supplies. The first however, only got to Dodoms on October 6th, so it was some days before they were placing a full littisto Dodoms. The interval was one of short-rations and considerable suffering, particularly to the foress ar Dodoms, and, where the troops suffer the continuous the followers is apt to be pliable.

With this the demand for labour to maintain the old lines of cold and on the demand for labour to manual the or of cold and on to re-build the railway, and construct defensive works and posts along it, to carry forward military defensive works and posts along it, to carry forward military stores with the advancing troops, and to construct roads and bridges and L. of C. posts behind them, so as to facilitate motor transport, all work requiring to be done significancously, constituted an enormous strain on available resources. Moreover, the food at that ien at the front pass such that it was impossible to divert meter-transport for the forwarding of more labour even if it had been advisable to add to the number of mouths forward before the daily supply lift was number of mouths forward before the daily supply live was a community to demands. In addition, the practice of relieving the contract of the supplementation of early and converted large areas into swamp, throwing still are work on to the Carrier, shalks one stretch on the Coden-rrings road had to early sine still mostly water-loop in veloc. much of it on raised duck-walks made of undrossed poles laid side by side, while the Mixeuse line was little better. The Suropean staff also had a very high logres of morbidity, with a corresponding effect on the name on their charge. aufferings and onsualities of this period from September 1916 to Eagth 1917 will never be fully brising

only to be expected, particularly among those untiver, only to be expected, particularly among those untiver, and the particular of the pa That under these conditions descrition should to rusplant

Para. The change in ught i to conflict two opposite systems of control of prior transport and lacour, the unit control of Porce C and the central control of Porce B. The first had the control of the unit of independence alvantare, from the point of view of the unit, or independence of outside authority. It had the disadvantage that the units competed with each other in the labour marks t, often wrighting on can other a deserters, with no central recording against to trace standerthre and replace casuals ties. From the point the Carrier it had every disadvantage accept that of fact desertion. He appealed officer was detailed to look that of fauility The Officer-in-" -- rge of a fi after Carriers or Labour. work engaged his own mon and followed his ore mothods of looking effor those. Of the research were kept varies entropy at his oregin were kept varies entropy at his the Officer, as all the attention paid to income control of the most sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many the income can be a sent of the many that the can be a sent of the many that the can be a sent of the can be a sent o

iterate the form of se greater home tempered with a tempered service to the second of the second of

2. 92. On March 18th, 1915, the Hast Africa Pay Corps came into any fails under Command Order 275 of 30/3/15 took over the number staff of the Carrier Section, Hast Africa Transport as all suspensionity for accounting. The Depot pay are well-staff to the layers of the cash account a suspension with the layers of the san account to the same than the same africa Transport of the S.A.P.S. order tires to the Chief Paymaster. (Command Order 322 of 6/1915)

m. 10. while in theory this system appeared admirable, is practice left much to be desired. The method of centrol of labour units referred to in Section 11, para 59, which had been employed enious to this G.R.O. was hard to eradicate. As repride pay amin defects had been that cash was drawn from a variety of mose and some of the drafts only came in months later through livid Treasury, while vouchers for payments were not always at in, and when sent in were of always clear and by the time miss sould be sent out the Criticer in charge had been changed included a sent out the Criticer in charge had been changed included a sent out the Criticer in charge had been changed included a state of the man in question had died or searted. In new system, however, was not enabled a state of the charge of the should follow the instructions of a Transport Officer, such the should follow the instructions of a Transport Officer, such the should follow the instructions of a Transport Officer, such the should follow the instructions of a Transport Officer, such the should follow the instructions of a Transport Officer, such the should follow the instructions of a Transport Officer, such the should follow the instructions of a Transport Officer, such that it is should be such as the state of the should be such as the should be such as the state of the should be such as the such that it is possible for Units to have on their pay numbers of native motion had no knowledge.

The increasing proportion of labour to carriers properled in paras.22, 23 and 63, accombined these criin, and formation of the History Labour Bireau in February 1916, fellowed by the formation of a special branch of the fig. 10 to deal at the nailyes in March, 1910, which branch was his transferred to the new Department as from July 186 1 16.

100. From an accounting point of view the importance of the accounting point of view the importance of the accounting instructions that the control of the account of the account of any important that appears the counting instead of the property being that accounts as officers chose to send in of the counting instead of the counting in the account of any imprest that appears that appears that appears that appears and instances the counting instance of the counting in the county of the counting in the c

From an administrative aspect it now comma impossible for amploy for long labour con widon authority had not been since the Faymoster of the Malaba refused to issue

ocks of a Carrier Depot, or otherwise specially authorised.

Increase of efficiency resulted in adde. responsible and gradually the Pay Department are divided into specialising settlers. By degrees the accounting for all units employeding Africans, except the Kingle African Rilles, was taken the Batter Ray Section who test with such varied Units as the Batter Ray Section who test the such African Maritae. He can be a set of Farmer to the African Maritae as the sease africa Machanical Transport Corps; the African Maritae as the scale Corps, the Bast African Veterinary Corps and the Scouts as introduced in the Intelligence Agents throughout the Forces. The system adopted, as staff became available, was the distribution of Paymasters at the various base Carrier Depots, and by degrees these came to be used for making payments to Indian and European Units till the Department were finally asked to take over the duties of Field Disbursing Officers for the whole Perce. This meant that they did the whole of the Field monei bilit Force. This meant that they did the whole of the Field financial work. The Carrier Depot Pay Office at each post became the recognised Treasury of the whole Force, of which every payment voudier ment through the Head Office at Dar-es-Salaam. led to an Accounts Adjustment Branch, a clearing house which used the vouchers going through its hands to check and recencile monthly with imprests all payments made during the month and to recover from the various Paymasters of the Imperial, Indian, South African and Migerian Contingents. The gradual increasing South African and Migerian Contingents. The gradual inco-Staff demanded by the multifarious activities of the Corps also necessitated a special branch to deal with Staff Pay of all non-natives. These three branches dealt with current work while a fourth section was specially formed to straighten out the tangle in which the 1914-15 accounts had got before the situation had been appreciated.

Para. 103. FINGER IMPRESSION SECTION :-

Reference has been made in Para. 7 to the difficulties of identification. The original method was a numbered dise to which, for din Carriers, was added a pay book. The facility ith which these were lost or exchanged by their illiterate arers was the cause of much confusion and loss in the accounts a merely after the formation of the M.L.B. Staff was actioned for a finger impression section which fully justified its existence by the resultant saving to the State. Desertions were prevented and frauds constantly detected, while samy infortunates these danks or humany occurred under droums takings. unfortunates whose death or luneary occurred under circumstances which left their identity obscure were identified and credited with their dues. If a man lost his identity disc he was at ones re-numbered at the first Depot at which he applied for pay. and given a small advance. His finger prints were ment to the sentral office which identified his provious number and caused a previous aredits to be transferred to his new number. On Pebruary 7th, 1919, the number of last discs praced and re-registrations is tested by time system alone removed 10,000.

Para. 104. Under the perfected system it thus became possible for a mative, wherever he might be, to true Pay. This was at once notified on a rougher to the Paymaster who supplied the odsh, whereas responsible for notifying the Depots concerned. At these Depots a Pay Card was kept for each man, on which the debit was satered. So the man's arrival at he Depot for isolarge he was paid the belance to his credit, or if there was reason to believe that, owing to his evacuation by hepital ship or other causes he has cutrum a post which might contain a debit against him, a telegraphic smairy was sent. The proportion of loss on The proportion of loss on ifm, a telegraphic enquiry was sent.

Increase of efficiency resulted in added responsibility the Pay Department sup-divided into specialising sphiams. By degrees the accounting for all units employed into Africans, except the King's African Rifles, was taken were the Rast African Rectain the Sast African Rectain the dealt with such varied Units as the East Africa Mechanical Transport Corps, the African Mative Read active Intelligence Agents throughout the Forces. The system adopted, as staff became available, was the distribution of Paymasters at the various base Carrier Depots, and by degrees these came to be used for making payments to Indian and European Units till the Department were finally asked to take over the duties of Field Disbursing Officers for the whole Ferre. This meant that they did the whole of the Field financial work. The Carrier Depot Pay Office at each post became the recognised Treasury of the whole Force, of which every payment youther went through the Head Office at Daress-Salam. This led to an Accounts Adjustment Branch, a clearing house which Red to an Accounts Adjustment Branch, a clearing house which used the vouchers going through its hands to check and reconcile monthly with impresse all payments made during the month and to recover from the various Paymenters of the Imperial, Indian, South African and Ricerian Contingents. The gradual increasing Staff demanded by the multifarious activities of the Corps also necessitated a special branch to deal with Staff Pay of all non-natives. These three branches dealt with surrent work white a fourth section was specially formed to streighten out the tangle in which the 1914-15 accounts had got before the situation had been appreciated.

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Fare, 104. Under the perfected system it thus became possible for a mative, wherever he might be, to traw Bay. This was at once notified on a voucher to the Paymaster who supplied the onah, who was responsible for notifying the Depots concerned. At these Depots a Pay Card was kept for each man, on which the debit was matered. On the man's arrival at he apost for/ischarge he was paid the balance to his credit, or if there was reason to believe that, owing to his evacuation by hapital ship or other causes he had cutrum a post which might contain a debit against him. It telegraphic enquiry was sent. The proportion of loss on this system was very small.

NORTHLY PRACENTAGES OF DRATES TO MUMBERS

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tenber in Pield at	30.9.16	6117 6017	
eaths 1.10.1916 to	31.12.16	*217	4219
Santa Percentage 1.10.1	6 to 31.12.16-1	men 1:32	(A)
ONTHUE DEATH BURGENTAG	2		.44
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200 1.12.17 to	30. 4.19	,	3092	1,066
Death Percentage 2.12.17	to 30.4.19	- 17	5.63	
MARKET DE ATH PERCENTAGE	· ".			

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	30.9.16 110.16 to 1	31.12.16	6 11.17 to 1.2.17 10.14.17 to 1.5.17 to 1.0.17 to 1.7.17.	11.1.19	30.4.12	1.5.17	30.6.17	31.74	10.11	100.6219
4	•	*(*)·	•			% %	2.0%	÷	2.2	4
4	1.0%	,33%	1.5%	1.2%	H. 4X	1.61%	1.478	1.438	346	1
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TEN	72	HI .	×4.	3,5%	1.7%	1.8%	2.6%	1.1%		
	tur.	\$ 43°						\$	W	

Percentages arrived at on monthly basis.

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Pareentage on Bentaly Basts except 3 - Half-womth.

Bast Africa,

86th, May, 1921.

Front-

The Staff Officer, War Recerds.

Tet-

The Bur'ble The Asting Colonial Secretary,

HENORANDED.

Slot. March. Reference More, No. 2400/a, 50/2, dated Slot. March. 1951, addressed to you by the Asting Chief Satire Commissioner, copy of which you have followed to me for my detailed chestrations, I have to state as follows:

Pares. 1 to T. I have no comment to make.

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THE REPORT OF THE PARTY OF THE

Party la he lie. I have no coment to make.

two rears is sensitioned for the parameter of tracing materials on all suggested that the Imperial decommon should be the parameter of tracing should be supposed that the Imperial decommon should signife to enter for funds for this purpose, so is it intended than the sust themselves the property of the tracing that the sust from a period of the unchanged beloasest. In although one, 1 have an healthing in stating that a proposition of this nature is financially material and unbusiness like,

month His Resultancy Fin Severner decide in forwarding a Assessable to The Secretary for State, substyling the Arting Chief Native Consequences's arguments, I have also to request that my views contained hereix may be substited at the same time.

However, if a special staff of any timety officers for two years in manetiment for this persons. I would suggest that the full administration and financial control, together with full responsibility, by placed in the hands of the Asting Chief Notice Commissioner, and that the whole metter may be reserved from my ophore of aparetimes.

The second secon

The state of the s

MAJOR.

South Officer, War Resords.

4nd 38087/21 8 ang 1921 with ref. to your letter ho. DRAFT. (6050/20) 20165/1235 (and 5) 9 the 10 4 9 Dec last, and connected 6.0. correspon ugarding the a disposal of the anelactured balances of pay due to native Mr. Seffie 3/8/4 Mr. Mach 1 9 4/8/2 on carriers of the E.A. Military Mr. Bottonle Co dabour Corps , I am the to HF. Grindle. Sir, H. Lambers I transmit to you, to a laid We H. Read. & before the A.C., the acc copy. dir G. Fiddes. Mr. Wood. of a dest for the o. A . O Mr. Churchill. for conson Kenya on the subject 2 the position in Kenne in refliciently explained in this dent ar negarity the porto a laganda das & Hole the when the machiner of the Ugand

40/38087/21 8. ang 1921 with ref to your letter ho. DRAFT. (6050/20) 20165/1235 (aug. 5) 9 the 10 th 9 Dr. last, and connected W.O. correspon ugarding the a disposal of the inclarmed balances of pay due to native Mr. Jeffier 3/8/4 Mr. Mach 19 4/8/2 or carriers of the E.A. Military Mr. Bottonle of of dabour loops, I am to to Wr. Grindle Sir. H. Lambert I transmit to you to be laid Sie H. Read. stir G. Puddes. & before the A.C., the acc copy Mr Wood of a dest from the O.A.G. of Mr. Ohurchell. for conson Kenya on the subject. 2 The position in Kenge in afficiently explained in this des as negardo the porto a togande, I am & year state, when the enactorent of the light

Order of which a copy was enclosed in the letter from the Dept of the 30th of Nov. (50156) last, was under conson,

the acting for reported that the officers of the hulitan dabour corps had toured all the

districts from which carrier were recruited and had conducted the

fulled inquiry with a view

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about Rs 28,000, and the becting for had contemplated

hunding this balance one

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the war out of cares of handshiff the finder of

the trube women in liable paying out any claims

while might be established during a period of three years from the commencement of the Ordinance.

3. The section of the

leganda Orda. Las alesty

DRAFT.

Mr. Grindle.

Wr H Lambert Sir H. Regd.

Ster G. Fiddes Mr Wood. Mr Churchill.

this has already been repealed, in accordance with the direction given by the

been reper providing for

Pof. as a result of the correspon already referred

to ; and his Churchill proposes in any event

to direct the repeal of the comes handing sections

of the Kenya Irdinance, or the ground that it

is not within the power of the local fact to legistate

for the disposal of Imperial

4. her Churchill does not; however to agree in principle will the manner in which it had been proposed to deal, with the fundamed balances in question, and he considers that the facts now desclosed in the accompany despatch furnish your grounds for proceeding in practice as originally contemplated, in spile of the repeal of that those section of the local ordinances which covern the disposal chan balance the trust and efter permal of this desp the A.C. will agree . ara an irea and will

gue permission for the fundament

disposal of Imperial funds. 4. hur Churchill does not, however, disagree in principle with the manner it had been proposed to deal, with the unclaimed balances in question, and he considers that the facts now desclosed in the accompanying despatch furnish good grounds for proceeding originally continuplated in spile of the repeal of that those section of the local ordinances while covern the disposal dan ralphe w counts and after permal of the lest the A C. will an will the view and are your permission for the for

DRAFT.

the question to the L.C. g.

the Treat for a luision nez consider

for the sake of uniformity any arrangement approved for kennya should be made applicable to legan to in mite of the fact that in

Uganda an exhaustive

search for possible claimants

has already been made.

5. In Churchill presumes that the A.C. will refer