

SUBJECT

LICENSING OF MEDICAL & SURGICAL PRACTICE

Considers continuance of a licence to practice medicine by unqualified men and women after retirement from the service as a dangerous procedure and urges necessity of improving the conditions of service in order to attract qualified registered persons.

MINUTES

The proposed amendment is now a conditional Ordinance so that it is rather late to criticise it.

But I think the argument in the second para in Dr. T. B. Eastman's

memorandum of 24/2/46, that even with a good up-to-date code taken up by the R.A.M.C. so far as the R.A.M.C. retains

control of the licensing of medical officers in the service, by contrast one general practitioner in the R.A.M.C. has not received the same training as the first service.

I acknowledge a letter from Mr. G. A. D. Kenya Medical Practitioners & Dental Association dated 22/3/46.

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APPENDIX A

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APPENDIX XVI.

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My opening address at the meeting of the American Association for the Advancement of Science, held in Boston, Massachusetts, on December 28, 1917.

Walter Mendenhall, 1886-1890.
Walter Mendenhall, 1886-1890.

— Für diejenigen, welche die Erhaltung der
Kulturlandschaften und -gewässer als eine wichtige
Voraussetzung für die Entwicklung des Landes
sehen, ist es von großer Bedeutung, dass die
Bundesregierung die entsprechenden Maßnahmen
in die Wege leitet.

The maximum of Euro can be Rs.131, whereas Asian is i.e. an equivalent of

COMPARATIVE TABLE SHOWING SCALES OF SALARIES IN FLORINS OF EUROPEAN AND ASIAN COUNTRIES.

There is a fairly large difference between the salaries of European and Asian Clerks in this category even if the longer allowance has totally disappeared. A Junior European Clerk gets more than Asian Second Grade Clerk.

A worthy member of your
representative office will
get the same salary
as a U.S. Grade Aided
Clark who would have
at least fifteen
years service to his
credit as the local
officer in his locality
discharged as
will get \$16.52 less
than a Law Clerk.
Clark, undoubtedly no
Administrative Under
secretary will get
more than his Euro-
pean Clerical Service
should also be
taken into consider-
ation. It must be
borne in mind that
whereas the Euro-
pean is just start-
ing on a career
which might lead
him to the highest
position in the ser-
vice, the only man
possessed the amount
of his ambition in
the service & fair
protection would
be the reward he
deserves. First he
should be placed in
the Executive Office

COMPARATIVE TABLE SHOWING SCALES OF SALARIES IN FLORINS OF EUROPEAN AND ASIAN CLERKS

ASIAN CLERKS	EUROPEAN CLERKS £250 to £400				OFFICE SUPERINTENDENTS (EUROPEAN)			
	Florin Salaries	Florin salaries with 25 per cent local allowance	Florin salaries with 25 per cent local allowance	Florin salaries with 25 per cent local allowance	Florin salaries with 25 per cent local allowance	Florin salaries with 25 per cent local allowance	Florin salaries with 25 per cent local allowance	Florin salaries with 25 per cent local allowance
	Salary	Difference	Salary	Difference	Salary	Difference	Salary	Difference
		Plus : Minus		Plus : Minus		Plus : Minus		Plus : Minus
IV Grade	Fls. 75	260-42	135	-	208-33	133	-	-
	120	416-67	297	-	338-33	118	-	-
III Grade F	125	260-42	125	-	208-33	61	-	-
	180	416-67	237	-	338-33	158	-	-
II Grade	190	260-42	70	-	208-33	1	-	-
	255	416-67	161	-	338-33	78	-	-
I Grade	260	260-42	132	-	208-33	52	-	-
No fixed increments (no increments granted since 1920)	416-67	157	157	-	338-33	79	-	-
					520-33	261	-	-
					416-67	157	-	-

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As 140 1st Grade Clerks promoted in April, 1920, are actually drawing Fls. 288/- p.m. owing to absorption of bonus. There are about six clerks who are drawing over Fls. 300 p.m. This is due to the fact that the old maximum was Rs. 300/- and the clerks had already attained their maximum when the war bonus was added to their salaries. The amount over Fls. 300/- is given non-pensionable allowance.

There is clearly large difference between the salaries of European and Asian Clerks in this category even if the local allowance has totally disappeared. A Junior European Clerk gets more than Asian Second Grade Clerk.

A newly recruited European Clerk will get the same salary as a 1st Grade Asian Clerk who should have at least eighteen years service to his credit if the local allowance has totally disappeared. He will get Fls. 427/- less than a 1st Grade Clerk. Similarly an Administrative Cadet may concentrate yet more than his European Clerk. Service should also be taken into consideration. It must be borne in mind that whereas the European is just starting on a career which might lead him to the highest position in the service, the Asian has reached the limit of his ambition in the service. A fair comparison would be between the 1st and 2nd Grade Clerks.

European Clerks.

	Present	Increase	Decrease
Pre-war			
£150	£250	100 - 67%	
£250	£400	150 - 60%	
£250	£400	150 - 60%	
£400	£500	100 - 25%	

Non-Homogeneous

Mitrium
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19. PERMANENT CIVIL SERVICE COMMISSION. The question whether a Permanent Commission should be set up to deal with matters relating to the Civil Service is one which the Secretary of State can only consider in relation to the Civil Service generally. His Lordship is not prepared to take up the question at present.

20. STORAGE OF PROPERTY. The Secretary of State has no objection to the suggestion that stores should be collected by the Public Works Department in which officers' effects can be stored whilst they are on leave on condition that payment is made by officials who use this method of storing their effects. It is hoped that it will be possible to make such provision in due course but there are at present no funds available for creating the necessary accommodation.

21. TRANSFERS. The Secretary of State hopes that it may be found possible to bring East and West Africa into closer relation as regards the reckoning of service as continuous for pension purposes in the case of officers transferred from one to the other. He does not, however, see any prospect at present of being able to extend such an arrangement outside Tropical Africa.

22. TRAVELLING ALLOWANCES. The Travelling Allowances already laid down will remain in force with the following additional privileges:

W^{if} official who is travelling on duty has to stay in a town in which there is a hotel, he will be granted reasonable hotel expenses instead of the ordinary travel allowance. Such claims must be supported by vouchers. This will come into effect on 1st August, 1920.

23. TRAVELLING ALLOWANCES will be discontinued as from the 1st of April, 1920.

24. CLAIMS FOR PAY now be submitted and should be accompanied by full details of expense incurred, e.g., in the case of a senior officer revised salary, rate of pay, duty allowance attached to the post on the 31st of March, 1920 should be given, including allowances, local allowances, and the compensation allowances for a month. In the case of officers whose aggregate emoluments exceed the maximum of the new scale, should be charged to Extra Allowments.

C. E. SPENCER,

for Chief Secretary to Government

Note.—The following questions have been noted for reference to the Secretary of State:

Q. 1. AGE OF RETIREMENT. Does service outside the Colony count as part of the 20 years for retirement?

APPLICATION OF NEW SALARY SCALE

It is proposed to recompute his increase in his salary or War Bonus since the 31st of March, 1920 (less, where he has been married since that date) which is not covered by his new rate of salary or compensation allowance (because the calculations on that date were adopted for purposes of calculating the new salary). Will his emoluments be "adjusted"? Positive instructions on this point the terms of the old scale will be followed and results will be called for in the meantime.

increased on the new scale will take place on the same day as those which they were due on the old scale, except in such cases as come under paragraphs 1 above, or when the actual increase in the new rate of salary as on April 1st over the aggregate emoluments on the 1st of March is not less than the normal increments of the new scale when April 1st will be the future incremental date and in the latter case the last increment will be drawn on April 1st, 1921.

1. DISTINCTION BETWEEN FIRST AND SECOND CLASS OFFICERS. This distinction in the grading of appointments will be abolished. The class of passage to which an official is entitled will depend upon the nature of his employment, but otherwise as a general rule all European officers will be on the same footing. A list showing all the appointments for 1921 in the various classes to which they belong is being prepared for submission to the Secretary of State. Officers will be matched in due course on receipt of this Departmental decision, in the meantime the existing practice will continue.

2. DUTY ALLOWANCES. Duty allowances will be abolished on the introduction of the new allowances system, but some allowances, such as Chairman of the Aboriginal Board, Aborigines Estates Duties Committee, &c., &c. A list of which will be published later.

3. EXPENSES OF LEAVES OR GETAWAYS. At present, an official who is on permanent service on the spot of duty is placed on half pay for a period preceding his return to another station required; he requires leave.

4. EXPENSES OF LEAVES OR GETAWAYS. Allowance will be granted by the Government of India to half pay for a further period of 10 days.

5. EXPENSES OF LEAVES OR GETAWAYS. An official will be granted leave on the recommendation of one of the General Officers, or the Adviser.

6. TRAVEL ALLOWANCES FOR OFFICIALS. The Government of India will in principle that certain appointments should be possible by air, but any air travel will be at the expense of the departmental educational facilities.

7. FURNITURE. It is requested that the present Government of India is not adequate. New scales are to be established on which furniture can be obtained, increasing the cost of their quarters.

8. GRADING. This system, which is described inwards on the Civil Service Commissioners, is designed to provide officers reaching an adequate income without having to await the retirement. They must, however, understand that this advancement will not take place, of course, but will depend upon them performing their duties dividing him between one grade and the next will be in the nature

The points in the scale at which these will occur in the different Departments are as follows:

Advancement of Officers	Amount
Assistant Commissioner	Rs. 100/-
Subordinate Commissioner	Rs. 100/-
Deputy Commissioner	Rs. 100/-
Medical Officer in India	Rs. 100/-
Asst. to P.D.O. Deportment	Rs. 100/-
Asst. to P.D.O. of Department	Rs. 100/-
For Station	Rs. 100/-
Asst. to P.D.O.	Rs. 100/-
Asst. to P.D.O. in upcountry	Rs. 100/-
Asst. to T.D.O. Engineers	Rs. 100/-
Assistants Class Accountant	Rs. 100/-
Assistant Starchespers	Rs. 100/-

9. ALLOWANCES. In place of the gratuity paid for 1920, an amount equal to the value of the unclaimed sum of the gratuity of one month will be paid to all officers with 2 months' pay for each month, will be disbursed on the 1st of March, 1921. For the purpose of calculating the gratuity, 25% of the salary only will be added, with a maximum of Rs. 250 in each case. This will apply to the teachers granted in respect of service any part of which is subsequent to 25th of March, 1920.

10. TRAVEL ALLOWANCES. The Secretary of State agrees that the amount of the allowances will be increased to £100 per month, equivalent to the amount of the gratuity, and will be paid as funds become available. This will be done in accordance with the arrangement with the other two governments.

11. LOCAL ALLOWANCES. A special local allowance will be granted on the understanding that it is intended to make the same available for the effects of a war in South Africa. It will disburse £100 per month, equivalent to the amount of the gratuity, and will be paid as funds become available. This will be done in accordance with the arrangement with the other two governments.

The amount of the local allowances will be increased annually for all the East African Government employees with 2 months' pay for each year, as may be decided.

A record will be kept of the amount of the gratuity paid to each officer in this regard.

For the gratuity allowances of Rs. 100 per cent. of salary and allowances quoted in the table.

12. LOCAL ALLOWANCES. The amount of the local allowances will be increased annually for all the East African Government employees with 2 months' pay for each year, as may be decided. This will be done in accordance with the arrangement with the other two governments.

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14. MEDICAL TREATMENT IN EAST AFRICA. There will be no good reason to grant free medical treatment in East Africa. The Government of India is willing to consider in very special cases the payment of expenses in respect of illness contracted in the service.

Such special cases might occur when an official has been invalided for an operation arising out of an accident or disease contracted in the service. The Governor certifies that it is not possible for the operation to be performed.

15. OFFICER ALLOWANCES. All newly appointed officers, the members of the Heads of their Departments, necessary special equipment in connection with which is estimated that the amount does not exceed £100, will be granted allowances to the amount of £100 per month.

This allowance will be given subject to the following conditions:—The official does not take up the appointment before the date of his entry into the service, and that makes other arrangements for covering a tour of service.

The payment of this allowance cannot be granted until the official has taken up the appointment.

16. PAYMENTS. From the 1st of April, 1921, an amount of £100 per month, or less, if accompanied by his wife, will be paid for the cost of his wife's passage plus 25%, instead of £100, as a passage to his destination. He will be free to make his own arrangements for his own passage as well as for that of his wife.

If his wife does not accompany him he will be paid £100 per month, or less, if accompanied by his wife, who has made her own arrangements for the journey.

Hitherto an additional charge for carriage-class passage has been required to travel first class, which is now to be dispensed with. If an unaccompanied official, entitled to carriage-class passage, travels from the place where the cost of a first class passage is £100, he will be paid £100 per month, or less, if accompanied by his wife, who has made her own arrangements for the journey.

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14th June 1942.

Sir,

We have the honor to acknowledge the receipt of your letter No. 19432/21/17 of yesterday's date conveying to us the decision of the Government on the remuneration from the Economic and Financial Committee for the continuation of Asian Staff salaries.

At the meeting of His Excellency before the said Meeting between the Railways and the Native State, it has appointed a delegation consisting of the General and two representatives each of the above Agent and Railway Asian Services to wait upon His Excellency the Governor as desired and to place before him the resolution of the two meetings and to furnish him with any information he may require.

3. We trust that in the meanwhile, a resolution on the subject will be sent to the Native State.

4. We would request you to be good enough to let us know when it will be convenient for the Excellency to see our delegation.

We remain

Your obedient servants

S/— L D'Mello
President
Kenya Asian Civil Service Association.

S/— Alla Baksh
President
Railway Asiatic Union.

Colonial Secretary
N.A.I.

661 Janes 1942.

1. We have the honour to acknowledge the receipt of your letter dated 20th January 1942 and to inform you that the proposal for re-adjustment of the European staff salaries and allowances has been submitted by the Government Finance Committee and Financial Committee for consideration to re-adjustment of the European staff salaries on the same basis and to advise the Government to accept the proposal for the consideration shown by you to them.

2. The proposed salary is a virtual reduction of our substantive salaries by one third and addition of 25% local allowance on the same basis and conditions as the European staff.

3. Unfortunately there is nearly any time which enables us to place this concrete proposal before the General Body before the Executive Council meets. However, the views of the staff on the general question are contained in the Resolution of the Mass Meeting which we understand has been passed to you so by His Excellency for disposal.

4. In the circumstances we shall be grateful if you will be good enough to let us know the decision of the Colonial Government in this matter, as we also trust in case the proposal is recommended by the Secretary of State either in its present or modified form our opinion on the matter may be placed before him at the earliest opportunity.

We have the honour to be,
Sir,
Your obedient servants,

London, May 2.

With reference to the letter addressed to the Private Secretary to His Excellency, to the resolution of the joint Committee, and the Uganda Native Army sent on the proposed reduction of the Indian Staff of the Native Guards, we have understood here, by a message to His Excellency, the grateful thanks of both the Government and the provinces for His Excellency's services, which will be communicated with us soon by the Government.

2. This announcement leaves us in a situation which is surely

3. We do not wish to conceal that the assurance is unfeignedly demanded by the extreme gravity of the resolution. It has not been necessary to perceive any sudden change from the heart from any other consideration than the imminent suffer.

4. The situation has been growing circumstances and leading to the sudden conclusion we had at last to subject of the local army. Being in a position to furnish facts and figures, were published by us, the attach copies of the statement of the available information. We have

necessary

We have the honour to request Your Excellency to receive the following matter before His Excellency, and to consider it with sympathetic considerations.

In consequence of an announcement which we have seen in the local papers to the effect that the Finance and Economic Department had under their serious consideration the reduction of the Asian Staff salaries, the Asian officials have been thrown into great uneasiness and anxiety and suspense which is quite unnecessary.

In order to ascertain the views and intentions of the Government in this service we have addressed a circular letter to the members of the staff, at which almost unanimous of both sexes were present, and the attached resolution, intended to be sent to the Secretary of State for India, Colombo, has been adopted.

The Resolution is quite clear and definite and itself explains our comments are called for on the subject in my office.

The object in submitting it to His Excellency is first to ascertain if His Excellency would be pleased to give the assurance sought for therein.

The Asian Staff recall with deep gratitude the kind words of appreciation of their work which His Excellency was pleased to express in the last October Session of the Legislative Council when he put out the repeated and prejudiced moves to cut down the salaries of the Asian Staff. The kind solicitude shewn by His Excellency that no such injustice was now contemplated by the Government.

But the announcement in the Press in conjunction with other circumstances would appear to lend colour to the rumours abroad in the Town that Reduction in Asian Staff salaries is being due to owing to the financial condition of the Colony.

Staff are fully alive to the critical position in which the country finds itself at the present moment, but they also feel that the country wishes to retain their services, and it is not fair or just and fair that they should be given a living wage which is not sufficient to enable them to make ends meet. They are drawing hardly sufficient to enable them to make ends meet there is absolutely no margin whatever for any reduction. It is impossible for us to convey to His Excellency our feelings that when it is suggested that Asian Officials are drawing salaries and comparisons are drawn with the salaries of the European officials without regard to the fact that a year of service put in so the hardships many of the senior officials had to undergo when the Colony was young and new Europeans coming out to serve under conditions incidental to the founding of a new country.

A situation experienced among the staff by the disconcerting news of permanent salaries, involving as it does a breach of trust, is so critical that the assurance solicited is most urgently required to restore that measure of confidence and hence which are absolutely necessary for the staff to be able to carry on in full with that traditional zeal and efficiency which is the designation of His Excellency.

Secretary.
Excellency the Governor.

A P E X A D D I X

ANNUAL MEETING OF MEMBERS OF THE
ARMED SERVICE ASSOCIATION AND THE
ARMED SERVICES COUNCIL HELD IN THE
WILLISTON HOTEL ON TUESDAY
JULY 24, 1962.

1944. **Kenya Meeting Kenya.** The Kenyan government proposed a new constitution which would give the colonial government more power. The Kenyan people were unhappy with this proposal. They wanted more self-government. The Kenyan government was controlled by British colonial officials. Some Kenyans were angry at the British for not giving them more power. They wanted to have more control over their own country. The Kenyan government was controlled by British colonial officials. Some Kenyans were angry at the British for not giving them more power. They wanted to have more control over their own country.

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33. Indeed, for
would appear to be
the higher ranks of the
to the highest position.

34. Acting clerks, our lowest
grades, increments are small and
being limited in number, present
figures are painfully slow.

35. It is a discouraging sight to note
that many higher subordinate posts now occupied
by Asians are being gradually abolished and filled
by Europeans on the somewhat innocent plea that
no Asians can be found to fill them. Then other Asian
officials acting in those very posts have been highly
recommended for Acting allowances on grounds of
ability and efficiency. Another specious plea advanced
is strongly enough "Economy". While highly responsible
officials have admitted that European officials cost
twice as much as Asians are different in efficiency,
it is not at all against Asians.

36. In view of the above circumstances it is therefore
with the impossible for the Asian to rise to the
highest salaries which some of them have attained
after 20 or 25 years' hard work and patience.
Further, the Asian, however competent he
may be, is always confined to subordinate rank of
clerk or non-clerical appointments. After the completion
of four or five years' service he gets
promoted to the rank of Office Superintendent or
higher appointment. It is, therefore, patent that
the higher appointments of the Service are the exclusive
privileges of the European, and Asian is confined
to mere subordinate appointments on low salaries.

37. We submit a table showing the effect
on promotion of the scales of salaries of th
act which sets downward tendency in their
salaries until the present proposal intends to
them to such a point that Asians cannot sub
serve them. They have attained their present sal
ls. 255 and 260 p.m. after a period ranging
to 20 years' service, and can not honestly be expected
that these salaries are sufficient at 15
that nearly all of them are destined to be
so short of the proposed
minimum salary of Rs. 150 p.m.
which they have
been paid for so long a time.
It says that few more
sums but none, or more
when largely examined in
staff.

17. The above table
will be submitted to you
shortly by us in this, in October
this month, we will be
able to submit the same

...the fixings to be easily adjusted
ment of elements in assembly. The
Volney and Asiatic, which
Asian design is a combination
together with all the advantages
into one complete writing
mechanism as is now used by the
Herschel Company. These references

The East African Uganda Government (No. 2)
July 1920, Section 10 and
there any sum to be paid by the
commencement of the period beginning 10 pounds
per pound sterling at the rate of one pound
make the payment w/o interest before the period of time
commencement of this Order, the payment may be
made in sterling at the rate of one pound per
pound or pound sterling.

where any contract entered into before the commencement of the period for the making of payment in terms of the contract or otherwise shall have effect as if references to the date were references to the date of entry into force of the present Convention.

When it was substituted by the new one shilling coinage the £1 was substituted by the £1.

The Kenya and Uganda Survey
Section 5 (1) and (2). PAGE 1921

* 5 (1). Where any sum due to be paid after the commencement of this Order is payable in pounds or pounds sterling, whether the payment was incurred before or after the commencement of this Order, the amount may be made in shillings at the rate of twenty shillings to the pound or pound sterling.

(2) There are contract entries, 1920-1931, in the
"Contract Books before the commencement of the Order
provides for the making of any payment in respect
of raps or florins the contract shall have effect as if
and shall have effect as if for reference to a
number of raps or florins there was substituted
reference to a sum that number of florins.

therefore very clear. In this
intention of the Government
that our representatives
into Florin don't go into
buildings, the Government
said there was no such a density
score. His Excellency
stated that it was
our contract of service to
the people our soldiers
in Florin. There is no
such allegation on the part



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C.O.

KENYA ASIAN CIVIL SERVICE ASSOCIATION 38122

Rec'd
F.O. Box 441
Rec'd 3 AUG 22

6th July

The Kenya Asian Civil Service Association
wishes to compliment the Right Honorable
Secretary of State for the Colonies and would
therefore submit for your information the attached
copy of the Memorial on the proposed reduction of
salaries, the original of which is being
forwarded through the Local Government.