

~~1003 W~~  
1003 W

THURSDAY

203

55364

9. 19 1923

1003 W  
Anywhere

MINUTE

Imposition of  
any tax or fee

for a license, showing  
any evidence generally  
of a tax paid for it, to  
any other authority, will

MINUTE

This afternoon I had one  
of those terrible cases  
of being so burdened  
with papers for filing  
such as 1224.907 which  
is twice as long (part of  
370:1) by itself (725.314

Parsons! and part  
of another one in  
the office of the City. The  
former contains no  
date of issuance and  
the latter is dated 1923  
and was issued in a  
to a person, consti-  
tuted under law and

1970, 198

WHAT IS TO BE WRITTEN  
ON THIS SIDE.

1970 was a year  
for some significant  
events around the world

W.M. T.F.

DO NOT TO BE WRITTEN  
ON THIS SIDE.

KARIBU.

No.

GOVERNMENT HOUSE.  
NAIROBI,  
KENYA

55364

16th October, 1923.

My dear Bottomley,

19 NOV 23

In continuation of my long letter of the 26th September I am sending you some figures worked out in the Secretariat showing expenditure actually earmarked for improving native conditions in the 1924 Budget: you will recollect that Mr. Morel said in the memorandum he wrote to Mr. Ormsby-Gore "virtually" "nothing - some £20,000 on education, a few hundreds" "on medical service - is being done for the natives" "in return" for the Hut and Poll Tax they pay (page 6).

You will readily understand that it is impossible to work out figures assessing the value of benefits received from the Military, the Police, the Legal, the Railway and Port services, and many other public departments the work of which is mainly for the good of the natives. The figures (which were worked out by Mr. Waddington) merely show what may be said to have actually been set aside for improving native conditions, with the exception of the figures for the Administration and to a certain extent the Medical Department in which overhead charges have been included. In the figures for Education, Agriculture, Veterinary and Forest Departments no overhead charges have been included. The figures are as follows:-

Administration.....

Administration	\$177,497
Health	54,444
Education	28,210
Agriculture	16,320
Telecommunications	16,184
Postage	—
TOTAL	<u>\$362,345</u>

I preferred not to attempt to work out figures so complicated as to include overhead charges of other departments and public services such as those referred to at the beginning of the last paragraph, but rather to give the lowest estimate, which is still about ten times Mr. Norval's figure.

I attach some notes to show how the above totals were arrived at.

Yours sincerely,

R. G. Conyngham

STATEMENT.

With reference to attached Figures it is to be noted that in regard to administration and medical account you have taken to a certain extent of overhead charges and explanatory memorandum are attached.

The Figures for Education, Agriculture, Veterinary and Forests have been taken direct from Settlement entering only those definitely allocated to Reserve areas and taking no account of overhead charges.

GENERAL STAFF.

- (a) Salaries of administrative officials have been divided as follows:-

**SERVICE OFFICERS** in Native areas at average salary of grade.

**NON-NATIVE OFFICERS** in Non-Native areas at average salary of grade.

**Overseas**: Officers on leave at average salary of grade.

- (b) Salaries of Clerks have been treated similarly.

- (a) Other Charges, writing allowances, Salary of Superintendent General etc. have been treated as Overhead Charges.

PROTECTORATE.

Total of Estimates has been entered as Non-Native.

LAW AND ORDER DEPARTMENT.

- (a) Registration of Natives and Central Finger Print Bureau have been entirely excluded.
- (b) A proportionate amount of "Other Charges" has also been excluded as being expenses of Registration and Finger Print sub-departments.
- (c) Remained entered entirely as Native.

POST OFFICES.

Total of Estimates entered as Native.

	<u>Budget</u>	<u>Inc. Budget</u>	<u>Overhead</u>	<u>Total</u>
General Staff	38,400	36,700	33,500	106,600
Non-Battle Area	-	26,000	-	26,000
Int'l Affairs Dept.	6,000	-	-	6,000
S.A.S. Other Charges	2,225	-	-	2,225
Battle Area	61,400	-	-	61,400
	<u>61,400</u>	<u>62,700</u>	<u>62,000</u>	<u>186,100</u>

amount of Overhead Charges to be added to Battle Area

$$\text{Overhead} = 62,000 + \frac{62,000}{100} = 62,600$$

Typical Administration Total (Recurrent) denoted

$$\text{to Battle Area} : 61,400,000 \text{ plus } 62,600 = 61,726,600$$

Administration Recurrent  
Battle Area

TOTAL: 61,726,600

In compiling totals from attached letter from Hon' P.M.O., I have divided as follows:-

1. Amounts definitely allotted to medical work in Native reserves.
2. Amounts definitely allotted for upkeep of Native Hospitals and for medical stores for natives.
3. All other expenditure incurred on behalf of natives,  
i.e. salaries of officers, allowances,  
travelling, etc., etc.

2. I have omitted (2) and (3) which show salaries of Sanitation and Laboratory officials working on behalf of natives and have also omitted overhead charges shown in (1).

3. On this principle we have

4. Items 107	Rs. 260
5. Items 77	47,000
78	3,000
108	1,000
	41,000
	Rs. 11,860

6. Remaining items shown in  
(2) minus Rs. 10,000 expenditure  
on Rail, see Postnote to Hon'  
P.M.O.'s letter

Rs. 7,344

TOTAL Rs. 44,464

4. It is to be noted that Hon' P.M.O. estimates that a total of Rs. 32,317 (75% of total medical vote) is expended on behalf of natives.

5. With reference to "A" medical work in Native Reserves, (2) of Hon' P.M.O.'s letter should be noted.

MAY 18/1924

MEDICAL DEPARTMENT,  
POST OFFICE,  
NATROBI. 18th September, 1924.

The Native Colonial Secretary,

Nairobi.

MEDICAL DEPARTMENT ESTIMATES FOR

THE PUBLIC HEALTH AND MEDICAL RELIEF FUND FOR THE YEAR 1924

I understand that what is required is a statement as to what proportion of the provision made under the medical vote is allotted to or used for the service of the native population and more particularly what sums are actually expended on its "medical relief".

2. To make any analysis of the estimate on these lines, which will not be misleading, is a matter of considerable difficulty since the Medical Department is not established solely nor even primarily for the purpose of providing medical relief. The functions of the Department are detailed in Sec.11 (2) and (3) of the Public Health Ordinance 1921; its primary duties are (a) to promote the public health, (b) to prevent disease and (c) to advise local authorities. The provision of medical relief is only one of the means adopted to promote the Public Health and the figures for expenditure on hospitals and curative measures do not by any means indicate what proportion of the activities of the department are directed towards the betterment of the native population, nor the scope nor extent of these activities. In considering the analysis which has been attempted these facts must be borne in mind.

3. Of the items scheduled in the Draft Estimates for 1924, the following make direct provision for the treatment of natives at least to the extent indicated. In

many....

many cases the figure taken is too small as it is impossible to say which individual officer may at a particular time be allotted to a particular post and the lowest scale of the grade has frequently been taken. The figures are, however, comparable with those given in paragraph (4):-

Item 23.	3 S.M.O.s at £800 to £900	£ 2,400 -
* 24.	17 M.O.s at £600 to £900	11,514 -
* 29.	4 Nurses at £200 to £250	800 -
* 30.	4 Uniform allowances at £20	80 -
* 33.	1 Male nursing orderly at £200 - £300	200 -
* 42.	2 Assistant Surgeons at £300 to £500	600 -
* 43.	22 Sub. Asst. Surgeons at £240 to £300	5,860 -
* 44.	Outfit allowances	50 -
* 45.	6 Compounders	900 -
* 46.	4 Motor Car drivers	340 -
* 47.	Allowances	2,000 -
* 48.	Native attendants	5,750 -
* 53.	Vaccinators	300 -
* 64.	Native attendants	1,600 -
* 77.	Medical and Surgical Stores	7,000 -
* 83.	Local Travelling	3,000 -
* 84.	Motor Transport	2,000 -
* 85.	Travelling Allowances	1,000 -
* 89.	Upkeep of Native Hospitals	3,650 -
* 90.	* * * Lunatic Asylum	500 -
* 91.	House allowance	100 -
* 92.	Ration allowance	150 -
* 93.	Uniforms	600 -
* 94.	Furniture and Equipment	2,750 -
* 101.	Maintenance of I.D.R.	1,000 -
* 107.	Medical work in Native Reserves	2,000 -

The above sum includes provision for the treatment of natives employed by Government but the number of these compared with the number of the non-official native population treated is very small.

4. Of the items estimated in the Draft Estimates for 1934, the following make direct provision for the treatment of Europeans (both official and non-official) and to a small extent of official and non-official Indians:-

Item 22.	Resident Surgeon Bairat	Rs. 600
* 23.	One S.M.C. at 400/-	800
* 29.	District Surgeons	1,500
* 27.	One Dispenser at 400/-	280
* 28.	One matron at 400/- - 40/-	272
* 29.	18 Nurses at 400/-	3,200
* 30.	16 Uniform allowances at 20/-	320
* 31.	One duty allowance	20
* 32.	One allowance	20
* 35.	Matron, Lunatic Asylum	300
* 36.	2 Asylum Warders	400
* 42.	2 Assistant Surgeons at 400/-	800
* 46.	Motor car driver	60
* 77.	Medical & Surgical Stores	1,100
* 86.	Upkeep of European Hospitals	1,000
		<u>Rs. 14,762.</u>

5. Sanitation Division Personal Emoluments. The activities of the sanitation division of the department are largely directed towards the improvement of native housing and the welfare of town dwelling natives and at least one half of the emoluments of the European personnel..

personnel of this division may be considered as being devoted to the service of the native population, say 50%.

6. Laboratory Division Personnel. Estimate European and non-European. The personnel rate in the Laboratories amounts to \$2,000. The activities of the division are almost entirely in connection with the native population and to estimate the proportion of the personnel expenditure which should be placed to the credit of work in connection with natives as three quarters is to say on low side. Three-quarters of \$2,000 is \$1,500.

7. To estimate paragraphs (2), (4), (5) and (6).

~~Health Services~~ ~~Expenditure~~

Part-2. National officer of Native Territory & non-officer	\$1,000
Part-4. National officer of Europeans & Asiatics & parties in connection with Europeans & Asiatics officers	\$1,500
Part-5. Supervision & promotion of the Public Health (Native) in Townships	\$,000
Part-4. Supervision & promotion of Public Health (European & Asiatic) in Townships	\$,750
Part-6. Laboratory Services (Native)	\$,750
Laboratory Services (European & Asiatic)	\$,250
TOTALS.	<u>\$4,500</u>

8. Not the total estimate for the Department for the year 1904 is \$12,000. If there is expended in connection with the native population a sum of \$20,427 and in connection with the European and Asiatic population a sum of \$21,000 there remains to be accounted for the sum of . . . . .

of \$84,424. This figure represents the sum which is necessary to provide for general overhead charges for administration, for clerical services, for local allowances and for postage etc., etc. It will be presumed that the share of this sum which should be credited to work among the native population and among the European and Asiatic communities respectively should be in the proportion of 400,000 to 423,000 then these sums should be increased by \$25,000 and \$9,000 respectively. It would appear therefore that there are reasons for suggesting that the provision made in the budget estimates for 1924 will be diverted to the following funds:-

	Native Services	European and Asiatic Services
On General Budget of Native Services	\$79,444	
On General Budget of European and Asiatic and services in connection with European and Asiatic officials	1,444	
On supervision and promotion of the Public Health (Native) in Townships	5,000	
On supervision and promotion of the Public Health (European and Asiatic) in Townships	5,729	
On Legislative Services (Native)	5,773	
On Judiciary Services (European and Asiatic)	1,266	
On overhead charges administration, postage, allowances in connection with the services rendered to the Native population	25,000	
On overhead charges administration, postage, allowances in connection with the services rendered to the European and Asiatic population	9,000	
	<u>GRAND TOTAL</u>	<u>GRAND TOTAL</u>
Total on Native Services.....	\$80,217	
Total on European and Asiatic Services.....	\$80,217	
GRAND TOTAL.....	\$160,434	

Estimate 1924..... £124,424

Balance unaccounted for... 4,676.

Therefore of the provision proposed under the Medical Department Total for 1924 approximately 73% would appear to be more or less definitely "earmarked" for the promotion of the welfare of the native community.

v. Comparison of the Medical Department Estimate for 1923 with that for 1924 with special reference to the item "Medical work in Native Reserves".

Item. Medical Work in Native Reserves

Estimate 1923 - £5,074  
1924 - £5,250

Difference - £2,824.

Though the above item has been reduced by £2,824, it must be noted, that the number of Medical Officers for whose provision has been made under item 24 has been increased by three with a general increase on that item of £1,147. that provision for £200 for the employment of an Entomologist has been included in the estimates, that provision has been made for four additional Sanitary Inspectors to the amount of £1,268 and that while a reduction of at least £2,000 might have been effected on Item 77 Medical and Surgical Stores in as much as it will be unnecessary to expend that amount on the drug Reversenhillan for use in native reserves, the item has only been reduced by £200 leaving £1,800 available for the purchase of other drugs or stores in excess of the amount available for these purposes in 1923. It may be stated with confidence, therefore, that the provision which is made for medical work among natives for the year 1924 is considerably greater than that which was made for the current....

current year.

16. It is not suggested that the provision which has been made is sufficient to meet the requirements of the Public Health of the Colony. It is in fact far short of what is necessary.

(m). B.R. PATERSON.

AD-PRINCIPAL MEDICAL OFFICER.

~~ANSWER~~ The Total cost of medical services in connection with the Military is approximately £5,000 which sum might be deducted from the total given in paragraph 3.

55864

Incl'd

24 Dec 1922

My dear Captain

DRAFT.

Many thanks for your  
letter of the 26<sup>th</sup> of Sept.

I have ~~forwarded~~  
~~today~~ and the 16<sup>th</sup> of October,  
answering seconded on another

MINUTE

envelope, which to that  
of November 1922, was by an hour to the  
same place. We are greatly  
obliged to you for the  
kindness which you have shown.

I have also received your

two letters enclosing the  
Karta Rama maps, the  
second usual action  
mentioning a slight alteration  
as also notwithstanding the  
fact that we have taken for  
you some time now.

You will attach

for transmission  
with the  
rest.

17/12/22

12.12.22

Date of Despatch