

1923

KENYA

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52984DATE  
FIVE OCTOBER 1923

NOV 23

SUBJECT

**IMMIGRATION ORDINANCE**

Submits proposals for new Order. States views of Mr. Varma. Requests telegraphic reply if possible within 8 days. If this is not possible urges he may be allowed to place proposals before Legat Council.

## MINUTES

Mr. Parkinson and I have prepared these notes together.

It is impossible for the Secretary of State to give definite approval to the terms of the Immigration Ordinance without consulting the Secretary of State for India, and it is I think certain that the India Office would consider it necessary to consult the Government of India. There is therefore no question of giving approval within the 8 days specified, and in any case I think it would be impossible to do so on the basis of a telegraphic summary of an important measure, especially as in some respects the summary is difficult to follow. It follows I think, that we should not at this stage consult the India Office at all. If the Secretary of State is not to commit himself to the Government of India, there is no reason why he should do so in any way with the

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Foreign Dept.

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Approved by Mr. Varma  
 11/10/23



## Secretary of State for India

What the Government wants is that the Council should have the full scope of what is envisaged before them as far as possible, and I think the best way of doing this is the way adopted in the case of other departments, i.e. to send a copy of the Bill to the Council for their consideration and comment. It is agreed the Government does not intend to send a copy of the Bill to the Council for their consideration. It is also agreed to send copies of the Bill to the Council for their information.

We do not think we should "put back the" by amending the Bill. The Council should be kept in the picture and we should appreciate that the Council of policy to the Secretary's Department should be maintained, but we do not press these objections.

The title should preferably be "Immigration and Employment Regulation Bill" (see the "note" under Clause 1). But it is not very satisfactory as the connection with employment is only incidental to immigration and is not general.

It seems desirable

that

that the Bill should concern itself with employment in the country as well as with immigration. But, I think it should be made clear (Clause 5) that the duties of the Immigration Officers in receiving applications for employment should be confined to applications made by persons in the Colony. <sup>at present</sup> I do not think that it is intended that applications should be received from outside, but, in any case, it seems impossible that they could be suitably dealt with as the Immigration Officer would have no machinery for enquiry.

The Bill generally sets up as tests the economic interests of the Africans and also the economic requirements of the Colony. The White Paper laid stress on the former but it gives the Government of Kenya no peg on which to hang the control of immigration in regard to the latter. Looking at the summary of the Bill it seems clear that where the latter phrase is used it is used advisedly, but, with only the summary before us it is impossible to form any opinion what the exact effect would be and how far the use of the phrase may be regarded in any quarter as furnishing the officers administering the Ordinance with an opportunity for racial discrimination. The most important points to be taken are in our opinion Clauses 4 and 5

which

*Written to Dept. of  
of Reg. - copy forwarded.*

*\* This file has previously been  
the economic suitability of  
§ 241 of R.S. Ordinance 1962  
has not.*

*Newspaper of 4*

occupations specified in the ~~agreement~~  
Clause 3 but also ~~these occupations~~  
~~these occupations in agriculture~~, if  
indeed it is not possible to devise  
a more general form of words which  
would cover any ~~category~~, other than a  
~~category~~ (which is dealt with in  
Clause 11).

As regards our suggested  
ED there will be two classes of  
applicants. - Those who are in the  
position to show that they are secured  
of employment (to use the wording of  
Clause 4 in the telegram) and those  
who are not i.e. there will be  
persons who, not possessing the  
certificate under 1A, have never received  
an informal letter from some employer  
in Colony offering them a job, while  
there will be others who have no such  
letter to show and must pass the  
Immigration Board on their own merits.  
For the purpose of the law however, we  
do not consider that any distinction  
between these two classes should be  
drawn. The man who gives a private  
chit of this kind might equally well  
have secured a certificate under 1A,  
and it will be best not to encourage  
any dodging of that provision by  
giving special consideration to the man  
who produces merely a private letter.  
I have seen three private letters  
several lines in connection with the  
applications

which are the subject to which Mr.  
Duffin also takes objection.

Clause 3 gives a satisfactory  
means of introducing an employee under  
a certificate from the Immigration  
Officers where a vacancy is known to be  
available for him and the prospective  
employer has been unable to fill it  
etc.

Clause 4 essentially deals with  
the cases who are not so introduced, but  
it probably covers several other cases  
and it would appear indeed that such  
dependent clauses as the Burgeon  
General's would be dealt with under this  
clause, and would apparently get through  
without difficulty as being necessary  
for the Colony's economic requirements.

Clause 5 provides for the  
cases of persons who intend to set up  
on their own account but it is limited  
to ~~the~~ trading or building occupations.

The proper classification appears  
to be between employees and persons  
wishing to set up on their own account  
and we suggest that it would be more  
satisfactory if Clause 3 consisted of  
two parts, A and B, of which A would be  
the present Clause 3 and B would deal  
with persons presenting themselves for  
permission to enter who do not produce  
a certificate. There would be a  
Clause 4 which would deal with persons  
wishing to set up on their own account  
and ~~the~~ ~~only~~ ~~the~~  
occupations

applications to the Overseas Settlement  
 Board for assisted passage and one  
 of the difficulties in advising the  
 Overseas Settlement Department on these  
 matters is that the letters range from  
 complete assurance to the most nebulous  
 hopes of employment. We should not  
 therefore sub-divide our 3 B but should  
 make all un-certificated applicants  
 pass the Board, ~~etc.~~

It seems probable that a  
 clause so worded, followed by a clause  
 which would make the European farmer  
 subject to the same ~~in all respects~~  
~~undergo the same test as the Indian~~  
 petty trader, would remove Mr. Varma's  
 objections to the provisions as they now  
 stand.

A further category might be  
 dealt with (and it would preserve the  
 numbering of later clauses) to cover  
 those who wish to enter as the partners  
 in any established enterprise. They  
 would not, so far as can be seen,  
 create a new competition with native  
 interests (although they might sometimes  
 strengthen existing competition) and I  
 think that it would be reasonable to  
 allow such persons to enter without  
 such formality, provided they were  
 personally not undesirable and that their  
 concerns which they were to join was of  
 good repute.

Clause 5. To have already  
 suggested that the security of applica-  
 tions

*It is not that the  
 existing law covers  
 the point*

*Clause 10. As stated in the  
 letter to the Board on 10/11/21  
 the point is not covered*

*If the idea that the man who  
 appeals is not to be  
 allowed to enter the country  
 until he has paid the cost of his  
 passage is to be adopted  
 it is not clear how  
 the man who appeals  
 will be able to pay the cost of his  
 passage if he is not allowed to  
 enter the country until he has  
 paid the cost of his passage  
 and if the man who appeals  
 is not to be allowed to enter  
 the country until he has paid  
 the cost of his passage  
 it is not clear how the man  
 who appeals will be able to  
 pay the cost of his passage  
 if he is not allowed to enter  
 the country until he has paid  
 the cost of his passage*

time for employment should be  
 limited to applications from persons  
 in Hong Kong or Uganda.

Clause 7. The non-existence  
 of education tests is satisfactory.

Clause 8. Every security.  
 So far as can be seen from the summary  
 no comment is necessary.

Clause 10. "Resident of the  
 Colony" will require definition to  
 provide for persons temporarily  
 absent.

Clause 11. The ~~number~~  
 of officials ~~to be appointed~~  
 to these  
 offices.

Clause 12. The question of  
 appeals is difficult. We do not  
 want to encourage trivial appeals,  
 but the right of appeal should not be  
 unduly restricted. ~~When~~ the appellant  
 should be expected to give a bond to  
 cover the cost of registration, (that  
 is to say the man who will go quietly  
 will go free while the man who appeals  
 will have to pay the cost of his  
 passage if he ~~appeals~~ appears in an  
 un-appealing way of discouraging  
 an undue number of appeals. There  
 should be a definite fee of a reasonable  
 amount to be paid on appeal, ~~in  
 advance of the appeal process.~~

Clause 13. This provision  
 as to immigration from neighbouring  
 territories is not altogether clear in

the summary. It would appear however that the intention is that a simplified method of dealing with such cases should be adopted, but there are likely to be pitfalls. The most obvious one is the Indian from Bombay: I do not know of any way of deciding how residence in Bombay should qualify such an Indian for treatment under clause 17 rather than under the main body of the Ordinance. It is quite possible that the intention of the clause is entirely different, and that it is meant to cover the case of arrivals at places other than Aden, for example, persons from Yangon arriving from Muzon, or persons from Arabia arriving at Lamu. The provision needs full explanation and examination.

If our suggestions are accepted it will not be difficult to draft a telegram for consideration bringing out the main points which should be put to the Governor as suggestions for adoption before publication and not in any way as a definite or final statement of the Secretary of State's views. The telegram should ask for information how persons detained for examination under the Ordinance or refused admission and awaiting a steamer are to be accommodated.

*Clause 17 - the case  
Aden (and in summary)  
Persons coming to Aden*

accommodated. <sup>Other</sup> pilots to be substituted when we get the facilities arrange position of steaming companies with regard to persons who are refused admission, and how far the Overseas Department will be concerned in administrative and advisory work at this end, arising out of the Ordinance; also how intending immigrants to West Africa in foreign countries are to be dealt with before they start.

*Good  
2/1/23*

*So I indicate with  
the other authority at  
attempt to deal with  
matter of the priority  
without the complete case  
of the bill before us  
S.P. for the  
on the lines proposed  
to the bottom line, minute*

*K.P.R.  
2/5/23*

*has done it to say for  
but please for me to  
before  
H. M.  
A. L. H.*





MEMORANDUM from the Governor of Kenya to the Secretary  
of State for the Colonies

(Dated 21st October, 1923.)

(Received Colonial Office 16.30 a.m. 1st November, 1923.)

Clear the line.

21st October.

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Following is list of Immigration proposals unanimously agreed to by the Executive Council here. The two points carefully retained were African Economic factors and absence of all racial discrimination. Varna was present as visitor pending his appointment and expressed view that any ordinance having this general effect is impracticable and unnecessary because Africans are unable as yet to take place of the Indians against whom he is afraid this ordinance is aimed. He specially objects to paragraphs 4 and 5.

(I) Preamble will state general economic principles safeguarding African interests and emphasizing no racial discrimination and just and liberal interpretation of the white paper. Title will be Immigration Regulations Ordinance not Restrictions Ordinance.

(II) Creation of separate department to be called Immigration and Employment Department and all connection with the Police Department will be eliminated. This department will serve Uganda equally and the cost will be shared between them.

(III) Any employer desiring to obtain workman, clerk, salesman, artisan or other employee from outside the Colony must first satisfy the Immigration Officer that he cannot fill the vacancy locally and will then obtain certificate for a small fee which will pass immigrant into the Colony.

(IV) Should an immigrant arrive without covering certificate

... unless he can enter under other sections of the  
 Ordinance or satisfy the Immigration Officer  
 that as a desirable immigrant, he must show that he is  
 secure of employment or that his services are necessary for  
 the Colony's economic requirements. In such event the  
 prospective employer must satisfy the Immigration Board  
 that he is able to fill the vacancy legally and that it is  
 not in conflict with the interests of the native community  
 that vacancy should be filled by the immigrant in question  
 or by an employee from outside the Colony. Note. Where-  
 ever Immigration Officer or Department is used read immigra-  
 tion and employment officer.

(V) In the case of immigrants with small or large  
 capital who wish to trade, or contractors or builders with  
 small or large capital who wish to set up business the  
 Immigration officer would make full enquiries and consult  
 his Board. He would enquire whether there was an opening  
 and whether economic and native interests would be bene-  
 fitted or harmed and act accordingly.

(VI) Immigration Officer would compile information  
 and satisfy himself on receive applications for employment  
 and afford such information to the press or otherwise from  
 time to time. Note. This was in practice an employment  
 bureau and emphasizes economic factor hence use of word  
 employment in title of Ordinance.

(VII) No language or literary tests to be applied.  
Note. It was thought wise to eliminate all language tests  
 and so discount hostile criticism.

(VIII) In addition to other provisions immigration  
 officer to have discretion to require either money (or) bonds  
 sufficient to cover cost of repatriation plus small sum (a)  
 to cover cost of detention or also to be required for similar  
 sum (a) may call be made. Immigrants to have discretion  
 as to the choice. Money to be held by the Immigration  
 Officer

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efficiency until the certificates are produced.

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(II) Immigration and Employment Board to be set up in Nairobi and Kampala to instruct Immigration Officer as to the economic requirements in their respective countries representing the native interests one Indian and one European. Archer considers that the Uganda Board should control the immigration to that country.

(I) Ordinance not to apply to anyone who can prove that he was a resident of the Colony at the time of publication.

(II) Professional men visitors travellers and sportsmen (as not present difficulties and will be provided for.

(III) Provision as to vessels and their Masters and their liabilities to remain substantially as in existing Ordinance.

(III) If in spite of passing the immigration officer an immigrant proves to be a prohibited immigrant within three years of entry he may be repatriated under this Ordinance.

(IV) Rules may be prescribed.

(V) Appeals to lie to the Governor in Council subject a bond to cover cost of repatriation.

(VI) Uganda to pass similar and simultaneous legislation.

(VII) Where the immigrant is from any adjoining territory including Arabia the District Commissioner or the Resident Commissioner would be empowered to act as immigration officer.

(VIII) Existing Immigration Ordinance to stand subject to alterations stated above. This is end of part as to the new Ordinance.

(IX) Estimated nett cost of the new Immigration Department is £2,500 for 1924. Detailed estimate by mail.

(X) Immigration Officer to be appointed immediately.

tactical

tastful official with salary suggested of £900. . .

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(XII) Archer with advice of his Directors of Agriculture and Public Works (who are in Nairobi) fully agree with this telegram.

(XIII) Please send reply as soon as possible as highly desirable to notify Legislative Council of position approved by you at the same time as new Legislative Council Amendment Ordinance is introduced. If you are not able to send your approval during the present session of the Legislative Council say within eight days I urge strongly that I be permitted to place these proposals before the Council for discussion as elected members are very anxious as to steps Government is taking. My personal view is that Legislative Council will accept these proposals.

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MORRIS AVE. LONDON Telephone 2240 LONDON WALL

TELETYPE

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TELEGRAMS SHOULD BE  
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WILL FOLLOW.

THE NUMBER OF WORDS IN  
THIS MESSAGE DIFFERS FROM  
THE NUMBER SIGNALLED.  
A CORRECTION WILL FOLLOW



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*Handwritten notes:*  
USA  
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~~VERMETS~~ ~~ERTIPASOS~~ ~~AMENITHE~~ ~~EVERSANTA~~  
~~WUPER~~ ~~WENETION~~ ~~AVERACOS~~ ~~OCORARAS~~

3240 LONDON WALL

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*Via Eastern*



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 AFRIGAMU NUODOSU ITERIASUOL BVALFUTOV  
 JANGUNDO ICOCOSU  
 PUPACHUD COLASULI NAJRWUO JATGASATI  
 TABGOSUO COLGOSUO LOBBANDAT KURUJUTEL  
 KEDJAGAV BODATAN BARRAUOVL JATGJODAN  
 GENSRYHUC PUSGANDU BUNOIPVHI BVALFUTOV  
 PUPACHUD COLGOSUO LOBBANDAT KURUJUTEL

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AFRIGANI	PIGOCODU	ITENLADDE	DYCALFUCV
	JANESONDO	ICOCODUR	
MYFACHNO	COELASOLI	NAAJAVHUG	JATOCARCI
YACODONU	COLOONER	LOUBARDAR	KWRENJTEL
YACONAV	BRAPLANO	BARANUOL	JATAJODAN
COYONU	POYONU	WOLICOVA	MYAIONTOE
YACON	COYONU	WOLICOVA	UNDUBVET

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~~UTVOGAGOR~~ ~~DELINUTRUM~~ ~~BEQJUNDA~~ ~~UTVILVADO~~

~~BYDUGELBY~~ ~~SPAREGELER~~ ~~COPLUUTVOD~~ ~~SHDOPGELBY~~

~~KHTRUNESJI~~ ~~URNDAYPIK~~ ~~RIGDLOREP~~ ~~TENNDJATOR~~

~~OGREYVIGRU~~ ~~LUORIGGTA~~ ~~ANRIPERET~~ ~~IDVOGAGREI~~

~~TELOVORU~~ ~~SHUNGELS~~ ~~ANONGORBY~~ ~~ANUBBERED~~

~~ANRIPRAGV~~ ~~LEDJHARO~~ ~~UVSUGELBY~~ ~~INTVOARRIP~~

~~SHUNPAGOR~~ ~~IGIUSTUJU~~

~~JAGGURU~~ ~~WIGTUEL~~ ~~JUPHARRIP~~ ~~HUONHARRIP~~

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<del>UTVODSADU</del>	<del>SELVYTRON</del>	<del>DEOJIVUNDA</del>	<del>UTYKIVREO</del>
<del>BYDUGELBY</del>	<del>EPREKELU</del>	<del>COPLUTVOD</del>	<del>SANDVCELBY</del>
<del>KVTRUNESJI</del>	<del>URNDAYVIK</del>	<del>RIOBLOREP</del>	<del>TENNYJATCH</del>
<del>OGENTYGEN</del>	<del>LWONSOVA</del>	<del>ARRIPETRY</del>	<del>ISVOCARFI</del>
<del>TELOVOC</del>	<del>BRANDHOLS</del>	<del>ANONORBY</del>	<del>ARUSSEKES</del>
<del>ARRIPAV</del>	<del>KEDJERES</del>	<del>SVUDCELBY</del>	<del>INVOYARRIP</del>
<del>ANDJON</del>	<del>ISUOVUJU</del>		
<del>JACKEN</del>	<del>VEGVELS</del>	<del>JUPHARRIP</del>	<del>NUVLUVOC</del>
<del>ARRIPON</del>	<del>ANDJERES</del>	<del>ANDJERES</del>	<del>COVOCARU</del>

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<del>TREIOPPU</del>	<del>GERRAIGAD</del>	<del>ISTANIANE</del>	<del>ONCEBZES</del>
<del>MEONPJODON</del>	<del>ANONOPJUD</del>	<del>COLZANRIP</del>	<del>PIONIPZES</del>
<del>BOJHUBREA</del>	<del>UNANNUPWA</del>	<del>PIODJEJAE</del>	<del>TREKTOPLE</del>
<del>ICIDYDLP</del>	<del>NIGRANPREX</del>	<del>DELBYLARKA</del>	<del>NIJBTACCA</del>
<del>TRUENAPTA</del>	<del>ISTANIANE</del>	<del>ONCEBZES</del>	<del>TONESTOOP</del>
<del>TREBIPEDI</del>	<del>AJHUNPRED</del>	<del>TACDANWON</del>	<del>EVADPSTV</del>
<del>EJPAWCCOO</del>	<del>VUREUCHEN</del>	<del>CONYCCOO</del>	<del>JACODREND</del>
<del>TYCNEBIP</del>	<del>TREBIPEDON</del>	<del>DEVTANIANE</del>	<del>ONCEBZES</del>



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TREBIOFFU	GERRAIGDAD	ISPTANWANG	ONCEBIFEN
MEONPJOBON	ANONOPJUOP	COLZANRIP	PIONIRIBES
BOJHUSAKKA	UHANNUPVNA	PIUOBJEJAE	TREKTOPLE
ICIDUYLAP	NIGRANFREK	GEL-SUJARKA	RIJDUYAKKA
TRUCAPSTA	ISPTANWANG	ONCEBIFEN	TOMNOSTUOP
TREBIFEDI	AJHVNHUGED	TAGORANWON	EVANDUJENY
EJPAKOSOO	YUNEUJENCU	CONCOTOOO	JATOCSENO
TUCORERIP	TREBIFSOAN	POVUNUPNA	CEROTOCOCI

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ZUVENDRR PADMOGLYBA SAVOSSOTHU TREBIELEUV

KHOKESGAR OENOVYRULY BRENDYVIGA GOHYVUGAR

LNUSSOFTA JATAYTUGON

EYDIPANGUD BONDVIGTA MURKESASO GUACHJATOR

OENYUJ-UY BRENDYVUGO OENYALYUGO VOYUJATOR

MURKESASO GARTYVUGO RIGDJEJAS NALYANDRO

KUPESYUGO JATOGYUUYU MURKESASO PINDYUGO

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Number of the Bill

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ZUYENOR PAMOCLEBA SAWOOTHU TREBIEZUV

ZHORKESOR OENWYRUP BREMBYKA COENYURBA

LEWOSIOTA JATAYTULON

ZYBIPAMOND BONDIGITA NURKESASO QUACHJATOR

OENWUP/04 BREMBAYO OENWALCISU VUWBJATOR

ZHORKESOR SARTICISU RIGUJEUAR NALCAANDU

KUFESORU JATKESORU ANKESORU PINEJOCUP

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Master Form 500

E T Co., Ltd.

CONTINUATION SHEET NO.

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NEGATIVE PHOTODUPLICATIONS  
 FROM THE NATIONAL ARCHIVES  
 OF THE UNITED STATES  
 DEPARTMENT OF THE ARMY  
 RECORDS MANAGEMENT CENTER  
 COLLEGE PARK, MARYLAND  
 20740-6001  
 (301) 713-3400  
 (301) 713-3401  
 (301) 713-3402  
 (301) 713-3403  
 (301) 713-3404  
 (301) 713-3405  
 (301) 713-3406  
 (301) 713-3407  
 (301) 713-3408  
 (301) 713-3409  
 (301) 713-3410

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<del>UNODIYEP</del>	<del>PUSCHASAY</del>	<del>KEDJAYONO</del>	<del>JUBBENRE</del>
<del>ROMOTOPU</del>	<del>IGGTAARCIJ</del>	<del>KEBELUDVAJ</del>	<del>GASVIRUPWE</del>
<del>OSANJATOK</del>	<del>TULKSDEYEP</del>	<del>IGIGOVURON</del>	<del>OPG-IKRUVER</del>
<del>OPVOCASAM</del>	<del>UNISPOOSPLU</del>	<del>TROMPRADY</del>	<del>PUBICAKRI</del>
<del>WICALADYJU</del>	<del>OTDANICISU</del>	<del>VUVSOSLSE</del>	<del>WISPOUNUO</del>
<del>WAKRANOD</del>	<del>OSULCHILDA</del>	<del>OSJGANELI</del>	<del>OSUSOS-UCO</del>
<del>YUSOSOD</del>	<del>ANONOTYEP</del>	<del>ANOSRANOD</del>	<del>ANOSRANOD</del>
<del>YUSOSOD</del>	<del>AVO-JROJED</del>		

X 2a 3a/9

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CONTINUATION SHEET NO.

E. T. Co., Ltd.

Circuit Ref

52984  
REC  
REV 1 NOV 23

OPC-TR-1000 VDEIIXOON SERTPOIRIP JATONOBEN

ANONOJATAG OOROPABADY ONOJJATAG NYRUAVUDIA

OARNEBUNNE IPVATPALOU UDEUIOPCIX JOIUBVWAO

PUBUNNESO ZARRABDIX ICUBOVWAS APOVNIONU

TREIIXOOL SNOERABAT CENUBAREI DEJUTENOR

PALNOEBOO VVBARUUAJ TAREBDEEN SVIENHOO

BACNEBOO ICUBOVWESA JOUBOVWESA OPOEJATAG

Circuit Ref.

52984

REC.  
REV. 1 NOV 23

OTCTI/1000 VOZELI/1000 SERVO/1000 JATCHO/1000

ANONO/JATAM OOROP/1000 ONO/JATAM UYRU/VUDIA

OARNE/PURNE IPVAP/1000 UBB/1000 ICI/1000

PUBU/1000 IARR/1000 ICI/1000 APOUN/1000

TRESI/1000 ONOR/1000 CEN/1000 DI/1000

PALNO/1000 VUDAR/1000 TRES/1000 DI/1000

GACH/1000 ICI/1000 ICI/1000 UBB/1000



X 2a 3a/9

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CONTINUATION SHEET NO.

E T Co. Ltd

Circuit Ref

52984  
REC  
REV 1 NOV 23

OTC-TR-1000	VOZELIXOON	SERTFOINIP	JATOKOBENU
AMONDJATAG	OSROPASADY	OROSJATAG	UYRUAVUBIA
OARNEPUNNE	IPVAFPALOU	UBRDIOPCIX	IOIUCWYAG
PUBUNESOO	IARRHODII	ICISUVVAG	APOVNIDONU
TREELHOOZ	SNORRAGAT	GENUCARRI	DISUVNORR
PALNOLLOO	VUDANUJ	TREEDOTON	BUICORRUSO
SACKOOLLOO	ICOOVUBI	NOSEUVUDA	UPEIJATAG

X 2a 3a / 10

373

E. T. Co. Ltd.

CONTINUATION SHEET NO.

Circuit Ref

52884

REC'D  
NOV 1 1953

BANTACHUP APRI/STAPCA JUFABARPMI TIRUPSEVUA  
 EL/EP/IOLE URRO/PTIVIR ABVEY/JATOK OBEN/IC/IOU  
 VUTEP/IOJES JATOK/POCA TREB/OPCOB BHO/JACR/PO  
 ABUL/IOCA TIV/OP/POC OOR/CHENOR OBI/IC/IOU  
 OAC/PLEY HNS/REPOR JATOK/EPPO HNS/IC/IOU  
 OIR/AMST IERRO/IOYA TIV/OP/POC

X 2a 3a / 10

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E. T. Co. Ltd

CONTINUATION SHEET NO.

Circuit Ref

52384

REC'D  
REL. 1 NOV 23

HANONUP APRISTAPCA JUFABARPMI TIRUPENWA  
 ELUPICLA URROPIVER ABVEJATOR OSENUICIUO  
 VYEPICJED JATCEFOEA TREBICFOOB SMOJADWPO  
 ADULIYUCA TIVCEFOOB OOSCHENUA OPELICIUO  
 HANONUP HENUNOR JATREPEPO HENUNOTAN  
 ONIRANOT KEDONETA ZPTOLAN

X 2a 3a / 10

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CONTINUATION SHEET NO.

E. T. G. d.

Circuit Ref

52884

REC'D  
REL. 1 NOV 23

MANDONUP APRIETAPCA JUPABARPMI TIRUPERWEA  
 MELIPICLA URRBOPVER ADVEY JATOK OGENICIUO  
 VITIPICJED JATOKPICH TRERISFOOB BNOYADN3PO  
 ABULYBOON TIVYOLFOOB OOSSEBBOON OBIICIUO  
 MANDONUP URRBOPVER JATOKP3PO URRBOPVER  
 MANDONUP APRIETAPCA BERTOCOME

REGISTRATION SHEET NO.

1830/11

377  
E. T. Co., Ltd.

Circuit Ref

52984  
REC  
REU 1 NOV 23

UOYVQOB	JATOKOBENU	TRUGUAPYAO	NAAGZASNR*
PINCOBWA	UVVOROKHI	COMBEPARNE	VOJEDJOTO
UNGIADJ	UTVODARBE	TOCOBUDVE	AIRURARRIP
EPANWTO	KALSPUNOV	NALGASOVR	ISPTUASRQ
ROOYQOB	TOCOBUDVE	OLPTEVATE	AVPHEDGAE
WUENQOB	CANONWEN	ARIWUENEA	ASPIZAVSEA

Contract Ref.

52984

REC  
REL 1 NOV 23

DUODUO JATOKOBEU TRUCUAPYAO NAAGZABKRY

DINOCCHA OUVORONZI SONNEFARMI VOJEDZENO

YNGIAGEJ UTVOBAGRE TPOCCEUVE AIRUNARRIP

EPACHTO KALPUNOV NALCAGOVY TSPHUSNO

ABONO COCCEVNA OLPTEVATD APPHEDGAE

PUNOOC GADHONON ARINUSCHA APTIAYDGA

Pa 3a/12

CONTINUATION SHEET NO.

Circuit Ref

VOILEONE	NAVITOPCIX	KNEBESDPT	ICPUEDEIEH
DKRSEKVA	AREBBDARIN	RECHOLEBOS	RRRUBVTRU
WZASDPE	IVREBDOCH	BLEVTASPA	ELUGGLOFT
RYHTWVA	OSAGGEMIE	BISPPSST	EVOHWVQA
WNRSDR	ASTELERON	MURRSDNG	INLCHNDR
WNRSDR	CRAGIUSON	KIRNEDDE	WCHSDRAN
TRRAGGAG	SCORON		

Pa 3a/12

Circuit Ref

WOLSONE / NAVTOPCEX KNEBNSOPT ICPUKVERIE

SKRDEKVA ARREBARKW RICHOLBODE RTRBUTVVA

WZANPEB IYRBUOCH BLOVYASPA BUOONJFT

WYNTVCA GCACCHBLE BIRSPREST EYONAVQA

OURGON ASTELARON NURRCHNO IYLOKREB

WYRDEBR GRATUONN RICHOLBODE VONRORON

TRUSAGAGG & COUNON



INFORMATION SHEET NO.

X 203 a/b

UNDEJOAN	RIGGUEPEPO	TRULUEPEPO	JADORANRSP
----------	------------	------------	------------

FORPEPO	MEGASDDEH	ONELLEPEPO	UGINDPEPE
---------	-----------	------------	-----------

ONCEPEPO	VORDEHJED	UOVAJEUOP	ANRIPENBAR
----------	-----------	-----------	------------

DEBYRU	POYUUVUSKA	AGNEVOCOLI	ERISCOAENS
--------	------------	------------	------------

LEVUSLE	DALEMAN	AVANDEROD	PIULIACOD
---------	---------	-----------	-----------

WAGLEJE	OVOROVNOO	JADROGNO	TADROVNI
---------	-----------	----------	----------

ONRINNO	VENRINNO	OVOROVNOO	SADROVNO
---------	----------	-----------	----------

POGON	OVOROVNOO	OVOROVNOO	VOROVNOO
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ANRINNO	OVOROVNOO	OVOROVNOO	OVOROVNOO
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X 203 a/b

52984

E. T. Co., Ltd.

...INATION SHEET NO.

REC  
FILE

NOV 23

YRSJOAN	RIGSDEPEPO	TRUSUDEPLE	JACORANRIP
YOSPEPO	ANUSASDEN	ONELLEPEPO	USIDPEPE
YASPEPO	VONDERIJES	USWAJFUCVP	ANRIPENSAK
YODVTRU	YOTUCYUSKA	ADNUPCOLI	ERISCOANG
YEVULTK	SALSMAN	AVANDEROD	PIJLIARCO
YAKHAIK	YVORVUD	JACORONEN	TARVORNER
YADNARO	YVORVUD	YVORVUDS	SARVORVUD
YACORON	YVORVUD	YVORVUDEN	VURVORVUD
YADNARON	YVORVUD	YVORVUDEN	YVORVUDEN

Decode

of a telegram to the Governor of Kenya

NOV 23

Received in the Colonial Office at 10.30am on 1/11/23

Check the line  
 is below. Following is gist of  
 Immigration proposals unanimously  
 agreed to by the Executive Council  
 last 0. The two points carefully  
 retained were African economic  
 factors and absence of all racial  
 discrimination 0 Varma was present  
 as visitor pending his appointment  
 and expressed view that any  
 over-emphasizing this general  
 effect is impracticable and  
 unnecessary because Africans are  
 unable as yet to take place of  
 the Indians against whom <sup>whom</sup> he is  
 afraid ~~that~~ this ordinance is aimed  
 as especially objects to paragraphs 4  
 and 5 0

(1) Preamble will state

general economic principles safeguarding  
 African interests and  
 emphasizing no racial discrimination  
 and just and liberal interpretation  
 of the white paper 0 Title will  
 be Immigration Regulations  
 Ordinance and Restrictions  
 Amendment 0

Recode

of a telegram

NOV 23

The Governor of Kenya

Kenya

Received in the Official Office at 10 Jolan, 1963

1/1/23

Check the line  
 as before. Following is gist of  
 Immigration proposals unanimously  
 agreed to by the Executive Council  
 last 0. The two points carefully  
 retained were African economic  
 factors and absence of all racial  
 discrimination 0. Verne was present  
 as visitor pending his appointment  
 and expressed view that any  
 measure having this general  
 effect is inoperable and  
 unnecessary because Africans are  
 unable as yet to take place of  
 the British agent <sup>whom</sup> he is  
 afraid ~~that~~ this opinion is aimed  
 especially objects to paragraphs 4  
 and 5 0

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 giving African interests and  
 emphasizing no racial discrimination  
 and just and liberal interpretation  
 of the white paper 0 Title will  
 be Immigration Regulations  
 Orders and Restrictions  
 0

Recode

of a telegram

NOV 23

The Governor of Kenya

Forwarded to the Colonial Office at 10.30am on 1/11/23

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 African interests and  
 emphasizing no racial discrimination  
 and just and liberal interpretation  
 of the white paper 0 Title will  
 be Immigration Regulation  
 Ordinance with Restriction

(II) Creation of separate  
department to be called. 378

(2) Immigration and Employment  
Department and all connections  
with the Police Department will  
be eliminated. This department  
will serve Uganda equally and  
the cost will be shared between  
them.

(III) Any employer desiring  
to obtain workman <sup>or</sup> clerk,  
salesman artisan or other  
employee from outside the colony  
must first satisfy the  
Immigration Officer that he cannot  
fill the vacancy locally and  
will then obtain certificate for a  
small fee which will pass  
immigrant into the colony.

(IV) Should an immigrant  
arrive without covering ~~the~~  
certificate unless he can enter  
under other sections of the  
Immigration Ordinance or can  
satisfy the Immigration Officer  
that he is a desirable immigrant,  
he must show that he is  
assured of employment ~~but his services~~  
are necessary for the colony's  
economic requirements. In such

(2)  
(II) Creation of a new  
department to be called 378  
Immigration and Employment  
Department and all connections  
with the Police Department will  
be eliminated. This department  
will serve Uganda equally and  
the cost will be shared between  
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desirous of employment or that his services  
are necessary for the colony's  
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event the prospective  
employer must satisfy the  
Immigration Board that  
he is unable to fill  
the vacancy locally and that  
it is not in conflict with  
the interests of the native  
community that vacancy should  
be filled by the immigrant  
in question or by an  
employee from outside the

Colony ( Note Wherever  
Immigration officer or Department  
is used, read



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Immigration Board that  
he is unable to fill  
the vacancy locally and that  
it is not in conflict with  
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be filled by the immigrant  
in question or by an  
employee from outside the  
Colony. Note whenever  
Immigration Officer or Department  
is used, it

(3)

Immigration and Employment  
officers

(V) In the case of immigrants  
with small or large  
capital who wish to trade,  
or contractors or builders with  
small or large capital who  
wish to set up business the  
immigration officer would make  
full enquiries and consult  
his board. (i) He would enquire  
whether there was an opening  
and whether economic and  
native interests would be  
benefited or harmed and  
decide accordingly. (i)

(VI) Immigration officer  
would compile information  
and notify vacancies and  
receive applications for  
employment and afford  
such information to the press

Immigration and Employment  
Officers

(V) In the case of immigrants with small or large capital who wish to trade, or contractors or builders with small or large capital who wish to set up business the immigration officer would make full inquiries and consult his board (i) He would enquire whether there was an opening and whether economic and native interests would be benefited or harmed and decide accordingly (i)

(VI) Immigration officer would compile information and notify vacancies and receive applications for employment and afford such information to the press

(4)

cover cost of ~~operation~~<sup>operation</sup> plus  
 such sums to cover cost of  
 detention or else the countries for  
 similar sums who will be  
 liable or I require to be  
 decision as to the chosen  
 money to be held by the  
 Immigration office until the  
 services are produced a

(ix) Immigration and  
 Employment Board to be set  
 up in Karachi and Manipal  
 to instruct Immigration office  
 as to the economic requirements  
 in their respective countries  
 representing the native interests

(4)

cover cost of ~~operation~~<sup>operation</sup> plus  
 small sums to cover cost of  
 detention in case the countries for  
 similar sums who will be  
 liable of immigrants to the  
 discretion as to the charges  
 to be held by the  
 Immigration Office until the  
 swatches are produced.

(17) Immigration and  
 Employment Board to be set  
 up in Karachi and Bombay  
 to assist Immigration Office  
 as to the exigencies requirements  
 in their respective countries  
 representing the native interests

one Indian and one European.  
Anchor considers that the Uganda Board  
should control the immigration  
to that country.

(X) Ordinances not to apply to  
anyone who can prove that he  
was a resident of the Colony  
at the time of publication.

(XI) Professional men visitors  
travellers and sportsmen do  
not present difficulties and  
will be provided for.

(XII) Supervision as to vessels  
and their Masters and their  
liabilities to remain sub-  
stantially as then existing.

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liabilities to remain sub-  
stantially as then existing.

(5)

331

Ordinance.

(XIII) If in spite of  
passing the immigration officer  
an immigrant proves to be  
a prohibited immigrant  
within three years of entry  
he may be repatriated  
under this Ordinance.

(XIV) Rules may  
be prescribed.

(XV) Appeals to  
lie to the Governor in Council  
subject to a bond to  
cover cost of repatriations.

(XVI) Uganda to  
pass similar legislation  
by simultaneous  
legislation.

(XVII) Nothing

Ordinance.

(XIII) If in spite of passing the immigration officer an immigrant proves to be a prohibited immigrant within three years & why he may be repatriated under the Ordinance.

(XIV) He may be prosecuted.

(XV) Appeals to be to the government & must be subject to a bond to cover cost of repatriation.

(XVI) Appeals to pass similar by simultaneous legislation.

(XVII) Neither

the

the immigrant, is from any adjoining territory including Akala the District Commissioner or the Resident Commissioner would be empowered to act as immigration officers.

(XVIII) Existing Immigration Ordinance to stand subject to alterations stated above. This is end of proposals as to the new Ordinance.

(XIX) Estimated nett cost of the new Immigration Department is £ 2,500 for 1924.

Detailed estimate follows by mail.



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any adjoining territory  
including Arabia the  
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Resident Commissioner would  
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new Ordinance.

(XIX) Estimated  
nett cost of the new  
Immigration Department is  
£ 2,500 for 1924-5  
Detailed estimate follows by mail.

(XX) Immigration Office to be opened  
and to all, & District Office will  
bring up a bill of £4000

(XXI) Letter with advice of his Director  
of Agriculture and Public Works (who is  
in hand) fully agree with this proposal.

(XXII) Please send reply as soon as possible  
as highly desirable to satisfy Legislative  
Council of Jordan affairs by you at  
the same time as the Legislative Council  
Government Ordinance is introduced &  
if you are not able to send your  
reply during the present session of the  
Legislative Council say within eight  
days I will strongly that I be  
permitted to place these proposals  
before the Council for discussion as  
described under no very reasons as  
to steps Government is taking &  
my personal view is that Legislative  
Council will accept these proposals.



directed mainly to avoidance of suspension  
as to possibility of more discrimination  
in administration of law especially in  
view of reference to economic conditions  
of Colony which may be reported as  
requiring the economic suitability test  
reported to in the case of South  
Africa

Classification of cases in IV and V  
seems confused and suggest the following  
... A to embody your ill III B to cover  
all other cases of employees and I do  
not consider that those who produce  
informal assistance of employment should  
be relieved of necessity of investigation  
by court. They could presumably have  
been certified in advance under ill A  
if as in part V but to cover all cases  
of independent occupations other than  
professions i.e. in particular agriculture  
V to contain provision for particular  
in existing understanding of my hand.  
Such applicants should be admitted freely

subject

subject to production of partnership  
agreement and to good repute of under-  
taking as well as condition that applicant  
is not personally undesirable under present  
law.

DRAFT.

Will presume it is intended that only  
local applications (or say from persons in  
Kenya and Uganda) will be received. Officer  
would have no means of investigating other  
applications.

MINUTE.

I presume that temporary absence is  
covered by existing law.

IV Rules to be subject to approval of  
Secretary of State.

Actually they should be sent to me in draft  
with full explanation.

If intention of bond to cover cost of  
registration not clear. It is reasonable  
where appeal makes the difference between  
landing and not landing but in other cases  
consider that there should be a definite  
fee moderate in amount and repayable if

appeal

appeal successful. That would  
sufficiently discourage frivolous  
appeals.

Will not clearly understand but  
if it is intended to cover cases of  
appeals at other places than Boston  
I agree.

Will the Commission should be complete  
statement of law and not merely amend-  
ment of existing law?

When you submit Bill please inform me  
what provision is intended for accommoda-  
tion of persons detained for investiga-  
tion under the ordinance of admitting  
registration.

appeal successfully that would  
sufficiently discharge previous  
appeals.

Will not clearly understand but  
if it is intended to cover cases of  
appeals at other places than Kansas  
I agree.

Will the Commission should be complete  
statement of law and not merely amend-  
ment of existing law?

When you submit Bill please inform me  
that provision is intended for administra-  
tion of persons detained for investiga-  
tion under the Ordinance of admitting  
immigration.