

1923

KENYA

47

FROM  
POLITICAL OFFICE.DATE  
20th AUGUST 1923.

4,394

RECEIVED  
2. AUG 23

## IN CIRCULATION:

Mr.

Mr.

Mr.

U.S. U.S. of S.

Perm<sup>t</sup> U.S. of S.Par<sup>t</sup> U.S. of S.

Secretary of State.

## SUBJECT

PUBLICITY OFFICE.

Memo re to advisability of establishing, in view of financial difficulties and of limited benefits likely to result.

Previous Paper

FM  
28/8/23

## MINUTES

~~Dr. G. Spratt  
Attorney General~~

Mr. Spratt based on the memo. with me  
as Mr. D. was concerned, I thought  
it best to refer the S.P. to  
Mr. Hart. Please now find  
a few typed incorporating  
his proposed arrangement

already written (the UK  
standards indicate variations in language)  
for your consideration

defects, as it were, more  
fully the last time  
and correct them if you can  
it is only a draft, I repeat, of  
that is the 12/25 W.D. - but  
you will see sufficient in  
it to give you suggestion  
in general. What I mean by

Subsequent Paper

FM  
28/8/23

in Russia about the  
expansion in the O.P.D.  
  
I am not quite clear as to  
the original intention  
we feel when he departed,  
took this somebody to be  
a member - and an  
unofficial & rather  
or rather to whom am  
offical or non-official.  
  
Difficulties as to what  
rights arise with a  
second official - & an  
offical of course  
want for other permission  
to carry out their  
functions provide an  
easy way to implement  
plan. So far I think  
it will affect the  
O.P.D. but  
we do not know  
what our  
functions of the manager  
would be satisfactorily  
I want especially  
large extent or how far  
they are required to  
work from the money  
although it is necessary  
to expect to have an  
individual who has  
who really knows the  
local knowledge &  
whose knowledge is of

recent acquisition in a  
year or two which can  
happen & varies the 48  
opinion of local  
knowledge etc we at the  
time could not decide  
+ add. 1921  
  
Each with its own  
of difficulties & the  
unique be difficult to  
the "just boundaries" +  
"subsistence" principle  
  
Perhaps in the end  
it will be best to accept  
O.P.D. management & leave  
it to you to suggest  
attaching Kenya  
Appendix A item 2 1921

1921  
25/8/21

Mr. Jeffries.

Thanks for loan of Kenya  
Publicity Office papers which I  
return herewith.

If the proposal should  
come to anything, we hope that  
we may be given the opportunity  
to consider how far we could offer  
to provide (1) accommodation for  
the officer & the staff required  
other than the existing basis  
with local knowledge. I have

already mentioned this, some time  
ago, to Mr. Bottamley.

JSR

14. 9. 23.

## MINUTE SHEET

Co

49

Reference

376, 43

Kenya

MR. PARKINSON.

Our South African Interviewer, Mr. Bromwich, who has local knowledge of South Africa and Australia and has been in Kenya, is already doing the work referred to in the linked passage of the draft. He has always been in close touch with the Kenya Department, and has kept up-to-date in regard to local conditions. In my opinion, what he is already doing meets the case, and I do not see any necessity for attaching a Kenya resident or official to this Department. It might be useful, however, if residents or officials who are home on leave could be asked to call and see Mr. Bromwich, and give him the benefit of any recent information which they may personally possess.

I would therefore suggest the following alternative for paragraph 3 of your draft:-

*3 "As I understand the scheme put forward with your despatch under reference, the proposed Publicity Office appears to be intended primarily as an Information Bureau, but, in addition, it would serve as an advertising office and as a means of attracting to Kenya intending settlers from this country. With regard to the office in its aspect as an Information Bureau, persons desiring information about Kenya can already obtain all such information as is available from the Overseas Settlement Department of the Colonial Office. As you are aware, the Overseas Settlement Department publishes a Handbook dealing with the Colony. A revised edition of this Handbook is about to be issued. Moreover, the Department has on its staff an interviewer with special knowledge of conditions in South and East Africa who already furnishes authentic information to enquirers regarding Kenya Colony. In the circumstances, I would suggest that so far as information is concerned, all that is necessary is to continue the existing arrangement at the Overseas Settlement Department. It might possibly increase the usefulness of the Interviewer if Kenya officers and residents of standing when on leave in this country could be requested to call upon him, and give him the benefit of such recent local knowledge as may be of value to enquirers".*

If these amendments were accepted, paragraph 6 of the draft might end as follows:-

"and whether this object could not equally well be achieved by making full use of the existing facilities afforded by the Overseas Settlement Department".

22.8.43.

W Plant (O.S. Sept.)

Ans of Rep<sup>o</sup> to G.O.T.D.

I think you should see their  
Rep. I think we should do  
it return it quickly, as  
it is becoming urgent.

Enclosed marked passage.

I am not at all sure that  
Mr. Hollomby meant "a

Kerry a 'student' - I believe  
he meant a Kerry special.

In any case let me  
know any more you wish  
to offer, & if there are

W. Rant (O.S. Sept)

I am of op<sup>ps</sup> to G.O.T.D.  
I think you will see our  
S.P. I hope he glad if you  
can return it quickly, as  
it is becoming urgent.  
Enclosed marked passage.

Don't at all care what  
a Bellomy report "a  
Kenya 'resident' - I believe  
he means a Kenya special  
In any case let me  
know any more you wish  
to offer, & if there are

changes in the SW. you  
will wish to amend  
please indicate them  
& suggest amendments

Acc'd

21/8/23

Suggeted by  
Committee  
Chairman

Sir H. R. G.

On the 8th August Lord Palmer,

Lord Cranworth and Major Crowdy raised the question of the Publicity Office with Sir J. Masterton Smith. He afterwards discussed it with Sir R. Coryndon. I understand that the upshot is that while it is of course very undesirable that we should take any action which could be regarded as obstructing European interests, it is equally essential to consider the matter very carefully from the point of view of not in any way giving preference to European interests, and also from the point of view of the financial position of the Colony. To take the latter point first, it is now beyond doubt that, owing to the Secretary of State's absolutely unavoidable ~~desire~~ <sup>position</sup> not to approve of the cut in Asiatic salaries which was proposed locally and the necessary adjustments of accounts between Kenya and the War Office — [These adjustments have nothing to do with Kenya's share of war expenditure, but concern merely the War Office advance of cash and the Treasury ~~etc.~~ <sup>etc.</sup> disbursements of these advances, which have raised awkward questions of exchange adjustments] — The Kenya balance is on the adverse side of the account to the extent of something just under ~~the~~ <sup>for</sup> figures — ~~the~~ <sup>Kenya</sup> Colony's balance sheet. The railway still shows a margin of profit which will be available for the Renewals and Betterment Fund, but not so large ~~an~~ <sup>a larger</sup> amount as the General Reserve had

anticipated six months ago.

There is no need for panic yet and revenue appears to be coming in well, but there is every need for keeping down expenditure to the lowest possible figure and ~~is~~ absolutely necessary and useful services. Sir R.Coryndon on his departure proposed to reassemble his local Economy Committee and expressed the fear that further reductions of staff would be necessary. In these circumstances we have to consider the ~~question of one~~ <sup>justification for a service</sup> which would involve non-recurrent expenditure of £1,000 and annual expenditure of £7,070 (of which £2,500 would be borne by the railway). Clearly little could be spent during 1920, but the future burden must to be taken into account.

As regards the usefulness and necessity of the office, it is clear that the proposal is primarily one for an Information Bureau, secondly for an advertising ~~Office~~ <sup>Office</sup> and thirdly, that I think it is fair to suppose ... only a minor degree) as a land settlement effort with the direct object of relieving present settlers from their difficulties by inducing new settlers to take up their land or part of it. As regards information I feel that it is possible to secure that everybody who wants to know about Kenya ~~can~~ get the necessary information simply by putting on a more systematic basis the work of existing

existing agencies and particularly of the Oversea Settlement Office. They can only give the information they get, and it is desirable that there should be no difficulty ~~in~~ <sup>in</sup> Kenya their being left uninformed at any important point. The question might be considered whether somebody in Kenya could not be employed in the Oversea Settlement Office with the definite work of keeping in touch with Kenya and collating the information received.

As regards advertising, I do not think that the old Uganda Railway advertisement work was worth the money; the gaudy posters which were exhibited may have helped a little to attract the big game shooter and the globe trotter, but they were not of ~~the~~ character to inspire confidence in the country generally. Further, as the people wanted in Kenya are men with capital who will make their homes there, it is very doubtful that any form of direct advertisement would have any attraction for them. It would not make such people wish to go to Kenya rather than elsewhere, and if they are thinking of going to Kenya, what they want is not advertisements but information. The true form of advertisement for Kenya will come from the success of its efforts towards production. Any notable advance in this direction might very well, by arrangement here, receive prominence in

in the Press at home, but it is not necessary to spend £7,000 a year on them.

As regards the third point, I think that we should lay ourselves open to serious criticism if we limit ourselves to any efforts which could be described as attempts to trap the unwary. The Dominion Government could please itself, but so long as the Secretary of State is in charge of Kenya, it is necessary for him to ensure that the public are fully informed of the disadvantages as well as the advantages of the Colony, and to abstain from any form of propaganda.

I suggest that a despatch, somewhat on the above lines, but of course making no suggestion whatever that the idea underlying the scheme is to <sup>force</sup> induce people out for the benefit of those already there, might be sent to the Acting Governor pressing him to give very full consideration to the matter, and to report further to the Secretary of State whether he considers, in the present financial position, the expenditure proposed could be justified in an office which would necessarily be of the nature of an Information Bureau, and whether this object could not be achieved as well by increasing the usefulness of the agencies already existing for giving information.

Say that the Secretary of State would be reluctant to oppose a scheme of this sort.

if its value to the Colony could be established and if local opinion were found to be strongly in favour of the establishment of a Publicity Office ~~but~~ it would, of course, be understood that an office supported by Government could only give absolutely impartial information and that the assistance of the office must be available to all irrespective of race or colour.

*Yours  
A. J. D.*

6.A.S. 14. 8. 23.

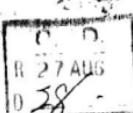
Sir J. Merton-Smith

in all minutes on ~~the~~ 11/300/23

I concur in the action proposed  
by Mr. Bottomley

A. J. D.  
15/8/23

Is your  
Report correct - which  
will be seen by  
Mr. A. J. D.  
At your earliest convenience  
16.8.



Downing Street,

29 August, 1923.

SIR.

with reference to Sir Robert

DRAFT

63513/23. Coryndon's despatch No. 1582 of the

KENYA - CONFIDENTIAL

15th of November 1922 regarding the

The C.A.C.

Journal of Health Politics, Policy and Law, Vol. 30, No. 4, December 2005  
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Publicity Office for the Colony, 1

## MINUTE.

have the honour to inform you that this

Mr. Seel 17.8.23.

Mr. Parkinson 23. b. 23

Mr.

87-2000

Sir G. Grindle. 24

Sir H. Bond

Sec. I.—Masterton Smith

Ms. Smith Collection

Ducks of Dominica

Governor before his departure from this country, and that I have given it further ~~careful~~ consideration since his departure.

2. It is in my opinion necessary,

in examining the merits of the proposal  
to consider it in relation to the  
general financial situation of the

~~Colony~~ <sup>True</sup> at the present time. ~~is~~ is now

we  
beyond doubt that partly owing to the

importance of effecting any substanc-

initial adjustment of the salaries of

the military staff, and partly to the  
colonial government of the adjustment  
of accounts between the Colonial Govern-  
ment and the War Office the colony  
will be faced with considerable re-  
chargeable at the end of the  
current year. It is likely that the  
colonial officials will be responsible  
for the colony will consider it eventually  
advisable to reverse charges. It is to  
be pointed out that the revenue dept  
are at the present going to figure and  
will be given services a less imminently  
and also it will be provided for. It is  
~~therefore a matter for careful enquiry~~  
~~whether there is a possibility~~  
~~to examine into a justification for a service~~  
which would involve non-recurring expendi-  
ture of £1,000 and an annual expenditure  
of £7,000, of which £3,500 would fall to be  
borne by the Railway administration.  
It is true that little could be spent in  
the remainder of the current year; but the  
future

future burden involved must be taken  
into account.

3. As I understand the scheme  
put forward with your despatch under  
reference, the proposed Publicity  
Office appears to be intended primarily  
as an Information Bureau, but, in  
addition, it would serve as an Adver-  
tising Office and as a means of attract-  
ing to Kenya persons wishing to migrate

### DRAFT.

### MINUTE.

Mr.

Mr.

Mr.

Sir C. Davis.

Sir G. Grindell.

Sir H. Read.

Sir J. Masterton Smith.

Mr. Ormsby-Gore.

Duke of Devonshire.

from this country. With regard to the  
primary purpose for which the Office will  
Office in its aspect as an information  
be established, I may observe that  
bureau / persons desiring information  
about Kenya can already obtain all  
such information as is available from  
the Oversea Settlement Department of  
the Colonial Office. As you are aware,  
the Oversea Settlement Department  
published a Handbook dealing with the  
colony, a revised edition of which  
was  
Handbook is about to be issued.

Moreover

However, the government has on its

~~staff an interviewer who goes abroad~~

~~and~~ ~~on behalf of~~ ~~the~~ ~~Colonial~~ ~~authorities~~ ~~in South Africa~~ ~~and~~

~~East Africa~~ ~~who~~ ~~represents~~

~~authentic~~ information to enquirers

regarding Kenya Colony. In the circum-

stances, I would suggest that so far as

~~the aspect of the matter~~ ~~information~~ is concerned all that is

necessary is to continue the existing

arrangement at the Overseas Settlement

~~Any suggestion for increasing~~ ~~report, and it might possibly increase~~

~~would, of course, be welcomed; for~~ ~~the convenience of the interviewer.~~

~~regular~~ ~~by your Government~~ ~~a suitable~~ ~~formulated with special notes on matters~~

of interest from time to time, and ~~N~~ Kenya

officers and residents of standing when on

leave in the country ~~should~~ ~~be requested~~

~~to call upon him and give him the benefit~~

~~of such recent local knowledge as may be~~

of value to enquirers.

4. With regard to advertising, I

am of opinion that the result achieved by

the former Uganda Railway Advertising

Office ~~advertising did not justify the~~

~~expenditure made~~

expenditure involved. Moreover, the

type of settler now required in Kenya

is the person with capital who is

prepared to make his home in the

Colony. It is very doubtful whether

any form of direct advertisement would

have attraction for such persons, who,

if they contemplated going to Kenya,

would require not advertisement but

accurate and definite information as

to conditions there. I am convinced

that the true form of advertisement

for the Colony will come from the

success which attends its efforts

~~arrangement~~ ~~towards increased production. Any~~ ~~could be made to keep the men of this country~~ ~~informed of any~~ ~~notable advance in this direction.~~

~~highly well by arrangement here,~~

~~possibly prominence in the Press or~~

~~this country, but such an arrangement~~

~~would not necessitate the setting up~~

~~of a special organisation of the~~

~~magnitude now proposed.~~

5. I should regard any society,

any effort to collect information

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Duke of Devonshire.

settlers to the Colony without placing

them in full possession not only of the

advantages, but of the disadvantages?

which under present conditions, life in

Kenya presents, and so long as the

Secretary of State for the Colonies is

responsible for the administration of

Kenya, I should feel compelled to

ask you for a copy of propaganda.

It will be glad if you will

give careful consideration to the matter

in the light of the observations in this

despatch, and report further whether you

are of opinion that, in the present

final situation, the expenditure pro-

posed would be justified for an Office

whose primary use of the nature

of an information bureau, and whether

this object could not equally well be

achieved by making fuller use of the

existing facilities afforded by the

Overseas Settlement Department. In this connexion you will no doubt be anxious to know what your responsibilities are in this respect. I would add that I would

intend to advise the Dept. to have regard at

internally, the resolution to oppose any

scheme

such as that submitted, if its value to the Colony could be clearly established and if local opinion were found to be strongly in favour of the creation of a Publicity Office. But in the event of such an Office being created with the support of the Government, it would, of course be understood that information supplied must be absolutely impartial, and that the assistance of the Office must be available to all irrespective of race or colour.

(Signed) DEVONSHIRE

## DRAFT.

## MINUTE.

Mr.

Mr.

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