

Cont. No 87

EAST AFR. PROT

26580

C.O.
26580
RET.
REL. 31 MAY 20

SECRETARIAT
GENERAL

1920

27th APRIL

Government Paper

25154

NATIVE LABOUR - AINSWORTH'S CIRCULAR

Trans 12 copies as requested

Wait for papers to return -
B. U. anyway in a week.

acc

31.1.20

Copy sent to Mr Tolson for
Col. Leslie Wilson -

pending receipt of 25152e/20

acc

28.20

Mr Balfour

(1) Mr Balfour has the new circular
(see 25152e/20) - so we need do
nothing more in regard thereto.

(2) As to other action see minutes
on Co 7 20045.

PUBLIC RECORD OFFICE, LONDON

(a) C.O. 22085/20 itself - Put by.

(b) 20811/20 - ? as proposed
on Coy 22088/20 -
x as might end. now
copy of circular plus
amending circular

(c) 22771/20 + 22775/20 - ? now
revised T.T. by Tel.

(d) 16314/20 : ? as proposed on
22089/20.

(e) 19347/20 + 25724/20 (Hyp Questions)

Question of laying the circular
on the table is to be considered.
If this is to be done, (M. Wilson
shd be informed. If the
circular is laid then the
amending circular in 22231/20
must also be laid.

Mr. J. P. Dillies.

Mr. H. G. ...

2.6.20
as to (A), as noted before table
on 22231/20 same has been
afforded of H. G. ...
attention. I have today given the
table a copy of the ...

Handwritten notes on the right margin:
This will
wait till
Coy ...
Circular
Hyp ...
Tel ...
24/277

so that it will be incorporated 451
to have announcement.

[Copy of the letter of 26 May
21231 (see memo from 5/26/20
to Sir S. H. H. H. H.)]

On the points raised by yourself
concerning the question of

Do so?

A. J. H.

Communicating a copy of the
new law circular to the Loan
Party (20881) and laying copies
of both circulars on the Table.
Sir E. H. H. H. H. has no objection
to immediate announcement.

G. H. H. H. H.

A. J. H.

4/10/20

Mr. B. H. H.

I do not plan to give support
publishing the 2 circulars? or a 5th or
what? P. H. H.

Mr. H. H. H.

I think "keep" rather in this
that it is open to attention. I
suggested that it should be handled

as follows:

East Africa Protectorate

Notice to be issued for
the notice of the Government and other
public undertakings

Circular, to be issued on the return to
the Protectorate of the Governor, who
has dismissed its terms, with the
Secretary of State for the Colonies.

6. Oct. 5/8/20


Lord Milner

I said advise this. - Of
course we shall be badged by questions in
the House if we said by No. 1. circular. But
would it not be preferable to shove off
questions by saying that a further circular
will be issued by the Gov. immediately on his
return & that the two will be laid together?
(The first case on C^o will be the Gov. to let us
know date of publication, & we C^o intend the
date when laying Nos. 1 & 2.)

Oct 7 6

It is certainly desirable that both circulars should appear
together. Let us, therefore, find out from the Governor as proposed
when No. 1. has been issued, the date of such issue. If in the mean-
time we are pressed about the matter, we can say that an amended circular is
to be issued, & that the two will be presented as one.

M.P. No. 9.20321



THE SECRETARIAT,
EAST AFRICA PROTECTORATE,
NAIROBI.

April 27th, 1920.

20580

31 MAR 20

The Acting Chief Secretary to the Government of the East Africa Protectorate presents his compliments to the Under Secretary of State for the Colonies and in accordance with the latter's request of the 11th February begs to transmit 12 copies of Labour Circular No. 1 which was issued by the Chief Native Commissioner on the 23rd October last.

12 COPIES

EAST AFRICA PROTECTORATE.

453

S. No. 17771.

LABOUR CIRCULAR No. 1.

Nairobi.

22nd October, 1915.

NATIVE LABOUR REQUIRED FOR NON-NATIVE FARMS AND OTHER PRIVATE UNDERTAKINGS.

There appears to be still considerable shortage of labour in certain areas due to reluctance of the tribesmen to come out into the labour field, as it is the wish of His Excellency that they should do so. His Excellency desires once again to bring the matter to the notice of Provincial and District Commissioners, and at the same time to state that he sincerely hopes that by an incessant advocacy of the Government's wishes in this connection an increasing supply of labour will result.

2. His Excellency trusts that those Officers who are in charge of what is termed labour supplying districts are doing what they can to induce an augmentation of the supply of labour for the various farms and plantations in the Protectorate, and he feels assured that all Officers will agree with him that the larger and more continuous the flow of labour is from the Reserves the more satisfactory will be the relations as between the native people and the Settlers and between the latter and the Government.

3. The necessity for an increased supply of labour cannot be brought too frequently before the various native authorities, nor can they be too often reminded that it is in their own interests to see that their young men become wage earners and do not remain idle for the greater part of the year. They should be informed that the Government is now taking steps to keep all native labourers while out of their Reserves under supervision, and the conditions of camps, &c., regularly inspected.

4. In continuation of previous communications on this very important subject His Excellency desires to reiterate certain of his wishes and to add further instructions as follows:—

(1) All Government officials in charge of native areas must use every possible lawful influence to induce able-bodied male natives to go out into the labour field. Where farms are situated in the vicinity of a native area, women and children should be encouraged to go out for such labour as they can get.

(2) Native Chiefs and Elders must at all times render all possible moral assistance on the labouring lines. They should be repeatedly reminded that it is a part of their duty to advise and encourage all unemployed young men in the areas under their jurisdiction to go out and work on plantations. They should be encouraged to visit plantations where their people are employed.

(3) District Commissioners will keep a record of the names of those Chiefs and Headmen who are helpful and of those who are not helpful and will make reports to me from time to time for the information of His Excellency. The nature of these reports will be communicated to the Chiefs. In cases where there is evidence that any Government Headman is unhelpful to His Excellency's wishes the fact should be reported to me for His Excellency's information together with any recommendations you may desire to make.

(4) District Commissioners will, so often as occasion requires, hold public meetings at convenient centres to be attended by the native authorities. At these meetings labour requirements, places at which labour is offered, nature of work and rates of pay must be explained. District Commissioners will invite employers or their agents to attend such meetings.

(5) Employers or their agents requiring native labour will be invited and encouraged to enter freely any Native Reserve and those get in touch with the Chiefs, Headmen and Natives.

(6) Requirements of native labour for Government Departments should be met as far as possible from the more remote areas which do not at present supply an appreciable number of men for labour on plantations.

5. His Excellency instructs me to state that constant endeavours will be made by the Government to obtain labour from the adjacent Composed Territory in order that the supply of native labour in this country may be augmented. The Native Authorities might be informed of this and it be pointed out to them that should any considerable number of natives be so introduced into this country it will probably mean less money going into our native districts.

6. It is hoped that the Resident Native Ordinance, 1915, and the Native Registration Ordinance, 1915, will soon become operative. The provisions of these Ordinances should help to ameliorate the position.

7. Should the labour difficulties continue it may be necessary to bring to other and special measures to meet the case; it is hoped, however, that insistence on the foregoing lines will have appreciable effect.

JOHN AINSWORTH,
Chief Native Commissioner.

EAST AFRICA PROTECTORATE.

453

S. No. 17371.

LARGE CIRCULAR No. 1.

NAIROBI,

23rd October, 1919.

NATIVE LABOUR REQUIRED FOR NON-NATIVE FARMS AND OTHER PRIVATE UNDERTAKINGS.

There appears to be still considerable shortage of labour in certain areas due to reluctance of the tribesmen to come out into the labour field; as it is the wish of Government that they should do so, His Excellency desires once again to bring the matter to the notice of Provincial and District Commissioners, and at the same time to state that he sincerely hopes that by an insistent advocacy of the Government's wishes in this connection, an increasing supply of labour will result.

2. His Excellency trusts that those officers who are in charge of what is termed labour supplying districts are doing what they can to induce an augmentation of the supply of labour for the various farms and plantations in the Protectorate, and he feels assured that all Officers will agree with him that the larger and more continuous the flow of labour is from the Reserves the more satisfactory will be the relations as between the native people and the Settlers and between the latter and the Government.

3. The necessity for an increased supply of labour cannot be brought too frequently before the various native authorities, nor can they be too often reminded that it is in their own interests to see that their young men become wage earners and do not remain idle for the greater part of the year. They should be informed that the Government is now taking steps to keep all native labourers while out of their Reserves under supervision, and the conditions of camps, &c., regularly inspected.

4. In continuation of previous communications on this very important subject, His Excellency desires to reiterate certain of his wishes and to add further instructions as follows:—

(1) All Government officials in charge of native areas must exercise every possible lawful influence to induce able-bodied male natives to go into the labour field. Where farms are situated in the vicinity of a native area, women and children should be encouraged to go out for such labour as they can perform.

(2) Native Chiefs and Elders must at all times render all possible lawful assistance on the foregoing lines. They should be repeatedly reminded that it is part of their duty to advise and encourage all unemployed young men in the areas under their jurisdiction to go out and work on plantations. They should be encouraged to visit plantations where their people are employed.

(3) District Commissioners will keep a record of the names of those Chiefs and Headmen who are helpful and of those who are not helpful and will make reports to me from time to time for the information of His Excellency. The nature of these reports will be communicated to the Chiefs. In cases where there is evidence that any Government Headman is impervious to His Excellency's wishes the fact should be reported to me for His Excellency's information together with any recommendations you may desire to make.

(4) District Commissioners will, as often as occasion requires, hold public meetings at convenient centres to be attended by the native authorities. At these meetings labour requirements, places at which labour is offered, nature of work and rates of pay must be explained. District Commissioners will invite employers or their agents to attend such meetings.

(5) Employers or their agents requiring native labour will be invited and encouraged to enter freely any Native Reserve and there get in touch with the Chiefs, Headmen and Natives.

(6) Requirements of native labour for Government Departments should be met as far as possible from the more remote areas which do not at present supply an appreciable number of men for labour on plantations.

5. His Excellency instructs me to state that constant endeavours will be made by the Government to obtain labour from the adjacent Conquered Territory in order that the supply of native labour in this country may be augmented. The Native Authorities might be informed of this and it be pointed out to them that should any considerable number of natives be so introduced into this country it will probably mean less money going into our native districts.

6. It is hoped that the Resident Natives Ordinance, 1918, and the Natives Registration Ordinance, 1918, will soon become operative. The provisions of these Ordinances should help to ameliorate the position.

7. Should the labour difficulties continue it may be necessary to bring in other and special measures to meet the case; it is hoped, however, that insistence on the foregoing lines will have appreciable effect.

JOHN AINSWORTH,
Chief Native Commissioner.

accy 26500 Cat

DRAFT.

Fel (code)

sent 5.45 pm
14 June '20
a.p.

Governor
Nairobi ^{Ind}

15/6 June
Jewsharps

MINUTE.

Mr. A.C.P. 14/6/20

Labour Circular

Mr. B. M. 14.6.20

Ordinate

23 October

Mr. Grindie

Mr. H. Lambert

Mr. H. Road

Mr. G. P. P. P.

Mr. A. A. A.

Mr. B. B. B.

Represent Governor

~~against~~ 1 to
stricken
Telegraph

Remember

and handed
out of

16/6/20

G.C.D. & ...

issue of amending

circuler ^{to be added} to both

he is bringing

track sheet
with him

milner

Native Labour required for non-Native farms and other private undertakings.

Reference Labour Circular No.1 of 23rd October, 1919.

1. Representations having been made to the Secretary of State for the Colonies to the effect that the circular referred to above may lead to abuse, His Excellency deems it advisable to emphasise certain points in order to prevent misconception.
2. The principle underlying the circular is contained in the third paragraph, viz. that it is in the interests of the natives themselves for the young men to become wage earners and not to remain idle in their reserves for a large part of the year. The native authorities are therefore to exercise all lawful and proper influence to induce able-bodied male natives to go to the labour field, and it is their duty to advise and encourage all unemployed young men under their jurisdiction to seek work on plantations.
3. While it is the duty of administrative officers to see that the Native Chiefs fully understand and carry out what is required of them by the Government in this matter, it is equally their duty to see that the Native Chiefs do not abuse their authority. Care must therefore be taken to ensure that the Native Chiefs do not make any call upon them for labour the occasion either for favouritism or for oppression, and in particular that they do not attempt to bring pressure to bear upon men whose labour is needed for the cultivation of their own land in the reserves.
4. It has been directed that where farms are situated in the vicinity of a native area, women and children should

should be encouraged to go out for such labour as they can perform. It must be distinctly understood that such women and children must return to their homes at night: only when the husband is employed and living on the plantation should families be allowed to remain there at night.

5. Finally, it must be clearly understood that it is a duty of first importance for Administrative Officers and other Government officials concerned to exercise vigilance in regard to the Masters and Servants (Amendment) Ordinance 1919, and to ensure that the provisions of this Ordinance are strictly observed.