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KENYA	
50534	

C.O.
50534

REF. NO. 30120

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OR 50534

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SEPT 19

ious Paper.

958
Uganda

WAR GRATUITIES FOR E.A. POLICE

Gives full details of services of Police and trusts that it will be agreed all ranks are entitled to gratuities and that payment to native ranks will be authorised on same scale as for K.A.R.

In pecting in Br St At te

Instructions - to claim that all European ranks of the police received gratuities in 1919, and if approved we must accept this.

as regards native, no attitude has been taken that we cannot let Kenya have what Uganda cannot have.

The Treasury turned down Uganda's offer and could not see their way to give military gratuity to police who had not seen active service (29/9/38/20).

It seems to be established that the Kenya police from 5.8.16 to 13.3.17 were called out at a proportion

of 10% to 12% of all men in the force in charge of active service. All ranks seem to have been charged

at that rate, from civil to purely military work, and vice versa. When on civil work they might be

regarded as being in what was called in the Dist. very time

several which they probably had a more modern ~~temples but abandoned~~

In view of all above we might

let to Kenya say that ~~not~~ ^{not} prepared to sanction U.P. Kenya Police and not to

Uganda; that when matter referred to Treasury they advised Uganda to wait on question at P. office; S.P.S.

is not prepared to approach Treasury again under ~~police~~ ^{police} conditions as regards Uganda police similar to that of

Kenya request him to consult Uganda and
upon full by mail

B.P.C. of 10/20

* But it

(a) action in regard ~~was~~ ^{was} Uganda Police ~~and~~ ^{and}
by idem

Treasury declined in case of Uganda in the
Government given in para 3 of 23958

to let me see Gov. Uganda to report to Dept.
whether the position now is as stated in this
book.

S.P.S will then consider whether Treas.
can be asked to reconsider

Ans 26/10/20

S.P.S for answer

Ans 26/10/20

Hafford

of Kenya and the

EAST AFRICA PROTECTORATE

No. 961

50534

GOVERNMENT HOUSE

NAIROBI

RECEIVED OCT 20

3 September 1920

My Lord

30

I have the honour to refer to Your
Dear / 239^b / Lordship's telegram of June 23rd on the subject
of the payment of War Gratuities to the East Africa
Police and, as it would appear that full information
as to the position of the Police has not been
placed before Your Lordship, to furnish details
thereon with the request that the decision
communicated by your telegram may be reconsidered.

2. The East Africa Police was brought under
active service conditions by Proclamation No. 17 of
August 5th 1914, and thereupon, under the provisions
of Section 42 of the East Africa Police Ordinance,
1911, became subject to Military Law and the orders
of the Officer Commanding Troops.

The Police took up their duties under the pre-
arranged Protectorate Defence Scheme and men were
withdrawn from Stations throughout the Protectorate
for Railway Defence, which duty they continued to
perform until relieved in December 1914 by Troops
of the Indian Expeditionary Force.

Police formed a portion of the garrison at
Mombasa, the Superintendent of Police being for

some

RIGHT HONOURABLE

VISCOUNT MILNER, P.C., G.C.B., G.C.M.G., &c., &c.

SECRETARY OF STATE FOR THE DOMINIONS,

DOWNING STREET

LONDON S.W.1.

some time Officer Commanding, Troops there, and served with the King's African Rifles in the operations in Shimoni and Gazi Districts, South of Mombasa, losing one Non-Commissioned Officer killed in action.

At Kigumu they formed the main portion of the garrison and the detachment at Kisii at the outbreak of war was strengthened by detachments withdrawn from Stations north of the Railway Line and took part in all operations in that District, until it was finally cleared of the enemy, losing one officer (Assistant Superintendent C. Bowen) and eight Non-Commissioned Officers and men, killed in action.

At Taveta one man was killed in action before it was abandoned before the attack of the enemy.

African Police were detailed for duty with the Intelligence in the Magadi area from November 1914 to November 1916 and the Water Police, Mombasa, were under the direct command of the Senior Naval Officer, for harbour defence duty, from the outbreak of war until the end of 1916, two being accidentally shot during an alarm.

It was not until the Railway Defence was taken over by the Indian Expeditionary Force in December 1914 that the Police Service Battalion was formed. It proceeded, in January 1915, to Turkana and one Company remained there after the operations as garrison the remainder proceeding in June 1915 to the Kagera District on the Uganda-German boundary and thence to Nairobi in February 1916 where they were re-organized

the Police Service Companies and proceeded to the Northern Frontier District, eventually being transferred temporarily to the 5th Battalion, King's African Rifles.

In December 1915 General Headquarters ordered Commissioner of Police again to take over Railway Defence from Kisumu to Nairobi thereby leaving 3 Indian Regiments and Police were withdrawn from Units throughout the country for purpose, their places in the Districts being filled, where necessary, by ex-police re-enlisted on temporary duty.

Sections were commanded by the Police Officers in the Districts through which they passed, while Officer Commanding, Railway Defence, was an officer of the 17th Infantry.

In March 1917 Railway Defence was considered no longer necessary and General Headquarters approved of the East Africa Police ceasing to be in active service conditions which were withdrawn by Proclamation No. 22 of March 13th 1917.

3. I have detailed somewhat fully the services performed by the East Africa Police from August 5th 1914 to March 13th 1917, and it will be noted that both Officers and men were withdrawn throughout the Protectorate for purely military duty. No record was kept of men employed as all ranks wherever stationed were subject to military law and pickets and other casualties were filled continually by transfer between men employed in Districts and those on purely military duty.

4. I trust that Your Lordship will agree
that all ranks of the East Africa Police are
entitled to War Gratuities, irrespective of
whether they served in the Service Battalion or
not, and that payment to Non-European ranks will
be authorised on the same scale as that approved
for the Native Ranks of the King's African Rifles.

War Gratuity was paid to all European Ranks
in 1919.

I have the honour to be,
Your Lordship's
humble, obedient servant,

Edward Northey

GOVERNOR.

DRAFT. telegram

not Nairobi.

MINUTE.

London 29 October Your despatch of

Sent Sept. No. 961 was

Mr. Harvey 28.10.28

Mr. Narine 29/10/1928 from us at Bag Africa

Mr. Bottomley 29/10/28

Sir H. Read 29/10/28 to Comptroller of

Sir H. Lambert.

Sir H. Read.

Sir G. Baddeley

Col. Amery

Lord Kitchener

Colonel

extremely violent, force who
do not share in active operations
in the field open to every

opposition. If position in Aguda
is such as stated in your despatch
if you see fit to be case
for asking favours of a concord
and友誼 of Aguda
report to me fully by
despatch telegraph, this is so

Co

9711/20. 24/

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Darling Street.

March, 1920.

Proposals for revising the salaries of
proposed officials in the East African Protectorates
have recently been submitted for the approval of the
Lord Commissioners of the Treasury, and the question
of certain improvements in the Conditions of Service,
which arise out of the reports of the East Africa and
Uganda Protectorate Civil Service Commissions, is dealt
with in this letter.

2. It is considered that the changes which are
now recommended should apply to all the East African
Administrations; and the concurrence of their Lordships
is therefore required, before they can be introduced in
the Erenguer-sided Protectorates.

3. The proposed changes are concerned with:-
for retirement, leave, free quarter, furniture, free
passages, local transport, travelling allowances, and
outfit allowances. It will be convenient to take each
of these separately:-

(1) Age of retirement.

Under the East African pension regulations,
an official may retire on pension at the age of fifty;
but he may only retire on pension before reaching this
age, if he is invalidated out of the Service on medical
certificates. Representations have been made that the
retiring age should be reduced to forty-five or even
to forty. There is considerable force in the arguments

SECRETARY,
TEASURY,

value of such an arrangement as it is frequently
that as a tropical service a man's usefulness is
usually finished at forty-five, while to retain him
as is very often in many cases that he is unable
to start any fresh career in this country. It seems
reasonable however to keep the retiring age at fifty,
subject to the modification that an official may retire
at that age on the completion of twenty years' service.

In many cases this would enable officials to
retire at about the age of forty-four, e.g. Administrative
and Clerical Officers who would usually be appointed at about the
age of twenty-three or twenty-four. On the other hand,
it would require a reasonable length of service prior to
retirement in the case of men entering the Service later
in life, e.g. professional men such as Barristers,
Medical Officers, Veterinary Officers, Engineers, etc.

At the same time, it is proposed to remove
the present infirm in the existing pension regulations, which
do not provide for compulsory retirement. Such a regulation
would have been of value to the Government in several
cases, and the Committee strongly recommend its adoption.
It is recommended therefore that the age for compulsory
retirement should be the same as that for voluntary
retirement, viz. after twenty years' service or at the
age of fifty, whichever is the earlier; provided that an
official may be retained in the Service beyond the age for
compulsory retirement if the Government so desire, and if
he himself is willing to remain. In this connection, a
recommendation has been made that additional pay should be
given to an official so retained beyond the normal age for
retirement, but it is not desired to adopt it.

As the application to existing officials of the new rule is to compulsory retirement involves a change in their conditions of service, it is proposed that it should not take effect until April 1st, 1922, and that pension should be calculated on the new services without exception except in the event of promotion. The latter privilege would have to apply also to cases of voluntary retirement or retirement for natural reasons, and it is justified on the ground that the increase of salaries is in a large measure a rectification of the past inadequacy of the emoluments in the East African service.

(2) Leave

Certain recommendations were made by Sir Alfred Lascelles for improving the leave of European officials. It is not desired to submit proposals for the present, as these recommendations are based on the existing regulations which allow for "vacation leave" and "return leave" and the question of reverting to the old system, which does not distinguish between "vacation leave" and "return leave" is under consideration.

There is, however, one improvement which it is desired to effect at once. At present, an official who is granted an extension of leave on grounds of ill health is placed on half pay for a period not exceeding four months, and thereafter if a further extension is required, he receives no pay. It is proposed that, in future, extensions of leave on grounds of ill health should be granted with full pay up to a maximum of six months, and then with half pay for a further period of

the 17 required. It is unnecessary to think out
when an official is ill, he requires money to pay
his fees, nursing etc., and it is a serious hind-
rance to him to be placed on half pay at such a time.
It is suggested that full pay extension of leave is
desirable, but no extension of leave on grounds of
illness should be granted without the definite recom-
mendation of one of the Colonial Office Medical Advisers,
it is required to be adequate safeguard.

38

From time to time, officials have asked that
the Government should pay for medical treatment in this
country, and they argue that if they receive free
medical treatment in the Protectorate they should also
receive free medical treatment in this country in case
of illness contracted in East Africa. While the
Government of State can always refund medical expenses
on special occasion, e.g. when an official has to be
in this country for an operation arising out of
accident or illness in East Africa, and the Governor
sees that it is not possible for the operation to
be performed in the Protectorate there appears to be
no reason to grant free medical treatment in this
country generally.

To quarters.

Under their Conditions of Service officials
in Africa are granted quarters free of rent or an
allowance in lieu. It is proposed that, on the lines
recommended by the Royal Engineers in the Report
of the Royal Engineers in the Report, a copy of
which has already been sent to you, 10% of the initial
allowance in lieu of quarters, whether for making
or repairing, should be the rate

the actual allowances when free quarters are not given, or for the purpose of assessing pensionable emoluments. If this recommendation is accepted, it would be necessary to fix a minimum rate for the allowances, and it is suggested that in no case should this be less than £100 per annum.

39

(4) Furniture

The quarters with which officials are provided are described as "furnished", but only the bare minimum of furniture is provided. The scales generally in force in East Africa will be seen in the enclosed copy of "Notes for officers appointed to East Africa and Uganda". The Government allowance of furniture is not adequate, and it is proposed to introduce the scales in force in the Gold Coast. These scales are shown in a separate enclosure.

(5) Passages

At present East African officials are provided with free passages between the United Kingdom and East Africa on first appointment and on leave, but no assistance is given to married officials, except that as a temporary arrangement the Government now pays the difference between the pre-war rate and the actual cost of passage for a married official's wife and child once each way during his tour of service. There is a general consensus of opinion that it is desirable that a married official should be accompanied by his wife to East Africa, and although it is not recommended that the cost of the wife's passage should be paid by Government, it is desired to afford some assistance to married officials in this respect. It is proposed that

40

ried official, whose salary is £500 per annum, should be allowed the cost of a single passage plus 50% instead of having his passage booked by Government, and that he should then make his arrangements for his own passage, as well as for that of his wife. If an official's wife cannot sail him but follows him to East Africa, there would be no reason why the concession should not remain in the form of the 50% addition, which could be given to the wife, who would make her own arrangements for the journey. Hitherto, an official entitled to a single-class passage has been required to first class; but if this new arrangement for officials is approved, an official entitled to first class passage would be permitted, if he chose to travel second class, and still receive from the Government the cost of a first class passage for himself and the 50% addition for his wife.

General Transport.

It is undesirable that an official should incur loss on transfer from one station to another in East Africa on duty, and it is recommended that in such cases of transfer an official be permitted to submit to the Protectorate a statement of his actual expenses, and these should be refunded to him if they are paid by the Transport Officer and approved by the

The present system under which definite amounts govern the exact amount of transport per diem is not satisfactory, and there is no reason to believe that the privilege now proposed will lead to abuse.

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arrived official, whose salary is £500 per annum
should be allowed the cost of a single pas-
sage 50% instead of having his passage booked
Government, and that he should then make his
arrangements for his own passage as well as for
his wife. If an official's wife cannot travel
but follows him to East Africa, there would
be no reason why the concession should not
cover in the form of the 50% addition, which could
be paid to the wife, who would make her own arrangements
for the journey. Hitherto, an official entitled
first class passage has been required to travel
first class; but if this new arrangement for
officials is approved, an official entitled
first class passage would be permitted, if he
chose, to travel second class, and still receive
from Government the cost of a first class pas-
sage for himself and the 50% addition for his wife,
local transport.

It is undesirable that an official should incur pecuniary loss on transfer from one station
to another in East Africa on duty, and it is recom-
mended that in such cases of transfer an official
should be permitted to submit to the Protectorate
agent a statement of his actual expenses, and
these should be refunded to him if they are passed
by the Transport Officer and approved by the
Colonial Secretary. The present system under which definite
allowances govern the exact amount of transport pay-
ment is not satisfactory, and there is no reason to
believe that the privilege now proposed will lead to
abuse.

abuse, as all claims will be carefully scrutinised.

(7) Travelling allowances.

41

Special rates of travelling allowances have been laid down in the Protectorate generally. It is proposed that where an official who is travelling on duty has to stay in a town in which there is no hotel he should be granted reasonable hotel expenses instead of the ordinary travelling allowance as the latter is not sufficient to meet necessary hotel expenses. As hotels are to be found only in the chief towns, it is not anticipated that this concession would lead to a large number of claims.

(8) Outfit allowances.

The copy of "Notes for officers appointed to East Africa and Uganda" to which reference has already been made, shows that a newly-appointed official requires a considerable amount of outfit. Officers of the King's African Rifles have for many years received an allowance of £30 on first appointment to assist them in purchasing the necessary outfit, and it is proposed that a similar grant should be made to all newly-appointed officials without regard to status, provided that the salary of the appointee does not exceed £100. The allowance would be given subject to an undertaking that it will be refunded if the official does not take up the appointment, or if after taking up the appointment he resigns or leaves the Service, for any reason other than mental or physical infirmity, before completing a tour of service.

4. In conclusion, I am to say that it is desirable to approve the changes now contemplated at

the time to the revised balances, and I am to
therefore that Their Lordships will give
proposals early consideration.

I am,

Sir,

Your most obedient servant,

42

time as the revised salaries; and I am to
therefore that Their Lordships will give
proposals early consideration.

I am,

Sir,

Your most obedient servant,

THOMAS H. REED.

42