



EAST AFR. PROT.

37257

C.O.
37257REC'D
29 OCT 13

Warren Tel:

Field

1913

in October

last previous Paper

119

34889

NAIROBI ELECTRIC LIGHTING AND POWER COY

Your tel of 20th October am prepared to give undertaking. Do not admit that Coy have any justification for believing that we intended them to have a monopoly for 10 years after moving but I should not have any objection to extending monopoly until the end of 1918. Have considered Girouard's despatch and I am not in favour of retaining his distinction.

Dr. Chapman

W. Pitt

Dr. G. Field

for this lot - following of the Bay Co.
Commission by 3 years.

4 Extension by 10 year intervals, say after 1956
My views: I have referred to \$1289/p.c.,
which this was clearly contemplated.

5. Plant to outside the District - question
of taking over. Be strong yet the Co.
obtain nothing. Personally I think that if

from the
it is worth the Govt's while to examine this
proposal often there is not much participation
of distinguished to outside from the district
nearly in the costs of production.

6. Customs. The first definite terms are
in P. G. record, I think we would do
too. In case of duty or the same etc.
alone and losses amount to £3,000
would be Bay Co.

We must have better co-operation with the Co. on
the above points. I should like to do
more

1, with an absolute limit of 10 years. If the
productivity is not reduced by the time is
a point in locking up this for longer.

3 - on the Government's 1918 basis in the first
instance.

4. settling.

6

note 2. As I have pointed out to Mr. Bay Co.
in 1912 attached are a return to cost of
cotton from 1st generation of capital. I
would offer the guarantee against any claim
as withdraw the offer of the first 10 years

3 & 5

City of little to go to for 5 first and
any that subject to depreciation
this may be referred to him by
Cabinet - we should like to have the
news of taking up as soon as possible
so to be the first our products are
subject to foreign encroachment. 275

Oct 29/53

As to (4) in Mr. Bayliss' memo
I don't see they are
minister beyond the 10 years
should go beyond the 10 years
period. Since, as stated in the
memo, Mr. Bayliss is willing
to accept

(see note 4 my
several note) I think he must
make it clear that nothing in
the proposed agreement is to
prevent the Govt from granting
~~of sugar~~
exclusive rights ~~of sugar~~
outside the district. The Govt's memo
states that this possibility is under
consideration. I think Mr. Bayliss will
admit this to be reasonably sound
consent. Though it
right possibly not be so in law.
presume we need make any
reservations to meet the case of an
international monopoly -
Non-Government monopoly -

Oct 29/53 JMB (P.D.)

Jague
H. J. R.

£4,000
H. J. R.

another
settler
such a
new power
exists.

as well
be patient
he wouldn't
settle H. J. R.

Dr G. Adder

We have made considerable
progress towards agreement.

The proposed amends with regard
to the dam on the Riera falls are
now completed & I should make
the exemption from customs dues
conditional on the absolute surrender
of the dam. On the whole, the
exemption will be worth more to
the Co² than the dam.

With regard at ^a ~~37000~~³ leuworth
be understood from Mr Bayldon that
Co² would give no opposition
to the use of the falls in question
(which are higher up & at some
little distance from the falls which
we are using and by the Co²) by
Mr Astor-Talbot, when the new agreement
had been concluded & we had better
tell the Co² that this is what we
understand

drift in the sense of the
foregoing minutes?

J. J. R.

30/2/13

Mr. Butler

with the Attorney General in
2151) &c. I think it made things
a condition, which placed only
the cost of the first appearance
fully under the defendant's option
to do so. ^{and} and take the
plaint within the circuit which
gave them clear a free hand as
long as the party, ^{and} if it was

Memorandum of discussions
with Mr. R. C. Bayliss,
28 Oct. 1912.

277

- 1 A1 "Kanshi District" agreed. It appears that
as the Thikra main and be an extension
of the present River said in the whole
of the present 3-mile zone will be
included in the same.
- A2
- A3 "The Understanding" to a crude land. Agreed.
- 2 B7 A4 Obligation to supply electricity after the
monopoly expired. Mr. Bayliss agreed.
- 3 B8 A5 Date of transfer. Mr. Bayliss demanded to
a fixed date as it might mean that the
Company would be forced to incur
heavy expenditure on a supply in excess of
the requirements of the district at the
fixed date. Much better to leave it to
the development of the country to determine
the appropriate date of transfer. In the
meantime, the Co put it off
the better the auxiliary plant must
be, & the better the stand-by supply which
the district would ultimately have.
- On the completion of the new
agreement the Co would at once give
up all the rights except those in a case
save for the use of the water above that
fall for another purpose. It could
not be spared. Only one small
plantation

the station would be affected.

He suggested that if the Company do not for either 5 years floaters should be allowed to take the water for irrigation purposes to more reasonable amounts within reasonable losses.

It was agreed to admit the proposal as recommended.

(N.B. All the falls except the one now in use were at one time used for power purposes, but not, of course, for the sale of electricity with the District during the monopoly period.)

B2 A6. Failure of present Fall after transfer.

a) Use of water for power purposes. The Baydon Scheme & objection to the current land holder (any within 3 miles) being allowed to use the fall for power purposes.

b) Use of water. Irrigation & building stones to be removed, & the only question was that of the concrete dam which had cost

£2,000. The Baydon thought it unreasonable that a planter who wants power & cannot otherwise buy it from the Company should be allowed to use the Company's dam without payment.

He suggested with that the agreement should provide that the Govt after giving water rights to a planter should prescribe payment & ^{make} paid by him to the Company for the use of the dam & that the Company should retain the use of the land & land rights adjoining the fall, so as to enable to make use, for instance, further alternative means acceptable.

But the Bay Com could not agree to regard the ownership of the dam as part of the general monopoly. It was desired that an immediate writing off of a large sum of money at the Company's books.

The point was, finally, referred for reference to the Governor. 273

T. Haffner, that the Company themselves sold the property immediately adjoining the fall plot on one side of the river & that the land opposite is reserved as a reservoir site.

Answered that he explained that he had not yet had the Governor's reply, as to make a full & final purchase the Baydon thought the case would not arise, as he had no resources sufficient to irrigate vegetation, and did hold good.

Wyeleas. Copy of the Tumidai order sent to the Baydon for perusal.

8 A9. Date of completion. Apart from the fact that it was now proposed that there should be no fixed date for transfer, Mr B. considered a clause of this kind unnecessary. The Co had already completed a supply, and the rest might be left to their continuing ability to maintain an adequate supply.

Expiration of monopoly. The Bay Com had in view at the meeting with the Govt that there was to be an extension of the time beyond 1916. If

not
land

the
purchase
the
land

or £3,000?

4/10/1916
B2 A8
etc
not

5. B2 A8

8 A9

14 B2 A8

would not be possible to raise the capital if the monopoly had only a little over 2 years to run. He was prepared to compromise & say seven years from the date of the new agreement.

Subject to the Government's reply to our telegram this was considered reasonable, subject to consumers outside the District. Mr. Baylton agreed with the Attorney General, however, "such consent not to be unreasonably withheld" accepted.

Examination by us of what then took place

Mr. Baylton pressed for the adoption of 10 year intervals:-

- (a) Was the regular practice in this country (Electric Lighting Act 1888 - see extract printed with the papers)
- (b) Abandoning all rights at 1956 would jeopardise raising necessary capital now
- (c) If Govt did not expropriate in 1956 & Co. were allowed to go on they could not make any further capital expenditure after that date, as this time would be too dangerous.
- (d) He had raised the point with a letter to the Local Govt. of Dartington & [had thought his views were accepted].

[See Dray/31284/for para. 5(a) of despatch, in which the adoption of the E.L. Act 1888 is recommended. The H.G. has written addn. entry]

In Baylton we will try to agree to a new five year interval

See Dray/37.

These words
in the Ag
from Mr.
H.G. to
Dray/37.

4/1/37

After
the
first
time
it
should
not
be
necessary
to
reapply

unless there are
special reasons &
circumstances

20 Dray/37 Revision of rates - Mr. Baylton agreed
to the further condition as to revision
after 1931 at 1/2 over notice.

22

Expropriation Agreed to assist
land in line 4 for section 9 of 10
of Agreement - 279

B.D. 115

Expropriation of the 1956 If the principle
the Electric Lighting Act, 1888, is accepted
this point will be covered.

A/G

Govt's position as to taking over plant
outside - of a plant and for supplying
electricity outside the District. Mr. Baylton was not prepared to accept
the Attorney General's four proposals
off hand & it was agreed to refer them
to the Company officially. His main
objection was that the Company might
have outstanding contracts outside
the District, but it was pointed out
that they could no word their
contracts with consumers as to
provision for this contingency.

It is not clear how much
importance the Govt attach to this
point. They don't say do not want
to bind themselves to unknown
liabilities foreign to the main object

of the contract and as they would have
the option to take over they would
be able to implement any monies
from special conditions that
arose at the time of the revision.

of important enterprises outside the District
dependent on the supply of power.

Jan 27. B.M.A. 17

Customs duties on cattle, wire &

ports. We explained that we were
writing to him definitely from the
Governor but that according to
~~present~~ ^{the} arrangement previously
accepted principles, the duties are
levied in order to cover roughly that
part of the C.E. operation which are
competitive with other duty paying
illustrations. H. Day Da took the
ground that there was no comparison,
as oil, e.g., was imported as a finished
article whereas the cattle are used
upwards for the production of the
finished article.

B.M.A. 18. Stand by supplier agreed to

W.W.

29.1.07.

7257

TELEGRAM

C.O.
37257

REC

05/10/13

The Governor of the East African Protectorate to

the Secretary of State for the Colonies. 280

(Received, Colonial Office, 4.55 p.m. 28th October, 1913)

October 28th. Your telegram of 20th October

Am prepared to give undertaking. Do not admit that Company had any justification for believing that we intended them to have a monopoly for 10 years after moving but I should not have any objection to extending monopoly until the end of 1918. Have considered Girouard's despatch, and I am not in favour of retaining his distinction.

BELFIELD.

* No 32131

+ No 29 - African No
985.

-18595-40

EASTERN TELEGRAPH COMPANY, LIMITED.

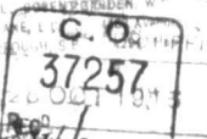
LONDON STATIONS

SUED FROM
12, PARLIAMENT
STREET.



ELLIOT HOUSE, 7
PINSBURY PAVEMENT E.C. 2
11 OLD BROAD STREET, E.C. 2
5 LEADENHALL STREET, E.C. 2
29 MINING LANE E.C. MARKET
N. MARKET, E.C. 2

WATERLOO STATION, E.C. 4
998 WARWICK AVENUE, E.C. 2
17 & 19 PARLIAMENT STREET, S.W. 1
FOREIGN SECTION H.Q., 10, QUEEN'S GATE,
THE HALL, 10, NEW BOND STREET, W. 1
DUNBAR STREET, BOURNEMOUTH, DORSET, S.E.



12 OCT 1913

RECEIVED
TELEGRAMS LTD, S.W.

get in on the soap
Foreign 40/39/10 28 Tim 4 stop

shapetrees

in

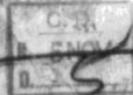
Oct 28. Your telegram 20 Oct. say so had to
admitaticc Uni ca platypus
fundatatio
privi territorial silvengray
to not admit that
Ecton's company had
any suspition for believin that we
intended hierocracy
have a monopoly ^{for 10 years} trustfully
after moving but
see dytoe obbedisco
extending monopoly * serious
1918 silvengray have

REPLIES SHOULD BE ORDERED Via Eastern

Doubtful words should be OFFICIALEY repeated. See Rule Book.

No enquiry respecting this telegram shall be allowed to witness the production of this page.

Printed by the Eastern Telegraph Company, London.



Govt/37257/E.A.P.

Downing Street,

Oct 5, 1913.
Sir.DRAFT.EAST AFRICA PROTECTORATE.CONFIDENTIAL.

Governor

H. Conway Belfield, Esq., C.M.G.

MINUTE.

Mr. Bottomley 31st Oct.

Mr. Tennyson 1/11/13

Mr. Read 3/11/13

Sir G. Fiddes 3

Sir H. Just.

Sir J. Anderson 3 (39131)

Lord Emmott.

Mr. Harcourt 4/11/13

(37257)

Sir,

I have the honour to acknow-

ledge the receipt of your despatch.

confidential, No. 101 of the 21st of

August, and of your telegram of the

28th of October, and to transmit to you

the accompanying copy of a letter

which I have caused to be addressed

to the Nairobi Electric Power and

Lighting Company, Limited, on the

subject of the proposed transfer of

their undertaking to the Thika Fall.

To Nairobi Electric Power &
Lighting Co. 5 Oct. Nov.
(Draft herewith)

2 drafts with dft on 1859 20.
87066.

* No 39131.

+ No 37257.

2. The question has been fully
exhaustively

exhaustively discussed with Mr.

Bayldon and I consider that a satisfactory agreement should be arrived at on the terms of the letter to the Company.

3. I may observe that on the question of the date of expiration of the Company's monopoly of the sale of electricity, Mr. Bayldon was under the impression that it was intended that the monopoly period should be extended so as to cover a reasonable time for the transfer to the Thika Fall, but in the discussion at this Office he proposed that the date of expiration should be fixed at seven years from the date of the new Agreement.

I have, however, in the first place adhered to your suggestion that the monopoly should expire at the end

of

of 1918.

4. The Company are anxious that the negotiations should be completed as soon as possible and, subject to any further developments which I shall report to you by telegraph, I shall be glad if you will telegraph your views to me at the earliest possible moment after you receive this despatch.

I have etc.

L.

37257

1/11

Gov./37257/East Africa Protectorate.

P
285



37997
Ans

DRAFT.

to Secretary,

NAIROBI ELECTRIC POWER AND
LIGHTING COMPANY, LTD.

Sir,

MINUTE.

With reference to the letter

Mr. Bottomley. 31 Oct.
Mr. Tennyson. 1/11/13.
Mr. Read. 3/11/13

Sir G. Fiddes. 3

Sir H. Just.

Sir J. Anderson. 3

Lord Ensmott.

Sir Harcourt.

for cream

See also M. J.
37984

from this Department of the 9th of Oct.
- a Mr. Bayldon's letter of the 1st of Nov.
October, I am directed by Mr. Secretary

Harcourt to inform you that, as a result

of the discussion with Mr. J. M. Bayldon

at this Office on the 28th of October,

he is prepared to agree to the following

conditions as the basis for a new

agreement between the Government of the

Protectorate and the Nairobi Electric

Power and Lighting Company, consequent

upon the proposed transfer of the

2 drafts) and draft on
37065.

* 34889 Company's
not printed

+ No. 37904

measures - 18596-20

Company's power station to the Thika

Fall. It must be understood that these conditions are subject to a final reference to and approval by the Governor.

2. With regard to Clause 1 of the Agreement of the 26th July 1906, it is agreed that the definition of the "Nairobi district" shall remain as at present, subject to the substitution of the Thika Fall for the Ruera Falls, and that the definition of "The Undertaking" shall in future include land as well as buildings, works, etc. The Governor has signified his readiness to give the guarantee, which the Company desire, that they shall have power of compulsory purchase if necessary of the land in the neighbourhood of the Thika Fall required for the purposes of the power station.

3. Clause 2 of the Agreement will be altered so as to impose on the Company the obligation to supply electricity for lighting and power purposes within the Nairobi

district

district until the 8th of April, 1956, and to confer upon the Company the exclusive right to sell electricity within the district until a fixed date to be agreed upon. The question of the date to be chosen for this purpose is dealt with in a subsequent paragraph of this letter.

See paragraph 19.

4. The question of the date of transfer to the Thika Fall was discussed with Mr. Bayldon and it was understood that he objected to a specific date being fixed, as it might involve the Company in the heavy expenditure necessary for the transfer of the works at a date when the supply required for the district might still be met by the power obtained from the present Fall and the auxiliary plant which it is proposed to erect in Nairobi.

Nairobi. Mr. Harcourt has no objection to the exact date of transfer being left open, provided that an absolute limit of ten years is adopted for the period within which the transfer is to take place. He does not consider that there would be any further justification for reserving the Thika Fall for the use of the Company if the full supply of power is not required within the period of ten years.

5.- It was understood from Mr. Bayldon that, if the ~~new~~ Agreement were completed, the Company would at once renounce all rights over the water and the adjoining lands leased under Clause 4(1) of the existing Agreement in the case of all the falls except the one which is now in use; that is to say, that from the date of the new Agreement the waters of all the other falls would be available for use either

either for purposes of irrigation or
for power, subject, of course, to the
condition that during the period of the
DRAFT. Company's monopoly no power derived from
the falls could be sold within the
Nairobi district. This matter is of
immediate importance, as Mr. Harcourt
has under his consideration an applica-
tion from Mr. A. Aston Talbot for per-
mission to use the water of the upper
Ruera Fall, and the adjoining plot of land
for the purpose of generating power for
use on his neighbouring sisal plantation.

6. With regard to the fall now
in use, Mr. Bayldon agreed that if the
transfer to the Thika should not take
place in 5 years, the land owners above
the fall might take a reasonable amount
of water for the purpose of irrigation
at reasonable hours, the details of
amount and time to be agreed later.

7. After the transfer of the Company's works to the Thika Fall, it was agreed that the Company's remaining rights over the fall mentioned in the existing Agreement should cease, but the question was discussed as to the future use by other parties of the Ruera Fall from which power is at present derived and, in particular, the future use of the works which the Company have erected there. It was agreed that the Government should give no guarantee with regard to the use of the water, and it appeared that the Company would have no objection to such use, at all events so far as the holders of neighbouring land (say within a radius of three miles) are concerned. It was further agreed that the machinery and buildings should be removed by the Company at the time of transfer, but Mr. Bayldon attached much importance to the question of the concrete

dam

dam which the Company had built. He was anxious that the dam should not be used for the purpose of generating power or of driving a mill by someone who would otherwise be a customer of the Company for the power which he required, and he desired that some stipulation should be made which would ensure to the Company some payment in respect of the use made of the dam.

8. Mr. Harcourt observes that this question was discussed with the local government in 1912 and he understands that Mr. Bayldon would then have been content with a guarantee from the Government that the abandoned works should not be allowed to be used by anybody except the Company. It would appear that he did not then attach importance to the fact, mentioned at the meeting of the 26th of October, that the

Company

Company would suffer a considerable loss of capital if the dam were abandoned without any prospect of a return for the expenditure which it involved. Having regard to the difficulty of making any satisfactory arrangement for the future control of the dam, Mr. Harcourt would, on reconsideration, prefer the proposed guarantee of non-user to the suggestions which Mr. Bayldon made in the discussion of the 28th of October, but, in view of what follows, he is of opinion that the Company should relinquish their rights over the dam as part of the general terms of the new concession.

9. On the question of wayleaves for the Company's poles, wires, etc. it is proposed to adopt principles as to compensation to landowners similar to those laid down in the Trinidad

Ordinance

GJG with
M
37904

DRAFT.

Ordinance No. 19 of 1911, of which a copy has been supplied to Mr. Bayldon.

10. The Governor has drawn attention to the fact that in the Company's Memorandum enclosed in your letter to the Chief Secretary to the Government of the Protectorate of the 24th of April, 1913, the date of expiration of the Company's monopoly is put at 1926, and he has pointed out that the date on which it was intended that the monopoly should expire was the 8th of April, 1916. Mr. Harcourt has since been in communication with the Governor on this subject and he understands that no undertaking was given at the discussion which took place in Nairobi with Mr. Bayldon that the monopoly period should extend beyond 1916, but that the Governor would be prepared to agree to extend the monopoly until the end of

1918.

* N.

1918. This date is earlier than that which Mr. Bayldon suggested during the discussion at this Office, but Mr. Harcourt ~~never considers~~
that the period of monopoly which it allows should be sufficient for the purposes of the Company.

11. With regard to Clause 17 of the present Agreement, the Governor ^{is of opinion} that the form of words proposed by the Company would tend to oblige him to agree to the supply of electricity outside the District whenever the Company were able to show that the supply of electricity within the District would not thereby be prejudiced. He proposes, therefore, that the Company should be authorised to supply electricity outside the District, provided that the consent in writing of the Governor authorising such supply is first obtained

in

in each case, and this modification is accepted by Mr. Bayldon on the understanding that words will be inserted to the effect that the Governor's consent would not be unreasonably withheld.

12. It is to be clearly understood that nothing in the proposed Agreement with the Company is to prevent the Governor from granting exclusive rights of supply outside the District to another ~~undertaker~~ if such a course should prove desirable, or to prevent the Government itself from undertaking the supply of electricity outside the District should circumstances arise which would make such a course desirable, and this should be made clear in the proposed agreement.

13. In connection with Clause 20 the Company have proposed that the con-

cession

concession if not bought out by the Government or the Municipality of Nairobi either before 1956 or at that time, should continue and that the Government should have the power to expropriate at ten yearly intervals after that date in accordance with the principles of the Electric Lighting Act of 1888. The Governor has pointed out that a provision of this sort involves an important alteration of the principle of the existing concession in which the rights of the Company expire absolutely in 1931, but Mr. Harcourt is prepared, in view of Mr. Bayldon's representations at the meeting at the Colonial Office, to agree to a modification of the Company's proposal which would leave the local government free to expropriate at intervals of five years instead of ten.

14.

DRAFT.

14. With regard to the Company's observations as to a revision of rates under Clause 20 of the Agreement, the Governor has drawn attention to the fact that a further condition is required empowering the Governor at any time after the year 1931, on giving twelve months' notice to the Company, to require that the maximum charges for electricity supplied for any purpose should be further reduced to such sum as may be agreed, or, in the event of a disagreement, as may be settled by arbitration.

This further condition is accepted by Mr. Bayldon.

15. Several points arose in the course of the discussion in connection with Clause 22 of the Agreement which deals with the terms on which the Company may be expropriated by the Government.

In

In the first place, it was agreed that the then value of land, in addition to the value of buildings, etc., should be taken into account in determining the value of the undertaking, and thence the "prescribed price".

Secondly, the terms of expropriation after 1956 will, if the Company agree to the compromise which Mr. Harcourt has proposed, be determined in accordance with the provisions of the Electric Lighting Act of 1888.

Thirdly, the question has been raised by the Colonial Government of the arrangements which it will be necessary to make in connection with the Company's plant outside the district, or plant used for purposes of supply of electricity outside the district, in the event of the Government's taking over the Company's rights within the district. It is

proposed

proposed that the following conditions should be laid down:-

(1) the Government shall be under an obligation to take over all plant, &c., within the Nairobi District and used for the supply of electricity within the District;

(2) the Government shall have the option of taking over all or any part of the plant, &c., outside the District;

(3) the Company on the termination of the concession on the taking over of the Company's undertaking, shall remove any plant not taken over by the Government; and

(4) in estimating the compensation to be paid for compulsory purchase, goodwill, and loss of profits, any service outside the District which is not taken over by the Government shall not be taken into consideration.

Mr. Harcourt

Mr. Harcourt will be glad to be informed whether the Company have any objection to these arrangements.

16. The question of customs duties on material including cable, wire and posts, imported by the Company was discussed with Mr. Bayldon but left open. It is not possible to extend the existing clause, as the Company have suggested, so as to enable the new installations necessitated by the alteration of the contract to be imported free of customs duty, as it is contrary to accepted practice to make provision in a contract for any matter affecting the powers of the Legislature.

If, however, the Company will relinquish their rights over the dam, as suggested in the 8th paragraph of this letter, the Government will be prepared to agree that the Customs

Tariff

DRAFT.

Tariff Ordinance shall be amended so as to provide for the admission free of duty of all materials required for the purposes of electric power and lighting irrespective of the Company's concession. It is understood that this exemption would involve a saving to the Company of a sum, which would be considerably some thousands of pounds.
in view of the original cost of the Dam

17. The proposal of the Company on the subject of standby supplies is accepted.

18. Mr. Harcourt trusts that the Company will recognize that the conditions laid down in this letter have been framed with a view to meeting the Company on every possible point, and that they will be prepared on their part to accept the provisos which he has considered it necessary to make with regard to the maximum period within which the transfer

transfer to the Thika Fall may be effected,
the use of the Company's dam at the Ruera
Fall, and the date of expiration of the
Company's monopoly.

19. A copy of this letter is being
sent to the Governor of the Protectorate
in order that his views on the arrange-
ments which Mr. Harcourt proposes as a
final basis of settlement may be obtained
by telegraph at the earliest possible
moment,

I am, etc.

H. J. RODD

Under Secretary of State