

EAST AFR PROT

-10-53

ernor Conf  
148  
field

1914

September

previous Paper.

## STRIKE AMONG INDIAN RAILWAY ARTISANS

465

Submits General Manager's report. Comments on various grievances and submits recommendations for consideration. Refers also to strike in P.W. Department.

~~8-180~~ last for 9 miles.

This Dep. will file with the Dep. 3601814 (secret)  
Dealing w<sup>th</sup> the circumstances of W. Taylor's return  
to England.

Mr. F. J. appears to have handled the  
matter very badly, and his actions & o-  
ments are disgraceful.

The Gov<sup>t</sup> agrees with Mr. Taylor's statement  
that the men did not return as soon as  
possible after his Mr<sup>t</sup> Taylor's permission to  
address their grievances in 26 days.

Mr. Larson appears to have tried to make his  
offer after the first of concessions (or  
interchanging his demands so the point that  
he had given to Tully) came to the conclusion  
that the delegation was not properly  
empowered to represent the Ely-Rig delegation  
and that the men did not receive work  
on the Tully (see Mr. Taylor's <sup>written</sup> letter,

The following was stated 29 July

It is agreed to have had some legitimate  
and other demands. That the Government  
should consider a bill.

It was brought at the interview on  
26 July 1863 by Mr. R. A. Smith to some of  
the demands <sup>(and addendum)</sup> in his proclamation of  
26 July (see p. 3) he speaks of remedying  
all these demands.

Taking the previous notes

### I. Non-nation pay law

This is said to be the chief grievance, and  
we have heard of it before (see minutes in a  
letter from Mr. Taylor 2. 86207. 2). We left  
it to the Govt. to consider whether any modi-  
fication of the law was desirable in the  
case of railway employees.

I think we may approve the Govt's decision  
that in the case of Indians & servants on  
agreement with salary in the form of an  
The same should be paid on the behalf by  
the Railway

But I imagine that Indians in a  
similar position in the ~~DA~~ <sup>and others</sup> ~~DA~~  
Medical Deptt will claim the same  
privileges, and that there would more  
trouble. We should ask for the Govt's  
opinion.

P.W.

There would  
be trouble.

II. Rations. We may approve the Govt's proposal.

III. Rations. Dr. Raaford's account of  
his inspection of the stores (pp. 40-200  
of vol.) and his recommendations in para.  
13 (p. 48).

Dr. Raaford considers that the food  
is of good quality and sufficient, on  
the understanding that a man is expected  
to supplement it from his own pocket.

The Port. proposes to make no charge and we may assume I think that "The Govt. Rating" is not intended to be a complete dat. But we would ? draw the Govt's attention to Dr Radford's recommendation for storing the Port and for inspection on the medical aspect. His recommendations seem reasonable.

IV Conservancy Dec. 463  
I Accidental Loss } approve the  
II Termination of Agreement } Govt's proposal

III Free passage in shipments.  
This is a new bill we might ask  
Dr. G. and Mr. S.M. to see  
whether it is in accordance with the Law  
of the port  
of London  
I am in  
out the  
in  
There has been  
a suspension of work on the quay  
(except 23rd & 24th November) and appears that  
the agreement does not run on the 25th of  
December with the permission for payment of  
passage to take place and that also that  
there be done further the term of agreement to  
allow to be held the employee that  
is most appropriate in his dependent  
place at his own expense.

The Master of Engineers (236) forwarded  
to the committee to find the S.M.'s request  
for the addition of the words "and his  
dependents" but the Committee considered  
that

as so long as the  
we remain in  
our discontent  
and that  
does not  
at the end of the

the reasons advanced in support of the  
concession were inadequate (p. 34).

The above should be said. D.O. copies of  
the following correspondence explaining that  
the Salvoes wanted the front, and  
that the Germans opposed that the Officiers  
words might be deleted.

(III) XV. call for a concession

(IV) Salvoes. To attack, during the  
period of the strike. This was promised  
by Mr. Taylor at his interview on  
26 July (page 2) & the Govt would  
not have approved this, but I think  
that was not so, and from that  
the concession should now be granted.  
I did not see the letter of the  
Cathay Captain, though  
he worked at the beginning of  
the war. Also Mr. Taylor's reasons  
for attacking, committed him  
to the date.

The reason to fight the P.W.D. was  
indeed enough to only fair in  
the circumstances. The D.P.W.C.'s  
position in India is in strong  
contrast with that of the S.M.

and the S.M.'s action will probably  
not be in striking habit.

3. Mr. Taylor & White might  
have been taught a lesson.

4. The D.P.W.C. did approve the Govt  
position, satisfied to oblige suggested  
terms and to make a D.O. as  
at 1 in morn. H.D.D. 30.10.14

Japen

457

III. We must certainly do as follows &  
D. Redford's record.

If men who leave before the date of  
the updatation of the expense list are  
in harness & to work again. If so,  
I should be most anxious to receive  
the right report when the notice (3rd)  
is given. But it is not a point to  
wrestle on. The contract is agreed  
by the Cetgaz & he can reasonably  
be expected to abide by it.

We should certainly afford to I.O. To  
a clause in the agreement which  
prohibits the two of company into  
which is not likely to lead to trouble.

The D.P.W.C. & the Govt are absolutely  
obliged by our having been forced  
at the end of my suggestion of payment  
to be solved.

IV. The question of money. We  
must put matters right as soon as  
we can. I am not one that finds  
me contemplated for the hospital A  
railway hospital is included in the  
house service. A determined bid  
will bring out the objects of the war. If  
you can we shall not get far away  
etc.

V. The consideration about the question  
of holding the strike was the subject  
of a definite pledge by the G.M. & I  
think it was here that they were effect-

40353

436

GOVERNMENT HOUSE,  
NAIROBI,

AFRICA PROTECTORATE.

CONFIDENTIAL No. 146.

BRITISH EAST AFRICA.

10th September 1914.

Sir,

I have the honour to refer to my  
 Com. 1. I enclose a copy of my despatch unnumbered of 27th August  
 1914, in which I gave notice of the departure on leave of Mr.  
 General Sir J. G. Taylor, K.C.B., M.A., of the Uganda  
 railway, in view of the many  
 men of the railway artisans employed in  
 workshop.

I have the honour to enclose a copy of Taylor's report  
 upon which you will be pleased to inform me of what took place and  
 detailing the various grievances of which the  
 Strikers complained in his view as well as  
 extent to which they merit consideration.

From this document, which I enclose, you will observe that the Strike  
 began on Friday 24th August 1914 and gradually  
 spread to all departments of the railway  
 during the following week. On Saturday 25th  
 August had become general and on the afternoon  
 of that day, a meeting was held at Government  
 House, at which the Attorney General, the

RIGHT HONOURABLE

General

LEWIS HAROURT, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

DOWNING STREET, LONDON, S.W.

General Manager and myself were present, to consider the position. A definitive line of action was decided upon, in pursuance of which the attached printed circular was issued.

4. On the following day, Sunday 26th, a deputation waited upon Mr Taylor which included, besides representatives of the Strikers, a certain Mr. Ritch, to whom I previously had occasion to make reference in my despatch No 444 of May 1st forwarding the proceedings of the Indian Congress held at Mombasa last March. This person is a professional agitator and had no legitimate grounds for intervention in the matter, being quite unconnected with the railway. He is, however, quick to turn situations of this kind to his own advantage and no doubt profits pecuniarily by doing so.

Mr Taylor received the delegation and according to his own account promised them a number of concessions amounting to a practical recognition of almost all their demands. This was entirely at variance with the policy agreed upon previously, which was that no consideration should be given to any representations until the men returned to work.

5. In view of the assurances they had received from Mr Taylor, the Nairobi Strikers returned to work on Monday 27th July and those in the other stations followed suit during the week.

6. As regards subsequent events Mr Taylor's letter is far from being as explicit as I could have wished but from his paragraph 10 and the

circular

circular of July 29th, enclosure (c) in his report, he appears to take up the position that the men had not fulfilled their bargain and that he was consequently absolved from carrying out the promises which he had made to them. With this suggestion I regret to say that I am totally unable to agree. The Nairobi men returned to work on Monday 27th July and those in other stations did the same as soon as their leaders had an opportunity of communicating with them. There are in my opinion no grounds for any imputation of bad faith on the part of the men in this respect.

3. I will now deal briefly with the list of grievances which forms the first enclosure in Mr Taylor's report.

#### I. NON-NATIVE POLL TAX.

Personally I am not in sympathy with this particular form of taxation nor would I have ever recommended its imposition. It had however been approved prior to my arrival in the Protectorate and the machinery incidental to its collection prepared. I therefore feel inclined to interfere with a decision which has been arrived at by my predecessor, but prefer to await further experience of the practical results of the imposition of the tax. These have been on the whole satisfactory. It has now been in force for two years and has, generally speaking, been accepted by the community, although I will not deny that there have been complaints in some quarters. As matters stand, I do not think the present an opportune

moment to remove the tax, though it may be possible to take that step at a later date when some other method of obtaining an equivalent revenue has been devised. The question of the liability of the Indian employees of the Railway is, however, quite another matter and I have discussed it with the General Manager in all its bearings. As a result I have come to the conclusion that though legally justifiable the imposition of the tax on agreement men is not morally defensible. I consequently concur with the General Manager's recommendation that in the case of Strikers falling under that category, whose wages are less than Rs 60 per mensem, it should be paid by the Railway on their behalf. Locally engaged men should not receive any such concession. They accept employment with their eyes open and if the tax were paid for them, would encourage a short period's leave again directly pay and even more.

#### 10. II. LEAVE.

I agree with the General Manager's recommendation on this point, viz that service should be reckoned as continuous if no break exceeding one month occurs between each tour. Locally engaged men are not entitled to leave with pay and passages and should not receive it.

#### 11. III. RATIONS.

This matter has been the subject of an exhaustive enquiry by the Principal Sanitary Officer, whose excellent report, a copy of which I attach shows clearly that there is no reasonable ground of complaint on this score. I do not therefore propose that any change be made in existing conditions.

12. V. CONSERVANCY FEES

I support the suggestion that the cost of conservancy fees be met by the railway.

13. VI. ACCIDENTAL LEAVE

I think that the request for a few days leave in the course of the year to attend funerals or render assistance to sick friends is not unreasonable having regard to the fact that these Indians are a small community in a strange country. I would suggest a maximum of seven days in twelve months, only one day's holiday to be taken at a time and a medical certificate to be produced to show that the leave is actually taken for one of the purposes specified above.

14. VII. TERMINATION OF AGREEMENT.

I agree with the Manager that the practice of asking for a refund of double the passage money in case of termination of agreement prior to the proper date of expiry furnishes no legitimate ground for complaint. The concession asked for should, in my opinion, be refused.

15. VIII. FREE PASSAGES FOR FAMILIES AND DEPENDENTS.

This raises a point of some difficulty. The term of agreement prepared in India for these men provides for passages for dependents. The reason for this is that on estates all the members of a family are useful and there is no object in preventing them from accompanying the indentured labourer, who is generally speaking recruited for plantation work. The Uganda Railway is, however,

in quite a different position: dependents are useless and give rise to extra trouble and expense. Nevertheless the Indian Government has hitherto refused to vary the terms of the agreement, and all that it has been possible to do is to instruct the Agents in India to discourage the men from bringing dependents. This policy we must continue to pursue and at the same time I would suggest that the Indian authorities make a proposal with a view to the modification of regulations which do not meet our requirements.

16. VIII. DECEASED WORKERS' FAMILIES.

I agree with Mr Taylor that each case must be decided on its merits.

17. IX. HOLIDAYS.

The existing practice of granting 4 days per annum on pay appears to meet the case and I concur with the Manager on this point.

18. X. DEATHS WHILE ON DUTY.

The question of compensation must depend on the nature of the case, as at present.

19. XI. POSTAL FACILITIES.

The facilities proposed have been provided.

20. XII. ACCOMMODATION.

There are some grounds for complaint in this connection, the accommodation in the present Civil Hospital being admittedly insufficient. Funds for the commencement of the new building are available and its erection will ameliorate matters to a very considerable extent.

21. XIII. QUARTERS OR COTTAGES.

Here too the men no doubt have a genuine grievance and every effort is being made to erect

quarters of an improved type as fast as funds will admit.

22. XIV. TRANSFERS TO UP-COUNTRY.

I agree with the manager that there is no necessity for granting local allowances in such cases.

23. XV. INCREMENTS.

These must be contingent as at present, on a satisfactory performance of the duties of the post.

24. XVI. STRIKE PAY.

Mr Taylor's promise that the men should receive full pay for the period during which they were on strike is not one which I should have felt inclined to endorse had normal conditions prevailed since that date. In the interval, however, a state of war has supervened and very heavy demands have been made upon the airway staff practically from the moment that they returned to work. These demands have been cheerfully and loyally met and the assistance rendered to the Government and military authorities again in the workshops and in carrying out volunteer duties has been invaluable. In view, therefore, of the excellent work which they have done and in order to maintain the good feeling which has now been completely restored I recommend as an act of grace that the strikers be granted full pay for the period during which they were absent from duty.

24. I must now refer to a development of the strike which affected another Government Department. The Indian employees of the Public Works Department, both the indentured men and those

left their work at the  
er's ~~discontent~~ ~~in sympathy with their~~ ~~confrères~~  
~~in the Railway shops.~~ The Director of Public Works  
managed the situation with great decision and  
firmness refusing, in pursuance of the policy which  
I had laid down, to treat with the men at all until  
they returned to work, and making use of African  
apprentices to deal with all urgent requirements.  
His action would I think have been successful in  
any case but, as it was, his men doubtless heard  
of the concessions promised by the Manager and  
were all back at work on Monday July 27th. Their  
return was unconditional but I should not wish to  
penalize them on that account and I would therefore  
recommend that they receive precisely the same  
treatment as is proposed for Railway employees.

2d. I shall be glad to know as soon as  
possible whether you agree with my suggestions.

I have the honour to be,

Sir,

Your humble, Obedient servant,

H. Carway Beguid.

GOVERNOR.

B/2/16  
424

August

RECORDED WITH A  
SICK.

STRIKE OF RAILWAY ARTILLERY

In continuation of my letter No. 21, 18/8/1914 of July 20th last and my No. 43/424/388 of 12th August 1914 and in reference to your No. 3830 of 11th August intimating that as they had now returned to their work His Excellency will now give their representative consideration I have the honour to submit a list of the grievances brought forward by the Representative of the Artillerymen at the action taken by me.

2. The strike broke out in the first instance at the coast of India when the men of Mysore went out on Monday 2nd Aug 1914 and were allowed to leave. Mysore being such a small place.

3. The men went out from Mysore on account of the incidence of the Poll Tax only - 10 rupees taken out against them for non-payment of rent to a head.

4. But when out on strike with little to do and agitators working amongst them they brought forward various other grievances - many of them real and others of little import.

5. I am sending you the following letter to you.

RECORDED  
WITH A  
SICK.

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and they came and saw me at my Office putting forward their various grievances which I said I would look into and do my best for them.

Later it was put to me that sterner methods were now advisable and on Saturday 26th it was arranged with His Excellency's sanction to issue notice that if the Artizans did not return to duty by 8-30 on Monday 27th July they would be turned out of the Railway Landies and the Agreement men shipped back to India.

6. This caused great excitement in the Landies and I learnt that it had been arranged to form a camp for the locally engaged men and that the Agreement men would all take passage to India and I had a feeling that this would be prejudicial to the Railway and should be prevented by every means possible.

7. On Sunday 26th I was asked if I would receive a Deputation of the Artizans of the Uganda Railway introduced by Mr. Ritch.

I listened to the Deputation's statement and I gave a letter addressed to the Artizans of the Railway in which I undertook to remedy my grievances as speedily as possible, to free them from the incidence of the Poll Tax and to see that no bad food was served - provided work was resumed on Monday 27th July.

8. Work was not resumed by the Mombasa, Kisumu and other sections of the ARTIZANS. In order to make the position perfectly clear I issued the following Circular to the ARTIZANS - and I trusted that my offer to meet a properly constituted Committee would prevent any recommendation of the strike on the part of those

who had returned to work. I had proposed to allow the men to incorporate in their Committee any Barrister or barristers whom they may elect to facilitate the exposition of their case but I did not propose to allow the inclusion of any other non-railway men in such Committee.

Further I had proposed to form a Sub-Committee of my Head of Departments to consider with the mens' Committee the various points they had raised and what steps could be taken to relieve the position. Mr. Ritch should perhaps have been described in the Circular as the Advisor to the Deputation rather than one of them.

D  
E  
F  
  
9. In reference to this Circular I received the following letter from Mr. Ritch dated 31st July and I attach copies of my reply of same date and his further letter of August 1st.

10. There was no doubt that the leaders of the Strike were at Nairobi and the deputation which waited on me on 26th July included a large proportion who were not Railway men and who were obviously leaders in the Strike. I took these to represent the whole Railway but as they failed to bring all the men back to work they either did not represent the whole Railway or part of the Railway went back on them. The men were not all back by Wednesday as stated by Mr. Ritch. In fact Kisumu were not back on Friday 31st July - they only returned on Saturday 1st August vide telegram attached, which was not replied.

G  
  
Therefore my undertaking of the 26th July falls through.

11. But since the issue of this notice there has been a great change in the state of affairs.

4

We are at war with Germany and Austria and Martial Law has been declared in the Protectorate. The Indian Community has taken up a very loyal attitude, many of our Indian Artisans in the shops have volunteered for Military duty and I therefore ask that consideration be given to them especially to those Artisans who returned to duty on 27th July.

13. I on my return from Up-country brought matter of the payment of pay during the period of strike before His Excellency and in consultation with Mr. Eastwood it was agreed to allow pay to those who had returned to work at the agreed rate. Friday the ruling high and the men worked all day and all working overtime and it appeared to me likely to allow them this special consideration.

14. I beg therefore to assure that the grievances as put up to me will only be dealt with by His Excellency and the Uganda Railways' Partner Deputation as offices for 18 months to come.

I have the honor to be,

Yours

Your obedient servant,

General Manager  
Uganda Railway.

LIST OF GRIEVANCESI. POLL TAX.

This should either be abolished as, under the terms of our agreement of service, our stay in this Country is only a temporary one; or should be paid out of the Railway Funds, as when we agreed to receive certain wages, it was on the distinct understanding that no further deductions would be made than those which were stipulated in the Agreement.

The Poll Tax presses very hardly on the lower paid staff and that the Agreement staff have a real grievance in this. It is also most difficult to differentiate between the Agreement and the Locally engaged staff as both do the same work and generally have more or less permanent employment. I informed them that endeavours were being made to get the Poll Tax removed on our Artizans drawing Rs 8/- and under and in any case I will arrange to meet it from Railway Funds.

The cost would be Rs. 6,000.

II. LEAVE

Formerly all the workmen were given three months leave with pay and passage after three years continued service. This leave is no longer given. This is a hardship which besides depriving the workman the means of his subsistence during his holiday, adversely affects in the matter of gratuity, as anyone taking leave without pay (and under present rules he cannot take leave with pay) is supposed to have

broke the continuity of his service, and can, therefore, never complete the fifteen years requisite to entitle him to gratuity. To pay that leave with pay and passage be allowed in the future.

The statement as to all workmen formerly getting three months leave with pay and passage after 3 years continued service is incorrect.

I find it was subordinates only who got this consideration and not Artizans. Leave is only granted to those in receipt of a salary according to per diem and who have served 15 years continuously on the Railway - the same value of £12. When the gratuity for good and faithful continuous service, which is lately discontinued, was being considered the case of the A.T. was again mentioned. They getting no leave got a free ticket home after each tour.

I consider that it should be allowed that an Artizan may be paid for leave taken in 3 years of good service if he has done 6 tours of service of 2 years each and has not had a longer break than 6 months between each tour. I agreed that the soon engaged Artizans be given a passage to India after 3 years good service. But I did not agree to an representation that it used to be granted and could not now be allowed.

Pay on leave other than as noted above was not agreed to.

The cost of passages if taken by all would be £3000.

### III RATIONS

Rations supplied at present are quite insufficient as food for the Indians, and the articles supplied are such bad quality that they are unfit for the consumption of well-loved animals. The articles supplied are

small salt and no one can expect the meanest Indian to live entirely on these articles. Adequate rations should be supplied, and they must be of good quality.

The issue of rations during construction was on a different scale to that now in force. The question is whether the ration should be a complete one or one just giving the necessities of life to which the man will make his own additions.

Dr Basford has gone most thoroughly into the matter vide his report No 23/1st of the 29th July 1914 to the address of the Chief Secretary and found the grievance unfounded.

Some improvements and safeguards are suggested which are being carried out.

It was promised that no bad food would issue and that the scale would be altered into with a view to improvement.

If the increases be but Re/- per head the cost would be Rs. 462.

#### IV. CONSERVANCY FEES

These should be borne by the Railway Department. This is done in India. If wages are not high enough a bear being muleted in the shape of various percentages.

It is not customary in India to charge Railway subordinates such as those living in the Jandian Conservancy fees. I agreed that the cost of Conservancy be borne by the Railway.

The cost would be Rs 60.

#### V. ACCIDENTAL LEAVES

Whenever one of the workmen dies some workers must attend to his funeral. Those who absent themselves for this purpose are deducted double pay for the day. A limited number of days should be allowed with full pay in a year for this purpose and also for the purpose of attending

the sick friends or relations.

The Artizans appear to feel it is no real funeral unless 100 or so attend and there is difficulty in allowing so many men away.

Funerals are few - there having been only 3 this year and it should be possible to meet the men.

It was agreed that no obstacle be made to letting men attend but only a few should go at first to arrange the grave.

It was agreed to fix some number of days when a man may be absent to help a sick friend. A doctor's Certificate being necessary for his absence. As there is no suitable hospital accommodation for Indians this matter requires some consideration.

#### VI. TERMINATION OF AGREEMENT

Formerly if an employee wanted to terminate his agreement he was only required to refund the actual amount spent on his passage. Double the sum is now required to be refunded. This is a hardship which we pray should be remedied.

This is no hardship. The Railway imports the men for 3 years and requires their services for the full period.

This was not agreed to.

#### VII. FREE PASSAGE FOR PARENTS & DEPENDANTS

According to the terms of agreement free passage to and from our houses must be provided for our families and dependants. This is no longer done and we require that this privilege be granted again.

Dependants are of no use to the Railway and the Protector of Emigrants has been asked to revise the Agreement and unfortunately the local Authorities in India have not yet seen their way to do so. Our Artizans therefore sign an Agreement saying their

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Dependants will be given passage, but at the same time are told they must not bring them or if they come it is at their own expense.

This Agreement form is based on the requirements of planters and such like when all the family are of use. To us the family are a hindrance and a trouble. We have no quarters for them and the men should be available for service anywhere on the line, but until the Agreements be altered we want the following clause for what is in the signed Agreement.

I accept that the Agreement is to hold so far as the dependants entered on board and we can only accept those who have accepted of the Agreement and whose third party have been witnessed by the Agent in India.

If free passage be given to all it would mean rations being given to which cannot be allowed. Read Confidential Minute by Mr. Eastwood of 8th November 1812. Manager's letter No.106 of 19th November 1812 to the Agents in India. Agents letter No.340 of 29th December 1812. Manager's letter No.48 of April 26th 1813 to the Agents.

Agents letter No.261 of 21st June 1813 enclosing a cost of passage made up £200/- in cost of rations &c &c.

#### VIII DECRAVED WORKERS PAYMENT

When a CHIEF or CHIEF & his family should be sent to his home at the expense of the Railway Department.

There is no regular rule. Each case will be treated on its merits, as at present.

The cost would be about £250.

IX. HOLIDAYS

All the workmen, irrespective of their caste or creed, should be given all the holidays allowed to the Hindus, Mohammedans and Sikhs.

It was customary for all men to get 8 days holiday with full pay but in 1912 pay was stopped. On the matter being brought forward by the men it was settled and accepted that each caste or creed get 4 days with pay.

It is true that Hindus and Sikhs take holidays with the Mohammedans and less pay.

I agreed that the matter be referred to the Administration for consideration.

The cost would be £750.

X. DEATH WHILE ON DUTY

It often happens that a man dies of an accident whilst in the actual performance of his duty. In such cases adequate compensation should be paid to his dependants.

"Compensation is not paid if the man lost his life due to carelessness on his part,

It was not agreed to alter the ruling.

XI. POSTAL SERVICE

A letter box should be placed in the Landies which must be regularly cleared.

"A Postal Box has been arranged for".

XII. MEDICAL ATTENDANCE

Medical aid is not always to hand when wanted necessitating the engagement of private doctors. A properly equipped and staffed hospital should be opened in or near the Landies.

This is a real grievance and it has been suggested to put up a temporary hospital at the Landies but the Medical Authorities state all funds should

go to the Main Hospital which is now under consideration.

(6) Read Manager's No. 3913 of July 30th and Principal Medical Officer's reply of August 8th 1914.

#### XIII. QUARTERS OR LANDIES

This question is most important. At present very low, dark and insufficiently ventilated landies are provided and even in these workmen are packed like sardines. There is no kitchen accommodation. Roads are bad and there is no lighting on them. All the existing landies, excepting those which have been recently erected, should be demolished and new houses should be built in their place. These new houses should be properly ventilated and must have accommodation according to the sanitary rules. Kitchens should be provided and there should be no over-crowding. Proper roads should be built and they must be efficiently lighted.

The grievance is a real one and early arrangements are being made to improve the accommodation. The old type landies have been condemned both by ourselves and by Professor Simpson and as funds are available new landies are being built. The roads are being repaired and the old landies cleaned up.

#### XIV. TRANSFERS TO UP-COUNTRY

Workmen transferred to up-country stations should be given a local allowance of Rebs/- per month, as many places are unhealthy and living costs much more.

This is no real grievance. A man has to serve where he is posted.

This was not accepted but the question of leave to be looked into.

#### XV. INCREMENTS

Increases in pay should be regular.

"Increments can only be given for good work."

XVII. POLL TAX

POLL PAY SHOULD BE ALLOWED FOR THE DAYS  
THE MEN HAVE BEEN OUT ON STRIKE.

IT WAS CONSIDERED THE MEN HAD A GRIEVANCE IN  
THAT THEIR PETITIONS REGARDING THE POLL TAX HAD BEEN  
OVERLOOKED OR NEGLECTED AND I THEREFORE  
AGREED TO PAY BEING ALLOWED DURING THE DAYS THE MEN  
WERE ON STRIKE. THE MEN ON THIS SIDE PROMISED TO  
PUT EXTRA LOAD ON THE WORK AND TO MAKE UP THE LOSS  
LATER BY ADDITIONAL WORK FOR THE COMPANY.

THE APPROXIMATE COST ABOUT \$2,000.

XVIII. LEADERSHIP

THE LEADERSHIP SHOULD BE DISPENSED OR OTHERWISE DISMISSED  
FOR LEADING THE STRIKE.

NOT AGREED.

B  
13

462

TO THE ARTIZANS, UGANDA RAILWAY.

I have discussed with you the list of grievances submitted to me this afternoon and assure you that they will all be remedied as speedily as possible.

I am making every endeavour to get the Poll Tax on our Artizans Drawing Rs.60/- and under removed, and can assure you that in any case I will arrange that it will not be paid out of your pocket.

I am taking immediate steps to see that no bad food is ever supplied and the scale is being calibrated with a view to improvement.

This undertaking is given on the assumption that work will resume tomorrow, Monday, 27th July.

Signed H.B.T.

26th July, 1914.

C 14

General Manager's Office,

Uganda Railway,

28th July, 1914.

To the ARTIZANS OF THE UGANDA RAILWAY.

When I consented to meet the delegation consisting of Messrs. Rich, Puri and others on Sunday the 26th instant I had been led to believe that these gentlemen had been properly authorized to speak on behalf of the Uganda Railway Artizans.

Acting on this belief I addressed a circular to all the Artizans to the effect that the delegation was there to make an undertaking to increase the pay of men. It was also stated that this Tax pressel is likely to be imposed on the Artizans.

I further directed to have a copy of the circular distributed among our artizans so that they might be aware of the financial consequences of giving in to such a proposal.

Please accept my regards and best wishes.  
Sunday, 28th July, 1914.

Yours very truly  
The General Manager  
Uganda Railway Artizans in Uganda.

I am now advised that the delegation was not empowered to appear speak on behalf of the Uganda Railway Artizans, therefore any action taken by them must remain in abeyance pending a meeting of the Artizans.

This circular is to inform you that any further representation must be made through a Committee formally appointed and empowered to act on behalf of the Artizans and that no delegation without proper credentials in this sense will be recognized or met.

- 2 -

I have satisfied myself that you have some legitimate grievances which require redress, and I shall be pleased to consider what steps can be taken to remedy the same in co-operation with you. I beg to be formally appointed to represent the views of and to act on behalf of all the artisans of the Uganda Railway.

Sir Henry Bulwer,  
Lieutenant Governor,  
Uganda Colony

D 6

Nairobi,

31st July, 1914.

431

The General Manager,  
Uganda Railway,  
Nairobi.

Sir,

I am requested by the Indian Artisans employed in your Nairobi Workshops to communicate with you on their behalf, concerning a circular of the 29th instant received by them yesterday.

In view of your statement of last Sunday solemnly given to the reputation that waited upon you at your invitation and received by you personally to - it is, the circular has come as a most unpleasant surprise. It has created something very like consternation. The assumptions upon which it rests appear to be baseless and almost entirely erroneous.

The reputation that waited upon you was in the truest sense representative and properly clothed with authority.

Last night a Mass Meeting of the men unanimously endorsed as far as the Nairobi men were concerned, the in order that there might be positively no reasons for doubt on your part the authority conduct of the delegation was fully ratified and approved.

After the delegation left you on Sunday wires were immediately despatched to the men along the line, informing them that you had accepted to fill the requirements put forward and that they were to return to work immediately.

The Nairobi men, as you know, returned to duty, the first thing on Monday morning. It is believed that the others had all returned by the Wednesday at the latest.

Their representations have induced me to write to you again to thank you for your kind and considerate answer to my letter of the 16th instant, and to assure you that we have been awaiting your favorable answer to our proposal with great interest to take up the subject of the proposed reparation. We have been greatly gratified by your favorable answer to our proposal, and we trust that your favorable answer to our present proposal will be equally satisfactory.

This day, 18th inst., a delegation from the Government, to whom were entrusted the highest interests of their country, has come to you for your favorably to accept the same, and to make a communication to you that the American Ambassador has been appointed to represent the United States in the negotiations for the proposed reparation. They have been instructed to make a full and frank disclosure of the facts of the case, and to offer such compensation as may be deemed just and reasonable. They have also been instructed to make a full and frank disclosure of the facts of the case, and to offer such compensation as may be deemed just and reasonable.

We trust that you will be pleased to accept the same, and to make a full and frank disclosure of the facts of the case, and to offer such compensation as may be deemed just and reasonable.

We trust that you will be pleased to accept the same, and to make a full and frank disclosure of the facts of the case, and to offer such compensation as may be deemed just and reasonable.

We trust that you will be pleased to accept the same, and to make a full and frank disclosure of the facts of the case, and to offer such compensation as may be deemed just and reasonable.

I beg you to please reply, during the day,  
telling them by means of a letter addressed through me whether  
they are to understand that your assurances no longer hold good.

I have endeavoured, throughout this unfortunate  
business, to act as peacemaker, as, I had hoped, with some  
measure of success. The men are now again fretful because of  
the uncertainty roused by the circular. I am very anxious to  
allay their fears and misgivings. May I, therefore, ask that  
you favour me with a reply during today.

I beg to remain,

Sir,

Your obedient servant,

Richard D.W. Ritch.

E  
19

31st July, 1914.

45

L.W. Ritch Esq.,  
C/o The Standard Offices,  
Mabrook.

Sir,

I have the honour to acknowledge receipt of your letter of even integer date I have nothing to add to my Circular of the 29th instant.

(P.) I shall be glad to receive any other representations through a Committee of the railway Workmen empowered to act on behalf of those persons who declare that they are satisfied.

I have the honour to be,  
Your most obedient servant,  
M. A. L. P.  
General Manager,  
Uganda Railway.

Raivahi, 1st August 1912

191

(a).  
The P.M.G. wrote:(b).  
Sir Bruce Taylor

General Secretary

Treasurer

Secretary

S. H. T.

(a). Sir, I beg to acknowledge receipt of your letter of the 31st July in response to the of the same date.

(b). I hope you will have given no reply to your circular of the 29th inst. and I respectfully invite your attention to the fact that it was not my intention I requested an explanation of what aforesaid suspicious telegram in view that my agents (the Afzals) are all illiterate men that have their doubts as to your regarding it so.

(c). So far from their consciences themselves aggrieved or annoyed by the second part (part B) of our letter under which either they are as sincere wanted to say last, perfectly understood the all right. The question is raised under

(d). That as you have done nothing to make other migrate nations or to talk to you in their own directly or through a Committee about a matter taken some years ago which been amicably settled under your own written undertaking.

(e). Unfortunately your letter of the 31st July does not appear either to your men or to myself to throw any light upon the meaning of your circular of the 29th., or to constitute a reply to the request for an explanation contained in my last letter.

(f). I have counselled the men to restrain the suspicious

- 2 -

463

which have been aroused in their minds by your circular  
as I am personally most anxious that the peaceful  
settlement arrived at on the 27th, 1860 should not be  
disturbed, I would earnestly beg that nothing be done  
which might lead the men to believe that your written  
assurances will be other than faithfully observed.

I beg to remain,

Yours faithfully,

Simon L.W. RITCH.

G 22

Copy of Telegram.

From - Tejwani Singh, Kisumu, for Artisans.  
To - H.B.Taylor Esq, Nairobi.

437

If concessions offered Nairobi Artisans extended to Kisumu  
will resume work on confirmation.

COPY.

NAIROBI,

28th November 1913.

General Manager,

493

\*Dependents\* of men on Cecile  
Agreements.

With regard to the ruling of the Attorney General.

With reference to the recent decision that we are responsible for passage etc. of any persons whose names appear as dependents on the agreements of our men engaged in India, I would recommend that the latter be again put over for the most careful consideration and if the opinion \*that we are liable unless our employee contracts himself definitely into the liability\* that the same should be send home for the Right's possible opinion. I have obtained upon it.

In our Cecile agreements the employee either signs or gives his thumb mark, both being attested.

I consider that, if it is necessary, to prove identification it must be formal completion of the agreement. In the case of agreements there is no signature or thumb mark, and there is not any formal recognition on our part that we acknowledge the dependents, or that we can at any time identify them, and also, there is no proof that the names of the dependents were in the agreements at the time that they were executed. I do not see how we can be held liable for a responsibility that might be placed fraudulently upon us, and I am sure that if the Indian Government considered us liable that they would have the signature of our agents in connection with the signature of each person involved in the agreement.

Our

Our liability under the clauses in connection with this are very great. We have to give them passages, medical attention, presumably quarters, and I am not sure according to the agreement if we should not also give them rations. Only a few passages have been claimed up to the present time, but if it is once definitely proved that we are liable in any way there is not the slightest doubt that claims for every possible benefit will be put forward, and we will have to meet them.

I believe that the origin of the clause was for immigrants going to settle on farms, or to work on tea or other plantations, where the dependents would be of equal service to the employer, and become useful members of the population, but in the case of a Railway they are of use whatever, and our present action determines itself unto the fact that we are populating East Africa with an alien population that is of no service to us at our own liability.

Looking through the last year's lot of agreements as opinion is forced upon me that the Agents in India are acting without any care, forethought, or discretion. Masons and Carpenters are coming out with a wife and several children. The nature of the work of these men clearly shows that they must move from place to place, and how can we possibly provide accommodation for a Carpenter, his wife and three children for a man being moved about on construction works. In such a case as his dependent's rations alone represent over Rs.30/- per mensem. Such persons as brothers, brothers-in-law, fathers, father-in-law, are amongst those sent out. It is not right that the brother-in-law of a man of 23 should come out as a dependent. All our employees have to pass a medical examination as to their physical soundness, and I presume, if we are in any way liable, that

a smaller amount than would be paid in the case of dependents, otherwise we might have ~~incredid~~ persons who would go to the hospital and bring up the medical Department, consumptives who would be in course of serious danger, or persons who would be liable to sue us, or a number of men in July at least, "these" would be cases not so as extreme as sea, they would stay at the possibility date established & it would be face all our responsibility.

There is a uniform showing that during the past 12 months for 9-3 employees we have brought less than 16 to a legal.

I am writing on the assumption confidentially because I do not wish to cause any apprehensions that would be circulated amongst the general public, but I do think it is absolutely necessary to ascertain as before our trial to have the most available data.

We have got all our expenses and rights in our books.

501

**Number of Casual Agreement in the past 12 months .. .. ..**

<b>Number of Dependents brought out .. .. ..</b>	<b>553</b>
<b>Number of Dependents brought out .. .. ..</b>	<b>66</b>

**Relationship of Dependents.**

<b>Wives .. .. ..</b>	<b>27</b>	}
<b>Sons .. .. ..</b>	<b>20</b>	
<b>Daughters .. .. ..</b>	<b>4</b>	}
<b>Mothers .. .. ..</b>	<b>1</b>	
<b>Brothers .. .. ..</b>	<b>5</b>	} Against Sisters .. .. ..
	<b>2</b>	
<b>Daughter-in-Law .. .. ..</b>	<b>1</b>	
<b>Nephews .. .. ..</b>	<b>1</b>	}
<b>Nieces .. .. ..</b>	<b>3</b>	
<b>No relation is given .. .. ..</b>	<b>2</b>	} <b>66</b>

**NO. 11 -**

The man of 27 brought out 1 sister and 3 nieces.

sd/- M. A. S. S. S.

Chief Accountant,  
Uganda Railway.

(2) 27

COPY.

No.C/19/4  
105

562  
General Manager's Office,

Uganda Railway,

NAIROBI, 19th November'15.

To,

Messrs Mackinnon Mackentie & Co.,  
Agents in India,  
Uganda Railway,  
KARACHI.

Gentlemen,

Dependents of men engaged in India.

I have the honor to state that since writing my No.C/19/4/1245 of 5th instant, I have gone more carefully into the question of dependents of men engaged under the Coolie Agreement for the railway by your firm, being sent out to this country at the expense of this Government and find that the following requirements:

2. No list is given of the dependents allowed on the Agreement and, as it is a description supplied to enable the authorities to identify the men on their arrival in the country or detect any change the employee may make in the list of his dependents during the period of his Agreement.

3. The system leaves a large field to the employee to bring over dependents of all sorts; in one case a man brought out a sister and three nieces.

4. In cases of men being engaged to work in Tea, Coffee, Cane and other Plantations where the dependents would be of equal service to the employer and become useful members of a small community on the Estate, I dare say, the system would work satisfactorily but in the case

of the railway men are of no use however and I do not  
see why the Government should be compelled to pay for  
their importation and repatriation.

5. For the future I must ask you not to engage  
in such negotiations unless they are prepared to execute  
within the next month they will refund the cost of  
the men sent to the Balkans and back.

5. I send you to my file of the 10th instant  
a copy of the contract between the school affair under-  
secretary and the Balkan school. It shows the passage  
from the Balkans to the Black Sea port of Odessa  
and back. The cost of the passage is recovered  
by the Balkan school.

Very sincerely yours,

John C. Gresham

Secretary to the War Dept.

**PUBLIC RECORD OFFICE**

**CONTINUED ON NEXT FILM**

**C0533/140**

**TOTAL EXPOSURES ➔**

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## PUBLIC.

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## OFFICE