

DESPATCH

EAST AFR. PROT.

38708

N 38708

23 X 08

No.

Moy 483

1908

28 Sept.

on previous Paper.

7/9360

37411

(Subject.)

Plague at Kisumu  
sanitary measuresSends protocols submitted by Dr. Comis. and  
Remo. by Dr. G. Request covering permission  
to export 1,000 live rats for Epidemic

(Minutes.)

Approved

at once

H J R

23/X

Signed 5/3/50: 25 Oct.

on previous Paper.

Governor's Office.

## EAST AFRICA PROTECTORATE.

No. 485

(Incl. 2)

September 29th 1892.

22 Oct 1892

My Lord,

I have the honour to transmit herewith a copy of certain proposals submitted by the Provincial Commissioner, Kisumu, for the better sanitation of that town, together with a Memorandum by the Principal Medical Officer.

2. In view of the extreme importance of the matter and the necessity of taking all possible steps for the eradication of the plague, I have sanctioned the expenditure of a sum of £200 from the Vote allowed for Epidemics on the more urgent suggestions.

3. I trust that under the circumstances Your Lordship will approve of my action.

I have the honour to be,  
With the highest respect,

My Lord,

Your Lordship's most obedient,  
humble servant,

H.M. PRINCIPAL SECRETARY OF STATE

FOR THE COLONIES,

DOWNING STREET,

LONDON, S.W.

SUMMARY.

138708

26th August, 1908.

R. A. 23 Oct 08

INCLOSURE No. 1

In Dispatch No. 183 of Sept. 25 1908.

No. 2010/188/XV.

Your Honour,

I have the honour to inform you that in conjunction with Dr. Haren I have gone very particularly into the question of dealing with the present position here occasioned by the continual recurrence of plague cases in the Township area. These outbreaks not only cause very considerable local inconvenience and dislocation of trade they also tend to endanger the communication with Uganda and Ceylon East Africa.

The present position here is severely aggravated by the fact that the Township area is ~~now~~ <sup>now</sup> ~~surrounded~~ by native huts, in which live native employees of the railway, the Public Works Department, Bashee workers, small Swatini and Zulu traders and other miscellaneous concerns, all intermingled with unemployed natives and native women. Added to the foregoing we have an extremely undesirable element in the shape of the Punjabi mail traders who have in small buildings and outbuildings at the side aspects of the Indian Bazaar.

We are of the opinion that so long as the present condition of affairs exists we shall have to face the inevitable and recurrence of plague and consequent

Mr. Haren, The Land Commissioner,  
South Africa Protectorate,

Quarantine

73.00

quarantine, together with the danger of ~~epidemic~~ disease, which has been declared, together with the local ~~epidemic~~ or all ~~epidemic~~, in itself is of vital importance to local interests and which has a serious effect on the revenue of the Province, (we have commenced the Hut Tax collection and natives are complaining that they are unable to obtain money because of the quarantine).

We consider that the present very unsatisfactory condition of affairs might be considerably ameliorated under the following proposed improvements. Some of these improvements we can give effect to locally without any necessity of appealing for assistance either in the way of His Excellency's orders, or of a money grant, and in so far as we are able to do anything I am having it done. I detail herein the various recommendations and at the same time shew what is being done or what requires to be done in the matter:-

#### Recommendations.

1. Petty traders both Indian, Swahili, Somali and Baluchi to remove to Old Kisumu, and there be granted plots for trading purposes.  
(This is being done. The small traders have petitioned me to allow them to open up shops in Old Kisumu and I am arranging accordingly. This move will cost the Government nothing, while it will tend to restore trade).
2. Swahili cultivators to remain on their farms outside Kisumu.  
(This is being done and such people will eventually carry on their trade either with Old Kisumu or Port Mombasa without remaining in the area).

3. Somali cattle traders to be encouraged to construct a separate location outside the area on a sufficient distance to minimize interference with their trade in times of epidemic disease.

(TICKED) ~~1. Cattle being able to give birth to without any trouble or difficulty.~~

4. Road lane (one of the side streets in the Indian Bazaar).

TICKED. Burch considers this a very insanitary area due principally to the faulty construction of buildings and to the removal of the buildings.

(The majority are all fit for removal, I think, when they are building.) The bulk of the buildings are tenanted, and traders. The present occupiers will be compelled to leave Old Kisumu or their own free will enlarged from quarantine. The remainder will remain and there is nothing at present to prevent the landlord from re-renting, I expect, however, that with the bulk of the native trade located at Old Kisumu and within the vicinity of the native market here that there will be little demand for these shops.

Native market may remain where it is but natives coming to town to sell produce to be discouraged in doing so from remaining over night in the area.

~~Administration.~~ Labour associations to be established and maintained for the protection of all natives working in the area. The departments principally concerned are:

- (1) The Administration. For Station Bands, Townships, porters etc.
- (2) The Uganda Railways.
- (3) The Public Works.

With regard to the Administration we have con-

(4) The greater part of a number of native locations have been put up for sale. These were placed in April and May two weeks ago.

In regard to the Uganda Railway they have no such location available at present, but owing on the Manager's behalf regarding the necessity of something in this connection he will instruct his agents accordingly. The rates referred to deal with the Railway apply to the Public Works Department, and the Commissioner of Native Works should arrange for locations for Native labour employed by his department.

The areas shown on the survey plan of Kigumu as available for native locations can in many cases be used for these permanent locations. In some cases existing huts will require to be removed to allow of the locations being established, and to do this some amount of compensation will be necessary. Unfortunately the value of huts is not determinable on some of the plots.

The principal idea in establishing permanent locations is so that they can be controlled and regularly inspected and any non-compliant or casual natives prevented from living there. A notable feature during the last ten years has been here being that in cases where locations have been isolated from constant inspection by several reasons and have been subjected to proper regulation and inspection, practically no plagues have occurred.

Plots for native locations for the Public Works Department can be obtained by these departments on application.

7. The authority to construct roadside landings for

trucks

safely and firmly in the ships, that I can reside in the Township, and so not be subjected to the danger of conflict with other natives in this area.

6. The Railway to properly fence in all their ~~existing~~ lands, so as to prevent the continual entrance of savages into the Township.
7. The Public Works Department to have proper and decent quarters erected for their carpenters, masons &c., the same to be outside the bazaar area. (some of them now at present live in the bazaar).
8. Post Office and Medical Department to have proper quarters built for their ~~messengers~~, messengers, Hospital Assistants, dressers, &c. At present several of these find accommodation in the bazaar, or anywhere else that is available.
9. Customs department to have quarters built for their sailors and boatmen who at present reside anywhere.
10. Unemployed natives (not including those bringing in trade) to be kept out of the Township area. (this is being done).
11. Natives other than those in locations 6, to be discouraged from building villages in the ~~Township~~ area.
12. The ~~Township~~ villages south of the ~~Township~~ ~~area~~ to remain where they are and to be considered as a ~~Township~~ location.
13. The ~~Township~~ area to be demarcated and to be properly defined by marks. (a surveyor will be necessary to undertake the definition of limits. The administration will erect stakes and posts to mark the area). All ~~unoccupied~~ areas not considered suitable for building

107

Buildings or locations to be leased out for cultivation.

(this can be done in conjunction with the survey).

17. The Police Department to arrange for a compound for the wives, women and children of the men.

Generally the foregoing will mean

- (1) The concentration of the petty alien traders outside the actual Township area.
- (2) The concentration and better control of all labour employed in the area.
- (3) A more compact and better defined area as a Township.
- (4) Should disease break out in the area we shall be better able to confine and control it while minimizing the risk of spread of infection, and the minimizing of danger of infection spreading to the ships or railway.

I would respectfully ask that this matter be given immediate attention as all matters are urgent.

I anticipate that in the case of some of the native villages we shall require to pay compensation, but at the outside I estimate such compensation will not exceed

Rs 80/-.

Allow the honour to be,

Very Honour's

W.H. Smith, M.A.

D.P.T.O. 22/2

38708

INCLOSURE NO. 3

In Despatch No. 483 of Sept. 28, 1908.

23.9.08

M E M O R A N D U M .

The general scheme as suggested by the Provincial Commissioner is in my opinion sound and practicable.

The removal of all petty traders would probably ultimately solve the problem of the Indian Bazaar because, with the exception of 2 or 3 Indian and Goanese shopkeepers, all the traders are small men and their business is entirely with the native. The position of old Kisumu is much more favourable to native trade than the present township, nearly all the native market produce passes through it, and for these reasons I think the small traders will only be anxious to establish themselves at old Kisumu.

The scheme involves the establishment of another bazaar and there will be two bazaars to deal with instead of one. This, however, would not be a serious drawback if we avoid the mistakes made at the inception of the present bazaar, give good sized plots and make it a sine qua non that the buildings are properly constructed. But those petty traders have all been hard hit during the past two years and are extremely poor, they have not the means of erecting the kind of building which would be passed as satisfactory. For this reason I would strongly advocate their tenancy at old Kisumu being of the most temporary kind to begin with, say monthly only, and defer granting leases till their circumstances improve and they are in a position to build specified requirements.

Konzi Lane, the area referred to in the Provincial Commissioner's

R. 11  
Commissioner's

Commissioner's letter, item 2, should be pulled down, but after the transfer of the present tenants there may be some difficulty in getting others and the former 17 left tenants may be removed by the owner if he has no holder of compensation.

Native Market. I think it would probably assist in clearing natives who used to deal at it out of the area if an early closing hour were fixed, say 5 P.M.

Labour Locality. These are very undesirable and would have the effect of being away to a certain extent with the villages which surround the township and are at present a source of danger to the public health. They would be under control and in the event of an outbreak of epidemic disease could be easily isolated.

Quarters should be provided for all the employees of the different Government Depts. At present artisans, clerks, labourers, &c. live scattered about the bazaar and villages and are constantly moving from one place to another thus being liable to infection.

In addition to fencing, strict supervision would be necessary to prevent unauthorized persons living in the landless and vagrants.

The township area is certainly too large at present and could with advantage be reduced to about half its size. In the whole the scheme would render efficient supervision easier and reduce the risk of spreading infection. It would be possible to confine infection to an area and so obviate the necessity of upsetting trade throughout the whole township on the outbreak of infectious diseases such as plague.

Sd/- J.WILL.

Principal Medical Officer.

4.9.08.

DRAFT

Cap. 120 535

gov<sup>g</sup>  
Saddles

28 Oct '08.

MINUTE. 23/10

Mr. Noall 26/10

Mr. Ellis 27/10

Mr. Jupp.

Mr. Antrobus.

Mr. Cox.

Sir C. Lucas.

Sir F. Hopwood.

Col. Sedg.

The Earl of Crows.

Sir

I have the honour to acknowledge the receipt of your despatch No. 483 of the 25<sup>th</sup> Sept. & to inform you that I approve the expenditure of the sum of £1000 from the Fund for Epilepsy on the improvement of the sanitation of Kinnar with a view to the eradication of the