

DESPATCH

EAST AFR PROT

40787

20.12.09

1909

African Frontier Control

~~Congressional election period for  
Admiralty. It is proposed to make  
of the benefit for employment the following  
for soldiers and the dependents & employed  
for their children.~~

Lt. Rowl.

See also 20/12/09  
90478

This despatch supplies a large part of the information for which we asked in our telegram of the 18th of December on 207411.

If we had known that ~~the despatch was coming~~ we might well have saved a considerable proportion of that telegram.

No one, I think, can doubt, notwithstanding the expediency of the absolute measure of instituting some sort of pension system, that the proposal of Sir Percy Girouard in his despatch appears to me to be reasonable, and, subject to consideration of details and cost, such as can be approved. We shall, of course, have to go to the Treasury as their adoption involves a permanent recurrent charge which will ~~undoubtedly~~ be considerably in excess of the

sum of £900 which we have been spending annually for the last few years on the employment of Mr. Zaphiro.

We should send the Treasury a copy of the correspondence with Sir Percy on the subject, including Major Gwynne's memorandum, our confidential despatch of the 27th of August, <sup>1885</sup> Govt/37411, and our reply, and in this despatch; say that the Secretary of State is satisfied that the time has come when the temporary arrangements which have hitherto been made for exercising some sort of control in the frontier districts should be replaced by a more effective form of administration, and that he communi-  
cates his concurrence to inform the Governor that he approves generally of the outline of such a system as proposed in this despatch, and to ask him to furnish as detailed an estimate as possible of the total additional cost involved, including political officers and any other staff which may be necessary in addition to the already authorized estab-  
lishment of the <sup>Protektorale</sup> department concerned. In order that the detailed proposals may be laid before the Treasury for con-  
sideration in connection with the general financial position of the Protectorate.

In writing to the Governor, on receipt of the Treasury reply, we must refer specifically to two questions namely, the employment of Mr. Zaphiro and the services of Captain Aymer. It is quite evident that Mr. Zaphiro will be exceedingly difficult to fit into the new form of ad-  
ministration. Sir Percy suggests that on the termination of his present leave of absence his services should be utilised elsewhere. But he must be well aware that this is an impossibility. Mr. Zaphiro's value lies precisely in his knowledge of the Abyssinian frontier and his peculiar suit-  
ability for exercising some sort of control there without any adequate force behind him. His methods will no doubt

be very much the same, however strongly we may desire it, it will be possible to find a place for him ~~as far as possible~~ therefore express upon the Governor the idea which the Secretary of State attached to the post of services due to the great knowledge which he must possess of the conditions of the frontier, and to ask the Governor to consider very carefully what may be an appropriate position under the new form of administration in which this knowledge and experience can be utilised. As regards Captain Aymer, I am sure from the 7th paragraph of the despatch that the Governor's idea is to retain him in Africa to the end of April and keep him in charge of, or connected with, the post and patrols which that force is to furnish under the new scheme. We have, in deference to Sir P. G. Richard's wishes, asked the War Office to extend the period for which Captain Aymer has been seconded so as to permit of his remaining in East Africa up to the 30th of April next. But his retention as an officer of the King's African Rifles beyond that time is not recommended by the Officer Commanding his Battalion, as we learn from a telegram which has reached us from Comptroller. An explanatory letter is coming on the present, which we shall have to read before it is expedient to apply for Captain Aymer's services at that date.

In writing to the Governor ~~as soon as possible~~, we must of course send him a copy of correspondence both with the Treasury and the Foreign Office (namely F.O./40434 and F.O./41169; and our reply).

*Hab*  
Rec. 23  
Mr. Fieldes - Japan - H.S.R. 24/26

Lost time

(See also 40107 & 40236)

11 p.m.

Br

Days gradually the  
various papers are removed.  
At 10 a.m. the remains of the  
old house, which is located  
to the left of Zephaniah's house  
and is now empty, are removed  
and the remains of James  
Harrison's house are removed.

E 29

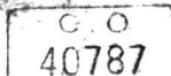
*Joseph*  
Government House,

Nairobi.

22nd November 1909.

EAST AFRICA PROTECTORATE.

Confidential (91)



P.R.D.  
Ref 17 15 09

My Lord,

In confirmation of my cypher telegram of the 12th instant I have the honour to address Your Lordship on the general question of our future policy on the Abyssinian borders.

It is clear from Major Gwynn's memorandum enclosed in Your Lordship's confidential despatch of August 27th that the time has arrived when the problem of frontier administration must be seriously taken in hand. I do not wish to minimize the valuable services rendered by Mr. Zephire or to underrate his ability in any way but it seems obviously necessary that his work should now be carried on by British officers, and the present appears to be an admirable opportunity for inaugurating a new system, more particularly as the abandonment of certain pretensions which he has advanced in regard to Abyssinia would place him in a somewhat unfortunate position and it once more to be given charge of districts affected. I would therefore suggest that on the termination of his leave of absence his services should be utilized elsewhere.

H.M. Principal Secretary of State

for the Colonies,

London. S.W.

3. A wild game reserve would be formed a frontier district bounded roughly by Lake Rudolf on the west, Abyssinia on the north and the Quabo Nyiro and Meru on the south. The Eastern boundary towards Jubaland could be settled later than the effect of the new stations which I hope to establish in that province can be gauged. For the administration of the district four stations would be necessary, Moyale, Port Harrison, Marsabit and a base and headquarters at Meru. The choice of the latter is rendered desirable by the fact that it is at present and likely to be for some time the centre of all trade.

Also Port Harrison. There will however have to be some readjustment of the boundaries of the present Meru and Moyale districts in order to retain in the Kenya Province as large a proportion as possible of the Kikuyu and kindred tribes.

4. The frontier district would be a separate entity and the senior officer in charge would report direct to the secretariat.

5. Our policy would be to work through the Chiefs of the tribes along the boundary, strengthening and protecting those who are friendly to the Government, to watch against assassinations and prevent them from reaching our troops, elephants or cattle. And to control and encourage the immigration of immigrants into the Protectorate.

6. I lay great stress on this latter point as the germ of a very flourishing and profitable trade exists which is at present much hampered by the precautions which we are obliged to take in order to prevent the introduction of such highly contagious diseases as Epizootic and Ulcerative Lymphangitis. Horses and mules are very expensive

expensive, in the settled districts of the Protectorate and a good supply of cheap and hardy animals from Abyssinia would be greatly welcomed. With this object in view I am asking for an additional Assistant Veterinary Officer in next year's estimates whose duties would be to assist and supervise this trade.

7. As regards personnel we have at present two capable officers at Marsabit and Moyale in Mr. Archer and Mr. Barrett. At Merv I should place a senior District Commissioner but have not yet decided whom to appoint.

The post at Port Harrison and garrison in general should I think be manned by the King's African Rifles.

8. Captain Archer who is at present with Captain G. D. C. is a very suitable officer for work of this kind and I should be very glad if his services could be retained for a time at any rate as requested in my telegram referred to above.

9. I have received no reports as yet as to the progress made by Mr. Barrett but hope to do so shortly. He is supposed to be at Moyale but may be further to the west.

10. I should be glad to receive at an early date an expression of Your Lordship's views on the whole question of boundary administration, as I feel convinced that the establishment of strict control in these regions is of immense importance and will have very important and beneficial effects.

I have the honour to be,

My Lord,

Your Lordship's obedient,

humble servant,

K. G. Ward  
GOVERNOR.

Gov. E.A.P.  
40787.

DRAFT.

SECRETARY

Downing Street,

TO THE TREASURY

MINUTE.

Mr. Butler. Dec. 3/

I am directed by the Earl of Crewe

Mr. Read 3/

to transmit to you, to be laid before the

Mr. Fisher 3/

Lords Commissioners of the Treasury, a copy

Mr. Con. 3/

of correspondence with the Governor of the

Sir C. Lucas.

East Africa Protectorate, relating to the

Col. Seely.

positions of affairs on the boundary between

Lord Crewe 3/

Abyssinia and the Protectorate, and copies of

two memoranda by Major Gwynn, M.C., D.S.O.

D.S.O., R.E., the officer appointed to act

as the British Commissioner for the delimita-

tion of the boundary.

2. Lord Crewe is satisfied that the

time has come when the temporary arrangements

which,

which, as their Lordships are aware, have  
hitherto been made for exercising some  
sort of control in the frontier districts,  
should be replaced by a more effective form  
of administration. Their Lordships are  
aware generally, from representations which  
have been made to them in the past, how uns-  
atisfactory is the existing state of af-  
fairs, both from a political and a financial  
point of view, and the numerous references  
made in Major Owynn's ~~memorandum~~ <sup>rept.</sup> to the  
desirability and necessity of instituting  
some sort of settled administration, show  
beyond doubt that action in this direction  
~~safely~~  
can no longer ~~with safety~~ be postponed.

His Lordship therefore proposes, with the  
concurrence of the Lords Commissioners,  
inform the Governor that he approves generally  
of the outline of the system of administration  
proposed in his confidential despatch of the  
22nd of November, and to request him to fur-  
nish as detailed an estimate as possible of  
the total additional cost involved, including

Political Officers and any other staff which  
may be necessary in addition to the already  
authorized establishment of the Protectorate.  
On the receipt of such an estimate, the de-  
tailed proposals will be laid before the  
Lords Commissioners for consideration in con-  
nection with the general financial position  
of the territories.

I have

(Signed) H. W. JUST,