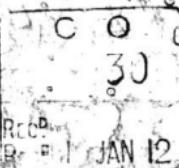




EAST AFR. PROT.



30/1/12

Treasury

Date.

30 Dec.

last previous Paper.

Yours
34-87

Enclosed 31. 21 Jan 12

Supplementary Estimate 1911-12

Approves as submitted at a total of £46,73/- to be met from balances so regards remanded capes, & otherwise from savings on other items. Submit details as to items which are to be regarded as remanded capes. Ask for details of the items on which savings are to be effected to meet the capes now punctuated.

to Butter

to take the Treasury points in order.

Paragraph 3. The items of £683 for Lake Chungo, and of £378 for horses at Kilindini appear in the 1st Supplementary Estimate for 1910. (1910-9, 1) & were deducted by the Treasury as part of that Estimate. The item of £450 for Repairs Waterworks at Kibarani did not appear in the Supplementary Estimate, because it was provided for by re-allocation of

Expenditure from another item of the same
kind (P.W. Extraordinary) of the Estimate.
I think this is best left to the Treasury
to determine what expenditure contained in a
Supplementary Estimate cannot be regarded
as "normal" expenditure if not included
within the financial year in which it is
estimated. Such Supplementary Expenditure
must either be left for carrying a sum
balance, if it is not for borrowings.
It stands in nearly the same position
as Capital and sometimes on the original
Estimate, in as much as the sum authorized
total for the year is not divided
up in full sum balances. I can
see no reason why the Treasury should
allow expenditure to be left sum balances
in part, but not part of the sum
always provided for even that the

necessity of providing for the expenditure
as far as necessary estimates carried out
by him previous than the last Estimate
be passed, and had there an balance
from which the expenditure can be set
out to the item of £500 for Repairs & Deterioration.
I do not understand the Treasury
objection to it being left sum balances,
as it is stated in Appendix V
to the General Report for 1900-11
that the sum £500 was allocated
per item by of the same head,
and the money "appropriated"
from this general division the case in
respect of which provision was
to be Extraordinary expenditure
made by a allocation under the
Power Heads of the Estimates, and
carrying a sum was actually

records sufficient to cover the amount
claimed justified.

Paragraph 4. In part of a communication
allowance to Mr. Singha was sanctioned
a drawing of Rs. 5/- per month and
Rs. 1674/- Co., and he should make
allowance to his wife & children
as to him recently for the provision of
food for laborers and sparticular expenses
in the Khanda Province. I trust
you will have the power to
answer the drawing question.

Paragraph 5. In part of an allowance
for the payment of the bathkins' wife
you should make the order one.
But as far as I do not think
but it can be done best to do so in
the case of sanctioning the same.

two cases of sanctioning the most urgent
drawing activity - rather on the
other, I find.

Para 6. In had better send in first
a copy of drawing letter of Rs. 3469/-
Co. (67039) and instruct him to add
some bush down in it now as well
as regards (Co 34695 for a month)
and ask him to in the meantime to
supply the info. requested by the drawing
and has the drawing had no answer
during this.

Reply to the drawing on these lines.
and send copy of Co. to the former.
asking for further info. on the point
apart from the Co., and tell
him that a further duplicate will be

address than in the receipt
of the hearing and

MS 3/1

Sir G. Fiddes.

I agree.

parB

Jan 3.

Opp. done
P.M. 5^o

Attach 10 ^{COPY}
to Butter 30 1/2

517

to Butter

After clearing with you, I have
discussed with Sir Charles his attachment
of the 12th of Feb. (almost the last
short bubble-making statement) to the letter
of my witness attached, and have
convinced him that he was wrong.
There in his letter attached copying
what he was in error. I have sent it
to all of the members here to alter our
letter of the 20th of Jan (a 30 1/2),
even if it were desirable to do so, which
as we have already sent a copy to the
firm. I had like to have Sir Charles
sign, and ask him to add specially
to our letter of the 20th of Jan.

1/26 1/3.

W. Read.

informed his wife I agree. A great fat. Yes.
MS 20 March 18. at my
abt. parB. 1/3. 1/3.

I really cannot understand Mr. Stocks' letter. If the Treasury letter of the 30th of December 1911 had gone no further than their letter of the 18th of November 1910 (35451) we should have had no quarrel with it but it appears to me that it does go considerably further.

Paragraph 3 of their recent letter, after speaking of the cost of certain items as being not as approved in the Estimates for 1910-11, but as increased by additional expenditure voted by the Legislative Council, goes on to say that "to the extent of this increase the proposed expenditure cannot be regarded as remanet expenditure from the year 1910-11 except in so far as provision was made for it in that year by re-allocation between the same Head of the Estimates and savings on that Head actually accrued sufficient to cover the amount carried forward". If this does not mean that "Supplementary" Expenditure cannot be regarded as remanet expenditure unless found from savings within the same Head, I really do not know what it means. The paragraph concludes that "in the absence of these conditions the expenditure proposed must be met by the postponement of other items and not from balances".

Take the case of the item for Lake Surveys. The original estimate for this item (£500) was increased by £633 voted by the Legislative Council as a part of the First Supplementary Estimate for 1910-11. The provision for this excess could not be found by re-allocation between the same head (Railway-Special expenditure) because, according to the account for the year, there was a net excess of over £3000 on this head. According to the Treasury letter, therefore, to the extent of the increase of £633 voted on the First Supplementary

Estimate for 1910-11 the proposed expenditure cannot be regarded as "remanent expenditure".

The same argument holds with regard to the item for Houses.

As to the Refuse Destructors. It is clear from Mr. Stocks' letter that he must have looked at the account for the year. If he did, he must have seen that the net savings on the head in which the item occurred (Public Works Extraordinary) amounted to £1959, which was far more than "sufficient to cover the amount carried forward". That being so, his whole argument falls to the ground.

MS.

8/2

319

Treasury Chambers,

Whitehall, S.W.

March 15. 1912

Dear Batterbee.

Our old friend the
C.O. Supplementary!
The reason that we arrived
at different conclusions as
to the Lake Survey &
it is simply that I had
not realised that the excess
had been included in
the supplementary Estimate &
it need be done so on

Treasury Chambers,
Whitehall S.W.1

Feb. 12. 1919

sorry not to have written
this

as regards the refuse
destructors we differed in
our view to avoid it -
absence of the editor
meant only "to consider"
was almost "to do nothing"

It will save official
argument & waste of time
if you could alter our

Dear Butler

Would you look at
and see more at your letter of the
30th ult. (30/194-12) about
A.P. First Supplementary,
so I feel sure that you have
misunderstood para 3 of our
letter of 30th Dec., to which
our letter is a reply? I
put our point very shortly
because we had covered the

Treasury Chambers,
Whitehall, S.W.

Feb. 12. 1912

sorry not to have written
this

as regards the refuse
destructors we differed
only in our ~~ability~~^{willingness} to admit it. -
absence of the ~~refuse~~^{destructors}
meant only "if we could
are about"

It will save official
argument & waste of time
if you could alter our

Dear Butler

Would you look ~~at~~
me more at your letter of the
30th ult. (30/10/11-12) about
P.A.D. First Supplementary.
I feel sure that you have
misunderstood para. 3 of our
letter of 30th Dec., to which
our letter is a reply? I
put our point very shortly,
because we had covered the

same ground more fully
already in our letter of the
22 Nov. 1910 (17421). But I
should perhaps have saved
you trouble by referring to that
letter instead of using the
time-honoured "as Mr² H. is
aware".

You will see if you
read our letter again that
we never intended to say that

supplementary expenditure
cannot be regarded as recurrent
expenditure if not expended
within the financial year in
which it is voted". And as
regards the Refuse Destructor
we merely said that the
expenditure can be treated as
recurrent expenditure only "in
so far as" provision was made
for it, etc. It is clear from
this also that provision was
made for it in the authorised

way but it does not appear whether "savings" on that Head actually accrued sufficient to cover the amount carried forward". Hence we gave contingent sanction only).

Would it not be best to withdraw our letter & substitute another? Official correspondence on the point seems quite unnecessary.

Yours sincerely

J. L. Stocks

Paragraph 2 is merely ^{an item of} a note in that the excesses were committed by us, so that the sum carried over can be deducted as remonet, & (2) at savings on the Head were available for item 3.

But the trouble is entirely my fault, so I can't press you to do this if you prefer another letter as regards my note. I think it is better to cover it some

cases in future before
writing officially

Will you let me know
what course you prefer
to take?

Yours sincerely

C. L. Stock

cases in future before
writing officially.

Will you let me know
what course you prefer to
take?

Yours sincerely

C. L. Stock

30

In the reply to this Letter the following
Number should be quoted.

22580

11

C O
30

RECD
P-1 JAN 12



TREASURY CHAMBERS.

30 December 1911.

523

Sir,

I have laid before the Lords Commissioners of His Majesty's Treasury Mr. Fiddes' letter of the 8th instant (34786/1911) and the accompanying first Supplementary Estimate of expenditure for the financial year 1911-12 submitted by the Governor of the East Africa Protectorate, with a copy of a memorandum by the acting Treasurer of the Protectorate.

In reply I am to request you to state to Mr. Secretary Harcourt that, subject to the following observations and to the receipt of further information on the points mentioned in the letter under reply, My Lords approve the Estimate as submitted, at a total of £46,173 - to be met from balances as regards the remanet expenditure of £9,131, and otherwise from savings on other items included in the current year's Estimates.

With regard to the "remanet expenditure", My Lords observe from the Financial Statement that the cost of the items for Lake Surveys, Houses, and Refuse Destructors is not as approved in the Estimates for 1910-11, but has been increased by additional expenditure voted by the Legislative Council or reallocated from other items. To the extent of this increase the proposed expenditure cannot, as Mr. Harcourt is aware, be regarded as "remanet expenditure" from

Under Secretary of State,

Colonial Office.

the

Estimates (11-12) - 11793-20

the year 1910-11 except in so far as provision was made for it in that year by reallocation within the same Head of the Estimate and savings on that Head actually accrued sufficient to cover the amount carried forward. In the absence therefore of these conditions the expenditure proposed must be met by the postponement of other items and not from balances.

With regard to the remaining services, I am to ask for further information as to the authority for payment of a compassionate gratuity to Mrs. Smythe, and I am to enquire whether the Secretary of State has satisfied himself as to the future necessity for the provision for food for labourers and repatriation expenses in the Ukamba Province, in view of the absence of such provision elsewhere.

In the special circumstances explained in the letter under reply, My Lords give their covering sanction for the payment of an allowance for the passage of Mr. Hutchins's wife. But They consider that their precedent authority should have been obtained for this expenditure, and They will be obliged if the Secretary of State will give directions accordingly for the future.

In conclusion I am to draw attention to the form in which the Estimate is drawn up, and in particular to the absence of the clear statement asked for in Treasury letter of 23rd February, 1909, (904/09) distinguishing lapsed from new services and shewing the items which are to be postponed and the total net addition to the gross authorised expenditure. I am to suggest that in future some such form should be adopted as is now in use in the Uganda Protectorate, and I am to request that in the meantime My Lords may be supplied with

detailed

+ N^o 6703

detailed information as to the items which are to be postponed or abandoned this year to meet the new services now sanctioned.

I am,

(e)

Sir,

Your obedient Servant,

John Caldwells

Treasury/30/11-12/E.A.P.



Downing Street,

DRAFT.

20 January, 1912.

THE SECRETARY

TO THE TREASURY.

Sir,

MINUTE.

Mr. H.F.B. 18/1.

Mr. Butler. 19
S.G. *Mr. Fiddes.* 19 *f.f.y.*

Sir H. Just.

Sir J. Anderson.

Lord Emmott.

Mr. Harcourt.

For consideration.

I am directed by Mr. Secretary

Harcourt to acknowledge the receipt of
your letter No. 22580 of the 30th ofDecember in which the Lords Commissioners
of the Treasury approve, subject
to certain observations, the firstSupplementary Estimate of Expenditure
submitted by the Governor of the

East Africa Protectorate for the

Financial year 1911-12.

2. In reply I am to request

you to inform the Lords Commissioners

that Mr. Harcourt is unable to assent

to

XN 30

A Estimates (11-12) - 1195-20

to the view expressed in paragraph 3 of your letter to the effect that supplementary expenditure cannot be regarded as "remanet" expenditure if not expended within the financial year in which it is voted. Such supplementary expenditure must either be met from savings or from balances. If it is met from savings, it stands in exactly the same position as expenditure sanctioned on the original Estimates, inasmuch as the gross authorized total for the year is not exceeded. If, on the other hand, it is met from balances, there would appear to be no reason why expenditure, which is allowed to be met from balances one year, should not be permitted to be so met in the following year, provided always that the necessity of providing for the expenditure on the ordinary Estimates could not have been foreseen when the draft Estimates for the year

year were framed, and that there are balances from which the expenditure for the year can be met. As to the item of £450 for Refuse Destructor, which, as stated in Appendix to the Financial Report for 1910-11, was reallocated from item 4 of the same Head (Public Works Extraordinary), Mr. Harcourt fails to understand on what ground the Lords Commissioners object to its being met from balances, having regard to the fact that Their Lordships expressly exclude from their general objection to the treatment of supplementary expenditure as "remanet" expenditure the case in which "provision was made for it in that year by reallocation within the same Head of the Estimate and savings on that Head actually accrued sufficient

to

to cover the amount carried forward"

3. As regards paragraph 4 of your letter, I am to point out that the grant of a compassionate allowance to Mrs.

Smythe was sanctioned in your letter No.

14488 of the 5th of August last. As to

f File 1674 E.A.

the provision for food for labourers and repatriation expenses in the Ukambo

Province it will be observed that in the

draft Estimates for the year 1912-13

respect of
similar provision is made in the Estimates of

Expenditure for the Provinces of Seyide

and Naivasha, but the Governor will be

asked for further information on the

subject.

4. With regard to the last paragraph of your letter, I am to request you to inform Their Lordships that a copy of Treasury letter of 23rd February 1909, will be sent to the Governor, and that he will

+ N 6703/09
(Signature)

be



be instructed, when submitting Supplementary

Estimates in future, to adopt some such

I trust this
~~form as~~ is now employed in Uganda.

DRAFT.

I am, etc.

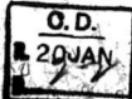
Signed) G. V. FIDDES



January 20

80
11-12

530



24 Jan 1912

Lia

Sir I enclose to you

DRAFT.

(No 39)

(Ref 34786)

to P. Fidder

MINUTE.

Mr. 1912. 4/1

Mr. Butter 19

Log. Mr. Fiddes. 19

Sir H. Just.

Sir J. Anderson.

Lord ... Smith

Mr. Harcourt.

2 draft.

January 8 Dec (34786)

January 8 Dec (30 u.m.)

January 10 Dec (67039) (4/1)

January 12 Dec 1912 (67039) (4/1)

11/94-20

Esto. (11-12) + Nos 34786 & 30, 2nd draft, + 6703/09

dep as 561 of the 4th of Oct. I have the honor
to thank you, for your
information,
the accompanying copy
of correspondence
of course sent to the Treasury,
so that it may be
known

return to the Govt

Supplementing Statement of
Spenditure to the Govt

for the 1st quarter of 1912. I enclose to you

to the Dept. of

I have to enclose

in submitting Supplements

Estimate in time, you
will adopt a form similar
to that which is now

in use in the Uganda
*(You will undoubtedly be
able to obtain from
Public nott) the form*

of Uganda will be due
I hope to send you a

copy of a recent supplement
submit to him a "a
order to be sent

4. A further despatch
will be addressed to you
in the event of a copy

from the Ministry to be
sent from his Office

of the 20th January
I have
L. Harrow

that you have received

the last portion of
despatched by the Treasury as to
the amount available
for purchase of food for labourers
amongst the con. but
and repatriation expenses in

the Transvaal
the Uitrand Province and as to the terms of

3. of letter just. but expenditure which are to
be deferred to you in
the event of a copy from
the Treasury to the
Government having been made
available

as per 4 January.

3. & the like appear to

the last para of the
letter of the 20th of Decth (Draft
N° 30)

Inclosing a copy of

Treasury letter of the

22nd of Dec 1909, and

desire to request that,

(Draft letter)
810 6703/09

(Draft letter)

PUBLIC RECORD OFFICE

END

NOTICE. THESE COPIES ARE SUPPLIED FOR INFORMATION AND RESEARCH ONLY. NO REPRODUCTION
OF THESE NEGATIVES, OR OF PRINTS FROM THEM, MAY BE MADE FOR PUBLICATION
WITHOUT THE ASSENT OF THE PUBLIC RECORD OFFICE.

PUBLIC RECORD OFFICE

15

CO 533 97

E.A.P.

1911.

VOL. 13.

FROM

DATE

SUBJECT

Colonial Office

- 7 Jan. Minutes re 2nd class Uganda Ply. employees.
 4 " Major Boileau
 6 " Presidency of Police Officers
 6 " Medal for Police
 13 " Lingham & Trogan Concessions
 21 " Cotton cultivation on Tuba River
 24 " Vacancies for medical officers
 26 " Interview bet. Sopts. & Sir P. Gironard
 Jan Vacancy for Ass't in Customs Dept.
 2 Feb. Exchange of currency notes
 2 " hely. situation in C. Africa.
 3 " Land laws.
 4 " 2nd Offices for lake steamers
 9 " Rewards to customs officers
 15 " Union Castle Post Service
 17 Feb. Vacancy for Principal hist'rs, harsch, etc.
 21 " 2nd Offices, Lake Steamers.
 24 Mar. Vacancy for Med. Officer
 6 " Director of Education
 17 " Admin. officers - vacancies
 17 " Cotton and Walton on Tuba River
 8 Apr. Educational App'ts.
 19 May Preservation of game
 25 " New leave reg's
 3 July Tobacco export
 - July Uganda Ply. Records
 4 " New leave reg's
 5 " New leave reg's
 " Officers - Address for relatives.
 July Revised leave reg's &c.

Customs Office

Post Office

Colonial Office

Bd. of Education

Colonial Office

Imperial Institute

Bd. of Education

Colonial Office

Imperial Institute

Colonial Office

FROM	DATE	SUBJECT
Colonial Office	15 July	Magistrate.
	- July	Concession of Nairobi Electric Power Co. Co.
	14 Aug	Govt. Read's visit.
	16 "	Administrative Staff.
	21 "	Vacancies for Asst. Junior Staff Surveyors.
	26 "	Tobacco expert.
Imperial Institute	30 "	Vacancy for Magistrate.
Colonial Office	31 "	Lake magadi Deposits.
Imperial Institute	14 Sept.	Mombasa-Zanzibar cable.
Post Office	18 "	Female Telegraphist.
	22 "	Appn. of C. L. White.
Baptist Museum.	27 "	Visit of Dr. F. Oswald.
Colonial Office	- Sept.	Passages via Union Castle Line.
Imperial Institute	2 Oct.	Cotton cultivation in Jubaland.
D. of Education	3 "	Asst. Master - Nairobi H. School
Post Office	14 "	Aden-Zanzibar mail Service.
Colonial Office	- Oct.	Bureaucracy.
D. of Education	25 "	Asst. in Customs Dept.
Colonial Office	1st Nov.	Brown Lands Ordinance.
	6 "	Land Law.
Post Office	16 "	Probationer Clerks.
	23 "	Rural Post Offices.
D. of Agriculture	28 "	Soil culture.
Colonial Office	7 Dec.	Asst. Undersecretary - Scale of salary.
	14 "	Administrative appn.
Local Govt. Board.	14 "	Accommodation on Union Castle Steamers.
Colonial Office	16 "	Sanitary reg's.
Post Office	- Dec.	Office Staff. class.
E. I. O.	22 "	Mail Service.
Colonial Office	23 "	G. K. Scrymgeour - Wedderburn.
	- Dec.	2nd Officer - Lake Steamer service.