

49963

4 3

Ref. Page 13 of 17

Chal. Bowring 462

1917

10 Aug

ASSISTANCE FOR WIDOWS AND ORPHANS

*Last previous Paper
40000 5/3/17
See 4/1/17
40304*

The petition signed by certain ladies the wives of Protectorate officials. Points out wives of 2nd class railway officials, contributors to Provident Fund, are in somewhat better position than others.

Mr. Read.

In the third paragraph of our despatch of the 23rd of August on 40304 we told the Officer Administering the Government that the life statistics which have been collected will be examined at the end of the present year, in order to ascertain whether we now have a sufficient basis for the actuarial calculations which must precede the establishment of a Widows and Orphans Pension Scheme. Refer Mr. Bowring to that despatch.

*Ans. 796 18 Oct 17
to Warriner Cas 29 Jan 18
Copy above letter (29 Jan 18) to Deas & Co. 19/10/17*

2/13

10 10 17

at once.

H. J. R.

14/5/17

Sir H. Read.

The Wood has furnished me with a set of his annual abstracts of the Vital Statistics (see eighth return

*Next subsequent Paper
4/3/17
40304*

return will be ready in a few weeks)
with a minute in which he sums various
points which will have to be considered.
The W.A. papers which he has looked
up are with me.

I stand on in the first place for
consider of two hours.

- (1) the Actuary whom we showed counsel
that S. G. Warner evolved the W. A.
scheme for us, & then an rough
points of similarity between the two
schemes to make the task simpler
for him than it would be for another.
- (2) the question of consulting the Treasury

In Trans/30362/09 E.A. they
demurred to any scheme of compulsory
insurance, with the aid of the Govt.,
"which makes the State responsible for
the grant of specific sums... in
return for annual contributions
extending over uncertain periods,
unless the conditions can be
predicted with reasonable accuracy
and the number of persons included
is sufficiently large to eliminate
the risk of the calculations being
variable - i.e. unless we can
work an actuarially sound
scheme.

[The best
then under
consideration]

Clearly, we must first ask how
Benson

Warner (if he is agreed to) whether
the material is adequate, &
if he says it is, consult the
Treasury before asking him to
prepare a scheme. 282

Whether Mr Warner holds an
actuarial position of some sort
under the Govt. This need not affect
our asking for his advice, but it
may affect his ability to find time
to draw up a scheme on the
question of his fee for that work. We
need not go into it yet.

If you agree I will draft a
letter to him. It will have to be
pretty full, but the W.A. model
will help.

W.C.S. 24.1.18

I agree
stones
6.8.18
24/1/18

Copy this

EAST AFRICA PROTECTORATE
NO. 462

GOVERNMENT HOUSE,
NAIROBI,
BRITISH EAST AFRICA.

August 10th, 1917.

Sir,

I have the honour to transmit herewith in original a petition signed by certain ladies, the wives of officials in the Protectorate service, respecting the inadequacy of the regulations which provide for assistance in certain circumstances to widows and orphans from Government funds.

Petition

2. I refrain from making any recommendations on this petition in view of the fact that the subject is one which the Governor proposed to discuss with you in England and also in view of the possibility that a discussion on this and kindred matters may shortly take place in the Legislative Council. I have communicated with you on this point in a previous despatch.

3. The petition is signed by the wives of a number of 2nd class officials in the Railway

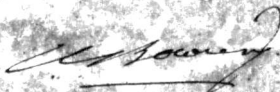
THE RIGHT HONOURABLE
WALTER LONG, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S.W.

Railway administration and I have to observe that in such cases the widow, or the estate of a deceased officer, receives the whole of the Provident Fund to which the husband would have been entitled at the time of his death, plus any bonuses, and also any gratuity which he may have earned. The widows of officers in other Departments of the service are, however, in a much less fortunate position.

I have the honour to be,

Sir,

Your humble, obedient servant,



ACTING GOVERNOR.

British East Africa Protectorate.

The Right Honourable

1917

The Secretary of State for the Colonies.

We your petitioners, the undersigned wives of Government Officials serving in the East Africa Protectorate, beg to represent the hardship and injustice to which we are liable through the absence of any provision for widows and orphans.

(2) You will be aware that in certain other Colonies, where salaries are high, provident funds have been established. You will also be aware that in the United Kingdom provision exists in the Superannuation Act of 1909. If such a law was necessary in the United Kingdom it is obviously far more urgently required in unhealthy tropical Colonies where the relative mortality is much greater. We do not, however, desire to put forward any definite suggestions as to how this urgent necessity should be provided for, we only crave that it be done, and without delay.

(3) The cost of living here is high in relation to the salaries paid, and steamer passages for wives and families are such a heavy drain on our husband's incomes, that they find it impossible to make adequate provision for us in case of their early decease. We therefore beg that the widow of every official ^{shall} ~~should~~ receive an allowance of one year of her late husband's pay together with passage Home.

(4) The necessity for this has been demonstrated from time to time by distressing cases which are very inadequately met by "compassionate allowances" and is particularly great at present owing to the compulsory extension of tours of service on war account. This must affect the mortality. And we would invite comparison of the case of widows of soldiers and civil officials in case of death from disease. The widow of the soldier receives a gratuity and pension; the widow of a civil official ~~is~~ forbidden by Colonial Office order from entering Military service, but nevertheless detained here on war account ~~is~~ left destitute so far as title to Government consideration is concerned.

Signatures.

Husband's Official Position.

J. R. Barth

Attorney-General

A. M. Spencer

District Commissioner

Signatures.

Husband's official Position.

W. G. Ward	Principal Registrar of Documents
L. Bruce - Lawrence	Det. Officer.
H. M. Young	Crown Counsel
R. R. Brown	Police Det. <u>Chief</u>
J. Rand Owen	Government Architect
H. B. Fitch	Senior Medical Officer
E. Robertson	Medical Storekeeper
K. Keupe	Deputy Treasurer
H. D. Barton Wright	Land Officer
Jas. Keith	Secretariat
Amos M. Tim	Government Printer
D. E. Alexander	Land Ranger
M. Adamson	Lumber Dept.
L. F. Balmer	Post Office
J. Spence	Water Works
H. G. DeGlas	Secretariat
R. D. Birse	A. D. C. Public Oph. Registrar of the High Court

1917.

The Right Honourable

The Secretary of State for the Colonies :-

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(3) The cost of living here is high in relation to the salaries paid, and steamer passages for wives and families are such a heavy drain on our husband's incomes that they find it impossible to make adequate provision for us in case of their early decease. We therefore beg that the widow of every official shall receive an allowance of one year of her late husband's pay together with passage home.

(4) The necessity for this has been demonstrated from time to time by distressing cases which are very inadequately met by compassionate allowances and is particularly great at present owing to the compulsory extension of tours of service on war account. This must affect the mortality. And we would invite comparison of the case of widows of soldiers and civil officials in case of death from disease. The widow of the soldier receives a gratuity and pension; the widow of a civil officer - forbidden ^{here} by Colonial Office order from entering military service but nevertheless detained ^{here} on war account - is left destitute so far as government consideration is concerned.

Signatures .

Husband's Official Position .

Miss Goring
Miss Tamm

Marina Thomas and
Margaret Pembrey

Proctor General
Deputy Director Public Works
Deputy Director Survey
Asst Engineer Uganda Ry.

Signatures .

Husband's Official Position .

William Herke	Assistant Treasurer
May Richardson	As. Quail Wash. & C. Police
Sybil Swant	Supdt. of Police Transit
Grace R. Hodgson	Assistant Treasurer
Grace A. Lynde	Quantity Surveyor.
Sp. J. Hanson	Medical Officer
Gene Wright	J. S. Surveyor.
May Lee	Assistant Auditor
Clare Kette	Fast Cars Postmaster
Mary Samperton	P.C. & L.
Louie McDonald	Postmaster, Hampden
Margaret A. Sawyer	Postmaster
Elaine Williams	Medical Officer -

The Right Honourable
The Secretary of State for
the Colonies.

British East Africa Protectorate,

1917.

289

We your petitioners, the undersigned wives of Government officials serving in the East Africa Protectorate, beg to represent the hardship and injustice to which we are liable through the absence of any provision for widows and orphans.

You will be aware that in certain other Colonies, where salaries are higher, Provident Funds have been established. You will also be aware that in the United Kingdom provision exists in the Superannuation Act of 1909. If such a law was necessary in the United Kingdom it is obviously far more urgently required in unhealthy tropical Colonies where the relative mortality is much greater. We do not, however, desire to put forward any definite suggestions as to how this urgent necessity should be provided for. We only crave that it be done, and that without delay.

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4. The necessity for this has been demonstrated from time to time by distressing cases which are very inadequately met by "Compassionate Allowances" and is particularly great at present owing to the compulsory extension of tours of service on war account. This must affect the mortality. And we would invite comparison of the case of widows of soldiers and Civil officials in case of deaths from disease. The widow of the soldier receives a gratuity and pension; the widow of a Civil Officer — forbidden by Colonial Office Order from entering Military Service, but nevertheless detained here on war account — is left destitute so far as title to Government consideration is concerned.

Signatures.

Husbands' Official Position.

<i>K. M. Gallagher</i>	<i>Work Manager</i> <i>E. F.</i>
<i>Elizabeth Stoecken</i>	<i>Assistant to the General Manager</i>
<i>Martie M. E. Muckton</i>	<i>49 Deputy Chief Accountant</i>
<i>Margaret Carter</i>	<i>Deputy Chief Storekeeper</i>

P E T I T I O N .

British East Africa Protectorate,

The Right Honourable

1917.

The Secretary of State for
the Colonies.

290

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Signatures.

Husbands Official Position.

Edith M. Northcote	District Commissioner
May C. Lunnley	A. S. Police.
Miss Elizabeth Stuart	Asst Treasurer
Mabel Knafencu O.S.	Secretary
A. Fraser	Postal Dept.
K. H. Smith	Postal Dept.

The Right Honourable
The Secretary of State for
the Colonies.

1917.

291

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Signatures.

Husbands Official Position.

Helena J. Ayre

Asst. P.M.G.

Rose Reid.

Veterinary Officer

Edith H. Dwyer

Asst. Govt. Printer

Kathleen Dyla Smith

Assistant Engineer P.W.D.

Daisy Langford

acting D.C.

Jamie M. Fleet

Store Keeper. P.W.D.

Liz. C. van Someren.

Govt. Dist. Surgeon

Eva Doon

Asst. Govt. Transport Officer

Signatures.

Husband's Official Position.

Edith Howard

Chief Accountant - P. O. D.

Muriel St. Clair Thom

Asst. Supt. Police

Dora G. Lewis

Actg. Asst. P. M. G.

1917.

The Right Honourable

The Secretary of State for the Colonies.

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Signatures.

Husband's Official Position.

Josephine Spence	(Medical Officer)
Rose Donalds	(Resident Magistrate)
Mary A. Thomas	(Police Superintendent)
Emmett Giest	(District Engineer, Western)
Jessie Wakeford	(Sec. Treasurer, U.R.)

Signatures.

Husband's Official Position.

Walter Shuechan
 Charles C. Wallis
 H. A. Reynolds
 Robert Henderson
 Uine Jackson
 John Padden
 E. J. Bush
 K. L. Endall
 Rufus Johnson
 Annie Turner
 Margaret Hemsted
 Francis Rickwood
 Phyllis M. Pickering
 Muriel Sargent
 Genevieve Deherby
 Muriel Ellen Ward
 Elsie Leavis
 Alice Chivers
 Flora Gulliver
 Josephine Roddy
 Mary Josephine Warren

Senior Medical Officer
 E. E. P. W. D.
 medical Officer
 Governor of Uganda
 A. D. S. Mbari
 E. E. P. W. D.
 Chief Superintendent
 Resident Magistrate
 Mombasa
 Port Officer
 E. A. P.
 District Commissioner
 Mombasa
 Treasury
 Acting Judge
 Asst. Port Officer
 E. A. P.
 Officer of Customs
 Officer of Customs
 Sanitary Inspector
 Officer of Customs
 Asst. Chief of Customs
 Asst. Chief of Customs
 Uganda

H. M. M. M. M.
 Mary Carl
 Hannah Hyland
 Marian Myra Pearson
 Nina Barlow
 Georgia Pearson
 Florence Farmer
 Betty A. Luthland
 Adelaide Coley
 Kate Jeffery
 Ethel G. Fullick
 Louisa Hollaray
 Edith Meehan

P. W. Inspector
 Engineering Dept.
 Guard Traffic Dept.
 Guard Traffic Dept.
 Guard Traffic Dept.
 Inland Revenue Office
 Post Master
 Mombasa
 Agricultural Dept.
 Customs Mombasa
 P. W. Inspector
 Pier Master Mbari
 Loss Foreman
 Loss Foreman
 W. W. M.
 W. R. Inspector of Works

The Right Honourable

The ~~Secretary~~ Secretary of State

for the Colonies.

295

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Signatures.

Husband's Official Position.

M. Haber	District Station Master
E. Condon	Locomotive Foreman
J. Chapman,	Locomotive Driver
P. Skutt.	= = Driver
M. Brooks	blank
F. Chalmer	Inspector of Works
M. A. Tracy	Locomotive Driver
H. Schwartzel	Inspector of Works
A. Lidzbarski	Carriage Foreman
L. Brockart	Station Manager

Signatures.

Husband's Official Position.

M Newhurst
 B. M. Ash
 B. R. Bunn
 Beecham
 & Wright

Clerk.
 Secretary, Inspector
 Sub. Store Keeper
 Clerk.
 Assint. District Commr.

Signatures.

Husband's Official Position.

297

Harold L. Bruce	Commander
Glady's W. Swan	Chief Engineer (Marine)
Isabella L. Ellis	Engineer
Lilian M. Ingalls	Engineer
Maud M. Welch	Asst. Chief Storekeeper
R. D. Morton	Chief Inspector U.S.P.

Signatures.

Husband's Official Position.

H. Talbot Smith	District Commissioner
Constance M. Shumisser	Inspector of Police
L. M. Gailthorpe	Registrar of Crown Lands
A. A. Joseph	Telegraph Engineer
E. Rhon	Survey Department
M. Lee	Asst. Registrar of Crown Lands

Downing Street,



15 October 1917.

DRAFT.

Sir,

I have the honour to acknowledge

the receipt of your despatch No. 462

of the 10th of August, transmitting a

petition by the ~~widows~~ ^{wives} of officials

~~in the Protectorate Service~~ as to assist

tance from Government funds for the

widows and orphans of officers dying

^{in the} ~~that~~ Service.

2. You will ^{now} ~~no doubt~~ have learnt

from a separate despatch that the life

statistics which have been collected

will be examined at the end of the

present year in order to ascertain whether

there is ^{yet} ~~now~~ a sufficient basis for the

actuarial calculations which must

precede the establishment of a Widows

and

EAST AFRICA PROTECTORATE

No. 796

THE OFFICER ADMINISTERING
THE GOVERNMENT OF
THE EAST AFRICA
PROTECTORATE.

MINUTE.

- Mr.
- Mr. Butler 17.10.17
- Mr.
- Mr. Grindley
- Mr. Lambert
- Mr. Read
- Sir G. Fiddes
- Sir A. Steel-Matland
- Mr. Long

(a copy despatch on 6007K)

MR BOTTLER

I put up copies of

1. copies of E.A. Statistics 1910-16
2. copy of African 997 explaining W.A. scheme
3. corres. with Mr Warner when W.A. scheme was started

902/105.W.
1426/11

I notice that W.A. statistics were available for 7 years when the scheme was drawn up. We should have 8 years figures by June as it looks as if the question can be proceeded with.

There are a few points which occur to me

- (1) Our figures include a large number of officials who are contributors to the Railway Provident Fund and it is a matter for consideration whether they will be able to afford or desire to make a further contribution from their salaries to a W. & O. Fund.
- (2) There are also a fair number of females included in our statistics more especially in E.A.P. In W.A. females are expressly excluded from the scheme.
- (3) The E.A. case differs from W.A. inasmuch as many of the married officials have their wives and families with them in E.A. and it is quite likely that some of them may elect to make that country their permanent home on retirement or death of the official.

If Mr Warner is given information on these points and is told at the same time (a) that any information given him for W.A. which does not appear in the tables can also be supplied for E.A. if he will say what is wanted (b) what assistance is to be given to the scheme by Govt and (c) RATE of payment to be made by members it may be possible to anticipate a reply of the nature of 1426/11 W.A.

W. J. Warner
1911



Handwritten initials

Downing Street,

3 copies

29 January, 1918.

*see 1988
152204*

DRAFT.

S.G. WARNER, ESQ.

Sir,

I am directed by Mr. Secretary

MINUTE

Long to transmit to you the accompanying

Mr. Bottomley, ¹⁶ 25/1/18.

abstracts of Vital Statistics which have

Mr.

been kept for the years 1910 onwards of

Mr.

officials in the service of the Protector-

Mr. Grimble

ates in East Africa, with a view to the

Mr. Lambart

Mr. Bond

ultimate establishment of a scheme of

Sir G. Fisher

Mr. Hewins

Widows' and Orphans' Pensions Scheme

Mr. Long

similar to that which has been introduced,

under your advice, in the case of West

Africa. *A copy of the West African Scheme*

It is expected that returns for

1917 will be available in the course of a

few months.

2. The circumstances of the East

African

Handwritten notes:
for copies
25/1/18
320 Edition

African Service are generally similar to those in West Africa except in the following particulars:—

The age for voluntary retirement on pension is 50 in each case but no definite age limit/similar to

the age at which the Govt. can call upon an officer to retire

that of 55 in the case of W.A. has been laid down for

E.A. *In practice, 50 is regarded as the age for compulsory, or for voluntary retirement, but every official over 50*
is liable to be called upon.

(2) The E.A.P. is more suited for permanent European residence than any part of W.A., and it cannot be assumed in the case of that Protectorate that an official on retirement will make his permanent residence in Europe, or that the widow of an official who dies during his service will immediately return to this country.

There is evidence of a ^{great} desire on the part of European officials in the E.A.P. to make a permanent home for themselves and their families in that country. This consideration does not apply in such great force in the case of the other Protectorates but it is possible that a similar tendency may eventually arise in the Nyasaland Service.

(3) The conditions in E.A. also differ from those of W.A. in the fact that there are several female Government servants in the E.A.P., in addition to the Nursing Staff which exists in all the Protectorates except Smalliland. The Returns which are enclosed make no distinction between male and female employees, but

it will probably be desirable for the sake of simplicity that the latter should be excluded from any scheme which may be drawn up.

(H) E. As in the case of W.A., it may be assumed that the scheme would apply to temporary officials. There are, however, a large number of officials employed on a non-pensionable basis on the Uganda Railway who are contributors to the Railway Provident Fund. Their contributions to the Fund accumulate at interest and are augmented by Government contributions, and the amount standing to the credit of a contributor is paid either to him on his leaving the service or to his dependents in the case of his death. It is a matter for consideration whether these officials will be able to afford, or will desire to make, further contributions from their salaries to a Widows' and Orphans' fund in addition to the bonuses which they pay

and it is also open to doubt whether the Govt. can be expected to bear any charge in respect of these officials.

to the Railway Provident Fund. Mr. Long however sees no reason to suppose in examining the Returns it is necessary to distinguish between these and other officials as the conditions of health etc. do not vary materially as between the Uganda Railway Staff and other Government servants. It may be observed that a large number of the contributors to the Railway Provident Fund eventually go on to the permanent and pensionable staff of the E.A.P. *and also to contribute to that Fund.*

(5) You will observe that the Returns for the last few years have been complicated by the necessity for including and distinguishing the casualties which have occurred on active service. *This circumstance* may materially affect the difficulty in applying the statistics which have been collected to the establishment of a Widows' and Orphans' Pension Fund.

3. *There is a strong feeling among the members of the Government service in E.A. in favour of the early introduction of widows' & orphans' pensions creation of a scheme of this kind, and Mr. Long is anxious that such a scheme should be brought into operation as soon as is consistent with its being established on an actuarially sound footing. He will be glad to be favoured with your advice as to whether the particulars*

which have already been collected, *in a fair amount,* supplemented as they will be by the additional particulars for 1917, are sufficient to admit of a sound scheme being instituted. If you desire to examine the particulars on which the printed Returns have been framed, the East African Department of this Office will be glad to assist you at any time when you can make it convenient to call here. It may be assumed that *the principle* ~~in the matter~~ of a Government contribution in the form of a liberal rate of interest, *as stated* ~~which is con-~~ *Scheme* ~~tributed~~ in the case of the W.A. Fund, would be adopted for E.A. also, but it is a question on which Mr. Long would be grateful for your advice as to whether the rate of ~~6 percent~~ *5 1/2 percent* adopted for W.A. should not be slightly *for E.A.* increased in view of the probability that it may be many years before the ordinary rate of interest on money falls to its pre-war standard.

J.K.
(SIGNED) H. J. READ