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ur. Stockdenc . In the hope that it may be of assistance I put up a memorandum dealing with the steps which have led up to this Bill and also with certain other matters which appear relevant I do not think I can usefully add anything beyond pointing out the obvious fact that the Colonial Government is not in a position to undertake

I would advise that the Government of Kenya be informed that the Secretary of State is unable t express any opinion on this Bill until he is in possession of the Kenya Government's recommendations regarding the growing or colfee by natives. letter of December 25th intimated that I had been asked to discuss policy in regard to coffee in Kenya I then saw the first draft of the A proposed Coffee Industry Bill. To several sect of this I took exception and intimated what - Fel could be the only view the secretary or State equ adopt regarding the growing of coffee by natives: in this bill a licence fee of rio was proposed. The Attorney General and the Chief hetive Commissioner agreed with the principles lighteupt to expound as being those on which the Secretary

which members of the Coffee Union met the Attorney General the Crief Native Commissioner and the Director of Agriculture. I took little part in this Conference, as I thought it would be much wiser to adopt the post of observer and only express views on definite points on which my opinion was asked. Limust confess that I was not impressed by the case put up by the Coffee Union representatives It appeared to me that the Coffee Union had only attracted to itself a proportion of the industry and that it was attempting to secure by Government legislation what it had been unable to secure by voluntary effort. They said that industry could not put up money for research and, although they wanted the sections in the original draft dealing

with research retained, they recognised that they

Later L was asked to join a Conference in

f State might base his decisions.

additional financial limbilities at the present

would not be operative. The question of thefts of coffee was discussed at length. As the result of this meeting I formed the conclusion that I should want to think twice before considering that a Coffee Board was necessary, that the research sections of the bill might be dropped entirely, and that there was probably some case for tightening up rn regard to thefts. Linformed the Aptoring Caneral and Director of Agriculture accordingly after the meeting end suggested to the autorney-General that some of the Devion Ordinances desting with thefts of

produce migat verworth looking into. at still have doubts in my mind (possibly nn wetified about the objects of the delegate from the Coifes Union. They clearly wanted a Control Board to be ligited but toy what Seject was not me de clear, Coffee 18 one those group wilch is sold on quality and de estate marks. It is not bulked and nothing can be gained by kenya bulking its colfee. except; bernaps; from adjoining estates Standardization of grades, is very desirable and this will only be effected by co-operation permeen estates and not by general bulking. This position is clearly reviewed in the Report shortly to be issued by the Imperial Economic Committee, and it is there set out how Go-operative effort is best calculated to essist the industry. Pernaps Kenya had better await the issue of this report. (Sir.G: Grindle might wish to minute on this suggestion) and them see what steps

should be taken to constitute a Board for dealing with advertising, marketing etc. Personally, I see no reason why the Board should be consulted on the issue of licences to deal in coffee or in connexion with coffee plenters licences. This is an administrative matter, and I do not appreciate the handing over of such poser to unorficial bodies.

The definition of coffee plantation in the

proposed bill may require alteration if it is to cover native production. The Chief Native Commissioner had clearly in mind co-operative units of nativegrown coffee if natives are permitted to grow this Under the present definition it might be interpreted that any person growing one tree would have to secure a licence, and pay 13. There would indicativito se no reason why, a tribal chief should not truke putys licence for an area to be worked communally by a number of "owners" of specified numbers of treps. This will overcome the difficulty of Scattered small units difficult to inspect, and it might also de proposed that the funds derived from native grown coffee should be pooled for providing the necessary inspection and instruction services required for such areas.

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And think there one likely to the state of the likely to the state of the likely to the and the state of the operature. Mass. Miss gense crello M. CLER U 13 TONS Easter and Os confuse matters to crick on themps to kamp wond to may weat the and solve to the second munt hat up their recommended wore down of access - showers a to makine copee the tay with in warterly - that I am not sure that there is anything the 1 E.C. Planat. 2 water for 6 water enviragent institute matic wider Eq a law, and recommend - as to return the heady to the now who was one in before rice. Nichardmen! 474 14 2 Teb gov Kenya W 204 Bear fl The loffee Report has been Ilin is well to be the signed a will be published a 19/16 (an in the thinks " show it is suit with the as com as the foots of the Enpire - allow - persole, in a few weeks. It would Land State of the San San he a good they fell the tranga for a could have it tops I way - - The factor they finally velle the cong Fallikelle

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Felegram from the Governor of Kanya to the Secretary of State . For the Colon on

Detod 9 July 1932; Received 12,40 p.m. 9 July 1932.

Confidential Molis, Reference to correspondence terminating with your despaich of 19th April Confidential on coffee growing by natives, should be graded parmission to communicate to representatives of European coffee industry terms of that despatch and policy approved by your since form of Coffee Industry Bill referred to anyour salegram No.204 of Ath July 1931 is now being locally re-examined grides materially affected by policy to be pursued in the case of matives.

GOVERNMENT NOTICE No. 453.

THE DISEASES OF FLANTS PREVENTION

KULBS,

IN EXERCISE of the powers conferred on time by section, 3 of the Diseases of Plants Prevention Ordinales (Chapter 155 by the Ridvisid Edition). His Poxelloity (file Governor in Council has been allessed to bake the following Rules ::

. 1. These Miles may be guited as the Dissage bi-Pland Preyented (Ancel (Ancelment) Thies 1981 and shall be that it the wirl the Dissages of Planta Presention (Coffee) Riller (1930) becausafter referred to at the Principal Dissage.

gulle 1 Rulo D of the Emograf Rules is hereby revoked and the following Rule substituted therefor, 1 1 1 1 1 1 1 1

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If I No person selfall move to guide in being selfany. Black on han drom apped the district of the property of the person of the district of the person of t

Commencing at the most northern corner of the Kiambu Native Reserve on the (southern) Chanja River;

hence bounded southerly by the western boundary of that reserve to the Ramiti River;

thence by that, river down-stream to the north-eastern corner of L.O. No. 126;

thence, south-westerly by the Kiambu Native Reserve boundary to the Kenya and Uganda Rallway eastern 100-th zone;

thence southerly by that zone to its intersection with the southern boundary of L.O. No. 1885 extended thereto:

thence, westerly from that extended boundary to the south west corner of that portions:

thence by a straight line due north-west to its intersection into the western boundary of Kinmbu history,
thouga, northerly by that district houndary to the Chania

thence by that river down stream to the boint of com

mencement.

By Command of His Excellency the Governor in Connei

This 14th Calvillan for 18

JUXON BARTON
Olbik in the Executive Council

A CLICATED TOPS

thence, south-westerly by the Kiambu Native Reserve boundary to the Kenya and Uganda Railway castern 100-ft zone;

thence southerly by that zone to its intersection with the southern boundary of L.O. No. 4885 extended thereto:

thence westerly from that extended boundary to the south west corner of that portion;

thence by a straight line due north-west to its intersection into the western boundary of Kiambu district is

thence northerly by that district boundary to the Chania River;

thence by that river down-stream to the point of commencement.

By Command of His Excellency the Governor in Connail

Nairobi

This 16th day of July 1931.

JUXON BARTON, Clerk to the Executive Council.

X: 17220/31 6000 Mr. 000 1317/71 n -4JÚL D 6 W Mr. Stoward 47/51 × Sir C. Bouomley 4. 7.31 The arm 1.0 pm Call. Sir J. Shuckburgh. Sir G. Grindle. 1. 201 Ru Jankary Perint! U.S. of S. Parly. U.S. of S. y 15 mm h 0 275 Secretary of State. DRAFT. Code Pelyron المناو المساهد والمسا MAIN -abli ti expres : Mundoen offine ~ Coppe المناس المناس ستناع كالمتسو · before me your M cimina ma cituris in report to grama of with के प्रमाग्न Cenjukuli. In the meaning الأنفاج من هنارا ya. Hwolle

Jesen Ju 6 H



MEMORANDUM

The Agricultural Commission deal with the question of coffee and particularly the question of the cultivation of doffee by natives, in paragraphs 144-150 of their report

The Commission's wiew generally was that discrimination should be exercised not so much against colfee growlds by natives as against lite. growth in little geattered hancels over which inspec tion and controlling impracticable. Whey condinered the position sound bost be method the imposition of a considerable Mence fee which would of itself deter the planting of small areas of collegespecially as the foo woold have to be pold three or four Times before any bevenue was derived from the colice. The licence should only be arented after the upplicant has patisfied the Department hericultureres to his bone fides and has deposited a plan of the proposed plantation, with datable arrengements for cortage niesion ulso. ionsidered that the sale f the mredude should al only take place through apeciated thannel to go any risk that the plantation might act as a Wishce to deal in stolen coffee. They pointed out that the methods suggested made no distinction between white mun and native except in this last respect of diaposal.

The Secretary of State's confidential despatch of the 10th April, 1930; on the subject of the second to referred to

No.15856/29.B)

No 6 7, 15957 129 Little the fact that it was proposed to defer decisions on the majority of the proposals until they had been considered by the Board of Agriculture; // that the Secretary of State would await any further recommendations; and that in particular he would wish to be donsulted as soon as possible regarding the action proposed upon the question of native cultivation of coffee. The despatch went on to observe in this latter connection that experience in other Colonies where native grown crops are intermingled with setate grown crops, indicated that natives could be encouraged to grow doifing in Kenya without risk to estate cultivation it adequate provision as made for a plant protection service for such dultivation.

Ho reply has not been received to A request it to an early intimation of the motive outside in regard to the native outside of confeet.

A the native outside of confeet.

This need to was also before Mr. Stockdale

when he was in range and it will be seen from the particular from a library from him dated the 25th Entante (No.3 on 16181/30) 1930, that he had been asked to give an indication of what the Secretary of State's view would be in regard to the vexed question of native grown coffee. He took the definite line that no Secretary of State could accept any policy which would make the grawing of coffee by natives impossible and that such coffee growing should be permitted provided that adequate services were provided to safeguard such cultivations against diseases and pests when they broke out, and further that these savices must be under the control.

of the Government and not under the control of any Board, whether granted executive or advisory functions. Mr. Stockdale also said that the policy outlined was generally endorsed by the Chief Native Commissioner and the Attorney General, and finally, with some reservations, by the Director of Agriculture. Apparently the present Bill or an earlier draft of it was in being at that time, but Mr. Stockdale had not seen it and he said that if the Bill was sent home before his return in April it might be advisable to hold it over until he could consider it further. Me pointed out that although the Coffee Union, who for this purpose is to be replaced by the proposed they have not a single leg to Board, might kick, stand on in respect of this issue, although native coffice growing will have to be supervised, and, in certain circumstances, may have to be managed in the early years of production with the aid of the Attention may Administration, as in Tanganyika. also be drawn to the following extract from the Acting Governor's despatch commenting on the Report of the Native Affairs Department for 1930, in which reference is made to this question of coffee growing natives. "No general desire to grow this crop has been manifested and the sufeguards which the Commission

(i.e.-the Agricultural Commission already referred to above) propose, namely, cultivation by European methods on European scale; imposition of a considerable licence fee; arrangements for curing; inspection of bone fides and use of specified channels of sale, would

render the cultivution of this crop by individual natives unlikely in the near future".

This quotation was calculated to arouse endis suspicions that although it may be felt impossible to have any absolute prohibition on the growing of coffee by natives the action contemplated will have a simi result, i.e. it is a policy which would make the growing of coffee by natives impossible, and, asalready pointed out Mr. Stockdale when consulted locally took the definite line that no Secretary of State could accept any such policy and apparently took the view that the only trammelling condition should be safeguards against diseases and pests. Mr.Stockdale is of course in the best position to advise whether or not any such suspicion is groundless. In the early part offhis memorandum I have underlined the extract from the report of the Agricultural Commission which stated that their proposals made no distinction between white man and native except in the matter of control of sales. I am unable to find any specific discrimina tion in the Bill, but there may of course be discrimination in effect if not in terms, and this aspent of the matter has to be carefully looked at from the point of view of the Native Policy Memorandum. Mr. Stockdale again, will possibly advise whether there

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is any real discrimination involved

GOVERNMENT HOUSE NAIROBI

KENYA

RECEIVED 8 JUN 1931

COL. OFFICE

Wy Lord.

I have the honour to refer to Sir Edward Grigg's despatch/No.29 of the 25th February, 1930 and to transmit to Your Lordship copies of a Bill establish a Board for the Improvement of the Parketing of Coffee which, I have caused to be published in the

Official Gazente for general information Your Lordship will observe that the object the present Bill is to transfer from the Confee Planters Union to a Board the direction of policy and expenditure of money for the improvement of the barketing organization, and to place runds at othe disposal of the Board by authorizing the payment into a fund of the increased

licence the proposed to be imposed on coffee planters. viz. Shs 30/-. At the same time an opportunity has been taken to improve the conditions relating to correcdealers especially with the object of preventing dealing in stolen coffee. This transfer will ensure payment by all growers for measures beneficial to them, instead of

This measure represents a less ambitious. project than the proposal which originated from the Coffee Planters! Union, and was recommended in the Report of the Agricultural Commission 1929, to create a Coffee Research Institute financed to the extent of half by a considerable micrease in the present Shs. 70/- coffee licences

TOWN DOWN THE STR. 1

members of the Coffee Planters' Union bearing it all.

THE RIGHT HONOURABLE LORD PASSFIELD, P.C. SECRETARY OF STATE FOR THE GOLONIES. DOWNING STREET

licences; and a pound for pound contribution from central

revenue. ... In the present financial stringency, however, neather Government nor the andustry is able to increase. contributions on the scale necessary for such an Institute. //The co-ordination and extension of research in connection with coffee has not been lost sight of, but it is considered advisable for the time being merely to continue research by Government on the existing scale lie condentrating for the present on the more immediate e improvements possible in marketing This nogified measure will, nowever, equieve one important step towards byinging the wholle poffee industry under a recognized/board of control (which the coffee Humbers nion le hot) and so racilitate the creation of co-

operative great sogieties within the lindistry. Since the Bill was published the Council of the Coffee Planters Enjoy das moveyer, publicition inc. ted that the Billies not acceptable to them inasmidh as It does not set out the principle of Timencial assistance by Government. At an interplet which I gave to represent tatives of the Council prior to the publication of the Bill Thede Willician that I was unwilling to pledge enhmentyto this financial contribution a he when neither the planters nor Government were position to proceed with the original scheme

In the circumstances. I do not propose to proceed further with the Bill in Legislative Council until-the Elected Members of Liegislative Council have an opposituative of discussing the matter with the Co Planfers Union.

I have the hong

MIGADIER-GEGERAL

Colony and Protectorate of Kenya.

GOVERNMENT NOTICE No. 226.

OBITUARY.

HIS Excellency the Governor regrets to announce the death, which occurred in Highard on the 25th February, 1931, of Nuesing Sister Miss Daisy Louisa Bartlett, who entered the Colonial Service in April, 1939. By her death Government has lost an exceptionally valuable and loyal officer.

GOVERNMENT NOTICE NO. 227.

The following Bill is published to Nicheral information :-

A Bill to Establish a Board for the Improvement, of the Marketing of Coffee.

BBITT ENACTED by the Governor of the Colony of the market with the advice and consent of the Legislative Council threatings follows:

12. This Ordinatice may be cired as," the Coffee Industry, Short not... Ordinates, 1931," and shall come into operation on such late... as the Governor may by proclamation appoint.

3. In this Ordinance, unless the context otherwise deferiversation.

Board 'means the Board constituted by section 3 of this Ordinance

"coffee dealer" includes any person who buys, sells or otherwise deals in coffee in any form other than in a ground or reasted condition;

coffee plantation ' includes any area of land on which coffee is grown for the production of berries;

coffee planter" includes any person who owns or occupies a coffee plantation;

"Director" means the Director of Agriculture.

- 8. (1) There shall be constituted a Board to be known as Constitution of the Coffee Board." which shall consist of—
 - (a) the Director of Agriculture, who shall be chairman;
 - (b) two members of the public service, to be nominated by the Governor, of whom one at least shall be a member of the Department of Agriculture:

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(d) four coffee planters to be nominated by the council of the Coffee Planters' Union of Kenya and East Africa, two of whom own or occupy coffee plantations situated to the east of the thirty-sixth meridian of longitude east of Greenwich and the other two own or occupy coffee plantations situated to the west of the said meridian.

The Director shall nominate a deputy who shall in the absence of the Director be chairman.

(3) The authority nominating any member of the Board under paragraph (b), (c) or (d) of sub-section (1) of this section shall at the same time nominate another person to be deputy for such member

(4) Every deputy shall have the right to attend any meeting of the Board, but shall not vote unless the member for whom he deputises is absent from such meeting.

(5) Whenever in the opinion of the Governor such a course is advisable the thembers of the Board under paragraph (c) and (d) of sub-section (1) of this section, and their deputies, shall be elected according to such rules as the Governor may from time to time prescribe

(6) The members of the Board, other than the chairman, shall hold office during the Governor s pleasure for a period not exceeding three years

Provided that one member of the Board under paragraph (c) and two members of the Board under paragraph (d) of sub-section (i) of this section shall retire at the expiration of twelve months from the date of such nomination or election, and the remaining members under the said paragraphs (c) and (d) at the expiration of twenty-four months from the date of such nomination or election

Provided further that the members so retiring shall be chosen by ballot, and that any such member shall be eligible for re-nomination or re-election.

(7) In the absence of the Director and his deputy from any meeting of the Board a chairman for such meeting shall be chosen by the members present.

(8) The Director or, in his absence, the chairman shall have a casting vote in addition to a deliberative vote.

(9) At its first meeting the Board shall fix the number required for a quorum and make rules for the conduct of its

business. (10) The Director shall at any time summon a meeting of the Board upon receipt of a requisition signed by two members of the Board calling upon him to do so.

(11) The Board shall be a body corporate having perpetual succession and a common seal, and shall be capable in law of suing and being sued, and of purchasing, holding and alienating land and other property movable or immovable.

4. (1) No person shall buy, sell or otherwise deal in unreasted or unground coffee at any place within the Golony unless and until he is licensed in that behalf by the district commissioner of the district in which his business premises are situated.

(2). The issue of such licence shall be in the discretion of the district commissioner who before issuing any such licence shall take the opinion of the Board thereon.

(3) Every such licence shall specify the premises on which such business may be carried on.

(4) Every lipence under this section shall be issued annually and shall remain in force until the thirtieth day of June next following the date on which it was issued.

There shall be payable in respect of every such licence and every renewal thereof a fee of ten shillings.

5. (1) Every licensee under section 4 of this Ordinance Licensee to shall keep on his licensed premises a register in English or Kiswahili of all purchases or sales of coffee made in pursuance of his licence, and shall insert in such register the name and address of each vendor or purchaser of coffee, as the case may be, the quantity purchased or sold and the date of the transaction :

Provided that if the method of dealing in or disposing of coffee be otherwise than by purchase or sale the licensee shall enter in the register the method of such dealing or disposal and the date thereof.

(2) It shall be lawful for any magistrate or European police officer or any European officer of the Department of Agriculture to enter upon licensed premises and inspect all coffee kept therein and to demand the production of and inspect any licence or any register kept in pursuance of this section. and any obstruction or denial of entry and any refusal to produce such licence or register shall be deemed to be an offence.

8: Every licensee under section 4 of this Ordinance shall always keep, exhibited in English characters not less than three inches long, over the outer door of his shop or place of name, etc. business his name and the words " licensed coffee dealer." 7. Every licensed dealer shall submit such returns at

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to licensed

such periods to such persons as the Governor by rule may prescribe. 8. Nothing in section 4 of this Ordinance contained shall the deemed to prohibit any licensed coffee planter from selling Saving for sale the produce of his own plantation to a licensed coffee dealer, or

to any person for his own consumption, or for planting, or from exporting the same from the Colony: Provided that such licensed coffee planter shall enter in a book to be kept for that purpose a full and true account of all such sales and dealings and shall produce such book for inspection upon demand made by any magistrate or European, police officer or European member of the Department of

Agriculture : 45 Provided further that any person may without a licence buy from a licensed dealer or licensed coffee planter coffee for his own consumption or for planting; but for to other purpose.

ef. (1) No person shall plant or maintain any coffee in any coffee plantation unless and until he is in possession of a licence issued to him in that behalf by the district commissioner of the district in which such conce plantation is situated.

(2) There shall be payable in respect of every licence issued under this section a fee of three pounds.

Every licence under this section shall be issued annually and shall expire on the thirtieth day of June next following the date on which it was issued.

(4) The issue of licences under this section shall be in: the discretion of the district commissioner who; before issuing any such litence shall take the opinion of the Board thereon

10. Any person who contravenes or fully to comply with Penalty. tomy of the provisions of this Ordinance shall be guilty of an offence and shall be liable, on conviction before a magistrate of the first or second class, for every such offence to a fine of one hundred pounds or to imprisonment for six months or to both such fine and such imprisonment.

11. All offences under this Ordinance shall be cognisable been to the police.

12. One half of the total sum realised from licenced bashlanged issued under section 0 of this Ordinance shall be placed by the Treasurer to a separate suspense account in the paragraph, the Director, who shall with the consent of the Board apply (such moneys, together with interest thereon it any to the accomplishment of the objects and purposes of the fund

18! The Director shall keep account of the receipts and the process disbursements in connexion with the fund and shall render to the Board statements showing such revenue and expenditure as required by them.

14: Within a reasonable time (after the expiration, of Board to each yeur the Board shall cause to be prepared a statement statement. of the receipts and disbursements during the previous year, and such statement shall be subject to such audit and published

in such manuer as the Governor may direct.

15. The fund shall be devoted to-(a) the advertisement of coffee and other means of en may couraging the sale of coffee and the opening up of

new markets for coffee; the payment of allowances to the members of the Board at rates to be approved by the Governor;

the cost of elections to the Board as provided by section 3 (5) of this Ordinance;

Coffee planters'