

C.I.

PETITIONS. Nominal(G & T)

orz attid.

This is a case of a former Assistant Sub-Inspector, called Thapar, who strung up two suspects in the noon-day sum in an attempt to force a confession.

Mr. Thapar had secured a transfer to the Local Civil Service by means of the letter which forms the second enclosure to 1; in that he acknowledged himself subject to the regulations governing the Asian Local Civil Service.

He was convicted by the Court for the above offence and fined. The Governor thereupon applied No.29(2) of the Local Service Regulations (given in paragraph 5 of 1 - see also flagged on 38048/3/35) and dismissed him. Whether or not the correct method of dismissal was employed, I do not think there is any doubt at all that Mr. Thapar deserved dismissal.

It is now claimed on his behalf that being a Police Officer appointed under the Police Ordinance he could only be dealt with under the provisions of that Ordinance, which contains no power of dismissal unless the officer has been convicted and <u>imprisoned</u>. It is alleged that his dismissal was therefore <u>ultra vires</u>. The memorandum of appeal quotes various sections of the Police Ordinance in support of this view (to which I think Section 16(1) as amended by Section 6 of the 1934 Amending Ordinance might have been added).

Whatever the merits of the case presented in the petition, it is certain that there is power to dismiss Mr. Thapar under Section 24(2)(1) of the Police Ordinance if his conduct led the Commissioner to think him no longer an efficient officer. The

Commissioner

Commissioner, in fact, formed this opinion (see paragraph 4 of the despatch); and it may be that the Government would have been wiser to proceed under this Section of the Ordinance. Remetery (even if legal opinion, upheld the contention in the petition, it wild still open to the Government to confirm the dismissal on grounds of inefficiency under his Police ordinance. It might not therefore be worth while examining the case in the appeal so far as this officer is concerned; but as other Police officers who may be members of the Local Civil Service may also be affected in the future on the point raised in the pelition, Juncan pernaps Mr. Date will advise whether the Governor proceeded works in applying to Mr. Thapar the regulations of the Local Civil Service. Subject to his observations. I suggest replying that the Secretary of State is not prepared to intervene.

Munach wh 1.10.1937

I same die hier under 29/2) I hier hy now of parts of the serption then hy fours of 71 - apart form is mission I upune a most when is not midd them he flows parts and when is not midd them he flows parts and when is no for p. 9. and the fact hat he president with pool of a come for a fore is not a prisement is no dere to as a fore is not a prisement is no dere to a line series preset to a dere to a line series a fore a dere to a dere to a line series a fore a dere to a dere to a line series a fore a dere to a dere to a line series a fore a dere to a dere to a line series a fore a dere to a dere to a line a line to a line a dere to a dere to a line series a fore a dere to a dere to a dere to a line a dere to a dere There are, of course, no merits in this case; and as there is power under the Police Ordinance to dismiss this man, I agree that we can reply that the Secretary of State is not prepared to intervene.

Mr.Thapar, however, should have been dealt with under the Police Ordinance and not under the regulations in question. I think, therefore, that in our despatch we should say that the Secretary of State is concerned about the procedure adopted in this case, and continue to the following effect:

"In paragraph 5 you draw attention to the terms of Mr.Thapar's appointment and say that his case falls within the provisions of paragraph 29 of the Secretariat circular No.15 of 1985.

Am I to understand that you are advised by your Law Officers that, notwithstanding *Char* the Police Ordinance **where** contains a complete code for appointment, discipline, and dismissal, these statutory provisions can be varied by a Letter of Appointment such as that of the 20th of September, 1975, a copy of which was enclosed in your despatch? If so, perhaps you would be good enough to furnish me with a copy of their opinion.

I also desire to point out that, in any case in which a point of local law is involved, a report from the Law Officers should accompany the despatch".

Please When see the dreft dirpte in due course 20/10/37. /1. Duncan. Commissioner, in fact, formed this opinion (see paragraph 4 of the despatch); and it may be that the Government would have been wiser to proceed under this Section of the Ordinance. Remeters (even if legal opinion upheld the contention in the petition, it maid still open to the Government to confirm the dismissal on grounds of inefficiency under his Police ordinance It might not therefore be worth while examining the case in the appeal so far as this officer is concerned; but as other Police officers who may be members of the Local Civil Service may also be affected in the future on the point raised in the petition, perhaps Mr. Bale will advise whether the Governor proceeded worky in applying to Mr. Thapar the regulations of the Local Civil Service. Subject to his observations. I suggest replying that the Secretary of State is not prepared to intervene.

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2. To. H. Alling _____ s.c __ 15.11.37. I show preper to repay 3. 200 Kingo 994 - 1 Sound - 15 NOV 137 othically that the soft. is not prepared to intervene, and put hu 4 H.G. Pilling (s/o) -Duncon's point to hu ---- 30.11.37 (2 and) The fuller information as requested . Pilling in a s-o letter. This would appear to be a which satisfaction Cog yumin answin. There is his dispute on the law; and 21.10.37 the humand proved we formand in this particular case is recognized by Kenya to have been I ague . Ro regards Theger the point is that substantial justice has been tone " though Kenye imigular. noved in ? Min Dimean tosce a prover a guess way to do it . The fails are in the first minut . Cloring alude 1.5. 0. Hand 9.9. Pari 22. 10. 3) Low Sufferi Jague (7. 5. 22. 10. 37 21/12/37 H. Orincay. & Gund In Con refuse to intersence but put m? Duncon's points politely in a 5-0 site us on 2 Refines ruggests. 27.10.37. of nu Tape with the terms of the attached dealt letter to M. Pilling as now amendely me. 1. Duncan. 9/11/37

No.S/Est. 19/1/1275/59.

The Secretariat, Nairobi, Kenya. **30thNovember**, 1937. 5

Dear Flood,

3 DEC 1937

O REG

I was not surprised to receive your letter No.38086/21/37 of the 15th November regarding the dismissal of Girdhari Lai Thapar as we felt that though justice had been done by his dismissal the method by which this was effected left much to be desired. Perhaps it would be better if I elaborated this.

2. In January last the Acting Commissioner of Police asked for this man's dismissal under the terms of Section 29 of Secretariat Circular No.15 of 1935 because the fact that he had been sentenced to a fine did not permit of dismissal under Section 48 of the Police Ordinance. As is customary in such matters we sought the Attorney, General's advice and the reply we received said "I would advise the Governor be recommended to dismiss First Grade Assistant Sub Inspector G.L.Thapar from the Force." This was submitted to the Acting Governor who minuted as follows:-

"We spoke and I have since seen the Acting Commissioner of Police. I explained to the latter that I was rather reluctant to take advantage of a Secretariat Circular dealing with conditions of the Local Civil Service in taking disciplinary action against a member of the Police Force, when there is a Police Ordinance which purports to provide for all disciplinary action. Section 48 of that Ordinance does not contemplate dismissal as a result of an offence which the Criminal Court considers to be not sufficiently serious to warrant a sentence of imprisonment.

However

J.E.W.Flood, Esqr., C.M.G., Colonial Office, Downing Street, London S.W. However quite apart from this the Commissioner of Police has explained that the man's character is unsatisfactory and had there been no Local Civil Service conditions applicable he could have taken action under Section 24(2)(1) of the Police Ordinance as he considers that the offender 'has ceased to be an efficient police officer'. The Commissioner of Police officer'. The Commissioner of Police officer' in the Force and in view of all the circumstances 1 agree to the dismissal of Girdhari Lal Thapar from the Asian Local Civil Service."

. 2 -

The gist of this you will observe was reported in paragraph 4 of our official despatch. 3. Subsequently, Advocate Gautama, in his letter of the 15th April, asked on what grounds the man had been dismissed and on the advice of the Attorney General he was told that the dismissal was by virtue of the powers conferred on the Governor by the regulations which govern the Kenya Asian Local Service.

On receipt of his memorandum enclosed in our official despatch, we asked the Attorney General to draft our despatch, which me did, and again on receipt of your letter under reply we sought his comments. He has replied;-

"When Mr.Gautama s letter of the 15th April was received it was realised in this office that the provisions of the Police Ordinance should have been invoked but as the officer had already been dismissed under the Regulations there was no option but to inform Mr.Gautama accordingly.

When the petition of the 26th August was referred to this office 1 nearly advised that the case should be considered de novo and that it should be dealt with by the Commissioner of Police under the Police Ordinance but as it was a particularly bad case, and as the Commissioner of Police could in fact have dismissed him under section 24(2) I came to the conclusion that although the Scoretary of State might refer to the technical irregularity he would be unlikely to allow the appeal.

Realising the difficulties I specifically refrained from commenting on the legal aspect in the draft despatch sent to you under cover of memo of the 20th September preferring to rely on the merits."

I trust that the foregoing will satisfy your Legal Advisers that our Law Officers to not contend that statutory provisions regarding appointment, discipline and the like can be varied by a letter of appointment.

I have issued office instructions that a report from the Legal Department is to be sent in any case in which a point of local law is involved.

Yours sincerely,

Aphillurs

38086/31/3

Mr. Costley White. 28/10 Mr. Paskin 4/*1. Mr. Duncan 9/4/37 mr Flows Sir G. Comlinson. Sir G. Comlinson. Sir C. Boldonley. Sir J. Shuckburgh. Permi. U.S. of S. Parly. U.S. of S. Secretary of State.

C

November 1937. 15

8

Sir,

I hav the honour to acknowledge the receipt of your despatch No. 562 of the 22nd of September transmitting a petition of behalt of Girdhari Lal Thapar, and to request that the petitioner may be informed that, after careful consideration of the case, I am not prepared to intervene on his behalf.

I have, etc.

(Signer: V' ORMSBY GORE.

DRAFT.

C. O.

KHNYA. NO. 994. GOVERNOR

FURTHER ACTION.

C. O.

Mr. Paskin 4/KI Mr. Duncan Please tes un husiate. 19.0. Sto H. Moye. Sto F. Topulymon.

Mr. Costley White. 28/10 (

Str C. Basser Str J. Shackburgh. Parest. U.S. of S. Party. U.S. of S. Secretary of State.

B 9-NOV

14

For Mr. Flood's signature.

**** 38086/21/37

November 1937.

Dear Pilling,

DRAFT.

FURTHER ACTION

H. G. PILLING, ESG C.M.G. NAIROBI. An official reply is being

sent by this mail to Kenya despatch

No. 562 of the 22nd of September, which

enclosing a petition on behalf of Saying that the Sector Astronomy better the figure better Girdhari Lal Thapar, But while the ke

Secretary of State is satisfied that

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substantial justice has been done, ker Sousalest Concerned about the poor doubte have been expressed which was adopted . The petition could was appropriate to pressed under have for processed under the Polise Danaganaph 20 of the Act Ouriana, and the Leed alumes Perulations instead here consider that he should have been an and and good for the and many many dealt with under and Owniance Th ntais a complete code for appointment , dire pline, an and as in famulaft 5 of of the 22 " of Saftender Jandes

38086/21/37

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C. (1) R. 5 - 110V

Sir,

15. November 1937.

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1/2

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I have, etc.

(Signed) V/ ORMSBY GORE.

FURTHER ACTION.

(*801-150) Wt. 13952-47 10,000 6/37 T.S. 698. (*1204-150) Wt. 23252-56 10,000 9/37 T.S. 695

38086/21/37

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C. O.

DRAFT.

kenya. no. *99.4*

GOVERNOR

C R D 12

15. November 1937.

8

Sir,

I have the honour to acknowledge the receipt of your despatch No. 562 of the 22nd of September transmitting a petition on behalf of Girdhari Lal Thapar, and to request that the petitioner may be informed that, after careful consideration of the case, I am not prepared to intervene on his behalf.

I have, etc.

(Bigned) V/ ORMSBY GORE.

FURTHER ACTION.

38086/21/37

G. O.

Mr. Costley White. 28/10 () and (Mr. Paskin 4/#/ Mr. Dungan Please un muinte. 11.0 Se P Fleed 9.11 10 Sir G. Tonlin

Se C. Barrow Sei) Shackingth. Party, U.S. of S. Party, U.S. of S. Secretary of State.

C R 9-NOV 12

15 November 1937.

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DRAFT.

TURTHER ACTION.

H. G. PILLING, ESQ. C.M.G. NAIROBI.

*** 38086/21/37

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DRAFT.

C. O.

H. G. PILLING, MSG. C.M.G. NAIROBI.

FURTHER ACTION.

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yours an analy

HIRANI J E. W. FLOOD

<u>Kenya.</u> No. 562



GOVERNMENT HOUSE: NAIROBI, KENYA.

22 September, 1937.

10

Sir,

Appeal D/ 20.8.37.

Correction 3

in the form of a Memorandum of Appeal submitted by Mr.S.R.Gautama, a local Advocate, for and on behalf of Girdhari Lal Thapar' formerly an Assistant Sub Inspector in the Police Force in this Colony.

I have the honour to enclose a petition

2. Mr.Thapar joined the Police Force on the 13th March, 1929, as a Probationary Assistant Sub Inspector, he was confirmed in his appointment as a Second oracle Assistant Sub Imagestor on the 13th March, 1930, and was promoted to the rank of First Grade Assistant Sub Imagestor on the 1st July, 1935. On the 10th July, 1005, Mr.Thapar requested in writing that he be transferred to the Local Grob Service with effect from the 1st May, 1930. This was approved.

 The facts which led to the dismissal of Lr.Thepar from the Service are as follows:-

It was reported to the Commissioner of Police that during the course of an investigation into a case of stock theft, Mr.Thapar had, with the object of extorting information, ill-treated two natives. Mr.Thapar was accordingly prosecuted and charged with assaulting these two natives; he pleaded guilty, and on the 11th

January

THE RIGHT HONOURABLE W. ORMSBY-GORE, P.C., M.P., SECRETARY OF STATE FOR THE COLONIES, DOWNING STREET, LONDON C. W. January, 1937, was convicted and fined Sns. 300/on each charge a ordered to pay each complainant Shs. 30/- compensation.

11

I set out in extenso the complaints sworn before the Magistrate which show the nature of the assault

"Complaint by Kimeto Arap Kapkirai Marakwet, MKT.421065,

'I work for Mr. Long. One Monday about 3 weeks ago I was sent for to Cherangani Police Station together with Kandagor arap Bartagot. We were sent for by the A.S.P.i/c Cherangani by a messenger named Arap Tot. When we got there the Indian Sub Inspector examined us about a stock theft. I knew nothing about it and told him so. Then the Indian struck me with his fist. He questioned me further but I denied all knowledge. He then ordered us outside and fastened my arms to a stick across my shoulder. He did this to arap Bartagot. This started at about midday and we were not released until 2 p.m. We were placed in the sun and arap Tot was put in charge of us. "

"Complaint by Kindagor arap Bartagot, LGO. 429141-

'I have heard Kimeto's statement, it is correct. I also was fastened like this from 12 noon until 2 p.m. in the sun. We were then released."

4. It was not possible for the Commissioner of Police to dismiss this officer under the provisions of Section 48 of the Police Ordinance, as a sentence of imprisonment had not oeen imposed, but in a personal interview with Sir Armigel Wade, the then Acting Governor, the Acting Commissioner of Police pointed out that he was empowered to dismiss him under Section 24(2)(i) as in his opinion Mr.Thapar had by reason of his reprehensible behaviour ceased to be an efficient police officer.

5. It will be observed from a perusal of the Letter of Permanent Appointment issued to Mr. Thapar

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on

Letter D/ 20.9.35.

(4) on 38048/3/35

on the 20th September, 1935, a copy of which is attached hereto, that Mr. apar on the 24th September, 1935, agreed to accept his appointment subject to the terms of this letter, paragraph 3 of which reads as follows:- 12

*3. You will be subject to all Regulations governing the local service, which are now in force or which may be promulgated from time to time by the Governor.

Mr.Thapar's case thus fell within the provisions of paragraph 29 of the Secretariat Circular No.15 of 1935 which is as follows:-

#29.(1) If criminal proceedings are instituted against an officer in the local service, proceedings for his dismissal upon any grounds involved in the criminal charge shall not be taken pending the criminal proceedings.

(2) If an officer is convicted on a criminal charge, the Governor may consider the proceedings of the oriminal court on such charge, and if he is of opinion that the officer should be digmissed or subjected to some lesser penalty on account of the officer may thereupon be digmissed from the local service or otherwise punished in such manner as the Governor may think fit.

(3) An officer convicted on a criminal charge shall not receive any emoluments from the date of conviction, pending consideration of his case by the Governor.

(4) An officer acquitted of a criminal charge shall not be dismissed on any charge upon which he has been acquitted, out nothing in this sub-paragraph shall prevent his being dismissed from the local service or otherwise punished on any other charges arising out of his conduct in the matter, provided that they do not raise substantially the same issues as those on which he has been acquitted. "

Sir Armigel Wade, after consideration of the proceedings of the criminal case which led to the conviction of Mr. Thapar, decided that the gravity of the offence could not be met by any lesser punishment than dismissal and accordingly Mr. Thapar was dismissed in accordance with the provisions of that regulation.

6.

6. It will not, I think, be disputed that in view of the nature of the office committed by this officer it was essential both in the interests of the Kenya Police Force and in the public interest that he should cease to hold office and in my opinion the appeal has no merits.

> I have the honour to be, Sir, Your most obedient, humble servant

GOVERNOR'S DEPUTY

THE RIGHT HONOURABLE THE SECRETARY OF STATE FOR THE COLONIES THROUGH?

Hon ble the Colonial Secretary, Kenya Colony, Nairobi

In the matter of Girdhari Lal Thapar late Assistant Sub-Inspector of Police, Kenya Colony, Appellant

MEMORANDUM OF APPEAL

The appellant above named appeals from the order of his dismissal from the Kanya Police Force on his conviction on a criminal charge passed by H.E. the Governor by virtue of powers conferred upon him by the regulations which govern the terms of service of the Kenya Asian local Civil Service contained in Circular No.15 of 1935, which said order was communicated to the appellant's advocate by Hon'ble the day of April 1937, and submits the following grounds of objection to the Order appealed from :-

1. The appellant was either appointed by the Commissioner of Polic or promoted in rank to Assistant Sub-Inspector of Police Grade II by his letter No.P.381/99A. and dated the 20th day of September 1935 subordinate officer could only be made under Sec.15(2) of the Kenya Police Ordinance of 1930, which must be subject to the provisions of this Ordinance and of such regulations as may be made thereunder. Alternatively as a result of this promotion in 1935, the appellant under Sec.14 Proviso. Moreover regulations not inconsistent with this Ordinance may be made by the Governor-in-Concil under Sec.13 of this Ordinance. Sec.48 of this Ordinance authorises the Commissioner to sentenced to imprisonment by any court in respect of any offence, whether under this Ordinance or otherwise. No other section of this ordinance deals with diminsel of a Police officer. The appellant not having been sentenced to imprisons of this Ordinance on the ground or dimense due the the provisions of this promotion of the sentence on the section of this promotion of the police ordinance of the Police Force any subordinate officer who has been whether under this Ordinance or otherwise. No other section of this not having been sentenced to imprisons of this Ordinance on the ground of conviction on a criminal offence. The appellant herefore under the provisions of this Ordinance on the ground Governor is therefore ultra vires.

2. Kenya Asian Local Y Civil Service Regulations were not made by the Governor-in-Council under Sec.13 of this Ordinance, and the only other provisions of this Ordinance that make applicable to the Asiatic Police Officers, the regulations for the time being in force for the Asiatic staff or officials, are Sections 19(2) relating to leave conditions and £ 55(2) relating to pensions or gratuities. The Kenya Asian Local Civil Service Regulations so far as at least as they relat to dismissel, are inconsistent with this Ordinance and hence are not binding upon the appellant. H.E. the Governor was wrong in applying the said regulations to the appellant in spite of the appellant september 1935 issued under the heading 'Kenya Asian Local Civil Service', as the appointment could only be made under this Ordinance, or if it be taken to be a promotion, the appellant had thereafter to be governed by this Ordinance. This Ordinance having at its back the sanction of Legislative Council, must override the said regulations, the appellant can not obviously governed by both. The case would have been different if Sec.48, instead of providing as it does for dismissal of the ground of imprisonment, had simply made applicable the said or any other regulations, to the dismissal of a Police Officer.

3. The appellant has otherwise had a good record of service.Further the offence of common assault contra Sec.228 of The Penal Code, with which the appellant was charged, is a petty offence, not cognisable by

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the Police, and an offence in which under the provisions of Sec. 170A of the Penal Code, the courts may promote reconciliation between the parties.

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4. In any case the order of dismissal passed by H.E. the Governor is out of all proportion to the facts of the se.

and he be reinstated as Assistant Sub-Inspector in the Kenya Police.

Dated at Eldoret the 26 Hday of august, 1937.

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Advocate for the Appellant

THE COLONY AND PROTECTORATE OF KENYA

KENYA ASIAN LOCAL CIVIL SERVICE THE

LETTER OF PERMANENT APPOINT ONT

Kenya Police DEPARTMENT Nairobi.

STATION

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No. P. 381/994.

20th September, 1935. DATE

To,

Mr. Girdhari Lal Thaper.

Subject to your acceptance of the terms of this Letter you are hereby appointed as a Asst.Sub-Inspector of Police, Grade II

in the permanent staff of the Asian Local Civil Service of this Colony with effect from Your continuous service dates from 13.3.1929 the 1st May, 1935.

2. The salary attached to your post is at the rate of £ 150 in the seals of per - annum.

and the incremental date is

3. You will be subject to all Regulations governing the local service, which are now in force or which may be promulgated from time to time by the Governor.

4. You are liable to be transferred at any time to another branch of the Colony and Protectorate service at the discretion of the Governor.

5. This cancels the Letters of Appointment issued to you on the 21st May, 1930, and on the 16th August, 1935.

Sd/ G. Pritchard Brown. Head of Department. for COMMISSIONER OF POLICE. I hereby accept the appointment subject to the terms of this Letter.

> Sd. G.L. Thaper Employee. ASP. Date 24-9.35 193_

Corras ro-Employee, Department concerned, Hon. Colonial Secretary, Hon. Treasurer and Auditor.