

1935.

Kenya.

No. 38173.

SUBJECT

CO533/460

Financial & Economic Position

- (1) Economic Development Committee - Report.
- (2) Investigation by Special Commissioner.

Previous

23131/34.

15201/12/35 Zair.

(See Development Report)

Subsequent

1936 file.

P.S.  
Financial.

Copy of Report of the Economic Development Committee  
(Original on 15.201/12/35 Econ.)

2

DESTROYED UNDER STATUTE

7. Copy of Seasonal Paper No 18/1935.

(Original on 15.201/12/35 Econ.)

DESTROYED UNDER STATUTE

8. Sir James Byrnes Conf (H. Mail) 119 \_\_\_\_\_ 15 Sept. 35

Attaches a report of the debate in the Leg Council on the report of the Economic Development Committee. States that the Convention of Associations & European Excluded Members have requested that a Commissioner be appointed to investigate the financial position, & requests that a suitable Comm. be selected & sent out as soon as possible.

14. Sir J. Byrnes (P.P) (L. by) \_\_\_\_\_ 15 Sept. 35

Attaches details of the existing financial crisis & requests that a Commissioner may be appointed to report on the financial position & on a possible reorganisation of the administrative system with the view to effecting economies & increasing efficiency.

The appointment of a Commissioner would be (a) intrinsically useful, (b) politically valuable.

(a) The governmental machinery of Kenya has been thoroughly overhauled during the last few years by (1) Government itself in connection with each year's estimates. (2) The Expenditure Advisory Committee in 1933. (3) The Select Committee on Economy in 1934-35. It is improbable that an outside Commissioner, devoid of the special knowledge available to each of these reviewing bodies, could add, in the necessarily limited time allotted to him, any contribution of value.

*term of reference*

As regards the other suggestions in No.4, the time factor is of first importance. The main structure of the budget must be settled before the end of 1935. If Sir Alan Pim flew over to Nairobi next week, he would have barely two months in which to collect the material and formulate his advice.

(b) All the omens point to a first-class political thunderstorm in Kenya teacup. Perusal of the enclosed Nairobi Hansard reveals <sup>and the impression to receive</sup> the bitterness to ~~receive~~ argument of the European ~~press~~ <sup>and the members</sup>. Their state of mind is not likely to be improved when they know the Secretary of State's decisions on the <sup>future</sup> of the Defence Forces, the prospect of Closer Union, and the terms of the Highlands Order-in-Council. Sir James Byrne's position during the coming winter shows every sign of becoming almost impossible, and it is imperative to give him every assistance in rebutting the charge (so frequently made) that he is content to sit by and draw his salary, doing nothing to help the Colony.

As a political gesture the early announcement that the Secretary of State is sending out an independent Commissioner will be of considerable value.

? Telegraph as in drafts herewith. Then recirculate for further enquiry into the possibility of engaging Sir Alan Pim; (We have already sounded him unofficially, and he has promised to let us know within 48 hours whether he would take on the job (if offered) and the formulation of exact terms of reference.

*Adams*  
2/19

3

I discussed this with Mr. Freeston and I agree with him. I do not think that the appointment of a Special Commissioner will be anything whatever but a waste of money. As regards taxation generally it is interesting to record that Lord Moyne visited Kenya in 1932 and came to the general conclusion that the white population of Kenya was very lightly taxed. This conclusion is advertised for the purpose of attracting settlers by the Kenya Agent, who gets advertisements put in the papers to the effect that taxation is light. However, this is all beside the mark. They have got one of their ridiculous political crises in Kenya and I agree that for the sake of window-dressing Kenya must now pay the expense of a Special Commissioner to visit them. Sir Alan Pim would be an excellent choice, but I have one small doubt which is that the Unofficials may regard him as too closely associated by this time with the Colonial Office. He has carried out investigations in Zanzibar, British Honduras, Cyprus, and Bechuanaland, and it may be held that he is too closely in touch with the unclean thing.

I should like to call attention to the end of paragraph 5 of the Governor's despatch from which it appears that the unofficial members had the brazen impudence to suggest that the name of the Commissioner should be referred in advance for approval to the European elected members.

In one way it is a pity to take them too seriously, and a pity to yield in any way to their idiotic demands, but the position of the Governor, as Mr. Freeston points out, will become very difficult and anything that can be done to pour oil on the works ought

ought at least to be tried. Sir Alan Pim is at any rate prepared to nibble at it and will let us know, but if he does not accept it will be somewhat difficult to find anybody <sup>else</sup> really suitable. Sir Malcolm Hailey would be a very good choice but he is unfortunately tied up with the great African investigation for Chatham House. Mr. Freeston has suggested the name of Sir Rex Smith, who also might do, but the drawback to him is that so far as I can make out he would not be qualified to give an opinion on administrative questions. (It must be remembered in this connection that a lot of the administrative expense in Kenya is due to the fact that, to please the Unofficials, white personnel are employed in posts which in other countries would be filled by black, but the Kenya settler would never stand having to buy his stamps from a black postmaster.)

I do not delay this to make further comment. I could comment at great length but it would be unnecessary and <sup>clearly</sup> serve no useful purpose. I think the telegrams as drafted may go.

11.5.55, Pined  
25.9.55

While Sir Alan Pim's admission of relation to Chatham House has been a reinforcement to me I do not feel he would be an impartial choice with the unpopularity of his name in regard to the cost of administrative machinery.

It spec. with the other matters.

Drafts may issue?  
Jan 25/55

5 Tel. No. 259 } to Gov. 25/11/54  
6 Private & Personal }

To Gov. Tel No 260 — 26.9.55

DESTROYED UNDER STATUTE

8. Governor Bygones Tel. (P.R.) \_\_\_\_\_ 26 Sept 55  
Considers that Commissioners' advice on budgetary portion will be invaluable & abt. will ease political situation. Suggests Sir G. Schuster as an alternative to Sir A. Pim.

9. Extract from Terms of Ref. \_\_\_\_\_ 27 Sept 55

DESTROYED UNDER STATUTE

10. Lt. Secretary John (Annual) Conf \_\_\_\_\_ 19 Sept 55  
Requests that Nos may be numbered Conf 119.  
DESTROYED UNDER STATUTE

11. Governor Bygones Tel. 226 Conf \_\_\_\_\_ 27 Sept 55  
States that announcement to the press was made

of  
Nominal

before No 4 was received & appeared in today's papers  
12. To Sir A. Pim (of terms of reference) - cons \_\_\_\_\_ 27 Sept 55

13. To Gov. Kenya, tel. No. 263. Conf. 27/9/55

14. Governor Bygones Tel. (P.R.) \_\_\_\_\_ 27 Sept 55  
States that Lord F. Scott suggests that Reid (Comme Seydell) might be suitable, failing Sir A. Pim.

15. Sir A. Pim (S.O.) \_\_\_\_\_ 28 Sept 55  
Furnishes his views on the Terms of Reference & suggests that Melligan should assist in advisory or agricultural services

16. Sir A. Pim (S.O.) \_\_\_\_\_ 28 Sept 55  
Receives letters Barotseland questionnaire together with revised questionnaire & furnishes his proposals for his visit & investigations in Kenya

17. Governor Bygones Tel 228 Conf \_\_\_\_\_ 28 Sept 55  
Ref No 12 agrees with views in (a) & (b) of (1). As regards (2) agrees with facts alluded. Suggested. Instructions in (3) are noted.

No.14 is obsolete; No.17 is very satisfactory.

No.15. (a) Terms of reference.

On the telephone last night I explained to Sir Alan Pim the difficulties in accepting Sir Joseph Byrne's formulation (page 3 of No.4) of the "taxation" term. To use the phrase "pending a general review of taxation both native and non-native in the E.African Territories" might be held to commit the Secretary of State to instituting such a general review, which is not his present intention. Sir Alan took the point and accepted my suggestion that his difficulty might be met by inserting "immediate" before "modification" in the second draft term enclosed in No.12.

(b) Mr.Milligan was associated with Sir Alan Pim in his South African Protectorate enquiries, and if Sir Joseph Byrne agrees, there is much to be said for accepting Sir Alan's suggestion that he should act as adviser on appropriate subjects to the Commissioner for Kenya. Sir Cecil Bottomley has ascertained from the Empire Cotton Growing Association that they have no objection (we must let them know what is finally arranged) and Mr.Milligan himself is willing. The suggested terms are £3 per diem for each day actually spent in advising the Commissioner instead of pursuing his cotton enquiries.

Draft telegram to Governor herewith.

No.16. Sir A.Pim's "firstly" and "secondly" are covered in my air mail note to

Mr.Wade

*I am not sure that to limit taxation to 1436 will meet Sir J. Byrnes view on a scheme Tax in 1937. This can be discussed. Good.*

DESTROYED UNDER STATUTE

Mr.Wade of yesterday (No.18). The thirdly and fourthly are being dealt with separately. As regards his fifthly, the Crown Agents have booked his seat on the aeroplane of October the 23rd and have arranged for his heavy baggage to go on the "Llandovery Castle" this week if he can get it to the docks in time.

When the telegram has gone, re-circulate quickly for consideration of the appointment of a Secretary.

*LB Austin 1/10*

*The idea of associating Sir Milligan is a good one as he is obviously disinterested in Kenya politics*

*S.S.W. Flood 1-10*

*W.H. 9.10.35*

*18 Tel. no 268 to Gov Kenya Conf comm  
19 Tel. no 181 to Gov Capetown Conf comm } -1/10/35*

*Sir A. Pim looked in this afternoon. I showed him D.O. 19.*

*As regards "thirdly" in 16, we have arranged meeting on 14 Oct. with Mr. Stobbs at 12.0. Sir T. Stanton at 3.0 pm. I wrote S.O. last night to Mr. Sandford.*

*I have told C.A. by phone to book a return passage by L. Airways. Sir A. Pim will send in an account for baggage & transport costs. We can tell C.A. to*

*Recno*

pay.

Wait

B. Weston

2/10 done

C.S. Nominal  
General order ref. 6.1.10 ref.  
R.O. 1.2.10 6.1.10 15716

17A + 12. 20. Governor Ceylon Tel. 231 leaf \_\_\_\_\_ 5<sup>th</sup> October 1955

Stresses views on Sir A. Pinn's terms of reference  
state that no objection is taken to Mr. Spillman assisting  
at remuneration suggested.

LATER  
On 11/10/55  
Letter to Mulligan  
6.6.55

After speaking to S. G. S., I have sent  
Sir A. Pinn (S-0) a copy of 18 & 20,  
saying that S. G. S. much prefer the revised  
version of the second term to the original,  
and hope that he (Sir A.) will accept  
it

20A Sir A. Pinn (S-0) - 3006  
20B To Sir A. Pinn (S-0) - 2006

21. O.A.G. Ceylon Tel. 235 leaf \_\_\_\_\_ 11 Oct 55

States that A. Hartwell can be recruited in suitable in  
any way

Pl. see 1 (a) of N<sup>o</sup> 15; N<sup>o</sup> 17; and N<sup>o</sup> 20. Mr.  
Hartwell, from the Conf. Reports on his P.F., seems  
an admirable choice.

D.L.H.

Weston  
2/10

22 To Gov. Ceylon - Tel. N<sup>o</sup> 182. ~~231~~ } 4/10/55

23. " (Kenya) " 273

24. " " " 274 } 1/10/55

Mr. Flood

Mr. Williams

Tel. Section

P. Jeffries

6

You spoke to me about the question of  
providing Sir Alan Pinn with a secretary from  
the C.S. Service to accompany him to Kenya  
if the request to Ceylon (see list at end)  
is to proceed.

East African officers are indeed not and have  
Africans, unless was or least, could not leave  
Kenya in case of the visit of part of  
President or I think the most suitable  
helps on well with anyone of is said to  
have first class ability both on paper and  
in the field. He has secretarial but no  
Treasury or establishment experience.

Next to him I'd put Mr. A.L. K. Konde, also of  
President's Mr. D. M. of Ceylon. The former  
might be too expensive & Mr. Lee (who was with  
Sir A. Pinn in the H.C. territories) might be  
Mr. D. M. was and he has might "class"

Of other officers Mr. Flood has suggested  
Mr. E.H. Taylor but he is nearly 60 and  
might not take kindly to the running about  
which Mr. Lee tells me, Sir A. Pinn expects of  
his secretaries.

On his chance that Ceylon may be unable to  
recommend anyone we might like to put in  
to his Dept. himself.

M. G. J.  
3/10/55

P. Jeffries

3/10

Yes, we should hint at his  
objec. J.

Continued  
3. 10. 55

23<sup>A</sup> To O.A.S. Palestine Tel 277 Conf - cono — 3<sup>rd</sup> Oct 55

24. Sin A. Pim (s.o) ————— 4<sup>th</sup> Oct 55  
Comments that Sin's business wording will have to be accepted. States that it will be necessary for him to visit I.F. & Legation & that he would like to discuss the Sudan system with someone in the F.O.

25 To Governor Tel 274 ————— 5<sup>th</sup> October 55

26 To Sin A. Pim (24 answer) 5/0 ————— 5<sup>th</sup> October 55

27 To S. Pallyan — cono ————— <sup>12/10</sup> 5<sup>th</sup> October 55

28 Sin A. Pim (s.o) ————— 5<sup>th</sup> October 55  
Makes arrangements for discussions & requests various papers & updates

29 To Sin A. Pim (s.o) — 28 answer ————— 4<sup>th</sup> October 55

30 To Sin A. Pim - (cf memo of reference) ————— 4<sup>th</sup> October 55

31 To C.A. — (w/c 30) ————— 4<sup>th</sup> October 55  
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32 A/H. Com Palestine Tel 256 Conf ————— 5<sup>th</sup> October 55  
States that it is impossible to have food services

33 Extract from The Times of 8<sup>th</sup> October 55.  
DESTROYED UNDER STATUTE

32 can be put by

33. D.h. in reply to a telephone enquiry from I.O. (Th. Sider) (I have spoken to Sin C. Bethony.

Mr. Pallyan saw the S.F.S. this afternoon, & will call on Th. Strickland (with

Sin A. Pim) on Monday next. His reply to 27 is definitely affirmative; receive in a day or two if he hasn't formally written in (we must tell the E.C.A.C.)

S.F.S. wishes to see Sin A. Pim again;

I have suggested to the latter (with Th. Boyd's concurrence) to see him on Tuesday next.

AP  
8/10

~~34 To I.O. (w/c 25 A) 7/10/55~~

DESTROYED UNDER STATUTE

Copy of 27, 30 and 34 shd. go to Gen. Kenya Document LF.

AP  
9/10 atn

By and mail 35<sup>-</sup> To Kenya 834 (w/c 27, 30 & 34) A/H 12 Oct 55  
12/10/55

R 29's note PP of Hartwell

Usual copy of 6 14 & 25

R 60 & 61 15 16, 20A & 22

R 208 beats 200 & 29

No onward to see and copy of NO 3 - Economic file

LATER

Th. Mond 9/10  
8  
Sic. b. b. S. A. Pin had a long talk on  
Colonial Service matter with S. G. Tomlinson.  
Dr. Jaffer & Dr. Dehman this morning.  
Afternoon I had a few words with him  
on loan conversion & other matters. He  
is to see S. G. at 3-0 pm on  
Monday Oct. 21<sup>st</sup>

He asked whether the K.V.R. could  
be regarded as outside his terms of  
reference. I said that I thought it  
could and should; and I asked  
him (in prep of certain discussion  
with Col. Hutton of the W.O. yesterday)  
whether he would like to have  
expenditure on Defense similarly  
excluded. He replied - Yes. I  
promised an official letter (not necessarily  
for publication) giving a ruling on  
these two points.

We must carry the Governor with  
us; so, as a first step? as in d.h.

*Stewart*  
9/10  
I agree: but as usual this is a snag. The Kenya officials  
would like to see the K. A. R. cut down and have urged that  
it be replaced by a sort of police. So they may argue that a  
promising field for economy is being barred to the Minister. That

asked the W. O. how  
to proceed on emergency  
and Kenya's position  
with respect to  
local

local



might be politically unfortunate, but as well be anything else. It is just as well to keep defense out of it and if he engaged into the K.A.R. vote he would also have to renew the Defense Force of the R.N.V.R.

The K.A.R. is a separate concern and I don't think economies in salaries would be asked for or would be much in total. What the unionists would aim at would be to get rates reduced by reducing the big contributions to renewals etc. or by condoning the loans.

well

V.S.W. Hood

9.10.35

As to the K.A.R. I have said in another paper that I think that having a guarantee is at present considered of a certain value due to the war.

W.S.W. 9.10.35

This shall be so.

At once.

J.H.  
9/10

36. To Governor. Tel. 202 leaf - info - 9 Oct 35

37. S. Molligan 5<sup>th</sup> October 35

States that he will assist Sir A. Pim & states that the best chance of the vote should be referred to E.C.C.C. & requests that the Corporation may be approached on the matter.

38. Sir A. Pim 10<sup>th</sup> October 35

Acknowledges receipt of terms of reference on No 30.

D.H. on 37

Copy of 38 shd. be sent to hon. Kewy

Air Mail LF ref. 35. - copies in R 77

Attendant  
11/10

(At Austin 29 To E.C.C.C. (LH 27 & 37) Copy. 15/10/35  
wishes of action)

6th back up pending

reply (1-29) Gov. Tel. No. 243. Conf. 14.10.35

Comments in proposal in (36).

DESTROYED UNDER STATUTE

I have told Sir Alan Pim informally of the upshot of Nos. 36 and 40, and I have promised an official letter confirming the modification in his terms of reference. The question arises whether this modification need be given the same degree of publicity as was accorded to the original terms. I am inclined to think that the situation will be met if a copy <sup>of the amended letter</sup> is sent to the Governor in an open despatch with the suggestion that he should give it such

local publicity as he may think proper.

Mr. Ridgway should also see.

Papers were sent on yesterday regarding the War Office interest in protecting the expenditure on defence from Sir Alan Pim's criticisms.

*W. H. Freeman*

16.10.35.

There is no need for any 'publicity', certainly not here, and I should deprecate too much in Kenya. The unofficials already argue that all 'defence expenditure' should be borne by H.M.C. while they go 'Scott' free, so it might be inadvisable to make too much of it.

So Mr. Freeman's proposal is fully adequate. The Governor can say as much or as little as he likes. Nothing need be issued here (It will come back from Kenya anyway)

*W. H. Freeman*  
18/10

*W. H. Freeman*

In view of Sir J. Keppell's original financial forecasts, to they be able to discuss this to the S. of S.?

*W. H. Freeman*  
16.10.35

#1 Sir Alan Pim ——— 19. X. 35

#2. To Sir J. Payne (P.P.) (House) 4. 10. 35

#3. To Sir J. Payne (P.R.) 8. 10. 35

#4. W.O. (Toby and Dill) - 30. 10. 35

Comments regarding visit of Sir A. Pim to Kenya & answers regarding the position of the defence forces there.

*Mr. H. H. ... 14/10*

*Mr. H. H. ... 15*

*Sir C. B. ... 15*

*Sir J. Duffin*

The Governor of Kenya has now telegraphed his agreement with S. of S.'s suggestion that 'Defence' should be excluded from Sir Alan Pim's survey, and Sir Alan is being so informed.

Draft beneath

*W. H. Freeman*  
19/10

#5. To Major Gen. J. G. Dill (W.O) (44/4000) - 18.10.35

#6. Empire Cotton Growing Corp. - 16.10.35

Indicates the circumstances in which it is understood that Kenya will be asked to arrange that the Corp. shall be repaid certain expenses incurred by D. Mulligan together with a sum representing a fee at the rate of £100 a month.

A. D.

*W. H. Freeman*  
21/10 after

(At a meeting between S. of S. & Sir A. Pim today, it was agreed that Sir Alan's Report would be read out to S. of S.; but that

then would be no objection to Sir Alan's  
disclosure to contents to Gov. before  
leaving the colony, if Sir J. B. you  
should ask for such advance inform.  
Sir Alan also agreed to meet  
representatives of the I.E.A.B. & the London  
Chamber of Commerce (E.A. Section) after  
his return. & before finally signing  
his Report. This was arranged  
through the intervention of Dr.  
(Jordan.)

21/10

48 To Sec. (see above) 22/10/35  
DESTROYED UNDER STATUTE

49 In direction which that a copy of  
it should be included in if directed  
on 44.  
22/10

By air mail 22/10/35 49 To Messrs. 861 (or/cs 27, 37, 38, 39) / 11  
46, 47 & 48 22 OCT 1935

50 Sir A. Pim 21-10-35  
Enquire regarding Submission of Report

The Flood  
Sir C. Bottomley

Pl. see the attached note from  
Sir Alan Pim. (It can be urgent  
circulation with diff. for today's Air mail)  
The reference to the Convention of  
Association will be found in (d) of  
the first enclosure, and p. 3 of the  
second enclosure. - ① on 38215 h. with.

? I may reply in a h.

27/10

400  
22-10-35

292  
Pl. ent. Pim

51 To Sir A. Pim 22-10-35



G. O.

Mr. *Leaden* 22/10

38,173/35

51

12

Mr. *Hand*

*Key*

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley. 27/10

*to go for me today*

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

2005

DRAFT.

Sir Alan *Pen* K.C.I.E. M.A.E. C.S.I.  
T Artillery *Dansin* Hotel  
Victoria St. SW.]

Dear Sir Alan

As you, no doubt, gathered from the S. of S. comm. yesterday afternoon it is his definite intention that your Report should be rendered to him and not to the Governor, and we had hoped that this could be inferred from the phrasing of the official Colonial Office letter to you of the 7<sup>th</sup> of October. I quote the relevant paragraph:-

50)

FURTHER ACTION.

"The S. P. S. is grateful to learn that you will undertake this enquiry, and is pleased to appoint you as Commissioner for the purpose. He will look forward to receiving your Report in due course."

A copy of that letter has been sent to the Governor. If you still feel that there is any room for doubt on the part, we would suggest that you talk it over with Sir Joseph Byrne in Navahi. If necessary, he will no doubt telegraph to the S. P. S. for a categorical ruling.

Yours sincerely

(P.D.)

TELEPHONE 6922

RIDGWAY,  
HEADINGTON HILL,  
OXFORD.

13

21-10-31  
for only

Dear President

I have just looked through  
the report of the meeting of the  
Lawson Com of Resolutions Committee  
with the Governor when my approval  
was requested.

The members raised the question of whether  
the report was to be made to the Governor  
or to the Secretary of State & they  
voted it made to the Governor.

His attendance was not clear.  
I understood today that the report was  
to be to the Secretary of State but I  
I have a letter making that point clear.

**CONFIDENTIAL.**

BY AIR MAIL.

**DUPLICATE.** 47

Ceylon, 5<sup>th</sup> October, 1936.

1879/35  
J. J. P.

Mr Justice Gurnea  
16/10. SIR,

3

With reference to your Confidential telegram No. 182 of the 4th October, 1936, on the subject of the appointment of Mr. G. H. Hartwell, Ceylon Civil Service, to serve as Secretary to Sir Alan Pim during his investigations in Burma, I have the honour to inform you that Mr. Hartwell will leave Colombo for Rangoon on the 18th October, 1936, and will report to the Colonial Secretary, Rangoon, as directed.

C. C. 7 '5 Kempal (49)

2. Mr. Hartwell has nearly nine years' service and is well suited by experience and ability for the appointment. Besides experience of various outstation districts in the Island, he has served for short periods as Assistant Chief Secretary and as Secretary to the Minister for Labour, Industry and Commerce, and for the last two years has been attached to the Establishments Division of the Treasury where he has, in addition, served as Secretary

to

The Right Honourable

Malcolm MacDonald.



to the Select Committee on the Salaries and Grades  
Commission Report and to the Headman's Commission.

5. It is noted that the Governor of Kenya will  
settle the necessary financial arrangements direct with  
this Government.

I have the honour to be, Sir,

Your most obedient, humble servant,



Officer Administering the Government.

LK/DH.

**EMPIRE COTTON GROWING CORPORATION.**

INCORPORATED BY ROYAL CHARTER.

*Seen to W Austin  
17/10/35*

YOUR REF 33173/35.

16

TELEPHONE:  
VICTORIA 2811.  
TELEGRAPHIC ADDRESS:  
"EMCOTTON, PEARL, LONDON."  
CABLES:  
"EMCOTTON, LONDON."

*Kings Buildings,  
Dean Stanley Street,  
Millbank.*

In any further letters on  
this subject, please quote K.L.

*London, S.W.1.*

16th October 1935.

Sir,

I have to acknowledge with thanks the receipt of your letter of October 15th on the subject of Mr. S. Milligan's visit to Kenya, and the proposal that he should advise Sir Alan Pim on agricultural questions. As regards the payment to Mr. Milligan for his services, I should explain that Mr. Milligan retired from the Corporation's service early this year, but kindly acceded to their request that he should pay a short visit to Kenya in order to advise them and the local Government on the possibilities of cotton development.

The Corporation naturally understood that Mr. Milligan should be put to no expense, and as regards a fee, he suggested a sum at the rate of £100 a month which he would be willing to accept in view of his long association with the Corporation, although I may say that this is in no way comparable to the salary of which he was in receipt while in the Corporation's service.

I note from Mr. Milligan's letter that he is agreeable that the same terms should apply also to the period spent by him on his work in connection with the Mission, and I therefore write to say that it is understood that, as a result of Sir James Currie's conversation with Mr. Flood, the Secretary of State, will request the Governor of Kenya to arrange that the Corporation shall be repaid (a) any expenses which Mr. Milligan

(39)

Ans (47)

20/10/35 to Kenya (49)

may incur during the period in which his time is devoted to advising the Commission, over and above the time occupied in carrying out his work for the Corporation in the Colony, and (b) a sum representing a fee at the rate of £100 a month in respect of the same period.

I trust that this proposal will commend itself to the Governor, and I am instructed to add that the Corporation are glad that the fact that Mr. Milligan is about to visit the Colony for them has enabled him to place his services at the disposal of the Government on these terms.

I have the honour to be,

Sir,

Your obedient Servant,

*L. G. Kelly*

Secretary.

The Under Secretary of State,  
Colonial Office,  
Downing Street,  
S.W.1.

C. O.

45

18

Mr. Justice 14/10

Mr. Howard 14/10

Mr. Flood 15-10

Mr. Parkinson.

Sir G. Tomlinson

X Sir C. Bottomley. 15-10

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

4- for 9: - John P. Ryan

8th October, 1935

Secret

See Secret

DRAFT.

May-lyd. J.G. Dill

C.D. C.N.G. D.S.O.

[W.O.]

Thank you for your letter  
 of 20th 9th October regarding Kenya  
 Before your letter of the 14th  
 it of date reached me, we had  
 already telegraphed to Kenya  
 to suggest that Defence  
 should be excluded from  
 Sir Alan Pinn's survey.  
 The Governor has now called  
 his concurrence. <sup>the Governor</sup> There will  
 be no need, therefore, to  
 brief Sir Alan. ~~and~~ it will be  
 enough to instruct him that  
 he is not required to examine or report upon  
 the expenditure of or defence in  
 Kenya. ~~These will be~~ and this is  
 and your letter already  
 proper to do.

W. P. Keffer

FURTHER ACTION.

444  
22  
19

SECRET

9<sup>th</sup> October, 1935.

*My dear Jeffrey*

*Hand 173*

I see in Colonial Office telegram No.C.O.592(36) dated 27th September, 1935, that Sir Allan Pin has been appointed as Special Commissioner to examine into the cost of Government, and to advise in regard to the 1936 Budget in Kenya Colony. I am writing to you with regard to his visit, as I am very apprehensive as to his possible attitude towards the Defence Forces in view of his recent recommendations on Defence questions in Zanzibar and British Honduras which were, I believe, the subject of some discussion by the C.D.C.

I understand that this matter has been discussed between Colonel Hutton and your department, and that the suggestion was made that my views in writing would be welcomed. Otherwise, I should have had some doubt as to whether it would be appropriate for me to send them.

Another reason I am writing to you is that I feel that Sir Allan Pin may, during his stay in Nairobi, become subject to considerable pressure from the Unofficial Opposition on this subject.

Sir John Maffey, G.C.M.G., K.C.B., K.C.V.O., C.S.I., C.I.E.,  
Colonial Office,  
Downing Street,  
S.W.1.

I/

-2-

I understand that there is a good deal of loose and ill-informed criticism of the expenditure on defence in Kenya; and, therefore, I think it is very advisable that Sir Allan Pin should be fully briefed on this question before he leaves this country.

If I may, I should like to suggest that he should be told that no reductions or measures affecting the efficiency of the defence forces could be considered and that if he receives any suggestions to this effect he should make it clear that an increase rather than a decrease is more probable in future.

Yours sincerely  
J.P. Dill

2070

43

21

PRIVATE AND PERSONAL.

8th October, 1935.

Dear Sir Joseph,

Thank you very much for your Private and Personal letter, enclosing the copy of the memorandum sent to you by Mr. Shams-ud-Deen. I have read it with very great interest, and am glad that the Indians are not at present adding to your difficulties. The memorandum is a very helpful document. Incidentally, I was pleased to see in it some expression of appreciation of your own "heroic efforts" to get the Administration on to sound financial lines during your term as Governor.

I was interested, too, in reading your comments on events in your letter. I expect that you are right in saying that there is not very much substance in the settlers' present agitation as there was in their earlier one in 1922/23. If this is so, we ought to be able to calm them down by meeting, as far as we can their legitimate grievances. In this we shall have to get the

help of the Treasury, and we are in touch with them now. In the meantime the announcement of Pim's appointment to-day will, I hope, have a good effect in the Colony. It has been well received in the Press here, and I enclose a copy of the leading article in "The Times" which will interest you.

I agree entirely with the sentence in which you wrote - "So far as I am concerned, I am not going to be intimidated - the Government will carry on quietly doing its very best for the country as a whole".

With kind regards,

Yours very sincerely,

Malcolm MacDonald



PRIVATE AND PERSONAL.

4th October, 1935.

Dear Sir J. J. J. J.

(4) Thank you very much for your Private and Personal letter of the 15th of September. It was good of you to let me have the information about the situation which met you on your return to Nairobi, and about developments since.

I have read very carefully the enclosures which you sent, and made myself as familiar as I can from these with the grievances of the settlers. With regard to some of them, of course, there is nothing that we can do, but with regard to others I hope that we shall be able to take some action which will help the settlers. Already I have agreed to your suggestion about a Commissioner being sent to Kenya to examine the general financial question, and am very glad that Sir Alan P. has agreed to accept the post. As I say, on some other matters also I hope that we can take useful action. We are in touch with the Treasury, for instance, about

extending the resources of the Land Bank. No doubt we shall meet with criticism there, but we shall do our best to get a concession.

I must say that I thought that the settlers' treatment of your speech to them at the time of the opening of the Convention of Associations was extremely unfair. If I may say so, I thought that your speech was not only sound, but also conciliatory and expressive of a real anxiety to do anything that was practical to help them. You are, of course, quite used to their fits of unreason and temper. This was certainly an example of such a state of mind.

I think that the best thing that I can do from this end to help you is to try to break down the idea that we in the Colonial Office are indifferent and apathetic about the settlers' troubles. I realise how extremely difficult, if not impossible, it will be to get rid of that idea which seems to be firmly rooted in their minds. But our prompt action in agreeing to the appointment of a Commissioner, and in securing Pim in particular for the post, may help. Also I would propose when I get an opportunity to make a

speech more or less addressed to the Kenya settlers, expressing the appreciation of people in this country for their work as pioneers in Kenya and a real sympathy with them on account of the extraordinary difficulties which the world-wide economic depression has now brought upon them. Then I would with some care make remarks on at any rate all their major grievances, explaining in the cases where we cannot meet them our reasons for this, and make as much as possible of the cases where we can go some way towards meeting them. As far as possible the speech would be positive rather than negative, and by a careful examination of the various matters which they have raised, perhaps I could succeed in indicating that in the Colonial Office we are really studying every point with care and a desire to help. Naturally I would not overdo this; one has got to be firm as well as sympathetic. I wonder whether you think that a speech on these lines would be useful. As far as I can see, the first suitable occasion

for it would be on the 5th of December, when I am to be the guest at lunch of the East Africa Group of the Over-Seas League. That is rather a long time ahead, but, on the other hand, we might have got something favourable from the Treasury by then on the Land Bank question, and possibly on the railway question, so that the positive side of the speech would be more in evidence. I understand that the B.A.C. may find it possible to include a relay of my remarks in their East African programme on the same evening. I should like an early expression of your views on this suggestion, as the B.A.C. programmes are, as you know, arranged many weeks in advance.

If you yourself can think of any ways in which I can help from this end, please let me know. Between us we have got to do our best to calm opinion in Kenya somewhat before they go off the deep end when the next announcement of policy upsets them. With regard to the Orders in Council arising out of the Morris Carter Report, the position is the same as it was when we had a talk just before you left England. I propose to let the Cabinet know the general

- 5 -

decisions which I came to at that time, to see whether my colleagues are in agreement with them.

With kind regards and all good wishes.

C. O.

Mr. Freeston. 16 10.35.

Mr. ~~Hard~~ 16

Mr.

Sir C. Parkinson.

Sir G. Tomlinson

X Sir C. Bottomley. 16. 10. 35

Sir J. Shuckburgh

Pres. U.S. of S.

Party U.S. of S.

f Secretary of State. 17. 10. 35

38173/35. Kenya

Handwritten box containing: C, D, H, D

Handwritten: 41, 28

Downing Street.

October, 1935.

Handwritten: 55

Sir,

DRAFT.

SIR ALAN PEM, K.C.I.E., K.B.E.,  
C.S.I.

I am etc. to refer to  
the letter from this Office of the  
7th of October and to subsequent  
semi-official discussion at the  
Colonial Office, in the course of  
which you enquired whether the terms  
of reference of your mission to Kenya  
should be interpreted to include an  
examination of the finances of the  
Kenya and Uganda Railways and  
Harbours Administration.

I am now to inform you  
that, after telegraphic correspondence  
with the Governor of the Colony,  
Mr. MacDonald desires that you  
should regard, not only the finances  
of

Handwritten: copy to Kenya (65)

FURTHER ACTION.

Copy to Kenya?  
short def. min.  
Review

C. O.

Mr. Hunter 14/10

Mr. Hood 14/10

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Spacknall.

Parly. U.S. of S.

Parly. U.S. of S.

Secretary of State.

38.73/75

Kenya

29

DRAFT.

The Secretary  
Empire Cotton Bureau  
Cairo

Sir

W. ref: to previous

S.O. communication in  
regard to the forthcoming  
visit of Mr. S. Talligan  
to Kenya, I am  
pleased to transmit to you  
a copy of correspondence  
with Mr. Talligan on  
the subject of his  
recommutation which employed  
as Adviser to the Finance  
Commission.

2. I am to

enquire whether the  
suggestion made in  
Mr. Talligan's letter of

FURTHER ACTION.

LF action also

- copies in R 27

copy to Kenya (44)

the 8<sup>th</sup> of October is acceptable  
to the Empire Cotton Growing Corp<sup>ns</sup>.  
If so, the S. of S. will request  
the Governor of Kenya to <sup>arrange</sup> credit  
for the subsequent credit to the  
Corp<sup>ns</sup> of these pounds in respect  
of each day on which Mr.  
Mills' time is devoted to  
advising the Commission rather  
than to the pursuit of his  
cotton enquiries.

(Signed) J. E. W. FLOOD



10-10-35

Sir

I write to acknowledge the receipt of the printed forms of references approved by Mr Secretary Macdonald for the Kenya Financial Enquiry.

I must appreciate the kind message of Mr Secretary of State and his acceptance of my suggestion that Mr S. Muliyil should cooperate in the enquiry as a witness in respect of the agricultural & associated services.

I am very glad to hear that it has been possible for the Governor of Kenya to spare the services of Mr Macdonald.

I am

Sir

Yours obedient servant  
A. D. Price

Copy to Kenya (49)

No 50

SM/DH.

YOUR REF. 38173/35.

EMPIRE COTTON GROWING CORPORATION.

INCORPORATED BY ROYAL CHARTER.

TELEPHONE:  
VICTORIA 2811.  
TELEGRAPHIC ADDRESSES:  
"EMCOTTON, PARL, LONDON."  
CABLES:  
"EMCOTTON, LONDON."

*Kings Buildings,  
Dean Stanley Street,  
Millbank*

In any further letters on  
this subject, please quote K.I.

*London, S.W.1.*

8th October 1935.

Sir,

No 27

I have to thank you for your letter of October 5th under the above reference, and to say that I shall be pleased to assist Sir Alan Pim in his Enquiry, so far as the agricultural and associated scientific services are concerned.

As regards remuneration, I am to be in receipt of a monthly salary plus expenses from the Empire Cotton Growing Corporation for the time spent out of this country. The Government's share of costs would therefore require to be in the form of a refund to that body for time spent on Sir Alan Pim's Commission. Would you kindly communicate with the Empire Cotton Growing Corporation as regards this.

*Copy to (6.56) (39)  
- Kenya (48)*

I am, Sir,

Your obedient Servant,

*S. Madgavan*

The Under Secretary of State,  
Colonial Office,  
S.W.1.

C. O.

38170/35

32 36

Mr. Hunter 9/10

Mr.

Mr. Hood 9.10

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley. 9.10

Sir J. Shuckburgh.

+ Permt. U.S. of S.

Party. U.S. of S.

Secretary of State.

Kenya

Letter sent.

10 p.m.

9/10/35.

SECRET

ansd 40



9/x FS

DRAFT. Tel.

760

Gov. Nairobi

No 282 Conf. Thy let. 274

Pin enquire whether he may regard finances of Kenya Uganda Railway as outside his terms of reference. I propose to inform him that Railway and also expenditure on defence should be excluded from the survey. Do you agree

SEECER

FURTHER ACTION

Mr. Grossmith. 4/10  
Mr. ~~Frederick~~ 5/10  
Mr. Flood 5/10 *fr*

*W.P.*  
*W.P.*

Sir C. Phipps.  
Sir G. Tomlinson.  
Sir C. Bottomley.  
Sir J. Stuckburgh.  
Permt. U.S. of S.  
Parly. U.S. of S.  
Secretary of State.

DOWNING STREET,

7 OCTOBER, 1935.

DRAFT.

SIR ALAN PIM, K.C.I.E., K.B.E., C.S.I.  
Ridgway,  
Headington Hill,  
OXFORD.

Sir,  
The Secy Macdonald  
~~is~~ to refer to  
understand from communications  
the present informal correspondence  
from which he understands that you  
are prepared to undertake a <sup>visit</sup> mission  
to Kenya as special Commissioner to  
enquire into the cost of government

*Person of reference*

and the system of taxation in the  
and I am now directed to transmit to you  
copy; the formal terms of

which Mr. Macdonald has  
reference of the mission are set out  
app<sup>d</sup> after consultation with the Secy.  
in the accompanying memorandum.  
*of Kenya a yourself*

2. The Secretary of State

is gratified to learn that you are *will*  
prepared to undertake this enquiry

and

FURTHER ACTION.

*copy to C.A. (35)*  
*Kenya (35)*

and is pleased to appoint you as Special

Commissioner for the purpose  
in due course.

*He will be glad to receive your Report*

It is agreed that you should

receive a fee of £500 to cover the entire period

of the enquiry including the preparation of the

Report, together with subsistence allowance of

30/- a night while on land <sup>in Kenya</sup> A free return

passage by air, and <sup>for</sup> transport while travelling in

the Colony, will be provided by the Kenya Govt.

It is understood that you will

*Nairobi*

be prepared to travel to Kenya by the aeroplane

due to leave this country on the 23rd of October, ~~and~~ *24th*

The Crown Agents for the Colonies have ~~arranged~~

arranged your passage accordingly.

The Secretary of State <sup>with the concurrence of the Governor</sup> has

~~agreed~~ *accepted your suggestion* that Mr. S. Milligan, who is visiting Kenya

~~at the invitation of the Governor and at the~~

request of the Empire Cotton Growing Corporation,

should be associated with your mission as Adviser in

respect of <sup>the</sup> agricultural and associated scientific

services, *and the Village is being invited to accept this duty.*   
 *A letter is being sent to Mr. Milligan*

C. O.

Mr.  
Mr.  
Mr.

Sir C. Parkinson.  
Sir G. Tomlinson.  
Sir C. Boltmley.  
Sir J. Shuckburgh  
Permt. U.S. of S.  
Parly. U.S. of S.  
Secretary of State.

DRAFT.

to-day inviting him to undertake this  
duty at an inclusive remuneration of  
£5 per diem for each day which he  
spends in assisting you.

*Law, etc.,*

*5. The Governor of Cyprus  
has agreed to second a  
Secretary to the Commission.  
Mr. C. H. Hottel, of the  
Cyprus Civil Service, and  
arrangements are being made  
for Mr. Hottel to reach  
Nairobi a few days before  
your own arrival.*

FURTHER ACTION.

(Signed) J. E. W. FLOOD

28  
35  
Downing Street,

7th October, 1935.

Dear Sir Alan,

In reply to your note received this morning-

(1) Jeffries will be glad to discuss Colonial Service conditions with you at 11 a.m. on Wednesday next, October 9th. I have been unable to get hold of Major Vischer (Education) today, but I am pretty sure that he will be available to see you some time on Wednesday afternoon; perhaps there will also be time for us to talk about Loan Conversion.

(2) I had a reply this morning from Sandford (Assistant Treasurer, Kenya). He is coming up to town from Yorkshire on Thursday this week and his address for that evening will be

G.H. Sandford, Esq., O.B.E.,  
6, The Waldrons,  
Croydon.

From Friday onwards he proposes to stay at

Prestwood

SIR ALAN PIN, K.C.I.E., K.B.E., C.S.I.

Prestwood Park Hotel,  
Near Great Missenden,  
Bucks.,

and should therefore be within easy range of Oxford.

(3) Sir Donald Cameron's present address is  
Albemarle Court,  
Albemarle Street,  
W.

(4) The reports etc. for which you asked are  
being posted to you under separate cover.

Yours sincerely,

*PA.*

P.S. I now learn that Viske has a Committee  
meeting at 3-0 p.m. on Wednesday!





The Kenya Local Govt Commission 1927?

Perhaps I could also see Fisher of the Education Dept  
on Wednesday also.

My job seems to be unpleasantly near to what Lord  
Mogger said was emphatically not a job for a Commissioner.  
You do trouble you about so many things.

Yours sincerely

J. D. Fisher

P.S. You know I suppose not heard from the Kenya  
and Nairobi (Kenya?).

Could you kindly let me have the address of  
Mr Donald Cameron?

27  
38

C. O.

Mr. Grossmith. 4/10

Mr. *Foster* 5

Mr. *Hood* 5/6

Sir C. Pophinon.

Sir G. Tomlinson

Sir C. Bottomley.

Sir J. Stuckburgh

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

*Amended by No 37*

*52*

DOWNING STREET,

5 OCTOBER, 1935.

DRAFT.

S. MILLIGAN, ESQ.,

The Oak Cottage,  
Bearswood End,  
Beaconsfield,  
Bucks.

Sir,

I am etc., to inform you

that Sir Alan Pim K.C.I.E., K.B.E.,

C.S.I., is shortly undertaking a

mission to Kenya, to enquire ~~into~~

into the whole field of governmental

expenditure with particular

reference to the cost of the

administrative and technical

services; and to report whether in

his judgment the total of this

expenditure can be legitimately

reduced, whether by reorganisation or

by other means without detriment to

efficiency.

*copy to Kenya (35)  
L.C.G. (39)  
Kenya (49)*

FURTHER ACTION

efficiency.

Sir Alan ~~Law~~ has suggested that it

would be of great help if you could be associated  
with him as Adviser in respect of agricultural  
and associated scientific services.

2. The Secretary of State has been

informed by the Empire Cotton Growing Corporation  
of your forthcoming visit to Kenya, and he would  
be most grateful if you could see your way to

undertaking the duty suggested by Sir Alan  
Pim in ~~connection~~ <sup>addition to</sup> with your investigations into  
cotton production in the Colony. It is proposed  
that you should receive an inclusive remuneration

of £5 per diem for each day which you spend on

advising Sir Alan Pim instead of on your cotton

enquiries. *It is understood from the E.C.G.C. that they have no objection to this proposal.*

3. The Secretary of State will

be glad to learn, at your earliest convenience, *whether*  
*you will accept this mission on the terms proposed.*  
*Whether these terms are acceptable to you.*

I am, etc.,

(Signed) J. E. W. FLOOD

26  
39

Downing Street,

5th October, 1935.

Dear Sir Alan,

Thank you for your note of yesterday. I enclose a copy of what will be published in the press both in London and Nairobi next Tuesday morning; and you will very shortly receive a formal letter from the Colonial Office appointing you as Commissioner.

You will be glad to learn that the Ceylon Government are sending a very capable Secretary to arrive at Mombasa on October the 23rd. His name is C.H. Hartwell; his paper record here (which we can show you when next you call) is admirable and the Ceylon Government tell us that he has had the experience required and is in every way suitable.

Sir John Maffey will be glad to see you on Monday October 14th at 4 o'clock and will then no doubt be prepared to talk about the Sudan.

Yours sincerely,

ZAD

SIR ALAN PIER, K.C.I.E., K.B.E., C.S.I.

25A  
90

PRESS NOTICE.

For Publication on morning of Tuesday, October 8th.

The Secretary of State for the Colonies has appointed Sir Alan W. Pim, B.C.I.E., K.B.E., C.S.I., late of the Indian Civil Service, to visit Kenya as Commissioner with the following terms of reference:

(1) To enquire into the whole field of Governmental expenditure in Kenya, with particular reference to the cost of the Administrative and Technical Services; and to report whether, in his judgment, the total of this expenditure can be legitimately reduced, whether by re-organisation or other means, without detriment to efficiency.

(2) To examine into the present position of Kenya Government finance having regard to the revenue and expenditure of the present and recent years and the prospective revenue and expenditure for 1956; and to advise whether any, and if so what, modifications in the existing system of taxation in Kenya should be effected consistently with preserving the financial stability of the Government.

Sir Alan Pim has in recent years been entrusted with financial enquiries on behalf of Government in British Honduras, Zanzibar, Basutoland, Swaziland and the Bechuanaland Protectorate.

Arrangements have been made by the courtesy of the Empire Cotton Growing Corporation for Mr. S. Milligan, C.M.G. formerly Agricultural Adviser to the Government of India, to be associated with the Commissioner as Adviser in

respect

respect of agricultural and associated scientific Services, and Mr. C.H. Hartwell, of the Ceylon Civil Service, will act as Secretary to the Commission. It is anticipated that Sir Alan Pim and Mr. Milligan will leave England by air on the 23rd of October.

Colonial Office,  
7th October, 1955.

TELEGRAM from the Secretary of State for the Colonies to the Governor of Kenya.

(Sent 7.0 p.m., 5th October, 1935.)

No. 274. Confidential.

My telegram 273 Confidential. Following is being communicated to press for publication on morning of Tuesday October 8th begins:-

The Secretary of State for the Colonies has appointed Sir Alan W. Pim, K.C.I.D., K.B.E., C.S.I., late of the Indian Civil Service, to visit Kenya as Commissioner with the following terms of reference:

(1) To enquire into the whole field of Governmental expenditure in Kenya, with particular reference to the cost of the Administrative and Technical Services; and to report whether, in his judgment, the total of this expenditure can be legitimately reduced, whether by re-organisation or other means, without detriment to efficiency.

(2) To examine into the present position of Kenya Government finance having regard to the revenue and expenditure of the present and recent years and the prospective revenue and expenditure for 1936; and to advise whether any, and if so what, modifications in the existing system of taxation in Kenya should be effected consistently with preserving the financial stability of the Government.

Sir Alan Pim has in recent years been entrusted with financial enquiries on behalf of Government in British Honduras, Zanzibar, Basutoland, Swaziland and the Bechuanaland Protectorate.

Arrangements have been made by the courtesy of the Empire Cotton Growing Corporation for Mr. S. Milligan, C.M.G., formerly Agricultural Adviser to the Government of India; to be associated with the Commissioner as Adviser in respect of agricultural

agricultural and associated scientific Services, and  
Mr. C.H.Hartwell, of the Ceylon Civil Service, will act as  
Secretary to the Commission. It is anticipated that  
Sir Alan Pim and Mr. Milligan will leave England by air on the  
23rd of October. Ends. You will no doubt arrange for  
simultaneous publication in the Colony.



C. O.

25

44

Mr. *Frederick 5/10*  
Mr.  
Mr.

38,72/35  
Kenny

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

*Codes & Sent*  
*2.0 pm*  
*5.10.35*  
*(2)*

DRAFT. Tel. (conf. code)

Gov. Haich

N<sup>o</sup> 274. Conf. My tel. 273 Conf.

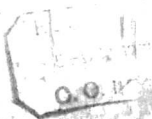
Following is being communicated  
to press for publication on  
morning of Tuesday Oct. 8<sup>th</sup>  
begin - [Text of communication on  
attached sheet]

ends

You will no doubt arrange  
for simultaneous publication in  
the Colony

FURTHER ACTION.

4-10-35



Dear Fraxton

I think that the Joseph Byrnes' wording will  
 have to be adapted as it is hard to think of a satisfactory  
 alternative. I understand it so necessary that industrial,  
 marketing rates & harbours would be included also apparently  
 ports & telegraphs which are also part

Answer (2)

Considering the wider scope I think that I may have to  
 pay about visits to headquarters in Singapore & Malaya

The latter probably on the way home through better (either).  
 Presumably a good secretary becomes more necessary.  
 Before long I should like to be involved in the F.O. who  
 know the Indian system and of the Indian Government &  
 in the action also as far as I might be left to  
 have a talk with some one there or of some of his job. Myself

can spare the time he would be more better.  
 There are various matters in the reports which I should like  
 to discuss briefly with you when I am in town.

Yours sincerely,  
 J. A. Fraxton PTO

P.S. The special reason for visiting Uganda &  
Tanganyika is to get a better idea of their  
deserted & desolate conditions & more especially their methods  
of clearing lands & of way making & reclamation.

C. O.

Mr. Lloyd 3/10/35

Mr. E. J. ... 3/10

Mr. ... 3.10

~~Mr. ...~~  
Mr. G. Tomlinson 3.10. above

Mr. C. Bousmley

Mr. J. Shackelburgh

Parly. U.S. of S.

Parly. U.S. of S.

Secretary of State

*Handwritten:*  
H.C.  
Amended by No. 2

*Handwritten:*  
c. 6. 2nd ...  
8.0 pm  
3.10.35  
7.40

46  
23A  
G. B.  
4

**DRAFT** (conf code)

*Handwritten:*  
Highway  
Lynx

No. 277 Confidential

Mr. Alan Pim is to undertake mission of enquiry expedite to occupy between three and six months into cost of administration and operation of taxation in Kenya. He is due to arrive Nairobi on 29 October and has asked for a Secretary with no connexion with East Africa yet generally familiar with Colonial Govt machinery. Possibility of ...

**FURTHER ACTION.**

of an officer from Ceylon is being investigated & if failing this would you be prepared to release Foot for his purpose and would <sup>he</sup> be willing to accept remuneration on Parishia pay, plus travelling expenses and subsistence allowance such together with previous contributions could be paid by Kenya.

Somebody in charge for early reply which should state earliest possible date of Foot's arrival <sup>in Kenya</sup> at Mombasa if he can be spared, and if it is decided to offer him appointment it would probably be best for him to travel by air ~~and his expenses to be met by the Government~~.

23  
47

38.7.55  
Kenya

Copy to Genl  
7.0 pm  
4.10.55



C. O.

Mr. ~~Justin~~ 24/10.  
Mr. ~~Bevin~~ 4  
Mr. ~~Parkinson~~ 4/10 of action  
Mr. Parkinson.  
Sir G. Tomlinson.  
Sir C. Bottomley.  
Sir J. Shuckburgh.  
Permt. U.S. of S.  
Parly. U.S. of S.  
Secretary of State.

DRAFT. Tel.

Gov. Nairobi

2 ltr

FURTHER ACTION.

recvd

Conf. No. 273. My tel. 26.3 Conf para. 1 (a). Governor Gen of Ceylon has agreed to second C. H. HARTWELL who will arrive Mombasa Oct. 23<sup>rd</sup> and report to Col. Sec Nairobi. Please settle financial arrangements with Gov. Ceylon on understanding that you Govt. is responsible for full cost.

SECR.

38,77/75  
Kenya

Codes 15/10  
7.0/10  
H 10 35  
CP

22  
08

C. O.

Mr. Fricker 4/10  
Mr. Berr 4/10  
Mr. [unclear] 4/10  
Mr. [unclear] 4/10

To get today  
AD: 4/10

Sir G. Tomlinson  
Sir G. Bottomley  
Sir J. Shuckburgh  
Permt. U.S. of S.  
Parly. U.S. of S.  
Secretary of State.

FILE

5

No-182. Conf. Gratefully

accept suggestion made in  
your let. 213 Conf. <sup>HARTWELL</sup> Kenon

was and shd. be instructed  
to proceed by steamer named and  
to report to Col. Sec.

Maurit. I am asking  
Gov. Kenya to ~~arrange~~ settle  
financial arrangements direct  
with you.

SEGER

DRAFT. Tel.

Gov. Colombo

2 ltr

FURTHER ACTION.

revised to tell  
Sir A. Pinn.

COPY FOR REGISTRATION

21  
29

Telegram from the Officer Administering the Government of  
Ceylon to the Secretary of State for the Colonies

Dated 4th October 1935. Received at 9.42 am. 4th October, 1935.

No 19

No. 213 Confidential. Your telegram No 181 . Can second  
C.H.HARTWELL who has the experience required and is in every  
way suitable. Parson named can catch steamer arriving Mombassa  
24th October. Please telegraph reply

38177

2659

P.



C. O.

Mr. Finlayson 4/10 fr.  
Mr.  
Mr.

30/7/55  
Kenya

COB  
5

Sir C. Parkinson.

Sir G. Tomlinson.

Sir C. Bottomley.

Sir J. Shuckburgh

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DRAFT.

Sir Alan Pinn Hess, M.C.E.  
Ridgway  
Haverly Hill  
Oxford

Tel. Haverly  
6922.

Dear Sir Alan,

In reply to your note received this morning - we sent off your questionnaire and suggestions to Wale, the Colonial Secretary. By the air mail of Wednesday Oct 24<sup>th</sup> Pitkin is, I am afraid, out of action for the moment; he had a very serious attack of pneumonia - few weeks ago, and has, I believe, gone down to Natal to recuperate.

As regards your proposal, proposals for modifying the long-scale

(After checking E. K. ...  
in the office)

FURTHER ACTION.

C.D. to make  
copy of 1.08  
on 30/7/55  
Kenya



and the pension system were discussed  
in paras 63 and 68-76, of the  
respectively, of the Expenditure Advisory  
Committee's Report 1953, of which you  
have a copy. I am getting copies  
ready to send to you of the subsequent consp. b'een the  
S. off's <sup>and the former</sup> ~~proposals~~ <sup>in these</sup>  
recommendations. In the meantime

[1.8 on 3076/1/53  
Kenny]

I enclose (though they are  
largely obsolete) copies of the  
Biss, Merrick & Fitzgerald  
Reports, referred to in the  
forenote on p. 14 of the Expenditure  
Advisory Committee's Report.

You will possibly be glad of  
an opportunity of talking over these  
limited - scope - questions with the  
our Colonial Office. Perhaps when you  
are here on Oct. 16<sup>th</sup>, we could  
arrange a time for you to see  
Sir George Tomlinson or Jeffries.

Yours sincerely

(Signed) L. B. FRELSTON

TELEPHONE 6922

3 D 175/Kerry

20A

RIDGEWAY.

HEADINGTON HILL,  
OXFORD.

51

~~99-9-35~~  
3-10-35

Dear Freester.

I hope that it will be possible to send  
my questionnaire by Sunday's air mail also my  
suggestions for a programme of work. It is important to  
get the forms at any rate dashed as soon as possible.  
Gibby knows all about it as he had something work  
done for me in Mr. Goodwin's.

Many thanks for the papers.

Yours sincerely  
J. D. Freeman

P.S. Has there been any consideration of proposals for  
reducing the long scale of pay for technical officers of  
all grades to (a) simplify the pension rules & bring in  
contributory pensions? If there are any real proposals I should  
be glad to help for them.

20  
52  
COPY FOR REGISTRATION RECEIVED

300 1035

Telegram from the Governor of Kenya to the Secretary of State  
for the Colonies

Dated 3rd October 1935. Received at 12.34 pm. 3rd October 1935.

No.231 Confidential. Your telegram No 268 confidential.

Having consulted WADE and WALSH my views are as follows:-

(a) I agree <sup>that</sup> (1) is satisfactory

(b) As regards (2). Budget will have to be presented some time in November that is to say before PIM will have had time to make detailed examination. I propose therefore to introduce provisional budget maintaining existing taxation but subject to adjustment later in the light of PIM's recommendations. You will recollect that similar procedure was adopted in connection with the 1935 budget. In view of the above I recommend that after the word 1936, remainder of paragraph should read as follows -

" and to advise whether any and if so what modification(s) in existing system of taxation in Kenya should be effected consistent with preserving financial stability of the Government"

You will note the specific reference to Kenya which will limit investigation to this colony. I see no objection to MILLIGAN assisting PIM at remuneration suggested during the period of his visit as Cotton Adviser.

19  
53

39177/35.

TELEGRAM from the Secretary of State for the Colonies to the  
Officer Administering the Government of Ceylon.

Sent 9.0 p.m. 1st October, 1935.

-----

No. 181 Confidential.

I have agreed to appoint Sir Alan Pim to visit  
Kenya and conduct enquiry into cost of administration and  
system of taxation. Pim due to arrive Mombasa 29th October  
and anticipate mission may occupy between three and six months.  
He has asked for a Secretary, with no connexion with East  
Africa, yet generally familiar with Colonial Government  
machinery. I should be greatly obliged if you would consider  
possibility of seconding suitable officer at Kenya expense  
for this purpose: i.e. a member of Ceylon Civil Service of  
6 to 10 years service with some experience of Treasury or  
establishment work. Glad of very early reply, and, if  
officer can be spared, date of earliest possible arrival at  
Mombasa.

C. O.

Mr. Freeston. 1/10

Mr. Had 1.10.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson.

X Sir C. Bottomley.

Sir J. Shuckburgh.

Permt. U.S. of S.

Party. U.S. of S.

Secretary of State.

*R. H.*

*Answered by Mr. P. to go tonight*

*Called 8.30 1/10/35 54*

*App 2 by that. H. as per  
to the 23.10.35 was  
attached on sheet  
was  
1/10 since  
1/10*

October, 1935.

No. 268 Confidential.

Your telegram No. 228 Confidential.

Following terms of reference have been agreed to by Pim.

(1) To enquire into the whole field of Governmental expenditure in Kenya with particular reference to the cost of the administrative and technical services; and to report whether in his judgment the total of this expenditure can be legitimately reduced whether by re-organisation or other means without detriment to efficiency.

(2) To examine into the present position of Kenya Government finance, having regard to the revenue and expenditure of the present and recent years and the prospective revenue and expenditure for 1936; and to advise whether any, and if

DRAFT. TELEGRAM.

GOVERNOR,  
NAIROBI.

FURTHER ACTION.

*Recive to me  
OP*

... what, immediate modification in the existing  
... system of taxation can be effected in the budget  
... for 1936 consistently with the necessity for  
... reserving the financial stability of Government.

Please telegraph your comments as soon as possible.

*L* → *Am attached sheet.*

Pim has suggested that it would be of  
great help if Milligan (see Bottomley's letter to  
Wade of 24th July) could be associated with him  
as adviser in respect of agricultural and associated  
scientific services. Empire Cotton Growing  
~~Association~~ have no objection and if you concur  
I propose that Milligan should be invited to  
undertake this duty at an inclusive remuneration  
of £3 per diem for each day spent on advising  
Pim instead of on his cotton enquiries. Telegraph  
your views.

*(3 a 285/2)*

C. O.

Mr. ~~Frederick~~ / 10

Mr. ~~Hard~~ 1/10

Mr.

Mr. Parkinson.

Sir G. Tomlinson.

\* Sir G. Bottomley f. 10 ~~also~~

Sir J. Shuckburgh.

Permt. U.S. of S.

Party. U.S. of S.

Secretary of State.

**DRAFT.**

FURTHER ACTION.

55

Insert at A

I am not altogether happy as to wording of the second item and not sure I am not sure whether

<sup>it</sup>  
~~the second item~~ fully interprets your wishes and shall be glad to discuss with Pim any alternative wording you may suggest, bearing in mind

- (a) that local political factors should not be referred to
- (b) that I ~~do not think it possible~~ <sup>do not think it possible</sup> ~~am not prepared~~ at this stage, to advocate a general review of taxation in East Africa.

17  
56

CONFIDENTIAL

Telegram from the Governor of Kenya to the Secretary of State  
for the Colonies

Dated 28th September, 1935. Received at 12.17 pm. 28th Sept.

No. 13 No. 228 Confidential. Your telegram No 263 confidential. I  
entirely agree with your views in (a) and (b) of (1). As  
regards (2) I agree with the fees and allowances suggested.  
The instructions contained in (3) are noted.



COPY.

16  
57

Ridgway,  
Headington Hill,  
OXFORD.

28th September, 1935.

Dear Mr. Freeston,

I enclose a revised questionnaire and also return the Basutoland original.

Even as modified I am afraid that a good deal of work is involved though much of it would not actually fall on the Secretariat but on heads of departments and district officers. Mr. Pilling has had a sad experience of me already. They will hardly bless me but it saves everyone's time in the end. I cannot expect that the statements will all be ready by the time I arrive and a good deal of the information is as you say already available.

Secondly as regards my programme. I propose to commence by spending a week or ten days at Nairobi so as to meet people and get a general idea of things from the headquarters point of view by informal talks. I should then like to tour to such an extent as is necessary to get some idea of the activities on the field of the departments such as agricultural medical and educational and of the work done by district officers.

For the latter a comprehensive tour such as I have done elsewhere would be impossible and unnecessary but I should like to

visit

visit a sufficient number of typical districts illustrating the different types of work falling on district officers attending to the different physical characteristics of different areas and the varying types of population white and black.

It might be possible for a few district officers of adjacent districts to come in to the headquarters visited by me if that did not involve much time and expense. Also there would be an opportunity for informal talks with local associations or individuals, but there would not be too many of these or there would be no time for anything else.

On returning to Nairobi I would take up the various departments and meetings could be arranged and any associations or other bodies or persons whom the Governor thinks that I should meet. By that time they will I hope be able to put down their proposals in writing care being taken that the proposals are within the terms of reference. I would fix a date for written proposals after talking things over in Nairobi. This is of course only provisional and I shall be mainly guided by the views of Sir Joseph as to the best way of getting at the necessary facts both at headquarters and in the districts.

If you could kindly inform him of the line I propose to take he might tell me what seems best when I arrive. If you prefer it I could write to him direct.

*Phred*  
Kindly before leaving there are various people with whom I should take to discuss different points. The most important is the late Assistant Treasurer who is going to Tanganyika. Can you kindly put me in touch with him as if possible I want to get

him

him as if possible I want to get him here to talk over things generally. I shall also want to see Stockdale, Stanton medical and some educational men; are they likely to be available during the week from October 14th? I may probably be away from the 4th or 5th to the 11th.

Fourthly can you kindly send me any papers which I should see if possible before leaving. Also one or two books on Kenya giving the sort of information which may be useful. There was I think a useful book by Church (though I am not sure of the name) dealing largely with the economics side of the Colony but it may be out of date.

Fifthly as regards baggage to be sent ahead can you kindly let me know when I should send it this week and by what date it should be sent. Perhaps the Crown Agents could do this. I don't suppose that it would be necessary for me to take any, camp kit fleebag, mosquito curtains etc., though I could do so.

I hope that there will be no difficulty about getting a place on the 23rd.

Will the Crown Agents send me details about times etc. When I came home by air it was a case of train from Brindisi to Paris but I suppose they do it by airplane now though I saw no notice of the change.

If you can make any further suggestions as to people whom I should see before leaving or anything else to be done I shall be much obliged.

Yours sincerely,

(Signed) W. PIM.

The terms proposed are I think quite fair. I do not know what the

charges

charges are likely to be in Nairobi but they are hardly likely to be on the Johannesburg scale of about £2. I should have to take a sitting room of some kind and if there are complications may perhaps be allowed to raise the question again.

It is requested that information may kindly be prepared on the following matters.

- (1) A note on the system of Government and the Administrative Organisation including any important constitutional or administrative changes since the foundation of the Colony.
- (2) A statement showing the estimated and actual revenue and expenditure for the last ten years under the various heads of the estimates with revised estimates for the current financial year and preliminary estimates for next year.
- (3) A note on each of the main departments provided for in the budget setting out its history of development, its present strength and method of organisation, the branches of work undertaken by it and any proposals for effecting economies in its working as for example by consideration with other branches or other services.
- (4) A statement showing the expenditure on <sup>present</sup> emoluments in (a) a normal pre-war year, (b) in 1941 (c) in 1944, (d) in 1945 and (e) present date.
- (5) A statement showing the number of superior officers in each department for the same years as in (4).
- (6) A similar statement for the subordinate staffs in the various departments with any necessary notes as to racial composition and other important questions of classification.
- (7) A statement showing the total cost of officers both superior and subordinate at typical salary points as the result of "concealed emoluments" including for instance house allowance or a valuation of free housing, medical attendance, pensions or gratuities, local loan charges, educational or leave allowances.

- 62
- (8) A note on the classes of officers entitled to pensions or gratuities, and on the pension system in force.
  - (9) A statement showing the expenditure on pensions and gratuities for the years 1913 to the present date and a further statement showing the estimated increases during the next ten years under both heads.
  - (10) A note on the system of taxation. This should include a description of the methods of collection, and an account of any important changes in the taxes or in the method of collection.
  - (11) A note on the indebtedness of the Colony including present and prospective liabilities.
  - (12) Any information available with regard to wages and cost of living showing the changes which have occurred during the last ten years or any other period considered suitable.
  - (13) A statement indicating the responsibilities and work of District Officers. The form of the statement may be such as is considered best fitted for the purpose but prima facie it might include the area population (white and coloured), cultivated area, and number of livestock, the taxes collected and number of taxpayers, the number of civil and criminal cases distinguishing in criminal cases between serious and petty cases and between those tried summarily and those requiring the full procedure and those in which there is an enquiry preliminary to trial in another court.

Notes may be added showing roughly the proportion of the Officer's time taken up by the main classes of work including the amount of work done outside his office and more especially the extent of touring in his district and the purposes for which his tour is intended.

(14) A short note on the economic history of the Colony showing the products on which it has relied at various stages. Also a statement of quantities and values of imports and exports since 1905 show separately the main exports and the most important classes of imports.

It is requested that information may kindly be provided on the following matters:

- (1) A note on the system of government and the Administrative Organisation including any important constitutional or administrative changes since the foundation of the Colony.
- (2) A statement showing the estimated and actual revenue and expenditure for the last ten years under the various heads of the budget with revised estimates for the current financial year and preliminary estimates for next year.
- (3) A note on each of the main departments provided for in the budget setting out its history of development, its present strength and method of organisation, the branches of work undertaken by it and any proposals for effecting economies in its working as for example by consideration with other branches or other services.
- (4) A statement showing the expenditure on present emoluments in (a) a normal pre-war year, (b) in 1931, (c) in 1936, (d) in 1937 and (e) present date.
- (5) A statement showing the number of superior officers in each department for the same years as in (4).
- (6) A statement showing the number of staffs in the various departments, the racial composition and the important posts and their classification.
- (7) A statement showing the number of staffs, both superior and sub.ordinate at 1937, showing the increase as the result of "concealed emoluments" such as for instance house allowance or a valuation of stock, medical attendance, pensions or gratuities, and local charges, educational and travel allowances.



65

(8) A note on the classes of officers entitled to pensions or gratuities, and on the pension system in force.

(9) A statement showing the expenditure on pensions and gratuities for the years 1913 to the present date and a further statement showing the estimated increases during the next ten years under both heads.

(10) A note on the system of taxation. This should include a description of the methods of collection, and an account of any important changes in the taxes or in the method of collection.

(11) A note on the indebtedness of the Colony including present and prospective liabilities.

(12) Any information available with regard to wages and cost of living showing the changes which have occurred during the last ten years or any other period considered suitable.

(13) A statement indicating the responsibilities and work of District Officers. The form of the statement may be such as is considered best fitted for the purpose but prima facie it might include the area population (white and coloured), cultivated area, and number of livestock, the taxes collected and number of taxpayers, the number of civil and criminal cases distinguishing in criminal cases between serious and petty cases and between those tried summarily and those requiring the full procedure and those in which there is an enquiry preliminary to trial in another court.

Notes may be added showing roughly the proportion of the Officer's time taken up by the main classes of work including the amount of work done outside his office and more especially the extent of touring in his district and the purposes for which his tour is intended.

(14) A short note on the economic history of the Colony showing the products on which it has relied at various stages. Also a statement of quantities and values of imports and exports since 1905 show separately the main exports and the most important classes of imports.

TELEPHONE 6922

(See top of page)

11  
67

RIDGWAY  
HEADINGTON HILL,  
OXFORD

12-7-35

Dear Mr Fraston

I shall be pleased to receive your letter & also return the

Beatsland original

Dear Sir, I am afraid that a good deal of work is involved though some of it would not actually fall on the Department but on heads of departments & district officers. Mr. [Name] has had a lot of experience of our plans. They will, hardly slow me but it will save [Name] a lot of time. I would expect that the [Name] will not be ready by the time I write & a good deal of the [Name] at my disposal already available.

Kindly let me know my [Name] paper & [Name] is spending a week or two days at [Name] so as to [Name] get a general idea of things from the [Name] point of view by informal talks. That's the idea is [Name] not an [Name] as is necessary to get [Name] of the [Name] in the field of the [Name] not as [Name] in [Name] educational side of the work [Name] is [Name]

TELEPHONE 8022

For the latter a comprehensive one such as I have done elsewhere would be impracticable and unnecessary but I should like to visit a sufficient number of typical districts illustrating the different types of work falling on districts of varying magnitude to the different physical characteristics of different areas and the varying types of population which I should.

It might be possible for a few districts of adjacent districts to come all to the Headquarters visited by me if that did not involve much time & expense. Also there would be then an opportunity for informal talks with local associations but these would not be too many of these or the work to me time for anything else.

On returning to Newcastle I could take up the various departmental and meetings could be arranged with my associations or other bodies or persons & Governor thinks that I should visit by that time they will be able to feel down their proposals in writing on my table that the proposals are within the same of expense. I would like a date for another proposal after talking them over in Newcastle this is of course only

provisional and I will be mainly guided by the views of my staff as to the best way of getting at the necessary facts both at Headquarters and in the districts. If you could kindly inform me of the time I prefer to look he might tell me what can be done & when. If you prefer I could write to him direct.

Kindly before leaving the two women people with whom I should like to discuss different points. It most important is the 1st Assistant Treasurer who is going to Glasgow etc. Can you kindly find me in touch with him as of present I want to get him here to talk over things personally. I shall also want to see the Medical Director of some educational work; as they likely to be available during the week for which I may probably be away from the 4<sup>th</sup> or 5<sup>th</sup> to the 11<sup>th</sup>.

Finally can you kindly send me any papers which I should see if possible before leaving like one or two books or things giving the sort of information which may be useful from the work I think a useful book by Church (though I am not certain of the name) dealing largely with the economic side of the work but of any kind of date.

Very truly as regards trying to be sent ahead can you kindly let me know when I should send it the work is by date which I should be sent. Perhaps the time of week will do the work I had supposed that it would be a necessity for me to visit any, myself that flexible, inorganic features to which I would do so. I hope that there will be no difficulty about getting a piece on the 23<sup>rd</sup>.

Will the above agents send me details about Times &:  
When I came home by air it was a case of train from  
Brussels to Paris but I suppose they are all by other planes  
now though I saw no notice of the change.

If you can make any further suggestions as to people  
whom I should see before leaving or anything else to be  
done I shall be much obliged.

Yours sincerely,

J. W. Fison

The terms proposed are I think quite fair. I do not  
know what the charges are likely to be in Navarre  
but they are hardly likely to be on the Johannesburg  
scale of about 2. I should probably have to take  
a better room of some kind & of this or something else  
may perhaps be allowed to raise the question again.

It is requested that information may kindly be prepared on the following matters.

- (1) A note on the system of Government, the Administrative Organisation including any important constitutional or administrative changes since the foundation of the Colony.
- (2) A statement showing the estimated & actual revenue & expenditure for the last ten years under the various heads of the estimates with revised estimates for the current financial year & preliminary estimates for next year.
- (3) A note in each of the main departments provided for in the budget setting out its history & development its present strength & method of organisation, the branches of work undertaken by it and any proposals for effecting economies in its working as for example by coordination with other branches or other services.
- (4) A statement showing the expenditure on personnel emoluments in (a) a normal previous year, (b) in 1921 (c) in 1928, (d) in 1932 and (e) present date.
- (5) A statement showing the number of superior officers in each department for the same years as in (4).
- (6) A similar ~~note~~ <sup>statement</sup> for the subordinate staff in the various departments with any necessary notes as to social composition or other important questions of classification.
- (7) A statement showing the total cost of officers both superior & subordinate at official salary rates on the result of emolument emoluments including for instance home allowance or a subsistence of pay during, medical allowances, pension or gratuity, local loan charges, educational or leave allowances.
- (8) A note on the classes of officers entitled to pension or gratuity & on the pension system in force.

- (9) A statistical showing the expenditures on provisions<sup>10</sup> & gratuities for the year 1913 to the present date and a further statistical showing the estimated increases during the next ten years under both heads.
- (10) A note on the system of taxation the should include a description of the methods of collection and an account of any important changes in the laws or in the method of collection.
- (11) A note on the indebtedness of the colony including present & prospective liabilities.
- (12) Any information available with regard to a year's cost of living during the longer which has occurred during the last ten years or any other period considered suitable.
- (13) A statement indicating the responsibilities & work of the District Officers; the form of the statement may be such as is considered best fitted for the purpose but prima facie it might include the area, population (white & coloured), cultivated area, and number of livestock; the taxes collected & number of taxpayers; the number of civil & criminal cases distinguishing or connecting cases between sessions & petty cases and between the two jurisdictions & summarizing the full procedure & how it stands that is an enquiry preliminary to trial in another court.
- Notes may be added showing roughly the preparation of the officers have taken up by the main classes of work including the amount of work done relative to the officer, more especially the extent of touring in the district & the grounds for which he has been instructed.
- (14) A note on the economic history of the colony during the period on which it was ruled at various stages. Also a statement of quantities & values of exports & imports since 1905 when available; the main exports & the most important classes of imports.

COPY.

RIDGWAY,

15  
71  
READINGTON HILL,  
OXFORD.

28.9.35.

Dear Mr. Freeston,

Many thanks for your letter. I much appreciate the kind message of the Secretary of State. I hope that I may be able to give some little help to Sir Joseph Byrne though the fiercer lions may still be lying in his path.

As regards the terms of reference the first had to be wide and I see no objection to it.

I am however doubtful about the second as so far as I recollect, Sir Joseph Byrne made a clear distinction between the general examination of the system of taxation which would require a much longer time and a Committee of another kind <sup>then</sup> and the limited question of income tax or graded poll tax with which I was to deal. May I suggest some modification so as to show that my job is a limited one though that would not necessarily preclude me from touching on some other taxes if necessary. The relations between general taxes and local rates may for example come up. Part of the work will be the examination of the technical services probably more especially of the agricultural and associated scientific services. It would be of great help if Milligan could be associated with me as adviser in respect of these services. He will be in Kenya in any case and if he agrees the extra expense would be only a small honorarium and possibly some travelling expenses. If it was not considered possible to give more than one honorarium he could have part of mine. I do not know

whether



whether he could undertake it though I have taken the liberty of writing to ask him. Even if he agrees he may refuse an honorarium as he is always unwilling to accept one for extra work. I very much hope that the Secretary of State and Sir Joseph Byrne will accept this proposal if Milligan is able to undertake the work which would not materially extend the period of his tour. He would probably have to consult the Empire Cotton Growing Corporation.

I am writing separately about the questionnaire and other matters.

Yours sincerely,

(Sgd.) S.W. Pim.

28-9-35

Dear Mr. Freston

No. 12

Many thanks for your letter. I much appreciate the kind message of the Secretary of State & hope that I may be able to give some little help to Mr. Joseph Bygon through the power loan may still be lying in his pocket.

As regards the name of reference the fund had to be wide & I am as broken to it

I am however thankful about the record as to far as I recollect, Mr. Joseph Bygon made a clear distinction between the general conversation of the system of transfer which would require a more large base and a knowledge of another kind and the limited question of income tax or graduated gift tax and that I was to deal. May I suggest some modification as to the fact that my job is a handed one through that would not necessarily include an

from Turkey on some other basis if necessary. The relations  
between general taxes & local rates may for example come up.  
One of the work will be the incorporation of the technical  
services probably more especially of the agricultural & scientific  
services. It would be of great help if Mr. Halden  
could be associated with us as adviser in respect of these  
services. He will be in Aleppo in any case & if he agrees  
the whole expense would be only a small honorarium & partly  
from Treasury expenses. If it was not considered possible to  
give more than one honorarium he would have part of mine.  
I do not know whether he would undertake it though I have  
taken the liberty of writing to ask him. Even if he agrees he  
may require an honorarium as he is always unwilling to <sup>accept one</sup> work  
for which work, I say must refer to the Secretary of State  
& Mr. Joseph Poyas will accept this proposal of Halden  
is still to undertake the work which shall not necessarily  
be under the jurisdiction of his town. He would probably have  
to consult the Empire Cotton Growers Corporation.  
I am writing separately about the questionnaire & other  
matters.

Yours sincerely  
J. D. Brown

TELEGRAM from the Governor of Kenya to the Secretary of State for the Colonies.

Dated 27th September, 1935. Received 3.9 p.m., 27th September.

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Private and Personal.

Your telegram No.260 and my telegram No.226 Confidential. Lord Francis Scott suggests, failing Pim, that Reid (Commissioner Seychelles) might be suitable. I have no personal knowledge of him.

C. O.

38.77/55

Kang-

Coded & Sent 75 /  
8.0 P.M.

Mr. ~~xxxx~~ *Frederick* 27/9

Mr.

Mr.

Sir C. Parkinson.

Sir G. Tomlinson

Sir C. Bottomley

Sir J. Shuckburgh

✓ Permt. U.S. of S (has seen)

Parly U.S. of S

✓ Secretary of State *approved*  
*27/9*

*Annex No 17*

27 September, 1935



*No. 263. Confidential*

Your telegram 259 confidential.

DRAFT. TELEGRAM. *(Conf Code)*

(1) Pim is ready to accept appointment on two conditions:

GOVERNOR.

(a) that he is provided with a Secretary

NAIROBI.

NO.

~~CONFIDENTIAL~~

(b) That local political considerations are excluded from the scope of his enquiry.

As regards (a) you will no doubt agree that it would be impolitic to associate with him anyone from the Colonial Office or from another East African Territory, and I suggest that the Governor of Ceylon should be invited to second a suitable officer for a period not exceeding

FURTHER ACTION.

six months. This would be acceptable to Pim; please telegraph whether you agree.

(b) I share Pim's view that the function of independent Commission must be strictly confined to financial and administrative aspects of problems without regard either to present political situation in Colony or to political consequences of advice tendered. Terms of reference are now being drafted and will be telegraphed to you for any comment when I have ascertained that they are acceptable to Pim.

(2) He is prepared to proceed by air, leaving London 23rd October. Propose to offer him fee of £500 plus free transport and subsistence allowance at 30/- per diem on land. Do you agree?

(3) Foregoing should be kept strictly confidential until all details are finally settled

when we can arrange for simultaneous announcement both of Commissioner and terms of reference  
↳ to be made in Nairobi and London.

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76  
DOWNING STREET.

27th September, 1935.

*Announced by No 15*  
Dear Sir Alan,

The Secretary of State was much gratified to learn that you have found it possible to undertake the mission to Kenya; and his satisfaction will, I am sure, be shared by Sir James Byrne, to whom a telegram is going to-night. It is proposed that no public announcement should be made, either in Nairobi or in London, until we have settled the terms of reference and arranged for a Secretary to accompany you.

*(and - through J.O.)*  
I enclose a rough draft of your terms of reference; will you be good enough to let me have your comments and amendments, so that we may submit the terms to the Secretary of State for approval early next week? I have deliberately

SIR ALAN PEM, K.C.I.E., C.S.I.,

made the first term wide, because the  
unofficial members of Council are constantly  
suggesting that expenditure could be cut down  
by tampering with loan services and pension  
charges, and your views on the legitimacy of  
such economies would no doubt be of great  
value and assistance.

You will also find enclosed your  
Bantoland questionnaire; time has not permitted  
of my having a copy made so perhaps you will  
kindly return it later on. May I venture to  
hope that something rather less elaborate will  
meet your purpose in the case of Kenya because  
(a) a great deal of the information asked for  
is already available though perhaps in slightly  
different form; (b) the Secretariat in Nairobi  
is terribly short staffed at present, three of  
its best men having been recently promoted to  
other Colonies, and though no-one doubts their  
willingness there are limits to what is physically  
possible in the time available.



I understood on the telephone that a fee of £500 would be acceptable to you together with free transport and a subsistence allowance at 30/- a day (the usual Colonial figure); and that you will be prepared to leave London by air on October 23rd. If you will kindly confirm this we can embody the particulars in the formal letter addressed to you in due course.

Yours sincerely,

A handwritten signature in dark ink, appearing to be 'C.P.P.' or similar initials, written in a cursive style.

Suggested Terms of Reference.

(1) To enquire into the whole field of Govern-  
mental expenditure in Kenya with particular  
reference to the cost of the administrative and  
technical services; and to report whether in his  
judgment the total of this expenditure can be  
legitimately reduced whether by reorganisation  
or other means without detriment to efficiency.

(2) To examine into the present position of  
Kenya Government finance, having regard to the  
<sup>revenue</sup> ~~Revenue~~ and expenditure of the present and recent  
years and the prospective <sup>revenue</sup> ~~Revenue~~ and expenditure  
for 1936; and to advise whether any, and if so  
what modification in the existing system of  
taxation can be effected in the budget for 1936  
consistently with the necessity for preserving  
the financial stability of Government.

*unavailable*

Telegram from the Governor of Kenya to the Secretary of State for the Colonies. 86

Dated 27th September, 1935. Received 10.24.am. 27th September.

No. 226. Confidential.

RECEIVED  
27 SEP 1935  
C O

Your telegram No. 260 Confidential.

Not Following has been sent to the Press before your second telegram arrived and appeared in today's paper(s) begins.

" His Excellency the Governor has received the following telegram from the Secretary of State for the Colonies:-

No 5 " From your telegram No. 259 beginning " you may announce " and ending at " these tasks " ends.

RECEIVED

27 SEP 1935

C. O. REGY

COPY FOR REGISTRATION

PARAPHRASE TELEGRAM from the Governor of Kenya to the  
Secretary of State for the Colonies.

Dated 26th September. Received 3.35 p.m. 26th September, 1935.

PRIVATE AND PERSONAL.

Ab6 Many thanks for your telegram of the 25th September private and personal. Commissioner's advice on budgetary position will be invaluable and his appointment will greatly ease the present senseless political agitation but I agree that Commissioner may not be able to do (so) much of material value in the way of economies. If Sir Alan Pim cannot come, I can only suggest Sir George Schuster as an alternative.

BYRON.

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38173/35.

Paraphrase of private and personal telegram from the Secretary of State to the Governor of Kenya.

Despatched 9.30 p.m. 25.9.35.

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As you will see from my telegram No.259 of today I have agreed to appoint a Commissioner though I regard this step rather as a political gesture than as likely to contribute anything of great material value in solving the Colony's real problems.

I fully recognise the difficulties set out in your private and personal letter to me of September 15th and I can assure you of my ready support. Sir Alan Pim is <sup>being</sup> ~~sent~~ and I hope that he will be able to suggest something which will help us. If he cannot accept have you any alternative

suggestion

suggestion to make? The important point is to secure a Commissioner who has the confidence of the unofficials.

C. O.

Mr. Freeston. 25/9  
 Mr. Ford 25-9  
 Mr.  
 Sir C. Parkinson.  
 Sir G. Tomlinson.  
 Sir C. Bottomley.  
 Sir J. Shuckburgh  
 Perm. U.S. of S. 25-9  
 Parly. U.S. of S.  
 Secretary of State. 25-9

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 Budget refer  
 9. 10. 1935  
 25/11/35  
 H.  
 D.

No. 259/Conf. Your despatch 15th September

confidential. You may announce that I have agreed to appointment of special commissioner to examine into cost of Government and to advise in regard to 1936 budget, and that every effort is being made to secure early visit by a person suitably qualified for these tasks. Will telegraph further giving name of person selected, and exact precise terms of reference, when settled.

DRAFT TELEGRAM

GOVERNOR.  
NAIROBI.  
CONFIDENTIAL.

2 dft. com

FURTHER ACTION.  
 M. to be recruited  
 H.S. of S. on  
 Friday morning  
 27<sup>th</sup> Sept  
 S.H.S.  
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PRIVATE AND PERSONAL.

15th September, 1935.

Dear Mr. Macdonald,

When I arrived in the Colony last week I was faced by one of those hysterical political crises which too frequently this Colony seems fated to endure. The storm, which had been brewing for some months, burst with tropical violence at a meeting of the Convention of Associations (a body you have doubtless heard a good deal about) fixed - it is generally admitted - to follow closely on my return.

The violence of the storm was due in the main to the machinations of extremist politicians, particularly Major Cavendish-Bentinck, Mr. Wright and Major Riddell, who have recently toured the Settled Areas making inflammatory speeches. Their task was rendered the easier for many of the farmers - poor fellows - were already in an irritable mood and pretty desperate owing to the recent fall in the price of maize and the low realisation on last year's coffee crop. Their future is not too hopeful unless there is soon an appreciable rise in the price of primary products.

Another contributory factor to the violence of the storm has been the attitude of the "East African Standard". This paper, since the death of Mr. Rudolf Mayer, has been largely under the control of Mr. Claude Anderson (his stepson) - a mere doctrinaire if a sincere one, who appears to have come under the influence of the mischievous and eloquent Major Grogan.

And finally, the elusive Freddie Guest has once again appeared on the scene to pour oil on troubled waters with one hand and to stir them up with the other.

The Convention.....



The Convention which met on 10th instant was attended by most of the wild men and, I am glad to say, not a few of the more sensible, who really had no alternative but to do so. The former made it clear from the start that they were out for a row, and I hope you will be able to find time to read through the enclosed cuttings for it is very important to us that you should appreciate the nature of the present tension.

You will see from my letter to the Chairman and from the replies I gave to the questions put by the Deputation from the Convention (which was accompanied by most of the Elected Members of Council) that I endeavoured to be conciliatory throughout, but I could not promise the impossible.

Unreasonable as the attitude of these extremists is, I nevertheless believe that it is highly important to take steps to ease the situation in any ways that are practicable. The request for a special Commissioner, independent of the Colonial Office, to be sent out to see whether reorganisation is desirable, appears to me to be one that might be granted. I doubt whether much will come of it, but your agreement to such an investigation would at least have an excellent psychological effect.

Actually our most pressing problem is that of taxation and the very first task of the Commissioner should be to examine this. There will, I anticipate, be a first-class row at the Budget Session early in November, owing to the senseless clamour of all Elected Members for the withdrawal of the "Alternative Taxes". I am convinced that a majority of the people would accept Income Tax and that they would infinitely prefer it to the present inequitable ~~taxes~~ and unscientific system, but the free expression of public feeling in this matter is to be expected as the leading newspaper (the only daily that counts at all) is bitterly hostile to Income Tax. I have tried, as you will see.....

will see from my letter to the Convention, to raise the issue again, but without success.

Now, as I see it, the Government should make up its mind as to the proper course to be adopted and then act on it regardless of noise. I realise that it is now too late to introduce a new basis of taxation for 1936, but you will have grave discontent among, at least, the Colony's officials, if something in the nature of Income Tax coupled with the restoration of the levy on salaries is not promised for 1937.

Provided the actual enquiry is started before the Budget session opens, and leaving out the controversy as to whether the new taxes introduced in 1933 were "alternative" or "emergency and temporary", we shall have a perfectly good argument for the retention of these taxes until the Commissioner's report has been furnished and considered. I therefore most earnestly ask you to help me out of the present difficulty by selecting a man of standing, possessing the necessary qualifications and unconnected with the Colonial Office, to come out by air if possible (I) to advise you whether, pending a general review of taxation, both native and non-native, in the East African Territories, any immediate steps should be taken to stabilize the Colony's financial position, regard being had to the facts that (a) your predecessor accepted the assurance of the Elected Members that they would agree to the alternative taxation suggested by themselves if an Income Tax were not imposed, and that accordingly the Income Tax Bill was withdrawn after Second Reading and Committee stage; and (b) the levy on official salaries has been restored in Uganda, Zanzibar and the Kenya and Uganda Railways and Harbours Administration and will, I hear, shortly be so restored in Tanganyika. (II) To examine

the.....

the administrative system in Kenya and to report whether by reorganisation or otherwise economies can be effected and efficiency be increased.

The name of Sir Alan Pim has been suggested by the Unofficials but I fancy there are other equally good men who would be willing to undertake this interesting task which we realise will justify a substantial fee. After you have read the Press cuttings you will realise that action, if it is to be of any use, must be prompt, and that the announcement of the proposed action should be made at once. I am very sorry to worry you so soon after my return.

No 3  
An official Confidential despatch covering much the same ground leaves by the same Air Mail as this.

Yours very sincerely,

Sgd.) J. A. BYRNE

THE RIGHT HONOURABLE MALCOLM MACDONALD, P.C., M.P.,  
SECRETARY OF STATE FOR THE COLONIES,  
COLONIAL OFFICE,  
DOWNING STREET, S. W. 1.  
L O N D O N.

AIR MAIL

KENYA

No. 119

CONFIDENTIAL.



GOVERNMENT HOUSE  
NAIROBI  
KENYA

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RECEIVED

15th September, 1935.

23 SEP 1935

C. O. REGY

Sir,

NAI

15/10/12/35

Evam

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No 16

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Estimated in 1935

No 5

15/10/12/35

(4 No1)

I have the honour to refer to my despatch No. 56 of the 25th of January, 1935, on the subject of the Report of the Economic Development Committee, and to your despatch No. 555 of the 30th of July, 1935, on the subject of the Estimates of this Colony for the year 1935. The Report of the Economic Development Committee has been carefully considered in Executive Council, and the views of this Government on the recommendations therein are contained in Sessional Paper No. 1 of 1935, copies of which were forwarded under cover of the Acting Colonial Secretary's Note number D/Leg.Co.26/3/5/26 of the 4th of July, 1935.

The Report and the Sessional Paper were debated during the recent Session of Legislative Council, when the following motion was proposed by the Member for Nairobi North:

"This Council, having considered the Report of the Economic Development Committee and Sessional Paper No. 1 of 1935, is of opinion that the measures proposed in no way rectify the existing situation.

"This Council further considers that the gravity of the position disclosed by the above-mentioned Report calls for the immediate introduction by Government of far-reaching remedial measures, and that Government, having seen fit definitely to negative in advance the method of relief subsequently suggested in the Minority Report, and to do so in spite of the Terms of Reference provided and whilst the Committee was sitting, should inform the Colony of the reasons for such refusal, and should further inform the Colony what adequate steps it proposes to take to alleviate the critical conditions affecting the farming community".

THE RIGHT HONOURABLE MALCOLM MACDONALD, ESQ., P.C., M.P.,  
SECRETARY OF STATE FOR THE COLONIES,  
DOWNING STREET, S.W.1.  
LONDON.

I enclose an uncorrected proof of the debate (vide paras. 428 - 544) from which you will observe that the mover did not consider it desirable to submit the motion to a division, as he felt that it would merely be negatived. But the main argument running through the debate was that it was necessary to take some steps to alleviate the distress in which the farming community find themselves, owing to the fact, brought out in the Report of the Economic Development Committee, that the return to the farmer, based on world prices, is not sufficient, in many cases, to cover the cost of production.

3. During the same Session of the Legislative Council, the following motion was also proposed by the Member for Nairobi North:-

"That in the opinion of this Council the re-introduction of the 'Bill to make provision for the levy of a Non-Native Poll Tax' for 1936 is no longer necessary and the revenue which might accrue therefrom should therefore not be taken into account in framing the 1936 Estimates.

"This Council further considers that the 'Bill to provide for the licensing of certain professions, businesses, trades, arts, callings and industries' should be so amended as to afford substantial relief to the commercial community".

and was lost, although all the European and Indian Elected Members voted for it.

In the course of the debates on both these Motions, the view was expressed that Government expenditure must be reduced, and the relief thus obtained passed on to the producer through a reduction in taxation. This, in the opinion of the Unofficial Members, was one of the ways - if not the chief way - in which Government could assist producers of all races to meet the difficulties with which they are at present confronted.

4. ....

4. It is, however, very much simpler to say that the cost of Government must be drastically reduced than to indicate precisely how a drastic reduction can be effected. You are aware that an Expenditure Advisory Committee was appointed in 1932 and that, after careful consideration by your predecessor and by this Government, the majority of the reductions recommended were effected, and, indeed, that, as shown in paragraph 8 of the Report of the Select Committee on Economy, net reducible expenditure has progressively decreased from £2,052,583 in 1930 to £1,635,212 in 1934. I feel that the limit of reduction has been reached, and that no further reductions of any magnitude could be made in the present Government expenditure without serious damage to the Colony.

I expressed this view in paragraph 5 of my despatch No. 562 (Reserved) of the 27th of December, 1934, and that my contention was correct is now being borne out in the examination of the Report of the Select Committee on Economy. The recommendations in that Report, which, on the face of them, are calculated to lead to an immediate reduction in expenditure of the order of £133,000, are at present being examined in detail by my Executive Council and, in accordance with paragraph 3 of your despatch No. 555 of the 30th of July, I shall address you fully when that examination has been completed. But it is already evident that a number of the major recommendations in the Report are entirely impracticable and others entirely unacceptable. For example, the recommendations contained in the Chapter on "Financial Relations with the Railway" run counter to agreements which this Government has made with the Railway Administration, after full consideration of the facts, while the recommendation that £15,000 should be saved by the abolition of

/District.....

District Councils has proved entirely unacceptable in that its acceptance would be tantamount to a constitutional change and cause the abolition of institutions which have proved very valuable in more directions than one.

5. There remains, however, the possibility of effecting a reduction in expenditure by some drastic reorganisation of the machinery of Government, either on the lines indicated in Chapter IX of the Report of the Select Committee on Economy or otherwise. As to whether any economy can be effected by such measures, I am naturally unable to express a view; nor, indeed, do I consider that it would be proper for me to express an opinion as to whether any such reorganisation was desirable, for the authors of that Chapter of the Report plainly contemplate a departure from the system of Crown Colony Government.

The matter was discussed at the meeting of the Convention of Associations on the 11th instant, when the following Resolution was passed unanimously:-

"This Convention wholeheartedly supports in principle the recommendations made by the Select Committee on Economy, and trusts that Government will see fit to implement the majority of these so that they may be incorporated in the 1935 Estimates. In particular Convention urges that a reorganisation of the machinery of Government on the lines proposed in Chapter IX of the Report should be undertaken without delay, and that an impartial Commissioner, approved by European Officials of Legislative Council, be appointed to give effect to this recommendation forthwith".

On the same afternoon I received a deputation consisting of a number of representatives of the Convention and of the European Elected Members, and I undertook to recommend the appointment of a Commissioner to your favourable consideration. I made it clear to the deputation, however, that I could not agree that the name of the Commissioner should be referred.....

referred in advance to the European Elected Members for their approval.

6. I am of the opinion that the appointment of an independent Commissioner, with suitable qualifications and experience, would be of benefit to the Colony in two ways:-

(a) It would either prove or disprove, once and for all, the allegation that the overhead expenditure of this Government is excessive; and

(b) It would definitely prove to the unofficial population that this Government was not afraid of its structure receiving the fullest examination.

I believe, therefore, that such appointment would do much to mitigate the political difficulties with which we have to contend and I trust that you will see your way to giving effect to my recommendation. I may say that the name of Sir Alan Pin has been suggested as one which would meet with general acceptance, and I should welcome his services if they could be made available. Should this not prove possible, no doubt the services of some other eminent person with financial and administrative experience can be obtained.

I should inform you, however, that in my opinion it is desirable that, for political reasons, the person appointed should have no direct connection with the Colonial Office.

7. While the main object of the appointment of a Commissioner would be to examine the cost of Government it would be of considerable help to me if he were instructed, in the first place, to examine and report on a matter which is the subject of much controversy at the moment and on which an independent opinion would tend to remove friction and political excitement when the Budget is introduced. I refer to the controversy about the retention or removal of

/the taxes.....



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end

the taxes agreed to by your predecessor as alternative to Income Tax.

If it be necessary, as I am sure it will be, to retain the revenue acquired through these taxes possibly the time has now arrived when the Government should openly declare its intention to introduce Income Tax in respect of 1937 and, when introduced, to withdraw the Alternatives, but for budgetary reasons maintaining them in the meantime.

8. I would point out that a decision of this nature is particularly important in view of the fact that the levy on official salaries has been removed by the Kenya and Uganda Railways Administration and by the Governments of Uganda and Zanzibar: it is also, I understand, likely to be removed in Tanganyika Territory. To ask the Kenya Official alone to bear this burden which I am of opinion could be rendered unnecessary by the introduction of an adequate Income Tax, is likely to cause justifiable discontent among the officials of this Colony which I am anxious to avoid.

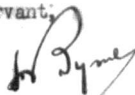
9. But for the urgency of the matter I should have preferred to wait until a general review of taxation, native and non-native, direct and indirect, is made, but this will prove to be a very lengthy undertaking, as the other Territories will be involved, whereas the Kenya problem is one which must be solved without further delay.

10. For the reasons stated in the preceding paragraphs I should be grateful - should you approve of my recommendation - if a competent Commissioner could be selected and sent out as soon as possible.

I have the honour to be,

Sir,

Your most obedient, humble servant,



GOVERNOR.