E. AFRICA JUN 1926 2nd June 1926. IR VINISTRY TOPOGRAPHICAL SURVEYS BY AIR PHOTOGRAPHY. (10310 111111 ,并其 CEA within) 5/1 Provious paper 116 You 3091 natter 15.6 Eac 16.6. W Bottanle he Rome 3.8 (a. 25 (Hol 27 Gent) 4/8 ha madely S. C. Strading Room 3

TOPOGRAPHICAL SURVEYS BY AIR PHOTOGRAPHY

1) Air Ministry - 2nd June 1920

Furnishes obsons on C.O.letter and memorandum of 21st April regarding the possibilities of earrying out

en The Course

Acopy of the letter has been regrotered

april 3241 10a.

hor sent to the ari Survey Committee, but been ally to Col toutents than (Sho is Chairman & the Committee). However, the lie Himstry one is communication with the Cities . So we shall in due course get the contribed windown of the two booties. Pending the Boons. I the Committee

at length on this letter. The an Survey will no doubt lake the a. a. case into

onson fuller we should await folsons of the currently when they have had the fundamental their cut perhaps.

the meantime, it implif not be a bad hims to write so. 10th Bertham enplois in I had we did not send appealing the Air Samey across 7 our tetter to the Air Samey

Other but 5.0. 10 IA winter than for his lift. That

he represe to the Ottes would be

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Geographical Ladion repopulation land on the respect of M: Bottomley at your equal their forest out that Cot Winterbottom does not propon tother the surgice of Anthony for A person the Equate of the Air Survey Ctd , though he may take an opportunity of wastiring the matter at a meeting. Expe The Oponation voltamed in Would Wester Water bottom's hiemo She !! be taken as all that we an to Expert from that quarter; no full dress obstone as from Arishmay the are book expected notionshilanding para 2 of his luminty letter of 2" / me. In Thankly (ording though pressure) I do not think low can form the Winter to hat the his being Ca discuss this, but I am a little augus me a la flowers it a

he buses as lad was a top to get to Committee; views of theyto her way - had so objection. De asois as not very definite, but from the to A love of Ester Van converient that they is no work for which we should be justified in fring a contined for Air Survey hotaly there is south that come marfred, he done if is the land of forther of we was in morning - and the Absolower - Historia string if it .. fried statuted way bed to Opportunities of this work. ? saw to the water a refle to 3091 why for comost & with the minty and also a coly of col: wind shots, whearing that be understand that they way be taken as indicating the biens often Andrey Committee. With stoney

I Seem Nigeria may want in an owney some time but not just yet. The for. has stated to the aircraft to. tat he samotif proposed on air surry at present. (XF 3241) as to x be Cap Milawi ask now attached. Wedge. 8. 3. To foo's conf. / w/ wy no 1 a memo) 1 0 AUG 1828 here with sank ton asks when seply may be expected on seply may be This just arosed wo: 3 Cochonez

a letter dated 18/8/27 from
the birector, aricraft geneling to,
enclosing air photographs
of nation of air humany generallyhas been classed in
25 140/27 Gral.

OFFICE OF THE

CONFERENCE OF EAST ARRICAN GOVERNORS.

NATROBI.

3rd September, 1986.

18/302/4-2- CKM

8 1 r.

I have the homeur to refer to this office letter.

No. C/TS/1., dated let March, 1925, which stated that the

No. C/TS/1., dated let March, 1925, which stated that the

No. C/TS/1., dated let March, 1925, which stated that the

Sovernors at the Conference held in Neirobi in January and

February of this year were enquiring as to the possibility

of conducting topographical surveys by aeroplans, and saked

you to be so good as to make the necessary enquiries through

the Air Ministry.

I am to request that you will be so good as to inform me when a reply may be expected.

E G L A I D.

I have the honour to be, Sir. Your obedient Servant.

SECRETARY, GOVERNORS' CONFERENCE.

The Under-Secretary of State for the Colonies, COLONIAL OFFICE, LONDON, S.W. I.

Sir,

I am directed by Mr. Secretary Amery to acknowledge the receipt of your letter C/TS/1, of the 1st March, 1926, and to transmit to you, for the information of the Governors' Conference, the accompanying copies of correspondence with the Air 26 Ministry, together with a copy of a memorandum by Colonel B. St. J.L. Winterbothem, C.M.G., D.S.C., R.E., the Chairman of the Air Survey Committee, on the subject of the possibility of sanducting topographical surveys in East Africa by means of

aerial photography. I understand that the memorandum prepared

KØ

OF EAST APRICAN GOVERNORS.

by Golonel Minterbotham may be taken as indicating the views of the Air Survey Committee on this subject.

I am.

Sir.

Your most abedient servant,

LINE OF STRACHE

X.F.4741/26 E.Africa.

ur 8001 5, 8178.

Mr. Swackey.

Sir J. Shuckburgh.

Sir G. Grindle.

Sir G. Davis.

Sir S. Wilson.

Mr. Ormsby-Gare.

Earl of Clarendon.

Mr. Amory.

(X.3091)

DRAFT.

THE SECRETARY.

CONFERENCE OF EAST AFRICAN

NAIRODI.

To A.M. (with enclosed memo) 21.4.26

Fr.A.M. 2.6.86. (With encl.)

Mema. by Col.Wisterbotham.

S. D. Cetter of seulful ordino.

1 2 2

Downing Street,

10 August, 1926.

Sir.

I am etc., to adknowledge the receipt of your letter C/TS/S of the let March, 1926, and to transmit to you, for the information of the Governors' Conference, the accompanying copies of correspondence with the Air Ministry, together with a Chart #3° II. Loute Man.

copy of a memorandum by the Chairman of the Air Survey Committee, on the subject of the possibility of

conducting topographical surveys in

photography.

Junderstand Las to opposite that It

is understood that the memorandum prepared by Col.H.St.J.T. Winterbotham.

leating the clows of the Air

on this ambiect.

Tank offe ..

(Signed) O. STRACHEY

Regy X (eA) 8 29/7/26 my sear hier hing, Hermith the estract from the Minute of the a.S.C. referring to the East africhn question. James of Jaky Gomel Phieselynglog, Colonial Ofice. X M Bottoulen X 1 you have the 15



War Office. Whitehalf,

5.W.1.

fair survey lommiter, held at the War ofice on July 22, 1926.

In bury in back office.

In Enquiry was forwarded to the literature by a bonference of the livernors of the bonference of the livernors of the arroplane for surveying and established to investing lommittee. The chima prepared by the Committee. The chima prepared by the Committee was discussed by the Committee smethit is approval.

Sec, Rivian inta,

M: Bottomily

on the comparation costs of air Man & survey,

War Office. Whitehall.

9. attach to 4741/26 but bent as a personal expression of his views or they are not (so the as I know) sent with the Rummings of cos winterbooks

My dear Liesching,

Will you please than the Chairman, Colonial Survey committee, for his letter X.F.11786/26 of loth instant enclosing a 1/62,500 sheet (F.S. No.203) of Migeria, which I have passed to the Subsection concerned. 7

Regarding our telephone conversation of Saturday. I would confirm the figures given.

For a series of years prior to 1900, topography at 1 m./1 m. in India cost on the average £2.25 per square mile. This does not of course include the cost of the Great Triangulation of India, but it does, I think, include the cost of secondary triangulation.

For a series of years prior to 1900, the cost of the 1/62,500 map of the United States averaged £2.05 per square mile, where in general, the main trig. was not that of the Geological Survey (which does the topo.), but of the Coast and Geodetic Survey.

By Colonel Winterbotham's admittedly rough rule. £2 on the "1-inch" is 10/- on the "t-inch", which latter is figure in the "Text-Book of Topo. Survey".

We may take it, then, that a standard cost on the 1-inch scale before 1900 was £2 a square mile. I have not got the post-war figures, but think it unlikely that the average cost could now be less than £2.10.0. per square mile and I man that £3 is more likely.

By Standard cost I mean a fair average; we must exclude the ideal conditions of South Africa on the one hand, and the excessive cost in Malay Jungle on the other.

Now to turn to Air Survey, I think we may lay down $\mbox{\ensuremath{\square}}$ certain principles as axiomatic.

- (1) Air survey is more rapid; perhaps by 50% in some cases to 200% in others.
- (2) The photos form a permanent record, utilizable at any time,
- (3) The photos give infinitely more detail in general - than a planetable map. The exception is that of forest, where contours must be presumed to some extent and ground detail is frequently obscured by foliage.

The photos themselves - in the absence of any map - indicate the situation and nature of rock outcrops which, if small, often the topographer himself definit see and which, if seen, in any case he could not interpret. The same remark applies more or less to special trees or valuable timber, to small glades, caverns, habitations, ponds, and the like which even a good topographer may miss in undeveloped country.

- (4) In certain cases take the Nile Sudd as an example - air photography forms the only possible economic method of mapping the area.
- (5) Even if the ground control be exiguous say a point every 50 miles - a map may be made to show all the ground features, which, though not in exact position - may errors of position of t mile at times - will be sufficiently good for all purposes

You understand of course that these are personal views, subject to contradiction where they can be contradicted.

Yours very faithfully,

Jomelna!

F. S. Disavanto po.

b). Overhead charges very heavy; wheny that in general it pays only when a large area is taken in hand; the exception is when acceptants are always on the short for other purposes.

(4). Ground must be fore over, if only to obtain names; but an intimate examination of the found is not rejured in preliminary surveys.

(8). It must be recognized that the cueurous of the which in particular must be small, unless the control is fairly dense. I huight control freathy improves the work.

12JUL 1926

GEOGRAPHICAL SECTION I C E

TEHALL, S.W.1

Dear Bottomley

On the 21st April, 1926, you wrote me a letter enclosing a copy of one from the Secretary of the East African Governors Conference. The question was the secition of taking up Survey by Aerial Photography in East Africa.

> At the end of that letter you said that you had asked the Air Ministry to get in touch with the Air Survey Committee about the matter and said that no doubt I would near further from the Air Ministry. The file was therefore put away with the idea of bringing it forward when we did hear from the Air Ministry, and this we have never done.

McCaw, however, let me know to-day that you were waiting for an answer, and I must apologise for the delay which has been due to the above causes.

As it is just possible you may like a report on the matter kept separate from personal correspondence. I attach to this letter a memorandum on the proposal.

Yours sincerely.

Colonel, G.S.

W.C. Bottomley, Esq., C.M.G., Colonial Office. Downing Street

Memorandum on the proposal considered by the Governors Conference in East Africa to employ Aerial Photography in the Surveys of East Africa generally.

- 1. It is assumed in this memorandum that details regarding the British Companies who are prepared to photograph for Survey purposes have been supplied by the Air Ministry. No mention is made then of any specific organizations or Companies in what follows.
- There are a comiderable number of methods of surveying for maps. The best economical choice of method is determined by the following factors:
 - (a) The nature of the country.
 - (b) The scale at which the map is to be published.
 - (c) The accuracy which is required.
 - (d) The time available.

The first of these factors implies that it is impossible to discuss East Africa as a whole, and it would be unsound to specify any particular method as suitable throughout. The last three factors are those which must be dictated by the policy of the colony or country in question.

Dependent on these factors the choice of the proper method requires the experience of a trained surveyor to decide, and it is not evident how a decision can be come to in any broad sense without a thorough investigation by the technical experts concerned.

Survey by any of the established ground methods may be taken to run from £1.15s. to about £15. per square mile at the 1" acale. Very roughly the · /cost

cost by ground methods may be taken to rise in proportion to the scale. Thus for a map at 3" to the wile the cost would be three times the above quoted amount. Speaking very broadly of East Africa there is probably a very large area which would fall within the easiest class and should, therefore, be surveyed at the scale mentioned for the sum quoted. It is to be noted that this estimate includes the cost of the triangulation necessery for the execution of the subsequent topography

- 4. The cost of surveying from al motographs does not rise, as far as we can establish, directly accordingly to the scale. Its most economical scales are probably between 3" and 9" to the mile, and although at smaller scales than the 3" and at larger scales than the 9" it may still prove economical in practice, it would only do so if the nature of the country made ground survey difficult.
- Those points which tell especially in favour of surveying from air photographs are therefore as follows: -
 - (a) The shorter the time allowed the more useful is this method.
 - (b) The less accessible a country is on the ground the more does it pay to survey from air photo raphe.
 - (c) Generally speaking, air photography will offer distinct advantages for medium scale mapping.
 - As regards the actual costs established in practice a few points may be quoted. The cost of air photography for the survey of the Irrawaddy Delta was #15 per square mile. This was not the cost of the survey and considerable additional sums were expended /in

in ground work and in the subsequent compilation. The survey of the Miri Qil Fields worked out between £7. and £8 per square mile, and that undertaken for the Barawak Government will cost probably slighty less, i.e., about £5 or £6 per square mile. The smallest estimate hitherto give for any extensive operations on the 1" is £3.18s. per square mile for a survey of the coastal belt of Nigeria. The cost of photography is falling in view of better methods of navigation and better cameras, but it is not likely ever to fall below £3 per aquare mile, to which must be added the cost of the ground control and of any other ground work which is requisite for the map.

All the above surveys were for a scale of 1" to the mile. If we are to turn to bigger surveys, estimates of from £16 to £20 have been given for the photography per square mile for mapping at a scale of 12" to the mile. Additional to these costs must be reckoned a more extensive ground control than for smaller scales and probably more additional work upon the ground.

- 7. Intermediate, between the two sums quoted in the last paragraph, would lie the cost of an extremely rapid and not very precise survey of mining concessions and areas of peculiar mineral or industrial significance. Such surveys might be well worth the price on account of their speed.
- It is evident to the technical mind that no general decision can be come to in this matter without carefully weighing the pros and cons for each particular type of country, but taken as a whole it is obvious that

a certain amount of photography would pay its way. There is no reason to limit the use of aeroplanes to the actual question of photograpy; they can help in survey matters in various other important ways. For example. supposing that It were required to establish the approximate positions of Scrub or forest belts, either with a view to preventing the spread of the tsetse fly, or for any other reason, this could be done from an aeroplane rapidly and satisfactorily upon any existing maps, probably without necessitating protography at all. Again, the practical experience of the surveys of Canada has shown how useful and how economical can be the use of aircraft for reconnaissance, for geodetic purposes, for the transport of observers and instruments, and for the provisioning of distant camps.

In my opinion, therefore, it should be considered as a problem for the whole of East Africa and in the light of acquiring a certain amount of flying power to aid in the survey development of these colonies.

In my opinion it should not be considered in the more general light which has been proposed as to the definite laying down of one uniform of survey throughout East Africa which may be quite unsuitable to individual cases.

Colonel, G.S.
Geographical Section

the Read water of the stands " a copy of the letter extract should be made progential Gy Augusta . It is hardly suitable to be registered as an EA. WA Subject hele the state of the s

Copy Roga Wa

AIR MINISTRY,

Any communications subject of this letter she addressed to THE SECRETARY

AIR MINISCRY ADASTRAL HOUSE, KINGSWAY.

LONDON, W.O.S. and the following number quoted 686296/26/5.8.

JUN 1926

LONDON, W.C.Z.

sir.

I am commanded by the Air Council to refer to Colonial Office letter of 21st ultimo forwarding a copy of a letter from the Secretary to the Conference of Governors of the British Q Bast Africa Dependencies with regard to the possibility of carrying out topographical surveys by means of air photography.

- I am to state, for the information of Mr. Secretary Amery, that the Council have been in communication with the Air Survey Committee who have, they unterstand, also received a copy of the letter in question. The ervations of this Committee will be transmitted in due course.
- 3. In the meantime, Lam to offer the following remarks on points arising in connection with the Colonial Office memorandum which accompanied the letter under reference.
- The figure of cost of the air survey of the Irawaddy Delta was exceptionally high for the reasons that the area was small, a complete expedition had to be organised ab initio for the work and a large part of its capital cost charged to this single operation. Nevertheless, the cost was only approximately half that estimated for a survey by ground methods, the results were more complete in detail and the maps were finished in about one-third of the time necessary for a ground survey. addition valuable data as to the condition of the forest reserves, which could not otherwise have been obtained, was secured.

The survey of the Tenasserim Forests, another difficult area, was carried out by the same firm for £10 per square mile and two further air surveys in Borneo have been completed by them at progressively reduced rates.

It is undoubtedly true that there are territories, peculiarly suited by their nature to ground survey methods, where a topographic survey of the standard normally required in the Colonies can be produced more cheaply by ground than by air The justification for an air survey then rests on two methods. possible factors: -

that the territory is of such value as to necessitate the greater detail and more permanent record of the

and that ?

air photograph/ to obtain this detail by ground methods would cause the cost to exceed that of an air In this connection it is pointed out that the photographic record remains true for some years (in some cases for a long period of years) and provides a basis for the possible future expansion of the mapping programme without additional commensurate expenditure in the field. This is particularly the case when a survey on a scale larger than the normal topographic scale is required for the purpose of mapping property boundaries.

The Under Secretary of State, Colonial Office, S.W.1.

- (b) that the economic conditions are such as to necessitate the greater speed of the air survey and to warrant the additional cost involved, e.g., when development work is being undertaken.
- e. An illustration of the first advantage has recently been afforded by the experimental operation, carried out for the ordname Survey Department, to test the practicability of revising ordnames survey maps by means of aerial photography.

An area of 50 square miles near Eastbourne was photographed on a scale of 1/5,000 (approximately) for the revision of the 1/2,500 Ordnance Survey Map. While it is too early yet to give definite results, there are indications of a decided advantage being afforded by the air method in surveying towns and closely developed areas containing a great amount of detail. In such cases the cost of obtaining the detail by remains practically the same as in open country.

In putting forward this illustration the Council realise that it relates to a type of survey rarely required in the Colonies, but the principle of relative costs remains true in any country and for scales of a different order.

- 7. The Council understand that the local survey staff in Nigeria consider that an air survey of the region around MANO, where it is a question of surveying property boundaries in a densely populated and highly valuable territory, would be lastified on similar grounds. As Mr. Amery is aware, Major cochran-Patrick of the Aircraft operating Company is at present or a visit to Nigeria in this connection and on his return the council may be in a position to offer further observations on these particular proposals.
- 3. The demand, which is understood to be pressing, of geologists in Migeria for some form of topographical map on the to be not the result of their surveys would seem to point to a justification of the expense of an air survey there on the second count (para, 5 (b) above), and this may also be the case because, e.g., in Nyasaland. Even an unrectified photographic chair would be of value for such a purpose, showing as it whilt the position of outcrops, otherwise liable to escape the rection, and afforting the geologist a map sufficiently increase for his purpose.

If it were impossible to carry out a triangulation is a view to utilising the photographs forthwith for precise thereby purposes they could be stored for use in this way at a later obvious thate and would be of considerable assistance to the ground corveyor when the actual triangulation was feeliled upon.

. . .

5. A statement is enclosed herewith for Mr. Amery's sufformation showing the bost of various air surveys which have been undertaken. In some instances the details of cost were furnished on the understanding that they would be treated as confidential.

It will be noted that the United States Geological Survey Department have, as a result of the experience they have gained, decided to give preference in future to air photographic methods of surveying.

- (b) that the economic conditions are such as to necessitate the greater speed of the air survey and to warrant the additional cost involved, e.g., when development work is being undertaken.
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- If it were impossible to carry out a triangulation and a view to utilising the photographs forthwith for precise survey purposes they could be stored for use in this way at a later convenient date and would be of considerable assistance to the groun: curveyor when the actual triangulation was decided upon.
- 9. A statement is enclosed herewith for Mr. Amery's information showing the cost of various air surveys which have been undertaken. In some instances the details of cost were furnished on the understanding that they would be treated as confidential.

It will be noted that the United States Geological Survey Department Have, as a result of the experience they have gained, decided to give preference in future to air photographic methods of surveying.

10. Although as explained in paragraphs 5 - 8 above the Council consider that there are conditions which render the adoption of air methods advisable on economic grounds in country of an open type, they agree with the view expressed by Mr. Amery in paragraph (1) of the Colonial Office Memorandum that the most useful role of air photography at the present stage is in the survey of country which is difficult of access to the ground surveyor.

The Irawaddy Delta, referred to in paragraph 4 above, and the large areas in Canada which are being surveyed by means of air photographs are instances of such difficult territories. It may be mentioned that in 1924 the Royal Canadian Air Force photographed approximately 40,000 square miles and in 1925 approximately 60,000 square miles of territory for survey purposes.

It appears to the Council that there are probably many areas in the Colonies of similar type and sufficiently valuable to justify their survey by the only practicable method which exists.

- Memorandum, British air survey companies are prepared to include the work of triangulation in their tenders, if this is desired. An indication of the inclusive cost may be obtained from the figures quoted for GASPE in the enclosure hereto. As regards the estimate of £30,000 for converting the photographic mosaic into a lettered map, the Council have no data available for checking this figure, but such a sum seams extraordinarily high.
- 12. From foregoing observations Mr. Amery will have noted that, as regards paragraph iii of the Memorandum, the Council agree that the normal cost of ground survey in the interior of Nigeria is probably less than that of an air survey but they suggest that the special factors referred to in paragraph 5 above may justify the employment of the air method.
- 15. The mention of extra cost in paragraph iv of the Memorandum presupposes that the reference is to the survey of areas, such as Northern Nigeria, which are peculiarly suited to ground survey methods, and not to areas such as the Irawaddy Delta where the cost of air survey has been shown to be approximately half that by ground methods.

With regard to canada, while the existence of the Royal Canadian Air Force and its employment on survey work may have conduced to the development of air survey in that Dominion, the fact that certain of the Provinces employ commercial aircraft firms for such work indicates that the authorities there share the views of the U.S. Geological Survey Pepartment as to the value of using aircraft for this purpose, apart from the fact that machines are already available there for other purposes.

I am,

gir.

Your obedient Servant,

V.Danventer

SECURITY OF THE PROPERTY OF		The state of the s		The second secon
Place.	Area square miles.	Company.	mile.	Remarks.
Irawaddy Delta (Burma)	1350	Air Survey Co. Ltd.	14 6 6	Total cost, including ground work, was #18.5.0 per square mile; estimated cost
Tenasserim Forests	600	-do-	10 0 0	by ground methods 255 per square mile.
Miri oilfields (Borneo)	1360	-do-	7 7 0 (approx.)	These figures are strictly confidential.
Rejang Belta (Sarawak)	1750	-do-	3 3 0) (approx.))	4,70
Eastbourne - Ordnance Survey Revision.	50	Aircraft Operating Co. Ltd.	5 0 0	This area is much toe small to allow of the price being an economical one.
Gaspe (Quebec).	2200	French firm.	9 5 0 (approx.)	Includes ground control and complete production of the map.
quebec Province.	400	Fairchild Aerial Surveys (Canada) Inc.	4 2 0 (approx.)	-

The United States Geological Survey estimate, as a result of their experience of air and ground methods, that the former shows a saving over the latter of from 35% to 75% in cost and 50% in time. They have therefore decided to give preference in future to the air method.

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