

1928

Handwritten scribble

No. *5139*

SUBJECT

CO 533/377

*Private and Personal
Telegrams Addressed to
Governor*

Previous

Handwritten mark

Subsequent

note Kenya
C.

Colonial Office

3 March 28

minutes of notes sent to Secret and Confidential
Telegrams.

Registered for record.

M. Dutton (30)

1 Feb 28

Suggests that Private & Personal telegrams
should be addressed "Hqs. Government
House Nairobi" instead of "Governor
Nairobi".

M. Fleckings
N. Allen

Very difficult in adopting this
suggestion: if we do, all members of
E.A. Dept. & the Code & Cipher Section should see
Mr. B. Atkinson may wish to let Major
Dutton know.

I understand Mr. Fleckings wishes
to make some remarks about Kenya coding
methods.

Spent
5/3/28

more particularly the
Private Telegraphs
W.A.

I see no objection to the course proposed
but I hope members of the Dept. will make a point
of addressing personal telegrams correctly as
aforesaid. I am afraid that the "circulation" employed
in the X. Section late at night and on Saturday
afternoon will prove the real obstacle.

Th. note Kenya
secretary 1/28

In regards ^{the} coding of Kenya telegrams there
has been very bad joint lately, probably as a
result of the frequent change of officers referred
to by Major Dutton. I attach a few notes on
the coding of the long telegrams about the War
Service. The mistakes are obviously due to a
very imperfect study of the arrangements of the Code

Kenya be
decoding clerk
how the coding
of outward tele
also

and to the further to appreciate the possibilities
I should have thought they could have
given better work to a fairly responsible
European officer thereby ensuring better
work and avoiding the risk of leakage.
Perhaps a hint to this effect could be
given if a reply is being sent to
his letter.

Call away to
whichever branch
all accounts
S. something
U.C.D.

P. has not seen before
M. 16/3/28
W. Miller
17/3/28

Jan 16/3/28

'Governor Nairobi' is two words,
'Griff Government House Nairobi'
is four words. I do not see why
H. M. G. shd. be put to extra ex-
-pense because the arrangements
in the Kenya Secretariat are so
rotten. One solution which
occurs to me is to address
~~Griff~~ 'Governor Nairobi' &
start the message 'Personal'
in clear. This only wastes half
a group & even in Kenya they
ought to be able to make such
arrangements as will prevent such
messages from reaching the
Secretariat.

Why not try
mainly
1/3

G. S. M. [Signature]
16/3/28

Mr. [Name] (has seen)
Will you please pass on the
letter with my regards?

W. Miller 17/3

Mr. [Name]

3

Unless you see any objection
I should like to meet the Governor's
wishes until they can get
'Griff Nairobi' registered as a
telegraphic address - & then
adopt that address.

I can tell Major Dutton, &
ask him to let me know as soon

as possible when the address is
registered.

U.C.D. 17.3.28.

[I should point out that - with the
first time - that Kenya is the only
colony that experiences any difficulty
in these matters.]

I don't object - though I hope it
will not delay before the necessary
registration is carried through, as the
subject particularly is sure to be unorthodox

Then Secretariat must
have a bad reputation
H.T.

U.C.D. to see:-

- Mr. F. G. King M. 30/3
- Mr. Wessman 30/3
- Mr. Allen
- Mr. Jeffries
- Mr. [Name] 31
- Mr. [Name]
- Mr. Edgerdale
- Mr. [Name] 2/4/28
- Mr. [Name] 3/4
- Mr. [Name] 3/4
- Readt. Clerk
- President Clerk

U.C.D. 19
at home

To Dutton (no 2 area) 27 MAR 1928

[Signatures and initials]

DESTROYED UNDER STATUTE

Has arranged for Gregg Harold to be registered as a telegraphic address and has asked that this fact be reported officially.

27 April 1928

W. E. Edwards

26
75

7917

Wait a short time for the official report drawn (Ch. Fleming, Gray) 29/5 atana H. 1918

DESTROYED UNDER STATUTE

28th May 1928

Asks that the address GRIGG NAIROBI may be used for telegrams sent in cypher or code which are of a secret or personal nature.

Presumably this means that the address has been registered.

It is a code of some kind in cypher or code of a secret, or code of a personal nature, will be so addressed.

Mr. Fleming to see a note

Handwritten initials and date: H. 29/6

& all members of SA Dept. all p's

Res: Clark & Roberts for use as before

By force:

- Mr. Green 1/26/28
- Mr. Allen
- Mr. Lusk
- Mr. Bagshaw
- Mr. Holmes 5/1/28
- Mr. Parker
- Mr. Spector 6/17
- Read & Roberts 7/10
- Precedent books 16/6

Edwards

29/6

8/1/28

25/6

Mr. Parkman

W. E. Edwards 25.6.28

After Dept. was consulted and full use was made in connection with the program after 1917.

DESTROYED UNDER STATUTE

W. E. Edwards (5 copies)

29 JUN 1928

DESTROYED UNDER STATUTE 278

27 Apr 28
Was arranged for Gregg handle to be regarded as a telegraphic address, and has asked that this fact be reported officially.

(Signature)

Wait a short time for the official

report *Stollen* (A. Taylor & Co)

29/5

atara

N. 1915

DESTROYED UNDER STATUTE 278

28th May 1928
Asks that the address ORIGG NAIROBI may be used for telegrams sent in cypher or code which are of a secret or personal nature.

To make this means that it

been neglected

to code or *(Phen)* ^{is not} used in future for personal

of a secret, s.o. or craft/nature will

be so addressed

M^r Fleming to see & note

19. 19/6

& all members of S.A. Dept. all P.S.

Rep^t Clark & rec'd to see as before

(Signature)

2/6

25/6

All persons

25.6.28

(Signature)

DESTROYED UNDER STATUTE 278

(Signature) (5/11/28)

22 JUN 1928

34

Mr. Eastwood 20/3
Mr. Allen 29/3
Mr. Bottomley 26/3. f

Downing Street.

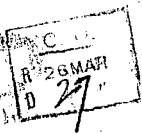
27 March, 1928.

Mr. H. J. Harding.
Sir C. Strachey.

Sir J. Shuckburgh
Sir G. Grenville.
Sir G. Davis.
Sir S. Wilson.

Mr. Ormsby-Gore.
Lord Duns.
Mr. Abery.

For Mr. Bottomley's signature.



Des. Sultan,

The proposal in your letter of

the 1st February regarding an alteration in the method of addressing Private and Personal telegrams to the Governor has been carefully considered. A special address for this purpose would be entirely exceptional, since no other Colony finds it necessary to have one; but if the local difficulties to which you refer can only be overcome in this way ^{we} do not wish to ~~use~~ ^{use} ~~such a device~~ ^{such a device} ~~in this way~~, though you will realise that telegrams from the Colonial Office also do not always pass through the same hands and there is consequently a risk that an exceptional arrangement may on occasion be overlooked.

DRAFT

MAJOR E. A. T. DUTTON
Govt. House,
Nairobi.

~~Note above No. 2.~~

The suggested address "Grigg, Nairobi" Government House is unnecessarily long and we propose to substitute "Grigg,

Nairobi"

Nairobi" for reasons of economy. Will
you, therefore, please take steps to arrange
for "Grigg Nairobi" to be registered as a
telegraphic address as soon as possible, and
to be reported officially to the S. of S. as
soon as this has been done. In the
meanwhile instructions have been given for
all Private and Personal telegrams to be
addressed "Grigg Government House Nairobi".

I also enclose a note made in our
telegraph section on the coding of Kenya
telegrams No. 29 of 20th February. I under-
stand that it is a by no means exceptional
example and I think you will agree that it
leaves room for improvement!

Yours sincerely,

(Signed) W. C. BOTTOMLEY.

*Kindly refer to
S. of S. Private
Secretary, Nairobi
for any further
copy of them we will
write to the Col. Sec.
about both.*

WCB

*I am afraid I need
the wire as following
only to the field
J.M.*

"Nairobi" for reasons of economy. Will you, therefore, please take steps to arrange for "Grigg Nairobi" to be registered as a telegraphic address as soon as possible, and to be reported officially to the S. of S. as soon as this has been done. In the meanwhile instructions have been given for all Private and Personal telegrams to be addressed "Grigg Government House Nairobi".

I also enclose a note made in our telegraph section regarding the opening of Kenya telegram No. 29 of 20th Dec. I understand that it is a by no means exceptional example and I think you will agree that it leaves room for improvement!

Yours sincerely,

(Signed: W.C. BOTTOMLEY.)

*I think this was not to
go to the Private
Secretary, Herod
for another glance
can & then we will
write to the Col. Sec
about both.*
W.C.B.
*See also I pass
the matter to
W.C.B. 1/11/41*

More or fewer	As coded	As it should have been coded
Reference your despatches Conf. of 16th July and No. 1015 of 12th Dec.	OYDRUZZIA EDIEH YABEF AMRIP NYSET WOVYX YAPUT	YSDUN EDIEH YSYLB WOVYX
(Full stop) The Alphabet	IBYTA TEMMF ZYXDSAXEKO ZSWED	ICNEZ ANEVS
(Full stop new paragraph)	IBYTA NEXOX OHSIF	ICIUO
And to the Kenya and Uganda to make	AMRIP TREEI TEMMF KUMHO AMRIP UBWAW TREEI YOHW	ANPUE KUMNDUBWAW TUEEF
(a) (a)	CEZYX ABA BY CEZYX (Bracket A Bracket)	ABAFU (a)
(b)	CEZYX BETAC CEZYX	BETAC (b)
(1)	CEZYX VROMO CEZYX	VROOM
(2)	CEZYX VRYLF CEZYX	VRYND
See also	ARTCOALAH	assuming that (1) and (2) Codes to be used ARTCOALAH
(Full stop) This	IBYTA TISED	ICOAC
(Full stop) I am	IBYTA IVIHI	ICAEM

RECEIVED
ESMAEL
COL. OFFICE

2
6

Extract from letter from Mr. Dutton to Mr. Bottomley
of 1st February, 1928.

I hope you will forgive me for writing to you again on a matter about which I think I have approached you before. His Excellency has asked me to write again about Private and Personal telegrams. As you know all telegrams are addressed to the Governor, and duplicate copies are sent here and to the Secretariat. If the telegrams turn out to be cypher the Secretariat send their copy up for destruction; if it is a Private and Personal telegram the decoding clerk stops as soon as he gets to the words "Private and Personal"; and if it is an ordinary case telegram the Secretariat go ahead and we send down to them our copy from up here.

The officers who perform the duties of decoding clerk are frequently changed, but as a rule the junior officer in the Secretariat is put on to the work. I know Merrick agrees with me that it is often difficult to make a new man cognisant of all the rules and regulations that he has to observe and it does happen that a private telegram is decoded in the Secretariat. Sir Edward feels that perhaps some scheme could be devised where this could be avoided. May I suggest again that where the telegram is a private and personal one it should be addressed "Grigg, Government House, Nairobi" instead of "Governor, Nairobi"? This would not put your office to very much trouble, I think and it would save a lot at this end. I hope you will forgive me for worrying you about this again.

Ans d. 27 MAR 1928

X X X

These mins & covs. received

from Tel. Section 2/3/28
for registration

Mr. J. Gunning

I think the answer to (1) is that it has

been arranged that any report or confid. telegram sent in code shall start with a special code word. Have the colonies been so informed by circular? No.

As regards para. 2 please pass to G.P. for

obv.

J. G. G. G.

22.4.28

Mr. Fiddian

to Mr. G. G.

(This has been awaiting my return from leave)

When I raised the point about Telegrams in Conf. Code I suggested that it might be desirable to request Governor to make special arrangements for the decoding of Telegram messages (in code). Conf. is secret but it was decided that this was not a special arrangement to arrange this, as it is necessary and that no actual def. or intelligence need be sent.

11320/10
J.G.

This is, I think, the first suggestion that has been received that conf. or secret tel. is code are likely to get into wrong hands, but if there is a general danger of this happening, it might be well to provide services and tel. will be over Confidential or Secret in clear and

to ask Governor to make special arrangements for
decoding. To R. G. G. incidentally sends her
the particulars etc. might be have been sent in copies.

Also in also para. 2 of the letter.

21/1/44

In view of the questions expressed in 12330/24 Gen
I have the on critical comment as regards the method
of dealing with 'confidential' telegrams.

As to the communication of the contents of secret telegrams
to heads of depts & others, this is directly contrary to
C.O. No. 173(4). There are many secret telegrams.

It is possible the Govt. forms directions for matter
sent through heads of depts. & others. Govt.
would exercise discretion as to how to do this without
communicating the contents of the telegrams.

M. F. Doan

21/1/44

As to the telegram, if it started 'secret & personal'
now or earlier, he is to be the Secretariat whether
it was in code or plain language? Someone blundered
& that is all. In the Govt. you might be told that the
marking of telegrams 'confidential' or 'secret' is
intended to ensure that they are scrutinized & not
put on public view unless it be so desired, &
a sensible man that in any secretariat other than Kenya
such a thing would not occur might not be amiss.

As to the other point, I agree that discussion
should be used by you all a Governor in a secret
loop that he is so arrange for certain things he can
do it & give necessary orders without showing the details.

It is possible the Governor might be
impossible for us to require the
confidential of 'forgetting the
subject.' But I should certainly not
want the tel. to go with the words
'Secret Personal' the deciding
Officer was guilty of a serious breach
of discipline if he went on deciding it
in the Secretariat, as it is assumed
that all responsible Officers know
that such tel. are meant for the
Gov. I should point out, however, that
in the absence of the reference we can
go into the case to determine what was
the proper of the matter for the Govt.

AF

23/1/44

G.E. 24. 8. 24.

at 10/1/44

Mr. Harding
Mr. Felt
R. Smith
General Dept

Dr. R. Longoria, et al

13 August

I do not see the difficulty
of every possible fact to come
particular in reference to the
Secretariat also will make
sure that they are all
"Secret Personal Confidential"
I had then been in for
completion with proper checks
there can be no leakage what
cannot be made be understood
its work. This is fully
understand why it is done
I must be sure to get
all the necessary information
of this nature through
various hands to being
copies except by the
Executive Confidential Clerk

If you agree, we can

100
Mr. Fadden
Mr. Fleming
R. Smith
General Dept

Sr R. Croydon, letter of

13 August

I showed me the difficulty
of every code at first, to come
particular reference in the
Secretariat who will make
use that it is our use
"Secret Personal Confidential"
I don't know how to get
completion of the form
There can be no change which
cannot at once be ~~without~~
its work. It is difficult
to understand why in the case
of your ~~particular~~ case
it is not possible to
of this nature through
which leads to being
typed except by the
Commons confidential clerk
If you agree, we can

reply on these lines

As to ~~receiving~~ cipher
messages we need say nothing.

~~14~~
The Bottomley was 5.9.24
to J. J. J.
R. J. J.

The number of ^{code} telegrams sent to
Remya during the three months ended 31st Aug.
was 104 which gives an average of about
3 per week. It should not, therefore, be difficult
to arrange for a representative European club to
examine the first few groups of all code
telegrams in order to ascertain if they are found
in Comp. This seems to be the only solution
of the difficulty.

Pt. 19/9/24

J. J. J.

I agree

AT (S)

I am much obliged to learn that
the papers are going to give details to decide and I think
that the public must be prepared for the possibility of being
that in most instances all telegrams are handled, at
all events in the past, by the German personnel
employed in the service of the German High Seas Fleet
commander, that, when he is in the High Seas Fleet
and to decide himself.

J. J. J.
19/9/24

reply on these lines

As to unclerking cipher
messages we need say nothing.

~~Mr. Bostwick~~
Mr. Bostwick
The Field
The Post

Wed. 5.9.24

The number of ^{code} telegrams sent to
Kenya during the three months ended 31st Aug.
was 104 which gives an average of about
8 per week. It would not, therefore, be difficult
to arrange for a ... to European club to
receive the for ... of all code
telegrams in order to ascertain if they are sent
to Capt. This seems to be the only solution
of the difficulty.

A. 18/9/24

W. 18/9/24

agree

AT 18

I am much obliged to you that
telegrams are going to your club to handle and I think
that the public must be pleased for Kenyan's benefit
that you must advise all telegrams are handled, at
all times, in the past, by the Governor's personal
confidant, ... to Sir Noel Walker
complaining that, when he ... Col. Sec. he often
had to decide himself.

J. M. G.
18/9/24

GOVERNMENT HOUSE,

KENYA,

EAST AFRICA,

10

26 Mar. 44

Dear Bottomley,

There was a secret and personal cable recently sent in ordinary code, & therefore a copy went to Secretariat (and one copy to me of course). It was naturally decoded in the Secretariat, & it's difficult to keep things confidential or secret there with crowded rooms & Goan clerks & people always in & out. I forget the subject of the cable & in this case it didn't matter, but it

GOVERNMENT HOUSE,

KENYA,

EAST AFRICA,

10

26 Mar. 24.

Bear Bottomley.

There was a secret and personal cable recently sent in ordinary code, & therefore a copy went to Secretariat (and one copy to me of course). It was naturally decoded in the Secretariat, & it's difficult to keep things confidential or secret there with crowded rooms & Goan clerks & people always in & out. I forged the subject of the cable & in this case it didn't matter, but it

might have mattered very
much. And we get printed
circulars from you marked
secret (such as the recent one
dealing with the priority
character & description of
cablegrams) the contents of which
must be communicated to heads
of depts, & perhaps others, so that
instructions therein may be
carried out, & which cannot therefore
be truly secret. I assume the
answer to my first point is
that it was a mistake; & to the
second that I must use my
discretion. Yours sincerely
R. T. Coynon

might have mattered very
much. And we get printed
circulars from you marked
secret (such as the recent one
of mine with the priority
classification & description of
the contents of which
must be communicated to heads
of depts, & perhaps others, so that
instructions therein may be
carried out, & wh. cannot therefore
be truly secret. I assume the
answer to my first point is
that it was a mistake; & to the
second that I must use my
discretion. Yours sincerely

R. F. Gwynne

On a to Mr. E. B. Tomley a
signature

O O
28 MAY
1924

[Handwritten signature and scribbles]

28 May, 1924.

DRAFT.

Sir E. B. Coryndon, K.C.M.G.

Government House
Nairobi.

MINUTE.

- Mr. *[Handwritten name]* 26/5/24
- Mr. *[Handwritten name]* 27/5
- Mr. *[Handwritten name]* 27/5
- Mr. Davis
- Sir G. Grindle
- Sir H. Reid
- Sir J. Stanerton Smith
- Mr. Wood
- Mr. Churchill

I am sorry to have been so long in answering your letter of the 26th. March, regarding the treatment of Secret and Personal telegrams and Secret Circulars, but I had to refer it to the people who specialise in these matters.

As regards Secret and ~~Personal~~ Personal telegrams we are unable to go into the particular case to which you refer in the absence of a reference to the date or subject, but the general question is dealt with in Sir Gilbert Grindle's confidential letter of the 31st August last, from which you will see that Code is not considered to be sufficient concealment for certain confidential and Secret matters which would formerly have necessitated the use of Cipher. I do not think, therefore, that there can be any doubt that the telegram you have in mind was

rightly

rightly sent in Code and if,
as was presumably the case, it
commenced with the words "Secret
and Personal" the decoding officer
was guilty of a serious breach of
discipline if he continued to
decode it in the Secretariat, for
it is assumed that all responsible
officers are aware that such telegrams
are intended for the Governor himself.
The marking of telegrams "Personal",
"Confidential" or "Secret" is meant
to ensure that they are scrutinised
and not put on public record unless
this is considered desirable, and it
would be well to make this clear to
all officers who deal with telegrams.

In the matter of the Secret
Circulars we must leave it to your
discretion how best to arrange for
conveying their purport to the
people concerned without actually
communicating the text itself which,
of course, you are prohibited from
doing by Col. Reg. 173(4).

There is one further point which
I should like to mention to you. In
your recent telegram in reply about
recommendations for honours in reply
to our code telegram of 15th April. As
you will see from the enclosure to the
Gilbert Gendler's letter referred to
above code is sufficient arrangement for honours
recommendations and copies should not be used.

rightly sent in Code and if, as was presumably the case, it commenced with the words "Secret and Personal" the decoding officer was guilty of a serious breach of discipline if he continued to decode it in the Secretariat, for it is assumed that all responsible officers are aware that such telegrams are intended for the Governor himself. The marking of telegrams "Personal", "Confidential" or "Secret" is meant to ensure that they are scrutinised and not put on public record unless this is considered desirable, and it would be well to make it known to all officers who deal with such telegrams.

In the matter of the Secret Circulars we must leave it to your discretion how best to arrange for conveying their purport to the people concerned without actually communicating the text itself which, of course, you are prohibited from doing by Col. Reg. 173(4).

There is one further point which I should like to mention for the 16th April you sent us a teletype in reply to our code telegram of 15th April. As you will see from the enclosure to the Gilbert Gummel's letter referred to above code is sufficient for human communications and cypher should not be used.

WES

Recd 4.9.24 12

GOVERNMENT HOUSE,
KENYA,
EAST AFRICA.

13th August, 1924.

My dear Bottomley,

Thank you for your letter of the 28th of May regarding Secret and Personal telegrams and Secret Circulars.

I note your suggestions with regard to Secret Circulars.

The position with regard to Secret and Personal telegrams presents some difficulty. As you know, all cypher telegrams are dealt with at Government House by my Private Secretary, an arrangement which works well as it restricts the responsibility and therefore renders leakage less likely. All other telegrams (those in code) are dealt with in the Secretariat: generally they are decoded by one of the junior European clerks; sometimes a lady clerk and sometimes (since the Secretariat is understaffed) by a Goan clerk. In the case of a Secret and Personal telegram, of course, the decoding officer does not decode on paper any further than the words "Secret and Personal", but it may be a temptation to him to go on looking up groups to satisfy his curiosity. However that may be, the chances of leakage become.....

GOVERNMENT HOUSE,
KENYA,
EAST AFRICA

become greater and, since the telegram passes through various hands (especially those received during week-ends) before coming up to me, the possibility of tracing the offender becomes less. A further point is that another officer does the typing of telegrams, not the decoding officer. We have had some trouble, as you will remember, over leakages before.

I cannot help thinking therefore that it would be preferable to have these very infrequent Secret and Personal telegrams now sent in code addressed to me in cypher.

The only record of Secret and Personal telegrams is on the Secret files kept at Government House.

You raise a point in one of your letters to Dutton regarding cypher telegrams being sent by wireless. I can quite see the risk, and the Postmaster-General has assured me that no case of this is likely to occur in the future. I think it well to tell you that one of your last cypher telegrams (on the Indian Question, in fact)

was.....

GOVERNMENT HOUSE.
KENYA.
EAST AFRICA.

was redirected to me from Zanzibar by wireless. I am requesting the Resident to see that the greatest care is exercised on this point.

As soon as the small strong room is fitted up at Government House a list will be prepared of Secret files recommended either for destruction or for placing in the "Strictly Confidential" or "Confidential" series. I think it is a wise policy to reduce to a minimum the papers about which the strictest secrecy must be observed.

Yours sincerely,

R. Thompson

Downing Street,

C. D.
22 SEP
1924

23 September 1924

My dear Coryndon,

Since your letter of the 13th August arrived here, we have been considering what to advise on the question of ^{the} secret and ^{to} personal telegrams ^{sent to} you.

DRAFT.

Sir Robert Coryndon, K.C.M.G.

2. It seems still to be the general practice in Colonies that all telegrams are handled, at all events,

MINUTE.

- Mr. Bottomley 22/9/24
- Mr. *Fiddian* 22
- Mr.
- Sir C. Davis.
- Sir G. Grindle
- Sir H. Read.
- Sir J. Masterton Smith.
- Lord Arnold.
- Mr. Thomas.

in the first place, by the Governor's personal staff, and if this can be done in Kenya, it would solve our difficulty, though it might involve some delay in ^{getting} having routine telegrams dealt with in ~~to~~

the Secretariat.

~~So~~ So far as our telegrams (say eight a week) are concerned, this should not be much work for your staff, and I imagine that there are few other telegrams addressed to the Governor personally

Short of that, we suggest that

every

every code telegram should go to some particular (and responsible) European in the Secretariat, who will make sure that it is, or is not, Secret, Personal, Confidential etc., and will then pass it on ~~for completion~~ ^{direct} to the proper quarter ~~for completion~~.

3. Under such an arrangement, if there is leakage of confidential matter it could at once be traced to its source, and there should be no question of Secret and Personal code telegrams passing through several hands.

4. As regards copying, I do not quite understand how the point arises, as such telegrams, as soon as their nature is detected, are presumably ^{lost} and certainly should not be copied at all before the message is sent to Government House.

5. I hope you will be able to make the water-tight arrangement that I am so anxious

work

every code telegram should go to some particular (and responsible) European in the Secretariat, who will make sure that it is, or is not, Secret, Personal, Confidential etc., and will then pass it on for ^{direct} completion to the proper quarter for completion.

B. Under such an arrangement, if there is leakage of confidential matter it could at once be traced to its source, and there should be no question of Secret and Personal code messages passing through several hands.

C. As regards copying, I do not quite understand how the point arises, as such telegrams, as soon as their nature is detected, are presumably ^{not} and certainly should not be copied at all before the message is sent to Government house.

D. I hope you will be able to make the water-tight arrangement for this purpose. I am anxious to see the work

for us to use the code for any
work sending confidential code tele

16
200

~~Confidential purpose~~

~~grams~~ from here, unless we can be sure

that their contents will not get about.

On the other hand, we have to fight

against the temptation to use the

cipher as a precaution which we think

should not be necessary.

Yours sincerely,

W. C. B.