C O KENYA R 16 0V23 SUBJECT Ke Estate Si HRead les ould be propared to gen up to a se end option if ..... U.S. of S past 400 losserious african askarfage is could 1 1 U.S. of 8. Annaliate large parking ous. MISa, a ke likareses. (Led from ! Kylsant coretis) They bas bun overlooked throng 15 3535 the built somey back to me with 53735 on the tys. 2 2 2 arujards the passace marked A, we have so the Time of the love to the Aprilan Charfore condany no idea that honjo Gragor was contrastacing the despose of the thank to any one, foreign or not. Compare the amounts, n gor/23033/4 with the manye (adjusted to it in Non

MINUTES NOT TO BE WRITTE MINUTES we had nothing between also, be have as they Chapleson to show that "I was thought then -Nov. 1922 - that the for word can torse life to dear on citina a what time " There was the roting for the gove & dreise after - For! action was prot resold in to Some at I 1 James (2124/23). The Aprian Charter Company got theaselves a's their present position for their can ends & Co what the the fort was take then out of it. Therefore we can to claim for post lans a to B, su estaviore 17231. La les leve

los, and challey call , sel MINUTES NOT TO BE WRITTEN MINUTES. ON THIS SIDE. Le as a wester of first and we had nothing between from charlinged. Frater, 4, Olio, be have as they ind to see for 8/2667/13, Chapterer to show that the shed the A.W. C. a cayening "It was thought then from high Eugen Can regist & -Nov. 4 22 - that the the consisteon that for wond can torse "The appearant will beg light to dear on within "Such additional charges for a distline ! There was harlage of fords a or mal the roting for the Sort sheid shouting charges & dreide afor - Fort as may be laid down with action was prot hooted Taiff of Radway hour what in to Some at I or of chiele they may be 1 James (2124/23). advised by the Treffic hange The Aprian Charles from time totime. Company got tracelos This is his tring dostie, or Thomes not bentoe to theta I 6 is a the present position the line of the A. L. Co assist he there can ends & willows a luy andy. my prospect that the As to C, apart from their sevan fort was take them that they show to recidence out of it. for their bas bagain at Therefore we can avenid Rebordi , they demand fell ontest to claim for post lass. forty at blushi, & pret control a to B, su extrices of working at Kikindrine of congo 17231. Le les lice with the U.C. v & I. his, or some that the hand

to any lines in constitute with them, are conserved. Notice what, 27031, to 9. 4. aged that we show get any form. Gornemants one made & be yours ed, and in should do look of the w.c. v s. J. Cottom the niving; but I dostif even shipping arquete. hank and their houtin quet a forcity as the Pers det (1) his letter much went to delay the progress of the rejotistion, wix higo Gragan; we commoney what the local fort will my bit, valley a hie alepool the water and can till the for get to by of L' holasti Cete sent total of the west of 15 Nov. (2). be an as fuland 5 adain at contación with carle hand his ditte :

to any lines in contract (a). The atth time of the can so with the , are congress. to A to l? there was sofres Ket 4 Wet, 27081, # be him to a takin of on the 9. 4. aged dister down heat ofther fort of they a to grang from. acquire heberali or to a tive Gornemants one was & a your sa, and on should (6). The 50 c. chays of one the riding do Goog of the c. r. s. J. vas a redistrition for a haran V. G. M. W attom the niving; but I mayanet and was ai any 1703//23 don't f com shiffing arqueter case att within the condition hank and their hoution flow frame by Gegan bes whowed to oppose to charge quite as forcitly as this (que from 2667/2) hors home Ridy that bornes have no pour of pretent. her letter much wantedy delay the progress of the also tel. Ofor asking for tel: as ysticas, in higo rom as he gets any letter of 15 Nov : Gragan: we commoney five relations of stone refs to what the local fort aid L'hichcage, & hout as that cha my out, valley a the terms demanded they dole it his depoth that and car til afor per and anothe offweed with the tong Likelocki againstion of heteralis of the hear set their to the wit Love is is not bounde to forene, of 15 Hor. in new of the strong position of the (2). have at fredom to two steamer loves, who growed to the languagement of a refusal toucht asant A continuing with concei handy his date ;

the regulation of Interedi Gas 20.x1 Sir J. Statusm is oundly for We sid not entriple and · compliation as their as proport of the Better by ? 20/200

the true on to proceed with

Gas 20. x1. 23

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Sir He Read

(Letter from Lord Kyleant attached)

This has been overlooked through the bundle coming back to me with 53735 on the top.

As regards the passage marked. A. we had at the time of the lease to the African Wharfage Company. no idea that Major Grogan was contemplating the disposal of the wharf to anyone, foreign or not.

Compare the minutes on Gov. 23033/82 with the message (attached to it in Novr/22) about the lease to the A.W. Go. We had nothing between. Also, we have nothing whatever to show that "it was thought then November 1922 - that the Government would come to some definite decision within a short time". These was then nothing for the Government to decide upon Government action was first mooted in the Government's telegram of 9 January 12:24/23).

The african Therfore Company got themselves into their present position for their own ends and without any prospect that the Covernment would take them out of it.

Therefore we can admit no claim for past losses

As to B, see especially 17231. We had legal adviction that the position was not challengeable, and it has as a matter of fact not been challenged. Further, as will be seen from G/2667/23, what the A.W. Co. acquired from Major Grogan was subject to the condition that

"the applicant will pay such additional charges
"for haulage of goods, etc. or such special
"Shunting charges as may be laid down in the
"tariff of Railway Administration or of which
"they may be advised by the Traffic Manager from
"time to time".

This is distinctly elastic, and I should not

hesitate

hesitate to stretch it to the limit if the A. W. Co. insist on being nasty.

As to C, apart from their demand that they should be reimbursed for their bad bargain at Mbaraki, they demand full control of working at Mbaraki, and full control of working at Kilindini of cargo which the U. C. and B.I. Lines, or any lines in contract with them, are concerned. That is what, in 17031, the General Manager urged that we should get away from.

Governments are made to be squeezed, and we should do badly if the U.C. and B.I. withdrew their services; but I doubt if even shapping magnates have ever used their position quite as forcibly as this.

#### ? Reply that

- (1) his letter must inevitably delay the progress of the negotiations with Major Grogan: we cannot say what the local Government will say to it, and although we will telegraph to matter must wait till the Governor gets the copy of Lord Inchcape's letter sent to him by the mail of 15th November.
- (2) we are not prepared to admit the contentions in the earlier part of his letter;
- (a) at the time of the lease to the A. W. Co. there was so far as we know no intention on the part of the Government of Kenya to acquire Mbaraki or to intervene in any way
- (b) the 50 of charge over the siding was in substitution for a previous arrangement and was in any case within the conditions of the Agreement under which Major Grogan was empowered to operate the years (quote from 2667/23) Major Grogan's lessees have no ground of protest.

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7ide G.M. in 18031/23 also telegraph to Governor asking for telegram
as soon as he gets my letter of 15th November:
give substance of above reply to Lord Inchcape,
and point out that while the terms demanded may
make it undesirable to proceed with the
acquisition of Mbaraki by the Government it is
not possible to foresee, in view of the strong
position of the two steamer lines, what would be
the consequences of a refusal to accept the terms
or to proceed with the negotiations for acquiring
Mbaraki.

W. L B. 20.X1. 23.

Sir J. Stevenson 12/m/18, -

We did not enticipate such a Berlinus complications as this.

As proposed by Mr. Bottomley?

M.J.R.

20/11/23

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I agree with the free time any
act in proposed by the bottom by
the may be "squeezed" late

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ottempt of the whole proposed
can be timed from as my most be

I thank be sorry.

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22/4/23

S. ARes Si J. Stevenson 107

1. Major Grogan called this morning to press for an early decision; he does not see how his Company can keep going for more than another month.

I mentioned as reasons causing delay (a) the absence of the Governor and the General Manager in Uganda and (b) the fact that Lord Inchcape's pressure for an early decision had led us, in order to save time, to explore what the attitude of the African Wharfage Company would be. I said that the reply which we had received would need consideration with the

Major Gregen complained that our action was premature if it did not amount to a breach of faith. His offers had been made on the unis that, when accepted, it would be for the Government then to negotiate with the African Wharfage Company and the amounts for which he had asked had been made specially low so as to cover any risk which we might incur subsequently.

On looking through the papers I find the following which might be held to bear out Major Grogan's view.

- (a) My minute to Sir R. Coryndon of July 12th, initialed by Major Grogan, which is attached to 34519. The last paragraph indicates the possibility of the Government becoming the lessors to the African Wharfage Company before that Company came to any decision as to the option to purchase.
- (b) Major Grogan's last offer in 47554 contained the following:-
  - 1. The price for outright sale of 7 acres

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with sheds and pier, subject to A W.Company being willing to waive option \*. His offer was £110,000 for area with sheds and pier as now leased to A.W. Company, leaving Government to negetiate with A.W. Company,

T.

Grogan has assumed that negotiations with him would be on the basis of the with the lease to the A.W. Company and that in the last-mentioned passage he was at some pains to indicate that the negotiation with the Company had nothing to do with him. But I cannot see that we have ever committed ourselves to postponding all negotiations with the Company until the arrangements with him were completed or that we were so bound to "buy a pig in a poke" that having quite innecently looked inside the bag we are precluded from being guided in our subsequent action by the unprepossessing appearance of the animal.

Major Grogan pointed out that if the negotiations with him broke down as a result of Lord Inchoape's demands and the Govt. definitely said that they were not going to buy, he and his Company would be entirely at the mercy of the African Wharfage Company. I did not say more at the time than that I would put the matter forward and would see if it were possible to separate the two questions of the purchase of his interest and the negotiations with the African Wharfage Company. I think that it is not possible and that setting as in my previous single must proceed.

Major Grogan suggested quite spentaneously that we could get the bester of the African Wharfage Company ( leave than to exercise the option if they wished to be account.)

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up the next eastward section of the frontage. For 260,000 we sould run the railway to the oliff edge and instal a gravitate apparatus for loading homogeneous carge, such as maise, eto. into steamers moored near the water edge. without any more complicated arrangement than mooring dolphins. If we wanted in addition to run the low-level railway round to this new site, he said that the terms of the lease to the A.V. Company would permit us to do so. In this connection he made a new offer, namely that for £150,000 we should buy the whole of the area south of the east and west read which I have marked by a blue line on the plan in 34819/23; that is to say it would cover the existing wharf site of 6 acres, the site of the now wharf and a sufficient interland for warehouse and siding purposes. The offer was coupled with an option for two years on the rest of the water frontage.

3. This gave me the opportunity to ask
Major Grogan for his own view as to what would
happen if in this way we went to war with the
British India and Union Castle Lines. He
thought it not impossible that the Union Castle
might withdraw from the East African service
but he was certain that the British India were
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those services, that we could rely on their\_
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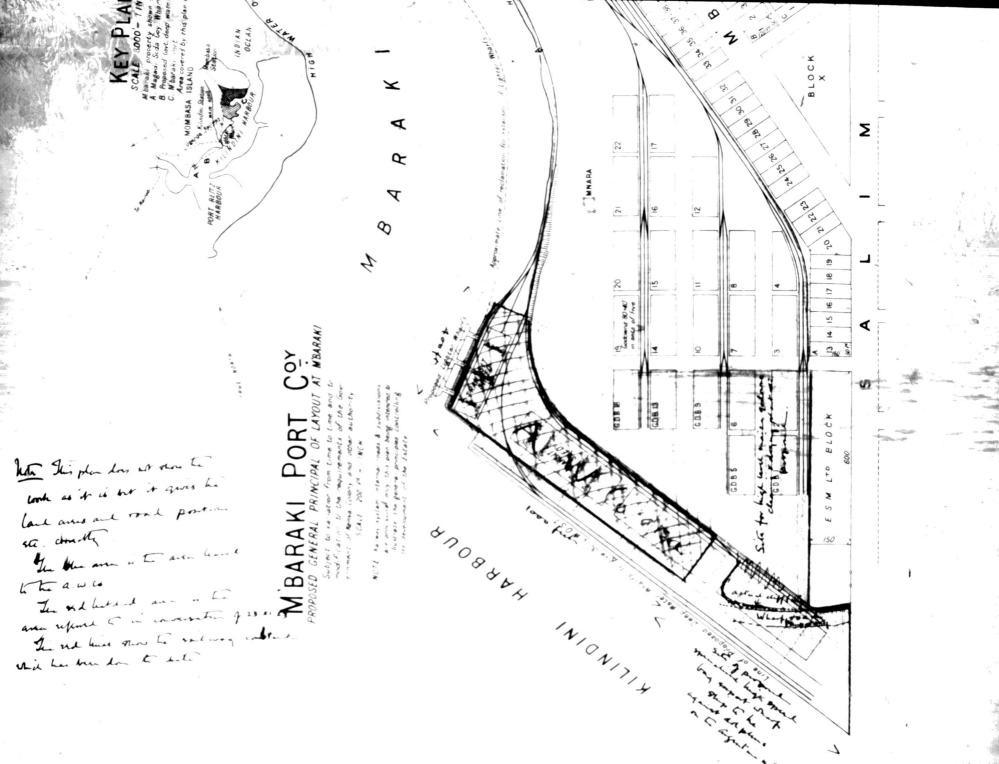
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SA Dept.

E.C.3.

14th November, 1923.

# Dan Dules of Downshies

With further reference to the question of M'Baraki Pier at Killudini, my people and the representatives of the British India Steam Navigation Company have had some further discussions on the subject, the results of which are being embodied in a letter to you from Lord Inchcape.

I merely send you this line to say that
I am entirely in accord with what Lord Inchcape
is writing you, and that I wish to support the
views he expresses.

Gons sincerely Kylsont SA DUNT

3, FENCHURCH STREET

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Gous sincerely Kylsone

15th Movember, 1923

Dear Lord Kylsant,

The Duke asks me to thank you for your letter of yesterday and to say that he notes that you are in agreement with Lord Inchaspe's letter.

Yours sincerely.

Lord Kyleant, G. C. M. G.

loth Movember, 1923

Dear Lord Kylmant,

The Duke asks me to think you for your letter of yesterday and to say that he notes that you are in agreement with Lord inchease's letter.

Yours sincerely.

hu. Astaly agray to fely internacounteques of the Manual name See felong of Joseph 115 as 122 Leadenhall Street.

122 Leadenhall Street.

123 July London 13th November, 1923

55255

Dear Sir James,

I was glad to receive your letter of the instant about the MBaraki Estate, Kilindini.

As stated in my letter of 28th October, we have been kept in suspense for a long time and I am pleased to think that a decision may now be taken shortly in respect if the Government acquiring L'baraki.

With respect to your reference to the African wharfage Co. holding an option on the albarasi lier, which, in order to facilitate your negotiations with Major Grogan, would require to the creared away. I explained in my letter of both october how, when the Government would had a dothing and when it seemed as if Mibaraki vould is on into foreign hands, we stepped in, in the shape of the African charfage Co. acquiring the lease and option in question. This was in lovember 1922 and it was thought then the the Government would come to some definite reclaims within a short time.

However, as I have said, the matter has drifted on, and the African Wharfage Co. (which is the British

India S.A.Co. and the Union Castle Line) have been aying a heavy rent all the time, not nearly covered by any revenue derived from the Pier. There was indeed, as we considered, some unfair treatment of the Pier in the circumstance that in December 1922 the Uganda Railway Administration reduced the Kilindini charges by 50 cents per E/L ton, imposing at the same time an increased charge of 50 cents per E/L ton on all cargo conveyed over the L'Baraki siding. This action on the part of the Railway Administration was considered challengeable but at any rate it was to the prejudice of the L'Earaki Pier.

It has hever then or par, seed to had in the may of dovernment arrangements as inecting advarrant, our object thing rather of saming the position. You say therefore consider that the african charrage to would be willing to give a, the rease and option of the looses they have incurred during the past year were made up and some decurity afforded for the fature. I mean by security that the african charrage Co. should be assured of the handling of and import and export cargo passing over the L'baraal wharf or wharves, also the handling on the Jovernment Piers of all cargo arriving by or being shipped to either in an attenders for which the African Wharfage Co. may be contractors.

Prior to the existing arrangement, made in 1920,

under which the Agents of the Steamship Co. became responsible for the handling and delivery of cargo, the work being previously in the hands of the Railway Amministration, there was, as will be admitted, serious confusion, the Shipping Lines being involved in chormous losses in claims.

If we could be met on these two points, namely that our losses on M'Baraki are made up and that we ret security in the matter of working the cargo over the piers, I think I may say that there will be no difficulty in terminating the African marfage Co's present losse with the option of purchase secured to the Airican Wharfage Co. by the lease.

According to accounts "Baraki has already served a very useful purpose in su plementing the 2 veriment piers, and will continue to do so to a much greater extent, indeed I understand that it will be impossible to deal with the expected exports from British East africa without the assistance of L'Baraki, there teing all the more reason therefore for some settled arrangements leing arrived at as speedily as possible.

I hope to be advised further soon and remain,

Yours sincerely,

Alchante

Sir James Masterton Smith, Colonial Office, Downing Street, S.A... under which the Agents of the Steamship Co. became res; onsible for the handling and delivery of cargo, the work being previously in the hands of the Railway Alministration, there was, as will be admitted, serious confusion, the Shipping Lines being involved in enormous losses in claims.

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Sir James Masterton Smith, Colonial Office, Downing Street, S.M...

Personal States 15 Nov: 1923 By war Congadon Mong Interes compordere, In The course of the MINUTE. low brokeape her arted, Mr. Phinal me are going to acquire the wharf and Sir G. Grindle. Sur H. Read. attending it was decided fir J. Masterton Smith to take the opportunity to Mr. Ormsby-Gore. Duke of Devonshire. raise with him (a, it borned have to be large down time ) the Justess the option to turchan

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Town of the land o

### 52,DRAYCOTT PLACE, S.W.3.

Movember 23rd 1923

Dear Bottomley

In case I did not make my point quite clear it as this:
The offer at £120,000 was intended to provide the Government with a safe base from which to negociate IF AND WHEN

It should not be regarded as a free option to be used for the purpose of such negociation.

I enclose a copy of the plan to illustrate the other

matter

yours sincerely

W.C. Bottomley Esq C.M.G. Colonial Office. wellinge

01. 55255/23 Kenya.

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ur J Masterton Smith

Mr Ormsby-Gore

Puke of Devonshire

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1920 to brevent 17 banaki

Galling foreign hands

and under dispression that

Government would

Shortly Come to definite

decision o Since then

Company has been losing on rent and they allege in addition unfair treatment by for in December 1922 reducing Charges on Killedini Confidence 43 es Abaraki sidingo repaired now willing to jus up lense and option I comes made up and e willy offered for future. in whaling the affined minding all inhorts and experts in il make also hindry on you Piers in ... in the theor Cartle richten in Andia steamers on Ma steamers for which (my are intractions o

Reply heriz sent that b following effect begins

DRAFT. MINUTE. ir C. Davis. Nor G. Grindle Sw H. Read. Sir J. Masterton Smith Mr Ormsby-Gore Duke of Devonshire

This wast delay hegotiations with frozan; and halter hunt await your news and further to continue at asmitted that I do not a direct contintion offers as (a) at time of lease & Company there was no intention & on the hant of samuel to actionie Abarati or to

(6) (Change over Moaraki siding was a substitution for previous an ungenent and was in any case

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DRAFT.

MINUTE.

ir C. Davis.

Sir G. Grindie.

Sir J. Masterton Smith

Mr Ormsby-Gore.

Duke of Devonshire.

also to rough land Confings Could to Confing and of confing and they be with the with the b horthern end of water front leased to african (a) whorfage Company (tan)

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all land leased to african

went along road and then

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for shade with and less are

coupled with option for lux years on rest of water front ageo

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Ergan ages in with decision

o. for air lames (Tanta Sunth's signature DRAFT. Com of a March

and mchcake, cong Kesi, Keie.,

## MINUTE.

". See 27/11/23 ur Botton ley 27 fo.

Vir C Davis. vir U Grandle.

w H Blind. w J. Masterson Smith

Mr Ormsby-Gore. Duke of Devonshire. 29 November 1923.

Dean 2nd Inchesp. Thave now had an

Sphortunity Bgoing into your letter of the 13" November. about the 11 baraki Estali, Kilindini , with the Both

Carrent Your letter & later that there will be no

difficulty in terminating the african Whantage

Company's present lease, with the ortion of purchase

secured by the lease. if

the Company can be met on two bouls,

hamely, that the lones

of let also

for the hat it is given forthe places security in the matter of working the cango over the piers.

I want fromt out that this may aming of these arras with wentably delay the progres of negotiations with Major Grosamo We Cannot frese what = o to be the nepty of the local forenment; and selmongh they are being Consulted by lile paper it is nor to be extended that they will be able to furnish their reply in mediately.

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DRAFT.

MINUTE.

Mr.
Sir C. Davio
Sir G. Grandle
Sir H. Road.

ur J. Masterion Smith.

ruke of Devonsture

made in the earlier part of your letter, handy, that when the african flowpary acquired the lease in Vn 1922 it was thought that the fort would come to some defin de decision within \_ annor tites, and that the prin Abaraki Min has been unfairly treated . in the matter of railway Chinges

It clear that the 5. 85. does

not a duit the contentions

there was, so far as we are aware, no intention on ine point of it is in the shorter as the shorter

Coy

Company Manied its lease, to acquire Abaraki or to intervene in anyway.

with regard to the question of Railway changes, the in creased charge of 50 centre. ken B/L (on on cango conveyed) over the 17 baraki siding was in substitution for a fine was a mangement, and was in any case within the conditions of The agreement under which Majir frogan was empowered & operate the

what. I support to luis I may quote the bollown's from a letter by autten on finnany 8"

1923 to Major propon by the

Union lante Mail Skans hich Company;

Che quoration in park

DRAFT.

MINUTE.

ver G. Grandle
ove H. Band.
ver J. Masterson, Vinson

itr Ormaby-Gore

" Under aprement the between usanda Railway and owner to by March 1922

of a telepram from the Contaun's

Montaga Office which was

embodied in the letter).

is the following clause begins . The applicant will hay

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inch special shunting

harper as many he land down is the tariff of Railway

administration is it which

they want is adused by

Traffic Clarager from time

to lime ends"

It does not appear

That the Ceneers from

Major Snosan have

any ground of protest

againsh the Changes of the

Raidway administration

(Sel) H.J. Read (in the about of Sir) head with to line ends

It does not appear

That the Ceneers from
Rajor Snosan have
any ground of protest
againsh the Changes of the
Raidway administration

(Sgd) 21 g. Read

(Sgd) 21 g. Read

(See absume
of Sing headenton

Smith)

55255 denge 127 5. December confide previous compordance ust Julian MINUTE. Grogan states Combany may if early netternet . C Daris oblained . J Masterton Smith dr Ormsby-Gore. ruke of Deponshire. Mas Gory James ve ··ic

6. Decent conjunction my ta. of 5 our Ergan stees that forecloren Coff Cale when when konday 10 best and the contag news mus go wie lipender reichi unless he be sometime? 1. Lottoma definite to show to Band also that his minutes ur G. Grindle. to despose of hispany w H. Rend. ur J. Masterton Smith dear charter has beg ifr. Ormsby-Gore. Dube of Devonshire ducto your regards tercion aguid that he showed do way better fry cotting benday cares of ustingin . and hi Miles . ofter represe I zon dware of the Steven) I I cam suret and father your against before way reach we this week

Charle Zing W 100 100 And agent as see: Ergan the that forecloser Coff Code when upin Maky 10 bes. and the contany reichi mus go with light dates MINUTE. unless he ba sontting " Notomay gives stand deficite to show to Band also that his maning or C. Davis. or G. Grindle. to despose of hispany our H. Road. ur J. Masterton Smith dear charter has beg Mr. Ormsby-Gore. Dube of Devonsture ducto your regulate texuson agend that he should do ing better fry cotting benday cares of ustingin . vas hi Moleon often reprince I zon dware of the Steven) L Sami sunt and father your against before way work in this week