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MEMORANDUM.

Cession of Territory in East Africa to Plaly Hotes of a meeting between British and

Italian experts held at the Colonial Office at 5 p.m. on Friday, May 30th, 1924.
Resout. Sa H I Read RCM & CB.

Commendation quariglea

The Han H. Nicolson (Society Opic)

Draft

Sir Herbert Read, in opening the proceedings of F. Seek reminded the Italian representatives that a draft convention, embodying the arrangements come to between Lord Milner and Signor Scieleja, had already been prepared, and had in fact been in the possession of the Italian Government for some three years. The British Government would be prepared here and now to sign this convention as it stood. He enquired what were the views of the Italian Government.

Signor Guariglia welcomed Sir Herbert's suggestion in principle, since it showed that His Majesty's Government as well as the Italian Government were anxious to reach an early settlement. He was for his part quite prepared to accept the convention drafted in 1921 and transmitted to the Italian Ambassador by Lord Curson in his note of December 23 of that year as a basis of discussion. There were, however, certain points on which the Italian Delegation wished to offer further observations, and one point in particular, namely, the question of the migration of tribes referred to in Article which would require very careful discussion, whose Signor Guariglia pointed out that when Signor Schanzer came to discuss this article in 1922 he had stated that the Italian Government could not resume responsibility for keeping the tribes behind the new frontier unless they were accorded a further triangle of territory which has its apex at the D

swamp ...

agreed to between Lord Milner and Signor Scialoja had now been abandoned, but the difficulty in regard to the migration of tribes still remained. Signor Guariglia enquired whether the British representatives would like to discuss this question at the outset, or whether it would be preferable to the through the draft convention as a whole, and to see what articles could be accepted as they stood and what articles might require further modification.

Mr. Bottomley suggested that it would be preferable at the first meeting to explore the whole ground and to leave aside for the moment the crucial question of the migration of tribes. To this Signor Guariglia assented and the meeting proceeded to discuss the draft convention article by article.

2. Article I.

In regard to Article 1. Sir H. Read pointed out to Signor Guariglia that, as stated in Lord Curson's note to the Italian Ambassador of February 22, 1922, His Majesty's Government felt that it would be necessary to insert in the third line after the words "on his own behalf" the words "and subject to the assent of Parliament". Signor Cuariglia observed that this was a constitutional point which scargely came within the competence of a discussion between experts. Similarly the whole drafting of the opening sentences of this article and the question whether the designation of the signatories should not more properly be placed, as is usual in such matters in the form of a preamble, appeared to be for the juriets of the respective governments to consider. He was prepared to take note of the desire of His Majesty's Government to insert a clause providing for the assent of Parliament, but the matter would doubtless be considered by his government from the legal

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point of view when the convention had once been put into shape.

The meeting them proceeded to consider the geographical description with which article 1 of the draft convention concludes. Some discussion arose in regard to the expression "the well of El Beru". Signor Guariglia explained that some difficulty might arise if this single well were fixed specifically as being the only well which would be on the Italian side of the frontier line. The Italian authorities would be obliged to establish at that point a police post for the purpose of controlling the frontier. It might happen that when they arrived there they would discover that this particular well of El Beru did not provide suitable drinking water. Would it not be better not to specify at this stage the exact well which would fall within Italian territory, but merely to say "the most easterly well of the El Wak group"?

Signor Pasqualucoi explained in more detail how it would be necessary for the Italian Government to establish a frontier post at this particular corner of the line, and how essential it was that before accepting any precise definition of the exact point where the line turns southwards, the Italian suthorities should be assured that a proper water supply would be there available. It was not that the Italians wished to obtain any more territory in this region, it was simply that they wished to be certain of obtaining a proper water supply on a point where they would certainly have to establish one of their frontier posts.

Sir H. Read stated that he had no reason to suppose that the well at El Beru did not contain suitable water but that he was quite prepared to telegraph to the Governor of Kenya Colony and enquire on this point. He observed that it would as a matter of fact be difficult to include within Italian territory the wells to the mast of El Beru since all the certain of our tribes were entirely dependent upon this cantents are weter holes in the fromh.

Signor Guariglia suggested that if no definite information could be obtained as to the condition of the El Bern well from the Governor of Kenya, it might be possible to insert some covering phrase after the word El Bern as they stand in the article, such as " if the water supply is found suitable". Except for that one point the Italian Delegation accepted Article 1.

Article 2 was then read and adopted.

Article 3.

Signer Guartslia stated that at one time the Italian Government had asked to retain certain articles of the freaty of Commerce concluded between Italy and Zensibar on the 23rd May, 1885. His government were now prepared to abandon these articles. At the came time he must ask that the words in paragraph 2 of Article 3 "which the Italian Government undertake to natify as noon as possible" should be . bet time In the first place, it was not the Italian Gave mment who had natified the treaty but the Italian Purliament; the government or their representatives could not possibly undertake to do something which was entirely outside their In the second place, the insertion of the words appeared wholly unnecessary. It would obviously be essential for Italy, so soon as the 1885 treaty with Zanzibar had been cancelled, to ratify the convention of September 1919. wise they would be left with nothing to go on at all. bathing wither the Convention or the old Treaty of 1885 between Italy and Signor ....

Signor Guariglia was quite prepared, if it was so desired, to give an assurance, which could be included in the process terbal, that ratification would not be delayed. He only asked that no reference should be made to ratification in the article itself.

This was agreed to and article 3 was therefore adopted subject to the omission of the words "which the Italian Government undertake to ratify as soon as possible".

Article 4 was road.

The Italian delegates enquired how the figure of fil000 was reached and asked whether the expression "propertionate share" meant proportionate to the extent of the territory or proportionate only to the amount of revenue.

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Sir E. Read agreed that the last sentence should be omitted,

Corticle 5

Article 6 was read and adopted.

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Signor Guariglia stated that he would like some further explanation regarding the nationality question. He did not quite follow what exactly were the categories into which British subjects and British protected persons would fall, or what would be the future status of the Somalis included in the new Italian territory.

Mr. Bottomley prepared for Signor Guariglia the following tebular statement:

(Here insert Mr. Bottomley's tabular statement).

On reading this statement Signor Guariglia stated that the Italian Government had no objection to raise to the arrangements proposed regarding British subjects or British protested persons. They desired however to disques further the future status of the Samalis; there were many Somalis who had passed into what would now be Italiah territory although they were really based upon wells within what would remain british territory; he felt that these different branches of the same tribe would tend to join together, that there would be continual passage and re-passage advocations are distinct that there would be continual passage and re-passage advocations.

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the Wajhier wells within that would remain British territory. They tended during the wet season to nigrate back tenths sain body of their tribe control in Italian territory in the identic district. Their fellow tribesses in this latter district resented this influx of their relations and the Italian authorities would certainly require that that section of the Mohemed Subject who were based on Wajhier should remain there and become British subjects and should not be forced to return and join the main body of their tribes in the Afrandu region.

Sir fi. Read pointed out that this matter, which was really connected with the main question of migration arising under exticle 9, was of such importance that he would be grateful if the Italian delegation would place their views in writing and furnish him with a memorandum on the points they had reised.

signer Guariglia while promising to furnish a memorandum political out that although the matter was certainly connected with the main question of migration yet there was also a very important nationality question involved which arose under article 6. For instance the Italian government would like the British government to consider whether it would not be possible to fix a time-limit within which the natives, or at least certain native tribes, should be obliged to opt for British or Italian nationality.

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question of the migration of the two brunches of the Mohanda Zubier tribe. This constant flustuation would in fact create a zone of passage acress the meritian frontier centuring round such places as Bieff as the British side and Afmadu on the Italian side. This constant passage could doubtless be acred with by agreements between the local authorities would be much facilitated if it could be agreed beforehand that the section of the Mehaned Eubier who are new at Sajbier and whose Vendency is to return to the Afmadu district could be kept permanently at Wajhier and be regarded as British subjects. In fact what the Italians would want would be to bend back to British territory from Afmadu such of the Majhier group of the Mehaned Subier as had already come there or might come there in the future.

Sir H. Read explained that this would be extremely difficult and he read to the Italian delegates a telegram from the Governor immeral in which careful stress was laid upon the fact that any facilities which might be given to a portion of the Mohamed Subier to some to the Majhier wells in the dry season could only be a temporary and previsional compession. The Italian delegation, having premised to furnish a memorandum of their views on this matter, the meeting proceeded to discuss article 7.

Article 7

Signor Guariglia asked whether there was any information as to what concessions had already been granted.

Mr. Bottomley explained that the principal concession, we are given to deptile Cabriel, and mother on the island of Towata. Beating the there appeared to be twelve

Appropriate tracks and process of liquidation. If the Italian delegation desired the Gevernor could be asked by telegraph what concessions had actually been granted.

Signor Guariglia stated that he would be grateful if this information could be obtained and that in principle the Italian delegation accepted article 7 as it stood.

Cultile 8

Article 8 was then read and Signor Quariglia.

pointed out that the Italian government had no agreements of whatever nature with the Sultan of Zangiber applicable to the Italian colony of Italian Somelilana. The Italian government were perfectly prepared to assume responsibility for any treaties between England and Zahwiber, but could not understand what was meant/s reference to treaties between Italiana Zahwiber, and in fact no such treaties existed.

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Office, representative undertook to enquire of the Legal, Manuary and to inform the meeting at their next reunion.

Article ....

## Article 9 was then read.

As regards paragraph 1 Signor Guariglia stated that it seemed preferable to leave it to the local authority to settle the price of buildings and the approximate values of government property to be taken over.

Bir Herbert Read agreed to this proposal, and added that the schedule attached to the draft was merely approximate, and would not of course, figure in the final sometries.

Paregrain 2 of Article 9 was left over for further discussion.

Is against to paragraph 3.3. Respect Read explained that the fate of these Soudanese pensioners, who did not the set more than forty persons, and who were very aged, whe of siderable interest to the government. We should like to just 1 a paragraph in the convention anowing that they had not been forgotten.

Elgnor Guarights washed what exhibits were the rights that they enjoyed.

Sir Herbert Read stated that he imagined that the possessed certain field and properties, and that all that was desired was that they should be left undisturbed that the possession of what they owned. They were receiving a continue from the British government, and this possion would of course outlines to be paid from British, and not from Italian, funds. If the Italian representative would be asked by telegraph to state what exactly was meant by the rights of these pensioners.

Article 10 was then read.

Signer Guariglia suggested that it would be preferable to alter the sorus "appointed for the purpose "by the two governments of Kenya Colday and Itelian "Somaliland" into "appointed for the purpose by the "British and Italian governments".

Sir Herbert Read agreed to this proposal.

The rest of Article 10 was therespon adopted.

The meeting then adjoined datal ways on Manday, 200 June.

MEMORANDUM.

In Drup

Cassion of Territors in East Africa to Italy.

Only Notes of a meeting between British and Italian experts held at the Colonial Office at 5 p.m.

on Friday, May 30th, 1924.

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Present: Sir H.J.Read, A.C.M.G., C.B.;
Commendatore Guariglia, Hr. W.C.Bottomley, C.M.G., O.B.E.,
Commendatore Pasqualucci, The Hon.H. Nicolson (Foreign Office),
Mr. G.F.Seal;

the Italian representatives that a draft conventions, embodying the arrangements arrived at between Lord Milder and Signor Scieloja, had already been prepared, and had in fact been in the possession of the Italian Government for some three years.

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claim for territor, beyond the two areas agreed to between Lord Milner and Signor Schaloja had now been abandoned, but the difficulty in regard to the migration of tribes still remained. Signor Guariglia enquired whether the British representatives will wish to discuss this question at the outset, or whether it would be preferable to go through the draft convention as a whole, and to see what articles could be accepted as they stood and what articles might require further modification.

Mr. Bottomley suggested that it would be preferable at the first meeting to explore the whole ground and to leave saids for the moment the crucial question of the migration of tribes. To this Signor Guariglia assented and the meeting proceeded to discuss the draft convention article by article.

### 2. Article 1.

In regard to Article 1, Sir H. Read pointed out to Signor Quariglia that, as stated in Lord Curson's note to the Italian Ambaseador of February 22, 1922, His Majesty's Government felt that it would be necessary to insert in the third line after the words ton his own behalf" the words "and subject to the Signor Guariglia observed that this assent of Parliament. was a constitutional point which scarcely carse within the competerne of a discussion between experts. Similarly the whole drafting of the opening sentences of this article and the question whether the designation of the signatories should not more properly be placed, as is usual in such matters, in the form of a preamble; appeared to be for the juriste of the respective governments to consider. He was prepared to take note of the desire of His Majesty's Government to insert a clause provid--ing for the assent of Parliament, but the matter would doubtless be considered by his government from the legal point of view when the convention had once been put into shape.

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Signor Pasqualucci explained in fuller detail how it would be necessary for the Italian Government to establish a frontier post at this particular corner of the kine, and how essential it was that before accepting any precise definition of the exact point where the line turns southwards, the Italian authorities should be assured that a proper water supply would be there available. It was not that the Italians wished to obtain any more territory in this region, it was simply that they wished to be certain of obtaining a proper water supply on a point where they would certainly have to establish one of their frontier posts.

Sir H. Read stated that he had no reason to suppose that the well at El Beru did not contain suitable water, but that he was quite prepared to telegraph to the Governor of senia Colony and enquire on this point. He observed that it would as a matter of fact be difficult to include within

Italian territory the wells to the west of El Bern since certain of our tribes were entirely dependent upon all the other water holes in the group.

Signor Guariglia suggested that if no definite information could be obtained to the condition of the 31 deru well from the Governor of Kenya, it might be possible to insert covering phrase after the words? Beru as they stand in the article, such as "if the water supply is found suitable". Except for that one point the Italian Delegation accepted Article h.

### Article 2

Article 2 was then read and adopted.

### Article 3.

Article 3 was read.

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Signer Guariglia was quite prepared, if it was so desired, to give an assurance, which could be included in the process verbal, that ratification would not be dalayed. He only asked that no reference should be made to ratification in the article itself.

This was agreed to and article 3 was therefore adopted subject to the emission of the words which the Italian Government undertake to ratify as soon as possible.

Article 4 was read.

The Italian delegates enquired how the figure of £1000 was reached and asked whether the expression "proportionate share" meant proportionate to the extent of the territory or proportionate only to the amount of revenue.

Sir H. Read explained that His Majesty's Government paid a sum of £11,000 annually to His Highmess the Sultan for that portion of his dominions which formed the Protectorate of Kenya and that the proportionate share of £1000 which would be paid by Italy was based on the extent of Protectorate territory to be coded to them and not on the proportionate revenue of that territory.

Signor Guariglia asked whether it would not be possible to base this proportionate share on the ratio of customs revenue at Kismayu to that at ports in the remainder of the Protecterate of Kenya.

Sir H. Read explained that this basis could not be accepted by His Majesty's Government, since any such comparison

comparison must be artificial, as the present Mombasa customs receipts represented the results of British development of the interior not only of Kenya itself but also of Uganda. The customs returns for Kismayu on the other hand were negligible and bore but little relation t the potential importance of that harbour.

The Italian delegation accepted this explanation and agreed to the figures of the proportionate share as contained in the draft article. They asked however that the last sentence of that article might be omitted since it was liable to lead to some misinterpretation.

Sir E. Read agreed that the last sentence should be omitted.

Article 5.

Article 5 was read and adopted.

Article 6.

Article 6 was read.

Signor Guariglia stated that he would like some further explanation regarding the nationality question. He did not quite follow what exactly were the categories into which British subjects and British protected persons would fall, or what would be the future status of the Somalie included in the new Italian territory.

Mr. Bottomley prepared for Signor Guarighta the following tabular statement:

A. British Subjects.

<sup>1.</sup> European British Subjects

<sup>2.</sup> Natives of British India

<sup>3.</sup> Somalis etc. who are British subjects by annexation.

May opt for Italian nationality or remain British without withdrawing.

Acquire Italian nationality.

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Signor Pasquelucci explished particularly how since 32. a certain number of Somalia (Mohammed Zuvier and Makabonla) oring many years resident in the territories of Majhier Lordin, were furned out from there, and were consequently red to settle in the somes of Afmadu and Deshek Wama. In t se districts pasturage and wells were not su ficient and is refure the Comelia of the same tribes who were already the places protested against the increasing of out the tich of course brought shout a great shortage of pasturage Another cerious disturbance caused by the pushing of 'e Tajlier and Larein emalia from their places was the peration of members of the same family. There families having sattle and camels as well, it happened that some members them were able to remain at Wajhier and Lorian (where weels were allowed) whereas other members of the same family. ere forced to migrate to the east of the 41st meridian with wir cattle.

### B. British Protected Persons

- 1. Zanzibar subjects (Arabs)
- 2. Natives of Indian Native
- 3. Somalis etc. living in the

May opt to acquire Italian nationality or withdraw.

Acquire Italian nationality.

On reading this statement Signor Guariglia stated that the Itelian Government had no objection to raise to the arrangements proposed regarding British subjects or British protected persons. They desired however to discuss further the future status of the Somalis: there were many Somalis who had passed into what would now be Italian territory although they were really based upon wells within what would remain British territory: he felt that these different branches of the same tribe would tend to join together, that there would be continual passage and re-passage across the meridian frontier and that trouble would follow.

Signor Pasqualucci explained particularly has a portion of the Mohamed Mubier had established themselves upon the Majhier wells within what would remain British territory. They tended juried the wet season to migrate back to the main body of their tribe centred in Italian. territory in the Afmada district. Their fellow tribesmen in this latter district resented this influx of their relations and the Italian authorities would certainly require that that section of the Mohamed Mubier who were based on Wajhier should remain there and become British subjects and should not be forced to return and join the main body of

their tribes in the Afmadu region.

Sir ii. Read observed that this matter, which was really connected with the main question of migration arising under article 9, was of such importance that he would be grateful if the Italian delegation would place their views in writing and furnish him with a memorandum on the points which they had raised.

Signor Guariglia, while promising to furnish a memorandum, pointed out that although the matter was certainly connected with the main question of migration yet there was also a very important nationality question involved which arose under article 6. For instance the Italian government would like the British government to consider whether it would not be possible to fix a time-limit within which the natives, or at least certain native tribes, should be obliged to opt for British or Italian nationality.

Sir H. Read stated that he understood the point, that it would require very careful consideration and that this consideration could only be given if the Italian delegation would be so kind as to furnish a memorandum embodying their views and suggestions.

Signor Passelucci explained further the complicated question of the migration of the two branches of the Mohamed Subject tribe. This constant fluctuation would in fact create a zone of massage across the meridian frontier centring round such

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places as Dieff on the British side and Afmadu on the Italian side. This constant passage could doubtless be coped with by agreements between the local authorities. At the same time the task of the local authorities would be much facilitated if it could be agreed beforehand that the section of the Mohamed Zubier who are now at Wajhier and whose tendency is to return to the Afmadu district could be kept permanently at Wajhier and be regarded as British subjects. In fact what the Italians would want would be to send back to British territory from Afmadu such of the Wajhier group of the Mohamed Zubier as had already come there or might come there in the future.

Sir H. Read explained that this would be extremely difficult and he read to the Italian sqlegates a telegram from the Governor in which careful stress was laid upon the fact that any facilities which might be given to a portion of the Monamed Zubier to come to the Wajhier wells in the dry season could only be a temporary and privisional concession. The Italian delegation, having promised to furnish a memorandum of their views on this matter, the meeting proceeded to discuss article 7.

### Article 7.

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cessions were those given to Mr. Garriel at Malwalood and on the island of Towata. In all there we ared to betwelve

grants of land of varying amounts. It was understood that the Cabriel concession was in process of 626 liquidation. If the Italian delegation desired the Governor could be asked by telegraph what concession had actually been granted.

Signor Guariglia stated that he would be grate ful if this information could be obtained and that in principle the Italian delegation accepted article 7 as it stood.

### Article 8.

Article 8 was then read and Signor Guariglia pointed out that the Italian government had no agreements of whatever nature with the Sultan of Zanzibar applicable to the Italian colony of Italian Somaliland. The Italian government were perfectly prepared to assume responsibility for any treaties between England and Zanzibar, but could not understand what was meant by a reference to treaties between Italy and Zanzibar, when in fact no such treaties existed.

He suggested that the words "applicable to the Italian Colony of Italian Somaliland" should be deleted.

Mr Bottomley suggested as an alternative that the words "and the Government of His Highness the Sultan of Zanzibar" should be deleted. Signor Guariglia saw no objection to this alternative, and the Colonial Office representatives agreed to consider the possibility of omitting these words.

The Foreign Office representative undertook to enquire of the Ladvisers and to inform the meeting of their views at their next re-union.

### ARTICLE 9.

Article 9 was then read.

As regards paragraph 1 Signor Guariglia stated

that it seemed preferable to leave it to the local authority to settle the price of buildings and the approximate values of government property to be taken over.

Sir Herbert Read agreed to this proposal, and added that the schedule attached to the draft was merely approximate, and would not, of course, figure in the final convention.

Paragraph 2 of Article 9 was left over for further discussion.

In regard to paragraph 3 Sir Herbert Read explained that the fate of these Soudanese pensioners, who did not number more than forty persons, and who were very aged, was of considerable interest to the government. We should like to put in a paragraph in the convention showing that they had not been forgotten

Signor Guariglia asked what exactly were the rights that they enjoyed.

Sir Herbert Read stated that he imagined that they possessed certain small plots of land, and that all that was desired was that they should be left undisturbed in the possession of what they owned. Any pensions which they were receiving from the British government would of course continue to be paid from British, and not from Italian, funds. The Governor of Kenya would be asked by telegraph to state what was meant by the rights of these pensioners.

### ARTICLE 10.

Article 10 was then read.

Signor Guariglia suggested that it would be preferable to alter the words "appointed for the purpose by the two governments of Kenya Colony and Italian "Somaliland" into "appointed for the purpose by the

British and Italian governments.

Sir Herbert Read agreed to this proposal. The rest of Article 10 was thereupon adopted.

3. The meeting then adjourned until 4 p.m. on Monday 2nd June.