1924 E. AFRICA JUNE. ONIAL OFFICE. EAST AFRICAN COMMITTEE. EAST AFRICAN COMMISSION. Strackey U.S. of S. Sitte Papers relating to m UScof S. Previous Paper MINUTES 29179 Ste William So H. Rida Haysand, as compley, judous Subsequent Paper to dis . Rechaps For H. Rend end 2018/14 641 20,00

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INDIA OFFICE, Whitehall, S.W.1. 6th May 1924

#### Private and Confidential.

Die Dan Morran

I enclose a copy of a telegram from the Government of India and of a Note handed to me by Mr. J. Hope-Simpson on the proposed Commission to investigate the question of unification of policy in East African territories.

I do not assume that you intend to constitute the Commission of a collection of representatives of competing interests, and I should not desire to support any appointment of an Indian partisan on that body. But it appears to me to be a reasonable request that a representative of the Government of India should be allowed familities, in the territories concerned.

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During the period of the Commission's sittings; any evidence on behalf of Indian interests would be furnished by such witnesses as the Commission might think it proper to hear, and it will of course be quite admissible that these witnesses should be coached and assisted by any representative of the Government of India who might have had the facilities asked for.

As to the Fourth point in the Committee's Note, I do not know whether the appointment of the Advisory Committee which you contemplated is to be made at an early date, but I think that Indian

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Telegram From Viceroy to Secretary of State
Dated Simla, 17th April, 1924.

We understand that the Secretary of State for the Colonies accepted the following motion, made by Henn in House of Commons on 8th April, subject to provision of funds. Begins. (F.O.C. "R" begins). That in view of the desirability of united policy both in administration and development of territories of Kenya, Uganda, Tanganyika, Zanzibar, Myassaland and North Eastern Rhodesia, and necessity of a comprehensive scheme of tran sport development throughout East Africa, this House urges Secretary of State for the Colonies, to send out to East Africa this year a special Commission to report to him on the practica ility of co-ordinating the policy and services troughout the territories and to advise on the programme of future economic development, especially cotton ing and railway construction. Ross. (F.O.C. "R" is not about to us whether the

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Commission will consist partly of members reside in the colonies concerned, neither are we sware what exact terms of reference or characterof the proposed Commission will be. If it is intended to include members from these Colonies then; in view of the comprehensive nature of Helm's resolution, which aims at co-ordination of administration and policy throughout the sphere of British influence in East Africa, and importance of Indian interests in this region, we feel that every endeavour should be made to secure, in consultation with us, adequate representation of Indian point of view, and we would strongly support the resolution of our Colonies Committee on this subject, dated 10th April, which we are informed has already been communicated to you. If Commission is to include representatives of Kenya white settlers, that would be an additional argument for Indian representation and we would beg you, in that case, to press for equal number of Indian representatives.

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Office as to the policy of trusteeship for natives of Colonies. If that is so, unless the Committee will consist of members from United Kingdom only, we agree with suggestion of our Colonies Committee that Indian interests should be adequately represented on this Committee also, and shall be grateful if you will use your good offices to secure such representation. In both cases, we presume that if only members from United Kingdom are appointed, full opportunity will be afforded for representations of Indian interests in these Colonies being placed before these bodies, and that His Majesty's Government will consult the Government of India before arriving at decisions which may affect Indian interests.

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NOTE ON THE PROPOSED COMISSION TO INVESTIGATE THE QUESTION OF THE REDERATION OF EAST APPRICAL TERRITORIES.

As the result of a motion by Sir Sydney Henn in the House of Commons on April 8th, the Rt. Hon. the Secretary of State for the Colonies has undertaken to r commend the appointment of a Commission to investigate in all its aspects the question of co-ordinating policy and services throughout the East African territories, and to advice on the programme of future economic development.

The Government of India have already telegraphed to the Secretary of State for India a request that provision may be made on the Commission for the representation of the Indian point of view. If members from the United Kingdom only are appointed on the Commission, the Government of India request that full opportunity may be given for representations as to Indian in these colonies to be put before the Commission.

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with, if the terms of reference to the Commission are wide enough to include the examination of the whole Indian position in East Africa. The Government of India are in effect reviving the suggestion made in the last paragraph of their despatch No. 33, dated October 21st, 1920.

From the Indian point or view it is of the utmost importance that the terms of reference should be so drawn up as to bring the whole Indian question in East Africa before the Commission. This indeed appears to have been the intention of the House of Commons. In addition to Mr. Hope Simpson, who emphasised how deeply Indian interests are affected by the proposal, both Mr. Ormsby Gore and Sir Arthur Steel Meitland urged that the terms of reference should be as broad as possible and the latter specifically said: "It is precisely that we want to have full justice done to Indians as a community and to those who are there that we wish to have a Complesion to enquire into the policy of the whole of them. In accepting the motion Thomas also said 'The terms of reference must

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be my responsibility, but these terms ought to be sufficiently wide to include every aspect of the question.

Some of the suggestions made in the course of the debate would necessarily involve the reopening of those questions regarding the status of Indians which, so far as Kenya is concerned, have already been the subject of decisions in the White Paper. Sir S. Henn, for instance, pressed for the assimilation of the Immigration regulations in all the territories concerned. Mr. Thomas himself stated that he had come to the conclusion that "East Africa ought to be very largely and will ultimately be developed on the lines that West Africa is already .. is understood that this proposal would involve the rejection of anything in the shape of a reneral Franchise for non-natives and the creation of a Federal and perhaps Logal Lagislative Councils, with advisory functions only, wholly or mainly nominated by the Governor.

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to the Rt. Hon. the secretary of State for 1 148

that it would be in accordance with the wishes of the Government of India and of the utmost value from the point of view of Indian interests if he will be so good as to use his influence to ensure that the terms of reference to the Commission are so drafted as to exclude no aspect of the Indian question in any part of the East Africa territories.

They also would urge that the concurrence of the Secretary of State for the Colonies should be obtained to the deputation by the Government of India of a representative to assist in the preparation and presentation of the Indian case throughout the East African territories.

To recapitulate, they suggest that action should be taken on the following points:-

- adequate representation of Indian interests on the proposed Royal Commission.
- (2) the formulation of the terms of reference so as not to exclude any questions affecting the status of Indians in East Africa,
- (3) the deputation of a representative of the Government of India, during the

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India Office, London, S.W.F. 7th May, 1934.

My dear Marsh,

Lord Olivier asks that this telegram, which he has just received from India, may be added to his letter of this morning to Mr. Thomas, about the lovernment of India Colonies Committee.

Yours sincerely,

Sh Brown

## COPY OF TELEGRAM

From Viceroy, Department of Education, Health and Links to Secretary of State for India.

Dated Simla, 6th May, 1924.

Received 6th May 1924 6 p m

(Copies

Reference our telegrom dated 17th oprils

We are informed that the Colonies Committee have strongly recommended that the approval of the Secretary of State for the Colonies be obtained to the departation by an of a representative to accompany the Commission and assist in the preparation and presentation of the Indian case in various territories concerned "a strongly support the suggestion, which follows the action taken by the Government of India for the presentation of the Indian case before the Asiatic Enqui: Commission in South Africa Character and personnel of the representa tives will degen or the perspecial of the Commission appointed by the Colonial Office we shall communicate with you in the matter as agen as this is known. We shall be grateful if you will heap n informed of develorments. May we also request you hto inform up as moon us possible, what the composition we functions of Advisory Tormittee, rev. al. Cien dated Imin Birtl

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The mambers of the East Aprean Committee Lo Southborough A Heel Markant Sir S. Henn. Mr. Mossl. Mr Harris AV. C.R. Buxlon. In Rive Haggard Sir H. Rich borough Birchenough N. (now Sorly Himbury. Col. Balfour Sa A Clifford. Mr. Barolay AUL Ormasky Som Nº2 Shell. Mr E. Harvey Mr Church Oliham R. Cal Hammond

E. A. Countain advantage of all and all the state of the st mirica ave, surte Lad South boomy to arche Dr. Good - S. A. Steel Prostland S. S. Henry accepts in 2 Soul accepts in - 2. do, co acepla . - 2. Hans accepts = ? hr CR. Buyon an office - 1 Si how rygand acestil 2 hold little a cust acupa in ! Co halforni accept Systematics " - M. H. Clifford accepti as better W. oursey The - accepts. acres . - " In Shell adm #G I has to Harvey maple on the ( Cappe Beacher the committee la William Edge

30th June, 1924.

Acut Thomas

I am extremely sorry but I find that it really is absolutely impossible for me to serve on the Committee which has been appointed to consider problems connected with Eastern Africa. I had hoped that I might have been able to manage this, but I have a more than usually heavy amount of work on hand at present, and I would not like to come on to the Committee unless I could really give a good deal of time to it. I must very reluctantly, therefore, refuse the invitation.

date I may be more free

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Affine Steel Muchan

The Rt.Hen.J.H.Thomas, M.P. Colonial Office, Downing Street, S.W.I.

OKE CHURTON CONDON The Anti-Slavery and Aborigines Protection Societ DENISON HOUSE RGANISING SECRETARY: VAUXHALL BRIDGE ROAD John H. Harris LONDON, S.W. I. SCLOSE TO VICTORING STATIONS 20th June, 1924. To: -The Rt. Hon. J. H. Thomas, N.P., His Majesty & Principal Secretary of State for the Colonies, Colonial Office, Bowning Street, S.W.1. Sir. I beg leave, by the direction of my Committee, to forward enclosed a copy of a resolution passed at the Annual Meeting of this Society on the 18th instant, under the Presidency of Lord Henry Cavendish-Bentinck, M.P., I have the honour to be, Sir,

Your humble and obedient servant,

Socretary.

M. Caller is to the form of the fact of th

My dear bux ton.

Afr. Thomas aske no to what you will no letter of the 19th inquart and they that you will no down have seen the terms of reflection which were trinted in yesterday's Hansard in masses to a question by Sir Walter de Frece, who was not there to put it. He hopes very much that on seeing them you will agree to serve on the Commission.

Yours sincerely.

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24th June 1924

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24th June, 1924 25th June 1924.

Dear my oldham

You will probably to aware that I have decided to appoint a Committee to consider various problems connected with Eastern Africa, and also a small Commission which will visit the territories concerned in order to consider certain matters locally.

I am now writing to ask ifyou will be good enough to assist me by consenting to serve as a member of the Committee which will sit in this country. If you will do this, you will be rendering a real service to our tropical administration.

your surcery

jor N.C. Church, DSO., MC. MP. pt. R.N. Barolay, M.P.

.Oldham, Esq.

24th June 1924

Dear Harvey,

I am very sorry indeed to hear that you have not been advised to go out to Bast Africa on the Commission, as I am sure your services would be of thegreatest value, but of course considerations of health must commission. I am very glad you will be able to serve on the large Committee.

Yours sincerely,

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That I have just telegraphed Sangel beday who will RTDAL HOUSE.
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LEEDS. 21. 11. 194 tanful team drive, the on the grant of whole It is with rest regret toyn train my drewn address. View Mr. Thomas when the anagement when I hap true a tand. Mony in the ear, munter. man to have come of My may on 1. Myon the good of the second of P.

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MOBBERLEY, CHESHIRE. 21 a Jun /24 Dear M. Thomas I must apologine for the delay in explying to your letter of the 18th cine I had to go our of Low felse Thing on Thursday morning, and only got hour late love night, hum to delay. your envitation to serve on the Committee you " On appointing to counder Various problems connected

with Eastern Ofrica which to to set en this country and I win a say I shall be very please

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11 th July, 1924

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The Lord Stanley, M.F.

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I my hope has I Who he atte to he of some assistance In Satach Pancey

I may hope that I what he alle to he of much assertance c' for Satacky Mandey

oth July, 1924

Dear In Thomas

I am in receipt of your letter of the 3rd July, and it gives me very much pleasure to accept your invitation to join the East African Committee sitting in England.

I am very much obliged to you for the honour you have done me in asking me to join this Committee.

With kind regards,

Yours faithfully,

Rt. Hon. J. n. Thomas, M. P.

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Yours sincerely,

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Any 3 offonles Odge & illiam Manufacturing Chemists. ON: 44 UPPER THARES STWEET IDON: 44 UPPER THARES STREET,
BOOW: 25 NICHOLSON STREET,
FAST: 26 WARING STREET,
HLIN: 15 TERPLE BAR.
BOURNE! HY BARE & SON, PRESERT ST.
V YORK: A. DERONDE & Co., 239 FRONT ST.

With reference to our conversation of last Tuesday, I am enclosing a few particulars for your information.

1916. At War Office, with Lord Derby. (Derby Scheme)

1917 - 18. Ministry of National Service. Parliamentary Secretary to Str Auckland Geddes.

1918 - 19. Local Government Board. Parliamentary Secretary to Sir Auckland Geddes.

1919 - 20. Ministry of Labour. Parliamentary Secretary to Rt. Hon. Sir Robert Horna. (Demobilization of Army etc.)

Bowning St. Assistant Government Whi

Assistant National Liberal Whip. (Mr. Lloyd George) Dec.)

I am not engaged in the Cotton Trade, but am generally interested in the various trades of Lancashire and Norkshire.

I have been for 10 years, and hope to be again, the M.P. for Bolton, the largest cotton constituency in the Country.

My Firm has extensive dealings with the Bleach.

I am a Director of William Edge & Sons Ltd., of Bolton - Dye and Chemical Manufacturers, with Depots and Branches throughout the world.

My private address is:-

Ribbin Lodge, Lytham. Laure

In London :-

18, Abingdon Street, Westminster.

finds ne.

Bus hinh

Rt. Hos. J. H. Thomas, P. D., M. P., 125, Thurlow Park Road,

London S. E. 21.

Win Eng &

Your farther

29 me 1924

Dear Thomas

I enclose a formal acceptance

1 your montation. as I list you this
ever was at types form hiday

last to this morning early
and my letters were not forwarded

Yours Succeely

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Dear Thomas

I am both honoured and garliped by the instalion conveyed in your letter of 27th Jame to server on the bounded bounded various problems consected will rad aforce and a briefl commission to visit the brailers concerned.

Yours sweerely

Aldword.

The Right How: 9th Thomas P.C. M.P.

2 guly 19mg.

Dear Thomas

converge in your letter of 29th June to server on the loomintee to consider various problems connected with Tast aforem and a briefl commission to visit the levelone's concerned.

Yours succeely,

Aldword.

The Right Hon: 9H Thomas P.C. n.P.

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TELEPHONE

TEMPORARY OFFICES

INSTITUTE OF HISTORICAL RESEARCH,

MALET STREET, W.C.).

June 24th. 1924.

Dear Mr Thomas,

With reference to your letter of June 18th and to my reply of June 19th, would you kindly note that the Board of Management of the above School agree to my serving on the Committee which you are appointing to deal with East African affairs; indeed they welcome the possibility of co-operation in this matter.

Yours sincerely,

and Balgary

The Rt. How. J. H. Thomas, M.P. Colonial Office, Whitehall. S.W.I.

24th June.

My dear Thomas,

I have only just come back after being away with my veomanry in the North, and I must apologise for not having answered vour letter sooner. It is very good of you to invite me to serve on the East African Committee, and I should very much have liked to do it, but I um afraid I have already almost more on my hands than I can well discharge, and I therefore hesitate to take on new work, and in doing so fill a place in which someone else would probably be more useful.

Thank you very much for thinking of me.

Yours sincerely,

Educad hom

United Services Club,
Pall Wall, S. W. 1.
26th June 1924.

Dear Decretary of State

I shall be very pleased to accept your invitation to serve as a member of the Committee which you are appointing to consider the various proposals connected with Eastern Africa.

for and

Rt. Hon. J. H. Thomas,

P. C., M. P.

Colonial Office, S. W. 1.

no fortinale 2.

23rd June, 1924

Dear Lord Southborough,

I mave just heard from Lord Armold that you have been good enough to accept the Chairmanehip of the Committee which I have appointed to advise on the administration of the British East African Dependencies, and I am writing to express to you my warm thanks for having so readily undertaken the task.

I feel sure that your long experience of public administration and your knowledge of imperial problems generally will be of the greatest value in connection with the present enquiry.

Again thanking you.

Yours sincerely,

not

s Rt. Hon. Lord Southtorough, GCL., GCMG., GCVO., KCS1.

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27th June, 1924

Berkale, Dear Church,

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Yours singerely,

JA

Captain B. Berkeley, k.P.
kajor A.S. Church, DSO., MC., NP.

19 June 1924 For 1 de Thomas he V. Colonial Scanlary car Thouse. as I was aware that you done to aunomos he have 9 the Committee for East ofrese I accepted nonwellow as a history With pagard to the other subject I will give an answer earl west week. Jours sward In S Royer

19th June, 1924.

Dear Mr. Thomas

Many thanks for your latter. I shall be most happy to do anything in my power to assist the Committee which is being formed to consider certain matters affecting the territories of Eastern Africa. and beg to thank you for giving me this opportunity.

I have to be away from London during September, because I always attend the Assembly Meetings of the League of Nations in Geneva, but, apart from this, I am at your service.

Yours sincerely,

Shu to sharing

The Rt. Hon. J. H. Thomas, M.P., House of Commons, S.W.L.

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Thursday

The Rt. Hon. J. H. Thomas, M.P., House of Commons, S.W.l. The Right Hon

J.H. Thomas M.P

Dear Mr Thomas,

I am in receipt of your letter of yesterdays date asking me to serve as a member of the Committee on Mastern Africa affairs which will sit in this country.

I shall be happy to take part in this work .

Yours sincerely

H Sull

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46. CHELSEA PARK GARDENS. LONDON S.W.3. June 19th., 1924.

Dear Mr Thomas,

I am in receipt of your letter of yesterday's date in which you inform me that you have decided to appoint a Committee to sit in this country to consider various problems connected with Eastern Africa and that you desire that I should serve upon it. I need hardly say that I am, of course, completely at your disposal.

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The Right Honble.

46, CHELSEA PARK GARDENS. LONDON S.W. 3.

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The Right Honble.

TELEGRAMA:
"INCREASE, MANCHESTER"
TELEPHONE:
CITY 5732.

333-350, THE ROYAL EXCHANGE, MANCHESTER.

19th June, 1924.

The Right Hon. J. H. Thomas, M.P., H. M. Secretary of State for the Colonies, Colonial Office, Downing Street, LONDON S.W. 1.

Dear Mr. Thomas.

I have to acknowledge the receipt of your letter of the 18th instant, containing an invitation to become a number of the Committee to consider various problems connected with Eastern Africa, and I should like to take this opportunity of congratulating you, Sir, on your statementy action in sanctioning the appointment of such a Committee.

Having devoted the major portion of my life to travelling in trepical africa and to assisting in the solution of problems bennected with its sooncaie development, I am a pronounced optimist as regards the future of that country, which I feel convinces will eventually prove second to none in the Empire as regards the provision of raw materials for our industry and markets for our manufactures; therefore I have much pleasure

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2.

in accepting your invitation.

Yours very truly,

From Mr. W. H. Himbury

## London School of Hygiene and Tropical Medicine.

TELEPHONE:

305

EMPORARY OFFICES

INSTITUTE OF HISTORICAL RESEARCH (UNIVERSITY OF LONDON) MALET STREET, W.C. I.

1541, 1924.

Dear Mr Thomas.

I am in receipt of your letter of yesterday's date conveying your kind invitation to serve as a member of the Committee which you are appointing to consider various problems in connection with Eastern Africa. I would esteem it a privilege to serve on this Committee and if my Beard of Management grants me permission. I shall have much pleasure in accepting your invitation. The Board meet for the first time on Monday next when I will take an apportunit of placing your letter before them and obtaining their decision. Thereafter I will again communicate with you on the subject.

Yours sincerely.

a La Balgur

The Rt. Hon. J. H. Thomas, M.P. Colonial Office,
Whitehall. S.W.

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18 June 192, Hor JA Homas To I'VC Secretary of State for the Colours Towning Street I that be haffy to serve no the Commenter to consider problems Courseled with Eastern africa as requested in your letter of his date Your faithfull 1. S. Roye

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Den Mr Thomas Jun Letter of your Letter of your beday I wint to say 19:10 1924 the Committee on End Sprine guilams which you are as a priviletim to sever or that I shall get it Behave me Americal your Slaves The Vight Themas 12: and lought to regard Thus on a call of shally I which lought to indust

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245 WINCHESTER HOUSE, OLD BROAD STREET, LONDON, E.C. 2. June 19th, 1924.

The Rt. Hon. J. H. Thomas, P.C., M.P., Colonial Office, Downing Street,

Dear Mr. Thomas,

I am in receipt of your favour asking me to become a member of the East African Committee and shall have much pleasure in accepting the position.

Yours sincerely,

SIR SYDNEY HENN.

STREMPINE STREET, LONGON-

245 WINCHESTER HOUSE, OLD BROAD STREET, LONDON, E.C. 2.

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I am now writing to ask if you will be good enough to assist me by consenting to serve as a member of the Committee which will sit in this country. If you will do this, you will be rendering a real service to our traplcal administration.

The Rt. Hon. Edward Wood, M.P.
Sir A. Steel-Meitland, M.P.
Sir S. Hennyk.P.
Bir S. Hennyk.P.
E.D. Moreh, Msq., M.P.
W. Boyce, Esq., M.P.
J. Harris, "sq., M.P.
C. Roden Buxton, Esq.
Sir H. Rider Haggard, KBE
Sir H. Birchenough, Bart., KCMG

W.H.Rimbury, Eaq. Li Col. Andrew Balfour, CB., CMG. Si Hugh Clifford, CCMG.

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Hon.W.Ormsby Gore, M.P.

arvew Req. Hp

#### Terms of Reference to Committee.

To consider and report as to the steps to be taken, to implement the principle enunciated in the White Paper Cmd. 1923 of July 1923 that native interests in East Africa must be paramount but that the legitimate

To consider and report on the measure(to be taken to accelerate the general economic development of the territories in question and the means of securing closer co-ordination of policy on such important matters as transportation, cotton growing; control human, animal and plant diseases.

The sudpa movement to suspen and sounds condition of the natives of East Africa, including improvement of health, economic development, and general condition I life.

The economic relation between natives and nonnatives, with special reference to labour contracts, care of retires, certificates of identification, employment of women and children.

The taxation of natives and the provision for services directed to their moral and material improvement.

seindown meraning

Mr Straley

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#### EAST AFRICAN COMMITTEE AND COMMISSION.

I. As a result of our discussions we decided to recommend that the Committee (to meet in this country) should first be appointed, and that the terms of reference and constitution of the Commission (to go out) should not be settled yet. The Committee would be instructed to submit as soon as possible an interim Report showing on what subjects local investigation is required and in what dependencies, and then the Secretary of State would (without necessarily adopting in full or confining himself to the recommendations of the Committee) proceed to constitute the Commission and decide on the terms of Reference. The Commission would of course be in no may subordinate to the Committee, to which it would not report.

It does not seem possible in any other way to avoid an overlapping of function between the two bodies.

- 3. We have prepared a draft (annexed) of terms of reference to the Committee, with an explanation (which would have to accompany the published statement of the terms) of the reasons for omitting education and amalgamation. Certain points now under reference to the Governor of Kenya have had to be included: this is a little unfortunate, but they cannot be left out.
- 3. Still confining ourselves to the Committee, we have prepared a "panel" from which the members might be selected. Many omissions would have to be left out, as a Committee of more than (say) ten members would be unwaldly. We have appended note; to the names to show how they came to be included.

Be also have thereby a attacked of the last of the first of the last of the la

The following points are excluded from the ferms of pererence:

- 1. Native Education The Secretary of State has a standing Committee of experts to advise him on this matter. Native Education in Rast Africa will come up as soon as the Committee has the benefit of the investigation made by the unofficial Phelps Stokes Commission and the report of its Secretary, who has accompanied that Commission.
- Amelgamation of Administration. In the present diversity of political conditions in the various parts of Eastern Africa complete amalgamation is not practicable. Much has already been done to secure unification of policy and co-ordination of administrative action, and there is no doubt that every effort should be made by conferences between Governors or between corresponding Reads of Departments to extend the field of co-operation as far as possible. Where the interests of the territories appear to conflict, the final decision must rest with the Secretary of State, but subject to this the report of the Committee on the means of securing closer co-ordination of policy will be of great value.

Suggested Pane) for Committee (The names are not in any definite order).

The Right Honourable Earl Buxton

(Ex-Governor General and High Commissioner, South
Africa. Led deputation of April 4th).

The Right Honourable Edward Wood, M.P. (Conservative)

(Ex-Under Secretary of State for the Colonies.Went
on a Mission to West Indies, was much interested in
East African problems and would command general
confidence, including that of the Anglican Church).

The Henourable W. Ormsby Gore, M.P. (Conservative)

(Late Under Secretary of State for the Colonies.

Accompanied Mr. Wood to West Indies. Went fully into East African problems when here. Accompanied the deputation of April 4th).

Sir A. Steel Maitland, M.P. (Conservative)

(Ex-Under Secretary of State for the Colonies, when
he was specially interested in East African native
land questions. Has spoken in the debates, but
his business pre-occupations might interfere with
his membership of the Committee).

Sir S. Henn, M.P. (Conservative)

(Represents a cotton constituency. Is Chairman
of the Joint East African Board, and moved the
Resolution of April Sth).

Mr. E. D. Morel, M.P. (Labour)
(His interest in matters affecting the natives of

Tropical

to rich profit to

Hayman a special shirt of questions aclothe to active L. Was a member of the

Tropical Africa needs no note). List blace land

Mr. W. Royce, M.P. (Labour)

(Knows Bast Africa well and has long experience of railway construction. Spoke in debata).

Mr. Edmund Harvey, M.P. (Liberal)

(Has long been interested in Kenya native land matters and has pressed the interests of the Africans earnestly, but with moderation).

Mr. J. Harris, M.P. (Liberal)

(Secretary of the Anti Slavery and Aberigines Protection Society. The Chief critic in the House of mative administration in Kenya where what he has said has aroused some resentment).

Major Tudo: Rees, E.P. (Liberal)

(Has effered his services to the Secretary of State Mr RN Barcley mot

C. Roden Buxton

(General interest in social reform).

Sir H. Rider Haggard

(Has offered his services for the Commission. Long knowledge of Africa and natives, but little of mast Africa. Well known as an agriculturist).

Sir H.

H. Ineu Men

Loren Baren

Sir H. Birchenough

(Director - British South Africa Company, Chairman of the late Empire Cotton Growing Committee and a Vice President of the Empire Cotton Growing Corporation. Selected for his knowledge of North East Rhodesia matters).

J.H. -Oldham.

(Secretary International Mission Conference and a member of the Secretary of States Advisory Committee on native education in Tropical Africa. Has the confidence of all Protestant Missionary bodies).

W.H. Himbury.

(Manager, British Cotton Growing Association, Has been concerned with the development of native cotton growing from the start. Has personal knowledge of West Africa.)

Lord Francis Scott or Lord Cranworth.

(Either would represent the Kenya European well. Lord F. Scott would probably be the better, as most moderate in view, if his health would permit)

Dr. Andrew Balfour or Dr. A.B. Horn.

(As a Medical representative Dr. Balfour is a member of the Colonial Advisory Medical and Sanitary Committee and is a distinguished authority on tropical disease and sanitation; but he is a busy man.

Dr. Horn is the Medical Secretary of the same Committee. Long knowledge of medical work in West Africa. He has acted as Principal Medical Officer

in Tanganyika and has been on a mission to Malaya to report on the Medical and Sanitary work there)
Sir Hector Duff. Long of time in Mysselvel.

J.H. Sinclair.

(These would represent the Administrative side of East Africa. Sir H. Duff was Chief Secretary of Nyasaland and administered the South Western area of occupied German East Africa.

Ir. Sinclair has just retired from the British Residentship in Zanzibar of which he has had some 28 years.experience, especially of the Arab community)

Lieutenant Colonel F.D. Hammond R.E.

( Has conducted several Missions of enquiry as to Colonial Railways, including those of Kenya, Uganda and Tanganyika).

The question of official membership - Colonial Office or Department of Oversea Trade - is left over for the Secretary of State's consideration.

as then latern

Affinex

I. EITRACT FROM WHITE PAPER SINDIANS IN KENYA"

PRESENTED TO PARLIAMENT JULY, 1925.

(Cmd. 1922).

\*Primarily, Kenya is an African territory, and His Wajesty's Government think it necessary definitely to record their considered spinion that the interests of the African natives must be paramount, and that if, and when, these interests and the interests of the immigrant races should conflict, the power should prevail ...... But in the administration of Kenya His Esjesty's Government regard themselves as exercising a trust on behalf of the Africanpopulation, and they are unable to delegate or share this trust, the object of which may be defined as the protection and advancement of the native races..... His Majesty's Government desire also to record that in their epinion the annexation of the East Africa Protectorate which, with the exception of the mainland deminions of the Sultan of Zanzibar, has thus become a Colony, known as Kenya Colony, in no way derogates from this fundamental conception of the duty of the Government to the native races. As in the Uganda Protectorate, so in the Kenya Colony, the principle of trusteeship for the natives, no less than in the mandated territory of Tangangika, is unassatlable. This paramount duty of trusteeship will continue, as in the past, to be carried out under the Secretary of State for the Colonies by the agents of the Imperial Government, and by them alone."

### 11. DEBATE ON COLONIAL SERVICES VOTE,

#### MARCH 3rd, 1924.

The proposal before the House was to grant a sum of about £3,600,000 for sundry Colonial Services, the principal of which we for railway expenditure in-Kenya and Uganda. The Members who apoke before Mr. Thomas made his statement were Mr. Hope Simpson, Mr. John Harris and Mr. Amery. Mr. Hope Simpson in discussing the question of the railways said "I trust that before this railway is constructed the right honourable gentlemen will take steps to ensure that this money is not spent in the development of European concessions. After all, the main taxation of that country is paid by the natives. The Europeans do not pay the majority of the taxation. The natives do, and the natives should have the first claim on the railways and on the prosperity which we all hope these railways will bring. "

Mr. John Harris called special attention to the importance of the proposed railways from the point of view of ancouraging the growing of cotton. He advocated the great importance of encouraging natives as producers of cotton and said "I do not know whether the right honourable gentleman would be willing to consider setting up some form of commission which would face this problem of getting for us such a volume of mative production in these territories and that such a Committee should be able to do some real staff work upon this question which would ultimately place our industries in Lancashire in such a position as to be

independent

independent of external supplies.

Mr. Amery discussing the question of development generally and especially from the railway point of view was of opinion that "you will not get a satisfactory development in East Africa till you face the problem as a whole and until you in some way or other federate the various parts of it. It is essential from the railway point of view, it is essential from the point of view of the broad development of the cotton resources about which the honourable gentleman spoke, it is equally essential from the point of view of general policy.... I am sure the House will support the right honourable gentleman in a serious investigation of the problem from the point of view of the unification of East Africa?"

Mr. Thomas after pointing out that the question was a non-party one said "I do not think legitimate criticism can be levelled against the general scheme of the railways because undoubtedly they are best suited to the places where the cotton is being grown. That, however, does not dispose of the question of the native himself, and here, I think, all sections of the House ar apprehensive. I would like to be able to announce the policy but I cannot do so because I do not know. sufficient about the subject. However, I am absolutel; certain of one thing and it is that more attention ought to be paid to it, and when you talk about doing justice to the native it does not mean in my view, and my conception of justice, merely dealing with his relationship to the employers. I do not mean that at all. We have to see that justice is done to the native. There

is also the educational side of the question, the training of the native and general protection, all of which require consideration. I do not know whether it would be wise to appoint a small Committee to look into the whole question, but at the moment I am favourably disposed towards that course. I do not want to commit myself as to the form of the Committee, but that side of the question will not be lost sight of.

Br. Edmund Harvey then asked "While the right honourable gentlemen is keeping an open mind as to the form this Committee will take can he give a promise that he will have some enquiry made into the principle of trusteeship which was announced by the late dovernment and which he himself stands for ?

Mr. Thomas replied "The honourable Member means, I suppose, how we shall give effect to the underlying principles laid down in the White Paper. My answer is "Yes". That is the exact problem I mean when I say I want to see what kind of Committee will be best to deal with the matter.

# AT THE COLONIAL OFFICE ON APRIL 4TH, 1924.

The Earl Buxton who introduced the deputation said "The concrete proposal we desire to make to you is that if you see fit you should appoint a special Committee which would enquire into the matter" (the development of cotton growing) — "I presume on the spot in order to see

when this new development takes place to what extent the interests of the natives can be duly protected." Barl Buxton said that the proposals of the Deputation were for the moment confined to East Africa and proceeded to say that by the expression the interests of the natives he meant the question of the right of natives to the land, the taxation of the natives, their education, and what he described as by far the most important matter for the Committee to consider, the most effective and practical way of enabling natives to take part in the development without their labour either being forced or exploited.

Mr. Themas said he would take an opportunity, which would arise on the 8th April, of replying to the representations of the Deputation. In the course of his remarks he said "It may be possible that a Committee could be set up as I say, with very wide terms of reference, and, for the purpose of their own first hand information that from the or from that number could appoint a Committee to visit on the spot which would be part of the bigger and more general He further said "I want to say that I sm serry that in some of the debates in the House Provi in discussing the railway problem seemed to Colombia and to assume that the problem of transport was for a particular given area. That is a profound mistake. We could not consider the question of transport except in relation to the whole. equally it is not good to say we are going to grow more cotton, and we are going to have more transport, with all the commercial advantages that would accrue

an obligation to see that those who are growing the cotton and that those who are running the transport are to be a first care from a medical point of view as well as from an educational point of view. That is where the question of what I call trusteeship comes in. The other is a commercial proposition and can be considered in its commercial relationship from a business point of view, but the question of education, the care and protection of the native, and above all to see that regard must be had to his own local prejudices whatever they may be, are all questions of trusteeship.

## IV. SIR SYDNEY HENN'S MOTION IN THE HOUSE OF COMMONS ON APRIL STH

Sir Sydney Henn moved "That in view of the desirability of unity of policy both in the administration and development of the territories of Kenya, Uganda, Tanganyika, Zanzibar, Nyasaland and North Eastern Rhodesia and the necessity for a comprehensive scheme of transport development throughout East Africa this House urges the Secretary of State for the Colonies to send out to East Africa this year a special commission to report to him on the practicability of co-ordinating policy and services throughout the territories and to advise on the programme of future economic development, sepecially cotten growing and railway construction."

Mr. Thomas accepted the motion, and said he

was favourably disposed to the appointment of a commission to investigate on the spot, subject to the concurrence of the Treasury, and also to the appointment of a Committee to examine every aspect of the question and advise the Minister responsible. He said it must be a real Committee not only with a knowledge of the subject, non-party in character, representative of all sections in this House and outside, but whose function is limited and must be limited for giving advice to the Winister who alone must be responsible. He said "I want to make it perfectly clear that the visit of any commission to either East or West Africa - and I am not indisposed to consider both, because there is much to be learned with regard to Bast as there is as to what has happened in West Africa; in fact, I myself, with my very limited knowledge, have come to the conclusion that East Africa ought to be very largely and will ultimately be developed on the lines that West Africa is already - but, in agreeing to that policy, I want to make it perfectly clear that nothing but harm is done by sending commissions, or individuals, or members of a Government which in any way reflects upon the existing administration." terms of reference, Mr. Thomas said "The terms of reference must be my responsibility, but those terms aught to be sufficiently wide to include every aspect of the question.