

Terms of reference to the Committee to be
as at A. in typed minute below

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Suggestions for East Africa Committee
at its meeting on 22nd July of points that
might be suitable for local enquiry:

- (1) Ascertain local views on the best
means of coordinating policy with particular
reference to improved methods of transportation
and cotton growing schemes, and prepare
a report on the subject.
- (2) Report on the economic relations
between natives and non-natives (Europeans)
in the different dependencies with particular
reference to methods of contracts, labour
on wages, hiring, registration, registration
of labourers, certificates of identification,
employment of women and children.
- (3) Report on the amount of direct
taxation of natives in the different
dependencies, and the ways in which the
natives earn the money to pay.

Lyndhurst	dep	Southampton	Aug 22
over	arr	Cape Town	Sept 9
Glencairn X	dep	-	" 10
Livingstone	arr	-	13
Salisbury	dep	-	15
Sabie	arr	-	17
Beyers	dep	-	19
Zambia	arr	-	20 st
Zambia	dep	-	21 st
Zambia	arr	-	23 rd
Zambia	dep	-	30 th
North Africa	arr	Port Sudan	Oct 5 th
Tunis	arr	Tunis	Oct 15 th
Mogadishu	arr	Mogadishu	Oct 17 th
Tabor	arr	Tabor	Oct 19 th
Bar Es Salim	arr	Bar Es Salim	Oct 21 st
Tanga	dep	-	Oct 25 th
Tanga	arr	Tanga	Oct 27 th
Moshi	arr	Moshi	Oct 29 th
Nairobi	arr	Nairobi	November 2 nd
Lusitobbe	arr	Lusitobbe	November 5 th
Nairobi	arr	Nairobi	November 12 th
Mombasa	arr	Mombasa	November 20 th
Londolozi	arr	Londolozi	Dec 12 th

EAST AFRICA COMMITTEE AND TERMS OF
REFERENCE OF THE EAST AFRICA COMMISSION.

Mr. Bottomley

Lord Arnold 11.7.

Mr. Strachey

Secretary of State.

Sir W. Read.

We discussed this subject to-day.

(n/24) On the 23rd of June the Secretary of State stated in the House of Commons "The terms of reference to the East Africa Commission which is to visit the territories will be decided when the main Committee, after a preliminary survey, has advised what subjects can most properly be dealt with on the spot, but I shall not necessarily limit the terms of reference to those subjects".

It seems to follow that the terms of reference to the Commission cannot be settled until after the Committee has decided what points require local investigation. The Commission is to be drawn from members of the Committee, and it is suggested it will be best that the Commission should be more or less subordinate to the Committee, i.e., that it should make enquiries on specific points suggested by the Committee, collect information, and on return be reabsorbed in the Committee and place the information collected at the disposal of the Committee for its report to the Secretary of State. If it appeared desirable, reports by the Commission on particular points could be attached to the Committee's report as appendices.

On that assumption it is suggested that the Secretary of State's terms of reference to the Commission should be as follows:-

"To visit such of the British Dependencies in East Africa as the East Africa Committee may

consider

A

I quite
agree.

H.J.R.

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Commissioner's report should be included in full as an Appendix to the Committee's report. I am confident that it will make a big difference to the reception of the Committee's report in Kenya, at all events, if it is known that the impressions of those who have seen and heard for themselves are stated in full.

W.C.B. 10.7.24.

C.S. 10.7.

H.J.R. 11.7.24.

S. of S.

These are the proposals of Read, Bottomley and Strachey for your consideration. You will note that I intimated to Bottomley your wish that the Commission should report direct to you. You will also note the Departmental suggestion that the main Committee should broadly decide the work of the Commission. This would, in practice, probably mean that the main Committee would largely adopt proposals which would be prepared and put forward by this Office. Time is now short before the recess and the main Committee would, on this account, no doubt welcome proposals from here.

In view of the statement made in Parliament appointing the Committee it would seem that the Members will expect, at any rate, to be consulted (if not more) about the terms of reference for the Commission.

A. 11.7.

Mr. Bottomley

Mr. Mosley

Mr. H. Peel

Lord Amherst

335

At its meeting this morning the East Africa Committee decided to recommend to the Secretary of State that the terms of reference to the East Africa Commission should be as follows:

"To visit Northern Rhodesia, Nyasaland, Uganda, Kenya and Tanganyika with a view to obtaining as much information as possible in the time available on all subjects covered by the terms of reference to the Committee, and to report to the Secretary of State on any facts which they may consider have a bearing upon the above matters."

As the Committee recommends such wide terms, I think the S.O.S. may approve although there is undoubtedly a possibility of trouble later for the Commission and Committee presenting separate reports on the same subjects.

As regards itinerary the proposals are

It is very desirable to telegraph to the Governor as soon as possible giving the time of reference and the itinerary. We have to ask Tanganyika to provide motor transport from Mombasa to Mswanya and back round again in October and ask Kenya to have a like steamer at Mswanya for the voyage to Sustut about 8th October or following upon us. At the regular time we are to be at Mswanya probably 12th or 13th Oct., as an effort will have to be made to fit in with them.

1/86
22.1.24

It has been arranged (the suggestion was made first by Mr. Stanley Rose) and intimated, I understand, to the Committee by me, that Mr. Collier should accompany the Commissioner as Secretary. Mr. Collier is very ready off this experience will be very useful. If this is regarded as settled, G. D. should know of it at once. (I shall give separately the question whether I can have temporary assistance during the next month?)

The Treasury have not yet replied
to our letters to expenses. Mr. Calder
tells me that they are inclined to
economise on the allowances, but that
he hopes for a favourable decision.

The members of the Committee
are Mr. Drysby-Gore, Mr. C.
Hether, & myself.

G.C.S. 22.7.24

As Mr. Drysby-Gore has requested the Committee to agree
his plan of having two separate bodies with the same term of
reference reporting independently to the Secretary of State, the
seems no more to be said except to express hope that no
confusion will result from such a singular arrangement.

C. 22.7.24

H. J. H.
22.7.24

How Arnold has discussed with the
Secretary of State, who approves the terms
of reference as quoted in Mr. Calder's
minute.

E.G.S.
24.7.24

* Mr. Calder.

S.A.S. Do you approve the proposal that
the Calder should be made Secretary to
the F.A. Commission? See 25/7 9/8

D. D.
JUL
9

Mr. Cacow

To be kept 16 days
Out 9/9/17

367

Immediate.
To go today.

17 July 1924

Bearth Ormsby-Gore.

DRAFT. So far 12 Bottomley.
from

William
Ormsby-Gore, D.P.

MINUTE.

Mr. Seel 19.7.24.

Mr. Calder 19.7

Mr. Bottomley 19/7 6

Sir C. Davis.

Sir G. Grindall.

Sir H. Read.

Sir J. Masterton Smith.

Lord Arnold.

Mr. Thomas.

We have now received
the instructions of the S. of S
with regard to the terms of
reference to the Commission
which is to visit East Africa.

Having regard to the
terms of his answer to Sir W
de Frece on the 23rd of June,
the S. of S has decided that

the following draft terms
of reference for the
Commission shall be
submitted to the Committee
at its meeting on Monday.

(over)

views on the best means of co-ordinating ~~colonial~~ policy, with particular reference to improved methods of transportation and cotton-growing schemes, and to prepare a report on the subject.

DRAFT.

MINUTE.

Mr.

Mr.

Mr.

Mr. Davis.

Mr. Grindle.

Mr. Read.

Mr. Masterton Smith.

Lord Arnold.

Mr. Thomas.

(b) To report on the economic relations between natives and non-natives (Europeans) in the different Dependencies, with particular reference to labour contracts, care of labourers, certificates of identification, and the employment of women and children.

(c) To report on the amount of direct taxation of natives in the different Dependencies and the ways in which the

The Terms of Reference to you

before Thursday's meeting,

and there is no higher

authority in the Union

Saturday afternoons who

could write to you

DRAFT.

6 Oct.

MINUTE.

Mr.

Mr.

Mr.

Sir C. Daws

Sir G. Grindle

Sir H. Read

Sir J. Masterton Smith

Sir Arnold

Mr. Thomas.

Cases sent
1.30 pm
26/7/19

of

26 July.

Following, actions of reference
to East Africa Committee -

" to visit Northern Rhodesia,

DRAFT. July

Governor
Livingstone

Rwanda, Uganda, Kenya

and Kenya with a view to

obtaining as much information

as possible in the time available

on all subjects covered by the

terms of reference to the

East Africa Committee, and

to report to the Secretary

I state on any facts which

Mr. Calder 26.7.24

Mr. Stoeley 26.7.24

Mr.

Sir J. Davis.

Sir G. Grindall.

Sir H. Read.

Sir Masterton Smith.

Mr. Arnold.

Mr. Thomas.

(for whom)

they may wish have a bearing on
the above matter." Terms of reference

to East Africa Committee were
announced in Parliament on June 23rd.

Commission will consist of the Honorable
William Ormsby Gore MP Chairman,
Major Church MP, Mr. Linfield MP and
Secretary of the Colonial Office as
Secretary.

Commission leaves Southampton
15th August, arrives Capetown 1st September,
Leaves Capetown 2nd September, arrives
Livingstone 5th September 8.10 am. Leaves
Livingstone 8th September, arrives Bulawayo
9th September and Beira 11th September.

*Cable 6541 pm
26 July 1.35 pm
26 July 1.35 pm*

26 July

[Draft herewith] My telegram x 26th July

DRAFT. Telegram

Governor
Sir C. Salam

MINUTE.

Mr. Calder 25.7.24
Mr. Hollesley 26.7.24

Mr.

Sir C. Davis.

Sir G. Grindle.

Sir H. Read.

Sir J. Masteron Smith.

Lord Arnold.

Mr. Thomas.

East Africa Commission

shall be glad if you will
arrange provisional programme
for Commission from 23rd Sept.
to 2nd October and make
transport from Zabora to
Mwanga and Mwanga
late October 4th

Cable 6 Sat
1.35 pm
26 July

26th July

[Drafted] My telegram 26th July

East Africa Commission

understand from Telling

regular lake steamer calls

Mombasa 4th October reaching

Entebbe 3 days later.

Please reserve accommodation
for Commission on board and
arrange provision for programme
for Commission in Kenya
in November, concluding with
visit to Mombasa.

DRAFT. Telegram

Governor

Moshi

MINUTE.

Mr. Calder 25.7.24

Mr. J. S. Threlkeld 25th June

Mr.

Sir C. Davis.

Sir G. Grindle.

Sir H. Read.

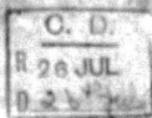
Sir J. Masterton Smith.

Lord Arnold.

Mr. Thomas.

CO/33828/64 E. Africa

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DRAFT.

to the Secretary

Young-Zulusia Railway Co. Ltd I am etc. to inform you

that the following ^(programme) has been
arranged as a financial
programme for the East

Africa Commission:

Leave Southampton 15th August,
arrive Cape Town Monday 1st left,
arrive Bulawayo Thursday 4th left,
arrive Livingston Friday 5th left,
leave Livingston Monday 8th left,
arrive Beira Thursday 11th left
at 7.20 a.m. The Commission
wishes to proceed thence to proceed

MINUTE.

Mr. Calder 26.7.19

Mr.

Mr.

Sir G. Dennis

Sir G. Grindall

Sir H. Read

Sir J. Maserion Smith

Lord Arnold

Mr. Thomas

at once by the Trans-Zambesia
Railway to Nyasaland, and I

am to enquire whether it will be
possible for you to arrange for them
to leave Beira on the morning of

Thursday 11th September reaching
Blantyre the following day. The
Commission wishes to return to Beira
to catch the British India steamer
so scheduled to leave Beira for
Dover-Salam on 18th Thursday

18th September. In the circumstances
it is not clear whether special
arrangements will be necessary for
the return railway journey or whether
the sailing of the B.I. steamer will
be deferred until Friday the 19th September
in order to connect with the ~~on~~
weekly Trans-Zambesia train.

3. The Commission will consist of the Hon.
Cromby Gore M.P. Chairman, Major Chisholm D.S.O. M.C. M.P., Mr. F.
Linfeld M.P., with Mr. Caldecott of the Colonial Office as ~~and~~
(and) H.N. Green

CO/33828/ E Africa
1/24

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7 August 1924

Sgt

I have the honour to confirm

DRAFT.

No. 824
No. 387
No. 446
No. 223
No. 111
MINUTE.

my telegram of the 16th July
I have affixed the following
informing you that the terms of
reference to the East Africa
Commission are as follows:

Mr. Caldecott 6.5 f.p.
Mr. Stanley 6.5 f.p.

Mr. C. Davis
Sir G. Grindall
Sir H. Read
Sir J. Masterion Smith
Lord Arnold
Mr. Thomas

To visit North Rhodesia,
Nyasaland, Tanganyika, Uganda
and Kenya with a view to

obtaining as much information
as possible in the
available on all subjects covered

by the terms of reference to the East
Africa Committee and to report to
the Secretary of State on any facts
which they may consider have

a bearing upon the above matter."

The Commission will consist of

Major the Honourable William G. Congdon-Jones, M.P.,

Chairman, Major A.G. Church, DSO, MC, M.P.,

Mr. F.C. Linfield, M.P., with Mr. J.A. Calde
of the Colonial Office as Secretary.

I shall be glad if you will afford the
Commission all possible assistance in
conducting its enquiry. I presume that
customs facilities will be granted,

[to (1) only and free transport by railway,
steamer and motor car while in the
territory under your Government.]

[to (2) only and free transport by railway and
motor car while in Tanganyika Territory]

[to (3) only and free transport by motor car]
and determine if Lake Nyasa is visited.
[to (4) and (5) only and free transport by motor car
and free passage of passengers over
the cost of ocean passage, of transport over
the African and Rhodesian and Trans-Zambesia

Railways and of subsistence allowances for
the members of the Commission will be borne by
the Imperial Govt. I.E.

CO/33828/E/24

C. D.
28 JUL
30

Codex Recd
1.30 pm 8
26/7/24 P

375 26 July

Following are terms of reference
to East Africa Committee

"To visit Northern Rhodesia

Nyasaland, Tanganyika, Uganda

and Kenya with a view to
obtaining as much information

as possible in the time available
on all subjects covered by the

terms of reference to the East

Africa Committee, and to

report to the Secretary of

State on any facts which

they may consider have
a bearing upon the above

DRAFT Telegram (Colonial Dept)

Governor Nairobi 2c

Governor Entebbe 2c

Governor Dar-es-Salaam 2c

Governor Zanzibar 2c

Governor Lusitana 2c

MINUTE.

Mr. Caldecott 25

Mr. Bottomley 25.1.

Mr. Chichester 26 at once

Sir C. Davis.

Sir G. Grindale.

Sir H. Read.

Sir J. Masterton Smith.

Lord Arnold.

Mr. Thomas.

Report by you will be
required for Chichester, as
I did not receive it from
the committee, nor
Chichester's minute on
[11/8/24 K.W.
24.4.24]

Signed J. H. THOMAS

29178
matters." For terms of reference to East Africa Committee see my despatch 3rd July.
Commission will consist of the
Honorable William Ormeby Gore MP
Chairman, Major Chisholm MP,
Mr. Linfield MP and Mr. Collier of the Colonial Office
as Secretary.

Following is approximate itinerary. Leave
Commission leaves Southampton 15th

August, arrives Capetown 1st September,
Livingstone 5th September, Beira 11th September,
Zomba 12th September, returns to Beira
19th September, sails Beira 19th September
arrive Dar-es-Salam 24th September,
leaves Tabora 2nd October, arrive Mombasa
4th October, Entebbe 7th October, leave
Uganda for Kenya towards end of October,
embark from Mombasa 24th November
Kenya and Moshi via Voi-Kale Railway
up to 23rd November, embark from Mombasa
24th November