

1924

E. AFRICA

C. O.  
52065

6 NOV 24

161

FOREIGN OFFICE.

Date  
5th November 1924.

CIRCULATION :-

Mr. *Robbie*  
J. *Mackay*

Last U.S. of S.

Permit U.S. of S.

Part U.S. of S.

Secretary of State.

CONDITIONS OF ENTRY INTO BELGIAN CONGO  
VIA MOMBASA.

Twice copy of memoranda from Passport Control Officers at Brussels and Rome regarding deposit of £37:10:0 demanded as security against return passage in event of new arrivals becoming destitute.

Previous Paper

MINUTES

*26*  
*48*  
*1924*  
*10 DEC 1924*

The attached extract from the Kenya immigration laws & the letter from the Principal Superintendent of Police at Mombasa give the position accurately.

As regards entry at Mombasa there would appear to be no necessity for the Port Board at Genoa to require the deposit before issuing the visa, but it is natural for the Shipping Company to demand it as caution money.

We should enclose copy of the extract from the Kenya immigration laws for the information of the Principal Superintendent of Police. To T. T. Dept for views as to entry at Dar es Salaam.

*Copy to Kenya*

*Nov 7 1924*

*1 DEC 1924*

*10 DEC 1924*

*Answers (as copy above) -*  
*copy enclos to Gen. Mga 250 con.*

Subsequent Paper

*Dec 9.0. 58215 Ca*

*AC 8143/15 EA*

Mr. Macklin.

So far as landings at 162  
Dares Salcaam is concerned,  
the Immigration Officer  
may, under 5(2) of  
Prod. No. 7 of 1920,  
require a deposit [the  
amount is not specified]  
from anyone whom he  
permits to land, though  
a prohibited immigrant  
or ~~about~~ ~~from~~ an immigrant  
about whom doubt exists  
whether he is 'prohibited'  
or not.

It is, I think, an  
entirely different matter,  
lying between the passenger  
and the shipping company,  
that the latter demand  
a deposit of £37-10-0  
before they will issue a  
ticket. ~~See~~ This deposit  
is not prescribed by any  
E. A. legislation and its

purpose, as stated in para 2  
of letter of October 28 from  
P.C.O. Rome to P.C.O.  
London, is to protect  
the shipping co from the  
costs of carrying  
away an immigrant who  
is refused permission to  
land by the Immigration  
Office or being a  
prohibited immigrant.

Enclose in the bundle  
of minutes above in  
replying to F.O. and  
say that there is thus  
no question of the deposit  
of £37-00-0 being required  
by E.A. legislation to be  
paid to any shipping  
company. That if  
the shipping co's refuse  
to issue a ticket  
unless such deposit is paid  
to them, it is a matter

in which neither H.O. (post.)  
nor Govt. of E.A. Dependencies  
are able to interfere, 163  
such deposit being distinct  
from that which may  
be demanded on landing  
under the legislation in  
force in Kenya & T.T.  
Relevant extracts from  
the respective Immigration  
laws might be enclosed.

[ Enclosed by the shipping  
co's took flight at  
the Ken. Immigration Office  
memo. quoted in last  
enclosure and protected  
transfers by demanding  
a deposit from immigrants  
to all E.A. ports ]

14.11.74

The characteristic of 70  
that the Lt of them does  
not show whether they  
expect a reply or not. And  
it can do no harm to  
write

in which neither H.O. Govt.  
nor Govt. of S.A. Dependencies  
are able to intervene, 163  
such deposit being distinct  
from that which may  
be demanded on landing  
under the legislation in  
force in Kenya & T.T.  
Relevant extracts from  
the respective Immigration  
laws might be enclosed.

[ Primarily the Shipping  
Coys. took fright at  
the Ken-Immigration Office  
memo. putted in last  
enclosure and protected  
themselves by demanding  
a deposit from immigrants  
to all S.A. ports ]

14.11.74

It is characteristic of P.O.  
that this Lt. of theirs does  
not show whether they  
expect a reply or not. And  
it can do no harm to  
write

write us in the dft. which  
Mr. Whitlake has prepared.

But I think we can  
stop at the point marked X.

89  
15/1/14

I agree that we can stop  
at X, if we are to write at  
all.

Yours truly,  
[Signature]

[Faint text]

[Faint text]

[Faint, mostly illegible text]

I think there is room for  
a somewhat more liberal  
to change during the summer,  
in the case of persons, in  
connection with the large [unclear]

Week 16 11. 14

about 1 p.m.

write as in the dft. which

Mr. Whitake has prepared.

But I think we can  
stop at the point marked X.

J. B. Jones

I agree that we should stop  
at X, if we are to write at  
all.

Ever truly  
yours

I think there is room for  
a somewhat more liberal  
to begin with, but I  
in that case of persons, in  
concern to the Corps. It is

Wm. B. Jones

about 1700

In any further communication on this subject, please quote

No. S. 24572

and address—

not to any person by name,

but to—

"The Under-Secretary of State,"  
Foreign Office,  
London, S.W. 1

C. O.  
52065  
6 NOV 24

161

THE Under-Secretary of State for Foreign Affairs presents his compliments to the Under-Secretary of State for the [blank] and, by direction of the Secretary of State, transmits herewith copy of the under-mentioned paper.

*Foreign Office.*

November 1924

*Reference to previous correspondence:*

*Description of Enclosure.*

Name and Date.	Subject.
[Faint text, possibly: ... 1924 ...]	Entry into ...

*Similar letter sent to*

Passport Control Office,  
1a, site du Bastion,  
Brussels.

7th October 1964.

No. 4920  
AF/ENC/LOG/143

Recently I have been asked by persons proceeding to the Belgian Congo via Laros-Salazar if it were necessary to deposit the sum of £37.10.0. with our authorities before being allowed to land. A case occurred recently of a sailing officer of the Banque du Congo Belge who was proceeding to his post and had received a visa at this office, being held up at Genoa for not being able to deposit this £37.10.0 at the British Consulate at Genoa. After going to see the Belgian Consul-General at Milan, he stated he was allowed to proceed without making this payment.

The Inspector of the Banque du Congo Belge called at this office a few days ago to make enquiries on this subject and said that they had received a letter informing them that this payment had to be made. This letter was written by the Societe di Navigazione "Italia" Genoa to the Banque du Congo Belge dated 10.1.64 and I quote herewith a postscript to this letter:-

"Favorita prendi nota che per Zenobio oltre il passaporto col visto di autorita consolare inglese, e prescritto depositare alla dogana 37.10.0 da restituire all'interessato a sua uscita. Autorita dei porti di Genova."

I shall be glad to receive your views on this matter.

The Director,  
Passport Control.



Gen. 24551

British Passport Control Office,  
Rome,

October 28th 1924.

With reference to S. 24572 of 10.10.24 H.M. Consul General at Genoa reports as follows:

"The deposit of 37.10.0. made by persons who travel from this port to the West Coast of Africa is demanded by shipping Companies in Genoa as a guarantee for the passenger's return fare in the event of his not being allowed to land by the Immigration Authorities on arrival. No such demand is made to applicants for visas by this office, but it is customary to warn them before giving the visa, that the company require the deposit of such an amount as guarantee."

"An extract of a letter dated 6.10.22 addressed to H.M.'s Consul General at Genoa by the S.S. Company Marittima Italiana, is submitted as evidence that the above deposit is demanded by the Company to guarantee that responsibility put upon it by the Immigration Authorities of Kenya."

A translation of the extract referred to is enclosed herewith.

Sgd. Phillip A. Macdonald  
P.O.C.

The Director  
Passport Control  
London.

British Passport Control Office,  
143a, Via delle Quattro Fontane,  
Rome.

Extract from a letter addressed to H.M. Consul at Genoa  
by the S.S. Marittima Italiana dated October 6th 1922.

"Our agency at Mombasa received the following communication  
from the local <sup>Imm</sup> Emigration Office:-

"Owing to the present unemployment in Kenya and to the  
many claims for relief made by local charitable institutions  
it has been decided that it will no longer be sufficient  
for new arrivals to declare that they have assured employment  
in this country.

Evidence of such employment for a minimum period of six  
months will be demanded, such evidence is to be submitted  
to the local Emigration Authorities and, in case it is not  
considered satisfactory, permission to land will not be  
allowed, unless a deposit of £37.10.0. is made or evidence  
produced that such an amount is available, such evidence  
to be signed and guaranteed by a responsible resident.

Mombasa. 20.9.22. (Sgd) J.F. Walseley Bourne, Capt.  
Principal Emigration Officer.

British Passport Control Office,  
143a, Via delle Quattro Fontane,  
Rome.

Extract from a letter addressed to the U.K. Consul at Genoa  
by the S.S. Marittima Italiana, dated October 6th 1922.

"Our agency at Mombasa received the following communication  
from the local <sup>Imm</sup> Emigration Office:-

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to the local Emigration Authorities and, in case it is not  
considered satisfactory, permission to land will not be  
allowed, unless a deposit of £37.10.0. is made or evidence  
produced that such an amount is available, such evidence  
to be signed and guaranteed by a responsible resident.

Mombasa. 26.5.22. (Sgd) J.E. Koselet, Esq., C.O.  
Principal Emigration Officer.

To 52065/74 2 Africa

C. D. 163  
27 NOV 1924  
24 Nov 1924

Answered 6/19/25  
T.T.

Indra

~~S~~

DRAFT.

Tanganyika T. No: 698

Jag

MINUTE.

- Mr. Macdonald 26/11/24
- Mr. Batten 26.
- Mr. Green 26/11/24
- Sir C. Davis.
- Sir G. Grindle.
- Sir H. Read.
- Sir J. Masterton Smith.
- Lord Arnold.
- Mr. Thomas.

copy to F.O. - 1 DEC 1924

I have etc to transmit to  
 for the acc. copies of  
 memoranda by the Passport  
 Control Officer, Brussels  
 + by the Passport Control  
 Officer, Rome, relating to  
 the payment of a deposit  
 by passengers intending  
 to proceed to the Belgian  
 Congo through British  
 territory in 2 Africa.

5/10/24  
 52065  
 28/10/24  
 52065

It is appear that  
 certain shipping companies  
 in Europe  
 are inactive adopting the  
 practice of

Copy sent to F.O. in 2 Africa

DRAFT.MINUTE.

3 in the case of Kenya  
the substitution of the  
transit of passengers  
from outside E. Africa

to the Belgian Congo  
<sup>perhaps</sup>  
~~to be~~ is not of

primary importance. In the  
case of the T.T. however,

it is evidently desirable

to encourage as far as

possible the adoption of

the route via the Canal

Railway for passengers

to the Belgian Congo &

to remove, if possible, the

restrictions <sup>(including that)</sup> which the action

of the shipping companies

Mr.

Mr.

Mr.

Mr C. Davis.

Mr G. Grindle.

Mr H. Read.

Mr J. Masterton Smith.

Mr Arnold.

Mr Thomas.

DRAFT.

3 In the case of Kenya  
the question of the  
transit of passengers  
from outside E. Africa

to the Belgian Congo  
<sup>states</sup>  
~~is not~~ is not of

primary importance in the  
case of the T.T. routes.

It is evidently desirable  
to encourage as far as  
possible the adoption of

the route via the Central  
Railway for passengers

to the Belgian Congo &  
to remove, if possible, the  
restrictions <sup>including that</sup> which the action  
of the shipping companies

MINUTE.

Mr.  
Mr.  
Mr.  
Mr. C. Davis.  
Mr. G. Grindle.  
Mr. H. Read.  
Mr. J. Masterton Smith.  
Mr. Arnold.  
Mr. Thomas.

is likely to have an such  
through passenger ticket  
via the Central  
Railway. I presume that  
~~in such cases~~ the provisions  
in the Tanganyika Territory  
Regulations No 7 of 1920 as  
whenever  
a deposit will be enforced  
in the case of a passenger  
travelling <sup>through</sup> ~~through~~ to his  
Belgian Congo via the T.P.  
in the case of ~~passenger~~ <sup>passenger</sup> will  
desire to ask the S.G. for  
to ~~make~~ <sup>have it made</sup> ~~him~~ <sup>to</sup>  
his interest concerned ~~with~~  
in such cases the deposit  
will be demanded <sup>by</sup> ~~from~~ the  
competent authorities at  
Dar es Salaam. I shall be

glad to learn what  
you consider is the  
proposed course of  
action & whether you  
have any comments upon  
the matter generally

DRAFT.

MINUTE.

- Mr.
- Mr.
- Mr.
- Sir C. Davis.
- Sir G. Grindle.
- Sir H. Road.
- Sir J. Masterton Smith.
- Lord Arnold.
- Mr Thomas

Belmont  
→  
(Signed) L. S. AMERY

- 1 DEC 1924

Print

DRAFT.

under 6 of S  
2.0.

MINUTE.

- Mr. G. Law. 15.11.
- Mr. Higgins 15/11
- Mr. Mackay 19/11/24
- Mr. P. C. ... 18 " 24
- Mr. ... 26/3
- Sir G. Grindle.

- Sir H. Road.
- Sir J. Masterton Smith.
- Lord Arnold.
- Mr. Thomas.

for insertion

25/11/24

... from ...  
(admitted cases)

Pro. No 7 of 1920

29 Nov  
52065 DT

I am etc. to acknowledge the receipt  
of your letter No. 52065 of the 5<sup>th</sup>  
of November transmitting copies of  
memoranda from the Passport Control  
Offices at ~~Brussels~~ **Brussels** and at Rome  
on the subject of the payment of a  
deposit by intending immigrants

landing at Mombasa and Dar-es-Salaam  
+ to enclose for the info of the Chamberlain  
copies of extracts from the ~~Immigration Laws~~  
Tanzania, ~~and the ...~~  
It will be seen that in

2. ~~to~~ order to be allowed to land  
at Mombasa an immigrant may be  
called upon by the Immigration

Office to produce a deposit of  
£37-10-0 and at Dar-es-Salaam  
the Office may, under sub-  
(2) of ~~Proclamation No. 7~~

of 1920 require a deposit of  
amount ~~...~~ from

anyone whom he permits to land.  
There is, however, no question  
of a deposit of £37.10.0 being



being required by E. African legislation to be paid  
to any shipping company or consular  
authorities in Europe. ~~The purpose~~ ~~of the shipping company's charge, as~~  
~~stated in para 2 of the letter from~~  
~~the P. C. O. Rome dated the 25<sup>th</sup> of Dec.~~

X ? stop  
here  
EJH

to protect the Company from the  
expense of carrying away an immigrant  
who is refused admission to land  
by the Landing Officer as being a  
prohibited immigrant.

If the Shipping Company's refusal  
to issue a ticket unless such  
deposit is paid to them, it would  
be a matter in which  
neither H. M. Govt nor Govt. of E. A.  
Dependencies are able to intervene,  
such deposit being distinct from  
that which may be demanded  
on landing under the legislation.

in force in Kenya and Tanganyika  
3 of copy of a ~~copy~~ <sup>copy</sup> which has been addressed to

I am cc the copy of the T.P.  
in the matter is enclosed  
in Chamberlain's  
for ref with.

(Sd) J. F. N. Green



Downing Street 172  
10 December, 1924.

Sir

*File*

I have the honour to transmit to you the accompanying copies of memoranda by the Passport Control Officer, Brussels, and the Passport Control Officer, Rome, relating to the payment of a deposit by passengers intending to proceed to the Belgian Congo through British territory in East Africa.

**DRAFT.**

63

ENYA

1250

Coryndon.

**MINUTE.**

- Mr. Whittaker 12/24
- Mr. Gaspis 5/12
- Mr. Bottomley 6/12
- Sr C Davis
- Sr G. Grindle.
- Sr H. Read.
- Sr J. Masterton Smith.
- Sr Arnold
- Sr Thomas

It would appear that certain shipping companies in Europe are adopting the practice of refusing to issue a passport if a deposit is first paid to them as a condition of the issue in order to protect themselves from the expense of carrying passengers to Europe who are refused entry by the British Immigration Officer at the British

Louise Co 70 250 8  
11-24

port of disembarkation in East Africa.

The deposit required by the shipping

companies is not independent of,

and it is to some extent connected

with the deposit which may be required

from immigrants under the Kenya and

Tanganyika Immigration legislation.

I should be glad if you would

inform me whether in the case of passen-

gers who land at Mombasa for the pur-

pose of proceeding to the Belgian Congo,

this deposit is enforced by the Kenya

Government. I have suggested to the

Officer Administering the Government

of the Tanganyika Territory that owing

to the desirability of encouraging, as

far as possible, the adoption of the

route from Dar-es-Salaam via the Central

Railway for passengers to the Belgian

Congo, ~~that~~ *the payment of a deposit in such cases* this restriction should be

*waved* removed, as far as *the Territory* Tanganyika is con-

*cerned.* ~~and~~ *you may consider that, in* you may wish to consider

*the* ~~circumstances,~~ the deposit should

*the* ~~advisability of making~~ a similar concession in

*the* ~~case of passengers proceeding~~ through Kenya.

*for courier*

(Signed) L. S. AM...

port of disembarkation in East Africa.

The deposit required by the shipping companies is thus independent of,

though it is to some extent connected with, the deposit which may be required

from immigrants under the Kenya and Tanganyika Immigration legislation.

3. I should be glad if you would

inform me whether in the case of passengers who land at Mombasa for the purpose of proceeding to the Belgian Congo,

this deposit is enforced by the Kenya Government. I have suggested to the

Officer Administering the Government of the Tanganyika Territory that owing to the desirability of encouraging, as far as possible, the adoption of the route from Dar-es-Salaam via the Central

Railway for passengers to the Belgian Congo, ~~that~~ the payment of a deposit in such cases this restriction should be

waved removed, as far as the Territory Tanganyika is concerned.

~~It is suggested that this proposal be brought forward.~~ you may consider that, in

you may wish to consider the circumstances, the deposit should the advisability of making a similar concession in the case of passengers passing through Kenya.

for comment

(Signed) L. S. AM...