KENYA 132 UGANDA 3160 18 MAT 24 LASURY 18th March 1924. FINANCIAL POSITION.
KENYA AND UGANDA TRANSPORT DEVELOPMENT. Concurs in arrangements proposed. Conveys approval to terms and conditions as atated, with regard to imperial Loan of £3,500,000. Asks that cleer estimates of cost of services be forwarded when framed, and that annual accounts of expdre and balances of principal and interest be furnished in due course. U.S. of 3. on bother 1 E my C.S. of S. ed in due course. U.S. of S: MINUTES 1 4 don't be with which Heleza the atter it the DK- 3 death on the weeth of between her Colors lefalet to he A loyadon was approved Lea home; to the oraft telegroom

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I propose to make some reference to various points which arose in the Debate in Committee of this Supplementary Estimate.

Pive months ago Kenya contemplated expenditure of certain development services to be met by raising a public loan of £3,000,000. The discussions of what could be done to assist certain development by expediting orders for material, to relieve unampleyment in this country led to the addition to the programme of services representing an expenditure of about five main band million pounds, representing the cost of the cetton railways and the improvements to the main line and the harbour facilities which the increased traffic will necessitate. The cetton railways are estimated to cost £2,600,000, so that the note will cover them and provide a contribution of £900,000 to the improvement of the main line and the port facilities. No part of the £3,500,000 is being asked for in connection with any other service.

the cotton railways in question are those intended for the development of the purely native areas in seatern Kenya and the Eastern Province of Upanda. They have no relation whatever to any other European area.

The cetter cultivation which is contemplated in entirely cultivation by natives on native land for the benefit of the natives. The cultivation of cotton on European farms is not contemplated, and it is very doubtful enother it would be successful if tried.

It has been recognised in the Countities wint, there are good grounds for extending the communications

the soldier/settlement areas, and although, as I is said, this has no relation to the £3,500,000. I sold like to point out that we have a general duty the European settlers and that, in any case, as they ald the land, they may as well be assisted to make it reductive. The fact that some persons may make a refit in disposing of the land when communications are proved is not really material if thereby the land is rought into production. The fact that so large a reportion of European land is still uncultivated is a great extent, due to the past lack of railways; ich has tended towards the use of the land for grazing, many cases, where it might otherwise have home crops.

Cortain references to the use of native labour European fames have been due. I think, to the belief at cultivation of cotton by Suroneans was in contemplation. That is not the case, but it seems certain that there is a number of natives who prefer to leave their serves for work on European fame, and there is no reason y they should not do se if they wish, provided that the censury steps are taken for their protection while so cased.

The period of depression muons suropem sottlers ome now to be ever, and news is continually coming in evidences of from prosperity. Coupled with the fact at there is no sort of pressure on the native to work for Suropean, this is often evidence that a volumetry labour poly exists.

of the first self

Of the general question of native interests I premised in Committee to consider the question of appointing some ferm of Committee to emaine what is needed and what has been done to carry out the principle of the white paper of July, 1923, that, while the interests of nennative communities must be safeguarded, those of the natives must, in case of conflict, be paramount.

I am expecting despatches from the Governor of femys which will assist me in this matter, and I do not wish to make any plodge until my information is more complete, particularly as regards the question of the inviolability of the native reserves, to which special attention has been drawn. It may prove that, in the fire instance, it will be best for me to will for special report by the officers, responsible in the two dependencies for the interests of the natives.

Reverting to the question of the new refigure. I have made it clear that I have an open mind as to whether construction should be departmental or by contract I think that it will avoid some delay in getting to work if departmental construction is possible, but, with so large a programme, it may be that the General Homoger of the failvey, and his staff will find themselves mubble to supportion the shole of the work. That question has already been put to the Gevernor, and I shall apply his risks, but this is a case is which expedition is of the inichest importance, both from the point of view of placing orders, which mean work in this country, and of avoiding the risk of losing a cetton season by any delays.

here Associated is adopted. I would repeat the assurance I have already given that competitive tenders will be invited in every case. I should also like it to be clear that it has already been taid down that all material ordered from outside that africa must be obtained from British sources.

At the conclusion of the Debate in Committee the Honourable Member for (Sir Frederick Time) expressed the opinion that the loss ould not be free of interest for five years, but that amount should be increased so as to permit of the nument of five years' interest out of capital. ould very greatly increase the ultimate burden on East frican finances, and it would be contrary to the view aken in regard to other achenes for assisting employmt that this country can fairly make a definite entribution towards the cost of the work. nwideration is of special moment in a scheme for oducing additional supplies of outton. It is not a atter in which forequate our be reliable, but we can ake it that Mounda's ultimate production of cotton t be 500,000 bales with these additional railways, and beles without then. The difference, at a conservative timate of the future price of cetton, represents an of 25,000,000 worth of notten each year, memosipte of the native of at least 4,000,000 It is not pretended that railways alone all offect all the increase we hope for-Improved thods of agriculture, and, in particulars, the appointest of additional supervising staff (shion is being taken in conjunction with the Empire Cotton Growing Corporation required.

My honourable friend, the Member for North Hackney raised in Committee the question whether East African finances could bear the charges on the whole of the expenditure which is contemplated. Those charges will, of course, in the Tirst instance, fall on the revenues of the railway, and I am confident that, with the assistance represented by the loan of three and a half million pounds, free of interest for five years, the receipts from the additional traffic will be sufficient to meet fully the capital charges which are involved. should bene necessity of falling back on the other revenues of East Africa for these charges. it is obvious that the general prosperity which an adequate system of communication will secure must very greatly increase the financial capacity of the two depandencies. It will be our first that that general presperity is used for the benefit and advancement of the natives, but it will provide & mesurity additional to the railway revenues themselves for the meeting of debt charges.

I have prepared the attached notes on force points which arose in Takeday's debate, and which the Secretary of State may wish to refer to when the debate is resumed.

I have propared a separate and more elaborate note on the Usain Gishu Railway point which is certain to dome up again. The extent to which that mote is used will depend on the course of the further debate, and, particularly, on how far Ery Hope Simpson comes out into the open.

The numbers in the attached notes refer to

the passages marked in the annexed domy of the official report. One or two points need not be taken up by the Secretary of State, and I think they will be better avoided. They are the following The old loan (Henn 1); the use of the loan money for non-development perposes, and I happing development perposes, and I happing development the proceeds of the line. There will be a similar Ordinance covering that portion of the force now in do templation which is not met by the Sa, 500,000 grant, but, in that case, the non-development expenditure out of the loan will be very small, and whatever it is will not affect the expenditure under this grant in any may.

War Claims (Ormeby Gore 11): this enough be strictly ignored as the Treasury have definitely asked

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postponing the claims for ten years. In the case of Uganda where war contributions have appeared in the Protectorate Intimates some local explanation will be necessary. We cannot say yet what form it should take, but, at all events a public statement in Parliament here should be avoided.

Abraham case (Harvey 14): this was dealt with at the time by the Secretary of State, and further reference seems unnecessary.

naked us not to make public the arrangement for postponing the claims for ten years. In the case of Uganda where was contributions have appeared in the Protectorate Estimates some local explanation will be necessary. We cannot say yet what ferm it should takes but, at all events a public statement in Parliament here should be avoided.

Abraham once (Harray 14): this was dealt with at the time by the Secretary of State, and further reference some unnecessary. The GENTE \$ 2,500.000

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Parliamentary Question that the amount forms part of a large scheme involving the expenditure of \$8,000,000. of which much is not concerned with cotton development. That party is entirely a matter for a loun to be issued in the public market in the ordinary my later on.

The items to which the grants will be devoted

Extension of Unsin-Gishu Railway

Truste - Luxings (21,600,000)
Branch Tarors-Kunté (2750,000)

Branch with Morth Kavirondo £250,000

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togother with a portion of the cost of:

Re-Pailing and regrading the main line Kosbaes - University 21,800,000

Additional pers facilities #750,000

much of which expenditure can be definitely attributed to the great increase of traffic which is expected to result on the construction of the cotton lines.

The estimates are approximate only.

If the purely cetten services cost more or less than
the assumes mentioned, the expenditure from the
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The same \$ 2,500,000

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Parliamentary Question that the amount forms part of a large scheme involving the expenditure of 40,000,000, of which much is not concerned with cotton development. That part is entirely a matter for a lown to be issued in the public market in the ordinary may later on.

The items to which the grants will be devoted

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indiversely attributable to option development // The three branches unitioned by the Remourable and Coursed Seabor for Origing are entirely separate from this grant.

I should depremate the appainment of any bidy to supervise the details of the expenditure of the long manay, as it is secential that nothing should be allowed to delay the immediate execution of the work which the General Hanager has already asked that he may get on with an quickly as possible. has already been said, it is olear that the interest of the General Hammer and Sast Africa generally, particularly from the point of view of their total programme lies in the direction of the economical construction of the purely cotton railways, while interest of the General Manager from the point of future working points to their being genetructed efficiently and in the position which will attract must traffic. Buring the year in which he has been in Mast Africa, the General Manager has shown growt powers of organisation and communical but officient working, and the Committee cambas do better in a matter in shigh time to everything than leave on him the general responsibility for spending the money to the best advantage.

The numbers of the expenditure of the 23,500,000 will be kept separate from the rest of the deptial expenditure, and, as will be observed from

the note accompanying the supplementary estimate, they will be furnished to the Comptroller and Auditor General. This would appear to be a sufficient on Tegueral against the money being used for other purposes, but as time goes on it will be easy for any member to assure himself on the point by pasting a question to the Segretary of State.

With repart of the suggestion of the Honourable Tember for Ordney that the requirements of native traffic are insufficiently exided. I have no information on this point, but I will certainly bring it to the notice of the General Hammer through the Devemor of Kenya.

On his posite as to the question of tameton in order to pay interest, they needed the Commistee that not even the desirability of premoting the native cultivation of cotton would have induced me (and I think the Hemonymble Aumbor for Stafford will agree) to take an the heavy limbilities which the whole scheme involves if there had not been good reason to A a thomselves pay for the debt dimmes their increased profits. If there is any defictions can readily undertake that the insidence of the additional temation necessary to make good the balance will be further enverully being farther than that, and the Committee will renognize that, Af, as we hape, the programme now in prospect will mean week a large increase in conten production in Umande alone as is represented by the value of the um of £8,000,000 sterling in Impossing on on year, it onhoot be taken for granted that the native growers would not be able to bear some part of the loan burden.

THE POSITION OF KENYA FITS REGARD TO

RAILWAY CONTROL.

At present the mole of the military and steamer transport addinates then of Kenya and Uganda, together with the motor transport to lake Albert is separated in administration from the two Covergments, and is under the Comercial Manager, subject to the supervision of the High Commissioner for Transport, who is at present the Covergment of Renya, and the High Commissioner is assisted by an Inter-Johnstal Advisory Council representing both Dependencies. This ensures that the interests of both are fully heard, and, where necessary, represented to the Secretary of State, while the General langer is freed from any dependence on the sectional interests of either.

But while an administrative arrangement of this kind is not difficult to achieve, it is much more difficult to give legal effect to its this nation is under consideration, but it will probably be necessary as mency laste be berrowed not merely as security of Transport Aministration Revenue but also on those of the Dependencies themselves that the legal obligation shall be a matter for the two flavoruments. In the case of the public lean which will be necessary to supplement the hyperial grant, the loan will have to be raised by Kenya, as, Uganda being a Fretentonial cannot issue a malife security. In the energy the importal grant and of any other borrowings which in the trappearant works constructed in Uganda, it will be necessary

nession by the Upanda to pass laws taking over responsibility for a certain amount of explical expenditure. But, at present, it is quite impossible to pay what part of the expenditure now dontemplated will actually be assribable to Upanda, and, it has been convenient, illerature, to describe the vote as a loan grant in and to keeps only.

be extended to cover the mailways in Tanganyim will be a matter for later consideration. At present it would seem that the General Hanager will have enough to do to carry through the administration of the Unguin system cimultaneously with the supersisten of the new railways, and it will be desirable not to the raw railways, and it will be desirable not to the Tanganyica railways which it is suppossibilities of the Tanganyica railways which it is suppossed.

CONSTRUCTION BY CONTRACT OR DEPARTMENTALLY

See Hem 11 Compby Core 101 Reyes 21.

In a case where a large programme is to be put through as quickly as possible; the pteliminary delays involved in inviting tenders for work merical ham to be sirefully emained by the prospective centracters, and in the negotiation of the contract, passe should be avoided if possible. Further, the arrangements for obtaining labour will require very careful handling, wil it is passible that difficulties would arise with the Contractor if his labour supply was diminished by the demands of other parts of the whole programe. It would, I think, make for empedition if the whole of the work gould be undertaken departmentally, but, for the present, ' have an open mind on this subject; and, I have, in fact, already asked for the views of the Governor of Negra and the General Nammer on this question, and, particularly, on whether if the whole programme is placed entirely in the bands of the Transport Administration itself, the signin on the supervising staff-added to the wank of spen lines of administration-will not be so great as actually to interfers with the expeditions completion of the scheme. The matter will be fully considered on the reseipt of the Governor's reply.

LABOUR FOR RATI WAY CONSTRUCTION .

Harrey 15,

Very careful consideration will be given to the Honousable Member's points, and it will be considered how far the montmettal offications for the eare of the mative labourers cannot be strongthened. as a to provide, election construction is by contenet as departmental, for the interests of the labourers to be protected in every possible way. The Homourable Hember has webbloned the blose control of the use of the sever of obtaining compulsory imbour which has been insisted apon by a provious Secretary of State. I have good hoper that it will not be nedescary to have recourse to such powers expenially for the lines which immediately surve mative areas, the inhabituate of which will be fully alive to their own interest in the works. I hope the lomittee will not require me to bind myself. in advance not to allow may recourse to compulsory labour, and will accept as sufficient my assurance expadient will be avoided if it penciply onn.

Honourable Hombers have raised warfour points arising out of the Thite Paper of July last. I countier that it is much too early to consider the appointment of a commission or a single Commissioner to enquire into the extent to which effect has been given to the principle that mative interests are paramount. I shall, in the first place, request. the Covernors of Kenya and Uganda to supply me year by year with a special report on this point by the Chief Vative Commissioner of Kenya and the Semistant Secretary for Native Affairs, Usunda, additional evidence that those officers will be guided in their reports entirely by the interests of the natives for whom they are responsible, and that the Come report themselves who are fully alive to importance of the question, will not fail, an mending the reports to me and to and any suggestions which will assist to requesting the complete ful filment of the principle. At the come time, when I etaxed publically a few weaks ago that I intended us at present advised to maintain the principles into dome in the Wifts Super. I did not unstude from that assummes the principle that the interests of other communities must be safeguarded, and, I man assure my Henougable Triend the Hamber for Horten , who, in Thomdayle debate took the line not comen in this Henne or standing up for his countyman, this both the feelings and the

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Honourable Hombers have raised various points arising out of the Thite Paper of July last. I swimtider that it is much too early to consider the appointment of a domination or a single Countrationer to enquire into the extent to which effect has been given to the principle that native interests are paramount. I shall, in the first place, request. the fovernors of Henry and Ugunda to supply me year by year with a special report on this point by the Milef Vative Commissioner of Kenya and the Assistant Secretary for Native Affairs, Upania. I my arey -orthonor that those officers will be guided in their reports entirely by the interests of the natives for whom they are responsible, and that the Some report themselves, who are fully alive to the importance of the question, with mot fail, seconding the reports to me and to add any suggestions which will assign to requiring the complete fulfilment of the principle. At the come time, when I stated publicly a few weath ago that I intended no at present serviced. to maintain the principles laid down in the white Super. I did not exclude from that assurance the principle that the interests of other communities must he as feguarded, and, I san assure my Henonyable Friend the Hantier for Herton . when in Themdayle debate thek the line has semen in this House or standing up for his countrymen, that both the foolings and the

TREASURY CHAMBERS

WMAS LONDON, S.W.1

I have laid before the Lords Commissioners His Majesty's Treasury Sir H.J. Read's letter of the

18th ultime (3305/1924) and the accompanying memorandum summerising the correspondence which has passed between the late Secretary of wate for the Colonies and the late Chancellor of the Exchequer regarding the assistance to be given to Menys and Uganda in connection with the programme of transport development particularly in regard to cotton) which is in contemplation, and I am to request you to convey to the Secretary of State for the Colonies Their drachips' conquirence in the errangements indicated.

My Lords have caused keperate letters to be addressed to you confirming the arrengements with regard to the Uganda financial position and the position of the Brance Railway in connection with the capital monles provided under the Ugenda Rellway Acts, 1896, and 1902, and the repayment of war liability, both of Kenya and Uganda. A similar arrangement will bold with regard to the war liability of Myssaland.

With regard to the Imperial Lean of 23,500,000 to Kenya for railway services in connection with cotton development for which a supplementary estimate has been presented to the House of Commons I am to convey Their Fordships' approval to the following terms and conditions:

- The loan is to be secured on the revenues and second of Kenya, Uganda and the East African Trensport Administration (Uganda Railway) jointly.
- 2. The loan is to be free of interest for five years and will then be repeid by thirty seven annuity parments at the rate of 6 per cent. of the amount lant, representing 5 per cent, interest and 1 per cent, in respect of sinking fund. The first annuity payment will be due at the end of the sixth year.
- 3. The loan of 43,500,000, with any interest on that um prior to its being ampended, is to be devoted to the

railway services in connection with cotton development, and no part of the interest will be diverted to other purposes.

Their Lordships desire to be furnished with closer estimates of the cost of the services as soon as framed and in due course with annual accounts of the expenditure and balances of principal and interest available.

I am,

Your obedient Servant,

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