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ORTHEY, SIR W.

1920

6th MARCH

QUARANTINE OF CATTLE

last previous Paper.

Submits observations on OAG's proposals but recommends they be approved.

Pw
14366

*Copy has gone to Sir E. Northey
for his records.*

Sir H. Hoare

*A scheme involving a turnover of
Rs 360,000 certainly leaves room for
loss through non-realization of
insurance, and I think we cannot
not be afraid of risk in another relation
to cattle*

*Mr. Hoare has 15 years service
in the Protectorate and went back
last year with a serious feeling that
his work had not been sufficiently
appreciated. I should be glad if
this new opening gave him a responsible
& responsible work.*

subsequent Paper.

P 36 F 18

*? approval by committee
but not as to the particular work*

East Africa Protectorate Quarantine Post

16398
March 26th 1920

77 Mark Lane Mansions,
Westminster S.W.

Sir.

375

I have the honour to acknowledge receipt of your letter No. 4366/1920 of 24th March, forwarding copy of a despatch and enclosure from the Acting Governor of the East Africa Protectorate with regard to a proposed scheme for quarantine of cattle in the Protectorate.

2. The scheme is new to me, and I think that considering the obvious need for such a proposal we ought to accept the recommendations of those on the spot.

I do not know Colonel Neave personally well enough to give an opinion as to his abilities for the particular post in question. I should like to have had Colonel Eustace Montgomery's advice, but I fear he has left England.

3. Arrangements for the more free movement of cattle in and out of native Reserves and white settled areas are badly wanted. I think Major Brassey Edwards is optimistic in his estimates: expense will be incurred for a considerable time before revenue accrues: but I strongly recommend that the proposal be approved.

I have, etc.

(Sgd.) Edward Northey

Governor, E.A.P.

Secretary

of State for the Colonies;

Downing Street S.W.1.

E.A.P. Quarantine Posts

March 25th 1920

77 CARLISLE MANSIONS,

WESTMINSTER,

377 S.W.

16393

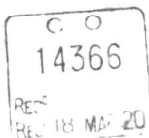
Sir, I have the honor to acknowledge receipt of your letter No. 380³⁸ of 24th March forwarding me a despatch & enclosure from the Acting Governor of the East Africa Protectorate with regard to a proposed scheme for quarantine of cattle with the Protectorate.

The scheme is new to me and I think that considering the obvious need for such a proposal, we ought to accept the recommendations of those on the spot.

I do not know Col Meade personally well enough to give an opinion as to his abilities for the particular part in question. I should like to know his full name & nationality & where he is now in England.

Arrangements for the most free movement of cattle & other animals of Native Reserves, while still in the same area, are under consideration. Much has been done in the past but the expense will be increased by the proposed scheme. It is necessary to see how far the Government can be persuaded that the proposed scheme is worth the expense.

Yours faithfully
 E. Davis & Malley
 Messrs E & J

17th February, 1920.

My Lord,

I have the honour to refer to my telegram No. 24 of 15th January in which Your Lordship was asked to sanction the expenditure of £860, for which no provision was made in the Estimates of 1919/20 to initiate a quarantine scheme in this protectorate; this expenditure was approved in Your Lordship's telegram dated 21st January.

2. I enclose for Your Lordship's information a copy of a memorandum submitted to the Director of Agriculture by the Acting Chief Veterinary Officer detailing and in support of his scheme.

3. The proposals put forward by the Acting Chief Veterinary Officer seem to me to be sound. They are calculated greatly to help in preventing the introduction and spread of stock diseases, to assist settlers in securing breeding and transport cattle; moreover the quarantine stations will more and more facilitate the movement of cattle thus rendering possible the introduction of a cattle tax on the pastoral

RIGHT HONOURABLE

VISCOUNT MILNER, P.C., G.C.B., G.C.M.G., &c. &c.,

SECRETARY OF STATE FOR THE COLONIES,

DOWING STREET,

LONDON, S.W.

pastoral tribes by opening stock routes from districts at present closed on account of disease. They do not demand the services of a number of qualified Veterinary Officers and the professional supervision required can be given by the present Veterinary Staff, an important consideration in view of the acute shortage of qualified officers.

4. In order to secure proper supervision and control, an appointment of a Chief Quarantine Officer will however be necessary, and it is proposed to transfer Lieutenant-Colonel Neave from the post of statistician to which he was recently gasetted to the new appointment, for which he is exceptionally fitted by training and experience. A decision on the nature of the duties of this officer may be postponed for further consideration and the recommendations of the Acting Chief Veterinary Officer on this subject will not necessarily be adopted.

5. The salary of £500 at present drawn by this officer has been shown in the Estimates but the consideration of an appropriate scale of remuneration for this post may be deferred until later.

6. It is not proposed to erect expensive buildings at these quarantine stations nor to make the posts of Stock Inspectors other than temporary.

If, therefore, any unforeseen change in the situation were to arise in the future, or should the necessity cease to exist, no irrecoverable commitments of an

of an excessive nature will have been incurred by this Government.

7. Your Lordship will observe from the figures in Mr. Brasseley-Edwards' memorandum, that the scheme will be more than self-supporting if the anticipated revenue is realized. It has seemed desirable, therefore, to make a start as soon as possible, as the engagement of stock inspectors and acquisition of equipment and supplies will take time.

8. In accordance with Your Lordship's telegraphic sanction the sum of £2860 will be spent in starting three quarantine stations without delay, and provision will be made in the Estimates 1920/21 for the sum required to meet the balance of the initial cost and the recurrent expenses of the scheme.

I trust that the proposals will meet with Your Lordship's approval.

I have the honour to be,

Your Lordship's
humble, obedient servant,

W. C. C. BOWRING

ACTING GOVERNOR.

P.O. Box No. 338.

NAIROBI.

December, 30th, 1919.

The Hon'ble Director of Agriculture,

N A I R O B I.

Proposals for relieving the present scarcity of livestock and for facilitating the stocking up of depleted farms and newly settled areas under the Ex-Soldier Settlement Scheme by means of quarantine establishments.

The reason for the present scarcity of livestock in settled areas which is rapidly becoming acute, may be given as follows:-

1. The depletion of transport and slaughter stock caused by military requirements during the war.
2. Heavy losses due to stock diseases in settled areas.
3. Increased demand for a transport, plough and slaughter oxen and dairy stock owing to increasing population of the town, the influx of new settlers, and the return of old settlers to their farms.
4. Greatly increased and rapidly increasing demand for breeding stock for stocking farms allotted under the Ex-Soldier Settlement Scheme, and

those

these acquired by other Settlers, as well as for replenishing existing Stock farms which have been depleted.

2. The closing of sources of supply of Livestock from native reserves owing to quarantine restrictions and the lack of facilities for the importation of stock from sources outside the Protectorate.

REQUIREMENTS.

In my opinion the Protectorate can absorb in the very near future when the allotted Ex-Soldier farms are occupied not less than 500,000 head of cattle alone for merely stocking up. At the present moment about 80,000 head of cattle are introduced annually into the settled areas through the few existing Veterinary Quarantine Stations, and though the numbers passing through these Bomas are showing a gradual increase the present rate of supply is totally inadequate to the requirements of the Protectorate, and facilities for the introduction of a greatly increased number are urgently necessary.

PROPOSED MEASURES.

While by no means ignoring the possibility of increasing the Livestock of the Protectorate to a certain extent by importation from over-seas, if facilities are improved, the measures here advocated consist of the establishment of Veterinary quarantine stations at various strategical points throughout the Protectorate to enable Livestock to be safely imported into settled areas from the Native Reserve quarantine areas, from the Conquered Territory, Ruanda, Uganda and Abyssinia.

The existence

The existence of these Veterinary quarantine Stations would permit of the movement of stock (which would otherwise be extremely dangerous to the welfare of the Stock industry) from sources hitherto practically untapped and so largely increase the flow of healthy livestock into the Protectorate, and while acting as legalised exists which would ensure the importation of only clean stock through them, would at the same time, lessen the illicit introduction of livestock, the profitable nature of which traffic at present offers so great a temptation to traders, who are thereby the means of spreading stock diseases into the settled areas.

The success which has hitherto attended the establishment of the Quarantine Stations now in existence affords a clear indication of what might be expected if the system were extended throughout the Protectorate.

The two largest of the existing Veterinary Quarantine Stations are those at Kibigori and Rumuruti. The following figures show the numbers of Cattle and Sheep dealt with at each during the past few years.

Rumuruti:

	1915-16	1916-17	1917-18	1918-19
Cattle	8964	3359	6581	10441
Sheep	7812	405	1403	12770

Kibigori:

Cattle	-	10900	16620	8910
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For the first 8 months of the present year the revenue derived from quarantine fees at these two Bomas has been as follows:-

as follows:-

384

Rumuriti - Rs. 20,900 (- Rs. 31,200 per annum).

Kibigeri - Rs. 22,449 (- Rs. 33,673 per annum).

The proposed scheme is to establish Veterinary Quarantine Stations to act as exits to the following known sources of supply.

CONQUERED TERRITORY.

The Chief Veterinary Officer, Conquered Territory reports that the native cattle there are estimated at approximately 4,000,000 head. The only outlet of stock from the Conquered Territory into this Protectorate at present (irrespective of illegal smuggling), is by steamer from Mwanza via Kisumu. The numbers which can be thus dealt with only average about 500 per month, which barely touches this almost inexhaustible supply. This is, moreover, a lengthy and risky method of importation, which entails much travelling to reach the port, is expensive and has caused many protests from legitimate traders. It is therefore proposed to establish either two or three Veterinary Quarantine Stations on the borders of the Conquered Territory, the ultimate position of which would be decided upon the consultation with the Chief Veterinary Officer, Conquered Territory. Each Station would be in charge of two Stock Inspectors which would admit of at least 1,000 head of cattle per month being passed through each.

MASAI RESERVE.

It is proposed to establish four similar Veterinary Quarantine Stations on the borders of the Masai Reserve to allow Masai Stock to be inspected and dealt with at the following

following points, M'bagathi, Ngong, Kedong and Trans Mara. At the two former posts cattle dips are already in operation.

TURKHANA. SUK. ELGEYO.

One Veterinary Quarantine Station for each of these areas.

In addition to these proposed new stations it is probable that the present small Veterinary Stations at Thika and Machakos would require to be enlarged for the purpose of passing cattle out of Quarantined areas.

The total new stations proposed is thus either ten or eleven according to whether two or three would be necessary on the border of the Conquered Territory.

It would be essential to have two Stock Inspectors at each, both on account of the isolated situation of the posts and in order to deal with a reasonably large number of stock, 500 head per Inspector per month being about as many as he can manage satisfactorily. Supervision and co-ordination of working of all these stations as well as accounting for the Quarantine fees would be a very necessary matter and for its proper carrying out the appointment of a first class Officer as Quarantine Officer would be essential. I would suggest the name of Lt:Colonel G.A. Neave for this post on account of his knowledge of Veterinary Science and long residence in the country.

A Quarantine Division of the Veterinary Department would thus be formed, which would be responsible

to the

to the Chief Veterinary Officer for all movements of Stock into and throughout the Protectorate, and control Quarantine Stations, all public dipping tanks, their upkeep and management, the issue of permits for movement and branding.

The personnel required would be:

Staff.

Quarantine Officer.
Permit Officer (Office now held)
Register of Brands (- do -)

Field Staff.

Two Stock Inspectors to be stationed at each of the following quarantine stations, Kibigeri; Kibii; Sigoyo; Suk (Reserve) Guse Nyike Machakos Kamanga (Sergoit); and one each at Ngong; M'bagathi; Kijabe; Trans Mara = Total 22.

Stock Inspectors will be required to supervise public and private dips on the introduction of the Cattle Dipping Ordinance.

A plan is attached of the proposed stock routes and sites of dipping tanks.

Estimated Cost.

Eventually thirty additional Stock Inspectors will be required for the Quarantine office, but for the present the scheme could be instituted with a staff of twenty.

SCHEDULE OF COST.

ESTIMATED COST OF CAPITAL EXPENDITURE OF ONE STOCK INSPECTOR

Tent	Rs. 200/00
Servants Tent	27/50
Two large Porters Tents	160/00
Camp Chair	5/00

Table	Rs. 6/75.
Camp Bed	88/12.
Camp Mattress	22/61.
Mosquito Net	20/00
Set of Saddlery	165/00
mule	250/00

Total for one Stock Inspector. 955/04

20 Stock Inspectors, Rs. 19,300/80

The Cost of erecting one Quarantine
Boma.....1000/00

Total for 10 Bomas 10,000/00

RECURRENT EXPENDITURE.

Wages of 20 Stock Inspectors @ Rs.375/-p.m.	7500/00
Mule feed for one month	120/00
Porters food for one month	1000/00
Porters wages for one month	1800/00

10500/00

Total for one year 126,000/00

Total Expenditure for year Rs 155,300/80

The above estimate does not include cost of Sera and Vaccines. or £ 1353/7/9

ESTIMATED REVENUE.

500 head cattle per Stock Inspector
per month @ Rs.3/- per head Rs.30,000/00

Total for one year Rs360,000/00
or £ 24,000/00

There is every possibility of the serous...
for the adjoining territories and native reserves being
infected with diseases for years and, if consideration
to be given to the immediate demand for stock...

I would ask you to favourably recommend this scheme of the adoption of quarantine bonas, which must prove an asset to the Government for revenue and the settler for stock.

(Sgd) H.H. BRASSEY-EDWARDS.

Ag. CHIEF VETERINARY OFFICER.

A supplementary estimate of the cost of the scheme for next financial year is attached hereto as requested.

For the rapid transit of Sera, Vaccines and Virulent blood as well as for urgently required stores and for inspection duties Mechanical Transport will be essential. 389

6 Box Ford Cars are the minimum number requisite and as they would be very heavily worked it would be necessary that they should be in perfect order, either new, or practically so.

It is suggested that they be bought direct from America, chassis only being purchased and the box body fitted locally.

They would be distributed as follows:-

Nairobi	- 3	Box Cars	For Quarantine Stations at Namanga, Ngong, M'bagathi, Thika, Machakos.
Naivasha	- 1	Box Car	For Masai Reserve
Nyeri	- 1	Box Car	For West Kenya, Laikipia and Thika.
Eldoret	- 1	Box Car	For Londiani, Ravine, Sergoit and Kipkarren.

Scotch carts and oxen would be necessary for Quarantine stations for the supply of stores, posho, tools fencing material and essential travelling of Stock Inspectors. It is suggested that these be purchased in South Africa as being cheaper and more efficient, the local product being very expensive and of poor construction.

ESTIMATED EXPENDITURE.

Initial.

Purchase of 6 Box Cars @ Rs.1500	Rs.9000. 00
" " Tyres and spare parts	3000. 00
" " 15 Scotch Carts and trek gear @ Rs.300	4500. 00
" " 90 AM & T trained oxen @ Rs.120	10800. 00
	27300. 00

Recurrent.

Running expenses of 6 Cars	10800. 00
Wages of 6 drivers (Native) @ Rs.45	3240. 00
Posho " " " @ Rs. 5	350. 00
	14490. 00

Total Rs. 41700. 00

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DRAFT.

oals.
sat.
no 502

Order
36 8/8

~~for~~

MINUTE.

8 April 1920

Mr. Brancey 6 April
Mr. Bottomley 6/8

Sir,

Mr.

Mr. Grindle.

Sir H. Lambert.

Sir H. Read.

Sir G. Fiddes.

Col. Amery.

Lord Milner.

(14366)

I have the honour to
ack the rec. of your despatch
no 149 of the 14th of Feb.
to inform me that I
approve of the adoption
of the Insurance Scheme
formulated by the

Acting Chief Veterinary Officer
I further approve I want Col.
C.A. Newer's appl. as Chief
Quarantine Officer. In this
connection I shall be glad
to learn what is the rank
of "Statistician" to which he is
rated in the further paragraphs
None ^{desp.} ~~letter~~ to have been
recently forgotten, as I do not
appear to have been infd.
hitherto of the appl.

MILNER