Secretary 422

1921

26 March.

Last previous Paper
Govt 740 20/21
Uga.

Native Beer
Sale & Cost

Sends report by Dr. Peterson on recent visit to municipal Native Beer Brewery in Durban

See minutes on 20177

Put

WS.

2.V.21.

Yes – but bring up at the end of June for comments on showing it to Col. Balfour.

GES. 16.5.21

Etonie

Copy of dispatch to Govt. of Uganda, Entebbe, Balfour one copy

Next subsequent Paper.
27194

Cutt
later

Recommendations.
Cutt
1/7/21

Dr Balfour not due in PTO
Explain till end of October.
Cutt. to Merrell with
Govt. 27194/21 Uganda early in November
and

Mr Battershe for [illegible]

Mr Balfour in his letter to Colonel [illegible] attended the meeting of the TAMS Ctee on 1 Nov.

Send him, for personal return, Dr Paterson's report in 29 pgs, duplicate of 20179 enclosure, & copy of Order No 20 of 1921 (20177)

7.11.21

ACCF 8.11.21

WAS 8/11/21

Colony & Protectorate of Kenya.
EAST AFRICA HIGH COMMISSION.
No. 422

C.O.
20179
REC'D
25 APR 21

GOVERNMENT HOUSE,
NAIROBI,
BRITISH EAST AFRICA.

26 March, 1921.

259

Sir,

In reply to Viscount Milner's despatch No. 149a of 18th October, 1920, I have the honour to enclose a copy of a report drawn up by Dr. Paterson, Acting Principal Sanitary Officer, who recently visited the Municipal Native Beer Brewery and the Native Location and similar institutions in Durban.

Gov/44785/20

Paterson's report.

January, 1921.

2. This report has been reviewed by the Acting Chief Native Commissioner who is in entire agreement with the views expressed therein.

3. I fully concur in the finding of the report and in this respect I would invite your attention to the powers created under clause 29 and sub-section of the succeeding clause of an Ordinance Intituled an Ordinance to regulate the Manufacture and Sale of Native Intoxicating Liquor referred to in Dr. Paterson's report: copies of the Ordinance are being forwarded by this mail.

Gov/20177/21

I have the honour to be,
Sir,
Your humble, obedient servant,

W. K. Hall

GOVERNOR'S DEPUTY.

THE RIGHT HONOURABLE
WINSTON CHURCHILL, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S. W.

Colony & Protectorate of Kenya.
EAST AFRICA SECRETARIAT.
No. 422

C.O.
20179
Rec'd
25 APR 21

GOVERNMENT HOUSE,
NAIROBI,
BRITISH EAST AFRICA.

26/30 March, 1921.

259

Sir,

Ref 300/44185/20
Paterson's report.
January, 1921.

In reply to Viscount Milner's despatch No. 1498 of 18th October, 1920, I have the honour to enclose a copy of a report drawn up by Dr. Paterson, Acting Principal Sanitary Officer, who recently visited the Municipal Native Beer Brewery and the Native Location and similar institutions in Durban.

2. This report has been reviewed by the Acting Chief Native Commissioner who is in entire agreement with the views expressed therein.

3. I fully concur in the finding of the report and in this respect I would invite your attention to the powers created under clause 29 and sub-section of the succeeding clause of an Ordinance Intituled an Ordinance to regulate the Manufacture and Sale Native Intoxicating Liquor referred to in Dr. Paterson's report; copies of the Ordinance are being forwarded by this mail.

Gov/20172/21

I have the honour to be,
Sir,
Your humble, obedient servant,

W. K. Lane

GOVERNOR'S DEPUTY.

THE RIGHT HONOURABLE
WINSTON CHURCHILL, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNING STREET,
LONDON, S. W.

INCLOS

In Despatch No.4,220 of

No.38/1140/3.

MEDICAL DE
HEAD OFF

NAIROBI, 4th Sept

P. O. Box No.140.
Telephone No.420.

Sir,

260

SALE CONTROL & REVENUE FROM INTOXICANTS

Govr/44168/20 Sept

Your Memo No.S.21509/A/7 of 17th instant
copy of Colonial Despatch No.1498 of 1

In accordance with your above m
directed by the Hon: Acting Principal M
to submit any observations which I may
working of the Native Beer monopoly in

2. I spent 14 days in Durban in
and was kindly given facilities for in
matters referred to and of inspecting the
Brewery, beer, and Eating houses, locations,
by the Town Clerk, and the Medical Officer of
well as by Colonel Morris, the Manager of the
Affairs Department of the Corporation.

3. Colonel Morris besides demonstrating
Brewery, Eating Houses and Locations als
number of Reports, acts, and papers bearing
subject. These I enclose as they are all
less relevent and may be of interest to the
or to the Hon: Acting Chief Native Commissi
would be glad if they might ultimately be
this office as we do not possess them in du

4. The Durban Native Beer Brewery, Eating
Locations, etc., etc. are under the control
ment of a Native Affairs Department which is
department of the Corporation and is entirely
from the Native Affairs Department of the Union
or most of the capital expenditure on the above
tions was provided by the profits on the sale o
Beer.

5. The management under the Department/is
but it should be noted that the results achieve
largely due to the personal efforts of the two
- Mr. Marwick and Colonel Morris - who have
of the Native Affairs Department of the Corpora
would gravely doubt whether any municipality
or about to be established/would be able for
to come to manage such a Department or such a
in this manner.

6. With regard to the desirability of
monopolies in Native Beer in East Africa,
venture an opinion. The conditions which
establishment in South Africa probably do
in East Africa to such an extent as to justi
intensive control.

The establishment of Beer houses
either alone or in conjunction with eating

THE HON'BLE
THE AG. COLONIAL SECRETARY,
N A I R O B I.

In Despatch No.422 of
No.38/1140/3.
MEDICAL
HEAD OFF
NAIROBI, 4th Decem

P. O. Box No.140.
Telephone No.420.

260

Sir,

SALE CONTROL & REVENUE FROM INTOXICANTS

Your Memo No.S.21559/1/7 of 17th instant
copy of Colonial Despatch No.1498 of 1

In accordance with your above m
directed by the Hon: Acting Principal M
to submit any observations which I may
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THE HON'BLE
THE AG. COLONIAL SECRETARY,
N A I R O B I.

might not inevitably lead to the acquisition of a habit of drinking among the youthful section of the Native population, to which such a habit is as yet and by [illegible] unknown.

7. It should be noted that the establishment of this monopoly in North Africa was primarily effected to prevent the excessive consumption of European Liquors by natives. It is proposed properly brewed beer native in place of the disastrous concoctions which the town natives produced in the absence of the readily expert brewers - the old women of the reserves and (2) so to diminish drunkenness. This result seems to have been achieved.

8. The production of revenue was a secondary consideration.

9. The Secretary of States despatch seems to put these considerations in the reverse order and I am afraid that a similar point of view might be taken by any municipality in East Africa with disastrous results. I would, therefore, suggest that the proper authority to control and manage such a monopoly, should it be established, is the Native Affairs Department of the Colony and Protectorate.

10. Municipal Eating Houses such as those of Durban would, however, fill a long felt want of the floating and resident Kikuyu and Kavirondo populations of Nairobi and Mombasa and should certainly be established. Care should be taken, however, that the many excellent eating houses established in Mombasa by Arabs and Swahilis for Arabs and Swahilis are not interfered with. These eating houses are under the supervision of the Health Office, Mombasa, and have served a very useful educational purpose. They are also a legitimate form of private enterprise. There may also be some of this type in Nairobi.

11. Whether any Eating Houses and Licensing should be managed and controlled by Municipalities in East Africa is, I would suggest a matter which should not hastily be decided. That the Control of the District Commissioner, Mombasa, would certainly be enlightened and satisfactory from the Sanitary and political stand-point I have no doubt. Control by any Municipality which has hitherto been established in East Africa would, I am afraid, be unsatisfactory to a degree.

12. The above covers the general question. The considerable amount of detailed information as regards construction, organisation and management with which Colonel Murris kindly provided me, I shall be glad to place at the disposal of any department interested.

I have the honour to be,
Sir,
Your obedient servant,

[signature]

[illegible] MC. CHIEF SANITATION OFFICER.

[signature]

[illegible]

Gw Kenya
20179/21

262

5 Nov 1921

RAFT.

MINUTE

Mr. Jeffreys
Mr. Parker
Mr.
Mr. Grindle.
Sir H. Lambert.
Sir H. Read.
Sir G. Fiddes.
Mr. Wood.
Mr. Churchill.

I am to transmit to you,
for consideration & reply, the
following extracts for this Dept.
for circulation below:—

(1) Report by Dr J. Hope Rafael
Deputy P.M.O. Uganda, on his
working with the Sleeping Sickness
[illegible]

(6) [illegible]
of Kenya [illegible]
report by Lt. H. B. Patterson

27 May

Chief Sanitation Officer, on the working of the native beer monopoly in Durban

(c) Copy of the Kenya Native Liquor Ordinance No 20 of 1921

(Signed) H.J. READ

H. M. S. "WALMER CASTLE"

AT SEA, 20th. MAY, 1921.

Sir,

In accordance with instructions received from the Uganda Government, I have the honour to submit herewith a Report on an Enquiry into the Durban System of Control of Native Beer.

I have recorded in the report certain considerations which suggest to me, and conclusions which I formed, as to the success of the Durban Monopoly System and its applicability to Uganda. I have not, however, added any recommendations, as they do not appear to come within the scope of the present Enquiry.

The Report is submitted in quadruplicate, and I shall be glad if one copy may be sent to the Town Clerk, Durban, to whom I am much indebted for the assistance and courtesy which were extended to me during the course of my investigations.

I have the honour to be,

Sir,

Your obedient Servant,

[signature]

Deputy Principal Medical Officer,

Uganda Protectorate.

The Under Secretary of State for the Colonies,

Colonial Office,

London.

INQUIRY INTO THE DURBAN SYSTEM OF CONTROL OF NATIVE LIFE.

In attempting a brief [illegible] of control of Native beer, and [illegible] a system to Uganda, it will be [illegible] subject under the following [illegible]

I. **HISTORICAL**, being a short enquiry into the conditions and events which led the Durban Municipality to adopt their present policy of control.

.....

II. **LEGISLATIVE**, being an account of the legislation governing the present system.

III. **ADMINISTRATION OF THE PRESENT DURBAN SYSTEM**, with a description of the various establishments for the native welfare visited in the course of the enquiry.

.....

IV. **RESULTS ACHIEVED**, under the Durban Municipal System.

.....

V. **CONCLUSIONS**, [illegible] such a system of control to Uganda.

VI. **APPENDICES**: (a) Text of Native [illegible] (b) Statistics [illegible] (c) [illegible] described under heading III.

[illegible] a more searching inquiry into the conditions [illegible] to adopt.

---

1. The drinking of Kaffir beer has been a recognised custom in the social life of the South African Native for generations. It was brewed at the Kraals from Kaffir corn, and was used habitually as a beverage by natives, both male and female; it was supplied at feasts and ceremonials, and was always offered to guests. It was not, however, offered for barter or sale, and, as far as can be ascertained, was never demanded as tribute to the chiefs, as is the custom in Uganda.

2. In the native mind this tribal beverage was looked upon traditionally as an article of diet. The natives commonly use the word "food" when referring to beer, and often they announce their hunger rather than their thirst when asking their host for beer.

3. Official recognition of this custom of beer drinking among the adult males has been given by successive governments through various Instructions, Laws, and [illegible], dating from the Royal Instructions of 1[illegible] the Native Beer Act (Natal) of 1905.

During the course of development of native [illegible] in the bigger towns and industrial centres, it [illegible] observed that native beer was [illegible] brought in from [illegible] to the towns [illegible] later it was brewed [illegible]

Social abuses became prevalent, and the native chiefs began to complain of the gradual disintegration of tribal customs, and further that their people, including their women, were drifting away from the obligations of Kraal life.

5. In the towns themselves this profitable traffic in beer soon passed into the hands of unscrupulous Europeans, Italians, Greeks; also Indians and aliens of undesirable repute. These vendors vied with each other in adulterating their wares with treacle, methylated spirits, and other noxious ingredients, to add to their potency and attractiveness to the native. There are said to have been over one hundred of these shebeens in Durban in 1908, and drunkenness among the natives, disorderly conduct, and crime were at this date becoming increasingly prevalent. (See Statistical Tables, Appendix B.)

6. Legislation empowering control over the sale of beer was manifestly necessary, and this was established by the passing of the Native Beer Act [illegible] which came into force on the 1st [illegible] provisions of this Act the [illegible] control the sale and [illegible] conditions which, [illegible] indulgence in his [illegible] ensured his partaking of it [illegible] surroundings and in a strictly [illegible]

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- - - - - - - - - - - - - - - -

SECTION II.

LEGISLATIVE, being an account of the legislation governing the present system of control.

7. In order to facilitate an explanation of the system now in force a copy of the Native Beer Act, No. 25 of 1908 (Natal) is attached. (vide infra, Appendix A.) It will be seen that the Act is divided into three parts, of which Part 1 provides for places outside Boroughs and Townships; while Part 2 provides for Boroughs and Townships; and Part 3 contains general provisions applicable throughout the whole Colony of Natal.

8. Part 2. of this Act, which embodies the Durban procedure, is further divided under two headings:-

(a) The Licence System.

(b) The Monopoly System.

These systems are alternative, the first providing for the issue of licences to approved persons for the sale of beer to natives, and the second authorising Town Councils to manufacture and sell beer to natives under certain safeguards and specified conditions. The latter, referred to as the Monopoly System, is the one that has been adopted by the Durban Municipality.

9. Under the Act all moneys received from an source in connection with the Monopoly System must be paid into a bank to the credit of a special account known as the "Native Administration Fund". The moneys of this fund

[illegible] be [illegible] for the [illegible] purposes, and for [illegible] others:

(a) Defraying [illegible] in connection [illegible]

(b) Establishing native [illegible] under the [illegible] and the Administration of that Act.

(c) Establishments of schools for natives.

(d) Providing hospital accommodation for natives, or contributing to the upkeep of existing hospitals.

(e) Any other objects in the interests of the natives.

10. It will be noted that under Clause 25 of the Act it is the duty of every Council or Board to make adequate provision for the requirements of the native population of the Borough or Township in regard to the supply of beer, whether under the Licensing System or under that of the Monopoly.

11. Under Clause 25 of the Act the maximum strength of alcohol permitted in native beer is 4 per cent; and any native beer exceeding the strength of 4 per cent shall be deemed to have been mixed with other spirituous liquor, and as such shall cease to be regarded as native beer; and any person dealing with it in any way shall be [illegible] of an offence. Under Clause 26 of the [illegible] sale of native beer [illegible] any female native [illegible] to native boys under 16 years of age is prohibited.

14. [redacted], Entrance Road.

On the first introduction of the Kampala System the beer made in the two original brewing houses refused to above and beyond by the Kampala by simple native methods, and a considerable supply was produced and distributed with such satisfactory results that it was decided to establish a brewery for its manufacture on a large scale. The present native brewery in Kampala Road was accordingly created in 1944, at a cost of £7,000. It is a very fine four storied building constructed of brick with tiled roof, with external dimensions of 71 feet by 40 feet, it is built on a plot of 100 feet by 100 feet. The ground floor are offices, two spacious store rooms, an engine room and a cooling chamber. The first floor is used as a fermenting room; the second floor for a mill and cooling room and the top floor for a mixing room. There are also stabling for three horses, a van shed, stores, quarters for the workers with kitchen, wash house and sanitary accommodation. Structural alterations are at present in progress. (See photographs, Appendix 2.)

15. The brewery is under the management of a European head brewer (Mr. H. E. E. Gage) who kindly showed us over the establishment and explained all the processes of manufacture. One thousand gallons of beer are at present produced daily from Kampala Gold (Uganda "Gold" or greater millet) with the addition of one third by weight of maize meal. The cost of production is 9d. per gallon and it is retailed by the messes at 1/6 per 2 litres, and the yearly profits resulting from the undertaking are at present about £16000. Proper records the keep at the brewery of the quantity of beer put out, the number of gallons brewed daily, and the amount of material used in the manufacture. The beer is not from

the brewer in the native [illegible], establishment at [illegible], the overseers at such establishment being provided with duplicate key, for the [illegible].

16. The percentage of malt in the wort is controlled as explained above (para. 10) being limited by the provisions of the act to 4%. In practice it [illegible] 3½ and the present daily analyses show a percentage of about [illegible] only of alcohol. We were supplied with a sample for testing before leaving the establishment and it proved a very palatable and apparently innocuous beverage, and I have no doubt that what it lacked in potency was made up in body and nutriment. It is regarded by the natives as a wholesome foodstuff, but doubtless it is a valuable, if somewhat expensive, adjunct to the daily native ration. It is also credited with a considerable therapeutic value as a digestive and corrective in dyspepsia, gouty, and rheumatic diatheses, and I am informed that the local practitioners are beginning to prescribe it for these conditions. I was unable, unfortunately, to produce a chemical analysis to show its total nutrient and calorific value, such analyses apparently not being made.

17. The Durban brewery, however appears to be unnecessarily large and costly for requirements, and Mr. Cope informs me that for a much smaller expenditure, of only £1800, a building and plant sufficient for the needs of a small town ship can be erected. This has been done under his supervision in various similar establishments in Natal, e.g. Pietermaritzburg, Ladysmith, Dundee, Newcastle and Vryheid, to which the Durban system has recently been extended.

18. [redacted]

There are four of these large establishments situated in different populous native quarters of the township. They were opened at different times at a total cost of some £ 41,000; and all are constructed on similar plans and are controlled under the same principles. Two of these establishments were visited and inspected, one at Queen Victoria Street, and one at Prince Alfred Street. (See photographs. Appendix G.)

19. The establishment at Queen Victoria Street is a large single storied building, in size about 106 feet square, with an asphalt floor. The sides are closed with high paling fences so that everything that goes on inside can be seen from the street. The beer drinking portion of the building is separated from the eating side by means of a strong tire partition, only white males being admitted to the [illegible] side. Along the centre of the room there is a compartment of [illegible] platform and glass windows, which serves as an office for the [illegible] and enables him to see everything that goes on in all parts of the building. He can thus exercise effective supervision and detect any loitering or disorderly natives and prevent any from indulging in excessive drinking.

20. Entrance to the beer hall can only be gained through a turnstile which is directly opposite the office, where each native guest has a ticket for the value of the beer shown on it. Upon presenting [illegible] to the native attendant he is issued [illegible] can [illegible] to one of the tables provided [illegible] ing a beer he leaves the hall [illegible] it.

(or one [illegible] measure, of which there are only three to the [illegible] a quart of 3d. per pint.

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[illegible] 6. [illegible] may be sold from [illegible] tained of only [illegible] the [illegible] between the hours of 10 [illegible] 11 p.m. No [illegible] take place [illegible]

[illegible] portion of such building, which is open to [illegible] are rented at 1/- per day to natives of [illegible] act as caterers to their fellow [illegible] Europeans. [illegible] are allowed to trade in the premises. The fee of 1/- [illegible] also entitles the native table holder to the free use of [illegible] cooking space on a European fireplace together with a plentiful supply of water, fuel, and electric light when necessary.

25. The [illegible] are directly [illegible] to the traderers with [illegible] to the maintenance [illegible] cleanliness, while strict sanitary supervision over the [illegible] and its preparation is [illegible] in the interest [illegible] lth. A large plate of [illegible] food consisting of [illegible] vegetables, rice, etc., costs 6d. [illegible] caterers also sell tea and coffee at 1d. per [illegible] with an highly [illegible] mineral waters of [illegible], but of [illegible] beer or intoxicants are here obtainable. The eating [illegible] portion [illegible] establishment, [illegible] food only is sold, [illegible]

24. A [illegible] the eating house [illegible] or shade [illegible] square, which [illegible]

In the grounds outside the married blocks a large dining hall has been built of brick with tiled roof capable of accommodating 150 persons at one sitting. Two [illegible] kitchens about 40 feet square are also provided [illegible] with fireplaces and a washup place made of [illegible] the number. The shower bath houses and latrines [illegible] with the water and sewerage systems of the town. A [illegible] hall about 100 feet by 150 feet has been constructed and of [illegible] wood iron with concrete floor. Here concerts are held and [illegible] games provided, while football and other outdoor games are played in the recreation grounds close by. The grounds upon which the buildings are built are nearly 5 acres in extent [illegible] about a mile from the centre of the town.

22. [illegible] housing of native women does not come within the scheme of [illegible] particular location, but in order to minimise the [illegible] arising from the indiscriminate residence of native women [illegible] the town the Town Council has provided in the grounds of [illegible] location an enclosed separate brick building consisting of 8 rooms for the accommodation of married men [illegible] their wives come to the town to visit them. A hostel for native women is provided in another part of the town. (vide infra).

[illegible] manager of the location for native males [illegible] and he also supervises the married [illegible] (infra). His duties are to let the quarters [illegible] certification, to exercise a close supervision [illegible] to endeavour in every way [illegible] and punctuality, in [illegible] he arranges recreation for them. The charge made to the natives for the use of a bed at the institution is

[illegible] per month. The natives have now come to [illegible] the advantages of the [illegible] which is now [illegible] and further [illegible] under consideration.

50. [illegible] At Eastern Vlei (See plan [illegible], Appendix G.) [illegible] buildings which are terraces of [illegible] construction in a first class manner, with brick walls, [illegible] tiled roofs. There are 5 terraces each containing [illegible] cottages, and each of the 63 cottages contains 2 rooms with floor space of 14 x 13 ft. The partition dividing the rooms [illegible] only to the height of the outer walls with a view to [illegible] ventilation. Verandahs 8 feet wide are provided both back and front. An enclosed yard, 30 x 18 feet, contains a small brick pantry, a coal house and a wash house. Latrines are provided in separate blocks for men and women.

51. The village is under the supervision of the Manager of the Location for native affairs whose duties have been referred to [illegible] 50). Only natives of approved character or good [illegible] are admitted to these quarters and there is considerable competition for admission. The charge for each dwelling is [illegible] per month, including electric light and water. The buildings cost [illegible] per cottage and they do not pay. They are to be extended, apparently, on similar plans, as the Municipality are desirous that as model villages they should [illegible] as an object lesson and education to the native in hygienic and orderly living. The loss in the Native Administration fund is easily [illegible] from the profits on the sale of Kaffir beer. The interiors of some of the cottages visited were found very [illegible] and often neatly furnished, and the occupiers appeared very pleased with themselves and their surroundings.

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S E C T I O N IV.

[illegible] under the Durban Monopoly

[illegible]

In a report by the [illegible] Magistrate of Durban, (Mr. [illegible] Evans, K.C.) to the Transvaal Liquor Commission of [illegible], he summarised his [illegible] as follows:-

" I have always advocated Municipal Control with regard to the [illegible] of land and beer to the natives for the reasons given, the quality and price of provisions and liquor will be under the direct supervision of [illegible] officers; second, the people who at the present time are engaged in supplying the [illegible] to the natives are not of such a class as to exercise the best influence on the native. I look forward to the time when the issue of licences to private individuals for native eating houses will be a thing of the past"

[illegible] generalisation, when the Durban Monopoly [illegible] had [illegible] fairly [illegible], the Chief Magistrate in his [illegible] to the [illegible]burg Housing and Beer Commission [illegible] emphatically that he wished to withdraw [illegible] from his [illegible] report on the system; but, on the [illegible], his opinion was that the working of the system he [illegible] for the past seven years to be carried out at the [illegible] upon the native population [illegible] and good order. (Johannesburg [illegible], 1918.)

[illegible] IN DURBAN.

58. [illegible] show that [illegible] 1906 [illegible] was [illegible] the increase [illegible] There were [illegible] hundred [illegible] beer [illegible] about [illegible] hundred persons, [illegible] a living out of [illegible] particularly [illegible] were also fairly [illegible] and the [illegible] of the natives generally was rapidly [illegible]

59. Comparative Statistical Tables taken from the Durban Chief Constable's Reports are attached (Appendix B.) showing the number of arrests for drunkenness, breaches of the peace, and vagrancy, for the years 1906 to 1930 inclusive. The native population of Durban increased during this period from 10,000 in 1906 to 48,000 in 1930; and it will be seen that the number of arrests for drunkenness relative to the population steadily increased up to the passing of the Native Beer Act of 1908, after which there was a marked and progressive reduction. According to these tables the percentage of arrests to the population in 1906 was 6.1%, and it rose to 7.4% in 1907, after which it gradually declined to 1.8% in 1930. The increase in the number of arrests during 1919 and 1920 is attributed by the Chief Constable to the presence in Durban, in connection with military demobilisation, of a large number of coloured persons whose occupation in many cases afforded them opportunities of obtaining liquor and passing it to their fellows or to natives.

[illegible]

40. [illegible]
consideration of [illegible]
the Eastern Money [illegible]
against the [illegible] Council, [illegible]
criticisms are [illegible]
allowed to drink [illegible]
freely in attending it to the [illegible]
at the Minute. The Acting [illegible]
(Mr.G.F.Layman) [illegible]
system for the sale of [illegible]
subsequently [illegible]
instances or statements [illegible]
in no case has a single [illegible]

[illegible]

41. Mr. Layman, [illegible]
knowledge of the working of the system, [illegible]

" Though the system [illegible]
to be [illegible]
is proving a [illegible]
the native [illegible]
regard to his [illegible] as well as to guard
against his [illegible]
It is an experiment which at any time can
reversed, but it has the merits of [illegible]
[illegible] Municipality to do a [illegible]
bringing the [illegible] to realis[illegible]
for their [illegible]
bear a part [illegible]

[illegible] the [illegible] of such a [illegible]

[illegible] schools to [illegible] to [illegible] the [illegible] [illegible] with a [illegible] for [illegible] other purposes? Or [illegible] with [illegible] there be advance-ment, [illegible] of the [illegible]? The [illegible] the financial [illegible] it has been from the [illegible] a remarkable [illegible].

47. [illegible] is [illegible] from a financial standpoint [illegible] consideration, should be borne in mind. [illegible] supply system expands in connec-tion with its [illegible] and administration would probably be considerably [illegible] in Uganda than in South Africa, having regard to the [illegible] cost of transport, buildings, plant, etc. [illegible] earning capacity of the Uganda natives [illegible] than that of the natives in and around [illegible] run from 26 (=10/-) per [illegible] annum [illegible], while in Durban they [illegible]?

[illegible] of various types which are created for their [illegible] and control [illegible] Kenya, [illegible], Tanganyika, and Public Works' camps, and the system of [illegible] labour lines are examples of this system of [illegible] which have [illegible] satisfactory up to the [illegible] the future, [illegible] welfare or location [illegible] in the [illegible] in the [illegible] of Labour with [illegible] to be [illegible] towards in distance.

58. [illegible] the whole, [illegible] I conclude that the time is [illegible] the [illegible] in Uganda of the Monopoly [illegible] of Natural as [illegible] not in Durban, on the following grounds:-

(a) It would not pay. [illegible] 47,48)

(b) Cover is not essential for our welfare of Uganda.

(c) The amount of [illegible] drunkenness among the ordinary natives of Uganda is not sufficient to [illegible] any drastic scheme of reform at the present time (para-30,31,32).

(d) Education on an advanced and extensive scale is already provided by the Uganda Administration and by the Missionary Societies, and social advancement is similarly progressing (para. 33).

(e) For housing the Uganda [illegible] which are provided by the Administration [illegible] satisfactory housing locations in Uganda at present (para.

59. Should [illegible] a measure be deemed necessary,

[illegible] of [illegible] types which are [illegible] administrative and [illegible] organisation. The [illegible] Police Lines, [illegible], and [illegible] camps, and the various [illegible] these are examples of the system of native locations in Uganda which has proved satisfactory up to the present time. In the future, [illegible] in the form of big locations [illegible] to the [illegible] which [illegible] to be [illegible].

48. [illegible] On the whole [illegible] conclude that the [illegible] in Uganda of the Native system of [illegible] in Nairobi, on the following grounds:-

(a) It would not pay. (paras-[illegible])

(b) Does [illegible] essential for the native [illegible]

(c) The [illegible] financial [illegible] ordinary natives [illegible] any drastic [illegible] future at the present [illegible] (paras-50,51,52)

(d) Education on [illegible] and extensive [illegible] is already provided by the Uganda Administration and by the Missionary Societies and social advancement [illegible] rapidly progressing (paras. [illegible])

(e) For [illegible] the Uganda natives prefer [illegible] by the Administration, [illegible] Locations in Uganda at present [illegible] be termed satisfactory.

however, I consider [illegible] advantage [illegible] Board, [illegible] the [illegible]

[illegible] for a [illegible] 47).

(2) [illegible] plotting [illegible] par[illegible] 51, [illegible]

49. In concluding [illegible] to Mr. [illegible] Durban, and to Mr. C. F. Layman, [illegible] of Native Affairs, for their courtesy and assistance in [illegible] with all possible information and placing at my disposal all available documents and reports dealing with the subject, which were freely drawn upon in preparing this report. For several days Mr. Layman most kindly drove [illegible] Native Institutions referred to and [illegible] explained [illegible] system and the administration. His assistance [illegible] only facilitated [illegible] but made it very interesting.

[illegible] Officer.

[illegible]

Durban,

20th. April, 1921.

(No. [illegible],

[illegible]

[illegible] by the King's Most Excellent Majesty, by and with the advice and consent of the Legislative Council and Legislative Assembly of Natal, as follows:-

1. This Act may be cited as "The Native Beer Act, 1908".

2. Nothing in the Liquor Act, 1896, or in any Act amending the same, shall apply to Native Beer, and any references thereto in the said Acts are hereby repealed, but without prejudice to the prosecution or punishment of any offence committed before such repeal.

3. "[illegible]" [illegible]

[illegible]

Board of a [illegible]

PART I.

[illegible] applicable to places outside Boroughs and Townships.

4. The sale or supply of Native beer or malt as a [illegible] in connection with any other business or on any [illegible] in which such business is carried on, is prohibited [illegible]

[illegible]

9. [illegible] shall, without the [illegible] Registrar, be held [illegible] and [illegible] any [illegible] to such the Governor [illegible] proclaim [illegible] the [illegible] of this [illegible], and all persons [illegible] taking part in any [illegible] [illegible] of an offence.

[illegible] shall be deemed a [illegible] [illegible] [illegible] who are not inmates of [illegible]

[illegible] shall be [illegible] by [illegible] by [illegible] the [illegible] [illegible] [illegible]

Provisions applicable to Boroughs and Townships.

(a) Licensing System.

32. The by-laws of a borough or township may provide for the issue of licenses by the Licensing Board, appointed under the Liquor Act, 1896, to approved persons to sell Native Liquor within the borough or township.

33. Such by-laws may prescribe the conditions under which the licenses may be applied for, granted or renewed, the hours of opening, the conditions to be observed by License-holders, and by persons using the licensed premises, the endorsement, suspension or cancellation of a license upon any conviction for a contravention of such by-laws, and all matters and things relating to the licenses or the business of selling Native Liquor, and the administration of the Act within the borough or township.

34. (1) The by-laws shall make provision for the guidance of the Licensing Board in granting licenses and for the refusal of licenses to any licensee.

(2) The Licensing Board shall have regard to all evidence relating to any person as to (a) the character of the applicant.

(b) the position and character of the premises.

(c) the manner in which any similar business of the applicant has been conducted in the past.

(5) No new licence shall be granted or transferred to any person or to the wife of any person who, within one year previous to the application, has been convicted under the Liquor Acts for any illegal sale or supply of liquor, or of an offence under this Act or the By-laws, and no licence shall be granted during the term of any suspension ordered by the Court. The expression "new licence" means a licence applied for by a person not holding a licence, or in respect of premises not licensed, at the [illegible]

(6) [illegible] in the discretion of a [illegible] to use the John Howard Society Local [illegible]

[illegible] sec. (610) [illegible]

[illegible] and to only [illegible]

[illegible]

to the value [illegible]

10. The [illegible] bringing of [illegible]

[illegible]

11. The [illegible] and subject to the [illegible] of any such fine in excess [illegible] prescribed [illegible] in any Borough or township in which [illegible] been [illegible].

20. Any person, who, not being employed as a servant of the council or board for the purpose of this Act, makes any [illegible] or sells or supplies the same to any person [illegible], except in such quantities as [illegible] to him by a [illegible] of the council or [illegible] authorised by the by-laws, shall be guilty of [illegible] punishable in the same manner as contraventions of the by-laws under this Act.

21. All moneys received from any source in connection with the Monopoly System, including fines for contravention of by-laws and the proceeds of any investment of the revenues, shall be paid into a bank to the credit of a special account known as "The Native Administration Fund", and hereinafter referred to as the Fund.

22. The moneys of the Fund shall be expended by the town council or board for the following purposes and for no others—

(a) Defraying expenses in connection with the administration of this Act;

(b) Establishing a location under Act 8, of 1904, and the administration of that Act in any borough in which the by-laws under the said Act are adopted.

(c) The Maintenance of Schools for Natives.

(d) Providing hospital accommodation for Natives, or contributing to the upkeep of existing hospitals.

(e) Any other object in the interests of the Natives residing in or resorting to a borough or township.

22. Proper accounts shall be kept of all receipts and expenditure in connection with the Fund, and a report of these shall be rendered annually in the month of September for the information of the Secretary for Native Affairs.

General.

23. It shall be the duty of every council or board to make adequate provision for the requirements of the Native population of the borough or township in regard to the supply of Native beer, whether under the licensing system or that of Municipality.

24. The by-laws may prescribe punishments for contraventions thereof or Part II of this Act not exceeding a fine of Twenty Pounds ($20), and in default, imprisonment with or without hard labour for a period not exceeding six months.

PART III.

[illegible] Prohibition [illegible] by Chief

25. If any Native beer is mixed with any other spirituous liquor or ferment it shall be no longer regarded as Native beer, and any person making, selling, supplying, using or being in possession of it or in any way dealing with it, shall be guilty of an offence, and shall be liable to imprisonment with or without hard labour for a term not exceeding six months, or to a fine not exceeding Twenty Pounds ($20), or to both such fine and imprisonment.

Any [illegible] containing the strength of 4 per cent., by weight, of absolute alcohol [illegible] be deemed [illegible]

been mixed with other spirituous liquor, and shall come within the foregoing provisions of this section.

26. The sale of Native beer to any female Native, and to Native boys under the age of Fifteen years, is prohibited. The penalty for contravention of this section of the Act shall be a fine not exceeding Twenty Pounds (£20), and, in default of payment, imprisonment with or without hard labour for a period not exceeding six months.

27. Any Police Officer or Constable shall have authority at all reasonable [illegible] within his duty, to [illegible] Native beer [illegible] of removing [illegible] an arrest, or [illegible]

28. Any Officer [illegible] borough or town Police [illegible] special within [illegible] Police, or Officer [illegible] premises at which [illegible] beer is being made, [illegible] regulations or by-laws [illegible]

The authority [illegible] of the [illegible] Police Force may [illegible] Europeans [illegible] Constable in charge [illegible]

Any [illegible] such search may [illegible] and upon the person in whose possession it is found being convicted of such manufacture, keeping or unauthorised sale, it may be forfeited by order of the Magistrate.

[illegible] prosecution for the [illegible] of Native beer or malt [illegible] of this Act or the Regulations or by-laws, it shall not be necessary to prove that any money actually passed, or to allege or prove the sale to any particular person, provided the Magistrate is satisfied that a transaction in the nature of sale actually took place.

30. The occupier or person having charge of the [illegible] on which a sale takes place in contravention of this Act or the regulations or by-laws, shall be liable to be convicted of such [illegible] as the person who actually took part in the [illegible] may have had no [illegible] [illegible] proved that the sale took place [illegible] the premises.

[illegible] person liable to be [illegible] with such [illegible] be alleged and convicted, notwithstanding that some other [illegible] alleged and convicted for the same [illegible] may be charged and convicted either together [illegible] right.

31. [illegible] person [illegible] of regulations may be arrested without a [illegible] stances are such that immediate arrest appears necessary to prevent his escape.

32. All contraventions of this Act and of the regulations or by-laws shall be cognizable by the Court of a Magistrate and all appeals from the [illegible] of Magistrates, in cases where all the accused [illegible] Natives, shall be deemed to be Native cases, and shall [illegible] taken before the Native [illegible] Court.

[illegible] Dated at [illegible] this [illegible] day of Dec[illegible] 1908, by command of his Excellency the Governor.

Matthew Nathan, Governor.

G. O. Grady Gubbins
Colonial Secretary.

BOROUGH OF DURBAN

COMPARATIVE RETURN OF NATIVE [illegible] COVERING A PERIOD OF TWENTY [illegible]

	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	1921.
[illegible]	[illegible]	[illegible]	67.	[illegible]	[illegible]	79.	86.	87.	85.	92.	94.	115.	41.	16.	[illegible]	25.	52.	[illegible]	[illegible]	[illegible]	73.	30.	78.	54.	14.	52.
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	76.	120.	[illegible]	81.	[illegible]	[illegible]	56.	[illegible]	[illegible]	18.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	46.	67.	[illegible]	[illegible]	37.
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	109.	101.	[illegible]	[illegible]	77.	[illegible]	[illegible]	35.	[illegible]	57.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	45.	[illegible]	[illegible]	[illegible]	42.
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	88.	[illegible]	107.	[illegible]	76.	[illegible]	71.	44.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	42.	[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	81.	79.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	66.	[illegible]	57.	[illegible]	[illegible]	[illegible]	[illegible]			40.		[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	96.	107.	98.	78.	[illegible]	[illegible]	55.	49.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	75.	[illegible]	[illegible]	57.	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	106.	102.	100.	[illegible]	[illegible]	[illegible]	[illegible]	58.	[illegible]	[illegible]	18.	43.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	65.	[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	121.	[illegible]	116.	[illegible]	100.	[illegible]	67.	42.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	117.	81.	[illegible]	[illegible]	[illegible]	[illegible]	78.	37.	[illegible]	32.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	54.	[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	110.	70.	[illegible]	[illegible]	[illegible]	[illegible]	69.	[illegible]	[illegible]	19.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	
[illegible]	[illegible]	[illegible]	50.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	71.	[illegible]	[illegible]	[illegible]	36.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]		[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]		[illegible]	
Totals	[illegible]	601.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	726.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]		[illegible]	

BOROUGH OF DURBAN

COMPARATIVE RETURN OF NATIVE [illegible] COVERING A PERIOD OF TWENTY [illegible]

[illegible]		[illegible]	87.	[illegible]	[illegible]	79.	88.	67.	55.	92.	94.	115.	41.	16.	[illegible]	25.	52.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	79.	64.	14.	62.
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	76.	110.	[illegible]	81.	[illegible]	[illegible]	36.	30.	[illegible]	18.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	48.	67.	[illegible]	37.
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	109.	101.	56.	71.	77.	89.	81.	35.	19.	57.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	46.	54.	[illegible]	75.	42.
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	89.	86.	107.	65.	76.	118.	71.	44.	[illegible]	[illegible]	55.	[illegible]	[illegible]	[illegible]	[illegible]	47.	28.	42.	[illegible]	
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	81.	79.	109.	65.	[illegible]	102.	25.	66.	[illegible]	57.	51.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	49.		89.	
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	98.	107.	98.	78.	57.	89.	55.	49.	[illegible]	55.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	75.	48.	55.	37.	
[illegible]	[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	106.	102.	100.	[illegible]	66.	129.	52.	38.	35.	40.	18.	43.	[illegible]	[illegible]	[illegible]	[illegible]	48.	65.	84.	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	121.	115.	116.	[illegible]	100.	141.	67.	42.	[illegible]	85.	29.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	63.	37.	84.	
[illegible]	37.	[illegible]	75.	[illegible]	[illegible]	[illegible]	117.	81.	102.	[illegible]	94.	220.	72.	37.	[illegible]	32.	36.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	55.	54.	57.	
[illegible]	[illegible]	85.	63.	[illegible]	[illegible]	[illegible]	110.	70.	94.	[illegible]	[illegible]	84.	60.	38.	48.	10.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	55.	[illegible]	[illegible]	
[illegible]	69.	62.	50.	[illegible]	[illegible]	[illegible]	58.	60.	[illegible]	[illegible]	40.	[illegible]	71.	56.	[illegible]	53.	36.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	52		94.	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	105.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	70.	68		[illegible]	
Totals	1342.	601.	[illegible]	[illegible]	[illegible]	[illegible]	1030.	1085.	1135.	[illegible]	[illegible]	[illegible]	716.	455.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	790.	86		195.	
Avge.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	3.0.	[illegible]							[illegible]	[illegible]	[illegible]	[illegible]	[illegible]

BOROUGH OF DURBAN

COMPARATIVE RETURN OF NATIVE [illegible] COVERING A PERIOD OF TWENTY [illegible]

[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	1930.	1929.	[illegible]	1921.
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	130.	[illegible]	56.	92.	94.	115.	41.	16.	[illegible]	[illegible]	32.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	78.	54.	14.	62.
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	76.	120.	[illegible]	81.	[illegible]	[illegible]	56.	38.	[illegible]	13.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	67.	[illegible]	[illegible]	37.
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	109.	101.	56.	[illegible]	71.	99.	81.	[illegible]	[illegible]	57.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	45.	54.	[illegible]	[illegible]	42.
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	88.	[illegible]	107.	65.	76.	115.	71.	44.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	67.	58.	22.	[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	81.	79.	109.	[illegible]	[illegible]	[illegible]	26.	66.	[illegible]	37.	32.	[illegible]	[illegible]	[illegible]		[illegible]	40.		[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	98.	107.	98.	78.	57.	[illegible]	55.	49.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	75.	48.	55.	37.	
[illegible]	C.D.		[illegible]	[illegible]	[illegible]	[illegible]	106.	102.	100.	[illegible]	[illegible]	[illegible]	38.	38.	[illegible]	40.	18.	43.	[illegible]	[illegible]	[illegible]	[illegible]	48.	65.	[illegible]	
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	121.	115.	116.	[illegible]	100.	141.	67.	42.	[illegible]	25.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	63.	52.	94.	
[illegible]	37.	[illegible]	76.	[illegible]	[illegible]	[illegible]	117.	81.	102.	[illegible]	[illegible]	[illegible]	72.	37.	[illegible]	32.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	55.	54.	[illegible]	
[illegible]	[illegible]	86.	53.	[illegible]	[illegible]	[illegible]	110.	70.	[illegible]	[illegible]	[illegible]	96.	60.	58.	48.	19.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	
[illegible]	60.	[illegible]	50.	[illegible]	[illegible]	[illegible]	[illegible]	69.	[illegible]	[illegible]	40.	[illegible]	71.	56.	[illegible]	[illegible]	56.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	52.		[illegible]	
[illegible]		[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	105.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	70.	[illegible]		[illegible]	
Totals	[illegible]	601.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	716.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	790.	[illegible]		[illegible]	

MUNICIPAL NATIVE AFFAIRS DEPARTMENT, DURBAN.

COMPARATIVE RETURN OF BREACHES OF THE PEACE AND VAGRANCY

January 1915 to 31st. December 1920.

MONTH.	1915.	1916.	1917.	1918.	1919.	1920.
JANUARY.	34.	95.	149.	[illegible]	73.	[illegible]
FEBRUARY.	51.	93.	89.	58.	73.	66.
MARCH.	72.	79.	60.	74.	97.	85.
APRIL.	[illegible]	67.	122.	78.	86.	98.
MAY.	54.	92.	86.	77.	82.	[illegible]
JUNE.	[illegible]	103.	109.	85.	[illegible]	[illegible]
JULY.	68.	76.	60.	151.	127.	5.
AUGUST.	[illegible]	67.	75.	43	57.	[illegible]
SEPTEMBER.	44.	65.	63.	[illegible]	[illegible]	72.
OCTOBER.	59.	125.	110.	47	[illegible]	37.
NOVEMBER.	65.	94.	99.	66.	[illegible]	[illegible]
DECEMBER.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
JANUARY.	[illegible]	[illegible]	168.	175.	116.	84.
FEBRUARY.	[illegible]	[illegible]	188.	174.	87	103
MARCH.	[illegible]	96.	[illegible]		[illegible]	104.
APRIL.	[illegible]	56.	[illegible]		[illegible]	140
MAY.	[illegible]	118.	[illegible]		[illegible]	135.
JUNE.	[illegible]	[illegible]	[illegible]			[illegible]
JULY.	[illegible]	102	196.		57.	199.
AUGUST.	23.	122.	226.		88.	102.
SEPTEMBER.	[illegible]	[illegible]	[illegible]	154.	61.	184.
OCTOBER.	[illegible]	[illegible]	[illegible]	67.	101.	150.
NOVEMBER.	66.	173.	[illegible]	[illegible]	98.	189.
DECEMBER.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
TOTALS.	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]