

1921

KENYA

Co 788  
63622

IGM

INDIA

DATE

22nd DECEMBER 1921.

Rec'd 28 Dec 1921

OR CIRCULATION

Mr. Jackson 24/12/21

Mr. Balfour 29

Mr. Bonar Law

Sir H. Head 29/12/21

Sir J. Masterton Smith

One P.M.

Mr. Churchill

## SUBJECT

## POSITION OF INDIANS

Submit suggestions as to the nature of information to be published as to the progress of negotiations.

Previous Paper

M 1/62434/21.

## MINUTES

Para. 2. See p. B of Cmd. 1474 for the Resolution of the Imperial Conference. I understand from Mr E. J. Harding that it is correct to say that the Resolution has been accepted by His Majesty's Government.

But the Resolution only says that it is desirable that the rights of Indians lawfully domiciled in parts of the Empire other than India should be recognised.

Anyway there can't be no objection to telegraphing on the subject to the Governor. If when Secretary of State sees the European delegation, he wishes to reaffirm this resolution, that would be the right time to do it. The European delegation having already left Kenya, it would look ridiculous now to send out this 'afterthought' of the India Office, presumably for communication to people who are not now in East Africa.

Establishment Paper

M 1/63706/21.

say

## MINUTES

MINUTES NOT TO BE WRITTEN  
ON THIS SIDE

Mr. ... say that Secretary of State will bear in mind this suggestion when he sees the delegation.

Mr. ... I see no harm in saying nothing more at present, as India Office suggest, in regard to the proposed announcement in para. 6 of Colonial Office letter in 52593/21. The action to be taken if and when the Indians also want a delegation, is reasonable.

? Consider in para. 1 and say that announcement suggested in para. 6 of Colonial Office letter will not be made.

Paras. 1 & 6 India Office agree generally to the publication of the proposed terms of settlement, subject to the small amendment which we suggested in para. 6 of Colonial Office letter, but Mr. Montagu wants a rather fuller statement than we suggested in para. 5 of Colonial Office letter. I do not think that we really want a very full statement and I certainly dislike the suggested form i.e. that the Europeans revert to the proposal in principle, and the Indians accept it in principle. Can the Indians fairly be said to have accepted the proposal when they rejected the one of the alternatives proposed, which was to leave the matter in abeyance in favour

*See Addendum  
of 17 Dec 1921 p. 3. It is  
to be accepted.*

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of 17 Dec 1921 p. 3. It is  
to be accepted.*

of the Europeans rather than the Indians? I should have thought that the less we go into detail now as to what this or that party thinks, the better. We might however try to meet the India Office by combining, more or less, para. 6 of Colonial Office letter and para. 6 of India Office letter. Thus

"You should state officially when publishing the proposals that you have been unable to secure agreement between the European and Indian Communities on these lines; that on the main points of principle a complete deadlock has been reached and that even when a particular proposal has commend itself in principle considerable modification has generally been asked for by those disposed to accept it in principle. At the same time you should advise that the Government of India, which has had an opportunity of examining the proposals, feel satisfied that they have a considerable advance on the position as it now is, in the direction of the principle which has long advocated, viz. that Indians in the Crown Colonies, and justifiably so, are not inferior to the Europeans in any respect, and that the European

should not claim to be

If this proposed message is regarded by the Secretary of State as suitable, it will save time and correspondence, if the Private Secretary could send a draft to Mr. Montagu's Private Secretary for very early concurrence, explaining that it purports without being bound to do so getting the Colonial Office and India Office to assent except that Secretary of State does not consider it necessary to communicate the intention at this stage to any attempt to alleviate the measure of disagreement with one or more of the parts of the budgetary bill. The Private Secretary should also be told that in his role officially he proposes to be reference passed to me in a friendly letter, but that we wish to send him the whole letter including a copy of the audience which Governor Montagu had with me and to do this without first settling the terms confidentially.

10<sup>th</sup> of June

The 1<sup>st</sup> we consulted as to whether I should do as you suggest  
and I do as you suggest  
but as to follow their plan or to do  
what I proposed. We were very  
different because the former of them  
proposed for the proclamation  
of the first dissolution of the Govt of  
India & this was likely to employ  
one of finding a mutual  
agreement to the mutual satisfaction of  
govt & Parliament, that if there

was no agreement by the  
Govt to proceed, it would be  
regarded by Indians, & 790  
Indians like as indirectly  
that they had been  
deceived.

I would only add that  
this is the best that  
I can propose. I do not  
believe it is an escape from  
the difficulties that we  
are meeting, but it  
is a way of getting  
out of the difficulties  
without losing the  
advantages of the  
present situation but  
it is not a good  
way of getting out of  
the difficulties that we  
are meeting, but it  
is a way of getting

out of the difficulties  
without losing the  
advantages of the  
present situation but  
it is not a good  
way of getting out of  
the difficulties that we  
are meeting, but it  
is a way of getting

idea in the Colonies  
and consequently  
a statement of the  
question Mr. Cleveland  
would prefer to confine  
the amendment back to the  
Army, which is  
probably  
and I do for certainly  
L.S.

29.12.11.

I agree with Mr. Bottomley  
(I dislike all the manœuvring for  
position in the party of the D.O.)

H. J. R.

29/12/11

Draft for card (B) for a letter  
from Mr. Bottomley about  
the S.P.C. Bill before despatch

L.S.  
29.12.

Let him have after the S.P.C.  
the letter we got.

At once

H. J. R.

Any further communication on this subject  
should be addressed to—  
The Under-Secretary of State for India,  
Overseas Department,  
India Office,  
London, S.W.

INDIA OFFICE

REC

63S22

WHITEHORN 28/12/21

LONDON, S.W.

For the following reference general—

I.S.O. 2548/21.

~~SECRET~~ *of pressing*

December 1921.

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Sir,

I am directed by Mr. Secretary Montagu to acknowledge the receipt of your Secret letter dated 15th December No. 59593/21, on the subject of Indian policy in Mesopotamia.

2. Mr. Montagu notes that Mr. Churchill has agreed to see a delegation of the European community at the end of January and that its leaders are to be informed by the Governor that no decision will be taken until he has personally heard the views. He hopes however that Mr. Churchill will make it clear that he is only prepared to discuss such proposals as are consistent with the resolution passed at the recent Imperial Conference and adopted by His Majesty's Government.

3. It is observed that, in the message from the European community, transmitted in the Governor's telegram No. 506, they state that the basis of policy and the provision for a common electoral roll put forward in Mr. Churchill's proposal are unacceptable to them. It is further observed that the European League organisation completed its organisation of resistance in the last referendum.

4. In view of the European's unqualified rejection of the essence of Mr. Churchill's proposals, and in view of their organisation of resistance as a live resource, it appears to Mr. Montagu that the postponement of elections until their delegation has been received might not unnaturally lead to a misapprehension in the minds of the Indian community as to the motives of this postponement, in order to dilute the risk of such a misapprehension and its possible unfortunate consequences.

Under-Secretary of State,  
Colonial Office.

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consequences, Mr. Montagu would suggest that the announcement proposed in paragraph 6 of your letter should not be made for the present but that, in the event of the Indian community desiring to send a delegation, or to authorise representatives in this country, to represent their case, as advised by the recent proposals, at the same time as the European delegation is here, Mr. Churchill should consent to receive them and that the proposed announcement should then be to the effect that he will hear personally the views of the European Delegation and of the representatives of the Indian Community before any decision is taken on the question.

5. As regards paragraph 6 of your letter Mr. Montagu, subject to what is stated below, sees no objection to the Governor publishing the proposals in the manner suggested with the amendment indicated in paragraph 5 of your letter.

If the proposals are published, Mr. Montagu considers that the statement suggested in paragraph 5 of your letter should be to the following effect: that the Europeans were unable to agree to the proposals either in principle or application, that the Indian community while accepting them in principle were unable to agree to them in vote and asked for a property qualification of £200 (capital) or £100 (income), six Indian constituencies out of a total of 1100, no change in the Immigration Law and no amendment for any restriction of taxation or trade in the Uplands. Your observations on the proposals have been received from the Government of India who recognise that they mark a considerable advance on the present position in the direction of the principle, which that Government has long-advocated namely that Indians in the Crown Colonies comes justification be assigned a status inferior to that of any other class of

His Majesty's subjects, but that the Government of India  
take exception to certain points, notably to any measure of  
racial discrimination, and, (referring to the Crown Lands  
Ordinance, 1915, and the alleged privilege to Europeans on the  
question of the Uplands,) take their stand on the assurance  
contained in Lord Elgin's despatch of 1808 that legal  
restrictions were not to be imposed on any particular section  
of the community.

I am, Sir,

Your obedient Servt.,

Kanpur.

L.O./63622 Kenya.

~~SECRET AND PRIVILEGED~~

Rowing Street.

January, 1922.

DRAFT.

Under Secretary of State  
for India  
Overseas Department,  
India Office.

Sir,

I am directed by Mr. Secretary Churchill to acknowledge the receipt of your letter L. & O. 2648/21 of the 22nd of December (which was not received in the Colonial Office until the 28th of December) on the subject of Indian policy in Kenya.

MINUTE.

Mr. Montagu 30/12  
Mr. Balfour 30/12  
Mr.  
Mr.  
Mr.  
Mr.  
Mr.  
Sir H. Lind 30/12  
Mr. J. Murray Smith  
Mr. Wood 30/12  
Mr.  
Mr.  
Mr.  
conson.

As present Mr. Churchill is not prepared to fix any limitation to the scope of the discussion with the European delegation from Kenya, and he is not in a position to give any undertaking as to the form which the discussion will take. Mr. Montagu may however rest assured that he will not lose sight of the resolution when the matter is under discussion with the delegation.

3. As regards paragraph 4, Mr. Churchill accepts Mr. Montagu's suggestion that

(SJS/1)

that the further announcement contemplated in paragraph 6 of Colonial Office letter of the 13th of December should not be made for the present, but that an announcement should be made on the lines proposed in this paragraph of your letter, if the Indian Community should desire to send a delegation or authorised representatives in this country to represent their case.

4. As regards paragraphs 5 and 6 I am to observe that the publication proposed in Colonial Office letter of the 13th of December concerns only the outline of policy put forward by the Secretary of State for the Colonies as a basis for an agreed settlement, and that, so long as Mr. Montagu is satisfied that an announcement on the lines indicated in paragraphs 4, 5 and 6 of Colonial Office letter of the 13th of December will not give the impression that this outline of policy has been accepted by His Majesty's Government, the Secretary of State for India, the Government of India or the local Indian Community as a final settlement of the question, [ ] would prefer to confine the announcement to the terms suggested ~~in those paragraphs~~ <sup>in those paragraphs</sup>.

5. As it is desirable that publication should be made without further delay, if it is to be made at all, it is requested that a very early reply may be sent to this letter, in order that the necessary instructions may be sent to the Governor of Kenya.

I am etc.,

(Signed) H. J. GAO

~~Enc~~ 795

Whitehall,

London, S.W.1.

5th January, 1921.

Dear Bottomley,

We will reply as quickly as possible to your official letter of 4th January regarding the announcements to be made in Kenya.

I do not understand how the delay occurred in the receipt of our letter of the 22nd December, No. I, & O. 2648/21; I am informed that it was taken by one of our messengers from this Office to the Colonial Office on the evening of the 22nd.

Yours sincerely,

Off J.O. pro temp. I think. I have written to you  
and have addressed Mr. H. G. C. M. G. to be sent  
to you as soon as possible. He has a  
full knowledge of the situation. Then the (provisional)

C. Bottomley, Esq., C.M.G., Secretary  
Colonial Office.

7th January 1921

Enc 795

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Kenya

1921

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Buффaloe Sir J.A.	16 Apr	W.C. invasion
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" "	1 Oct	Medical " " "
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H. of L.	1 May	Increased Native Poll Tax
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	12 "	Summary of losses incurred last 1920

Kenya

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