

1921

KENYA

C. C.  
42169  
REC'D  
SER 22 AUG 21

FROM  
NORTHEY, SIR R.

DATE  
AUGUST 1921

FOR CIRCULATION :-  
Mr.  
Mr.  
Mr.  
Mr. Grindle  
Sir H. Lambert  
Sir H. Road  
Sir G. Fildes  
Mr. Wood  
Mr. Churchill

SUBJECT  
ESTIMATES 1922  
  
Copy of memo, by the Treasurer dated 4th July 1921 commenting on details.

Previous Paper  
609  
11594

MINUTES  
*etc*

*Putby*

*Plan of ...  
Report ...  
July  
not ...  
29. ...  
at  
11. ...  
- 2 ...*

Subsequent Paper

Telegram from the Secretary of State for the Colonies to the Governor of Kenya. (Sent 1.10 p.m 7th October, 1921)

Priority A. 7th October.

Colonial Office letter to you 8th September specific loan ordinance desirable that ordinance should be passed immediately on meeting of Legislative Council though impossible to say at present when loan will be issued possibly about 24th October. Preamble words "the Colony of" should be inserted before "Kenya". Section (3) some difficulty felt whether when items are only partially provided for unspent moneys can strictly be regarded as savings. From this point of view there would be much advantage in substituting for words "savings in respect of" words "money not spent upon". If matter explained to Legislative Council they will no doubt agree to this substitution. Schedule should be as follows:-

- (1) Kilindini Harbour Works £1,140,000
- (2) Usin Gishu Railway £1,456,000
- (3) Repayment to His Majesty's Treasury of loans already made for development purposes £1,004,000.
- (4) Repayment to revenue of advances made from revenue for military expenditure in connection with the war and for purchase of reserve stores for railway and steamer services £500,000.
- (5) Payment of interest £450,000
- (6) Expenses of issue and deduction for discount £36,000

Total £5,000,000 ends. Sum inserted for Kilindini includes cost of supervision railway connection and certain additional items decided upon since contract made. As probably impossible to arrive at decision as to services to which total loan sanctioned shall be devoted before present loan issued it appears desirable to insert whole estimated cost of Kilindini in present

services agreed upon under powers of vicarage conferred on Government by Section 3 of ordinance enacted as proposed above. Telegraph as soon as Ordinance passed.

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Government by Section 3 of ordinance amended as proposed  
above. Telegraph as soon as Ordinance passed.

Your Excellency.

42100  
Recd  
22 AUG 21

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ESTIMATES 1922.

I regret exceedingly that it has not been possible to get detailed estimates for 1922 ready before your departure for England. I attach Statements of rough figures. Statement A shows the estimated financial position on the 31st of December 1921, with a Statement attached to it detailing the excesses and deficits on the Revenue for the current 9 months. The charge under Stamp Duties is due to revision of prices of faxes. Income Tax is a hazard, no figures are yet available for forming an accurate estimate, but the original figure seems to have been too high. School Fees have been reduced, Railway contribution is not near decision but is likely to be exceeded in increased charges by the Railway for carriage of Government goods and passengers. Forest Department was over-estimated. The savings on 1921 expenditure amount to the sum provided for increased Emoluments. There are several other items of expenditure in 1921 not provided for, chief of which is £50,000 interest on overdraft. It is hoped that these may be covered by General Savings and retrenchments. The figures in the Statement of estimated Assets and Liabilities relating to 1920-1921 were detailed in a Statement sent with a recent despatch to the Secretary of State. It will be noted that the deficit on the 31st of <sup>December?</sup> March 1921, is estimated to amount to £635,857.

2. Statements B and C give the estimated total of Revenue and Expenditure under Heads for 1922. The 1921 figures for 12 months are inserted for purposes of

REC.  
RES. 22 AUG 21

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of comparison but do not agree with the figures in the printed estimates for 1921, which were for 9 months only, nor with those figures with one-third added because in some cases, such as Income and Hut Tax, the 1921 figures were for a whole year and one-third has not been added there for purposes of comparison. House Allowances also have all been taken out of the 1921 Estimates of expenditure under different departmental heads in these statements and shown under Public Works Recurrent. Brief explanations of increases or decreases are given. About £150,000 can be added to the Revenue if the Customs Duties can be raised according to the proposals of the Commissioner of Customs. The expenditure figures as those arrived at after your discussing them with heads of departments and effecting reductions. The more important alterations from the 1921 establishment are as follows:-

Head VI. Administration. No provision for Jubaland. N.F.D. vote curtailed by £35,878 on account of K.A.H. taxing over. Increase of Clerical Staff in Native Affairs Department £1,746 to extend registration of natives. Posts of Senior Inspector of Labour and 2 Labour Officers temporarily suspended.

Head VII. Treasury. New post of Assistant Treasurer and alteration of Income Tax Department to Revenue Department to secure more systematic collection of taxes from Non Natives.

Head VIII. Customs. Posts of 2 Preventive Officers retrenched.

Head XII. Police. Staff reduced on account of Jubaland 1 Superintendent, 5 Sergeants (African), 7 Corporals, 101 Constables. Further retrenchments - Inspector General



General, Staff Officer 2 Inspectors, 2 Assistant  
Inspectors, 9 European Constables, 1 Sub-Inspector  
(Indian) 6 Sergeants (African), 7 Corporals, 65 Constables.  
Head XIV. Medical. Posts temporarily suspended - 7  
fourth grade clerks, 1 Nursing Orderly, 3 Assistant Sur-  
geons, 10 Sub-Assistant Surgeons, 2 Sanitation Officers,  
3 Senior Medical Officers of Health.

Head XVI. Education. Posts temporarily suspended -  
European Education 1 Headmaster, 1 Headmistress, 1 Matron  
for Trans-Nzoia School for the erection of which no funds  
are immediately available. Native Education 1 Head-  
master for Mombasa School of which a Technical Instructor  
will be put in charge. New posts - 6 Assistant Teachers  
for Indian School Mombasa, 2 Inspectors (£500 - £600  
for Native Education, the latter out of the amount set  
aside from increased Hut and Poll Tax.

Head XVII. Post Office and Telegraphs. Posts suspended -  
10 Postal Clerks and Telegraphists, 3 Engineering  
Assistants. New posts- additional Assistant Telegraph  
Engineer, 3 second class Telegraph Inspectors to take  
the place of the Engineering Assistants retrenched.

Head XI. Agricultural Department. Posts temporarily  
suspended - Allowance to Tobacco Officer, Dairy and  
Pig Officer, Allowance to Poultry Officer, Horticul-  
turalist, Grader and Inspector (for maize), Chief of  
Division of Tropical Agriculture, Tropical Agricultura-  
list, Foreman Instructor, Chief of Botanical Division,  
Entomologist, Experimentalist, Foreman Kibaret Farm  
3 Veterinary Officers.

Head XIII. Game. Post of Senior Assistant temporarily  
suspended. Two Game Wardens posts would not have been  
filled but leave due to retiring Officers necessitates

General, Staff Officer 2 Inspectors, 2 Assistant Inspectors, 9 European Constables, 1 Sub-Inspector (Indian) 6 Sergeants (African), 7 Corporals, 65 Constables.

Head XIV. Medical. Posts temporarily suspended - 7 fourth grade clerks, 1 Nursing Orderly, 3 Assistant Surgeons, 10 Sub-Assistant Surgeons, 2 Sanitation Officers, 3 Senior Medical Officers of Health.

Head XVI. Education. Posts temporarily suspended - European Education 1 Headmaster, 1 Headmistress, 1 Matron for Trans-Nzoia School for the erection of which no funds are immediately available. Native Education 1 Headmaster for Mombasa School of which a Technical Instructor will be put in charge. New posts - 6 Assistant Teachers for Indian School Mombasa, 2 Inspectors (£500 - £600 for Native Education, the latter out of the amount set aside from increased Hut and Poll tax.

Head XIX. Post Office and Telegraphs. Posts suspended - 10 Postal Clerks and Telegraphists, 3 Engineering Assistants. New posts- additional Assistant Telegraph Engineer, 3 second class Telegraph Inspectors to take the place of the Engineering Assistants retrenched.

Head XX. Agricultural Department. Posts temporarily suspended - Allowance to Tobacco Officer, Dairy and Pig Officer, Allowance to Poultry Officer, Horticulturalist, Grader and Inspector (for maize), Chief of Division of Tropical Agriculture, Tropical Agriculturalist, Foreman Instructor, Chief of Botanical Division, Entomologist, Experimentalist, Foreman Elmeret Farm, 3 Veterinary Officers.

Head XIII. Game. Post of Senior Assistant temporarily suspended. Two Game Wardens posts would not have been filled but leave due to retiring Officers necessitates provision

provision for their pay for 1922.

Head XXIII. Land Department. Posts suspended - Examiner of Titles, Geologist, £1,273 required for temporary staff to bring work up to date.

Head XXIV. Public Works Department. No provision for carrying out recommendations of Commission. Posts abolished - Assistant Electrical Engineer, Mechanical Transport Officer, Assistant Animal Transport Officer. Provision for Coast Agency re-inserted.

Head XXVI. Public Works Extraordinary. consists of £3,300 for instalment to Military Salvage for buildings taken over after the War, £18,700 for Minor and Petty Works, £10,000 for New Roads and Bridges.

Head XXVII. Interest £72,000 is calculated at 6% on £1,200,000 the estimated average overdraft for the year. This can be reduced if the Railway pay for that part which is due to large balances of stores, or the Imperial Government repay any part of Protectorate Share of War Expenses.

About £220,000 of the expenditure is the local allowance of 50% of Salaries of Europeans. The total Revenue amounts to £1,718,507 and the Expenditure to £2,138,953 a difference of £419,446.

The printed draft Estimates with full explanations will be forwarded to the Secretary of State by next mail .

(Signed) W. A. KEMPE,

TREASURER.

4th July, 1921.

Provision for their pay for 1922.

Head XXIII. Land Department. Posts suspended -

Examiner of Titles, Geologist, £1,275 required for temporary staff to bring work up to date.

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TREASURER.

4th July, 1921.

Heads of Expenditure.	Estimates 1921 12 months (excluding bonus allowances).	Estimates 1922.	Increase	Decrease	Remarks.
	£	£	£	£	
Rent & Interest to H.H. the Sultan of Ansibir.	17,000	17,000	1,481		
Pensions and Gratuities	27,929	32,412	4,483		Usual increase owing to new pension falling due.
His Excellency the Governor	17,753	16,385		1,368	Reduction in local allowances of Officers on leave.
Secretariat	17,355	18,196	831		4 additional clerks and promotion of clerks under new terms of service.
Official Gazette & Printing	16,228	18,249	21		
-do- Special Expenditure	2,395			2,395	No new machinery.
Administration	343,182	314,902		28,280	No provision for Jubaland and N.F.D. taken over by K.A.R.
-do- Special Expenditure	1,200	2,300	1,100		For maintenance and construction of roads in the N.F.D.
Treasury	27,957	29,572	1,615		One additional assistant Treasurer and three clerks for Revenue Section.
Customs Department	43,406	42,362		1,044	Reduction of 2 Preventive Office and local allowances.
Port and Marine Departments	15,182	14,220		962	Reduction in local allowances of Officers on leave and no provision for Jubaland.
-do- Special Expenditure	1,750	400		1,350	Two new Engines for Police and Port Office Boats.
Audit Department	10,593	10,823	230		Increased share of home expenditure.
Legal Departments	36,205	37,399		1,194	Reduction in local allowances of Officers on leave.
Police	162,786	146,476		16,310	No provision for Jubaland and other retrenchments, see covering memo.
Prisons	48,866	46,846		1,921	Reduction in local allowances of Officers on leave.
Medical Department	202,024	186,517		15,507	Retrenchments, see covering memo.
-do- Special Expenditure	29,334	5,700		23,634	Contribution to luxury hospital 25,000. Statement for stores purchased from Military Salvage.
Chemical Research Department	10,587	10,282		305	Reduction in local allowances of Officers on leave.
Education	68,076	73,824	5,748		Chiefly transferred from Special Expenditure, see covering memo.
-do- Special Expenditure	18,000	1,700		11,300	
Military Expenditure	221,397	220,711		686	Reduction in local allowances of Officers on leave.
-do- Special Expenditure	4,764	7,146	2,382		Instalment of amount due to Military Salvage for Stores taken over.
Miscellaneous Services	22,649	21,831		818	Expenses of Census and contribution to Reuters Agency discontinued.
Post Office and Telegraphs	199,898	204,603	4,605		Normal increments increased Railway charges for hauling of Postal van and no deduction in respect of savings as in 1921.
-do- Special Expenditure	13,800	6,000		7,800	Improvements and Extensions of Telephone & Telegraph Services.

Heads of Expenditure	Estimates 1921 12 months (excluding house allowances)	Estimates 1922	Increase	Decrease	Remarks.
			£	£	
Brought forward	1,578,716	1,487,758	21,015	111,976	
Agricultural Department	151,204	131,002		20,202	Suspension of appointments, see covering memo.
-do- Special Expenditure	6,691			6,691	
Forest Department	36,316	36,631	313		For Protection Exploitation & Nurseries, to allow Revenue to be realized.
Game Department	7,472	5,416		2,056	Suspension of appointments and curtailment of travelling.
Land Department	113,350	100,254		13,096	Suspension of appointments and curtailment of travelling.
Public Works Department	97,407	99,195	1,788		Transfer of instruction of African Apprentices from Education vote and provision for Coast Agency.
-do- Recurrent	198,861	171,700		27,161	Retrenchment on Road Maintenance.
-do- Extraordinary	81,120	30,000		51,120	£3,300 for instalment to Military Salvage, £16,700 Minor and Petty Works, £10,000 New Roads and Bridges.
Stand Premia	13,533			13,333	Eliminated from Estimates.
Interest	1,000	72,000	71,000		On an overdraft £1,200,000
Additional Encumbrances	105,666			105,666	
	2,397,138	2,133,953	94,116	352,301	