

1929

E. AFRICA
UGANDA

C.B.
17033

REC'D

5 Apr 23

GOVERNOR
ARCHIVE

CONT

9TH MARCH 1923

Page

9TH MARCH 1923

152

SUBJECT

LOCAL ALLOWANCES

The memorial from Heads of Depts. calls attention to difference in conditions between Uganda and Kenya. Attaches comparative statement of total emoluments of respective offices prior and subsequent to revision.

U.S. v. S.

Previous Paper

MINUTES

For the decision to reduce
to an average of 15% please
see 56669/22; for the
minutes regarding provisional
agreement to recommend the
Kerry scheme, subject to
anything that might arise
out of the despatch please
see 11047/23.

The writer was again
discussed on 8th April
and it was agreed to
~~recommend that the Kenya
writer would be accepted~~

MINUTES

MINUTES NOT TO BE WITNESSED
ON THIS SIDE

addressed to and read
the reply showed the
fact to the Uganda
objection as in
typed draft submitted
herewith.

In view of minutes
on 47/4/23 now

9808/23
most of the points shown
are:

C.I. 9.4.23
B.P.D. 9.4.23

Moving - for

As the matter is
now, I think the
best plan will be
for you to tell the
members if you
want them or
not to go to
Smith see the paper in
his office you not
leave

P.D.R.
10/4/23

Opp. at our

6/4/23

Govt. objecting to us starting 15.
I was not present at the early
discussions of this question,
I understand that it was
decided not to consult
Treasury beforehand as to
T.T. (whether the saving
would not £2000, instead
of the £3000 which we con-
cluded when writing to
Treas. on 4/4/23).

Off for cousin returning
now of position herewith

4/4/23
4/4/23

in 30 + 23



17033

RECEIVED
FILED APR 3.

GOVERNMENT HOUSE,

UGANDA

No. CONFIDENTIAL.

9th March, 1923.

My Lord Duke,

I have the honour to submit for Your Grace's consideration, as requested, copy of a memorandum signed by all Heads of Departments on the subject of proposed reduction of local allowances as from the 1st April of this year.

2. I do not think need emphasise from Your Lordship that there is a strong feeling here among all classes that the unfavourable finances and difficulties of Kenya are re-acting most unfavourably on this Protectorate in all matters relating to finance necessitating steps in order to secure uniformity, which might otherwise not be considered justifiable or necessary.

3. Whatever view may be taken on this point it is an incontestable fact that the cost of living in this Protectorate at the present time is inordinately high. Practically simultaneously with the decision to reduce local allowances here came drastic increases in Customs Duties. At the same time, upward freights on the Railway have to be maintained at a high level to compensate for cheap downward rates to promote agricultural interests; and the official in Uganda suffers. At Entebbe he is already 200 miles from

RIGHT HONOURABLE

THE SECRETARY OF STATE FOR THE COLONIES,

ETC.

ETC.

ETC.

Korba, entailing carriage of his supplies over 500 miles by rail and 300 miles of waterway. The Naschi official is under no such disability; and the fall in prices in
 [redacted] probably bears no relationship. There undoubtedly exists among the staff today grave anxiety as to their financial position and commitments.

S. I am fully alive to the difficulties of differential treatment in territories falling within the same group; but I do lay stress on the fact that conditions are different, and the geographical position a serious factor; and I bring these points with great deference to Your Excellency's consideration. I also attach, for perusal, a comparative statement shewing the total emoluments of the respective offices prior, and subsequent to revision, which tends, I feel, to support the contention of the Official that the existing position shown in column 2 is ~~not~~ unduly favourable.

I have the honour to be,
 My Lord Duke,

Your Grace's most devoted and most obedient

Signature

G. B. Archer.

GOVERNOR

UGANDA PROTECTORATE,

2nd. March, 1923.

My Lord Duke,

We the undersigned Heads of Departments of the Uganda Government desire to lay before Your Grace the following considerations in relation to the proposed reduction of the Local Allowance from the 1st April next.

2. Committee appointed in pursuance of Your Grace's directions recommended the adoption of the scheme, namely proposed by the Kenya Representatives as the most easily worked of the various schemes and as providing the greatest benefit for the junior officers. At the meeting held at Nairobi on the 22nd December, 1922 at which the Treasurer and other representatives of Kenya and Sir William Carter representing Tanganyika were present the Kenya Treasurer stated as follows (the quotes from the minutes of the meeting).

"The Honourable the Treasurer expressed the opinion that it has been generally accepted and proved that the cost of living had declined to such an extent that a reduction below 25% was justified no officer should receive an allowance as large as that figure. This basic principle was accepted by the Kenya representatives and recognised as logical by Sir William Carter."

R T D DEAN OF DEVONSHIRE
P.C., S.C.M.G., G.V.O.

SECRETARY OF STATE FOR THE COLONIES,
DORSET STREET, LONDON.

We

22

We accept the figures of the Kenya Treasury of the cost of living in Kenya but the records of the Paymasters General in Uganda in accordance with directions of Mr. Secretary Churchill show that the fall in Uganda is only 17% as compared with the cost of living in October 1920 when these figures were first recorded. The 17% does not include any reference to Steamer fares (a recurrent expenditure for married people) which are now 25% higher than in pre-war times. If the allowed cost of living had fallen by 17% the reduction in the real Allowance would be justifiable. The figure for the cost of living when the Allowances were taken off on the 1st April 1922 did not reflect the reduction then made nor does the present cost of living justify a reduction below the 25% then set out. The prepared domestic budget shows that for essential items the cost of living is 71% higher now than it was immediately before the War. This budget contains no reference to Steamer fares. It was admitted by Lord Milner when salaries were increased in 1919 that increases were long overdue and would have been granted even before the War if the finances of the Protectorate had permitted. Except for increased pay while on leave and for the prospect of increased pensions, the result of the further reduction of the allowance coupled with high cost of living referred to above will be to nullify most of the real and substantial benefits intended to be conferred by the increases of salary granted in 1920.

S.C.
17033

Recd.

5 Am 23

GOVERNMENT HOUSE,
UGANDA.

9th March, 1923.

CONFIDENTIAL.

Original dated
March 1923.
Statement.

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MR. HONOURABLE

MR. SECRETARY OF STATE FOR THE COLONIES.

ETC.

ETC.

ETC.

C.P.
17033RECD
5 AM 23

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UGANDA

9th March, 1923.

CONFIDENTIAL.

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ch. 1923.
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IT HONOURABLE

SECRETARY OF STATE FOR THE COLONIES.

ETC.

ETC.

ETC.

Nairobi

Kenya, entailing carriage of his supplies over 500 miles
in all and 200 miles of waterway. The Nairobi office
is under no such disability; and the fall in prices in
Kenya, ~~Kenya~~, ~~Kenya~~, bears no relationship. There
undoubtedly exists among the staff today grave anxiety
as to their financial position and commitments.

I am fully alive to the difficulties of different
treatment in territories falling within the same group;
but I do lay stress on the fact that conditions are
different, and the geographical position a serious factor
and I bring these points with great deference to Your
Majesty's consideration. I also attach for perusal
a comparative statement shewing the total emoluments of
the respective offices prior, and subsequent to revision
which tends, I feel, to support the contention of the
Official that the existing position shown in column 2
is not unduly favourable.

I have the honour to be,
My Lord Duke,

Your Grace's most devoted and most obedient

servant

G. J. Archer

GOVERNOR

UGANDA PROTECTORATE,

2nd. March, 1923.

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ACRE
Duke of Devonshire
P.C., G.G.M.G., G.C.V.O.,
SECRETARY OF STATE FOR THE COLONIES,
DOWNS STREET, LONDON.

We

- 2 -

We accept the figures of the Kenya Treasury for the cost of living in Kenya, but the records by the Treasury of Uganda in accordance with the directions of Mr. Secretary Churchill show that the fall in Uganda is only 17% as compared with the cost of living in October 1920 when these figures were first recorded. The 17% does not include any reference to steamer fares (a recurrent expenditure for married people) which are now 25% higher than in pre-war times. If the ~~allowance~~ cost of living had fallen by 17% the ~~allowance~~ cost of living the Naval Allowance would be justified. The ~~allowance~~ cost of living when the ~~allowance~~ Ben oil was the 1st April 1922 did not fall the ~~allowance~~ reduction made nor does the present cost of living justify a reduction below the 25% then cut off. The ~~allowance~~ prepared domestic budget shows that for ~~allowance~~ essential items the cost of living is 71% higher ~~allowance~~ was immediately before the War. This budget contains no reference to Steamer fares. It was admitted by Lord Milner when salaries were increased in 1920 that increases were long overdue and would have been granted even before the War if the finances of the Protectorate had permitted. Except for increased pay while on leave and for the prospect of increased pensions, the result of the further reduction of the allowances coupled with high cost of living referred to above will be to nullify most of the real and substantial benefits intended to be conferred by the increases of salary granted in 1920.

3. We may point out as between Kenya and Uganda that married officers in this Protectorate are under the necessity of sending their children home at an earlier age than is necessary in Kenya and therefore have to meet the expenses of double establishments at an earlier date and for a longer period. Identical treatment for the two dependencies in the matter of the reduction of the Local Allowance must have more unfavourable result for those serving in Uganda.

4. We have laid stress upon the cost of living but that is not the only element in considering the salary of a Head of a Department. They are paid according to their responsibilities and to the work they have to perform and to place them under the same as the most junior officers. As the most junior officers for a rigorous economy of domestic expenditure is not in accordance with the principle upon which salaries are allotted nor with the traditions of Public Services. The Revenue and expenditure of the Protectorate is on the increase due to its steady development and careful financial control. In Kenya at the present time a policy of retrenchment in all Public Services is unfortunately necessary and this fact sharply accentuates the difference between the two dependencies. It is unfortunate that at a time when increased demand is made upon the energy and initiative of Senior Officers, a demand due to increasing trade and the general advance of the Protectorate, those Senior Officers should be exposed to the very real anxieties caused by the reduction of allowances which the fall in the cost of living does not in our opinion justify. It is the belief of every officer from the most junior to the most senior that

that were it not for the abnormal financial situation in Kenya the submission which we have presented much more seriously and would not have outstripped the fall in the cost of living. We feel strongly that if the principle of the application of the allowances in two contingencies is one accepted by the Colonial Office, this principle should apply only when the conditions obtaining in each dependency are normal, and that to apply it to our detriment as a result of Kenya's present financial position is unfair to stretch its application.

5. The condition of hardship which we feel constrained to bring to Your Grace's notice is made up of many elements which we could not set forth in this memorial without making it of inordinate length. But we would welcome a Commission to go into all the facts and circumstances, to verify our figures, and to report upon the conditions prevailing here (regard being had to the effect of the rupee stabilization) with a view to a revision of salaries. The Local Allowance midway in short service by amounts which are not based upon a fact, is unsatisfactory in the extreme and has engendered a feeling of injustice which cannot but be detrimental to the public service. We have not forgotten the reply of Your Grace's predecessor to our trans. when the announcement of the intended

revision of the 25% was made by us to you on the 27th August, 1931, i.e. prior to Mr. Secretary Churchill's letter of the 31st October, 1931. We do not recollect from the presentation that we as Senior Officers had spoken short of a high standard of loyalty which the Secretary of State asked for. Your Grace will therefore realize that having had no reply in our mail as we write we have no choice but to reiteration of without a full scope

at its absolute necessity to bring this subject before the Head of the Colonial Civil Services. We conceive it to be no more and no less than our duty to report to Your Grace the feeling of dismay at the further reduction proposed, a feeling shared by all officers of all ranks.

The seriousness of that feeling the signatures of all the senior officers of the Uganda Service are, we conceive, an ample assurance. Under the proposed reduction the life of junior married officers will be one long struggle against debt, and that of senior officers w/ 1 children to educate at Home and a certain position to maintain. It will be no less free from ever present financial difficulties.

We have the honour to be,

My Lord Duke,

Your Grace's most devoted and most
obedient & servt's.

(Sd) C. J. Griffin,
Chief Justice.

(Sd) E. B. Jarvis,
Chief Secretary.

(Sd) Alan Hogg,
Attorney-General.

(Sd) C. K. Bain,
Treasurer.

(Sd) J. Hope Reford,
Acting Principal Medical Officer.

I.C.R. Sturrock.
Provincial Commissioner.

(Sd) G. W. Loggin,
Director of Public Works.

(Sd) E. Richardson,

Land Officer & Director
of Survey.

S. S.

(S) E. G. ...
Commissary

(S) A. J. Van de ...
Auditor.

(S) R. ...
Chief Veterinary Officer.

(S) R. B. Hill,
Acting Director of Transport.

(S) E. Hutchins,
Chief Veterinary Officer.

(S) E. J. Nyland
Director of Animal Survey.

Heads of Departments.

or Salary
to Revision.Revised Scale of Salary
with Local Allow-Revised Scale of Salary
with Local Allowances.
Sliding ScaleRevised Scale of Salary
without Local Allowance

	Per annum Rs.					
The Chief Justice	900 90	14,850	1,500 375	18,750	1,500 145	16,450
The Chief Secretary	900 80	14,700	1,300 325	16,250	1,300 135	15,500
The Governor	700 50	11,250	1,100 275	12,500	1,000 120	13,300
The Attorney General	600 50	9,750	1,000 250	13,750	1,100 125	11,200
The Officer Commanding Troops	700 144	12,660	1,000 250	12,500	1,000 120	12,250
The Provincial Commissioner	700 50	11,250	1,200 300	12,500	1,000 120	11,200
The Principal Medical Officer	1,000 85	16,275	1,200 300	12,500	1,200 130	11,200
The Director of P.W.D.	750	11,250	1,200 300	15,000	1,200 130	13,300
The Legal Officer & Director of Survey	800 70	13,050	1,200 300	13,750	1,100 125	12,250
The Director of Agriculture	700 50	11,250	1,200 300	13,750	1,100 125	12,250
The Commissioner of Police & Prisons	600 50	9,750	1,200 300	13,750	1,100 125	12,250
The Chief Veterinary Officer	600 50	9,750	1,200 300	12,500	1,000 120	11,200
The Auditor	600 50	9,750	900 225	11,250	900 115	10,150
The Chief Forestry Officer	600 50	8,100	800 200	11,250	900 115	10,150
The Director of Transport	600 50	9,750	1,000 250	10,000	800 110	900

x Includes 100/- Extra Allowance.

DRAFT.

A.U.A. DIRECTORATE

CHIEF OFFICER

Archas
MINUTE.

M. Jaffri 7.4.23

x. Bottomley

Mr. Bonnac 9.4.23

Mr. Strachey 9.4

Mr. Lewis

(left herewith) my tale

which is

to adopt the

Governor of Bengal's

reduction of the local European

European officers for the

months beginning on the 1st

1923.

Sir G. India

Sir H. Read 27/4/23

R. J. Maudling (Secretary)

X. Ormsby-Gore 11.4.23 (60)

before arriving

decision is awaited the

confidential despatch of the 25th

March, transmitting a general note

the heads of departments in India

protesting against any reduction of

the allowance at present.

despatched 1st inst. of the

March despatch

DRAFT

MINUTE,

Mr.
Mr. Davie.
Mr. Grindle.
Sir J. Read.
Sir J. Mansfield.
Mr. Drindly-Green.
Drake of Devonshire.

position financially than the sister
Dependencies;

(b) that the cost of living in
Uganda is largely owing to its geo-
graphical position, higher than

5. With regard

I have to observe that

I am endeavouring to arrive at a satis-
factory solution of the question of the
Proportionate contribution of the various
expenditure and to obtain the release
from the Finance I con-
Commissioners of the Uganda should be
in possible without the old and proof
of gravity task their Lordships
agree to an additional sum of
more than £13,000 for the year
particularly as the Uganda Government
ad itself indicated (vide Mr. Hough's
official despatch of the 1st of
September last) that reduction of the
allowance to 15 per cent of salaries was
practicable if the remaining part of the
allowance was borne by the Incorporated

position financially than the sister

Dependencies;

(v) that the cost of living in Uganda is largely owing to its geographical position, higher than

5. With regard

I have to observe that

I am endeavouring to arrive at a satisfactory solution of the question of the Protectorate's contribution towards war

MINUTE.

Mr.

Mr. Davis.

Mr. G. Grindle.

Sir A. Read.

Mr J. Mawerly, 9 mill

Mr. Ormsby-Gore.

Dra. of Debates.

expenditure and to obtain the release

from the Finance I can assure you it was

Consigners to the Treasury must be

impossible without the clearest proof

of gravity to ask their Lordships

agree to an addition

more than £13,000 in the year

particularly as the Uganda Government

had itself indicated (vide Mr. Holme's

confidential despatch of the 1st of

September last) that reduction of the

allowance to 15 per cent of salaries was

practical if the remaining part of the

£1,000,000 was permitted by the Government

salaried

4. But even if the Protectorate
has the financial control of
the native, he is not entitled to say

Agree to

the

DRAFT.

MINUTE

Mr.

Mr.

Mr.

Mr. Davis

Sir G. Grindall

Sir H. Read

Sir J. Musters von BREKEL

Mr. Onnaby-Gill

Date of Document

97
is likely
at 100
29/8/1

the one condition of the native

to which the native is subject

is that the native has been

to the service of His

Government with the ultimate intent

of the company may require.

7. As regards the cost of living

that this does not

By far the question of local

granted as a

ensation during

from one quarter

expenses this, it

the statement it

Uganda

in the war medal

(for example

force the men

342 shillings,

or that what does 1,000,000 rupees)

now 750,000 (shillings). If

a difference

not to be sufficiently met by a

local allowances of 15% of salary,

B. The table of comparative

comparative

enclosed in your despatch is unsatisfactory as an illustration of the position, since it compares rupees with florins. Unless it can be proved (which appears to me to be impossible) that the rupee, if now current at £1.4d., would be equivalent in purchasing power

to two shillings of the new currency,

the comparison appears to be illusory.

In any case it omits from consideration

not only the increase in emoluments paid

during leave of absence but also the 50%

increase in the sterling value of remit-

ances to this country.

It may also be noted (except in the

case of the Provincial Commissioners and

Chief Justice) the table does not

give a true indication of the compara-

ve sterling rates of pay, as it sets

the maxima of the pre-revision incremen-

tal scales against the present fixed

salaries.

19. I would add that Mr. Milner's revision of opinion that the revision

of salaries was by no means

carry with it the same increase in salary as

officer drawing e.g. £1000 per annum

in sterling salary at the same

same position as the man whose

£1,000 in sterling salary before the

war. In this country such an official

at present receives a cost of living

(+ Figure supplied
by A/Gs. Dept.)

MINUTE.

Mr.

(Present index
figure 180)

Mr.

Mr. Davis.

Sir G. Grindale.

Sir H. Read.

Sir J. Masteron Smith.

Mr. Ormsby-Gore.

Duke of Devonshire.

ding to the official figures for the cost of living, which ignore altogether

the heavy increases in direct taxation

equivalent to £655.14:5 in 1914, the

difference of £314.5.7 (nearly one-

third of pre-war emoluments) represent-

ing the sacrifice in savings, extra

comforts, or the time and of education

of his children, which the official is

called upon to bear while conditions

remain abnormal. It is inevitable

that officials in other branches of

the public service should suffer some

sacrifice in present circumstances,

Report Act

and I am unable to agree, on the figures
submitted, that the sacrifices entailed
would be so great as to be
overbalanced by the reduction
with regard to the local allowance and
greater efficiency can only be
achieved by

asked to

DEVONSHIRE

Govt 5083/13 Mr A. T. Tins

DRAFT

governor,

Dates of arm

MINUTE.

As per

affair

your

April

month local

allowance have

decided to adopt

Kenya proposal

Prescribe staff

ear as a

Excess

Sir J.

Mr. Ope

Duke of Devon

for con

to be he

general

4 Dpt's before or anticipated

Govt D083/73 1 Mar 6 Tues

DRAFT

Governor,

Daresalam

MINUTE

No 22

your
April
local
allowance have
decided to adopt
Kenya proposal.

Presume the

can be

Exce.

foreseen to be in

general

or anticipated

increased revenue

Soy.

Aug 17 1923

T. P.

Uganda

Balanced sheet 11/4/23
Balanced sheet 11/2/23

N.S.F.L. 1st cont.

169

overnow

Entibar

MINUTE

(16/4/23)

Mr. Jeffries 6/4/23

Mr. Bottomley 7/4/23

Adm.

Mr. Davis.

Cir G. Simble.

+ Sir W. Read. 10/4/23

Sir J. Merton Smith.

Mr. Ormsby-Gore. 11.4.23 60/-
Duke of Devonshire.

for course

May 5th 5th

April local

allowance you

desir. of the bunch

received have

decided that

Kenya proposals

must be adopted

despatch follows

S.O.P.

DRAFT

**SECRETARY
TREASURY**

Arrived
23/2/64 Sir.

26 May 1964

I am &c. to re

inform the Lords C. Messrs

Treasury that he has due

consideration the question

reduction of the local a

is at present granted

officers serving in Uganda,

and the Tanzanian Army

2. In the first paragrap

Section II expenditure by

B which was encashed in the latter

from this Office of the 23rd of

February, reference was made to

certain proceeds from the sale which

Courtesy

63463

to have the following scale:-

174

On the first £300 of salary 20%;

On the next £200 " " 10%;

On the remainder " " 5%.

The local allowance was
to be paid to officers in the
local attendance of £100 per
payroll to launched at
offices, which were to be
to be paid to the
allowance.

Copies of the new
memo relating to
pay arrangements
for the pay scales just
then in force, and
the regulations proposed by the
Government of Tanganyika, which would
in the case of Kenya and Uganda produce
a greater saving than that originally
contemplated by the Secretary of State.

In