

EAST AFR. PROT
27707

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REC'D
REL 5 JUN 20

G. A. G. COM
BOWRING 82
1920
5th May
Last previous Paper.
400/28637/19

POST OF INSPECTOR GENERAL OF POLICE

Trans memo regarding and comments on .

Mr. Strachey

As to the extension of the...
to other places - in...
some... - pl. see...
... in his file - ...
I do not think that the analogy of
the W.A.R. is sound, but you will know
but whether a... Officer would be
... in T.T.

Sir H. Regh.

1. Precedence. If there are going to be
difficulties in... about the
retention of the I.G. they will not be
retained if he is given precedence over
all legislative Councillors. Which
the... precedence would be for
... to retain his personal
position... Mr. H. Regh to... plan

Ann. tel 19 July for 34172/202

Next subsequent Paper.
400/34712

to him as a matter of courtesy. The
Gov. should have arranged this

2. July allowance as J. G. of Prison

He was on ~~Gov/27/16~~ ⁴⁴⁷⁸ 16 - the
duties have disappeared & the allowance
must follow them. I am confident
that Sir C. Worsley will agree - the
point arose last week in connection
with the Administration General's
clearing up a Currency Commission
he refused to admit any liability in
the loss of the allowance.

3. are standards of the Govt. at present

as the O.H. points out, the
"time to time" coming, and
shall do not justify the present
relation of - I think
Evans will find the following
work etc. was during his present
time so much the better.

Lang. says that the matter will be
perhaps Sir C. Worsley on his
arrival, but and I do not think we
can take action on this.

? Wait

Wed 7/16/16

As regards the ^{entirely the letter of the} J. G. of Prison, receipt

~~Proceeding~~

We certainly can't put in a separate claim for
the recovery of such an appointment in connection
with the T.T. I agree with Mr. B. M. ...
to the analogy with the K.R. not being sound.

C.S.
June 10, 20

Wait

above.

W. J. R.

12/27/20

[Faint signature]

EAST AFRICA PROTECTORATE

No. 83

CONFIDENTIAL.

GOVERNMENT HOUSE,

NAIROBI.

BRITISH EAST AFRICA

277075

May, 1920.

REC'D JUN 10

My Lord,

I have the honour to refer to Your Lordship's confidential despatch dated 16th June last regarding the appointment of Inspector General of Police and the return of Brigadier-General Edwards thereto, and to enclose a memorandum submitted by him regarding his position.

Memorandum
of 19. 4. 20.

It will be within Your Lordship's recollection that Sir Edward Northey in his confidential despatch No. 53 of 4th April last was of the opinion, in which the Governor of Uganda concurred, that this post was no longer necessary. Brigadier-General Edwards himself holds the opinion that, when the staff of the Police Force is sufficiently strengthened to allow of the Commissioner of Police carrying out regular inspections, his office will become redundant. The circumstances which, in his opinion, justify the retention of the appointment, as detailed in paragraph 4 of his memorandum, have been due to endeavours by the Force to perform, in addition to their

THE RIGHT HONOURABLE

VISCOUNT MILNER, P.C., G.C.B., G.C.M.G., &c., &c.,

SECRETARY OF STATE FOR THE COLONIES,

DOWNING STREET,

LONDON, S.W.

their normal duties numerous functions required of them by a mass of temporary legislation under martial law, and, in general, to carry on during the war, with a depleted and over-worked staff.

3. It is hoped that these extraordinary conditions will be remedied in the near future, and it would then appear that the duties of the Inspector General of Police will be reduced to a minimum. Moreover it will be within Your Lordship's recollection that the inspecting rights of this Officer over Prisons devolved on the Commissioner of Prisons when the Prisons Ordinance was put into effect, (Vide Sir Henry Belfield's Confidential despatch No. 92 of 10th August 1916) and this, in consequence, involved a further reduction of the duties of the Inspector General.

4. It would appear that cognizance of these facts has prompted the proposal made by Brigadier General Edwards that the duties of his office should be extended to the adjoining Protectorate, and I would venture to suggest to Your Lordship that such an extension would be both useful in itself and a solution of the present difficulties.

General Edwards is not raising the question in any spirit of contention, but I think Your Lordship will agree that his position is a very ambiguous one and that it will be rather hard to explain it satisfactorily if it becomes the subject of enquiry by the unofficial members of Legislative Council, a not unlikely contingency.

5. With reference to Brigadier-General Edwards's request that the status of his appointment in the Order

of Precedence be improved. I would recommend that the Inspector General of Police rank above members of the Legislative Council and immediately after the Puisne Judges. The present anomaly of the Commissioner of Police ranking in the Order of Precedence senior to the Inspector General of Police is consequent on the appointment of Colonel Hottley to be a member of the Legislative Council.

6. Brigadier-General Edwards has also raised the question of the Duty Allowance attached to his appointment in that, on ceasing to have inspecting rights over Prisons, he was deprived of the sum of £40 per annum formerly payable to him by this Government as his share of the allowance of £80 per annum attached to his appointment as Inspector General of Prisons in the two Protectorates.

I trust that Your Lordship will approve in my recommendation that no reduction should be made in Brigadier-General Edwards's emoluments, and that Your Lordship will approve of the action I have taken in authorizing the restoration of this sum to his salary as Duty Allowance to the Inspector General of Prisons. It represents the normal allowance of 10% of the minimum of his scale.

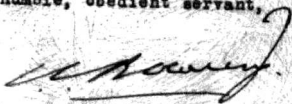
7. In this connection I would observe that in the recommendations made for the general revision of Protectorate salaries the post of Inspector General of Police was not mentioned, as it was supposed at the time when they were submitted that it would cease to exist. It would appear to be only equitable that some consideration should be given to this point and the suggestion made in paragraph 4 of this despatch would afford an opportunity of doing so.

8. General Edwards's memorandum will be submitted to Sir Edward Northey on his return for his observations on the suggestions contained in it and a telegraphic communication as to his concurrence or otherwise will then be addressed to Your Lordship.

I have the honour to be,

Your Lordship's

humble, obedient servant,



ACTING GOVERNOR.

Despatch No 13, of 18/6/20, 1920

c. I.G.P./9/1/20.

Office of the Inspector General of Police
Nairobi, 10th April, 1920.

The Hon'ble Chief Secretary,
N A I R O B I.

Inspector General of Police - Position of.

I have the honour with all diffidence to refer to the position of the Inspector General of Police consequent on the appointment of the Commissioner of Police to be a member of the Legislative Council, vide Police Gazette in the issue of the 10th of the Government Gazette, dated the 10th. instant.

It is noted that the appointment of the Commissioner of Police is based on the Order of Privileges and in view of the fact that the Commissioner of Police is a member of the Legislative Council, it is suggested that the Inspector General of Police should be appointed as a member of the Legislative Council. It is suggested that the Inspector General of Police should be appointed as a member of the Legislative Council. It is suggested that the Inspector General of Police should be appointed as a member of the Legislative Council.

3. In this connection I wish it to be distinctly understood that I am neither cavilling at the appointment of the Commissioner of Police to be a member of the Legislative Council nor endeavouring to seek this distinction for myself, since I realize that, as my functions extend to the Police Forces both of the East Africa and Uganda Protectorates and that it is possible that Uganda will shortly be admitted into the Legislative Council, it is not probable that I should be made a member of the Council.

4. While on the subject of the Inspector General of Police, I may perhaps be excused the liberty of reference to the question as to whether or not such an appointment is now necessary. Touching this point, the result of my inspections since my return from leave of the Police Depot and Nairobi Unit has given me much ground for thought, since I found the working of the Nairobi Charge Office to be considerably inferior to what it was on my departure for leave in 1914. The attributing causes being as follows:-

- (1) That the multifarious duties which pertain to the Superintendent-in-charge are such that he can give no more than cursory superintendence to this highly important branch of his charge.
- (2) That the Commissioner of Police is, as the result of shortage of staff, so overburdened with office work that he is not in a position to inspect as frequently as he should, in fact until he is given a personal Assistant it will be almost impossible for him to perform any inspection duties.

With regard to which I have formed the definite opinion that, if the Police Force is to be maintained at the standard of efficiency which the Public have a right to expect, an inspecting officer in the rank of the Inspector General of Police is a real and pressing necessity, since lack of inspection and of the high ranks and rank up to the rank cannot fail but to react to the highest degree unfavourably on the efficiency of the whole Police Service. As such, however, as the staff of the Force is so footing to enable the Commissioner of Police to carry out thorough and regular inspection of the entire Police organization I can but admit that the office of Inspector General of Police as at present constituted can be abolished.

5. The transformation, however, which is now taking place in the system of Empire has impressed on us with vivid effect

undesirability that Police Forces should continue as separate entities so to speak with separate forms of organization and modes of Administration, it being beyond the realm of dispute that a universal Colonial Police Service or say an African Police Service subject to regular inspection by an officer unprejudiced by a local vision will afford greater opportunities and acquire a higher standard of efficiency than a congeries of separate Administrations affording but limited scope and opportunity.

6. In the matter of the preceding paragraph, when I was at home on leave I had occasion to recommend to the Colonial Office that the office of Inspector General of Police, East Africa and Uganda Protectorates should be extended to include the control of the Police Forces of the Tanganyika Territory, Zanzibar, Somaliland and Nyasaland, thereby making the appointment analogous to that of the Inspector General, King's African Rifles on the ground that my experience of the last twenty years under the Colonial Office had left me with the ~~firm~~ conviction, as follows:-

- (i) That the successful organization and administration of any service is only to be secured by the centralization of policy and higher control and the decentralization of Command and work.
- (ii) That having regard to the fact that the Protectorates forming British East Africa, are contiguous to one another, it is imperatively necessary that the Police Forces of each Protectorates should be organized and administered on one given system.
- (iii) That the factors:-
 - (A) Strict economy compatible with efficiency.
 - (B) Highest efficiency and a comprehensive policy common to all Forces.
 - (C) The knitting together of the various heads of Police Forces and officers by the common ties of professional knowledge, understanding and sympathy.

Can only be secured and maintained by unity of control.

- (iv) That there is required at the Colonial Office an officer

Officer possessed of a scientific knowledge of Police work to act as a co-ordinating head and liaison between the Home Authorities and respective African Governments, and as an adviser to the Secretary of State in Police Affairs, and who could be responsible for the translation of policy into action through the proper channels as might be ordained by the Home Authorities from time to time.

- (v.) That to ensure standardization of organization and administration it is a matter of imperative need that Police Institutions should be subject to periodical inspections by an Officer capable of balancing carefully the state of respective forces, and who would be in a position to advise the Heads of Police Forces as might be necessary for the attainment of the end in view, in which connection it must be remembered that heads of Police Forces, within as they are continually at the actual routine work of a Police Organisation, are prone to formulate conservative ideas of the expense of discovering new ideas which will have the greater efficiency in the prevention and detection of Crime.

- (vi) That the ^{Cost} ~~cost~~ involved would, when multiplied over the various Governments, be exceedingly small.

The reply from the Colonial Office is as follows:-

as subject:-

- I am directed by Viscount Oliver to acknowledge the receipt of your letter of the 11th inst. and to inform you that, while he is in the position of an extra-official adviser to the Secretary of State of Police of the East African Provinces, he does not at present entertain the possibility of an appointment as a permanent official.

I am afraid that I have disagreed with you on the subject matter is with this association that to originate any scheme for doing so being that I thought that His Excellency might like to have before him a view on the subject of the administration of the Police Forces of the East African Provinces as a whole should he be desirous of submitting any recommendations to the Colonial Office concerning my future employment. Should he so decide, I shall be grateful for any assistance that His Excellency may be pleased to render me in the matter of securing recognition within the Police Service or in such other direction as he may deem to be suited,

yours

since it will, I think, be admitted that it would be manifestly unjust that an appointment created by the Colonial Office, which required of the recipient special attributes and proved ability, should be the means of providing a channel for dispensing with the services of such an official especially after twenty years devoted, efficient and unsparing service.

B. In this connection, it may be of further assistance to His Excellency to know that I was informed by the Colonial Office under cover of their No. 3575 E.A. dated the 27th. August last, as under:-

" I have to add that your desire for such an appointment will be taken note of and duly considered as opportunities present themselves."

all file 3575

The above is reply to request from me that I might be considered for promotion to a suitable appointment other than that at present held by me.

H. S. Edwards

Brigadier General.
Inspector General of Police,
East Africa and Uganda Protectorates.