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Boundary questions

A Cong memo on unsettled boundaries bet British  
Empire territories in Africa, incl. also Sth Africa  
Portuguese Uganda Congo - Congo Rhodesia &  
Angola. Belgian & Africa

Malta  
Ceylon  
in India

In the 2<sup>nd</sup> at once

4/2/11

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NOTY HAS BEEN READ

Printed for the use of the Foreign Office January 1911

~~CONFIDENTIAL~~

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MEMORANDUM

SECRET

THE STILL UNSETTLED BOUNDARIES BETWEEN  
BRITISH AND FOREIGN TERRITORY IN AFRICA.

[In continuation of Confidential Paper No. 9378.]

## TABLE OF CONTENTS

No.	Country	Page
	TABLE I	
1	Niger-Lake Chad	1
	GERMANY	
2	Gold Coast-Togoland	1
3	Southern Nigeria-Cameroun	1
4	Southern Nigeria-Cameroun	1
5	East and west of Lake Victoria	1
6	Walsh Bay	1
7	Orange River boundary	1
8	Bogosianko-German West Africa frontier	1
	TABLE II	
9	Uganda-Uganda boundary	1
10	Uganda-Kenya boundary	1
	TABLE III	
11	Northern Portuguese-Lusitania	1
12	North and south of the frontier	1
13	Borneo boundary	1
14	Trengganu-Sabah-Langkawi boundary	1
	CABINETS AND APPENDIX	
	See separate illustrations	

*Memorandum respecting the still Unsettled  
Boundaries between British and Foreign  
Territory in Africa.*

[In continuation of Confidential Paper No. 3678.]

## FRANCE

## 1. NIGER-LAKE CHAD BOUNDARY

Colonial Office  
March 17th 1911

On 1st March 1910, Major O'Shea, Officer in Charge of the Boundary Commission, reported to the Colonial Office his observations on the 1905 February by-laws of the French and Major O'Shea, together with a map showing the latter's route accompanying the Report. Major O'Shea suggested that the Report should be forwarded to the British and French governments respectively, a few amendments being proposed by him in respect of Military operations.

On 1st December 1910, he was requested to inform the French Government.

The French Government, on their side, suggested certain corrections and asked Major O'Shea, the Colonial Office and Director of Military Operations (London) to consider the exchange of those relating to boundaries E55 and 43.

Major O'Shea subsequently accepted the views of the French Government in respect of these two boundaries and stated that when the corrections agreed on had been communicated by the Commissioners they were prepared to proceed to an exchange of notes.

As, however, Major O'Shea was by this time in South America engaged on the Peru-Bolivia boundary, and his exact whereabouts were unknown, it was decided to await the return of Captain Belgrave from Peru, to ascertain if it would be possible for Major O'Shea to proceed to Lima to undertake the correction there.

The French Government was so informed on the 4th November.

*"Memorandum regarding the joint United  
Boundary between British and French  
Territory in Africa."*

[In continuation of Confidential Paper No. 967.]

TABLE OF CONTENTS

No.	Category	Page
	FRANCE.	
1.	Niger-Lake Chad	1
	GERMANY.	
2.	Gold Coast-Togoland	2
3.	Southern Nigeria-Commission (Cross River-Benue to river)	2
4.	Southern Nigeria-Commission (Yola-Cross River)	2
5.	East and west of Lake Victoria	2
6.	Wallich Bay	2
7.	Orange River boundary	2
8.	Bekaland-German strip giving access to Bamako	2
	BELGIUM.	
9.	Uganda-Congo boundary	3
10.	Congo-Rhodesia boundary	3
	PORTUGAL.	
11.	Nyassaland-Portuguese East Africa	3
12.	North and south of the Zambezi	3
13.	Borneo boundary	3
14.	Brazilian-Peruvian-Portuguese East Africa	3
	LIBERIA AND ARGENTINA. (See separate Memoranda.)	

Colonial Office,  
March 17, 1919.

To Sir F. Sturt,  
No. 16, Africa,  
April 1, 1919  
Sir F. Sturt,  
No. 16, Africa,  
May 21, 1919  
Colonial Office,  
June 16, 1919.

Sir F. Sturt,  
No. 16, Africa,  
July 16, 1919.

To Sir F. Sturt,  
No. 16, Africa,  
November 1, 1919.

FRANCE.

1. Niger-Lake Chad Boundary.

ON the 17th March the Colonial Office transmitted the Report on the boundary as finally agreed to on the 19th February by Captain Tilho and Major O'Shea, together with a signed copy of the map accompanying the Report. The Colonial Office suggested that the Report should be accepted by the British and French Governments subject to a few amendments proposed by the Director of Military Operations.

Sir F. Borth was requested to so inform the French Government.

The French Government, on their side, suggested certain amendments which the Colonial Office and the Director of Military Operations concurred with the exception of those relating to paragraphs 33 and 44.

The French Government accepted the views of Mr. Major's & Lieutenant as to these two boundaries, and agreed that when the corrections agreed to had been counter-signed by the Commissioners they were prepared to proceed to an exchange of notes.

As, however, Major O'Shea was by this time in South America engaged on the Peru-Bolivia boundary, and his exact whereabouts were unknown, it was decided to await the return of Captain Belgrave from Peru, to ascertain if it would be possible for Major O'Shea to proceed to Lima to countersign the correction notes.

The French Government was so informed on the 21st November.

## GERMANY.

### 2. Gold Coast-Togoland Boundary.

No steps were taken in 1910 towards the settlement of the Aka question, the only outstanding matter connected with this boundary.

### 3. Southern Nigeria-Cameroons (Cross River Rapids to Sea).

(See Yola-Cross River.)

### 4. Southern Nigeria-Cameroons (Yola-Cross River).

On the 21st January Sir E. Goschen reported that the German Government were unable to ratify the Agreement come to in London in 1909 between the British and German Delegates, as the Governor of the Cameroons would have to be consulted, and it had also been agreed between the Delegates that the questions of the free navigation of the Cross River and of the import and export of goods on this waterway to and from the Cameroons should be settled by Treaty at the same time as the boundary. It had also been agreed that the local authorities were to submit regulations for the traffic on the Cross River which would be ratified at the same time as the Boundary Agreement. The German Government suggested that the Government of Southern Nigeria should be instructed to negotiate as soon as possible with the Governor of the Cameroons.

The necessary instructions were sent to Colonial Office, 1st January 1910.

The Protocol and Reports submitted by the Boundary Commission in the summer of 1909 were published by the Colonial Office with the assent of the German Government.

On the 15th December Sir E. Goschen forwarded a note from the German Minister for Foreign Affairs stating that the negotiations between the two Governors as to navigation in the Cross River and the transit traffic had led to no agreement, and asking that more comprehensive instructions should be sent to the Governor of Southern Nigeria. They suggested the lines on which an agreement should be made locally.

To Colonial Office,  
December 21,  
1910.

The matter was referred to the Colonial Office.

### 5. East and West of Lake Victoria.

This note depends on the settlements of the British, German, and Belgian boundaries in East Africa (see Uganda-Congo boundary).

### 6. Waldeck Bay.

The German Ambassador at Madrid referred to Berlin for instructions as to the local inspection by the Arbitrator of the territory in dispute.

Sir M. de Bunsen,  
No. 1, Altona,  
Telegraphic,  
January 8, 1911.

Sir M. de Bunsen,  
No. 1, Altona,  
January 8, 1911.

Sir E. Goschen,  
No. 21, Altona,  
April 16, 1910.

Colonial Office,  
July 16, 1910.  
Sir M. de Bunsen,  
No. 1, Altona,  
July 16, 1910.  
Sir George  
Lawrence,  
July 16, 1910.  
German  
Ambassador,  
July 16, 1910.

Sir M. de Bunsen,  
No. 21, Altona,  
Colonial Office,  
No. 21, Altona,  
December 16,  
1910.

Colonial Office,  
December 16,  
1910.

Colonial Office,  
December 16, 1910.

On the 27th January Sir M. de Bunsen reported that the German Embassy had communicated to the Arbitrator an amended copy of the German Case and a map by Dr. Stumpf of the lower valley of the Kavieet which had not been communicated to His Majesty's Government.

The irregularity of this proceeding was pointed out at Berlin and was admitted by the German Government.

The German Government furnished His Majesty's Government with eight copies of the map and promised to make a special reference to it in their Counter-Case.

On the 18th July the Colonial Office forwarded three copies of the British Counter-Case, and two were transmitted to the Arbitrator and two to the German Embassy.

On the 26th July the German Embassy communicated two copies of the German Counter-Case.

The Arbitrator, Seder Prida, proposed to visit Waldeck Bay in December, proceeding to Swakopmund by German steamer. This was agreed to, and on the 26th November Sir M. de Bunsen reported that Seder Prida was leaving Antwerp on the 8th December.

The Under-Secretary suggested that Mr. Lawrence, who had prepared the Case, should meet Seder Prida at Waldeck Bay or the Representatives of His Majesty's Government and the German Government.

It was further suggested that Seder Prida should proceed to Waldeck Bay to give any in-

[161]

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formation required, and a despatch was addressed to the Union Government in this event.

#### *7. Orange River Boundary.*

The Union Government despatched a telegram to the Colonial Office on August 1, 1904, that the question had been referred over to the Union Government for arbitration, and the Colonial Office consulted Lord Milner on the subject.

On the 21st December the Colonial Office transmitted a telegram from the Union Government stating that they were opposed to the adoption of a compromise on the basis of thethalweg, and wished to claim the North bank as the boundary, in accordance with the Treaty of 1890. They would be prepared, though reluctantly, to submit to arbitration the question what constituted the North bank. They suggested that the Orange River, which at present was British, should be incorporated in Union territory.

#### *8. Bechuanaland-German Strip giving access to the Zambezi.*

On the 13th March His Majesty's Representatives at Berlin and Lisbon were requested to inform the German and Portuguese Governments that His Majesty's Government were anxious for the delimitation of the Andara-Katima Line (laid down as the Anglo-German-Portuguese boundary by the German-Portuguese Declaration of the 30th December, 1886, and the Barotseland Boundary Award of the 30th May, 1900), and to suggest that a Commission should be dispatched to the spot for the purpose.

On the 4th May Sir E. Gresham reported that the German Government wished the northern boundary of the strip to be determined by a line running on the Andara-Katima line. To make clear the southern boundary would be formed by the parallel of latitude 20° S., which makes south of the southernmost point of the German-Portuguese boundary, in the neighbourhood of Andara. They did not agree that the line could be an oblique one parallel to the Andara-Katima line. With regard to the eastern boundary of the strip, they suggested that it should be formed by a line curving in from the frontier of the Union to the

To Sir E. Gresham,  
No. 2, Admiralty,  
March 13, 1904.

To Sir E. Villiers,  
No. 2, Admiralty,

March 13, 1904.

Colonial Office,  
August 1, 1904.

No. 2, Admiralty,

May 4, 1904.

Colonial Office,  
December 21, 1904.

No. 2, Admiralty,

December 21, 1904.

Colonial Office,  
January 1, 1905.

No. 2, Admiralty,

January 1, 1905.

Colonial Office,  
January 1, 1905.

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January 1, 1905.

Colonial Office,  
January 1, 1905.

No. 2, Admiralty,

January 1, 1905.

Colonial Office,  
January 1, 1905.

Director of  
Military Operations  
Colonial Office,  
June 14, 1904.

Colonial Office,  
June 14, 1904.

Colonial Office,  
August 1, 1904.

To Sir E. Gresham,  
No. 2, Admiralty,  
December 21, 1904.

To Sir E. Villiers,  
No. 2, Admiralty,  
December 21, 1904.  
Colonial Office,  
January 1, 1905.

To Sir E. Gresham,  
No. 2, Admiralty,  
January 1, 1905.  
Colonial Office,  
January 1, 1905.

To Sir E. Villiers,  
No. 2, Admiralty,  
January 1, 1905.  
Colonial Office,  
January 1, 1905.

To Sir E. Gresham,  
No. 2, Admiralty,  
January 1, 1905.  
Colonial Office,  
January 1, 1905.

To Sir E. Villiers,  
No. 2, Admiralty,  
January 1, 1905.  
Colonial Office,  
January 1, 1905.

of the Zambezi, and thence following thethalweg along the Zambezi to the Katima-Mollo rapids.

The Director of Military Operations, upon whom the matter was referred, advised that the simplest reading of the Agreement of 1904, July, 1904, appeared to be that the 1868 parallel should be taken as the southern boundary of the strip until it came within 20 miles of the Andara-Katima line. Westward from this point the boundary would be a line parallel to the Andara-Katima line.

General Ewart suggested that the views of Sir H. Goadl-Adams, who had explored the region, should be obtained.

The Colonial Office held the same views as the Director of Military Operations on this part of the boundary. They had no objection to the proposal of the German Government as to the eastern boundary of the strip.

On the 3rd September a further letter was received from the Colonial Office giving the views of Sir H. Goadl-Adams, the Geographical Society, and the British South African Company, from which it appeared that the disputed territory was of uniform and not considerable value, except perhaps "Swampy Island" in the Chobe, and that a good deal depended on the eventual decision as to the precise points at Andara and the Katima Rapids (6 miles long) between which the boundary line should run.

Sir E. Villiers was asked when the views of the Portuguese Government respecting the proposed Joint Commission might be expected.

With the permission of the Colonial Office, it was decided to continue the negotiations with Germany by asking the German Government to explain the construction placed by them on the provisions of the Agreement of 1904, dealing with the matter (see H. G. Gossner's Despatch No. 2010). This was done, and after receiving of the answer from the Germans on the German proposal he to the eastern boundary of the strip.

On 22nd January 1905 a despatch received from the German Government on the grounds on which the German Government had based their construction of the eastern boundary of the strip. The German Government had based their construction on the statement of the Andara-Katima line, to which they had referred, that they would, if necessary, a strip of 20 miles, they would

2

## GERMANY.

## 2. Gold Coast-Togoland Boundary.

No steps were taken in 1910 towards the settlement of the Aka question, the only outstanding matter connected with this boundary.

## 3. Southern Nigeria-Cameroons (Cross River Rapids to Sea).

(See Yola-Cross River.)

## 4. Southern Nigeria-Cameroons (Yola-Cross River).

On the 21st January Sir E. Goschen reported that the German Government were unable to ratify the Agreement come to in London in 1900 between the British and German Delegates as the Governor of the Cameroons would have to be consulted, and it had also been agreed between the Delegates that the questions of the free navigation of the Cross River and of the import and export of goods on this waterway to and from the Cameroons should be settled by Treaty at the same time as the boundary. It had also been agreed that the local authorities were to submit regulations for the traffic on the Cross River, which would be ratified at the same time as the Boundary Agreement. The German Government suggested that the Government of Southern Nigeria should be instructed to negotiate as soon as possible with the Governor of the Cameroons.

The necessary instructions were sent to Colonial Office, February 20, 1910.

The Protocol and Report submitted by the Sir E. Goschen Boundary Commission in the summer of 1909 were published by the Colonial Office with the consent of the German Government.

On the 13th December Sir E. Goschen forwarded a note from the German Minister for Foreign Affairs stating that the negotiations between the two Governors as to navigation in the Cross River and the transit traffic had led to no agreement, and asking that more comprehensive instructions should be sent to the Governor of Southern Nigeria. They suggested the lines on which an agreement should be come to locally.

To Colonial Office,  
December 21,  
1910.

The matter was referred to the Colonial Office.

Colonial Office,  
August 12, 1910.

## 5. East and West of Lake Victoria.

This now depends on the settlement of the British, German, and Belgian boundaries in East Africa (see Uganda-Congo boundary).

Sir M. de Bunsen,  
No. 1, Africa,  
Yungnghien,  
January 8, 1910.

Sir M. de Bunsen,  
No. 1, Africa,  
January 17, 1910.

Sir E. Goschen,  
No. 1, Africa,  
January 17, 1910.

Colonial Office,  
July 10, 1910.  
Sir M. de Bunsen,  
No. 1, Africa,  
July 10, 1910.  
Sir George  
Kempton-Slater,  
July 10, 1910.  
Colonial  
Administrator,  
July 10, 1910.

Sir M. de Bunsen,  
No. 1, Africa,  
October 8,  
No. 1, Africa,  
November 8,  
1910.

Colonial Office,  
November 8, 1910.  
Sir E. Goschen,  
No. 1, Africa,  
November 8,  
1910.

Colonial Office,  
December 8, 1910.

The German Ambassador at Madrid referred to Berlin for instructions as to the local inspection by the Arbitrator of the territory in dispute.

On the 27th January, Sir M. de Bunsen reported that the German Embassy had communicated to the Arbitrator an amended copy of the German Case and a map by Dr. Stahl of the lower valley of the Kwaish which had not been communicated to His Majesty's Government.

The irregularity of this proceeding was pointed out at Berlin and was admitted by the German Government.

The German Government furnished His Majesty's Government with eight copies of the map and promised to make a special reference to it in their Counter-Case.

On the 18th July the Colonial Office forwarded five copies of the British Counter-Case, and two were transmitted to the Arbitrator and two to the German Embassy.

On the 22d July the German Embassy communicated two copies of the German Counter-Case.

The Arbitrator, Señor Prida, proposed to visit Wallich Bay in December, proceeding to Switzerland by German steamer. This was agreed to, and on the 26th November Sir M. de Bunsen reported that Señor Prida was leaving Antwerp on the 8th December.

The Union Government suggested that Mr. Lansdowne, who had prepared the Case, should meet Señor Prida at Wallich Bay as the Representative of His Majesty's Government and the Union Government.

It was, however, thought sufficient that he should proceed to Wallich Bay to give any in-

[1911]

formation required, and a despatch was addressed to the Union Government in this sense.

#### *1. Orange River Boundary.*

The German Government cabled in August <sup>To Colonial Office</sup> August 8, 1900,  
that this question should be reopened now that  
the Union Government was in existence, and the  
Colonial Office consulted Lord Gladstone on the  
subject.

On the 31st December the Colonial Office transmitted a telegram from the Union Government stating that they were opposed to the adoption of a compromise on the basis of the thalweg, and wished to claim the North bank as the boundary, in accordance with the Treaty of 1890. They would be prepared, though reluctantly, to submit to arbitration the question what constituted the North bank. They suggested that the Orange River, which at present was British, should be incorporated in Union territory.

Colonial Office,  
August 8, 1900.

Colonial Office,  
August 10, 1900.

Colonial Office,  
December 31,  
1900.

#### *B. Bechuanaland-German Strip giving access to the Zambezi.*

On the 12th March His Majesty's Representatives at Berlin and Lisbon were requested to inform the German and Portuguese Governments that His Majesty's Government were anxious for the delimitation of the Andara-Katima line (laid down as the Anglo-German-Portuguese boundary by the German-Portuguese Declaration of the 30th December, 1896, and the Bureau Boundary Award of the 30th May, 1900), and to suggest that a Commission should be despatched to the spot for the purpose.

On the 4th May Sir E. Goodeve reported that the German Government wished the southern boundary of the strip to be determined at the same time as the Andara-Katima line. In this view the southern boundary must be formed by the parallel of latitude 20° East 5 miles south of the southernmost point of the German-Portuguese boundary, in the neighbourhood of Andara. They did not agree that the line could be an oblique one parallel to the Andara-Katima line. With regard to the eastern boundary of the strip, they suggested that it should be formed by a line curving in from the thalweg of the Chobe to that

To Sir E. Goodeve,  
No. 2, Africa,  
March 12, 1900.  
To Sir E. Villiers,  
No. 2, Africa,  
March 12, 1900.

No. 2, Africa,  
May 4, 1900.

Director of  
Military  
Operations,  
June 14, 1901.

Colonial Office,  
June 14, 1901.

Colonial Office,  
September 17, 1901.

To Sir P. Phillips,  
No. 2, Africa,  
September 17,  
1901.

To Sir E. Goodeve,  
No. 2, Africa,  
October 5, 1901.  
Colonial Office,  
October 5, 1901.

Colonial Office,  
October 5, 1901.

of the Zambezi, and thence following the thalweg of the Zambezi to the Katima-Molilo rapids.

The Director of Military Operations, to whom the matter was referred, observed that the simplest reading of the Agreement of the 30th July, 1890, appeared to be that the 18th parallel must be taken as the southern boundary of the strip until it came within 20 miles of the Andara-Katima line. Westward from this point the boundary would be a line parallel to the Andara-Katima line.

General Ewart suggested that the views of Sir H. Gould-Adams, who had explored the region, should be obtained.

The Colonial Office held the same views as the Director of Military Operations on this part of the boundary. They had no objection to the proposal of the German Government as to the eastern boundary of the strip.

On the 3rd September a further letter was received from the Colonial Office giving the views of Sir H. Gould Adams, the Geographical Society, and the British South African Company, from which it appeared that the disputed territory was of uniform and not considerable value, except perhaps "Swampy Island" in the Chobe, and that a good deal depended on the eventual decision as to the precise points at Andara and the Katima Rapids (4 miles long) between which the boundary line should run.

Sir F. Villiers was asked when the views of the Portuguese Government respecting the proposed Joint Commission might be expected.

With the concurrence of the Colonial Office, it was decided to continue the negotiations with Germany by asking the German Government to explain the construction placed by them on the purport of the Agreement of 1890, dealing with the matter (see Sir E. Goodeve's Despatch No. 28/19). The High Commissioner was reminded of the request for his views on the German proposal as to the eastern boundary of the strip.

On the 12th December a despatch was received from Sir E. Goodeve explaining the grounds on which the German Government considered that the southern boundary of the strip must be a parallel of latitude. The German contention was mainly founded on the assertion that if the intention of the negotiators had been merely to give Germany a strip 20 miles wide, they would

have expressed themselves more clearly to this effect.

A copy of the despatch was sent to the Colonial Office pointing out that the clause in Article 9 of the Agreement of 1900 had been inserted at the request of the German Commissioner, Dr. Krause, and that the clause as it stood was more favourable to Germany, in the light of the geographical knowledge of the time, than was really given by a strip 20 miles wide.

## BELGIUM.

### B.—Uganda-Congo Boundary.

The Commissioners at Brussels, representing the Anglo-German claims on the eastern frontier of the Congo, held their first meeting on the 2nd February. The Delegates were M. van den Heuvel, Minister of State, M. van Mandoghem, President of the Court of Appeals, M. van der Elst (for Belgium), Herr Elefsonius, Justus von Dachstein, Baron von Lomme (for Germany), and Sir A. Hardinge and Mr. Tiley, with Colonel Goss, R.E., and Captain Belgrave, R.E., as expert Arbitrators (for Great Britain).

On the 10th May two Conventions respecting the boundary were signed by the British and German Delegates, and one Convention by the Belgian and Belgian Delegates.

On the same date an exchange of notes took place between the British and Belgian Delegates respecting the measures affecting trade and navigation which the Belgian Government proposed to take in the territory south of them.

On the 20th May a Convention was signed by the German and Belgian Delegates respecting the German-Belgian boundary.

Copies of the various instruments above referred to will be found in the Appendix.

On the 11th June Sir A. Hardinge made a proposal for giving immediate effect to the arrangement arrived at at Brussels pending the recognition of annexation.

The Director of Military Operations suggested that an Anglo-Congolese Commission should proceed to Mount Sabinié early in November to

To Colonial Office,  
December 21,  
1912.

To Sir A. Hardinge,  
No. 52, Africa,  
January 21, 1913.

To Sir A. Hardinge,  
No. 52, Africa,  
May 10, 1913.

To Sir A. Hardinge,  
No. 52, Africa,  
June 11, 1913.  
To Colonial Office,  
June 14, 1913.

Director of  
Military  
Operations,  
Government,  
July 8, 1913.

demarcate the Nkabwe-Sabinio line separating British and Congo territory in Mfumbire.

To Sir E. Grey,  
No. 60, Africa,  
July 31, 1913.

To Lord Granville,  
No. 118, Africa,  
July 13, 1913.

To Sir E. Grey,  
No. 64, Africa,  
July 13, 1913.

To Lord Granville,  
No. 120, Africa,  
July 13, 1913.

On the 11th July Sir E. Grey was instructed to inform the German Government that His Majesty's Government were prepared to accept the Conventions which had been signed, though as far as Belgium was concerned their formal acceptance must await their recognition of annexation.

Lord Granville was informed that Sir E. Grey approved Sir A. Hardinge's proposals for the temporary settlement of the frontier, and he was instructed to suggest that Representatives of the three Governments should meet on the 20th July in London to arrange the details of the proceedings of the three Commissions.

The German Government were asked if it would be convenient to them to send a Delegate.

On the 12th July Lord Granville addressed a note to the Belgian Government stating that, as His Majesty's Government were not prepared to give effect to the Agreement of the 14th May immediately, it appeared desirable to come to a temporary understanding as to the administration of the disputed territory. His Majesty's Government proposed that the neutral zone from the north bank of Lake Edward to the Nile-Congo watershed should be divided in accordance with the terms of the new Agreement, the eastern half to be administered by Uganda and the western by the Congo. In the territory south of Lake Edward the status quo might continue. With regard to the territory south of parallel 2° south, the Agreement could be carried out without waiting for the recognition of annexation. It seemed advisable that the Nkabwe-Sabinio line should be demarcated by an Anglo-Belgian Commission while the Belgian-German Commission proceeded on the spot. These arrangements could not include the transfer to His Majesty's Government of the Nshumbi district nor the transfer to Belgium of the territory ceded on Lake Albert.

On the 20th August representatives of the three Governments met at Berlin, and drew up joint instructions for the guidance of the Boundary Commissioners.

The British and Belgian Commissioners were to begin work between the 1st and 15th [1913]

Sir A. Hardinge, M.R.I., and the Belgian and German Commissioners about the 1st April, 1911.

The Belgian Government made objections to the proposals contained in Lord Granville's note of the 13th July, on the ground that it involved the immediate transfer of territory to His Majesty's Government, but of none to them. They asked that the Agreement of the 14th May should be carried out in its entirety.

On the 10th October Sir A. Hardinge was informed that His Majesty's Government agreed to the Belgian Government's proposal that immediate effect should be given to the Agreement of the 14th May, subject to the condition that the status quo should be re-established if the Agreement was not confirmed by proper authority in the two countries, and that the agents of the two should be established in the territory ceded to Belgium. His Majesty's Government maintained their original wish in the despatch attached to the Agreement of the 14th May.

The Belgian Government accepted the conditions attached by His Majesty's Government to their assent.

On the 13th October Sir E. Gorst was informed that His Majesty's Government approved the joint instructions to the Commissioners agreed in Congo de Sapeur despatch No. 48, Africa, of the 28th August, and were willing to allow the entry of the equipment of the Commissioners into Uganda duty free.

The German Government also approved the instructions.

On the 15th October the Colonial Office received a letter from the Director of Military Operations outlining the precautions to be followed in carrying out the Agreement of the 14th May.

This scheme was communicated to the Belgian Government, with a request that they should issue instructions to a similar cause in their local authorities. The Belgian Government accepted the scheme, subject to some slight amendments, which were agreed to by His Majesty's Government, and communicated to the Major to the Uganda Government and Major Jack, the British Commissioner for the boundary administration.

On the 20th October the Director of Military Operations suggested that an agreement should be made with the Belgian Government respecting the southern boundary of the Mahagi strip and the Lake Ruwenzori. He proposed that-

Sir A. Hardinge,  
No. 148, Africa.  
August 21, 1910.

To Sir A. Hardinge,  
No. 148, Africa.  
August 21, 1910.

Sir A. Hardinge,  
No. 148, Africa.  
October 10, 1910.

Sir A. Gorst,  
No. 48, Africa.  
January 2, 1911.

Tell Sir A. Hardinge,  
No. 148, Africa.  
October 13, 1910.

Sir A. Hardinge,  
No. 148, Africa.  
November 14,  
No. 148, Africa.  
November 15,  
1910.

Colonial Office,  
January 1, 1911.

Director of  
Military  
Operations,  
January 4, 1911.

Colonial Office,  
January 1, 1911.

Sir E. Gorst,  
No. 15, Africa.  
November 5, 1910.

Sir E. Gorst,  
No. 15, Africa,  
December 2, 1910.

Director of  
Military  
Operations,  
January 4, 1911.

Colonial Office,  
February 11, 1910.

Sir A. Hardinge,  
No. 47, Africa.  
March 13, 1910.

Tell Sir A. Hardinge,  
No. 48, Africa,  
April 5, 1910.

(a.) The Mahagi strip should become a territorial possession of Belgium.

(b.) The strip should be on Lake Albert and not along the Nile.

(c.) The northern boundary of the strip should be drawn from the mouth of the River Bei in a true north-westerly direction to the Nile-Congo watershed.

This proposal was communicated to the Soudan Government, who agreed not to establish any posts in the doubtful ground near the southern boundary of the Enclave pending a definite settlement of the frontier.

In a later despatch Sir E. Gorst reported that the Soudan Government concurred generally in the proposals of the Director of Military Operations, but that they desired a natural-feature boundary instead of a hard-and-fast line, and suggested that the country should first be examined by officers of the Soudan and Belgian Governments.

The Director of Military Operations, to whom the matter had been referred, stated that it had been his intention that the line should be eventually modified to suit both parties. He suggested that proposals in the sense of his letter of the 28th October, with this alteration, should be submitted to the Belgian Government.

#### 10. Congo-Rhodesia Boundary.

On the 19th January the Colonial Office informed the British South Africa Company that, as neither the Belgian Government nor the Katanga and Lower Congo Railway Company had any strong objection to the increased length of railway resulting from the boundary not being rectified, and as the fact that His Majesty's Government had not recognised the annexation of the Congo made a formal settlement of the boundary impossible at present, it was not proposed to take any steps in the matter.

On the 19th March Sir A. Hardinge reported that the Belgian Government were anxious that the preliminary steps for the settlement of the frontier should be considered.

Sir A. Hardinge was instructed to inform M. Davignon that as the construction of the railway could proceed independently of the

boundary the Colonial Office preferred to post  
four Commissioners.

On the 20th January the administration of  
North-East Rhodesia forwarded to the British  
South Africa Company a Memorandum by  
Mr. Wallace urging the boundary of those of  
the Rhodesian boundary with the Congo,  
Portuguese West Africa, and German South-West  
Africa described in the various Agreements as  
portion of lines of latitude or meridian, or  
straight lines between known points.

Mr. Wallace stated that the following boundaries  
were especially suited marking out on the  
ground:-

1. After Bangweolo River
2. From Bangweolo to the Lualaba-Congo  
watershed
3. From the Congo-Katanga watershed south-  
ward to Rhodesia territory.

The matter was referred to the Director of  
Military Operations who suggested that the  
Congo boundary should be fixed with first and  
in the following order:

1. The boundary going along the Rhodesia-  
Angola railway from the point where the  
10th parallel crosses Congo-Zambia watershed
2. The watershed east of this point
3. Lake Bangweolo in the segment.

With the concurrence of the Colonial Office  
Sir A. Balfour was instructed to ask the  
Belgian Government if they would agree to take  
part in a preliminary survey of the watershed.

The Belgian Government suggested that the  
Commission should commence work at the intersection  
of the watershed by the 10th parallel  
and that they should not only survey but divide  
and demarcate the whole boundary from this  
point to Lake Bangweolo excepting the borders  
of the Lualaba, and Lake Mweru.

Sir A. Balfour pointed out to M. Desrignies  
that it would be inconvenient to begin so far  
away from the railway and his language was  
accepted.

With reference to the Belgian suggestion proposed  
the Director of Military Operations stated that  
the whole boundary could not be surveyed in  
one season, and therefore he had proposed that  
what seemed the most important part of the

frontier should be dealt with first. The Com-  
missions would have to meet on the railway to  
fix the longitude by telegraphic signals with  
Capetown and a convenient point would be  
20 miles south of the Star of the Congo. The  
Commissioners could work westwards to the  
24th meridian. It would be useful for future  
purposes if a Portuguese official were present  
when that meridian was fixed. The boundary  
east of the starting point could then be proceeded  
with and eventually the frontier along the  
meridian of the Luapula. The Tanganyika-  
Mweru line might be left for future discussion.  
The Commissioners should be authorised to  
adjourn to South Africa at the end of the first  
season to prepare reports.

Colonial Office  
August 22, 1910.

On the 22nd August the Colonial Office  
informed Sir E. Grey that the British South  
Africa Company were anxious for the boundary  
south of Lake Bangweolo to be taken in hand.

Belgian Minister,  
September 19,  
1910.

Colonial Office,  
December 1, 1910.

On the 19th September the Belgian Minister  
stated that he was instructed by his Government  
to press for the settlement of the whole frontier.

On the 1st December a letter was received from  
the Colonial Office to the effect that Mr. Wallace  
concurred in the proposal of the Director of Mili-  
tary Operations as to the Congo-Rhodesia boundary,  
and that the British South Africa Company had  
again urged in a letter dated the 18th November,  
that the delimitation of the Rhodesia-Portuguese  
West Africa boundary should be taken in hand  
and offered suggestions with that object.

Colonial Office,  
December 13, 1910.

The matter was referred to the Director of  
Military Operations who observed that it did not  
seem advisable that the Boundary Commission  
should be divided into two parts after fixing the  
24th meridian as suggested by the British South  
Africa Company in their letter of the 18th November,  
and that it would be better to have  
two Commissions. General Wilson thought that  
the Rhodesia-Congo Commission would take a year  
to reach the 24th meridian, he suggested therefore  
that they should leave England about the 1st  
April, 1911, and that the Angola Commission  
should leave England about a year later to work  
south from the intersection of that meridian with  
the watershed.

The Colonial Office were informed that Sir J.  
Grey had no objection to this proposal if the  
British South Africa Company agreed.

To Colonial Office  
December 20, 1910.

On the 17th December Sir A. Hastings reported, Sir A. Hastings,  
that the Belgian Government were anxious for December 17, 1908,  
the views of His Majesty's Government.  
No. 210, Africa.

### PORtUGAL.

#### 11. Nyanza and Portuguese East Africa.

After some negotiations it was agreed that the  
flowing of the Ruo and Shinga rivers should form part  
of the boundary, the islands on the west of that line  
to be British, and those to the east Portuguese.  
The line was to be fixed in accordance with the  
state of the river in 1908. It was proposed  
that the agreement should take the form of an  
exchange of notes in which the principal islands  
should be mentioned.

The Colonial Office remained subject to some  
slight uncertainty, and Sir F. Villiers was  
requested to inform the Portuguese Govern-  
ment.

The Portuguese in Portugal thus responded:

#### 12. South and South of the Zambezi.

After some correspondence regarding minor  
details connected with the boundary a despatch  
describing was agreed upon, and the Portuguese  
Minister proposed to confirm the despatch by  
an exchange of notes to which a map (T.S. G.A.  
1908) as duplicate, signed by Sir E. Grey and  
himself was to be annexed.

The Colonial Office disagreed in a draft note  
to M. de Souza that it was legal necessary to  
delay the despatch until His Majesty's Govern-  
ment had re-considered the Portuguese response.

Early in the year the Portuguese Agent (Colonial Office)  
had written to Sir E. Grey to say that Major Officer had agreed  
to a modification of the boundary, based with  
Southern Rhodesia, submitted to the authorities  
of 1908 and that a section of the boundary was  
incorrectly marked in the War Office map.

The Directors of Military Operations had no  
knowledge of any such modification, but it was  
decided to instruct Major Officer, then in  
South Africa, to furnish a Report on the  
matter. In the meantime, it was not thought  
necessary to communicate with the Portuguese  
Government.

To F. Villiers,  
No. 210, Africa.  
August 1, 1910.

Colonial Office,  
September 6, 1910.  
To the F. Villiers,  
No. 210, Africa.  
September 12,  
1910.

M. de Souza,  
Aug 12, 1910.

Director of  
Military  
Operations,  
July 15, 1910.  
To Major Officer,  
July 26, 1910.

#### 13. Barre Boundary (from the Mazoe River to 18° 30' south).

On the 18th December, 1909, the Colonial  
Office suggested that the work of the Mixed  
Commission should now be approved by an  
exchange of notes.

Sir E. Grey replied that, in his opinion, the  
*procès-verbaux* forwarded in the Colonial Office  
letters of the 2nd April, 1906, and the 13th  
December, 1907, did not form suitable material  
for an exchange of notes, and he suggested that  
a definition of the boundary should be drawn up  
based on the instructions to the Commissioners  
contained in the Colonial Office letter of the  
6th February, 1905, and their *procès-verbaux* in  
question.

No further steps were taken in 1910.

#### 14. Transvaal-Portuguese East Africa. Swaziland- Portuguese East Africa.

It was decided in 1909 that the Transvaal  
section, was of little importance, but Lord  
Selborne was asked to consider the question of  
the Swaziland section being referred to arbit-  
ration. No correspondence in 1910, but it was  
ascertained privately from the Colonial Office  
that, owing to the state of the Swaziland finances,  
it was not desired to take any action in the  
matter if it could be helped.

G. R. W.

Foreign Office,  
January 1, 1911.

## Appendix (A).

## Protocole

LES ambassadeurs, M. Carl H. Fr. Diermaier (conseiller intime supérieur de Régence), M. le Baron Auguste de Danckelman (conseiller intime de Régence), M. le Baron Karel de Laveaux (ambassadeur de légation), délégués du Gouvernement Impérial allemand; M. Jules van den Heuvel (Ministre d'Etat), M. Auguste van Maldeghem (premier président de la Cour de Cassation), M. le Chevalier Léon van der Elst (secrétaire général du Ministère des Affaires Étrangères), délégués du Gouvernement de Sa Majesté le Roi des Belges. Mr. Arthur Hardinge (Envoyé extraordinaire et Ministre plénipotentiaire de Sa Majesté britannique à Bruxelles). M. le Lieutenant-Colonel Charles F. Closs (de l'Etat-major général de l'armée britannique), Mr. John A. C. Tilley (chef du Département d'Afrique au Foreign Office), délégués du Gouvernement de Sa Majesté britannique; chargés par leurs Gouvernements respectifs d'étudier en commun et de fixer des tracés définitifs pour les frontières séparant les possessions allemandes, belges, et britanniques dans la région des Grands Lacs africains se sont réunis au Ministère des Affaires Étrangères à Bruxelles, le 8 février, 1940.

Le premier délégué du Gouvernement de Sa Majesté le Roi des Belges a fait à la suite de prendre part aux travaux communs, le premier délégué du Gouvernement de Sa Majesté l'entame que a donc lecture d'une déclaration dont le texte est ci-annexé.

À la suite des réunions que ont tenues les délégués soussignés se sont trouvés d'accord pour recommander à leurs Gouvernements les trois projets de  
pactes ci-joint auquel le présent parlement

J VAN DEN HEUVEL.  
A VAN MALDEGHEM.  
Chevalier VAN DER ELST.  
A H HARDINGE  
C. F. CLOSE.  
JOHN A. C. TILLEY.  
EBERMAIER.  
von DANCKELMAN.  
Freiherr von LERSNER.

卷之三十一

## Appendix 1.

La Conférence n'abordera que le dossier, avant d'aborder la discussion qui va s'ouvrir, du démantèlement ou pas de l'application à celle-ci du droit point être envisagée comme modifiant et/ou remettant en cause les droits humains, ce qui concerne le transfert à la Belgique de droits et/ou de responsabilités qui ne sont pas l'objet ou sur une partie d'ceux, le point de vue sur ces deux derniers points qui n'a pas été jusqu'à présent placé. Elle n'entend point modifier ou créer de cette manière la question déjà débattue entre les Cabinets de Londres et de Bruxelles, de la mesure dans laquelle la non-reconnaissance à l'heure actuelle par la Chambre Belge du Traité d'ANNEXION de 1907 peut se concilier avec les dispositions de l'Acte général de Berlin sur les principes généraux du droit des gens. Le Gouvernement britannique aurait d'ailleurs fermé l'espoir que certaines divergences de vues relatives à la portée de ses traités avec l'ancien Etat indépendant ainsi qu'à ses propres obligations seraient simplifiées jusqu'à présent de reconnaître le nouvel état de choses au Congo, sans pour autant point à être heureusement applanies, étant donné dans cet ordre d'idées qu'il a été déclaré prêt à prendre part aux pourparlers actuels, en faisant abstraction, sans toutefois la préjuger, de la question juridique. Ses délégués se bornent, par conséquent, à rappeler, à leur format et en vue d'écartier toute possibilité de malentendu, les conditions auxquelles ils sont autorisés à intervenir au présent échange de

Annexe 2

Les délégués belges prennent acte de la déclaration dont le Ministre d'Angleterre a donné lecture avant l'ouverture de nos discussions.

Le Gouvernement du Roi, dans une correspondance antérieure, a déjà fait connaître au Gouvernement de Sa Majesté britannique qu'il ne pouvait partager son point de vue en ce qui concerne le transfert à la Belgique des territoires de l'Etat indépendant. Son Excellence a fait allusion à cette correspondance et les délégués belges sont d'accord avec elle pour ne pas soulever une discussion à ce sujet au cours des présentes pourparlers. Les conditions dans lesquelles l'Angleterre participe à ces négociations ont été acceptées par le Gouvernement belge dans une pensée amicale. Sir Arthur Hardinge a exprimé l'espérance que les divergences de vues qui séparent les deux Gouvernements ne tarderont pas à être apaisées.

Les délégués belges ont entendu avec une vive satisfaction cette déclaration qui répond entièrement à leurs propres sentiments.

*Convention entre la Belgique et l'Angleterre*

LES soussignés, délégués par leurs Gouvernements respectifs pour étudier et fixer le tracé d'une frontière définitive entre la Colonie du Congo belge et l'Etat africain allemand, au nord du Lac Tanganyika, se sont trouvés d'accord pour déterminer la dite frontière de la manière suivante, sous réserve de l'approbation de leurs Gouvernements:

Du Lac Tanganyika in East Africa

La frontière abandonnant la ligne mésiale de Los Lagos, passe par le point où le thalweg de la branche principale occidentale du delta de la Huallanca prend le nord de ce delta.

Elle emprunte ensuite le thalweg de cette rivière qui prend sa source dans le lac Kivu. Aux endroits où la rivière se divise, les deux cours d'eau détermineront aussitôt que possible la frontière.

La frontière suit la ligne indiquée sur la carte ci-jointe. Celle-ci passe par la Russie, aboutit, au nord, en un point de la frontière à l'ouest du village de Kostyukovo (poste) et Kissigney (boma).

Elle laisse à l'ouest notamment les îles Iwitsa, Niamanga, Kendo, et de Kanga, qui appartiendront à la Belgique, et à l'est les îles Kikaya (ou îles Kangu) et Wahu, qui appartiendront à l'Allemagne.

Anmerkungen

La frontière suit d'abord, dans la direction du nord, autant que possible, le cours de la rivière du point situé à mi-chemin entre la station belge de Goma et le bout de la frontière allemande de Kissenges jusqu'à une distance de 300 mètres au sud du village en rouge sur la carte II ci-jointe,<sup>9</sup> allant de Goma par Bussoro-Lwanga-Nakawanga-Bulunguba, au col entre le Bakeri et le Héhu. Pour le tracé de ce tronçon, il y a peu de tenir compte des établissements indigènes que cette ligne coupe, de telle façon qu'ils restent, autant que possible, en territoire allemand.

**A** partir de ce point, la frontière se déplace dans la direction du sud-est et court une distance de 500 mètres à l'est du village jusqu'à la hauteur du parallel de Niakawanda marqué au sud sur la carte II.

La frontière pourra s'écartier jusqu'à 1,000 mètres à l'Est du tronçon de chemin de fer qui présente l'écartement indigène du territoire allemand que l'éloignement de 600 mètres dans le sens de l'Est.

Au nord de Niakawanda le chemin n'est indiqué sur la carte. Il y a donc que d'une façon approximative.

Il est entendu que si le chemin s'écarte plus vers l'est que ne le montre la carte, la frontière ne pourra dépasser à l'est la plus grande dépression de terrain entre les versants du Nianongo et du Karissimbi indiquée approximativement par une ligne verte sur la carte II ci-jointe.

Au nord du parallèle de la colline de Bihina, la frontière doit être tracée de manière à ce que, se détournant vers l'est et utilisant dans la mesure du possible les accidents du terrain, elle atteigne, en passant à mi-chemin environ entre le Bihina et le Buhamba (voir carte II ci-jointe), la pointe nord du Hehu.

La section de frontière décrite ci-dessus à partir de la rive septentrionale du Kivu jusqu'au parallèle passant par le sommet septentrional du Hehu sera fixée et délimitée sur le terrain par une Commission mixte d'après les principes établis plus haut.

A partir du sommet du Hehu, la frontière se dirige en ligne droite sur le point culminant du Karissimbi (Barthelemy Spizell). De la pointe du Karissimbi, la frontière se dirige en ligne droite vers le sommet du Vissoke (Kisbasha). De là elle atteint le sommet principal du Sabino en suivant la crête de la chaîne de petits cratères qui s'étend entre ces deux volcans. Le sommet du Sabinio marque le point de contact des territoires allemand, belge et anglais. Au delà de ce point commence, vers l'est, la frontière anglo-allemande et, vers le nord, la frontière anglo-belge.

La frontière qui partage les eaux du Lac Kivu ne sera pas considérée comme une ligne de douane. En conséquence, la législation douanière des deux colonies riveraines ne sera pas appliquée aux marchandises transportées par les embarcations qui, au cours de leur navigation sur le lac, auraient franchi la frontière, à moins qu'il n'y ait déchargeement, transbordement ou tentative de fraude.

Cette disposition ne porte pas atteinte au droit de surveillance et de police que les autorités des colonies riveraines exercent sur les eaux soumises à leur souveraineté respective.

Les indigènes habitant au nord du Lac Kivu dans un rayon de 10 kilomètres à l'ouest de la frontière décrite ci-dessus auront, pendant un délai de six mois, à partir du jour où les travaux de délimitation sur place seront terminés, la faculté de se transporter avec leurs biens meubles et leurs troupeaux sur le territoire allemand. Ceux qui auront usé de cette faculté seront autorisés à procéder librement à la récolte des moissons qui se trouvaient sur pied au moment de leur départ.

Dans l'intérêt du maintien du prestige de la race blanche vis-à-vis des indigènes, l'exécution de cette convention devra avoir lieu, notamment en ce qui concerne l'évacuation des stations et des postes, l'enlèvement des drapeaux et des autres emblèmes d'autorité, dans une forme qui rende évidente aux indigènes la continuation des relations amicales existant entre les deux Gouvernements.

Les détails de la remise solennelle des postes seront fixés de commun accord par les fonctionnaires locaux des deux colonies, qui seront pourvus, aussi rapidement que possible, d'instructions concordantes.

J. VAN DEN HEUVEL  
A. VAN MALDEGHEM  
Chevalier VAN DEN EIST  
EBERMAIER  
von DANCKELMAN  
KURT Freiherr von LERSNER

Bruxelles, le 14 juil. 1910.

En vue d'assurer le maintien de certains droits et usages existant dans les territoires visés par le projet de convention signé ce jour, les soussignés se sont trouvés d'accord pour proposer à l'approbation de leurs Gouvernements respectifs les stipulations suivantes:

1. Le Gouvernement belge reconnaît à la Société des Missions évangéliques de Béthel près Béthelidje, le libre exercice de la propagande religieuse à Kwadij, et lui accordera le droit d'établissement dans l'île.

2. Le Gouvernement belge permettra aux autorités locales allemandes du Lac Kivu, après avis préalable à l'autorité locale belge à Kwadij, de recourir dans l'île les marins et les paraycavres nécessaires au Gouvernement Impérial pour ses services de navigation sur le lac.

Les autorités locales belges faciliteront, dans la mesure du possible, ce recours qui ne donnera pas ouverture à la perception de taxes plus élevées que celles qui sont exigées actuellement des nationaux belges.

3. Les autorités administratives allemandes du Lac Kivu ainsi que les indigènes de la rive allemande pourront sous le contrôle de l'autorité belge locale, continuer à se fournir gratuitement et sans obstacles de tout, à Kwadij et à Kitanga, du bétail et construction, du bois à brûler, et de la cassia nécessaire aux types locaux, sans la mesure où il le faudrait antérieurement.

Cette mesure sera constatée par une commission mixte.

Les quantités prélevées adéquatement par les indigènes johannites ou hongrois, ultérieurement en proportion de l'agencement de la population, mais sans que cette majorité puisse excéder le tiers.

4. Les habitants de la partie de l'île qui seraient le droit de continuer à habiter l'île à l'abri d'un ou deux bateaux de pêche, sans être obligés de céder à l'autre partie, ni formalité douanière.

J. VAN DEN HEUVEL  
A. VAN MALDEGHEM  
Chevalier VAN DEN EIST  
EBERMAIER  
von DANCKELMAN  
KURT Freiherr von LERSNER

Bruxelles, le 14 juil. 1910.

The undersigned, having been appointed by their respective Governments to draw up and fix a definitive frontier between their and the north western portion of German East Africa west of Lake Kivu, in accordance with the terms of the 1st July 1910 Convention taken into consideration the agreement concluded this day between the German and Belgian delegations subject to the signature of their respective Ministers, recommend to their respective Governments the following agreement:

I. When the frontier described in the agreement between Germany and Belgium of the 14th May, 1910, has been communicated and the territory which will be assigned to Germany under that agreement has been formally transferred to Belgium, Germany will cede to Great Britain the territory to the north and west of the frontier line marked on the accompanying map, or the area that territory has hitherto belonged to Germany, or has been recognized by the above mentioned agreement as belonging to Germany.

II. In exchange for this portion Great Britain will cede to the area of the said territory claimed against Germany under article 11 of the terms of the said 14th May, 1910.

III. The boundary agreed upon in the present agreement shall be demarcated on the spot by a mixed commission. The composition of this commission, the date of its meeting and its procedure, form the subject of a separate agreement.

IV. The following is the description of the boundary agreed upon. The boundary begins at the highest point of Mount Ngabang, in the Ngabang range, in Masisi. From the highest point of Ngabang the boundary follows the ridge of Mount Mbomeng in a north-easterly direction as far as the point (a) marked on the map. Then it runs in a curved line to point (b) on the ridge of the hill Gwanga, in the northern range of the Masisi mts., thence along the crest of that ridge to a point (c) on the head of the confluent of the Rivers Vigeo and Masisi, and thence to the mouth of these rivers.

From the junction of the Rivers Vigeo and Masisi, the boundary follows the ridge of Mount Mbomeng down to point (d). From the source of the River Vigeo the boundary follows a straight line to point (e) on the map, 4 miles north-west of the hill Gwanga.

From point (e) the boundary runs in a straight line for 14½ miles at an angle of 63° east of north (true) to a point (f), thence in a straight line for 16 miles at an angle of 44° east of north (true) to a point (g), and thence in a straight line for 12 miles, at an angle of 46° east of north (true) to a point (h).

The section between points (f) and (h) is described on the assumption that the point (f) is the south-western corner of the Lake Chikungu (Kivu). Should this prove to be the case, the boundary will follow a straight line from the point (f) to the said corner.

In marking out the boundary along the three straight lines above-mentioned





Proposed meeting the will of  
United States between Foreign  
and Foreign Territory in Alaska

as a continuation of continental Project No. 101-4

Franklin  
January 4, 1915.