

EAST AFR PROT

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Kenya M.

Date

19 Oct 1911

Last previous Paper

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Kenya Forest Commission

Consider the day's business. Mr. Brooks
of the Forest Commission has the first choice
of first class on the application for

Mr. Fiddes.

This is a direct challenge of the Secretary of State's liberty in approving of ~~the~~ concessions in the Kenya Forest, and as such demands careful consideration. In the minutes and drafts on H.31767 our attitude is that it is open to the Secretary of State to invite concurrent and competing offers from the two applicants now in the field. The same attitude coloured my interview with Mr. Macmillan reported in H.3361 below. It is evident that if Mr. Frewen's contention is justified that attitude will have to be abandoned. It has never occurred to me nor apparently to Mr. Head, who has been familiar with Mr. Frewen's correspondence from the very start, that Mr. Norton Frewen and his friends (among whom are or have been included Lord Winchester, Lord Warwick, Lord Brooke, and Lord Dudley) had acquired a position in this country which made it necessary to grant them the first concession in

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the

the forest irrespective of other applications.

The claim made by these gentlemen to be the "discoverers" of the forest appeared very early in the correspondence and was thus dealt with by Mr. Head in his minute dated the 12th of April 1907 on dev. 71613/07.

"I do not suppose that it is proposed to consider seriously their claim to preferential treatment on the ground of having discovered (as they say) the forest - if it may be as well to dispose of that ~~at once~~ and for all. If by "discovery" they mean the finding of a forest hitherto unknown to Europeans their position is untenable. For Mr. Mackinder, the Director of the London School of Economics, passed through the forest some years ago when he made the ascent of Mount Kenya and at Fort Hall we have had a Collector within easy reach of the forest for a considerable time. If by discovery they mean that they have tested and shown for the first time to the world the value of the forest, it is only necessary to refer to what is stated in the earlier part of the minute, viz., that Mr. Hutchins says that the description of the forest applied for is vague and unsatisfactory, that some of the best forest is not mentioned in the applications, and that on the western side most of the area applied for contains no forest. Mr. Antrobus and I have just seen Mr. Hutchins and find that he does not claim to have spent more than £4,000 or £5,000 in exploring the forest, so that this is a small matter in an easy case."

Mr. Head has pointed out that it was their discovery of the forest which induced in the despatch of Mr. Hutchins to report it that only necessary to observe that it had been decided to engage Mr. Hutchins to report on the forest resources of the Protectorate in February 1906. It see minute

on C.O. 3867/06 and that as far as the correspondence shows, the application of Mr. Frewen and his friends was first heard of here in a despatch received from the Governor on the 18th of May 1906. (Govt 17670/06)

The correspondence has pursued a dilatory course with singularly little result ~~even~~ since it began in 1906. Various proposals have been made and various reports have been furnished and commented on by one side and the other, but I cannot discover anywhere in the correspondence ~~a definite statement~~ that Mr. Frewen and his friends shall have the first concession in the forest or indeed any concession in the forest. On the ~~contrary~~, nothing has ever been said to indicate that they would not be granted a lease, and they have been fortunate so far in the fact that, until quite recently, no other applicant for a concession has appeared, so that the question of prior rights has not until now arisen. In a letter of the 21st of April last we called Mr. Frewen's attention to the interview which he had with Sir F. G. Ward in this country in January, ~~and~~ and that Mr. Arcourt thought that the time had now come when Mr. Frewen and his colleagues should state definitely whether or not they intended to proceed further in the matter.

Mr. Frewen's reply (13/4/0) was to the effect that they were quite ready to make application for a lease if they could have some further information about railway rates and royalty.

Further dilatory correspondence on these subjects has since passed without any very definite result, though Mr. Frewen has, in his letter of the 6th of May (14915) accepted the principle that the construction of

a railway into the forest would have to be attached to the grant of any concession.

Upon ~~case~~^{date} Dr. McDonell's letter dated the 29th of September 1876, on which we took up the attitude as to concurrent offers referred to in the opening sentences of this minute,

It would no doubt be a great blow to Mr. Frewen and his friends if they did not now get a large concession in the forest; but I cannot see that they have any claim to such a concession as being "discoverers", nor do I think that the correspondence with them gives them a position which deserves the Secretary of State from considering other applications and from accepting any other application which might offer greater advantages to the Protectorate than any offered by Mr. Frewen and his associates. It is held, however, that if no application were made to the Government than theirs were rejected, the several other applicants of equal merit, entitled to the concession in virtue of priority of application, are at expense to suffer they have already gone in the matter.

If this view is accepted, I would propose to write to Dr. McDonell at once, explaining, as in the first part of para. 3 of our letter of 31/767 that Mr. Harcourt considers that the only proper method of procedure is to grant a concession only in the first instance to which the application to construct a railway into the forest would be attached, and that it is for the purpose of obtaining this concession that he is seeking definite offers for such concession that he is seeking from the

Governor

A. M. & Co.
affectionately yours

Governor the further information referred to in our letter to Mr. Frewen of the 13th of October 1876, to go on to say that Mr. Harcourt cannot admit that Mr. Frewen and his friends are the discoverers of the forest in any sense which would justify him in refusing to consider other applications for the concession or would debar him from accepting any other offer which was more to the advantage of the Protectorate than an offer secured on the same information free Mr. Frewen and his friends, but that in the event of the offers received being of equal merit, he will be prepared to give due consideration to the fact that Mr. Frewen and his friends were the prior applicants and have already gone to some expense in the matter.

If the contrary view is taken, and it is held that, by virtue of the negotiations which have already taken place, Mr. Frewen is in the position which makes it necessary to give him the first chance, we should acknowledge the receipt of this letter, and while answering on the question of "discovery" as proposed above, say that the Secretary of State is ~~over~~ the last applicant in view of the correspondence and negotiations which have already taken place, to invite an offer from him on the receipt of the further information which the Governor has been asked to furnish, before offers are invited from other applicants. In this event it would be necessary to tell Mr. McDonell with reference to our letter of the 13th of October, that on further consideration of the position of the applicant for a concession in the forest who is as Mr. McDonell

as every player in the field, the Secretary of State is of
opinion that he is committed to making the first offer of
the proposed concession for a lease of the forest, coupled
with the obligation to construct a railway, to that
applicant before any other applications can be considered.
I should also ask permission to inform Mr. McLennan semi-
officially that owing to my not having ascertained the views
of the Secretary of State beforehand, that part of my con-
versation with him which contemplated the invitation of
concurrent offers from applicants must be regarded as
based on a misunderstanding, as it is found that we are
committed to invite an offer from the first applicant
alone in the first instance.

(In all that is said above it must be remembered
that a small lease of 2,000 acres with the option to take
up another 2,000 has been granted to Lord Cranworth in the
forest on the Western slopes of Kenya, on the ground that it
can be clearly differentiated from these applications
for large concessions and that it is in no way involved
with the construction of the railway into the forest.)

Yours

As

Sir J. Gardiner,
I have got by my self
a copy of your people letter I can see
why it made a few writing up
and put attention. Pd 3 offo

14/11/10

34522

Inver Lodge

Maas Cross R.S.R.

Co. Galway

OCT 31

Oct

905

Dear Sir
 I have the liberty to
 acknowledge your's 31762/14/13
 & along to you
 I shall like to
 be prompt to put at to
 the start of State, as
 I can see
 the old lesson
 the forest are com-

in this, and an honorable
representative to sue

Lie. Warwick, Lieut. Brooks,
and the first class

the first were. We are
as far as we can be.

However, that Court,
to the goodness of which we
are known, is now dead!

I enclose Report &

forney, we are at least
3000\$ at a pocket 154

It was no discovery &
application, in 906 which
resulted in the dispatch
of Mr. Hatchins to
report to me
Report not

The negotiations as
to the payment have been
but much protracted,

white is a better

color of which

had some print

Silvia

Bethel n

your first off

Proctor Marion

the 2nd Sept

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and 5th

80

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Downing Street,

6 November, 1911.

DRAFT

MORTON FRIDGES, ESQ.

MINUTE

Mr. Butler. 2nd Nov.

Mr.

X Mr. Frides. 4/11/11

Sir H. Just.

Sir J. Anderson.

Lord Euston.

Mr. Harcourt.

audited and signed

1910

34320

Sir,

I am directed by Mr. Secretary Harcourt to acknowledge the receipt of your letter of the 17th of

October, relating to your application for a concession in the Kemia Forest.

2. Mr. Haycourt has come to the conclusion that the only proper

method of developing the Forest is to grant, in the first instance, a single concession to which will be

attached the obligation of constructing a railway from a point on the Shambala

Railway into the Forest. Such a

line would be
parallel to the
Shambala Railway
and run through the
Kemia Forest.

concession

concession would have to be the subject of special negotiations and special conditions would be attached to it. Later concessions would be granted on more onerous conditions in consideration of the fact that by that time the transport difficulties would have been overcome. It is with a view to obtaining definite offers for a first concession of this nature that

Mrs Harcourt is now obtaining from the Governor the further information referred to in the letter from this Office of the

13th of October.

Mr. Harcourt regrets that he is unable to admit that you and your friends are the discoverers of the forest in any sense which would justify him in refusing to consider other applications for the concession in question or would deter him from accepting any offer which

was

more to the advantage of the Protectorate than the offer which will no doubt be made by you and your friends on the receipt of the further information which has now been asked for. In the event, however, of the offers then received being of equal merit, he will be prepared to give due consideration to the fact that you and your friends were the first applicants and have already gone to some expense in the matter.

I am, etc.,

S. H.

St. Georges