



EAST AFR. PROT.

C. O. 25054

REC^d 26 JUL 09

25054

Governor No. 364

10

1909

Estimates - 1909-10.

2 July

at Previous Paper

20492

Submits details on reductions suggested by Capt. & suggests alternative reductions - £10000 Police Encumbrances, £4000 Police Transport, £10000 Heavy Special equip. £5000 Police, Total plant of £15000 New Roads & Bridges - Total £50334.

Mr. Reid

This despatch proposes that £5,034 of the sum necessary to be made in the Draft Estimates should be made in other directions than those we suggested. The despatch is convincing and I think we may safely approve.

I gather that the question of restoring £1,500 to the vote for New Roads & Bridges, by means of a supplementary estimate referred to in par. 7(5), can stand over for the present.

Approved, by comm. Secy. A.S.

1909

Enc 30 July

(including copy of our desps. on 6/2/09)

B.I.C. City Comm. 200/12 Aug

+ work with refer. to the latter part of the 6th para. of the desps. for a replacement of the areas in which municipal & private habit are referred to the Commission of

PRINTED BY THE GOVERNMENT

at subsequent Paper

20261 (off-...)

refer...

... looking at that it is not part
of the function of a post. official to
occupy himself with work of the kind.

at once.

H. J. R.

2/VOL



C.O.
25054

R.L.C.
Governor's Office, O.C.
Nairobi,
July 2nd 1909.

EAST AFRICA PROTECTORATE

No. 564

11

My Lord,

I have the honour to acknowledge the receipt of Your Lordship's despatch No. 295 of the 3rd ultimo relating to the Estimates for the current year and to thank Your Lordship for the latitude allowed me in paragraph 9 to suggest the various branches of expenditure, by economies on which the total reduction necessary may be effected.

H. J. Lucas
15/7/09

2. That reduction, exclusive of those items already expressly eliminated by Your Lordship's instructions, amounts to £5,054, and not £4,654, owing to the reinstatement of £400 for Mombasa and Nairobi Telephone Exchanges originally deleted but subsequently restored in accordance with the sanction conveyed in Your Lordship's telegram of the 18th ultimo.

J. Lucas
20/7/09

3. Your Lordship suggests a reduction of £1,500 on the Police Estimate as a result of the re-organisation of the Force by Captain Edwards. Pending receipt and consideration of Captain Edwards' report it is not possible to determine where this reduction can be effected but it is certain that owing to delays in making

H.M. PRINCIPAL SECRETARY OF STATE
FOR THE COLONIES,
DOWNING STREET,
LONDON, S.W.

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Final (Ea) 18/15/09 11/2007

(2)

making promotions and filling vacancies savings of at least - and as a matter of fact considerably more than - £1,500 will be effected on the current year's Estimates. The reduction of the Police Force, on which alone depends a reduction in the Police Vote (assuming the Force to be up to the authorized strength for the whole 12 months) must necessarily depend on the Inspector General's recommendations and the extent to which they are adopted. I have had some conversation with Captain Edwards on this matter and it appeared to me that he was convinced that material reductions could be effected. In the meantime, however, all we can say is that there will be considerable savings on the Police Estimates for 1909-10 as submitted to the Colonial Office.

4. Your Lordship proposes a further reduction of £400 on the Immigration Department. This is based on the assumption that, until Indian Immigration (& indentured) is sanctioned, there is no necessity to maintain a separate Immigration Department. Such is not, however, altogether the case. It is necessary to keep up a certain Staff in order to carry out the provisions of the "Immigration Restriction Ordinance 1906". The whole cost of the Immigration Department is only £295, of which £400 is the salary of the "Protector of Immigrants". This Department has recently for purposes of administration been amalgamated with the Transport Department. The Staff of the two is more or less interchangeable and I do not think it could be reduced as long as the latter Department continues to perform the duties which now devolve

upon it. It is in my opinion rather a question of re-arranging the work of the Transport Department than of effecting any reduction under "Immigration". I think that, whatever re-organisation of that Department may take place it will always be necessary to have an officer with some special qualifications and with an adequate staff to perform the duties of "Principal Immigration Officer".

I think that when a vacancy occurs in the post of "Director of Transport" the duties and existing functions of the Transport Department should be carefully reviewed. It has often appeared to me that its existence is, to a certain extent, a survival of the pre-railway days and the period when up-country officials were to a far greater extent than at present dependent on Government for their transport. But I do not think that any reduction in the "Immigration Department" can be effected either now or in the future.

5. Your Lordship's next suggested reduction is one of £2,000 on the Vote for "Agriculture, Special Expenditure", viz: "measures to be taken for combating diseases of stock". It will be remembered that the expenditure originally contemplated for this purpose was £19,500 of which £16,500 was sanctioned at the time of Mr. Churchill's visit to East Africa at the end of 1907, in a supplementary estimate for 1907-08 and £3,000 in the Estimates for 1908-09. It now appears that the cost of the necessary preventive measures was underestimated; hence the additional provision

provision asked for in 1909-10. Moreover, at the recent conference, presided over by Sir David Bruce, still further measures were strongly recommended and unanxiously agreed to by those present, including the President. Not only, therefore, is the whole provision of £6,000 required but a supplementary estimate will in all probability require to be prepared during the current year.

Apart from the vast and steadily increasing herds of cattle owned by the natives, a large amount of capital has been invested in live-stock by white settlers and to terminate or curtail the measures taken by the Government to prevent the spread of disease would in all probability lead to the most disastrous results. In any case the risk would appear to be too great to take for the sake of a few hundred pounds. The set-back which the country would suffer were the Government to discontinue to adopt every possible precautionary measure would be very great. Even if there were to be no serious spread of cattle disease the confidence of stock owners would undoubtedly be shaken and the development of that industry would receive a severe check. I do not therefore think that any reduction on the Vote can be made until the effectiveness or otherwise of the Government measures for combating disease of stock has been given a full and thorough trial.

6. The remaining definite suggestion for reducing the Estimates is the postponement of the appointment of the Quantity Surveyor and Office Superintendent

(5)

in the Public Works Department which would result in a saving of £500 and of further economies in the Department, which would bring the savings under Schedule 28 up to £725.

I do not think that any reduction of the proposed Public Works Department Staff would tend to any real economy. Our Public Works Department has during the past few years grown from practically nothing to one of the greatest importance. Of late years we have constantly suffered from the want of an adequate and efficient superintending staff. Recently ^{at} temporary ap-
-pointment was made of ^a Commissioner of Public Works and this Officer has always laid the greatest stress on the importance of proper supervision over the large number of Asiatics and Africans employed by the Department. The post of Office Superintendent has already been provisionally sanctioned by Your Lordship and has for some time been filled by an officer whom it is now proposed to place on the permanent establishment. Owing to the absence of a Quantity Surveyor there have in the past been considerable delays in carrying out works and occasionally financial complications owing to the difficulty in obtaining accurate estimates of the costs of buildings. Both these appointments appear to be of the greatest importance for the efficiency of the Department. It must be remembered that apart from purely Government works Municipal and private projects are now constantly being referred to the Commissioner of Public Works and absorb a considerable time of the Staff of his Department.

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Department. I would therefore most strongly deprecate any reduction of the Staff proposed, in spite of the fact that the programme of new works for 1909-10 has been considerably curtailed.

7. In order to effect the further reduction of £5,054 referred to in paragraph 2 of this despatch I have the honour most respectfully to recommend the following measures in lieu of those suggested by Your Lordship:-

(1) Police, Personal Emoluments - a general reduction of £1,544. As I have already stated it is not yet possible to show exactly where this saving can be effected on the Staff as detailed in the Estimates. But it is certain that during the current year economies to this extent will be effected and it is probable that the re-organisation of the Department will in further years ensure a reduction in the current year's Police Vote to an even greater extent.

(2) Police Transport - a reduction of £400. This was conceded by the Inspector General of Police after the second reading of the Appropriation Ordinance and reported to Your Lordship in Sir James Hayes Adler's despatch No. 110 of February 26th 1909.

(3) The Railway Manager has reported that, as he is unable to come to a satisfactory arrangement with the Uganda Protectorate, he will not require the £1,000 provided for "Lights on Lake" under Schedule B as "Railway Special Expenditure" during the current year.

(4) Owing to the deletion of all provision for new "Major" Public Works the Commissioner of Public

Works is able to reduce the provision for "Tools and Plant" under Public Works Recurrent by £500.

(5) There remains £1,500 to be deducted and the only suggestion I can make is that the Vote for "New Roads and Bridges" be cut down to that extent. With regard to this item it is to be hoped that Treasury sanction may be obtained to retain the £1,500 in a supplementary Estimate as intimated in paragraph 2 of Your Lordship's despatch No. 122 of 24th March 1902.

8. I have provisionally sanctioned the alterations in the Estimates consequent upon the adoption of the foregoing suggestions and I trust that in view of paragraph 2 of Your Lordship's despatch under reply above quoted that my action in doing so will meet with Your Lordship's approval.

I have the honour to be,
With the highest respect,

My Lord,

Your Lordship's most obedient,
humble servant,

[Handwritten signature]



Gov-25054 B.A.P.

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B.A.P. No. 421
The C. A. G.

DRAFT.

Aug 09

Sir,

I have the honour to ack. the recd. of your despatch No. 384 of the 2nd of July, and to inform you that I approve of the manner in which you propose that the total reduction necessary to be made in the Estimates of the Pret. for the current year should be effected.

MINUTE.

- Mr. Denny 5/4
- Mr. Lewis 5/8
- Mr. Just.
- Mr. Antrobus.
- Mr. Cox.
- Sir C. Lucas.
- Sir F. Hopwood.
- Col. Seely.

2. With reference to the statement towards the end of the sixth par. of your despatch, I request that I may be furnished with an explanation of the cases in which municipal and private projects are referred to the Commissioner of Works, since it does not appear to be any part of the functions of a Govt. official to occupy himself with work of this kind.

I, etc.,

Signed: CREWE.

*No. 421 is a new
reference to the
Act of 1876
which...*

B/L. b. 12 Aug
6998

City of Cape Town
2763/12
25054