

DON ESTIC

EAST AFR PROT.

No.

12904

C.O.  
12904REC'D  
REC'D 12 APR 36

(Subject)

Individual

M.J.W.

1906

Paper

previous Paper.

FEB 8  
1936

Draft Ordinance.

Immigration Restriction

Submits

(Minutes)

for Law  
for Arbitration

The Off. Ord. coincides with the Natal Act of 1903 and the Zanzibar Off. Decree (no. 23154/35) it follows the latter pretty closely, excepting with regard to the "Working class" which is here included in the census of -

The Off. Ord. reproduces with very little alteration every section of the Off. Decree except §23, in place of which it reproduces sections 25-30 of the Natal Act.

On the whole it is much that sections 25-29 of this Off. Ord. (which are not in sections 25-30 of the Natal Act) are more definitely than §23, 24 of the Off. Decree. Under the Natal Act making fuller provision as to restriction forms.

The Off. Ord. also contains one section of the Natal Act which is not found in the Zanzibar Off. Decree. See every section is founded on Natal, see 19-20 which I give no digestion.

There are one or two minor points to notice

sec 5(1) reads the after "proceeds" (as in Mr. Barth's Bill)

sec 6(1) "before" which "impose" (as in Mr. Barth's Bill)

sec 7 (1)(a) Mr. Barth has substituted "provision" for

"right" - but "right" occurs later in Nalde  
Ganguly's Bill - and "provision" probably  
means "right" provision probably

sec 14 last words "the Act" should "this Ordinance"

sec 16 "provided they have made proper provision for police protection" - except that, from Nalde sec 16. In  
"protection" - except that, from Nalde sec 16. In  
Ganguly's Bill there §15 "public" - substituted for  
"police" - Ganguly I do not see what the provision  
means in either case.

In the Nalde Bill it may refer to the following section  
of which does not appear either in Ganguly's Bill  
or in this Draft Bill:

sec 31 last after "make" insert "amend and repeal" and  
before "cancel" insert "with"

sec 32 new, not for "officers" but for "Felicity Manning  
Committee"

sec 33(1), b(2) insert "any" before "contravention"

sec 34 Ganguly's penalty Rs 1000 reduced to Rs 750

sec 35 last line "before" should "after" (as in Mr. Barth's Bill)

Mr. Barth's Bill - same error appearing as in the Bill)

sec 36 Ganguly's penalty Rs 1000 increased to Rs 1500  
and also right in the Nalde Bill apparently in  
Ganguly's Bill the punishment is reduced to  
that in Nalde Bill.)

The Draft Bill requires punishment throughout

These remain the points raised by Mr. Barth's first  
letter to me (attention to the top) which I think must

be to 7-10

? Stand 7-10, each of others with criminal cases  
committed and persons found guilty - especially an  
attempter of his kind - how it differs  
from Ganguly's Bill, and the substance

of Mr. Barth's letter... & also call attention to the point  
in Sec 16 and the parallel in Secs 34 & 35, and  
not for these obtain

Mr. J.B.

Ans Anti-Bill

I agree with Mr. Risley's minute.  
S 16 seems to me unworkable as  
it stands. I can find no meaning  
for the provision as to "police protection"  
unless the idea is that the master  
is to get the police to watch the wife  
to prevent desertion. "proper provision  
to prevent desertion" seems to be  
the kind of phrase needed

Proceed as proposed

H.B.  
8 May

Abd. May 19  
at once

11 King Edward

St. Toronto

12904

.75.06

REC'D

12 APR 06

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Perry

I am enclosing  
you a copy of the decree  
and you can see what  
is modelled closely on  
that memorandum  
Recd Dec 15 83  
I will send the  
new draft decree  
as soon as I have  
had time to look it  
over & do some more  
work on it.

Yours

11 Karp Beach with

O. Temple Jr

12904

~~75.06~~

RECE.

12 APR 06

177

*Wiley*

I am enclosing a  
transcript of testimony  
as you can see we had  
moderately in  
that nomination  
to the system Oct 15 B  
reduced to the

new draft decree

of which appears  
to be well &  
an advantage to  
us market stones

*Wiley*

which will be had - as it is necessary to absolutely  
root divinity & the & according to absolutely  
the ability to prohibit the existence  
of the same work. Not water & Africa  
I have no actual to give the application  
presented as to which I do not have written  
the people present - for the purpose  
in the absence of the examining some  
other of Paros has stated & distinctly the  
open actually abolished in view of support  
it is the law passed to much slight  
Sect 4 Sub 8) will be on in Europe. &  
have set a hearing place & is water  
Lect 19 a word being a public & not  
other part - - - - - - -  
particularly by me so much in my opinion  
for as the more absolute to make  
any

any difference to be noticed  
between those sections of  
the water! In former  
years I have observed  
a mean of 7 m. as varying  
with the most common  
the old R. Rose hills to which  
the 80' at cause  
was measured to - in the

fact & 110' has been a  
modest mean, and by  
water of 100' or so some  
footing on a sand bar  
the same as old river  
which is important the  
water of 100' since there  
is no sand bar now  
as far as I can see

in fact

W. H. B. Books  
Tunbridge St  
Conn. 1878  
12904

Rapids

REC 12 APR 06

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for the water I would  
say 100' or so is  
referred to as unoccupied  
has been old river  
and I find it far distant  
with the only other rocks  
in the stream 15 m. away  
among the old drifts but  
I don't understand

any difference in the treatment  
of water than relates to the  
advantages of the former.  
being - but the expense  
of the necessary  
water would necessarily  
be about the same.  
The old stone walls to which  
I am so used to cause  
me much trouble to be  
able to move to the

last  
In the 1884 year had a  
notebook made, and by  
water I mean a few  
footing or a small pier  
the diameter not more  
than to support the  
water to form a head  
so as to cause current  
to move water or to  
turn a wheel or to

Wash

16 May 1906

Trans. Et

12904

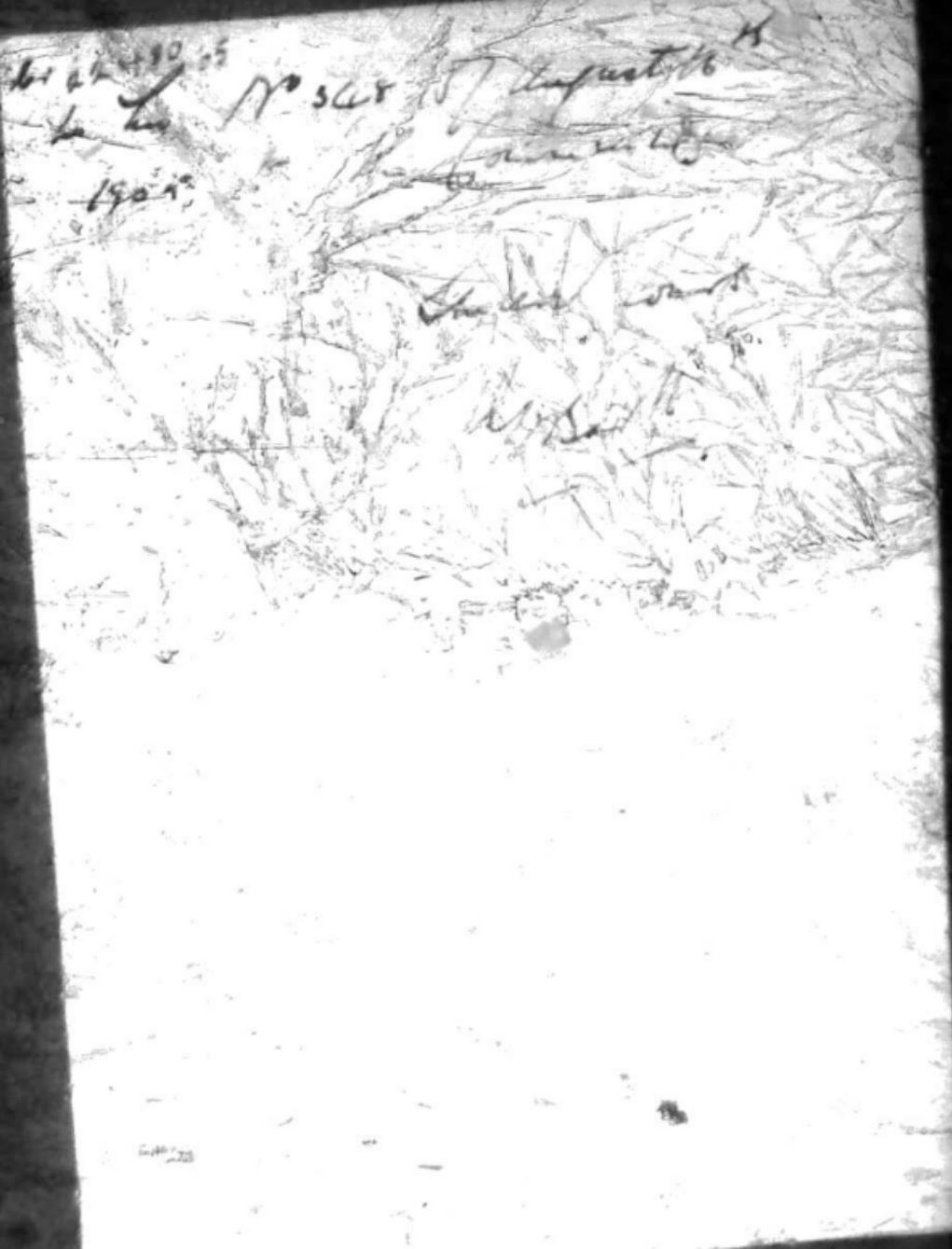
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R. H. Kelly

REC  
REG

12 APR 36

for you who have  
the time to take up  
writing to me in particular  
I do this as I expect  
find it very interesting  
with the subject of  
the stone structures  
among the Indians  
as a general rule



1644-1905  
Leu No 368 15 August 1905

1905

Shrub with

white

AN ORDINANCE.

Enacted by His Majesty's Commissioner for the  
East Africa Protectorate.

H.M. Commissioner.

No. of 1906.

Restriction of Immigration.

It is hereby enacted as follows:-

Part I.

1. This Ordinance may be cited as the

"Immigration Restriction Ordinance 1906".

2. In this Ordinance the following

terms shall have the respective meanings here-

by assigned to them unless the context

otherwise requires; that is to say:-

"The Protectorate" shall mean the East Africa

Protectorate.

"The Principal Immigration Officer" shall

mean the officer appointed by the Commis-

sioner to have charge of the administration

of this Ordinance.

"Immigration Officer" shall mean the Principal

Immigration Officer, any Assistant thereto,

or any other officer appointed by the Commissioner for the purposes of this Ordinance.

Appointments.

3. The Commissioner shall appoint an officer, (hereinafter referred to as the principal Immigration Officer), to have charge of the administration of this Ordinance, and may appoint such number of assistants to the Principal Immigration Officer as he may deem fit.

Exempted persons.

4. This Ordinance shall not apply to:-

(a) Any person possessed of a certificate in the form set out in Schedule A. of this Ordinance and signed by the Immigration Officer.

(b) The officers and crews of His Majesty's fleet or of the fleet of any friendly power.

(c) Any member of His Majesty's military forces.

(d) Any person duly accredited to the

Protectorate

Protectorate by or under the authority of  
the Imperial or any other Government.

(e) Any person the subject of a Foreign  
Power having treaty rights within the  
dominions of the Sultan of Zanzibar who is  
not a prohibited immigrant under Section 5  
of this Ordinance and who is possessed of a  
guarantee in the form set out in Schedule B.  
of this Ordinance signed by the local Con-  
sular representative of such power.

(f) The wife, and any child appearing  
to the Immigration Officer to be under the  
age of sixteen, of a person not being a  
prohibited immigrant, provided they are not  
themselves prohibited immigrants under Sub-  
sections (b) (c) (d), (e) or (f) of Sections  
5 of this ordinance.

(g) Any person who shall satisfy an  
Immigration Officer that he has been former-  
ly domiciled in the Protectorate and that he  
does

does not come within the meaning of any of  
the sub-sections (b), (c), (d), (e) and (f),  
of Section 5 of this Ordinance.

Immigrants. 3. The immigration into the Protectorate by land or sea of any person being or appearing to be of any of the classes defined by the following sub-sections, herein-after called "prohibited immigrant", is prohibited; that is to say:-

- (a) Any person without visible means of support, or any person who is likely to become a pauper or a public charge.
- (b) Any idiot or insane person.
- (c) Any person suffering from a loathsome or a dangerous contagious disease.
- (d) Any person who, not having received a free pardon, has been convicted, in any country of murder or any offence for which a sentence of imprisonment has been passed for any term, and who by reason of the circumstances connected therewith, is deemed to be

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an undesirable immigrant; but this provision shall not apply to offences of a political character not involving moral turpitude.

(e) Any prostitute, and any person living on or receiving, or who may have lived on or received any part of the proceeds of the prostitution of others.

(f) Any person deemed by the Immigration Officer to be an undesirable immigrant in consequence of information or advice received from any Secretary of State or Colonial Minister, or through diplomatic channels or any Minister of a Foreign Country, or from any other trusted source.

#### PART II.

Examination of Immigrants. 6 (1) Any person desiring to enter the Protectorate shall before being allowed to do so, appear before the Immigration Officer who shall, after such examination as he may consider necessary, inform such person and the master of the ship, if any, which has conveyed

conveyed him to the Protectorate, whether he is a prohibited immigrant or not. Provided that if such person withholds or conceals from the Immigration Officer any fact or information which would bring such person within any of the classes of prohibited immigrants defined in Section 5 of this Ordinance, he shall be deemed to have contravened this Ordinance.

(ii) If such person appear on examination to be a fit and proper person to be received as an immigrant into the Protectorate, the Immigration Officer shall furnish him with a certificate in the form set out in Schedule A. of this Ordinance.

7. Any police officer or Immigration Officer may, subject to the provisions herein-after contained, prevent any prohibited immigrant from entering the Protectorate by land or sea.

Any

8. Any prohibited immigrant making his  
unlawful entry or prohibi-  
ted immigrants.  
way into or being found within the Protec-  
torate shall be deemed to have contravened  
this Ordinance. Any person convicted under  
this Section may, in addition to liability to  
removal or otherwise, be imprisoned with or  
without hard labour for any term not exceed-  
ing six months. Provided that such imprison-  
ment shall cease if and when arrangements are  
made for the deportation of the offender from  
the Protectorate:-

9. No person who comes within the defi-  
nition of a prohibited immigrant shall be

released from the operation of this Ordinance,  
or allowed to be or remain in the Protectorate,  
merely because he has not been notified not to  
land, or because he may have been allowed to  
land through oversight or through want of  
knowledge that he was a prohibited immigrant.  
Proof adduced within twelve months after any  
person has entered the Protectorate that he

he is of any of the classes whose entry is prohibited shall be sufficient evidence that such person was a prohibited immigrant, and such person shall be liable to be then dealt with as a prohibited immigrant.

10. If there shall be reasonable cause to suspect that any person has contravened this Ordinance, and if in order to prevent justice from being defeated it is necessary to arrest such person immediately, it shall be lawful for any Immigration or Police Officer to arrest such person forthwith without having a warrant for that purpose, and he shall be required to bring such person before a magistrate as soon as may be; or should the ship from which such person has landed be on the point of departure, then such person may be handed over to the custody of the Master of the ship who shall be obliged to receive and keep him on board.

11. Any person appearing to be a prohibited immigrant within the meaning of

section 5 of this Ordinance, and not coming within the meaning of any of the sub-sections (b), (c), (d), (e), or (f) of the said section 5, may be allowed to enter the Protectorate upon the following conditions:-

(a) He shall before landing deposit with the Immigration Officer,

(i) if a native of Asia or Africa, the sum of Rs 50.

(ii) Any other person, the sum of Rs 750.

(b) If such person shall, within one week after entering the Protectorate, obtain from the Immigration Officer a certificate that he does not come within the prohibition of this Ordinance his deposit shall be returned.

(c) If such person shall fail to obtain such certificate within one week his deposit may be forfeited and he may be treated as a prohibited immigrant.

In case of any person entering the  
Protectorate under this section no liability  
shall attach to the vessel or the owners of  
the vessel in which he may have arrived at  
any port of the Protectorate.

12. No owner may authorise the  
Pr. Admin. Officer to make a con-  
tract with any shipper, or agent of any  
shipper, or any other person, to bring any prohibited  
immigrant to the Protectorate to a port  
or place in the Pr. Admin. Officer's country of  
birth and any place in his personal  
effects or luggage by any officer on  
board such vessel.
13. Any person shall be instrumental  
in bringing into the Protectorate any idiot  
or insane person without a written or printed  
Authority signed by the Principal Immigration  
Officer shall be deemed to have contravened  
this ordinance and in addition to any other  
penalty shall be liable for the cost of the  
maintenance of such idiot or insane person  
whilst

whilst within the Protectorate.

arriving vessels.

14. Any Immigration Officer shall for the purpose of this Ordinance be empowered to board as often as may be necessary all ships entering inward at any port of the Protectorate in the performance of his duties under this Ordinance.

15. The master of a ship arriving in any Protectorate port shall, upon being there-to requested by the Immigration Officer at such port, furnish to him a list in duplicate signed by himself of all passengers and other persons then on board not forming a portion of the regular crew of the vessel.

16. A master shall, if required thereto prior to his departure from Port, produce his Articles and muster his crew, and if it be found that any person named in the Articles, and who in the opinion of the Immigration Officer would be a prohibited immigrant,

not

not then present, such person shall be deemed to have entered the Protectorate contrary to this ordinance, but the Master and Agents of the ship, provided they have made proper provision ~~for his/her protection~~, shall not be responsible for any contravention of the provisions of this Section.

Punished by magistrate  
of number of crew.  
also for return in  
custody to ship.

17. Should the Master of a ship charge any member of his crew or stowaway or extra hand before a local Protectorate Court with a crime or offence committed at some time prior to arrival or during the vessel's stay in Port the magistrate may, at the request of the Immigration Officer and on representation by the Immigration Officer that the accused is a prohibited immigrant, in awarding punishment, order that, on expiry of the sentence or on the sooner readiness of his vessel to proceed to sea, the prisoner be taken from gaol and conducted in custody aboard his ship for conveyance away from the Protectorate. Any person contemplated

by this Section brought before a Magistrate  
and discharged shall be ordered by the Magis-  
trate to be immediately conveyed back to his  
ship. An order shall not be made under this  
Section in which the Magistrate  
considers the offence proper for trial.

regulation of inter-  
course between shore  
and vessel.

liability of Master  
and Owner.

of each such prohibited immigrant landed or who may land and the vessel may be refused a clearance outwards until any penalty incurred has been paid and until provision has been made by the master to the satisfaction of the Principal Immigration Officer for the conveyance out of the Protectorate of each prohibited immigrant who may have been so landed, and the vessel may be made executable by a decree of His Majesty's High Court of the Protectorate or other Courts in which the owner is justiciable in satisfaction of any penalty imposed under this Section.

The word "clearance" as used in this Ordinance includes all the documents ordinarily issued by the Collector of Customs to a ship about to leave Port, including the document known as the Bill of Health.

of each such prohibited immigrant landed or who may land and the vessel may be refused a clearance outwards until any penalty incurred has been paid and until provision has been made by the master to the satisfaction of the Principal Immigration Officer for the conveyance out of the Protectorate of each prohibited immigrant who may have been so landed, and the vessel may be made executable by a decree of His Majesty's High Court of the Protectorate or other Courts in which the owner is justiciable in satisfaction of any penalty imposed under this Section.

The word "clearance" as used in this Ordinance includes all the documents ordinarily issued by the Collector of Customs to a ship about to leave Port, including the document known as the Bill of Health.

PART III.

20. Any person being a ~~subject~~ <sup>citizen</sup> of the United States

desiring to embark or for  
any visit, or for  
any purpose in the Port  
of New York, or for  
any other purpose, shall  
be known as  
a passenger, and a  
copy of the forms pre-  
scribed under this Order  
shall be furnished  
to the Immigration Officer  
in order to satisfy himself that the pass-  
enger is entitled to be granted and shall deposit with  
him the appointed sum of money, that is to  
say:-

(a) For

(a) For a Visiting Pass the sum of

Rs.150, with an additional sum of

Rs.150 where the pass includes the wife and children of the applicant.

(b) For an Embarkation Pass the sum of

Rs.150 for each adult and Rs.75 for each child.

The word child, as used in this and the succeeding Sections, means a person appearing to the Immigration Officer to be under the age of sixteen years.

22. Except in the case of a person accompanied by his wife and children a separate pass shall be required for each person seeking to enter the Protectorate for the purpose of a visit or for embarking.

23. No person shall be entitled of right to obtain a visiting pass or an embarkation pass and the Immigration Officer

*appointed*

separate passes for  
adults other than husband  
and wife.

Passes not granted as  
right.

appointed to issue such passes shall have the discretion to grant or refuse any such pass, subject, however, to any direction which may be given him by the Principal Immigration Officer or by the Commissioner.

24. A Visiting Pass shall be sufficient authority for the person or persons named therein to enter the Protectorate and to remain there during the period stated in the pass. Such period shall not exceed twenty-one days but any Immigration Officer appointed under the Ordinance may, for sufficient reason appearing, extend the period from time to time by an endorsement on the pass. No extension shall be made for more than fourteen days at a time, and no such pass shall be extended beyond six weeks from the date of the pass except with the consent of the Commissioner.

Period of Pass and Extension.

Turn of Deposit for a Visiting Pass.

25. The money deposited for a Visiting

by this Section brought before a Magistrate and discharged shall be ordered by the Magistrate to be immediately conveyed back to his ship. An order shall not be made under this section in which the Magistrate considers the offence proper for trial.

Regulation of intercourse between shore and vessel.

shall be deemed necessary  
lying out of this

so from the

by the  
cipal

Liability of Master  
and Owner.

10. That the Master and Owner shall be liable for damages arising out of any act or omission of the Master or crew in respect of any goods carried, whether such damage arises from the goods being lost, damaged, delayed or otherwise suffered, and severally to a penalty of Rs. 1,500 and not less than

of each such prohibited immigrant landed or who may land and the vessel may be refused a clearance outwards until any penalty incurred has been paid and until provision has been made by the master to the satisfaction of the Principal Immigration Officer for the conveyance out of the Protectorate of each prohibited immigrant who may have been so landed, and the vessel may be made executable by a decree of His Majesty's High Court of the Protectorate or other Courts in which the owner is justiciable in satisfaction of any penalty imposed under this Section.

The word "clearance" as used in this ordinance includes all the documents ordinarily issued by the Collector of Customs to a ship about to leave Port, including the document known as the Bill of Health.

**PART III.**

Embarcation.

20. Any person before exhibited land-

officer for a  
or Dr. ate for a tem-  
porary visit, or for pose of embarking  
at in the Port to for some other  
shall be known as  
and ex action passes res-  
the forms pre-  
under this Ordin-  
nance.

all attend before  
the Immigr and shall answer  
all such questions as the Officer may put  
in order to satisfy himself that the pass  
is to be granted and shall deposit with  
him the appointed sum of money, that is to  
say:-

(a). For

(a) For a Visiting Pass the sum of

Rs.150, with an additional sum of

Rs.150 where the pass includes the wife and children of the applicant.

(b) For an Embarkation Pass, the sum of

Rs.150 for each adult and Rs.75 for each child.

The word child, as used in this and the succeeding Sections, means a person appearing to the Immigration Officer to be under the age of sixteen years.

22. Except in the case of a person accompanied by his wife and children, separate passes shall be required for each person seeking to enter the Protectorate for the purpose of a visit or for embarking.

23. No person shall be entitled of right to obtain a visiting pass or an embarkation pass and the Immigration Officer

appointed

appointed to issue such passes shall have the discretion to grant or refuse any such pass, subject, however, to any direction which may be given him by the Principal Immigration Officer or by the Commissioner.

24. A Visiting Pass shall be sufficient authority for the person or persons named therein to enter the Protectorate and to remain there during the period stated in the pass. Such period shall not exceed twenty-one days but any Immigration Officer appointed under the Ordinance may, for sufficient reason appearing, extend the period from time to time by an endorsement on the pass. No extension shall be made for more than fourteen days at a time, and no such pass shall be extended beyond six weeks from the date of the pass except with the consent of the Commissioner.

25. The money deposited for a Visiting

Pass.

Pass.

Possess shall be returned to the Depositor upon the passholder quitting the Protectorate within the time named in the pass or any extension thereof.

Effect of Embarkation Pass.  
25. An Embarkation Pass shall be sufficient authority for the person or persons named therein to enter the Protectorate and to proceed with all reasonable speed to the port specified therein for the purpose of embarking by the first available opportunity for the destination stated in the pass.

Extension.  
26. An Embarkation Pass shall not be extended save by the Principal Immigration Officer for sufficient cause to him appearing.

Deposit of deposit for  
Embarkation Pass.  
27. The money deposited for an Embarkation Pass shall be at once applied on the application of the person to whom it was granted and so far as the sum shall suffice for

for the purpose of obtaining a passage for the person or persons named in such pass to the specified place or destination. Any balance of the money deposited shall be returned to the depositor upon the sailing of the ship or may in the discretion of the Immigration Officer be expended in any other necessary or proper manner by desire of the depositor.

29. Any person being a prohibited immigrant within the meaning of this ordinance who shall enter the Protectorate in pursuance of a Visiting Pass or an Embarkation Pass, and who shall remain in the Protectorate beyond the time allowed by such pass or by a lawful endorsement thereon, or who may misuse such pass, or allow any fraudulent use to be made of it, shall be deemed to have contravened this ordinance, and shall upon conviction

conviction suffer forfeiture of the amount deposited by him and may be imprisoned with or without hard labour for any term not exceeding six months. Provided that such imprisonment shall cease if and when arrangements are made for the deportation of the offender from the Protectorate.

#### PART IV.

30. Any person appearing to an Immigration Officer under this Ordinance to be over the age of sixteen years shall be regarded as an adult for the purposes of this Ordinance.

31. The Commissioner may from time to time make, amend and repeal rules for the better carrying out of the provisions of this Ordinance.

32. Any person who shall by false declaration obtain either for himself or for another person, neither being entitled thereto, any certificate or document intended to secure the entry into the Protectorate of any person in breach of the provisions of this Ordinance,

and any person who may fraudulently use any such certificate or other document, shall be guilty of a contravention of this Ordinance.

33. The following shall be contraventions of this Ordinance.

(a) Assisting any prohibited immigrant to enter the Protectorate, or knowingly being a party to the introduction of any person of the class(es) of Section 5 hereof.

(b) Aiding or abetting a prohibited immigrant or any other person in any contravention of this Ordinance or of any Rules for the time being published hereunder.

(c) Resisting or obstructing actively or passively any Immigration Officer in the execution of his duty.

(d) Wilfully disobeying or disregarding any obligation imposed by or any lawful order made under this Ordinance or the Rules for the time being published hereunder.

punishment.

24. Every person guilty of a contravention of this Ordinance or of any Rule for the time being published hereunder shall, where no penalty is expressly imposed, be liable to a fine not exceeding Rs.750 or, in default of payment thereof, imprisonment with or without hard labour for a period not exceeding six months, or he may be sentenced to such imprisonment without the option of a fine.

Penalty incurred by ship's master.

35. Any penalty incurred by the master of a ship shall be paid before the ship's clearance is granted. Notice in writing by the Immigration Officer to the Collector of Customs of any claim against the master, owners, or agents of a ship for a penalty shall be a sufficient authority to him to refuse the ship's clearance until such order is withdrawn or is set aside by the order or judgment of a Court. Such a notice to the Port Officer or Harbour Master shall be authority to him to refuse to take a ship or

allow it to go outside the Port to any outer anchorage. When such notice is given the Immigration Officer shall with all speed inform the Principal Immigration Officer and take all such steps as may be necessary in order that proceedings in respect of the contravention may be instituted without loss of time.

forcement of money  
nalty.

36. The enforcement of any money penalty may be either by criminal prosecution or by civil action at the instance of the Immigration Officer. All contraventions of this Ordinance or of the Rules for the time being published hereunder for which no special punishment is awarded, or for which no greater punishment than a penalty of Rs.1,500 or imprisonment with or without hard labour is imposed, shall be cognisable in the Court of any Magistrate of the first class who may in respect of any such contravention impose a penalty or punishment up to the said limits.

Such

allow it to go outside the Port to any outer anchorage. When such notice is given the Immigration Officer shall with all speed inform the Principal Immigration Officer and take all such steps as may be necessary in order that proceedings in respect of the contravention may be instituted without loss of time.

36. The enforcement of any money penalty may be either by criminal prosecution or by civil action at the instance of the Immigration Officer. All contraventions of this Ordinance or of the Rules for the time being published hereunder for which no special punishment is awarded, or for which no greater punishment than a penalty of Rs.1,500 or imprisonment with or without hard labour is imposed, shall be cognizable in the Court of any Magistrate of the first class who may in respect of any such contravention impose a penalty or punishment up to the said limits.

Such

Such imprisonment may in any criminal prosecution be awarded either absolutely or in default of the payment of a penalty.

Notwithstanding the foregoing provision the Magistrate of the first class having jurisdiction at any Port where a ship is detained under authority of this Ordinance shall have jurisdiction in any civil suit wherein a penalty not exceeding Rs. 7,500 is claimed from the master or owners or agents of the ship.

**SCHEDULE A.**

## **THE AFRICAN PROLETARIATE INTEGRATION**

CONSTRUCTION OF THE LINE 1906.

(To whom it may concern).

This is to certify that the person hereunder described is a fit and proper person to be received as an Immigrant into the East African Protectorate.

Dated at

the day of 19

Signature

## DESCRIPTION.

Memó

### Nationality.

15

### Trade or calling.

Married or single.

Height, ft.,      in.

### General Description.

130

Signature of Holder.

SCHEDULE A.THE EAST AFRICA PROTECTORATE IMMIGRATIONRESTRICTION ORDINANCE 1905.

(To whom it may concern).

This is to certify that the person hereunder described is a fit and proper person to be received as an Immigrant into the East Africa Protectorate.

Dated at

this                  day of                  19 .

Signature

DESCRIPTION.

Name.

Nationality.

Age.

Trade or calling.

Married or single.

Height. ft.      in.

General Description.

Native.

Signature of Holder.

SCHEDULE A.THE EAST AFRICA FREE MIGRATIONINSTRUCTION ORDINANCE 1906.

(To whom it may concern).

This is to certify that the person hereunder described is a fit and proper person to be received as an Immigrant into the East Africa Protectorate.

Dated at,

this                          day of                          19 .

Signature

DESCRIPTION.

Name.

Nationality.

Age.

Trade or calling.

Married or single.

Height. ft.    in.

General Description.

Marks.

Signature of Holder.

SCHEDULE B.THE EAST AFRICA PROTECTORATE IMMIGRATIONRESTRICTION ORDINANCE 1906.

I (state rank, country, and where  
stationed) hereby certify that the bearer  
(name) is a subject and that  
he (or she) is a fit and proper person to be  
received as an Immigrant into the East  
Africa Protectorate.

L.S.

Signature.

Date.

DESCRIPTION.

Name.

Age.

Trade or Calling.

Married or Single.

Height ft. in.

General Description.

Marks.

Signature of Holder.

*Working Copy*

C.O.  
12904

AN ORDINANCE

Rec'd  
Ref

12 APR 06

Enacted by His Majesty's Commissioner for  
the East Africa Protectorate.

506

H.M. Commissioner.

No. of 1906.

Restriction of Immigration.

It is hereby enacted as follows:-

Part I.

1. This Ordinance may be cited as the  
"Immigration Restriction Ordinance 1906".

2. In this Ordinance the following  
terms shall have the respective meanings  
hereby assigned to them unless the context  
otherwise requires; that is to say:-

"The Protectorate" shall mean the East Africa  
Protectorate.

"The Principal Immigration Officer" shall  
mean the officer appointed by the Comis-  
sioner to have charge of the administration  
of this Ordinance.

"Immigration Officer" shall mean the Prin-  
cipal Immigration Officer, any Assistant

thereto.

thereto, or any other officer appointed by the Commissioner for the purposes of this Ordinance.

3. The Commissioner shall appoint an officer, (hereinafter referred to as the principal Immigration Officer), to have charge of the administration of this Ordinance, and may appoint such number of assistants to the Principal Immigration Officer as he may deem fit.

This Ordinance shall not apply to:-

(a) Any person possessed of a certificate in the form set out in Schedule A. of this Ordinance and signed by the Immigration Officer.

(b) The officers and crews of His Majesty's fleet or of the fleet of any friendly power.

(c) Any member of His Majesty's military forces.

(d) Any

(d) Any person duly accredited to the  
Protectorate by or under the authority of  
the Imperial or any other Government.

(e) Any person the subject of a Foreign  
Power having treaty rights within the  
dominions of the Sultan of Zanzibar who is  
not a prohibited immigrant under Section 5  
of this Ordinance and who is possessed of a  
guarantee in the form set out in Schedule B.  
of this Ordinance signed by the local Com-  
sular representative of such power.

(f) The wife, and any child appearing  
to the Immigration Officer to be under the  
age of sixteen, of a person not being a  
prohibited immigrant, provided they are not  
themselves prohibited immigrants under Sub-  
sections (d), (e), and (f), of Section 5 of  
this Ordinance.

(g) Any person who shall satisfy an  
Immigration Officer that he has been former-  
ly domiciled in the Protectorate and that he  
does

does not come within the meaning of any of  
the sub-sections (b), (c), (d), (e) and (f), of Section 5  
of this Ordinance.

5. The immigration into the Protectorate by land or sea of any person being or appearing to be of any of the classes defined by the following sub-sections, herein-after called "prohibited Immigrant", is prohibited, that is to say:-

(a) Any person without visible means of support or any person who is likely to become a pauper or a public charge.

(b) Any idiot or insane person.

(c) Any person suffering from a loathsome or a dangerous contagious disease.

(d) Any person who, not having received a free pardon, has been convicted in any country of murder or any offence for which a sentence of imprisonment has been passed for any term and who by reason of the circumstances connected therewith

therewith is deemed to be an undesirable immigrant but this provision shall not apply to offences of a political character not involving moral turpitude.

(e) Any prostitute and any person living on receiving or who may have lived on or received any part of the proceeds of the prostitution of others.

(f) Any person deemed by the Immigration Officer to be an undesirable immigrant in consequence of information or advice received from any Secretary of State or Colonial Minister or through diplomatic channels or any Minister of a Foreign Country or from any other trusted source.

#### PART II.

Z 94  
Examination of Immigrants. (I) Any person desiring to enter the Protectorate shall before being allowed to do so appear before the Immigration Officer who shall after such examination as he may

Z 85  
inform

consider necessary, before such person and the master of the ship, if any, which has conveyed him to the Protectorate whether he is a prohibited immigrant or not. Provided that if such person withholds or conceals from the Immigration Officer any fact or information which would bring such person within any of the classes of prohibited immigrants defined in Section 5 of this Ordinance he shall be deemed to have contravened this Ordinance.

(II) If such person appear on examination to be a fit and proper person to be received as an immigrant into the Protectorate the Immigration Officer shall furnish him with a certificate in the form set out in Schedule A. of this Ordinance.

7. Any police officer or Immigration Officer may, subject to the provisions herein after contained, prevent any prohibited immigrant from entering the Protectorate by land or sea.

Z 86  
power of police to prevent entry.

No 6

8. Any

illegal entry of prohibited immigrants.

8. Any prohibited immigrant making his way into or being found within the Protectorate shall be deemed to have contravened this Ordinance. Any person convicted under this Section may, in addition to liability to removal or otherwise, be imprisoned with or without hard labour for any term not exceeding six months. Provided that such imprisonment shall cease if and when arrangements are made for the deportation of the offender from the Protectorate.

9. No person who comes within the definition of a prohibited immigrant shall be released from the operation of this Ordinance, or allowed to be or remain in the Protectorate, merely because he has not been notified not to land or because he may have been allowed to land through oversight or through want of knowledge that he was a prohibited immigrant. Proof adduced within twelve months after any person has entered the Protectorate that he is of any of the

classes

classes whose entry is prohibited shall be sufficient evidence that such person was a prohibited immigrant, and such person shall be liable to be then dealt with as a prohibited immigrant.

10. If there shall be reasonable cause to suspect that any person has contravened this Ordinance and if in order to prevent justice from being defeated it is necessary to arrest such person immediately it shall be lawful for any Immigration or Police Officer to arrest such person forthwith without having a warrant for that purpose, and he shall be required to bring such person before a Magistrate as soon as may be, or should the ship from which such person has landed be on the point of departure, then such person may be handed over to the custody of the Master of the ship who shall be obliged to receive and keep him on board.

11. Any person appearing to be a prohibited immigrant within the meaning of

any law permitted under

Section 5 of this Ordinance and not coming  
within the meaning of any of the sub-sec-  
tions (b), (c), (d), (e), or (f) of the said section 5  
may be allowed to enter the Protectorate  
upon the following conditions:-

- (a) He shall before landing deposit  
with the Immigration Officer  
(i) if a native of Asia or Africa  
the sum of Rs.50.  
(ii) Any other person the sum of  
Rs.750.  
(iii) If such person shall within one  
week after entering the Protectorate obtain  
from the Immigration Officer a certificate  
that he does not come within the prohibition  
of this Ordinance his deposit shall be re-  
turned.  
(iv) If such person shall fail to ob-  
tain such certificate within one week his  
deposit may be forfeited and he may be  
treated as a prohibited immigrant.

In case of any person entering the Protectorate under this Section no liability shall attach to the vessel or the owners of the vessel in which he may have arrived at any port of the Protectorate.

tract for return of pro-  
tected immigrant.

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N. 11  
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12. The Commissioner may authorise the Principal Immigration Officer to make a contract with the master, owners, or agent of any vessel for the conveyance of any prohibited immigrant found in the Protectorate to a port in or near to such immigrant's country of birth and any such immigrant with his personal effects may be placed by a police officer on board such vessel.

13. Any person who shall be instrumental in bringing into the Protectorate any idiot or insane person without a written or printed authority signed by the Principal Immigration Officer shall be deemed to have contravened this Ordinance and in addition to any other penalty shall be liable for the cost of the maintenance of such idiot or

insane persons in the Protectorate.

insane person whilst within the Protector-

rate.

14. Any Immigration Officer shall for the purpose of this Ordinance be empowered to board as often as may be necessary all ships entering inward at any port of the Protectorate in the performance of his duties under the Act.

15. The master of a ship arriving in any Protectorate port shall, upon being thereunto requested by the Immigration Officer at such port, furnish to him a list in duplicate signed by himself of all passengers and other persons then on board not forming a portion of the regular crew of the vessel.

16. A master shall, if required thereunto prior to his departure from Port, produce his Articles and muster his crew and if it be found that any person named in the Articles and who in the opinion of the Immigration Officer would be a prohibited immigrant is

not

not then present, such person shall be deemed to have entered the Protectorate contrary to this Ordinance, but the Master and Agents of the ship, provided they have made proper provision for police protection, shall not be responsible for any contravention of the provisions of this Section.

17. Should the Master of a ship charge any member of his crew or stowaway or extra hand before a local Protectorate Court with a crime or offence committed at some time prior to arrival or during the vessel's stay in Port the magistrate may, at the request of the Immigration Officer and on representation by the Immigration Officer that the accused is a prohibited immigrant, in awarding punishment, order that, on expiry of the sentence or on the sooner readiness of his vessel to proceed to sea, the prisoner be taken from gaol and conducted in custody aboard his ship for conveyance away from the Protectorate. Any person contemplated

alight by  
strata of a  
er of crew.  
r for return in  
ody to ship.

by this Section brought before a Magistrate and discharged shall be ordered by the Magistrate to be immediately conveyed back to his ship. An order shall not be made under this Section in any case in which the Magistrate deems the crime or offence proper for trial in a higher court.

18. Whenever it shall be deemed necessary for the effective carrying out of this Ordinance to regulate intercourse from the shore with any vessel in a port having on board any prohibited immigrant the Principal Immigration Officer may take such steps, with the approval of the Commissioner, as may appear proper in that behalf.

ility of Master  
owner.

Z 37  
V 356 23

19. The Master and Owner of any ship  
from which any prohibited immigrant may be  
landed or may land shall be liable jointly  
and severally to a penalty not exceeding  
Rs.1,500, and not less than Rs.375 in res-  
pect of each such prohibited immigrant  
landed or who may land and the vessel may  
be refused a clearance outwards until any  
penalty incurred has been paid and until  
provision has been made by the master to the  
satisfaction of the Principal Immigration  
Officer for the conveyance out of the Pro-  
tectorate of each prohibited immigrant who  
may have been so landed and the vessel may  
be

be made executable by a decree of His Majesty's High Court of the Protectorate or other Courts in which the owner is justiciable in satisfaction of any penalty imposed under this Section.

The word "clearance" as used in this Ordinance includes all the documents ordinarily issued by the Collector of Customs to a ship about to leave Port, including the document known as the Bill of Health.

### PART III.

20. Any person being a prohibited immigrant within the meaning of this Ordinance may apply to an Immigration Officer for a pass to enter the Protectorate for a temporary visit or for the purpose of embarking at a Port in the Protectorate for some other country. Such passes shall be known as visiting passes and embarkation passes respectively and shall be in the forms prescribed by the Rules made under this

## Ordinance.

quiry and deposit before  
Passes.

21. The applicant shall attend before the Immigration Officer and shall answer all such questions as the Officer may put in order to satisfy himself that the pass ought to be granted and shall deposit with him the appointed sum of money, that is to say:-

- (a) For a Visiting Pass the sum of Rs.150,  
with an additional sum of Rs.150 where the pass includes the wife and children of the applicant.
- (b) For an Embarkation Pass the sum of Rs.150 for each adult and Rs.75 for each child.

The word child as used in this and the succeeding Sections means a person appearing to the Immigration Officer to be under the age of sixteen years.

rate passes for adults  
than husband and wife.

22. Except in the case of a person accompanied by his wife and children a separate pass shall be required for each person seeking

seeking to enter the Protectorate for the purpose of a visit or for embarking.

23. No person shall be entitled of right to obtain a visiting pass or an embarkation pass and the Immigration Officer appointed to issue such passes shall have the discretion to grant or refuse any such pass subject, however, to any direction which may be given him by the Principal Immigration Officer or by the Commissioner.

Period of Pass and Extension  
24. A Visiting Pass shall be sufficient authority for the person or persons named therein to enter the Protectorate and to remain there during the period stated in the pass. Such period shall not exceed twenty-one days but any Immigration Officer appointed under the Ordinance may, for sufficient reason appearing, extend the period from time to time by endorsement on the pass. No extension shall be made for more than fourteen days at a time and no such

pass shall be extended beyond six weeks from the date of the pass except with the consent of the Commissioner.

25. The money deposited for a Visiting Pass shall be returned to the depositor upon the passholder quitting the Protectorate within the time named in the pass or any extension thereof.

26. An Embarkation Pass shall be sufficient authority for the person or persons named therein to enter the Protectorate and to proceed with all reasonable speed to the port specified therein for the purpose of embarking by the first available opportunity for the destination stated in the pass.

27. An Embarkation Pass shall not be extended save by the Principal Immigration Officer for sufficient cause to him appearing.

28. The money deposited for an Embarkation Pass shall be at once applied on the application

application of the person to whom it was granted and so far as the sum shall suffice for the purpose of obtaining a passage for the person or persons named in such pass to the specified place or destination. Any balance of the money deposited shall be returned to the depositor upon the sailing of the ship or may in the discretion of the Immigration Officer be expended in any other necessary or proper manner by desire of the depositor.

29. Any person being a prohibited immigrant within the meaning of this Ordinance who shall enter the Protectorate in pursuance of a Visiting Pass or an Embarkation Pass and who shall remain in the Protectorate beyond the time allowed by such pass or by a lawful endorsement thereon, or who may misuse such pass, or allow any fraudulent use to be made of it shall be deemed to have contravened this Ordinance and shall upon conviction

conviction suffer forfeiture of the amount deposited by him and may be imprisoned with or without hard labour for any term not exceeding six months. Provided that such imprisonment shall cease if and when arrangements are made for the deportation of the offender from the Protectorate.

4. Penalty for Violation of this Ordinance.

PART IV.

END OF THE ORDINANCE OF GOVERNMENT.

30. Any person appearing to an Immigration Officer under this Ordinance to be over the age of sixteen years shall be regarded as an adult for the purposes of this Ordinance.

31. The Commissioner may from time to time make rules for the carrying out of the provisions of this Ordinance.

*Falsely obtaining documents.*

32. Any person who shall by false declaration obtain either for himself or for another person, either being entitled thereto, any certificate or document intended to secure the entry into the Protectorate of any person in breach of the provisions of this Ordinance,

and any person who may fraudulently use any

such certificate or other document, shall be

guilty of a contravention of this Ordinance.

33. The following shall be contraventions  
of this Ordinance:-

(a) Assisting any prohibited immigrant  
to enter the Protectorate or knowingly be-  
ing a party to the introduction of any per-  
son of the class (e) of Section 5 hereof.

(b) Aiding or abetting a prohibited  
immigrant or any other person in contra-  
vention of this Ordinance or of any Rules  
for the time being published hereunder.

(c) Resisting or obstructing actively or  
passively any Immigration Officer in the  
execution of his duty.

(d) Wilfully disobeying or disregarding  
any obligation imposed by or any lawful  
order made under this Ordinance or the  
Rules for the time being published here-  
under.

34. Every

34. Every person guilty of a contravention of this Ordinance or of any rule for the time being published hereunder shall, where no penalty is expressly imposed, be liable to a fine not exceeding Rs. 750 or, in default of payment thereof, imprisonment with or without hard labour for a period not exceeding six months, or he may be sentenced to such imprisonment without the option of a fine.

35. Any penalty incurred by the master of a ship shall be paid before the ship's clearance is granted. Notice in writing by the Immigration Officer to the Collector of Customs of any claim against the Master, owners or agents of a ship for a penalty shall be sufficient authority to him to refuse the ship's clearance until such order is withdrawn or is set aside by the order or judgment of a Court. Such a notice to the Port Officer or Harbour Master shall be authority

to him to refuse to take a ship or allow it to go outside the Port to any outer anchorage. When such notice is given the Immigration Officer shall with all speed before the Principal Immigration Officer and take all such steps as may be necessary in order that proceedings in respect of the contravention may be instituted without loss of time.

36. The enforcement of any money penalty may be either by criminal prosecution or by civil action at the instance of the Immigration Officer. All contraventions of this Ordinance or of the Rules for the time being published hereunder for which no special punishment is awarded or for which no greater punishment than a penalty of Rs.1,500 or imprisonment with or without hard labour is imposed shall be cognisable in the Court of any Magistrate of the first class who may in respect of any such contravention impose a penalty

(c) penalty or punishment up to the said limits.

Such imprisonment may in any criminal prosecution be awarded either absolutely or in default of the payment of a penalty.

Notwithstanding the foregoing provision the Magistrate of the first class having jurisdiction at any Port where a ship is detained under authority of this Ordinance shall have jurisdiction in any civil suit wherein a penalty not exceeding Ra. 7,500 is claimed from the master or owners or agents of the ship.

SCHEDULE A.THE EAST AFRICA PROTECTORATE IMMIGRATIONRESTRICTION ORDINANCE 1906.

(To whom it may concern)

This is to certify that the person hereunder described is a fit and proper person to be received as an Immigrant into the East Africa Protectorate.

Dated at

this day of 19 .

Signature.

DESCRIPTION.

Name

Nationality

Age

Trade or calling

Married or single

Height ft. in.

General Description.

Marks.

Signature of Holder.

SCHEDULE B.THE EAST AFRICA PROTECTORATE IMMIGRATIONRESTRICTION ORDINANCE 1906.

I (state rank, country, and where  
stationed) hereby certify that the person  
(name) is a \_\_\_\_\_ subject and that  
he (or she) is a fit and proper person to be  
received as an Immigrant into the East Africa  
Protectorate.

I.S.

Signature.

Date.

DESCRIPTION

Name

Age

Trade or Calling

Married or Single

Height

General Description

Marks

Signature of Holder

BARTH  
12907

E.A.T.

532

DRAFT

U.S. of S  
7.0

MINUTE.

Mr. ~~Admiral~~ 5  
on Tuesday 30

Mr. Read 36

Mr. Antrobus.

Mr. Cox 31

Mr. Lucas.

Mr. Graham.

Sir M. Omaghney.

Mr. Churchill.

The Earl of Bighn.

4 June 1906

Sir,

I beg to thank  
you for your  
letter of the 30th instant  
and to present  
concerning relating to  
the restriction of  
immigration into  
Zanzibar and the  
E.A.T., I am directed

to you & Zanzibar to  
transmit copies to be  
placed before Sir Henry  
Edward Grey, the annexed  
copy of a letter from me  
requesting for the restriction  
of immigration into  
the E.A.T.

with the suggestion  
put forward in the  
final para of your  
letter of the 28<sup>th</sup> of

June 95, and to request  
that his Lordship may be ~~forwards~~<sup>forwarded</sup> with a copy  
of the said letter.

2. The left Ord.<sup>s</sup> and  
~~referred~~ <sup>to</sup> him with the Natal

Act of 1893 and the

Zongilala Draft here to  
the Restitution Decree  
and by affidavit  
was passed by me  
on the 2<sup>d</sup> of June 95.

Letter above mentioned,  
and it will be observed,

that it reproduces  
with very slight  
alteration many

sections of the Zongilala  
Decree except  
§ 22, in place of which

it reproduces §§ 27-

30 of the Natal Act,

which are the principal  
sections referred to

in your letter from  
and on that account

in full <sup>in full</sup> ~~copies~~  
afford more suited  
to the conditions of  
G.A.P.

~~1. The necessary part of the  
Act is required to constitute  
the provisions of the  
Natal Act, as reproduced  
in §§ 25-28 of the  
Off. Ordinance, as  
more suited to the  
requirements of the  
Zongilala Decree than  
§§ 23-24 of the Zongilala  
Off. Decree.~~

3. Section 7 of  
the Off. Ord. Decree  
enables further reduction  
of the Natal  
<sup>(1895)</sup> Act which is not  
found in the Off. Decree  
of Zongilala, but with  
the principal and no  
reference to ~~the~~ a copy  
of any number of the  
sections.

4. Will you be so kind  
as to propose to substitute  
for the words "you are  
by law entitled to a proper  
provision for police protection"  
which are copied ~~exactly~~  
from the same section of the  
Natal

Hotel Act, the words "provides they have made sufficient provision to prevent desertion"

The meaning of the Hotel Act alone quoted is reproduced in § 15 of the S. of G. Yangban decree with the annotation of the word "public" for the word police, but the intention of the section of the Advance will be left to opinion as the alteration indicated above.

Will be noted that the family ~~is~~ <sup>has been</sup> down to 339 in 534 of the

Yangban decree  
had increased in 534 of the S. of G.  
Advance from Rs 1000  
to Rs 750 and  
the increase - 536 from  
Rs 1000 to Rs 1500

other words appear to carry out the intent of the Act or better the intent of the Hotel Act or the Hotel Act  
leaves provision for public protection  
and security of  
is not clear to H.

#### DRAFT

#### MINUTE.

Mr.  
Mr.  
Mr. Antrobus.  
Mr. Cox.  
Mr. Lucas.  
Mr. Graham.  
Sir M. O'Donnell.  
Mr. Churchill.

The Earl of Elgin.

6. Off Date before  
issued by Mr. J. V. Bell  
First Day of the 1st April

into the intention of  
making them identical  
will be possible for  
which provision is  
made in 339 and 541  
respectively of the Hotel Act

b. The S. of G. will hope  
pursue of his judgment,  
the meaning of the Act,  
and its effect on the  
Hotel Act of 1903 on the  
ground held in his  
opinion, it is to the  
merit of the question,  
however, his opinion  
that there should be  
a little diversity in  
public in the law affecting  
for the protection and  
security of the people  
and the law affecting  
the S. of G. in  
order that the  
alteration of the former  
protection and  
security of the people  
of Yangban will result  
more easily

and take the exercise  
of my discretion (a),  
and as § 19 of the  
act in other Court  
to which the cause  
is justiciable."

In view of the  
powers of §§ (5) and (6),  
however, Mr. Barth  
has not so much as  
indicated to me his  
special position for  
the exclusion of  
any of the nations of  
Africa or Asia from  
the application of  
the §§ 05 and 15, since  
whether these  
actions appear to  
give the U.S. government  
jurisdiction over  
immovable property  
inimicible states.  
The public means  
of support of nations  
are necessarily far  
slighter than those  
in the case of Africa.

and the fact of native  
immigrant being  
a public charge on  
immovable  
property Barth considers the  
cause to be incomplete  
as there is a difference  
in the amount of  
revenue and in the  
whole amount of the  
former, being - and  
the expressed opinion of  
the increasing number  
of European colonists  
E. A., as the operation  
of the §§ 05 and 15, etc.,  
in his opinion, would  
be inconvenient to the  
slave trade.

10. In § 11(a) Barth has placed  
a prohibited immigrant  
being a native of Africa  
on the same footing  
as natives of Asia.  
Section 10 of the §§  
Tangier & decree  
provides for a far heavier  
deposit in the case of