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CO 15132 REC' 24 MAR _O F.O. Cons 1920 Italian Aspirations. 23 march Last previous Paper. 14776 W.B. Marchy because curanile, have In EM return in this as upus du panis raine ly Signor Baccari :-Para 4 (i) I think we wight apper to such a exifler. clause being idded effer prist soulou car le any reserve (ii) Maranoun restaranto will energy in as di the de device that (iii) Is far as welling, there is no property for who. Sulton 2 2'bon will require payment. (N.B. fellon 1 2'Our is uch concerned with cersion of additional turning in I problem now feel to Thely - meg This ways & a I will

Us: mitch roly sels dees Para 8 at man mitch pertected purant. ' mitch judicked persons' Paria 10, 11 must sarely cover natives of the ended remiting. In Establing we know, they not wares the Tomalis li withdraw into our tenitory. The assumption Mu Italian Ent. is sarely wing chargine: her the parit is wheten we vai age with their view a amend to Ty. accordingly. Le ff 114 et of ball's 2'ban Freaties & the War to 13 Jan. 1905. I don't whether the proposed concerning will be of real value: but it may be very valueable for subaquest repotiations with Indy: it is just as set of things day will worst to get sid of ruh. we can give ex as Smid for gus. Mis is a ligion of the want Kind - + 1 fel sure that Li E. hasting will again that we seew Naist it. Pa Stallers haven after more land formers the Zonian! all we want them to do is Mourison the Ferritary on we

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that there are parties of Sometic W. of the mendian. - they his views are applica. I think we sad ximply repuse the motional waters reasons, It way be a guistion whether we (42., the Protectorate) were wise in (11) At the not like the and underlied Taking on responsibilities in the work, "In a rea , made poind there ofter " but I does if we should nate on, , but the allto my impremen is that they came from his own neceso, on point should be seconded, become the cast thing way to the a clair from undaleject. the ruggerts substituting the Legislative Corneil that as the N. F. D. is retained on Enferior from ws « & menagla. the Sufferior End: showed for for its administration. Lynor becare has suggested that the ! Slaply to to as indicate in mangements on evaluation its from have been somet agreement. There some his Parlies ous maisute. the as heren in Mi, except Went In Exporting's suggestion at a above in dicates a permanently adequate talian garrison - aunt she, Steech, be in the main agreeneut. Ge anny Continues See 5/2 levente. In 2. Norther exected HM no I start and I start contain) that from the Protestorace hourt of senter in the In 29/3 of view there is practically as laint of to what unjust be fine away. The will Northings horter trities is a unless If for Infinal perposes (to present that enerching oby minia too much) it a bridered emetal to ration - 9 Mayer

- the his ween one as since It may be a guistion whether we (42, the Protestorate) were wire an Taking on exponentictes in the and but I doest if we shoot nate on further concession to the Holians But He point should be recorded, because the court thing being to the a clair from the legislative Council that as the N. F. D. is settined on Enperior from the Referred East showed for for its ad un idiation Triply to to so indicate in his Parlineson's minute. (ces. 26.2 co. A 2 R. a Gonece 20/0 20 Cot ameny See Sp Lewise. In 27/3

Dear Read

Dear Read

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record, but please let me

have an answer as early to possible.

I did not encourage

Baccari to suppose he would get any more pubeland.

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AFRICA

CONFIDENTIAL.

April 13 RECEIVED SECTION 1

A 2123/1379/60]

No. i Italian Minister for Foreign Affairs to Viscount Milner .- (Communicated by Colonial Office, April 13.)

Dear Lord Milner,

London, April 10, 1920.

BEFORE my departure I desire to fix what are now the main points of the agreements concerning article 13 of the Treaty of London of the 26th April, 1915.

I have seen from your letter of the 31st ultimo addressed to Signor Baccari that, after conferring with the Governor of British East Africa, you are confirmed in the view of not ceding any other territory of Jubaland beyond that indicated in the basis of agreement for the cession to Italy in Jubaland and in the annexed map communicated by Mr. Sperling to Signor Baccari with letters dated the 9th and 10th March.

In taking note of your decision, I have no doubt you will agree with me as to the advisability that (leaving the frontier line as decided) the two colonial Governments. should be given instructions to bear in mind, in the administration of the border territories, the local necessities, which canno well be foreseen in a conventional line

drawn on the map.

At the same time I am happy to inform you that the Italian Government consents to the request of Hes Britannic Majesty's Government to shift to about 10 kilom, to the north of Sollum the coastal terminus of the border line between Cyrenaica and Egypt.

To this effect, Mr Sperling, on the 28th February, sent Signor Baccari a letter

with annexed memorandum and chart.

It has not yet been possible to receive from the Government of Cyrenaica the data which have been asked them, but meanwhite the main points are taken as accepted, viz., point of departure of the frontier from the coast; greater extension of territory of the ossis of Jarabub recognity | I Italian; frontier line directed south along meridian 25 east Greenwich.

The details will be settled when the necessary data are available.

When the exchange of notes takes place we shall also regulate definitely the other colonial questions which have formed the subject of discussion between our Governments.

I have no doubt that your Government will proceed to the final examination and settlement of these questions in the same cordial and friendly spirit which we have so much appreciated and to which we are happy to correspond.

Yours, &c.

SCIALOJA

No. 2.

Viscount Milner to Italian Minister for Foreign Affairs.

Dear Signor Scialoja, Downing Street, London, April 13, 1920.

I BEG to thank you for your letter of the 10th April with reference to the territorial readjustments to give effect to article 13 of the Treaty of London of the 26th April, 1915, so far as they affect Jubaland and the borders of Cyrenaica and Egypt.

With regard to Jubaland, I note with pleasure that you are prepared to accept

the line indicated in the map annexed to Mr. Sperling's letters of the 9th and 10th March to Signor Baccari as the border of the territory to be ceded to Italy. quite agree that in the actual delimitation of the border on the basis of this line-to effect which the two Governments will no doubt appoint a joint commission—regard should be paid to local conditions and considerations of administrative convenience.

With regard to the borders of Cyrenaica and Egypt, I am also glad to note that you agree that the line of demarcation should start from a point on the coast about

[2879 n-1]

posed of no difficulty will arise in settling any other questions which have formed e subject of discussion between our two Governments.

It remains of course understood that the whole of our agreement about African matters can only become effective as part of the general settlement of all the issues raised at the Peace Conference.

Thanking you for the spirit of cerdiality and goodwill which has characterised your conduct of the negotiations.

I remain, &c. MILNER (This Document is the Property of His Britagnic Majesty's Government.)

AFRICA.

CONFIDENTIAL

March 9.1 SECTION 2

TA 1182/823/1

Signor Baccari to Mr. Sperling .- (Received March 9.)

Dear Mr. Sperling,

London, March 6, 1920.

IN my letter of the 4th instant I replied to the first part of your letter of the 26th ultimo, which referred to Alvesinia.

I now reply with regard to the other points touched upon in your letter of the 26th ultimo, in order to confirm what I have already told you by word of mouth with

regard to this subject.

Arabia, -The Italian point of view with regard to article 2 of our memorandum (Arabia) is clearly seen from the documents quoted therein, namely, the Anglo-French Agreement of the 9th May, 1916 (articles 10, 11, 12), to which Italy adhered by an exchange of notes on the 18th August, 1917, between the Royal Ambassador and the Minister for Foreign Affairs of His Britannic Majesty (article 7) and the London Agreement of the 26th April, 1915 (article 12)

You will assuredly consider our request to be well-founded if you will take into account our position in the Red Sea, where Massowah and Assab immediately face Assir and the Yemen, with which countries they have had for centuries, and still have

an economic and commercial community of interests.

Jubaland and the Frontier between Cyrenaica and Egypt. - These points, 3 and 4, of our memorandurs are the subject of special negotiations.

You told me that we should discuss the question of Jubaland in our interview on

Monday next, the 8th, at your Office.

With regard to the Cyrenaican-Egyptian frontier, we already had a discussion on the 28th ultimo, and on the same day you had the kindness to send me a letter. together with a synopsis (literally, scheme), and a reply annexed. Since the demand of the British Government now involves a displacement of the starting point already agreed upon of the Cyrenaican-Egyptian frontier on the coast of the Mediterranean. I told you that I had been obliged to inform the Minister for the Colonies in Rome accordingly, it being necessary to obtain the opinion of the local Government.

Joining up of Ways of Communication in Africa. - With regard to this point (5 of the memorandum), the Italian Government desires at present a general understanding with the British Government, it being impossible, in the present state of the study of questions relating to the railways, to point out with any precision what will be the junction which it will be desirable to effect. You will certainly understand and appreciate the thought which has moved us in formulating this request, since it is a liberal one, which takes into account the reciprocal advantages of the two countries.

Commercial Agencies. - Everything I have said above also applies to this question (which is point 6 of the memorandum), namely, it is a question of ensuring reciprocally, in a general way, the possibility of establishing in our respective possessions such

commercial agencies as may facilitate exchange between the various regions.

Italian Economic Activities in Angola. - I have had the opportunity of telling you by word of mouth in what consists our request with regard to this point, which is point 7 of the memorandum. This point defines the character of the activities which we desire to develop. The questions of the economic activity in Angola and of the analogous activity which we propose to develop in Abyssinia are the two questions to which our Government attaches the utmost importance, intimately bound up as they are with the necessity of coping with the serious economic conditions which have been created in Italy by the war.

Hence these considerations are exclusively economic, and not political ones.

The impertance attached by the Royal Government to these two questions is proved by the fact that the Italian President of the Council he thought it advisable to draw the personal attention of the British Prime Minister to the same in a personal letter dated Lendon, the lat instant. A memorandum is annexed to t'e letter of his Excellency Signer Nitti; in point 2 of which, concerning the economic interest of Italy in Angola, it is stated that Italy, which has been excluded from any mandate in Africa,

[2629 i-2]

I have, &c. ED. BACCARI. [This Document is the Property of His Britannic Majesty's Government.]

AFRICA.

[March 29.]

CONFIDENTIAL.

Section 2

[A 1752/1379/80]

No. 1

(Confidential.)

Colonial Office to Foreign Office.—(Received March 29.)

Sir, Downing Street, March 29, 1920.

I AM directed by Viscount Milner to acknowledge the receipt of your confidential letter of the 23rd March, embodying Signor Baccari's observations on the proposals for the cession of parts of Jubaland to Italy

2. I am to request you to inform Earl Curzon of Kedleston that an opportunity has been taken to discuss the matter with Major-General Sir Edward Northey; and Lord Milner desires to make the following comments upon the points raised by Signor Baccari with reference to various paragraphs of the memorandum communicated to him:—

Parograph 4.—(1.) Lord Milner will have no objection to the insertion after the first sentence of a clause such as Signor Baccari suggests

(2.) As regards the last gentence, so far as Lord Milner is aware, the Syltan of Zanzibar has no lands or property in the mainland portion of his dominions which is to be ceded, and annuity only will be parable. The proviso as to "revenue" has, however, been inserted ex chandanti cautela

Paragraph 8.—The term "Bitish subjects" does not include Bruish protected persons; but it must not be limited to Europeaus, as there are many Indian traders who may be concerned.

Paragraphs 10 and 11.—The sumption that the term "British protected persons" is not intended to cover natives of the ceded territory is incorrect. The object desired is to safeguard British subjects (including Indians) and Arabs (who are presumably British protected persons); but there is no intention of encouraging Somalis to withdraw into British territory. I am to suggest that the position might be covered by the amendment of the phrase so as to read "British subjects and protected persons other than Somalis."

Paragraph 13.—Lord Milner is not prepared to agree to the relinquishment of the

Paragraph 14.—(1.) Lord Milner is opposed to any cession of territory in the area referred to by Signor Baccari, and he would suggest that the latter should be informed that His Majesty's Government are unable to agree to the proposal of the Italian Government.

- (2.) It is now suggested that the second sentence of paragraph 14 should be amended by the omission of the words "for a reasonable period."
- 3. It is understood that Signor Baccari has suggested that the arrangements for the evacuation of the ceded territory should form the subject of a separate agreement. Lord Milner is of opinion that it would be more convenient if these arrangements were included in the main agreement. If, however, it is considered desirable for them to be embodied in a separate agreement, it would be necessary that the two agreements should be signed at the same time.

I am, &c. H. J. READ

[2629 ff-2]

Foreign Office

CONFIDENTIAL

Sir.

With reference to your letter 3993/1920 of the 5th instant, i.m. directed by Earl Garzon of Regleston to transmit to you herewith a copy of a emorandum write rus communicated to the Italian ralegation to London astrogram the or mosels for the section to Italy of parts of Lambada, we reel apon at the meeting act at the office of our erbert Read and General Sir Edwar. Fortly were present

Signor ba sari makes the following observations with regars to the memorandor-

Paragraph 4, Addition after the first sentence of words to the effect that Italian salpects established in the Protectorate of Manzibar shall enjoy the same rights and privileges and receive the same treatment as British subjects, pending the enforcement in Zanzibar of any Movisions of the Peace Treaty which may be applicable to african possessions as a whole.

Same paragraph, last sentence. Are the revenue and annuity referred to two separate items or one and the same thing? Are there any drown lands or other property of the Sultan for which pagment will be required from the Italian Government?

Paragraph 8. "british subjects" is a samen to refer exclusively to European (white) british subjects.

The Under Secretary of State

Para, raphs

Colonial Office

Paragraphs 10 and 11. The Italian Government assume that the expression "protected persons" does apply to natives of the ceded territory, but only to immigrants from other British dependencies.

Paragraph 13. The Italian Government enquire whether the proposed concession at Kismayu would be of any real value to His Majesty's Government, seeing that the town will in future be entirely surrounded by Italian territory.

Paragraph 14. The Italian Government state that they would have some difficulty in undertaking the obligations contained in this paragraph unless His Majesty's Government could see their way to ceding to Italy an additional strip of territory comprised within the triangle formed by El Wak, the Lorian Swamp and the provincial boundary running thence south east to its intersection with longitude 41 east. Signor Baccari states that the object of this request is that the Italian authorities may have under their control all the territory inhabited by the Somalis, thus improving the frontier between the respective protectorates.

Lord Curzon would be glad to learn Colonel Amery's views on these proposals and enquiries at your earliest possible convenience.

I am

Sir.

Your most obedient humble rervent

R. Sperling

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Lord Curzon would be glad to learn Colonel Amery's views on these proposals and enquiries at your earliest possible convenience.

I am

Sir,

Your most obedient humble rervant

R. Sperling

disea of agreement for the constan to Italy of iterritory in Jubal and.

- (1) His Britannic Majesty by virtue of his Protectorate ever limiter, acting on behalf of and with the concurrence of His Highmess the Sultan of Zanzibar, so far as he may be concerned, transfers to His Majesty the King of Italy all rights and title ever that portion of African territory lying between the present Italian territory and the lime drawn from the confluence of the rivers Ganale and Dana along the course of the Dana un-stream to the southern point of the small southerly bend of the river Dame in the vicinity of Marka Mer thence in a southsouth-resterly direction in a straight line to the centre of the peed of Deman, thence in south-westerly direction in a straightline towards Hills Kells to such meridian east of Greenvich as shall leave in Italian territory the most easterly well in the El Helt area; thence along the above negligier southwards until it boundary between Jubal and and talaland; thomas along that provisional boundary to the coast at Bas Kiambens.
- (1) The above boundary is above on the attached may and all references in the above description of the boundary are to this map.
- (3) It is agreed that as the territory, through thich the above line runs, has not been surveyed and the map counst in consequence be raised upon as correct, the position as shown in the map shall be adopted if it shall 's found impossible to find the places named on the said map.

The Italian

- (4) The Italian Government agree to the cancellation of the Treaty of Commerce between Italy and Zansibar of May 28th, 1885. The Italian Government will indemnify the Zansibar Government for any less of revenue assigning out of the transfer of the above territory to Italy, and will undertake the payment of any annuity hitherto paid by the British Government to the Government of Zansibar in respect of such territory.
- (5) The Italian Government shall be entitled, if they so desire, to effect the discharge of any obligation undertaken under this arrangement by means of the payment of a lerge sum to the Zansibar Government, and His Majesty's Government will use their good offices to secure the acceptance of such a sum by the Government of Zansibar in the same way as in the case of the transfer to the Italian occurrent of the rights of the Sultan of Zansibar in the Benadir coast in 1905.
- (4) If the Italian Government shall, at any time, desire to code or to abandon any of the above-mentioned territories the same shall be offered to the British Government upon such terms as may be just.
- (7) In the event of any differences between the two governments as to the terms the question shall be referred to arbitration.
- (8) British subjects resident in the above coded territories shall be at liberty to retain their British nationality without being called upon to withdraw from the territory or to part with their property, and in all matters relating to the conduct of their business, industry or profession shall be entitled to the same treatment as Italian subjects.

- (4) All concessions or rights to property in the above territories which have been recognised as valid by the fermer government and are held by private persons or corporations at the date of the transfer of those territories shall be recognised as valid by the Italian Government, to whem shall be transferred all rights and obligations of the former government under the said concessions.
- (6) British subjects and protected persons resident or carrying on business in the coded territory to be at his 12 North 12 North
- (n) British subjects and protected persons to enjoy in the coded territories the same political, commercial, and industrial rights as are enjoyed by those persons in the Italian colony to which the coded territories may be united.
- (2) All Treaties, Conventions and Agreements between this Majesty's Government or between the Government of Zensiber and the Italian Government, previously applicable to the said Italian colony, shall extend to the territory new transferred.
- (13) The Italian Government transfers to His Majesty's Government on behalf of the Government of Zanzibar all the rights which the Italian Government emjoyed in the port of Kismayu, under the agreement embedded in the notes exchanged on January 13th 1905 between the British and Italian Governments, and the Government of Zanzibar is substituted in all respects for the Italian Severnment under the said agreement.
- (4) The date on which Italian troops will relieve the British carrisons at Dele, berts furre, and Sevenli,

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must be arranged between the two governments in advance. The Italian Government guarantee that they will adequately garrison the feded area so that during the evacuation and fer a reasonable period thereafter there will be a sufficient force in Jubaland to deal with possible internal troubles from the Semalis, and to see that the Semalis do not cross the new frontier as the Protectorate troops move out. Arrangements will also be made for the transfer to the Italian Government of existing government buildings, and the rights of the Saudeness pensioners at Youti will be guaranteed by the Italian Government if the pensioners elect to remain at Youti.

- (5) The Italian Government will also inform His Majesty's Government as soon as possible whether they are prepared to acquire the wireless telegraph installations erected at Kismayu and awaiting srection at Serenli, and which buildings and steres they will wish to purchase from the Protectorate Government.
- (16) Final details will be arranged between the British and Italian efficers on the spet.

must be arranged between the two governments in advance. The Italian Government guarantee that they will adequately garrison the deded area so that during the evacuation and for a reasonable period thereafter there will be a sufficient force in Jubaland to deal with possible internal troubles from the Somalis, and to see that the Somalis do not cross the new frontier as the Protectorate troops move out. Arrangements will also be made for the transfer to the Italian Government of existing government buildings, and the rights of the Soudanese pensioners at Yenti will be guaranteed by the Italian Government if the pensioners elect to remain at Yenti.

Majorty's Government as soon as possible whether they are prepared to acquire the wireless telegraph installations erected at Kismayu and awaiting erection at Serenli, and which buildings and stores they will wish to purchase from the Protectorate Government.

(6) Final details will be arranged between the British and Italian officers on the spot.

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MINUTE.

Mr. accel 2 /3/20

Mr. Grindle.

Sir H. Lambert.

Sir H. Read. 24 Sir G. Fiddes.

Col. Amery. Lord Milner.

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R. Sperling by

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A JA. W.

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G. Ferr

Downing treet,

Dear Sperling,

I have your note of the 23rd about the Jubsland cession. We shall have to consult Sir E.Northey, but I hope to be able to do this tomorrow, and we will dot you have a reply to your official letter as soon as possible.

R.SPERLING, ESQ.

.owning treet,

Dear Northey,

I should be glad if you would take an early opportunity of discussing here derivate points raised by the Italian Government on the aide memoire sent to them after our meeting with Signor Baccari at the Foreign Office about the wassion of territory in Jubalant.

Perhaps you could come about 3 o'clock tomorrow (Thursday) before the Railway discussion.

MAJOR GENERAL SIR E. NORTHEY, K.C.H.G., C.B.

Je/13/32/5 Su , I make 14-0 an to to dit the recent of your confidences letter no \$\$ 3000 of the - sed of march incommenting DRAFT. a copy of a lesson a montying The U.S of Lique muan orson o the proporuto sabrestuaro lan Mr Seffres 26/3/20 for the cossion of hards or sevalance Mr. Bottomlay 26.3. 20 6 Staty Mr. Grindle. 2. I am to request you to Sin H. Lamber e. Sir H. Rend. 26 THE inform Paul Curyon of Kedleston X Sir G. Fiddes. L. X Cal. Amery. 27 1 Lord Milner. 25.3. that an opportunity has been for couse Lorthibus agres taken to discuss the matter with may sen sin Edward Northey; and Lord hiller world deines to make the following comments upon the points raised by Signor Baccani with reference

concession at his mayn. Para. 14. (i) Lord hillur is opposed to un cession of levitory in the area suggested by Signor Baccari, and he would suggest that the latter & paperal should be informed That H.M. 6. are mable to agree to the proposal of the Italian Goot. (ii) It is now maggested that the words second sentence I have 14 should be amended by the omission of the words " for a reasonable period! 3. Signor Baccari has suggested that the arrangements for the severation of the ceded territory While form the subject of a

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them to be umbodied in a Separate agreement, is write

Sir H. Lambert.

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A.9.R.

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